

Bulletins – 1990 – 1999

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

PRESIDENT
Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS
Cheryl Barnes
1624 Ravinia Place
749-0112



JANUARY 1990

CALENDAR

JANUARY

Thursday, January 4
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant

Tuesday, January 9
7 p.m.
Pesticides Unit Meeting
Elinore Burdett's home
2705 Oakwood Court

Wednesday, January 10
9:30 a.m.
Pesticides Unit Meeting
All Saints' Episcopal Church
400 E. College Avenue
Babysitting provided

Tuesday, January 16
7-9 p.m.
Board meeting
Kathy Sprenger's home
916 E. Sunset

Wednesday, January 24
7 p.m.
Lively Issues
M.J. Wurster's home
520 River Road

FEBRUARY

Thursday, February 1
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant

Tuesday, February 6
7 p.m.
Recycling unit meeting

Wednesday, February 7
Recycling unit meeting
9:30 a.m.
All Saints' Episcopal Church
400 E. College Avenue
Babysitting provided

Tuesday, February 13
7-9 p.m.
Board meeting

TENTATIVE:
Wednesday, February 21
7 p.m.
**General meeting: Appleton Area
School District informational
meeting**

PRESIDENT'S MESSAGE

HAPPY NEW DECADE!

BY THE TIME YOU READ THIS you'll no doubt be tired of "The 80s in Review." But as I write in mid-December during a momentary lull in my own personal Christmas "crazies", I can think of no better way to prove that the League of Women Voters is more than "an organization that surfaces only on election years." (Though I doubt you'll hear that said often in this area.)

Here's some of what the past decade offered via League studies/consensus/action:

NATIONAL AND INTERLEAGUE GROUP STUDIES

- National Security Study
 - Arms control objectives
 - Military policy objectives
 - Defense spending
- National Security Study
 - Global security
 - Third World countries
 - International relations
- Financing the Federal Government
- Agriculture in America
- Water Transfer from the Great Lakes
- Pesticides
- Meeting Basic Human Needs in America

cont. on next page



PRESIDENT'S MESSAGE

cont. from previous page

STATE STUDIES

Marital Property Reform
Reapportionment
Redistricting
Annexation
Health Care in Wisconsin
Hazardous/radioactive Waste
VTAE system
Financing Public Education in Wisconsin
K-12
University of Wisconsin system
Mental Health Delivery of Services

LOCAL STUDIES

Appleton Common Council
Downtown Appleton
Energy Conservation in Appleton
Outagamie County Department of Social
Services
Update of city/county health
departments
Low and Moderate Housing in Appleton
Appleton Area School District -- Core
Curriculum
AASD -- Family Life curriculum
This is Appleton -- 2 editions (almost)
Parks and Recreation
AASD southside enrollment study
AASD long range enrollment study
AASD gifted and talented education
Outagamie County -- equity in delivery
of services
Outagamie County -- size/structure of
County Board
Update on housing problems in Appleton
Annexation
Recycling

WHEW! Considering that most of these studies took a year or more to complete (and also that I may have forgotten some), we've certainly covered a lot of ground. The added benefit of looking back is that perhaps it will help us choose study areas for Lively Issues this month. Hint ...

Start thinking now about the topics you'd like to see our League study on a local and national level. In League, we're

Looking forward,



WELCOME

NEW MEMBERS

PAT McCONNELL is a native of LaPorte City, Iowa, and moved to Appleton in 1986 when her husband, Montgomery Elmer, was a resident physician associated with the Appleton Family Health Center. Pat is currently practicing dentistry with Robert Michel, DDS, in Oshkosh; her husband is with the Kimberly Family Practice Clinic. They have a two-year-old son, Keegan. Pat's primary League interests are environmental issues as well as international relations.

JEANNE KRUEGER is an avid boater and member of Friends of the Fox, of Friends of the Menasha Library, and of the Appleton Yacht Club. She works at Wisconsin Tissue as an administrative assistant. She and her husband moved to Appleton from Waupun a year and a half ago and she joined League to increase her knowledge of community affairs and to learn more about environmental issues.

JUDY REHFELD is a teacher at Lincoln Elementary School and a mother of two. She has lived in Appleton for 13 years. A graduate of the University of Missouri, she has taught both in England and the U.S. Judy feels we are all "political animals" at heart, and her goal in League is to volunteer in a way that makes a difference and learn in the process.

RECYCLING TRIVIA

1. How many buyers of recyclable materials are there in Wisconsin?
2. What percent of all paper is recycled in the U.S.?
3. What percent of all paper is recycled in Japan?
4. How many metal cans does a family of four use a year?
5. How many glass jars and bottles does a family of four use a year?
6. How many pounds of solid waste is thrown away by a family of four in a year?
7. How many plastic containers are used by a family of four in a year?
8. How many trees does it take to make a ton of paper?
9. How much energy (gallons of gasoline) is saved by recycling a ton of paper?
10. The energy saved by recycling an aluminum can could keep a light bulb on for ? hours.
11. There currently are 850 licensed landfills open in Wisconsin. How many will still be open in 1991?
12. How much of \$121 worth of groceries is directly attributed to the cost of packaging?
13. How many pounds of paper are used per person per year? How many trees does that equal?
14. How many trees are used to produce the Sunday papers in the U.S.?
15. What is the average cost per household to dispose of solid waste?
16. Yard wastes make up what percentage of our solid waste?
17. Recyclables make up what percentage (in tonnage) of household waste? (Recyclables are newspaper, aluminum, tin cans, plastic, and glass.)

ANSWERS: 1. 600; 2. 26; 3. 50;
4. 1600; 5. 800; 6. 3200; 7. 280;
8. 17; 9. 70; 10. 12; 11. 100;
12. \$11; 13. 600# or 5 trees;
14. 510,000; 15. \$60; 16. 20%;
17. 21%.

The Holidays are over.

Its January.

IT MUST BE TIME FOR LIVELY ISSUES.

That's right. Its that time of year again to voice your preference for National and Local program agendas. We will discuss National study program suggestions, review National League positions and recommend Local study topics. To have a Local study idea presented at the Annual Meeting, it must be brought up at Lively Issues. No new suggestions will be considered in April in order to keep that meeting as short as possible. Remember, "whatever the issue, the League believes that government policy, programs and performance must meet these criteria:

- o competent personnel with clear responsibilities,
- o coordination among agencies and levels of government,
- o adequate financing,
- o effective enforcement, and
- o well-defined channels for citizen input and review." [LWVWI Position Papers, page 5.]

Once again, MJ Wurster has graciously opened her home at 520 River Road for Lively Issues. We will meet on Wednesday, January 24th at 7:00 PM.

I want to encourage everyone to attend this year's Lively Issues. Veterans, as well as new members, can contribute greatly to this brainstorming session. And of course, the more people we have the more interesting our discussion. So mark your calendars. If you cannot attend but have a program suggestion, please feel free to give me a call, and I will present your idea(s) at the meeting.

PLEASE COME PREPARED! Review you National League positions. Most members received them in their new member packet, but if you need a copy just let me know. The enclosed worksheet is for your convenience to make notes and comments on. Please bring this worksheet with you on January 24th.

See you at Lively Issues,

Debbie Matz, Program-VP
731 -1129

LWVUS - WOKSHEET FOR LOCAL MEMBERS
1988-90 NATIONAL PROGRAM PLANNING.

A. Recommendations to retain or drop current National positions.

Retain	Drop	<u>GOVERNMENT</u>	Retain	Drop	<u>GOVERNMENT</u>
_____	_____	Citizen participation/right to know	_____	_____	DC Self-government & full voting representation
_____	_____	Individual Liberties	_____	_____	Campaign finance
_____	_____	Reproductive Choices	_____	_____	Election of the President
_____	_____	Congress and the Presidency	_____	_____	Fiscal policy
_____	_____	Apportionment	_____	_____	Voting rights

LWVUS - WORKSHEET continued.

Retain	Drop	<u>INTERNATIONAL RE-</u> <u>TIONS</u>	Retain	Drop	<u>NATURAL RESOURCES</u>
_____	_____	Arms Control/Mil- itary Policy & Defense Spending	_____	_____	Resource management
_____	_____	Trade	_____	_____	Environmental Protection & Pollution Control
_____	_____	United Nations	_____	_____	Public Participation
_____	_____	US Relations with developing Countries	_____	_____	<u>SOCIAL POLICY</u>
			_____	_____	Equality of Opportunity
			_____	_____	Meeting Basic Human Needs
			_____	_____	Child Care
			_____	_____	Transportation
			_____	_____	Urban Policy

B. PROGRAM (National) EMPHASIS DURING 1990-92

Possible Program Issues.

- | | |
|--|---|
| ___ Air pollution | ___ Nuclear nonproliferation |
| ___ Campaign finance | ___ Recycling and waste management |
| ___ Chemical & radioactive contam-
ination of the environment | ___ Reducing poverty: federal/state respon-
sibilities & options |
| ___ Child Care | ___ Regional conflicts- international |
| ___ Civil rights | ___ Right of privacy in reproductive choices |
| ___ Debt in developing countries | ___ Rural community development |
| ___ Delivery of health care services | ___ Toxics |
| ___ Drinking water | ___ Trade and the Intl. economy |
| ___ Drugs | ___ Use of the nation's land |
| ___ Energy policy | ___ Voter registration reform |
| ___ Federal deficit & budget issues | ___ Workforce issues in a changes population |
| ___ Federal role in public education | ___ Financing of health care |
| ___ Global warming | ___ Housing |
| ___ Low input, sustainable agri-
culture | ___ Nuclear, conventional & chemical arms
control |

OTHER:

C. Local Program Ideas.

To get you thinking, here are some of the ideas suggested last year: county boundary changes, supervision of the homeless, school health care, coordination of street maintenance, hiring vs. contracting city health nurses, ceiling on yearly tax increases. Bring your ideas.

NATIONAL PROGRAM 1986-88

POSITION SUMMARIES

GOVERNMENT

Promote an open governmental system that is representative, accountable and responsive; that has a fair and adequate fiscal basis; that protects individual liberties established by the Constitution; and that assures opportunities for citizen participation in government decision making.

CITIZEN RIGHTS

Citizen Right to Know/Citizen Participation

Protect the citizen's right to know and facilitate citizen participation in government decision making.

Individual Liberties Oppose major threats to basic constitutional rights.

Public Policy on Reproductive Choices

Protect the constitutional right of privacy of the individual to make reproductive choices.

CONGRESS AND THE PRESIDENCY

Congress Support responsive legislative processes characterized by accountability, representativeness, decision-making capability and effective performance.

The Presidency Promote a dynamic balance of power between the executive and legislative branches within the framework set by the Constitution.

ELECTION PROCESS

Apportionment Support apportionment of congressional districts and elected legislative bodies at all levels of government based substantially on population.

Campaign Finance Improve methods of financing political campaigns in order to ensure the public's right to know, combat corruption and undue influence, enable candidates to compete more equitably for public office and promote citizen participation in the political process.

Election of the President Promote the election of the President and Vice-President by direct popular vote and work to abolish the electoral college; support uniform national voting qualifications and procedures for presidential elections.

FISCAL POLICY

Support adequate and flexible funding of federal government programs through an equitable tax system that is progressive overall and that relies primarily on a broad-based income tax; promote responsible deficit policies; support a federal role in providing mandatory, universal, old-age, survivors, disability and health insurance.

VOTING RIGHTS

Protect the right of every citizen to vote; encourage all citizens to vote.

DC SELF-GOVERNMENT AND FULL VOTING REPRESENTATION

Secure for the citizens of the District of Columbia the rights of self-government and representation in both Houses of Congress.

INTERNATIONAL RELATIONS

Promote peace in an interdependent world by cooperating with other nations, strengthening international organizations, fostering long-term development, negotiating arms control measures and encouraging the successful resolution of conflicts through nonmilitary means.

ARMS CONTROL

Reduce the risk of war through support of arms control measures.

MILITARY POLICY AND DEFENSE SPENDING

Work to limit reliance on military force; examine defense spending in the context of total national needs.

TRADE

Support systematic reduction of tariff and nontariff trade barriers and broad long-range presidential authority to negotiate trade agreements.

UNITED NATIONS

Support measures to strengthen the United Nations, in recognition of the need for cooperation among nations in an interdependent world.

U.S. RELATIONS WITH DEVELOPING COUNTRIES

Promote U.S. policies that meet the long-term social and economic needs of developing countries and that minimize U.S.-Soviet competition.

NATURAL RESOURCES

Promote an environment beneficial to life through the protection and wise management of natural resources in the public interest by recognizing the interrelationship of air quality, energy, land use, waste management and water resources.

RESOURCE MANAGEMENT

Promote resource conservation, stewardship and long-range planning, with the responsibility for managing natural resources shared by all levels of government.

ENVIRONMENTAL PROTECTION AND POLLUTION CONTROL

Preserve the physical, chemical and biological integrity of the ecosystem, with maximum protection of public health and the environment.

PUBLIC PARTICIPATION

Promote public understanding and participation in decision making as essential elements of responsible and responsive management of our natural resources.

SOCIAL POLICY

Promote social and economic justice, secure equal rights for all and combat discrimination and poverty.

EQUAL ACCESS TO EDUCATION, EMPLOYMENT AND HOUSING

Support equal access to education, employment and housing.

EQUAL RIGHTS

Support ratification of the Equal Rights Amendment and efforts to bring laws into compliance with the goals of the ERA.

INCOME ASSISTANCE

Support a federalized system of income assistance, with uniform standards, to meet the basic needs of all persons who are unable to work, whose earnings are inadequate or for whom jobs are not available.

TRANSPORTATION

Promote energy-efficient and environmentally sound transportation systems that improve the well-being of cities and other communities and afford better access to housing and jobs.

URBAN POLICY

Promote the economic health of cities and improve the quality of urban life.

NEW STUDIES

MEETING BASIC HUMAN NEEDS

Evaluate public and private responsibilities for providing food, shelter, a basic income level and access to health care.

AGRICULTURE

Consider the role of the federal government in agriculture. Scope: Review, evaluate and establish criteria for U.S. agricultural policy and programs.

PESTICIDE "THANK YOU"S

Thank you...

Linda Bjella, for hosting the Holiday Party;

Gretchen Bambrick, for agreeing to be a last minute pesticide player (Mrs. Less Pesticide);

League members, for braving the cold and snow to come to the party and skit.

PESTICIDE STUDY CONSENSUS UNITS

Make attending a League study unit your first New Year's Resolution to be put into action.

There's still time to get a copy of the Pesticide Study Guide for the **January 9th and 10th** units. It may look voluminous, but it's easy, informative, and important reading. Come share concerns about pesticide use, discuss the controversies, learn what governmental agencies control what, discover the wonders of Integrated Pest Management, and find out what's happening in the state of Wisconsin, including Appleton.

Background information on Pesticides

LWV already has positions covering certain aspects of pesticide use and related issues. The current LWV-LMIG Pesticide Study is being conducted in order to expand Inter League's pesticide position -- making public education and advocacy on a variety of issues possible.

Current positions: (also approved by LWVWI)

1. Restricted use of pesticides until such a time as the scientific question of their effect can be conclusively resolved.
2. Classification of pesticides, complete and understandable labeling of pesticides, and state or federal certification of applicators using restricted pesticides.

"The results of this consensus will enable local and state Leagues to take positions on: urban pesticide use; scope of local government authority to regulate their own use of pesticides; scope of local government authority to regulate the performance of commercial applicators providing

a variety of services, including mosquito abatement, lawn care and landscape maintenance and household structural extermination; standards for enforcement of drift; state role on food and drinking water safety issues; restrictions on pesticide applications; rights of agricultural workers; promotion of alternatives to pesticide use and more." (LMIL Pesticide Study Guide p.iv)

U.S. Production of Pesticides:
1947 - approx. 124 million lbs.
1960 627 million lbs.
1985 - in excess of 1 billion lbs.
1988 - almost 2 billion lbs.

Some Pros for pesticide use:
It results in an abundant food supply, which improves the nutrition and health of billions of people.

Some cons:
Pesticides may be toxic to humans and other animal species; they may drift from their intended target; they may remain on the surface of food; they may become part of the food; they may enter the food chain; they may enter groundwater supplies; insects, weeds, and plant pathogens may become resistant to pesticides; pesticides may kill non-target insects or other organisms.

Federal Agencies involved with pesticides:

Environmental Protection Agency (EPA) is responsible for registering pesticides and for establishing tolerances (maximum allowable residues). Residues are considered food additives, so the Food and Drug Administration (under the Food, Drug, and Cosmetic Act of 1954) is responsible for monitoring for residues and for enforcing the provisions of the act. The US Department of Agriculture retains the authority to monitor pesticide residues in meat and poultry.

In Wisconsin:

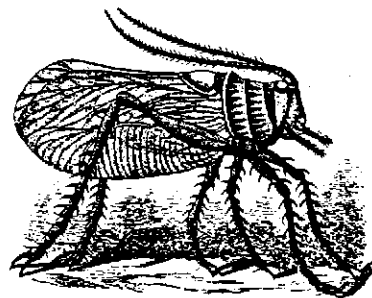
Under Ch. 97WI Stats., the Department of Agriculture, Trade, and Consumer Protection (DATCP) has broad authority to enforce standards for pesticide, industrial chemical, drug, and bacterial contamination. Generally, DATCP enforces federal FDA, USDA, or EPA standards, some of which are codified in

the WI Administrative Code, Section 97.12 Stats. - Food Standards Enforcement.

Federal law does not prevent local governments from setting their own guidelines and ordinances on pesticide use. However, state court rulings have produced a mixed picture of actual local government authority.

(Sources: Pesticide Study Guide (LMIL); The Pesticide Game (LMIL), and Food Safety and Pesticide Use (Liz Wessel).

For additional information: See Nancy Jones' article in the September 1989 *Bulletin* and see the *National Voter*, Dec. 1988. Come to the Study Units! Call Gretta Volk at 735-9672 for a copy of the Study Guide and consensus questions.



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Permit No. 171

League of Women Voters
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**DO YOU WANT TO LEARN
MORE ABOUT LEAGUE?**

**DO YOU KNOW A
POTENTIAL MEMBER?**

**FOR MEMBERSHIP
INFORMATION, CALL
JODIE KACER, 733-2449**



LEGISLATIVE LOBBY DAYS

Tired of being on the sidelines? Is there a lobbyist inside you just itching for a chance to swing into action?

Does a Trip to Madison...issues and lobbying techniques briefings...face-to-face meetings with YOUR representatives in Madison....a rally in the Rotunda.... sound inviting?

If you've answered YES to one or more of these questions, then come to Lobby Days sponsored by LWVWI.

February 13 (Tuesday), 1990 or
March 8 (Thursday), 1990

Tentative Schedule

- | | |
|------------|---|
| 9:30 | Registration |
| 10:00 | Briefing on two topics and refresher on Lobby Techniques |
| 11:00-3:00 | Appointments with legislators |
| 12:00 | Rally in the Rotunda (2/13 for CHOICE; 3/8 for REDISTRICTING) |
| 1:00-3:00 | Continued appointments with legislators |
| 2:30-3:00 | Debriefing/Strategy session |

If you are interested, call Gretta Volk at 735-9672 (after noon) A.S.A.P. (deadline is February 1).

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

PUBLIC AFFAIRS
Cheryl Barnes
1624 Ravinia Place
749-0112



FEBRUARY 1990

CALENDAR

FEBRUARY

Thursday, Feb. 1
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant

Tuesday, Feb. 6
7 p.m.
Recycling unit meeting
Betty Breunig's home
56 Bellaire Court

Wednesday, Feb. 7
9:30 a.m.
Recycling unit meeting
All Saints' Episcopal Church
400 E. College Ave.
Babysitting provided

Tuesday, Feb. 13
7-9 p.m.
Board meeting
Cheryl Barnes's home
1624 Ravinia Place

MARCH

Thursday, March 1
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant

Thursday, March 1
4 - 6 p.m.
**Nusi Ward - Hmong Project
Celebration**
Columbus School Gym

Tuesday, March 13
7-9 p.m.
Board meeting
Anne Mead's home
3424 Whip-poor-will Lane

Tuesday, March 20
7 p.m.
**General meeting:
AASD Building Resolution**

PRESIDENT'S MESSAGE

YOUR LOCAL LEAGUE BOARD VOTED to formally support the intended Board of Education building resolution based on these support positions:

* Citizen involvement in the decision-making process. (The school district's Enrollment Needs Committee included 60 citizens and at least 6 League members. Its recommendations were the basis of the Board of Education's resolution.)

* Avoidance of a piecemeal approach to solving problems. (This resolution is a long-term solution like few we've seen in Appleton's school history, but our unprecedented growth demands these major changes now or we may pay more later.)

* A 30:1 MAXIMUM student:teacher ratio, and class size not increased for fiscal reasons. (Remember that although the district's AVERAGE class size is now 25, many individual classes have 30 students even at the primary level. Should we raise the AVERAGE to 30:1 we'd have to live with much larger MAXIMUM classes and increasingly less effective teaching methods.)

* Modifying school boundaries to solve enrollment needs.



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PRESIDENT'S MESSAGE

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We are in the beginning of plans to cohost a citizen information meeting on the school district's building resolution or the building referendum if called for by petition. City-wide PTA and League will present the latest architect's plans, site information, and whatever other late-breaking news we can, scheduled for Tuesday, March 20. We'll keep you posted.

But meanwhile ... you certainly will want to schedule time to attend ...
THE CULMINATION OF OUR LOCAL LEAGUE STUDY ON RECYCLING.
February 6th and 7th are the dates for consensus unit meetings in which we will attempt to pull together 1) what we learned about the Wisconsin Recycling Bill from Senator Joseph Strohl; 2) our mock Recycling Task Force experiences; 3) the study material provided in earlier Bulletins; and 4) everything else Sue Kinde's committee has uncovered in more than eight months of reading, interviewing, tours, etc.

Even if you've missed a step or two along the way -- we need your opinions and your input. You'll find the discussion and consensus questions elsewhere in this Bulletin.

THE CELEBRATION OF OUR COMPLETED NUSI WARD MEMORIAL: The book, *Hmong in America: We Sought Refuge Here*, and the accompanying display of Hmong art are finished, thanks to Sharon Fenlon, Win Thrall, Phyllis Dintenfass, and many others of you who contributed to the memory of Nusi Ward. Join us on March 1 at Columbus School to celebrate the ethnic diversity that thrives, yes, right here in Appleton.

Previous contributors have already received your copy of the book that will become part of the fourth grade curriculum in our area. It is truly lovely and asks to be shared with family and friends. We have decided to present copies to our local elected officials as a further effort of this project's mission to bridge the gap between our culture and the Hmong.

Nusi's dedication lives on, as those who knew her were sure it would.

Looking forward,



P.S. Our County Board Advocacy general meeting has been canceled. We have decided to incorporate our efforts to reduce the size of the County Board into our Voters Service projects in March. Again, we'll keep you posted.

ACTION IN YOUR NAME

DECEMBER 11, 1989

Statement to Finance Committee at Community Development Block Grant Hearings urging more citizen information about hearings, nature of grants, etc.

And supporting: Housing and Rental Rehabilitation, Fair Housing Council, Housing Partnership, administrator for Appleton Housing Authority, CAP employment program for low-income women, viable child care programs, growth studies and models.

DECEMBER 11, 1989

Statement to Appleton Area School District (AASD) Board of Education supporting an ongoing Citizen's Advisory Council and commending citizen involvement during enrollment crisis.

JANUARY 22, 1990

Statement to AASD Board of Education formally supporting the intended building resolution based on citizen involvement, class size concerns, and avoidance of piecemeal solutions to problems.

MEASURE FOR MEASURE

League members have been asked by the Appleton Recycling Task Force to help estimate the volume of recyclable waste generated per month by Appleton households. The task force wants to find out if collecting a 90 gallon can of mixed recyclables monthly would be sufficient.

These recyclable goods will not actually be recycled at this time; the volume will be measured.

If you wish to participate, please save the following items (items may be mixed together in the same bag, or co-mingled):

1. glass -- all colors, not broken, no lids or rings
 2. plastic -- only crushed milk jugs and detergent bottles
 3. steel cans
 4. aluminum cans
 5. newsprint -- any parts of the newspaper, but no magazines (just the papers arriving during the collection period)
 6. cardboard -- corrugated and cardboard boxes such as cereal boxes
- Put any mixture of these items into a 30-gallon plastic garbage bag or can. Don't put in items you would recycle elsewhere than at curbside (for example, if you take aluminum cans to an aluminum recycler). Measure the volume of recyclables (one 30-gallon bag, two and a half 30-gallon bags, and so on) and the number of days you have been participating.

THEN PUT THE BAGS OUT WITH YOUR REGULAR GARBAGE. This is a measurement program, not a recycling program. Appleton does not have a recycling program in place yet, but does want to know the volumes that might be expected when the city does start.

Call Steve Kees (832-5580), Appleton's street and sanitation supervisor and a member of the Recycling Task Force. Report your number of 30-gallon bags of recyclables and the number of days you have been saving the recyclables. You may start saving now, but must stop by Feb. 28, because the task force must write its report at that time.

-- Sue Kinde

**UPDATES AND ACTION ALERTS
from REPORT FROM THE HILL**

Voter Registration: The National Voter Registration Act would "allow eligible citizens to register to vote when they apply for or renew their driver's license. Under H.R. 2190, citizens also would be able to register by mail and in person at government agencies and private sector locations." ACTION: "Contact your representatives and urge them to support H.R. 2190. Stress the need to schedule the bill for early action in 1990!"

Clean Air: S.1630 was approved by the Senate Environment and Public Works Committee (15 to 1). It would "reduce urban smog, acid rain and airborne toxic chemical emissions. It also would regulate pollution from municipal incinerators and outlaw the production and use of several chemicals responsible for destroying earth's ozone layer. ...

The Senate measure would require automakers to reduce pollution from cars and trucks by 22-60 percent, depending on the pollutant, by 1993. ... committee members agreed to make industry cut tailpipe emissions by another 50 percent by 2003. ... Under S.1630, cities that fail to meet health standards for ozone, carbon monoxide and PM (particulate matter) pollution would be given 5, 10, and 15 years to comply, depending on how bad their pollution problem is. ... To curb acid rain, the bill would cut sulfur dioxide and nitrogen oxide emissions by 10 million tons and 4 million tons respectively by the year 2000. ... As for deadly toxic air emissions, S.1630 would require the Environmental Protection Agency to regulate some 200 toxic air pollutants. But the program does not go far enough, say environmentalists, and would not adequately protect the public from exposure to cancer-causing pollutants. ... While applauding the Senate's rapid progress, the coalition [League is a member of the National Clean Air Coalition] is hoping to fine-tune and strengthen several provisions during floor debate. ... "This is going to be a knock-down, drag-out fight," Neuman said. 'Industry is going to do everything it can to have the cap and the technology-forcing standards dropped. But we be

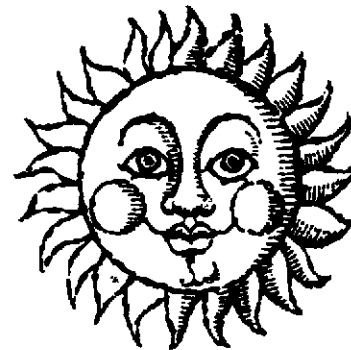
there to see they don't succeed.' ACTION: Ask your senators to cosponsor S.1630. Urge them to oppose efforts to eliminate the nationwide cap on sulfur dioxide emissions and the phase-two tailpipe emissions standards. Encourage them to strengthen the toxic air pollution program. Representatives, especially if they are members of the House Energy and Commerce Committee, should get the same message. [WI does not have representatives on that committee.]

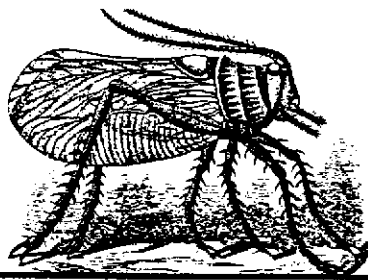
Child Care: "The Senate approved a League-backed child care bill sponsored by Sen. Christopher Dodd and Orrin Hatch back in June. The Act for Better Child Care Services (ABC bill) would provide \$1.75 billion in federal funds to the states to help parents pay for care & to increase the supply of affordable child care. The final Senate bill was a compromise, introduced by Mitchell, which included tax credits in addition to the ABC program."

Efforts to pass a bill in the house met with difficulties. In October, the House approved two bills -- H.R. 3 (Hawkins; D CA) and a proposal developed by Downey (D NY). Hawkin's bill was very similar to the ABC program. Downey's proposal would expand the Earned Income Tax Credit and provide child care money to the states -- \$200 million in FY 1990 -- through the Title XX Social Services Block Grant Program.

The coalition objects to replacing the ABC program with Downey's block grant plan. If the ABC program was dropped in favor of Downey's approach, eventually child care would wind up competing with other social programs for block grant funds. ... In November, a compromise was reached in committee to provide \$1.1 billion of ABC programs and the rest -- \$650 million -- for Head Start and school-related child care programs -- the so-called Dodd/Hawkins compromise." However, there was subsequently a move in the House to scrap the Dodd/Hawkins compromise and replace it with Downey's plan. An attempt to combine the two plans failed, so "to avoid a floor fight, house leaders decided to postpone action. ... Because it [the House] approved child care as part of budget reconciliation, the bill must be reintroduced and another floor vote held, probably early in the next

session. ACTION: House "members need to know that you support the Dodd/Hawkins compromise. Tell them that ABC programs must be a part of comprehensive child care legislation.





The Top Ten at a Glance

The following are the 10 most widely used household pesticides, according to the General Accounting Office.

Pesticide:	First registered:	Contained in:	Comments:	Status of testing:*
2,4-D	1948	Ortho Weed-B-Gon, Scott's Spot Dandelion Control, Monsanto's Greensweep Weed & Feed, others.	Most popular home herbicide, used in more than 1,500 different formulations. Use by farmers has been shown to increase their risk of cancer.	6 of 10 studies have incomplete data.
Diazinon	1952	Spectracide products, Johnston's No-Roach Spray, Real-Kill Ant and Roach Killer, others.	One of the most popular lawn-care insecticides. Highly toxic to birds and fish, even when used according to label instructions.	No studies determined adequate.
Carbaryl	1958	Ortho Sevin Garden Dust, Sergeant's Flea and Tick Powder for Dogs, others.	May cause birth defects in dogs. Extremely toxic to honeybees.	No studies determined adequate.
Methoxychlor	1948	Black Flag Insect Spray, Sergeant's Cat Flea Powder, Gro-Well Fruit Tree Spray.	Toxicity data are primarily from the 1950s and 1960s, not up to current standards.	Not yet reviewed.
Chlordane	1948	Chlortox, Chlor-Kill, others.	A known carcinogen, it is no longer manufactured, but existing stocks are still being used in some states.	8 of 10 studies have incomplete data.
Chlorpyrifos	1965	Raid Home Insect Killer, Ortho Flea-B-Gon, d-Con Home Pest Control Killer, others.	Extremely toxic to bees, fish, birds and other wildlife. Human exposure may exceed recommended limits because of widespread agricultural and home use.	8 of 10 studies have incomplete data.
Malathion	1950s	Ortho Home Orchard Spray, Bonide Rose Spray, Johnston's No-Roach Spray, others.	Widely used in home pesticides.	6 of 10 studies have incomplete data.
Maneb	1957	Dexol Maneb Garden Fungicide, Security Maneb Spray, others.	There is no data on home-use exposures to this fungicide. Currently in special review by EPA.	7 of 10 studies have incomplete data.
Simazine	1957	Algae-A-Way, Algicide, Aquazine, others.	Herbicide used in ponds and swimming pools. Exposure from swimming in treated pools has not been adequately evaluated.	8 of 10 studies have incomplete data.
Captan	1951	Ortho Tomato and Vegetable Dust, Ortho Orthocide Garden Fungicide, Bonide Rose Spray, Gro-Well Fruit Tree Spray.	This fungicide is known to be carcinogenic and mutagenic in animals. Agricultural uses recently restricted by EPA.	4 of 10 studies have incomplete data.

*Based on a review of all available data on health effects by the California Department of Food and Agriculture.

PESTICIDE CONSENSUS REPORT

LMIL PESTICIDE CONSENSUS

UNITS were held on January 9 & 10, 1990. Participants included Elinor Burdett, Linda Bjella, Anna Faye Dodd, Jan Nordell and Dick Sampson. Committee members were Berta Churchill, Margaret Gibas, Jan Quinlan, and Gretta Volk.

The consensus questions were divided into four sections under the main heading of "Pesticide Use and Impact on the Individual and Community." The purpose of the consensus is to enable state and local leagues to take action on aspects of pesticide not covered by other League positions. A summary of the responses to the consensus questions follows.

A. Urban Exposure and Local

Governments. It was agreed that urban exposure to pesticides should be reduced, with governmental bodies setting an example of how to reduce pesticide use by employing Integrated Pest Management (IPM), providing notifications about pesticide applications when requested, adopting "objective criteria" to identify how many weeds and pests can be tolerated by a community, posting reentry and exposure precautions for yard and structural pesticide applications, posting the poison control phone number, and providing pesticide label information and safety sheets when requested.

B. Consumer Choice and Protection

(non-food). It was agreed that consumers should receive certain information from commercial pesticide applicators with their contract and annually thereafter (if not with every application). This information should include the brand name of all pesticides which may be applied; their registration status; amount of active and inert ingredients to be applied per unit area; pesticide label precautions; approximate date and time of year of the applications; purpose for application; name, address and phone number of the applicators business and evidence of licensure; list of supplemental material which may be requested; and the phone numbers of the poison control center, the EPA, and the appropriate state agency. It was agreed that commercial applicators should not make

safety claims which differ from those connected to the product's federal registration and that there should be conspicuous posting before and immediately after structural or yard pesticide applications.

C. Food Safety -- Consumer Choice and

Protection. It was agreed that all the information that consumers should receive should also be provided to agricultural workers who tend and pick crops on which pesticides are used. (The groups stressed that this information should be in the workers' native languages.) Both groups agreed that the priority for state testing for pesticide residues in food intended to supplement the federal testing program should be increased, that the states should enact organic labeling laws and organic farming certification laws in the absence of federal laws (however, one group felt that it would be less confusing if organic labeling standards were set by the federal government instead of by individual states). The groups did not agree as to whether state governments should require some form of pesticide residue labeling in the marketplace, whether state governments should set pesticide residue levels for foodstuffs and then ban all foods with levels in excess of those set, and whether state governments should be able to set residue levels that are stricter than those set by the federal government.

D. Governmental Role: Regulation and

Enforcement. It was agreed that any pesticide drift beyond the target area should be prohibited by law, that the priority for enforcement of laws and testing for overspray, drift and contamination of surface and groundwater should be increased, and that local governmental bodies should be encouraged to use whatever authority they have to reduce pesticide use. It was agreed that in general, pesticide application should be used extremely selectively in most non-agricultural applications. One group felt that aerial spraying in residential neighborhoods and application in state identified natural areas and habitats for endangered species should be completely banned. It was agreed that anyone handling pesticides as part of his/her job should take a training course and pass test. (All commercial applicators in

Wisconsin must pass a test, but do not have to take a training course.) In addition, the groups were in favor of state governments providing economic incentives and training to farmers and growers implementing IPM and other non-toxic control techniques. The training should also be made available to public agencies, commercial applicators, and private individuals.

The consensus was approved by the board on January 17, 1990.

Thanks to Elinor Burdett for hosting the Tuesday evening unit meeting and to the committee for their interest, enthusiasm, and good work.

--- Gretta Volk

LETTER TO THE EDITOR

1821 N. Racine Street
Appleton, WI 54911
December 28, 1989

Editor
League of Women Voters
Appleton, Wisconsin

Dear Editor,

According to the December Bulletin, the League of Women Voters has established a goal of informing the public about the operations and issues of the Outagamie County Board. This is an admirable goal, but I am not sure the proposed drafting of candidates is the most effective/educational method available.

I am a member of League and the County Board, and the following measures are strategies I have followed as an effort to inform the citizens in my district about county government and the issues involved in it.

1. Present programs on county government at schools, Scout groups, clubs, etc.
2. Notify schools and organizations of availability for presentations by submitting articles to their newsletters.
3. Publish and distribute newsletters which explain county government functioning and issues and provide opportunities for questions and feedback. (See enclosed sample.)
4. Host tours of the court house and jail.
5. Encourage volunteer participation in county programs such as foster grandparents, guardians, PALS, etc.
6. Promote citizen membership on county advisory groups.
7. Encourage citizen attendance and participation at county committee and board meetings.
8. Conduct civics classes in high schools when county government is the subject.

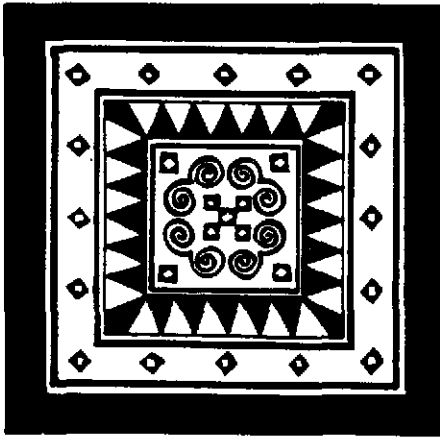
It would be easy and inexpensive for League to undertake this sort of involvement on a county level, although there would probably need to be a commitment of time. Possible methods of implementation might involve League representatives meeting with representatives of the County Board or for League members to meet one-on-one with board members to volunteer their time and to plan and carry out educational/informative measures such as those described above.

I believe these activities are feasible for League and they would represent a positive effort towards building a more informed electorate. I urge you to consider implementation of these and/or similar measures.

Yours truly,

Marty

Martha Ward
Supervisor, District 5
Member, League of Women Voters



NUSI WARD - HMONG PROJECT NOW COMPLETE

We are pleased to announce the completion of the Nusi Ward project with the publication of *The Hmong in America: We Sought Refuge Here*. Complimentary copies have been distributed to the 25 donors to League's initial fund, as well as to the many people who contributed to the book or exhibit. Copies also have been given to community people who work with the Hmong, both children and adults, and are furthering the project's goal of improved social awareness. LWV has been given 200 copies to distribute at its discretion.

I have been working with school district personnel to make the book available for sale to individuals and other school districts. Those who would like to purchase one or a few copies should contact me. Larger orders should be directed to the school district.

ALL LEAGUE MEMBERS ARE INVITED TO ATTEND OUR PUBLIC PRESENTATION OF THE PROJECT.

Place: Columbus School Gym
 Date: Thursday, March 1
 Time: 4-6 p.m.

LEAGUE MEMBERS WHO WOULD LIKE TO HELP PLAN THIS EVENT SHOULD CALL ME VERY SOON!

Ideas include: presentation of book and exhibit; showing of videotape "The Hmong, Hill Tribe of Laos"; formal program at 4:30 p.m., with comments by Jim Snavelly (AASD social studies coordinator) regarding importance and

use of curriculum; recognition of those who worked on the book; acknowledgement of corporate contributors; hand-out with information on project and biography of Nusi Ward; serving of punch and eggrolls; program of Hmong dancers. Copies of the book will be available for purchase.

I'd like help with sending out invitations, set-up of videotape, nametags, etc. Call soon.
 -- Sharon Fenlon, 734-0864

Watch for the exhibit at Lawrence University's Seeley G. Mudd Library, Feb. 11-18, as part of the Mortarboard Society's focus on their ESL project. They are sponsoring a sale of *paj ntaub* Monday through Wednesday, Feb. 12-14, from 11 a.m. - 1 p.m. at Downer Commons.

FINANCE DRIVE COMING UP

The finance drive for 1990 is coming up. I have been reviewing past material and find we no longer visit every potential contributor personally. The fund raising now is done by mail and follow-up by telephone.

I need your help. Please

1. suggest names of potential contributors.
2. write personal notes on letters to contributors known to you.
3. write thank-you notes.
4. make follow-up phone calls to former contributors.

-- Bev Wieckert, 739-2773

BOARD NOMINATIONS SOUGHT

The Nominating Committee, comprising MJ Wurster, Jodie Kacer, Karen DeYoung, Ann Lindstrom, and Anne Mead, will be meeting soon. The committee is seeking the names of League members interested in joining the board. If you know of anyone, please submit her name to one of the committee members.

RECYCLING STUDY CONSENSUS QUESTIONS

FEB. 6-7

DISCUSSION QUESTIONS:

I. State Recycling Bill:

Status of the bill: reintroduced Jan. 1990

Do you favor banning the items listed in the proposed state bill?

- a. banned from sale in state;
- b. banned from landfills;
- c. banned from incinerators.

Would you favor banning anything else?

II. What issues have we wished we could take action on?

III. Do our existing state and national positions let us take this action?

CONSENSUS QUESTIONS:

1. At the local level, would you support
 - a. voluntary recycling?
 - b. mandatory recycling?
 - c. recycling at a central site?
 - d. recycling at curbside?
 - e. other?
2. Would you support local incentives to recycling? What incentives?
3. Should local government divert the following materials from the landfill if they are not banned in the state legislation? How should they be handled?
 - a. white goods
 - b. waste oil
 - c. tires
 - d. batteries
 - e. styrofoam
 - f. disposable diapers
 - g. other
4. Do you support county Clean Sweep hazardous waste disposal programs?
5. Do you support county participation in an incinerator?
6. Do you support additional recycling action positions not covered by state and national positions?
 - a. dealing with markets
 - b. tax laws
 - c. other

-- Sue Kinde

D

Beth English
1328 W. Pine St.
Appleton, WI 54914

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**DO YOU WANT TO LEARN
MORE ABOUT LEAGUE?**

**DO YOU KNOW A
POTENTIAL MEMBER?**

**FOR MEMBERSHIP
INFORMATION, CALL
JODIE KACER, 733-2449**

PRO-CHOICE RALLY

The Fox Cities Pro-choice Coalition, of which LWV of Appleton is a member, held a Roe vs. Wade 17th anniversary rally on Sunday, January 21.

State senator William P. Te Winkle, D-Sheboygan, gave a wonderful speech and announced his intention to introduce a resolution calling for the state attorney general's office to investigate and prosecute "bogus pregnancy counseling centers" run by anti-abortion groups.

It was a lively event and I urge interested League members to remain vocal in their support of AB 500.

The Pro-choice Coalition is available for house meetings. A coalition member will come and speak at the meeting and show the video "Abortion: For Survival". If you would like to attend or host such a meeting, call Pat Teague, 730-0934.

-- Denise Peterson

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

PUBLIC AFFAIRS
Cheryl Barnes
1624 Ravinia Place
749-0112



MONDAY MEETING - OK
BENTA

MARCH 1990

CALENDAR

MARCH

Thursday, March 1
12 noon - 1 p.m.
League lunch
Peppermill Restaurant

Thursday, March 1
4-6 p.m.
**Nusi Ward - Hmong Project
Celebration**
Columbus School Gym

Tuesday, March 6
7 p.m.
Membership Coffee
Jodie Kacer's home
731 E. Franklin

Tuesday, March 6
7 p.m.
**Earth Day Action Committee
meeting**
Sue Kinde's home
250 River Rd.

Tuesday, March 13
7-9 p.m.
Board meeting
Anne Mead's home
3424 Whip-poor-will Lane

Tuesday, March 20
7 p.m.
**General meeting: Appleton Area
School District's presentation of
its proposed building resolution**
Appleton West High School IMC

APRIL

Tuesday, April 3
7 p.m.
Unit meeting: Mental health
Win Thrall's home
59 Bellaire Court

Wednesday, April 4
9:30 a.m.
Unit meeting: Mental health
All Saints' Episcopal Church
400 E. College Ave.
Babysitting provided

Thursday, April 5
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant

Tuesday, April 17
7-9 p.m.
Board meeting

Week of April 23-27
Annual meeting



PRESIDENT'S MESSAGE

AN UPDATED LIST OF LOCAL LWV MEMBERS is included in this month's Bulletin. Can I draw your attention to our new members?

Particularly in League, as most of you will remember, the transition can be difficult between "new member" and "active member". Thrown into the overall problem of just getting to know other members are the complexities of our consensus-building process, the different LWV strata of study and action, and what we used to call "League Lingo".

Please take a few minutes to look over the list. See if any new member lives near you or is familiar to you. You would do a great service to our League and our new members if you'd invite one of them to join you at the next meeting you attend. Or just give them a call welcoming them to our League. We want everyone to feel they're an important part of our organization as soon as possible!

Along those lines... NOW is also the time to brainstorm about PROSPECTIVE LWV MEMBERS. It's been my experience that there are countless women and men who'd enjoy our organization but whom we've not yet reached. If you know of anyone who might fit that description, call them. Then contact me or Jodie Kacer and we'll see that they are included in our

Cont. on next page

PRESIDENT'S MESSAGE

Cont. from page 1

prospective member activities. (This includes a new/prospective member coffee on March 7th at Jodie's home ... open to everyone who wants to learn more about how League works.)

DON'T FORGETS in March:

* Voters Service Month! Kathy Sprenger will "spring" into gear with a series of cable-televized interviews with candidates for the Appleton City Council and Outagamie County Board contested seats. Please alert your neighbors and friends to these shows.
* Chances are ... there will be another school building referendum in April. (You'll know by the time you read this.) Our League supports the district's resolution and hopes we can encourage more public support by sharing information at a general meeting on Tuesday, March 20, at Appleton West High School IMC. Again, read on to find additional information.

* League Lunch at noon on Thursday, March 1, and April 5 at the Peppermill...our last of the year. Another opportunity, no reservations needed, to invite prospective members, new members, and fallen-away members to join us.

Mark your calendars now.

"MARCHING" forward,



LIVELY ISSUES REPORT

We held Lively Issues on January 24th. I am sorry there was conflict with the City Council meeting, which meant some of you were unable to attend. Your presence was missed.

I do want to express many thanks to M.J. Wurster, our hostess, and everyone who was able to join us. We had a wonderful discussion despite the late start.

We began the meeting discussing national program emphasis. The members in attendance agreed that we would like to see a national study in 1990-92. (The National program emphasis in 1988-90 did not include a study.) As the LWV-WI requested, our members and board approved a national study on the Delivery and Financing of Health Care Services.

We also recommended the following program emphasis (advocacy priorities) in the following order. (These issues were chosen from a list of more than 30 suggestions/topics.)

1. Environmental: Global warming
2. Toxics
3. Housing
4. Federal deficit (tied with Housing)
5. Pro-choice

Two directives were sent to the national League. First, we would like to see a national study in the next biennium. Second, the national League should allow state and local leagues to lobby their federal legislatures on issues that we have national priorities. (It was noted, at the '88 convention, a few leagues had been told they could not act on existing positions with their legislators because the issue they were advocating was not one of the national priorities.) Our members and board feel local and state leagues should be allowed to act on national positions as long as they notify the national office and act within the position's parameters.

The second part of our discussion was directed towards local study suggestions. Listed below are the non-recommended and the recommended programs for 1990-91.

NON-RECOMMENDED: child care in the public schools; child care licensing by the county; site base management; space needs of the Appleton Public

Library; county education project including "This is Outagamie County" booklet; cap on annual property tax increases; know your school district booklet; contract vs. hiring city nurses; county sales tax; drug education and rehabilitation programs; changing the county boundaries; and coordination of 911 services with Calumet County. (Remember, any non-recommended program can be reconsidered at the annual meeting by a majority vote, but only can be adopted with 2/3 of the members voting for its adoption.)

RECOMMENDED PROGRAM:

Title: Coping with growth: Urban Town and City Management Options.
Scope: What structure of government can best manage growth, provide leadership, strengthen regional cooperation, and deliver services in a cost effective manner? The study should include the consideration of consolidation, annexation, and incorporation.

-- Deb Matz

RECYCLING NEWS

The state bill (SB 300 and AB 707) has undergone many changes since its introduction last fall. If the bill would still benefit from your support, call the Wisconsin Legislative Hotline (1-800-362-9696).

Look for the report of the Appleton Recycling Task Force, which should be out soon, and thanks to those who measured their recyclables for the city.

Thanks also from our Recycling Committee for the consensus results, which will let us give strong support to local recycling efforts.

Happy composting,
Sue Kinde, Joe Drusch, Beth English, Marlys Fritzell, Helen Heil, Ann Lindstrom, Deb Matz, Pat McConnell, Vickie Milde, Nancy Pourciau, Sue Siltou, Gretta Volk, and M.J. Wurster.

LEAGUE OF WOMEN VOTERS-APPLETON
MEMBERSHIP DIRECTORY
2/90

MEMBER	PHONE NO.	ADDRESS	CITY/ STATE	ZIP CODE	WARD	COUNTY DIST.
ALFIERI, John	739-8244	803 E. Alton	Appl, WI	54911	2	12
BAMBRICK, Gretchen	735-9784	403 North Wood St	Appl, WI	54911	12	11
BARNES, Cheryl	749-0112	1624 Ravina Place	Appl, WI	54915	10	15
	(wk) 749-1404					
BESTA, Janet	739-7589	2601 N Kesting Ct.	Appl, WI	54911	17	1
BJELLA, Linda	731-8594	3011 W. Heritage	Appl, WI	54914	GC-7	31
BOARDMAN, Cathy	731-4010	838 W Prospect	Appl, WI	54914	8	14
BOWEN-EGGEBRAATEN, Mary	731-7235	1736 S. Lee	Appl, WI	54915	13	19
BREUNIG, Betty	739-2670	56 Bellaire Ct.	Appl, WI	54911	12	11
BUCHANAN, Bonnie	739-7125	W6309 Firelane 9	Men, WI	54952		5 (Cal.)
BURDETT, Elinore	734-7638	2705 Oakwood Ct.	Appl, WI	54911	14	6
CALDER, Chris	739-7000	41 Weimar Court	Appl, WI	54915	11	16
CHURCHILL, Berta	734-4974	2515 E Crestview	Appl, WI	54915	20	17
COSTELLO, Jane	739-2872	1510 E. Cass #6	Appl, WI	54915	11	16
	(wk) 734-9841					
* CRONMILLER, Mary	739-2690	19 South Meadow Dr.	Appl, WI	54915	11	16
de YOUNG, Karen	739-3079	30 Bellaire Ct.	Appl, WI	54911	12	11
	733-4481					
DEFFERDING, Bette	731-6944	43 South Meadows	Appl, WI	54915	11	16
DINTENFASS, Phyllis	731-0279	738 E Eldorado	Appl, WI	54911	12	11
DODD, Anna Faye	734-8090	530 N. Vine	Appl, WI	54911	12	11
DOERINGER, Frederica	739-3997	304 River Drive	Appl, WI	54915	10	15
* DUDLEY, Ann	731-3554	425 E. Roosevelt	Appl, WI	54911	16	4
DULL, Joanne	731-8777	824 Cambridge Dr.	Appl, WI	54915	20	17
ELISBERG, Harvada	733-3397	1106 E Nawada	Appl, WI	54911	12	11
ENGLISH, Beth	735-9917	1328 W Pine Street	Appl, WI	54914	7	13
FENLON, Sharon	734-0864	207 N. Green Bay Rd.	Appl, WI	54911	12	11
FILZEN, Patricia	754-4235	R.R. 2, Box 69	Rdsvl, WI	54230		Manitowoc
FLOM, Terry	731-0155	218 N. Drew	Appl, WI	54911	2	12
FOLB, Barb	734-9627	525 W. Park Ridge	Appl, WI	54911	GC-1	31
FREIDMAN, Ruth	731-9506	522 N. Tonka Street	Appl, WI	54911	12	11
FRITZELL, Marlys	731-0736	1015 Nawada Court	Appl, WI	54911	12	11
GIBAS, Margaret	739-7103	1515 N. Durkee	Appl, WI	54911	16	4
GOLDGAR, Corinne	734-8676	914 E. Eldorado	Appl, WI	54911	12	11
	(wk) 735-6101					
GRANT, Barbara	735-0336	832 Cambridge Ct.	Appl, WI	54915	20	17
GREEN, Joyce	739-4771	2118 N Alexander	Appl, WI	54911	15	6
* HANSON, Jean	749-0930	2500 Crestview	Appl, WI	54915	20	17
	(wk) 734-7101					
HARTMAN, Kathy	733-5178	1036 W. 8th	Appl, WI	54912	4	8
HARTZHEIM, Kathy	667-4258	Rt 1, Pines Rd, Box 1535 Fremont		54940		

LWV-APPLETON
MEMBERSHIP DIRECTORY
Page 2

<u>MEMBER</u>	<u>PHONE NO</u>	<u>ADDRESS</u>	<u>CITY/ STATE</u>	<u>ZIP CODE</u>	<u>WARD</u>	<u>COUNTY DIST.</u>
HEIL, Helen	734-1983	1735 N. Oneida	Appl, WI	54911	16	4
HEMWALL, Martha	738-0809	126 Alton Court	Appl, WI	54911	2	12
HITTLE, Marcia	731-8876	42 Crestway Court	Appl, WI	54915	GC-	31
HOFFMAN, Barbara	734-3627	627 E. Brewster	Appl, WI	54911	1	10
	(wk)731-9293					
HOOVER, Liz	739-8703	832 E. Alton	Appl, WI	54911	2	12
HUSS, Marion	733-2335	1008 E. Park Ridge	Appl, WI	54911	17	1
ISSAACSON, Kathleen	731-5526	607 Prospect Avenue	Appl, WI	54911	8	14
	(wk)832-6751					
IVERSON, Helene	734-7499	26 Sunray Court	Appl, WI	54915	13	19
JANSEN, Karen	749-1054	125 N Durkee	Appl, WI	54911	2	12
JONES, Nancy	731-9250	2613 S. Schaefer	Appl, WI	54915	13	4 (CAL.)
KACER, Jodie	733-2449	731 E. Franklin	Appl, WI	54911	12	11
KAPLAN, Art	734-9942	3320 Crestview Drive	Appl, WI	54915	10	17
KINDE, Sue	734-5759	250 River Road	Appl, WI	54915	10	15
KING, Jean	749-5759	1213 Gunn Street	Appl, WI	54912	11	16
KLASEN, Charles	734-9440	82 Cherry Court	Appl, WI	54915	10	15
KLASEN, Mary	734-9440	82 Cherry Court	Appl, WI	54915	10	15
KOEPKE, Marge	734-9628	20 Bellaire Court	Appl, WI	54911	12	11
* KRUEGER, Jean	749-0046	237 Wilson Ave	Appl, WI	54915	9	1 (CAL.)
KUHN, Karen	734-7746	5510 W. Broadway	Appl, WI	54915	TC-	31
	(wk)731-9534					
LAWS, Karen	733-3812	818 E. College	Appl, WI	54911	12	11
LINDSTROM, Ann	118 River	Drive	Appl, WI	54915	10	15
* MATTINGLY, Kathleen	731-2370	2317 Harvest drive	Appl, WI	54914	GC-8	32
MATZ, Debbie	731-1129	2200 N. Nicholas St	Appl, WI	54914	19	2
* McCONNELL, Patricia	730-8363	1020 N Appleton Drive	Appl, WI	54911	1	10
MEAD, Anne	731-1368	3424 Whip-poor-will Ln	Appl, WI	54915	9	3 (CAL.)
MEWHORTER, Carolyn	739-0000	315 N. Drew	Appl, WI	54911	1	10
MIELKE, Sally	734-6228	11 Reid Court	Appl, WI	54914	7	13
MILDE, Vickie	730-0596	W4565 Mielke Road	Men, WI	54952		4 (CAL.)
* MILLER, Terri	731-0531	1117 E. Eldorado Str	Appl, WI	54911	12	11
MING, Marian	735-9335	1110 E. North	Appl, WI	54911	12	11
NAGLER, Helen	739-8053	932 E. Commercial	Appl, WI	54911	12	11
NEEDHAM, Ellen	734-5521	1940 Palisades Drive	Appl, WI	54915	TM	8 (WINN)
NORDELL, Jan	731-8738	98 Esterbrook Court	Appl, WI	54915	11	16
OLSON, Dorothy	734-0977	33 S. Meadows Drive	Appl, WI	54915	11	16
OLSON, Mildren	734-4476	1118 W Frances	Appl, WI	54914	19	2
* PARK, Holly	749-1506	511 E South River St	Appl, WI	54915	2	12
PETERSON, Denise	738-0294	1041 E. Nawada	Appl, WI	54911	12	11
POURCIAU, Nancy	734-6296	514 N. Union	Appl, WI	54911	12	11
POVOLNY, Joy	739-3846	31 S. Meadows Drive	Appl, WI	54915	11	16
PROCTOR, Helen	734-9043	720 W. 5th	Appl, WI	54911	8	14
QUINLAN, Jan	734-4808	322 South Court	Appl, WI	54911	2	12

LWV-APPLETON
MEMBERSHIP DIRECTORY
Page 3

MEMBER	PHONE NO	ADDRESS	CITY/ STATE	ZIP CODE	WARD	COUNTY DIST.
★ REHFELD, Judy	731-0082	612 N. Owaissa Street	Appl, WI	54911	12	11
RENCE, Eileen	735-9680	1008 E. Eldorado	Appl, WI	54911	12	11
ROSS, Joan	739-7608	2101 E. Lourdes	Appl, WI	54915	5	18
RUTH, Fanny	734-2703	720 W. 5th Street	Appl, WI	54911	8	14
SAMPSON, Dick	734-1154	1013 E. North	Appl, WI	54911	12	11
SCHINABECK, Pat	734-6101	1212 E. Opechee	Appl, WI	54911	12	11
SIGMAN, Charlotte	734-2479	2410 E. Crestview	Appl, WI	54915	20	17
SILTON, Sue	739-4898	540 River Road	Appl, EI	54915	10	15
SPENGER, Kathy	733-1227	916 E. Sunset	Appl, WI	54911	17	11
STEWART, James	739-2129	814 E. John Street	Appl, WI	54911	2	12
SWANSON, Virginia	731-4032	115 N. Green Bay Rd.	Appl, WI	54911	12	12
TATLOCK, Andrea	734-7119	1240 E. Opechee	Appl, WI	54911	1	10
THRALL, Win	733-4889	59 Bellaire Court	Appl, WI	54911	12	11
	(wk)734-6591					
TRIGG, Jeanie	734-7682	1053 E. Nawada	Appl, WI	54911	12	11
TRIPP, Kay	734-9747	132 N. Green Bay Rd	Appl, WI	54911	12	11
VLOSSAK, Doris	739-2789	1044 E. Eldorado	Appl, WI	54911	12	11
VOLK, Gretta	735-9672	909 E. Alton	Appl, WI	54911	2	12
WALDMAN, Lila	779-6786	Rt 2, Box 292	Hrtvl,WI	54944		
WARD, Martha	733-9256	1821 N. Racine	Appl, WI	54911	14	6
WASHATKA, Dawn	731-7893	629 E. Frances	Appl, WI	54911	16	4
WEIS, Donna	733-5790	120 N. Green Bay Rd	Appl, WI	54911	12	11
WEIS, Leonard	733-5790	120 N. green Bay Rd.	Appl, WI	54911	12	11
WIECKERT, Bev	739-2773	6960 Evergreen Lane	Appl, WI	54915		38
WURSTER, M.J.	738-0695	520 River Road	Appl, WI	54911	10	15

KEY

GC - Grand Chute
TC - Town of Center
TM - Town of Menasha
Men - Menasha
Hrtvl - Hortonville
Rdsvl - Reedsville

CAL - Calumet county
WINN - Winnebago county

★ - New members

**MEMBERSHIP BY CITY
WARDS/ COUNTY
DISTRICTS: MARCH 1990**
(Appleton/Outagamie unless otherwise
noted)

WARD 1/ DISTRICT 10

Barbara Hoffman
Patricia McConnell
Carolyn Mewhorter

WARD 2/ DISTRICT 12

John Alfieri
Terry Flom
Martha Hemwall
Liz Hoover
Karen Jansen
Holly Park
Jan Quintan
James Stewart
Gretta Volk

WARD 4/ DISTRICT 8

Kathy Hartman

WARD 5/ DISTRICT 18

Joan Ross

WARD 7/ DISTRICT 13

Beth English
Sally Mielke

WARD 8/ DISTRICT 14

Cathy Boardman
Kathleen Issaacson
Helen Proctor
Fanny Ruth

WARD 9/ CALUMET CNTY

Jean Krueger (District 1)
Anne Mead (District 3)

WARD 10/ DISTRICT 15

Cheryl Barnes
Frederica Doeringer
Sue Kinde
Mary & Charles Klausen
Ann Lindstrom
Sue Siltan
M.J. Wurster

WARD 11/ DISTRICT 16

Chris Calder
Mary Cronmiller
Jane Costello
Bette Defferding
Jean King
Jan Nordell
Dorothy Olson
Joy Povolny

WARD 12/ DISTRICT 11

Gretchen Bambrick
Betty Breunig
Karen de Young
Phyllis Dintenfass
Anna Faye Dodd
Harvada Elisberg
Sharon Fenlon
Ruth Freidman
Marlys Fritzell
Corinne Goldgar
Jodie Kacer
Marge Koepke
Karen Laws
Terri Miller
Marian Ming
Helen Nagler
Denise Peterson
Nancy Pourciau
Judy Rehfeld
Eileen Rence
Dick Sampson
Pat Schinabeck
Virginia Swanson
Andrea Tatlock
Win Thrall
Jeanie Trigg
Kay Tripp
Doris Vlossak
Donna & Leonard Weis

WARD 13/ DISTRICT 19

Mary Bowen-Eggebraaten
Helene Iverson
Nancy Jones (Calumet Cnty)

WARD 14/ DISTRICT 6

Elinor Burdett
Martha Ward

WARD 15/ DISTRICT 6

Joyce Green

WARD 16/ DISTRICT 4

Ann Dudley
Margaret Gibas
Helen Heil
Dawn Washatka

WARD 17/ DISTRICT 1

Janet Besta
Marion Huss
Kathleen Sprenger

WARD 19/ DISTRICT 2

Deb Matz
Mildred Olson

WARD 20/ DISTRICT 17

Berta Churchill
Joanne Dull
Barbara Grant
Jean Hanson
Art Kaplan
Charlotte Sigman

OUTAGAMIE CNTY DISTRICTS

31: (Grand Chute 7) Linda Bjella
Marcia Hittle
(Grand Chute 1) Barb Folb
(Town of Center) Karen Kuhn
32: (Grand Chute 8) Kathleen Mattingly
35: (Hortonville) Lila Waldman
38: (Freedom) Bev Wickert

CALUMET CNTY DISTRICTS

4: (Menasha) Vickie Milde
5: (Menasha) Bonnie Buchanan

WINNEBAGO DISTRICTS

8: (Town of Menasha) Ellen Needham

MANITOWOC

Patricia Filzen

**PLEASE SAVE FOR FUTURE
REFERENCE**



EARTH DAY CELEBRATIONS

In celebration of the 20th anniversary of Earth Day on April 22nd, the Fox Valley Earth Day Committee is working to promote environmental awareness. We encourage everyone in the Fox Valley -- individuals, service groups, schools -- to plant a tree and to help us tabulate the results by reporting name, address, and type of tree planted. We will record plantings through June 15, 1990. Various community sites are available for those who prefer not to plant on residential property. The committee plans to promote "Plant-a-tree" programs currently in existence, encourage special offers, and facilitate public awareness of such information. Other projects planned include:

- * Compiling and distributing lists of environmental facts submitted by school classes, to be used by local media stations;
- * Gathering information on environment-related events scheduled to occur on or near Earth Day, and facilitating coverage of them by local media. Some planned events thus far include a seminar at Fox Valley Technical College on Weds., April 18; Sierra Club's River Clean-up Day on Sat., April 21; and a public forum at Lawrence University's Harper Hall on Sun., April 22, sponsored by Physicians for Social Responsibility and the Earth Day Committee. Anyone with knowledge of other events or Earth Day celebrations is encouraged to let us know so that we can help promote them.
- * Forming a list of consumer tips that would include such things as alternatives to hazardous household products, ways to decrease volume of household waste, and other things consumers can do to decrease damage to our environment. An action committee, including our recycling committee, will meet on Tues., March 6, at 7 p.m. at Sue Kinde's home, 250 River Rd., to compile this list. Anyone

interested or who has helpful information is encouraged to attend or pass along information. Please direct information or questions to Vickie Milde, W5465 Mielke Rd., Menasha, 54952 (phone 730-0596) or to: Fox Valley Earth Day Committee, P.O. Box 586, Neenah, WI 54956.

Watch for an update on Earth Day events in next month's Bulletin.
-- Vickie Milde

AASD BUILDING PROPOSAL MEETING

THE PUBLIC IS CORDIALLY
INVITED TO ...

GENERAL MEETING: Appleton Area School District's presentation of its proposed building resolution.

- * Did the school district's \$35 million building project catch YOU by surprise?
- * Are you interested in seeing the latest architectural plans and models for the proposed new high school? two new elementary schools? additions to five existing schools?
- * Do you know of anyone else who'd appreciate the updated, first-hand information about the hows, wheres, whens, and whys of this building resolution?

THEN, join us on TUESDAY, MARCH 20, 7 p.m., at Appleton West High School's IMC.

Speakers will include Dr. Jerry Patterson, AASD superintendent of schools, and Dean Hawkinson, architect with Stubenrauch & Associates. Their program will cover the background that brought Appleton to these building decisions, models of the proposed building plans, and information about site selection, construction schedules, etc.

The League of Women Voters of Appleton and the Appleton City-wide PTA support the Board of Education's proposal as the most cost-efficient approach to the current enrollment crisis. We trust that with citizen information and education, even more public support will be generated.

We encourage you to bring questions of an informational nature and as many friends and neighbors as possible.

CITIZENS FOR QUALITY EDUCATION

A campaign committee has been formed to support the Appleton Area School District's bond issue for new schools. The group is working on the assumption that enough signatures will be collected to require a referendum on the bonding in the April 3rd election.

The committee is co-chaired by John Laabs and Cece Wiltzius, and a steering committee is in place. The main tasks of the group will be to gather information, raise funds, and spread the message that the proposal is the best solution to the overcrowding problem in the Appleton area schools.

Many volunteers are needed between now and April 3rd to assist in literature drops, phoning, mailings, letters to the editor, etc. There is a special need for people with media/public relations expertise or experience. If you are interested in volunteering, call Jan Quinlan, 734-4808, Mary Klasen, 734-9440, or Nancy Jones, 731-9250. If you wish to make a contribution, send checks, payable to Citizens for Quality Education, to P.O. Box 934, Appleton, WI 54912.

-- Nancy Jones

BOARD NOMINATIONS SOUGHT

The Nominating Committee, comprising M.J. Wurster, Jodie Kacer, Karen DeYoung, Ann Lindstrom, and Anne Mead will be meeting soon. The committee is seeking the names of League members interested in joining the board. If you know of anyone, please submit his or her name to one of the committee members.

Jan Quinlan
322 South Ct.
Appleton, WI 54911

BULK RATE
U.S. POSTAGE
PAID
Appleton, Wis. 54911
Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



**DO YOU WANT TO LEARN
MORE ABOUT LEAGUE?**

**DO YOU KNOW A
POTENTIAL MEMBER?**

**FOR MEMBERSHIP
INFORMATION, CALL
JODIE KACER, 733-2449**

MEMBERSHIP COFFEE

"HOW LEAGUE WORKS"

Tuesday, March 6

7 p.m.

Jodie Kacer's home, 731 E. Franklin

A variety of League members will introduce new and prospective members to the LWV process and mission. Current members looking for a refresher are welcome to attend. *Jan Quinlan will give an overview of the workings of League. Study chairs will describe the current state and local studies, and selected members will discuss the personal impact League has had on them.*

Please plan to attend what promises to be an informative program.

For more information, call Jodie Kacer, 733-2449.

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

PUBLIC AFFAIRS
Cheryl Barnes
1624 Ravinia Place
749-0112



APRIL 1990

CALENDAR

APRIL

Tuesday, April 3
Election Day -- VOTE!

Tuesday, April 3
7 p.m.
Unit meeting: Mental health
Win Thrall's home
59 Bellaire Court

Wednesday, April 4
9:30 a.m.
Unit meeting: Mental health
All Saints' Episcopal Church
400 E. College Avenue
Babysitting provided

Thursday, April 5
12 noon - 1 p.m.
League Lunch
Peppermill Restaurant
Diedrich Room

Wednesday, April 11
**Annual meeting and dinner
reservation deadline**

Monday, April 16
7 p.m.
Board meeting
Gretta Volk's home
909 E. Alton

Wednesday, April 25
5:30 p.m. -- social hour
6 p.m. -- dinner
7 p.m. -- meeting
Annual meeting and dinner
Lawrence University
Jason Downer Commons
Barber Room

MAY

Tuesday, May 8
7 p.m.
General meeting: Mental health

Tuesday, May 22
Composting Tour of Homes



PRESIDENT'S MESSAGE

The power of the vote -- over my lifetime it's a right I had come to take for granted. I was in grade school in the heartland of conservative mid-America during the height of the communist "scare". My third grade teacher spent an entire school day explaining why even nine years olds should be terrified of losing the right to vote.

A few years later, I watched courageous civil rights leaders give their lives to secure voter registration rights for all United States citizens.

But not until these last months of incredible political power changes, all centered on individual citizens' rights to cast a secret ballot in a fair election... not until then did the fundamental importance of the power to vote really hit home to me.

As the League of Women Voters of the United States and the suffrage amendment celebrate their 75th birthday, it seems appropriate to reflect: It took this democratic nation longer to grant women the right to vote than it has taken Communism to rise and fall in most of the world. (I'm not quite sure what the significance is, but it's there somewhere.)

As we go to the polling place on April 3, we need to remember that the power

Cont. on next page

PRESIDENT'S MESSAGE

cont. from previous page

to vote has come to even us at a great price.

If you've ever worked on a campaign, or run for office yourself, you don't need this reminder, but here it is anyway:

Vote ... vote informed ... encourage others to vote. There's a reason history won't let us reduce the power to vote to a gesture, after all.

With sadness, I report the death of Dorothy Draheim, past LWV- Appleton president. Dorothy was known throughout the Appleton community for her active concern for people as individuals. Like many League members, Dorothy was involved in many varied community concerns. She was a member of the Appleton Common Council, trustee for the public library, an officer for the Fox River Area Girl Scouts, as well as president of our League, 1978-80. A memorial gift has been gratefully received by our League in Dorothy's name.

Sue Kinde and the recycling committee are asking you to start thinking **compost**. Our year-end event is tentatively titled "A Composting Tour of Homes". Sue is still taking applications for the composting tour, so if you're proud of your compost, be sure to give Sue a call at 734-5759.

The annual meeting is coming up at the end of this month, as you'll figure out when you see the proposed budget, proposed slate of officers, etc., in this Bulletin. Let's all try (yes, me too!) to get our reservation sheets back to Marcia by the deadline this year. Why not ask a new member to join you?

Looking forward,



DELIVERY OF MENTAL HEALTH SERVICES: COUNTY RESPONSIBILITY

The state plan is ranked high in the nation, but is Outagamie County delivering the goods?

Wisconsin is recognized as a leader in the treatment of mental illness. In 1986, Wisconsin's mental health system ranked first in the nation and in 1988 was ranked second. Its system is unique because, among other things, it is a decentralized system with a fixed point of responsibility at the county level.

It is Chapter 51 State Mental Health Act (1971-74) that places the responsibility for provision and financing of all mental health services at the county level. The state funds and supervises the county operation. Chapter 51 required the establishment of single or multi-county mental health boards, responsible for providing mental health services. Community Aid funding is the mechanism by which the state allocates financial resources to county units of government in order to provide statutorily mandated services. Other funding comes from the county, third party reimbursement (private insurance and Medical Assistance), and client fees.

Wisconsin has done the most with the least for a long time. Further emphasis on cost containment threatens Wisconsin's leadership role. Recent federal policy changes have placed an even greater burden on the state and county. Medicaid/Title XIX for long-term mentally ill persons in institutions will be limited or eliminated. Many mentally ill nursing home residents will qualify for "community placement". As resources diminish, facility or institutional care is pitted against expanding community-based care.

Because services are centered out of the county, it is essential to know how Outagamie County is administering its services, allocating its funds, and serving the needs of the mentally ill in our area.

Come to the informational unit meetings on April 3 and 4 to explore the available services, funding structures, and needed programs in Outagamie County. Please read the November and January *Forward* for detailed information.

(Information taken from the November 1989 and January 1990 issues of *Forward*.)

-- Gretchen Bambrick
Chair, Mental Health Study
Committee

ACTION IN YOUR NAME

Statement read at Outagamie County Boards' Legislative Committee Public Hearing, Feb. 22, 1990 -- supporting the Ad Hoc Committee recommendations to combine County Board committees of related purposes and to create a coordinating committee with the county executive as an ex-officio member.

Statement read at Appleton Area School District's Board of Education meeting, March 12, 1990 -- supporting gifted and talented programming in the public schools, especially bringing staff and methods into the classroom but strongly opposing a "pull-out" program for kindergarteners and first graders.

Letter to the editor, The Post-Crescent, appearing Friday, March 16 -- supporting the AASD's building resolution, citizen involvement, and fiscal accountability.
-- Jan Quinlan

RECYCLING CONSENSUS

The Appleton League of Women Voters adopted a local study on recycling and solid waste management in April 1989. Consensus was reached Feb. 6 and 7, 1990, with 18 members participating.

The study committee toured the Outagamie County Sanitary Landfill; the recycling facilities of Waste Management, Thousand Islands Environmental Center, and Bubolz Nature Preserve; an paper and plastic recycling companies. The committee held two sets of units and a general meeting. Senator Joseph Strohl addressed a general meeting, which was cohosted with the Fox Valley Sierra Group, the Fox River Audobon Society, and the Bubolz Nature Preserve. A meeting on composting is planned for May.

League members recommend:

I. The following criteria should be applied to waste management decisions:

A. ENVIRONMENTAL QUALITY:

Protecting the environment from damage or degradation is of primary importance.

1. Reduction of the amount of waste entering the waste stream will reduce the materials and energy needed. Actions might include the prevention of sale, or substitution of less environmentally damaging goods.

Local bans on materials such as certain plastics or consumer items were less desirable than state or national bans.

2. Reuse of materials should be encouraged.

Hot lunch and meal site programs should consider reusable materials. Reusable cloth diapers should be encouraged.

3. Alternatives for safe disposal of materials should be provided if banned from landfill disposal or incineration:

- Clean Sweep programs provide safe disposal of toxic materials that should not enter the general waste stream.
- Items that should be diverted from landfills include: white goods, waste oil, tires, and batteries. A minority would add a local ban on styrofoam.

Fees when purchasing or discarding these items could be used to pay for their handling. Collection mechanisms should be provided to prevent dumping.

c. Yard wastes should continue to be diverted from landfills.

B. FLEXIBILITY: The volatile recycling markets make rigid policies inadequate.

- Private recycling concerns should not be undercut, since they may be more responsive to rapid fluctuations in prices and demand for materials.
- Recycling should be encouraged along a continuum of action by voluntary or mandatory means, at central sites or curbside, with recyclables collected separately or comingled. The preferred solution for greatest volume and accessibility would be mandatory curbside collection.

C. ECONOMICS:

1. Charges should reflect real costs:

- Tipping fees should include current costs of landfill operations, as well as preparing for long range costs of closing, maintenance, and new construction.

- Items requiring special handling should have a fee assessed that goes toward that cost.

2. Incentives:

- Tax, transporation, and other incentives should encourage recycling.
- Modest monetary and publicity incentives could be used to encourage recycling.

3. Disincentives:

Fees per bag might be appropriate.

4. Regional cooperation could minimize costs.

- If an incinerator is needed, it should be regional, environmentally safe, and carefully sized. Recyclables should be diverted first.

- Equipment for special processing of waste could be shared.

D. EDUCATION:

1. Promotion of recycling and waste reduction should be encouraged.

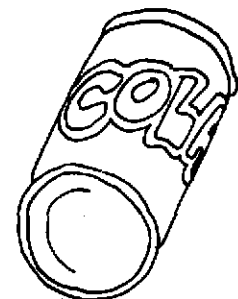
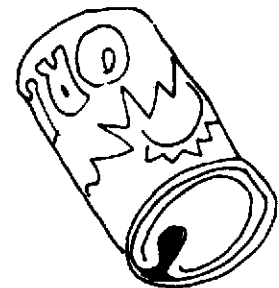
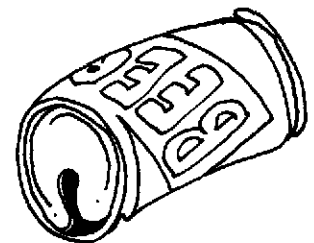
2. Information on local government waste management policies should be broadly communicated in the media, as well as targeted to more specialized groups (ie. recycling brochures in newcomers' packets).

3. Regular Clean Sweep programs should be publicized.

II. Action at the state and national level:

The Appleton League supports the strong state and national positions on solid waste management. Additionally, Appleton League members support transportation, taxation, and value-added policies that encourage the donation and use, rather than destruction, of goods.

Study Committee: Sue Kinde, Joe Drusch, Beth English, Marlys Fritzell, Helen Heil, Ann Lindstrom, Deb Matz, Pat McConnell, Vickie Milde, Nancy Pourciau, Sue Silton, Gretta Volk, and M.J. Wurster.



Proposed 1990-91 Operating Budget

EXPENDITURES

A.	Operating Costs	
	1. General Supplies	100.00
	2. Telephone	650.00
B.	Board & Admin. Committees	
	1. President	180.00
	2. Secretary	50.00
	3. Treasurer	50.00
	4. Board Tools	100.00
	5. Admin. Committees	
	a. Finance	250.00
	b. Membership	75.00
	c. Unit Organization	30.00
	d. Public Relations	50.00
	6. Courtesy Membership	30.00
	7. Babysitting	25.00
C.	Delegate Travel & Affil.	
	1. State Council	150.00
	2. State Convention	300.00
	3. National Convention	400.00
	4. Annual Meeting	50.00
	5. Workshops	80.00
	6. Transportation	50.00
D.	Financial Support	
	1. Lake Mich. ILO	20.00
	2. State PMA	1,568.00
	3. National PMP	1,323.00
	4. LWV--Ed. Fund (25% option)	441.00
E.	Bulletin	
	1. Supplies	50.00
	2. Postage	300.00
	3. Printing	500.00
	4. Bulk Rate Fee	60.00
F.	Educational Activity	
	1. Publications	
	a. Members	50.00
	b. To sell	20.00
	c. Directory	150.00
	d. Consumer Use Tax	10.00
	2. Program	
	a. National	25.00
	b. State	35.00
	c. Local	50.00
	3. Voters Service	75.00
	4. Octoberfest	50.00
G.	Position Support	
	1. Action	75.00
H.	Other	
	1. Election Night Reporting	15.00
	2. LWV Ed. Fund	1,209.00
TOTAL EXPENDITURES		\$8,646.00

INCOME		
A.	Dues	3,150.00
B.	Contributions	
	1. Members	700.00
	2. Member Ed. Fund	200.00
	3. Non-Member	1,550.00
	4. Non-Member Ed. Fund	1,450.00
C.	Publications	
	1. Sales	21.00
D.	Other	
	1. Octoberfest	150.00
	2. Community Service Activities	
	a. Election Night Reporting	500.00
	b. Speaker's Bureau	25.00
	3. Memorials	100.00
E.	Reserves	
	1. Interest	100.00
	2. Accrd. State Convention	300.00
	3. Accrd. National Convention	400.00
TOTAL INCOME		\$8646.00

Members of the 1990-91 Budget Committee

Joyce Green
 Marlys Fritzell
 Jan Quinlan



EARTH DAY UPDATE

Plan now to participate in these upcoming events:

Weds., April 18, 1-9 p.m.

Dealing with Our Waste: Challenges for the 90s

An environmental seminar at Fox Valley Technical College

This seminar, sponsored by the Wisconsin Garden Club Federation and FVTC in cooperation with the University of Wisconsin Center - Fox Valley, will address issues of importance to business owners, industry executives, community officials, and anyone interested in the preservation of our planet and its resources. Individuals can register for all or portions of the seminar, with or without dinner. The dinner speaker will be Spencer Black, Wisconsin State assemblyman. For registration material and further information, call FVTC at 735-5673. Don't delay, as registrations should be in by April 6.

Sat., April 21, 9 a.m. - 12 noon
Fox River Clean Up Day

This project is being organized by the Fox Valley Sierra Group and will include public areas along the length of the Fox River. The three meeting points will be 1000 Islands Environmental Center, Kaukauna; Peabody Park, Appleton; and Jefferson Park, Menasha. From these points, volunteers will be assigned to specific clean up areas. Each clean up area will have a site leader. There is still some need for site leaders, so give Penny Bernard (734-2412) or Louie Skogen (734-0435) a call if you can spare a few hours.

Sun., April 22, EARTH DAY!

1-3 p.m., Public Forum,

Lawrence University, Music-Drama Center, Harper Hall

This event is to be an informal gathering for people to share information and concerns about our relationship with the environment and the rest of the world. Seven people, including the mayor from Kurgan, Appleton's sister city in the Soviet Union, are expected to visit Appleton at this time and are tentatively scheduled to speak.

Weds., April 25, Wear Green Day

Wear green to show your support for a healthy planet.

Fri., April 27, Arbor Day

Plant a tree to honor the earth and for the ecological benefits it will provide. Please report trees planted to Fox Valley Earth Day Committee, P.O. Box 586, Neenah, WI 54957-0586.

Sun., April 29, 3 p.m.

Ecumenical Workshop Service
Bubolz Nature Center

"Caregivers to Creation", sponsored by the Appleton Ecumenical Network, will be the theme of a short, informal, outdoor if possible, worship service. Participants will be invited to hike the trails to the preserve following the service.

April 22-28, Forest Appreciation Week

Also, Wisconsin Public Television's "Operation Earth" programming and public service campaign begins in April. Features include:

Sun., April 1, 8 p.m., "Operation Earth" kick-off;

Mon., April 16, 8 p.m., "Profit the Earth";

Sun., April 22, 8 p.m., Gaylord Nelson special.

The following weekly programs also will feature environmental topics: Tuesdays, 7 p.m., "7 Central"; Thursdays, 7 p.m., "Outdoor Wisconsin"; Thursdays, 7:30 p.m., environmental specials; and Fridays, 7 p.m., "Wisconsin Week".

The LWV-Appleton plans to donate a tree to a community site to commemorate Earth Day. Anyone wishing to suggest a possible planting site should call Vickie Milde at 730-0596. Think green.

-- Vickie Milde

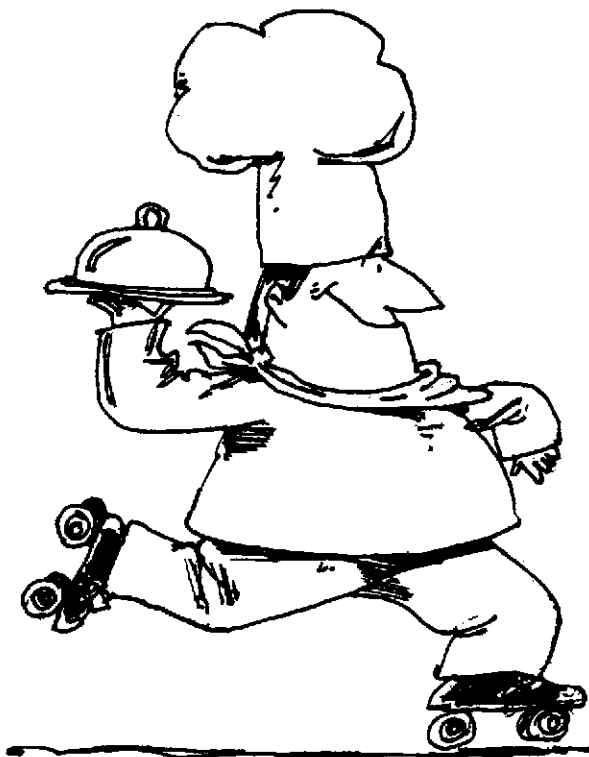
NOMINATING COMMITTEE REPORT

The Nominating Committee is pleased to present its slate of officers for the 1990-91 board.

1st VP - action Beth English
(one-year appt.)
2nd VP - program ...Carolyn Mewhorter
Treasurer Sue Silton
Board members Holly Park
Linda Bjella
Pat McConnell

Jodie Kacer will chair next year's nominating committee.

ANNUAL MEETING SET FOR APRIL 25



Where: Barber Room
Jason Downer Commons
Lawrence University
When: 5:30 - 6 p.m., social hour
6-7 p.m., dinner
7 p.m., meeting

A non-alcoholic punch will be served at 5:30 p.m., followed by dinner at 6 p.m. There is a choice of chicken with cranberry glaze or salmon with a lemon-dill sauce. Both entrees will be served with a garden salad, wild rice pilaf, sugar peas, dinner rolls, and dessert. If you are unable to attend the dinner, please come to the meeting, which will begin promptly at 7 p.m. The cost of the dinner, including gratuity, is \$8.50 for the chicken and \$9.25 for the salmon. You can pre-order either red or white wine to be served with your dinner. The cost is .75 per glass.

COME! SEE OLD FRIENDS - MEET NEW LEAGUE MEMBERS - FIND OUT WHAT YOUR LEAGUE HAS BEEN DOING THE PAST YEAR -- CHOOSE LEAGUE'S LOCAL PROGRAM FOR NEXT YEAR!!!

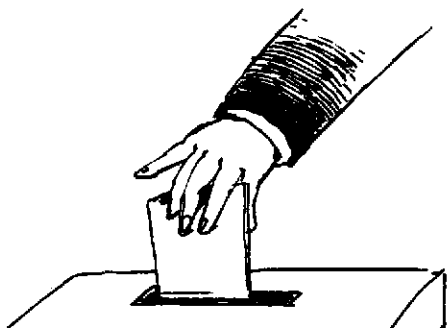
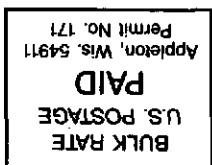
Please complete the form below and send it **WITH YOUR CHECK**, payable to the League of Women Voters of Appleton, to: Marcia Hittle, 42 Crestway Court, Appleton, WI 54915.

Your reservation must be received by April 11, 1990.



Beth English
1328 W. Pine St.
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



WELCOME NEW MEMBERS

The following people recently have joined the League. Please welcome and add to your membership directory:

Vicki Ann Strand
331 S. Monroe
Little Chute, WI 54140

Darci Vickman
2700 W. College Ave.
P.O. Box 1251

B·U·L·L·E·T·I·N·

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

PRESIDENT

Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS

Cheryl Barnes
1624 Ravinia Place
749-0112



MAY 1990

CALENDAR

MAY

Tuesday, May 8
7 p.m.

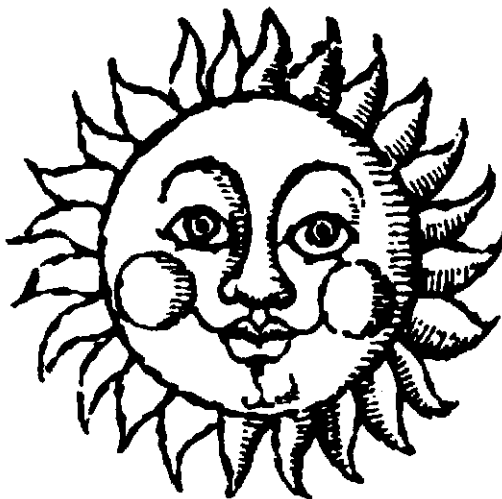
General meeting: Mental health

Speaker: Rosemary Davis, manager of
aging and long-term support, Outagamie
County Department of Human Services
Liz Hoover's home
832 E. Alton

Tuesday, May 22

Composting Tour of Homes

7 p.m. -- Jan Nordell's home
98 Estherbrook Court
7:45 p.m. -- Sue Kinde's home
250 River Road



PRESIDENT'S MESSAGE

Often in volunteer organizations, recognition for individual contributions is not appropriately acknowledged and recognized. Members give time and talents with no other reward than is inherent in the task itself. The by-product of these unselfish gifts is a sound and healthy organization that accomplishes the goals it sets for itself.

The League of Women Voters of Appleton is just such an organization. It would be impossible for me to recognize all of you who have contributed this year to our league. Please accept my gratitude for your help, your support, and your time -- each of you. You must know that because of your personal contributions, we are able to do all that we can. On behalf of league, thank you.

Nonetheless, there are some LWV-Appleton members that need to be acknowledged and thanked for their "above and beyond" commitment this year ... and certainly that would include your entire board of directors. Not only do these women meet monthly to set the direction and tenor of league action and program, they also each maintain a "portfolio": a specific segment of responsibility within the greater organization.

Cont. on next page

PRESIDENT'S MESSAGE

Cont. from page 1

The board fulfilled those responsibilities and then some. For example, when the board determined at the eleventh hour to study the pesticide problem this year, **Gretta Volk**, our action vice-president, volunteered (or did she?) to chair the study. She did so in Gretta-style: in thorough detail and our league is richer because of it.

When no volunteer surfaced to organize Oktoberfest this year, **Deb Matz**, our program vice-president, stepped in -- earning us \$150 profit. **Denise Peterson**, secretary, served all year on a very active Fox Cities Pro-choice Coalition and as our social policy chair.

Gretchen Bambrick and **Cheryl Barnes** with the help of **Freddi Doeringer** (off-board) were responsible for our 50th anniversary program ... a program that seemed like an "impossible dream" almost until its performance. Cheryl is currently working with **Helen Nagler** on our LWV proposal to regularly televise the Outagamie County Board meetings.

Off board contributions are equally impressive. **Berta Churchill** spoke at Phase I of our County Advocacy: enlisting candidates for County Board supervisor. Then Berta picked up the ball for Phase II: the question and answer grid for candidates published in a March Post-Crescent.

Bev Wieckert (with **Corinne Goldgar's** help) accomplished another "impossible dream" of computerizing our finance drive efforts ... but not without learning far more about computer compatibility than she ever wanted to know. **Vickie Milde** served our league as Earth Day representative, continuing her environmental advocacy that started when she served as our *natural resources* chair.

But "above and beyond" even these commitments are those of two other league members this year. After nearly four years of work, the Nusi Ward Project was completed this winter due in large part to the vision and efforts of **Sharon Fenlon**. "The Hmong in America" and the accompanying display are a lovely tribute both to Nusi and to league's

mission. Sharon's dedication to the project cannot be overstated.

And what started out to be a simple reprint of "This is Appleton" grew into virtually a part-time job for **Anne Mead**. Anne volunteered her time and talents to publish the new "This is Appleton" edition while serving first as LWV public relations chair, then as Bulletin editor. Thanks to Anne's devotion to this task, "This is Appleton" is as wonderful as ever, even though Anne told us "It's like writing on quicksand."

I would be remiss not to thank the countless league members who have advised me this year on countless subjects. One of the true delights of this position is the contact with informed and interesting people, league "veterans" but also new and prospective members. (Thank you especially to my immediate past-president **Helen Nagler** for providing a "hot-line" for me in times of confusion ... sometimes that was several times a day!) I'd still be on square one without all the help.

In conclusion, rest assured that this league is continuing to travel the high road it chose for itself many years ago. It owes its continued good health to all of you and others like you who support us year after year.

Have a wonderful summer (but don't forget to come to our last two meetings first!). See you in September...

Looking forward,



WHAT WE CAN DO: PRECYCLE

Earth Day has come and gone. The anniversary hoopla is over, but the problems still exist. One environmental problem that received much attention was how to handle our solid wastes and the diminishing space left in our current landfills. Our league studied this issue and came to a consensus on what we believe should be done. Included in this consensus was support for source reduction.

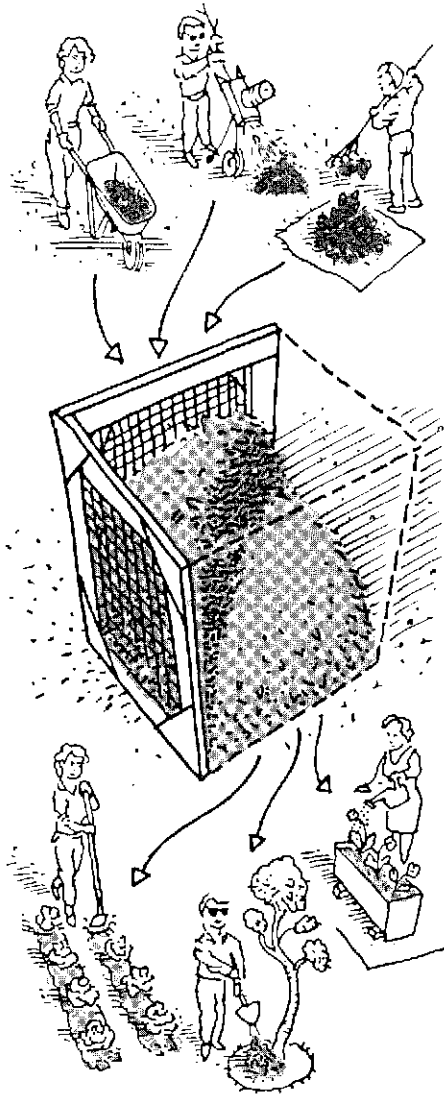
What is source reduction? It is reducing the amount of waste we, as consumers, generate. It is a relatively simple concept, however it requires that we look at our purchasing habits with much more scrutiny.

A "think tank" from Berkeley, California, came up with a program called PRECYCLE, which is currently being used in Newark, N.J. Precycling means making intelligent, environmentally sound decisions at the store to reduce waste before we buy. We should reach for items that are packaged in recycled or recyclable containers: avoid items that are overpackaged (ie: individually wrapped pieces of string cheese sold in a pouch or filets individually wrapped and placed in a box that is then covered with more plastic), avoid fast food restaurants that over-package our use styrofoam, use paper grocery bags, or better yet, bring your old bags from home and use them again. (Not purchasing a product because of its packaging may force the manufacturer to change the packaging. Writing a letter to the manufacturer helps to bring the issue of package as a consumer concern to their attention as well.)

Below are 11 more suggestions from the PRECYCLE program on how to reduce the amount of waste we generate. I hope each of us will try to follow these suggestions and share them with friends, family, and neighbors.

1. SELECT PRODUCTS CAREFULLY. At the store, consider the environmental impact of each purchase you make. What is the product made of? Is it safe for the environment? Can it be reused or recycled? Is there a

Compost flow chart



This brochure is based in part on material published by the City of Seattle Engineering Department, Solid Waste Utility, and Seattle Tilth Association.

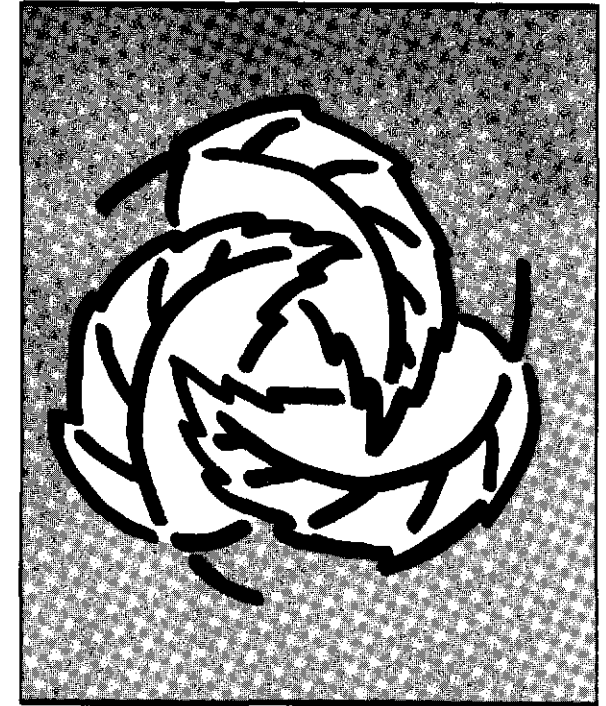
Printed on recycled paper.



Wisconsin Department of Natural Resources
Bureau of Solid Waste Management
Box 7921, Madison, WI 53707

HOME COMPOSTING:

Reap a heap of benefits



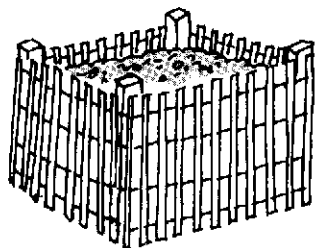
Composting is a practical and convenient way to handle your yard wastes. It can be easier and cheaper than bagging these wastes and, in some cases, paying to have them removed. Compost also improves your soil and the plants growing in it. If you have a garden, a lawn, trees, shrubs, or even planter boxes, you have a use for compost.

Wisconsin Department of Natural Resources
PUBL-SW-072 87

Four Bins to Build

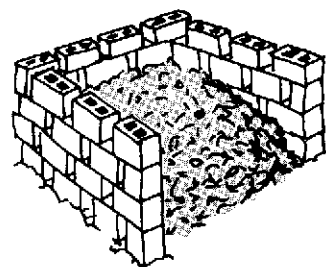
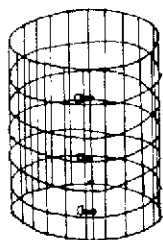
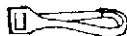
Snow Fence Bin

Bins made with prefabricated snow fencing are popular because they are simple to make and easy to move and store. To build this bin, buy the appropriate length of prefabricated fencing, and fasten two-by-fours (2X4s) to the bottom to form a square.



Woven Wire Bin

One easy to make, economical container requires only a length of woven wire fencing. Multiply the diameter you want for the compost heap by 3.2. That's the length of fencing you should buy. Fasten the ends with wire or three or four small chain snaps (available at any hardware store) to make a circle.



Block or Brick Bin

Compost bins can be made with bricks, cement blocks or rocks. Just lay the blocks without mortar. Leave spaces between each block to permit aeration. Pile them up to form three sides of a square container or a three-bin unit. This bin is sturdy, durable and easily accessible.

Wooden Bin

Covered wooden bins allow convenient protection from pests and heavy rains. Construct bins with removable fronts or sides so that materials can be easily turned. Old wooden pallets can be used for construction. Wire mesh can be substituted for wooden sides to increase air flow.

Prefabricated compost bins can also be purchased through most gardening catalogues.

The following troubleshooting chart is a guide to more efficient composting.

SYMPTOMS	PROBLEM	SOLUTION
The compost has a bad odor.	Not enough air.	Turn it. Add dry material if the pile is too wet.
The center of the pile is dry.	Not enough water.	Moisten and turn the pile.
The compost is damp & warm only in the middle.	Too small.	Collect more material & mix the old ingredients into a new pile.
The heap is damp and sweet-smelling but still will not heat up.	Lack of nitrogen.	Mix in a nitrogen source like fresh grass clippings, fresh manure, or bloodmeal.

Mulching

Woody yard wastes, leaves and grass clippings can be used as a mulch for weed control and water retention by simply spreading them beneath plants. For woody materials up to 1" in diameter, rent or purchase a chipper/shredder, or cut with hand tools. Tree services, if they are in your neighborhood, often will deliver wood chips free. Chips can also be used for informal garden paths.

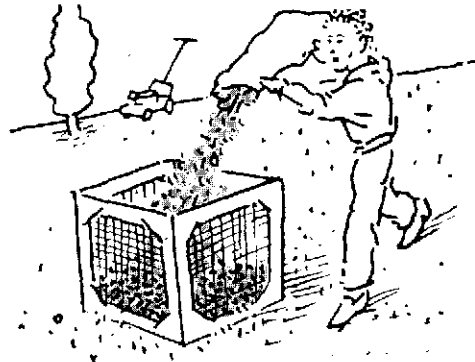
All yard wastes will work first as a mulch and then as a soil enrichment as decomposition proceeds. However, grass which has been treated with pesticides should not be used as mulch immediately after mowing. Some of these chemicals take six weeks to break down, so compost treated grass clippings instead of using them as mulch.



Prepared by Wendy McCown, Wisconsin Department of Natural Resources, Bureau of Solid Waste Management.

For more information, write to us or call (608) 267-7565.

How to Make Compost



Holding Bins

These portable containers are the simplest way to compost.

Which wastes? Non-woody yard wastes are the most appropriate. Avoid composting diseased or infested plants.

How? Place the holding bin where it is most convenient. As weeds, grass clippings, leaves and garden debris are collected, they are dropped into the bin. This method will take from 6 months to 2 years to produce compost. Chopping or shredding wastes, alternating high-carbon and high-nitrogen materials, and keeping up good moisture and aeration will all speed the process.

Turning Bins

This is a series of three or more bins that allows you to make compost in a short time by turning the materials on a regular schedule. Turning bins are most appropriate for gardeners with a large volume of yard waste and the desire to make a high-quality compost. You can also turn your compost with only one bin. Simply remove the bin from around the heap when it's time to turn it, set up the empty bin nearby, and fork the material back into it.

Which wastes? Using a wide variety of organic materials will result in a more diverse compost nutrient makeup. If your own kitchen, yard and garden do not generate enough material to fill your bin, ask your neighbors for their clippings and leaves, or start a neighborhood composting project.

Here are the basics:

Remove grass and sod cover from the area where you will construct your compost pile to allow materials direct contact with soil microorganisms. The following "recipe" for constructing your compost heap is recommended for best results:

1st layer: 3"-4" of chopped brush or other coarse material on top of the soil surface allows air circulation around the base of the heap.

2nd layer: 6"-8" of mixed kitchen scraps, leaves, grass clippings, sawdust, etc. Materials should be "sponge damp."

3rd layer: 1" of soil serves as an inoculant by adding microorganisms to the heap.

4th layer: 2"-3" of manure provide the nitrogen needed by microorganisms. Sprinkle lime, wood ash, and/or rock phosphate over the layer of manure to reduce the heap's acidity. Add water if the manure is dry.

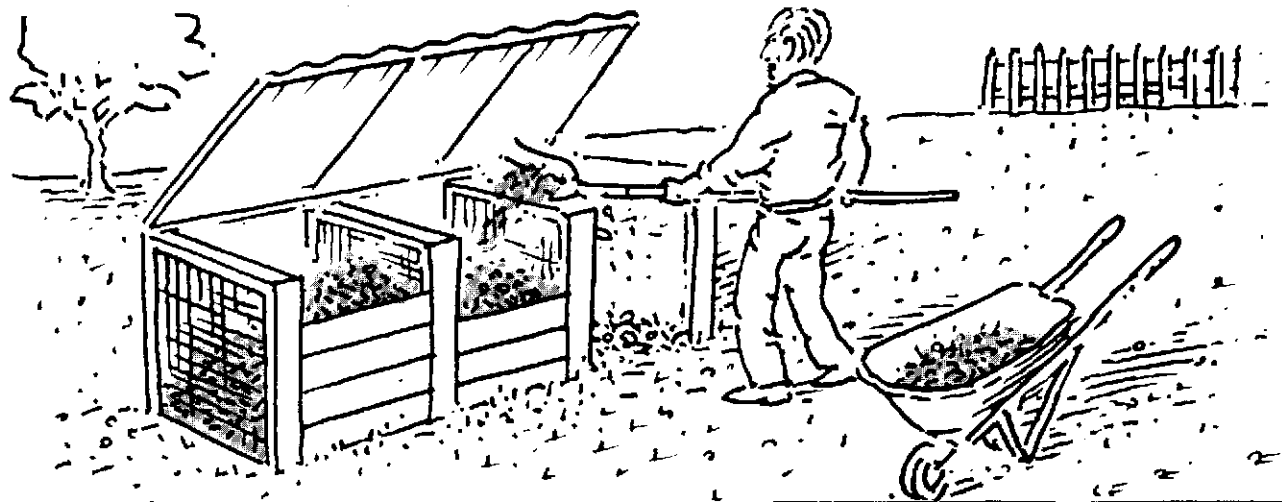
5th layer: Repeat steps 1-4 until the bin is almost full. Top off the heap with a 4"-6" layer of straw, and scoop out a "basin" at the top to catch rain water.

A properly made heap will reach temperatures of 140-160°F in four to five days. At this time, you'll notice the pile "settling," a good sign that your heap is working properly.

After 5-6 weeks, fork the materials into a new pile, turning the outside of the old heap into the center of the new pile. Add water if necessary. You shouldn't need to turn your heap a second time. The compost should be ready to use within three to four months. A heap started in late spring can be ready for use in the autumn. Start another heap in autumn for use in the spring.

You can make compost even faster by turning the pile more often. Check the internal temperature regularly; when it decreases substantially (usually after about a week), turn the pile.

Compost is ready to use when it is dark brown, crumbly, and earthy-smelling. Let it stabilize for a few extra days, and screen it through a 1/2" screen if you want the finest product. Turn your soil, apply 1"-3" layers of compost, and work it in well, up to one pound (a heaping, double handful) per square foot.



Why does compost make soil healthier?

By using compost you return organic matter to the soil in a usable form. Organic matter in the soil improves plant growth by loosening heavy clay soils which allows better root penetration, by improving the capacity to hold water and nutrients in sandy soils, and by adding essential nutrients to any soil. Improving your soil is the first step toward improving the health of your plants. Healthy plants help clean our air, conserve our soil, and beautify our landscapes.

How does composting help the environment?

Yard wastes and kitchen scraps use up valuable space in our landfills — space which is running out fast! These materials make up 20-30% of all household wastes, which cost about \$70 per ton for collection and disposal. They can even make landfill problems worse by producing methane gas and stronger leachate. Because of their high moisture content, yard wastes also lower the efficiency of incineration systems. By recycling these wastes naturally at home, you can help protect the environment, save money, and improve your own soil at the same time.

What can I compost?

Yard wastes such as fallen leaves, grass clippings, weeds, and the remains of garden plants make excellent compost. Other good additions to a compost pile include sawdust, wood ash, and kitchen scraps such as fruit and vegetable peelings, egg shells, and coffee grounds.

Care must be taken when composting kitchen scraps. Do not compost meat, bones and fatty foods such as cheese, salad dressing, and cooking oil. These foods will attract pests and slow decomposition.

The Essentials of Composting

With these principles in mind, everyone can make excellent use of their organic wastes.



Biological Process

The compost pile is really a teeming microbial farm. Bacteria, the most numerous and effective composters, are the first to break down plant tissue. Fungi and protozoans soon join the bacteria and, somewhat later in the cycle, centipedes, millipedes, beetles and earthworms do their parts.



Materials

Anything growing in your yard is potential food for these tiny decomposers. Microorganisms use the carbon in leaves or woodier wastes as an energy source. Nitrogen provides the microbes with the raw element of proteins to build their bodies.

Everything organic has a ratio of carbon to nitrogen (C:N) in its tissues. The following table can help you judge the ratio of your compost ingredients.

Carbon:Nitrogen Ratio			
Food Wastes	15:1	Leaves	60:1
Wood	700:1	Fruit Wastes	35:1
Sawdust	500:1	Rotted Manures	20:1
Straw	80:1	Cornstalks	60:1
Grass Clippings	19:1	Alfalfa Hay	12:1

A C:N ratio of 30:1 is ideal for the activity of compost microbes. This balance can be achieved by mixing two parts grass clippings with one part fallen leaves. This combination is the "backbone" of most compost systems.



Surface area

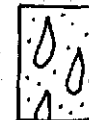
The more surface area the microorganisms have to work on, the faster the materials decompose.

Chopping your garden wastes with a shovel or machete, or running them through a shredding machine or lawnmower will speed their composting.



Volume

A large compost pile will insulate itself and hold the heat of microbial activity. Its center will be warmer than its edges. Piles smaller than 3 feet cubed (27 cu.ft.) will have trouble holding this heat, while piles larger than 5 feet cubed (125 cu.ft.) don't allow enough air to reach the microbes at the center. These proportions are of importance only if your goal is a fast, hot compost. Slower composting requires no exact proportions.



Moisture & aeration

All life on Earth, including compost microbes, needs a certain amount of water and air to sustain itself. Microbes function best when the compost heap has many air passages and is about as moist as a wrung-out sponge. Extremes of sun or rain can adversely affect this moisture balance.



Time & temperature

The faster the composting, the hotter the pile. If you use materials with a proper C:N ratio, provide a large amount of surface area, a big enough volume, and adequate moisture and aeration, you'll have a hot, fast compost and will probably want to use one of the turning bins discussed in the next section. If you just want to deal with your yard wastes in an inexpensive, easy, non-polluting way, using a holding bin will serve you well.

WHAT CAN I DO TO REDUCE WASTE AND HELP IMPROVE THE ENVIRONMENT?

AT HOME AND AT WORK

1. Turn down your thermostat two or three degrees. Wear a sweater and put an extra blanket on the bed. This will not only save fuel, but it is better for you and will save you money.
2. Insulate heating pipes.
3. Make sure your oil burner and water heater are in good condition and operating efficiently. Have them inspected once a year. Ask your fuel company how you can make your home more energy efficient.
4. Have a competent contractor wrap your water heater with insulation.
5. Recycle cans and bottles. If you can't recycle them yourself, give them to someone (a grandchild, neighbor's child, babysitter, scout troop, gardener, etc.) for them to recycle.
6. Use reusable food containers instead of plastic wrap: ie. tupperware, or, better yet, clean containers that once held ricotta or cottage cheese, yogurt, sour cream, etc.
7. Use washable cloth towels instead of papertowels. Keep a clean dishtowel beside the sink for hands and rags for cleaning.
8. Recycle newspapers, cans, and glass bottles.
9. Plant shrubs and trees. Plants produce oxygen and help reduce pollution.
10. Use cloth diapers. Disposable diapers can become a health hazard in the garbage.
11. Instead of throwing away usable objects, bring them to the the thrift shop, Good Will, or Salvation Army. Call first to see if there is a need for your objects.

12. Do laundry in cold or luke warm water to save energy.
13. Don't leave electric lights on needlessly.
14. Don't fall asleep with the television on.
15. If you have to use disposable cups and plates, use paper ones instead of plastic or styrofoam.
16. Don't buy children's toys, etc, that require batteries.
17. Write to your political representatives Tell them you are concerned about the green house effect and the depleting ozone layer. Tell them you want cleaner air and cleaner water, increased recycling, and the "Bottle Bill" to increase the recycling of cans and bottles.

SHOPPING

1. Buy milk, etc, in paper cartons instead of plastic.
2. Buy eggs in paper cartons
3. Avoid all styrofoam. Styrofoam is made from CFC's, which are destroying the ozone layer.
4. Avoid all over-packaged products.
5. Ask for paper bags at the grocery check-out counter
6. If you are buying a single item, after purchasing it, put it in your purse or pocket and don't use a bag at all.
7. Avoid fast-food restaurants that over-package or use styrofoam.

Not purchasing a product may force the manufacturer to change the packaging.

DRIVING

1. Get your car tuned up regularly.
2. Don't drive needless miles, and walk instead of driving short distances.
3. When buying a car, be concerned about mileage ratings and emission levels.
4. When searching for a particular piece of merchandise, call the stores first to check it's in stock before making a wasted trip.

Car emissions are a major cause of air pollution. Furthermore, car exhaust is believed to make a major contribution to acid rain and the global warming trend.

-- From the Newark, N.J. PRECYCLE program literature.

ALTERNATIVES FOR: GARAGE & GARDEN

<u>Mothballs</u>	Cedar chips, newspapers, lavender flowers.
<u>Fungicides</u>	Don't overwater, keep areas clean, dry, and ventilated.
<u>Houseplant Insecticide</u>	Spray on a mixture of bar soap and water, insecticidal soap, or old dishwater, and rinse.
<u>For Ants</u>	Discourage entry by sprinkling red chili pepper, coffee grounds or crushed mint leaves at doorsills.
<u>Roaches</u>	Traps - baking soda and powdered sugar mixture, or mixture of one cup borax, one-half cup flour, one-fourth cup powdered sugar and one cup corn meal (sprinkle in all dark, warm places and replace mixture periodically.)
<u>Garden Insecticides</u>	Insecticidal soap, import predators such as ladybugs and praying mantis, weed garden and remove debris from garden.
<u>Herbicides</u>	Strong hosing or hand weeding, keep grass properly mowed.
<u>Insect Repellant</u>	Screens, protective clothing, creams or lotions rather than sprays.
<u>Rat & Mouse Poison</u>	Chopped bay leaves and cucumber skins, live traps, cats, remove pest food supply.
<u>Flea Collars & Sprays</u>	Penny royal ointment, herbal collar, brewer's yeast in pet diet.

Use water based paints when possible, rather than oil based.

Good lawn care will reduce need for insecticides and herbicides

Mow bluegrass and fescue lawns between 2" and 4" in height and remove no more than one-third of leaf area when mowing. Once established, water only during very dry periods. Leave clippings on lawn. Fertilize at proper time and use only the amount necessary. (Inexpensive soil tests will show how much lime, phosphorus, and potash your lawn needs) Use peat moss, compost, or other organic fertilizers. Don't spray for just a few insects or to prevent problems. (90% of insects in lawn are not harmful)

Recycled Paper Donated By P. H. Gladfelter Company

better alternative product or packaging of it? Do you really need and/or want it or the excessive packaging it's in?

2. BE PICKY ABOUT PACKAGING.

At the store, reach for three product packaged in recyclable materials such as paper, cardboard, glass, and aluminum, rather than plastic. Ask for paper bags, not plastic. Look for recycling symbols (three arrows in a circle) on packages, indicating that the package is recyclable, or made from recycled materials. If you do use plastic, recycle it.

3. OVERCOME OVERPACKAGING.

If the packaging isn't necessary to protect the product, or if it's just there to catch your eye, buy the less packaged alternative. It will probably cost less, too.

4. REJECT POLYSTYRENE.

Do not buy it, whenever possible. Ask for paper packaging in take-out food restaurants and supermarkets. If you're a regular coffee-to-go patron, bring your own thermos or cup. If you do use plastic, recycle it.

5. AVOID DISPOSABLES.

Don't buy products manufactured purposely for automatic disposal such as razors, lighters, disposable plates, etc. Do buy items designed or re-use: thermos jars, rechargeable batteries, cloth napkins, and sponges.

6. DON'T BUY LABELS. Avoid overpackaging and save money, too. Bring your own container with you to the store. Store brands and generic goods are often less packaged than others.

7. EXPRESS YOURSELF. Talk to store managers about your product and packaging preferences. Patronize businesses that offer recyclable products, less packaging, and the choice to buy in bulk. Write or call your state and federal officials to lend your support to legislation that favors recycling and reduces unnecessary and non-recyclable packaging.

8. REUSE THINGS. When you no longer need clothing or household items, consider giving them to charity. (Or having a garage sale.)

9. REPAIR THINGS. Don't discard them. By patronizing neighborhood service repair shops, you help the local economy.

10. COMPOST. Feed your garden and it will feed you. (Call the UW Extension or come to league's compost meeting on May 22 to learn more about this topic.)

11. TEACH YOUR CHILDREN TO PRECYCLE. Children are highly susceptible targets for the lure of overpackaged goods, but they're quick learners and we can teach them to do it right from the start.

This information has been provided by the recycling coordinator in Newark, N.J. If you have any questions on the above recommendations, please give me a call. Also, if you have any more suggestions along the lines of waste reduction, let me or our recycling study committee hear your ideas.

-- Deb Matz

THIS IS APPLETON PUBLISHED

The seventh edition of This is Appleton was published in March. Many league members contributed their time and expertise to the project. Thanks go to Gretchen Bambrick, Freddi Doeringer, Terry Flom, Corinne Goldgar, Joyce Green, Helene Iverson, Jean King, and Helen Nagler. League also thanks Jan Nordell for lending us storage space for the books.

The books will be sold through the United Way's Information and Referral Center at a cost of \$2.25 per issue for orders less than 100 and \$2.00 per issue for orders 100 and more.

Every league member is entitled to a free copy of the book -- if you have not received your copy, please feel free to pick it up at Anne Mead's home, 3424 Whip-poor-will Lane.

-- Anne Mead

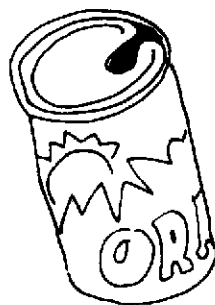
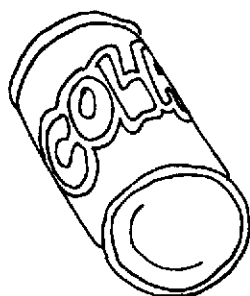
WELCOME NEW MEMBER

Gail Hoff
610 E. Grant
731-4492

DIRECTORY CORRECTIONS:

Art Kaplan's ward is 20, not 10
Win Thrall's work number is 832-6591
Donna and Leonard Weis's phone number
733-4790

If there are more corrections, please contact Deb Matz at 731-1129.



Beth English
1328 W. Pine St.
Appleton, WI 54914

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League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

COMPOSTING TOUR OF HOMES

Join us Tuesday, May 22, rain or shine, for our Composting Tour of Homes. At 7:00 p.m., we will begin at Jan and Peter Nordell's compost bin on 98 Estherbrook Court. You will learn of the advantages of shredding yard wastes, and the usefulness of the compost in loosening clay soils.

At 7:45 p.m., the Kinde compost bins at 250 River Road will be toured, and the virtues of compost for tree planting, as a mulch, and in the garden extolled.



You may preorder wire fencing and clips for your own compost bin, similar to the "woven wire bin" in the Home Composting brochure included with this bulletin. Send \$11.50 to Sue Kinde to secure your wire.

*Sue Kinde
30. River
West Ave.
98 Estherbrook Ct
98*

YES, save me a compost bin!

Name _____

Send \$11.50 to Sue Kinde
250 River Road
Appleton, WI 54915

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS
Marcia Hittle
42 Crestway Court
731-8876



SEPTEMBER 1990



CALENDAR

SEPTEMBER

Tuesday, Sept. 11
Primary Election Day
Cast your vote!

Tuesday, Sept. 11
7:00 p.m.
Board Meeting

Wednesday, Sept. 12
7:00 p.m.
General Meeting:
Jodie Kacer, Membership

Monday, Sept. 17 and
Sunday, Sept. 23
Wisconsin Voter
Registration Week

Tuesday, Sept. 18
Fall Kick-off meeting
7:00 p.m.
Appleton High School-West
Early American Room
(see invitation)

Friday, Sept. 21
The Mental Health Committee
has arranged a tour of the
Winnebago Mental Health
Clinic and the Outagamie
County Health Center. This
should be interesting.
Please contact Joy Povolny
(739-3846) for times by
Sept. 15.

Saturday, Sept. 22
LWV-Wisconsin
Issues briefing in Madison
(See insert for more
information)

OCTOBER

Saturday, Oct. 6
OKTOBERFEST!
Downtown Appleton
Call Deb Matz (731-1129) if
you are interested in
selling coffee/registering
voters at our booth

Wednesday, Oct. 10
7:00 p.m.
New Member Coffee
Jodie Kacer, Membership

Tuesday, Oct. 16
7:00 p.m.
Board Meeting

Tuesday or Wednesday, Oct.
23 or 24
7:00 p.m.
General Meeting: Report on
Mental Health Survey
(MH Committee, Gretchen
Bambrick)

NOVEMBER

Tuesday Nov. 6
Election Night Reporting

Tuesday, Nov. 13
7:00 p.m.
Board Meeting

Tuesday, Nov. 20
7:00 p.m.
General Meetings: Town
Management
Town Committee, Linda
Bjella
DECEMBER

Tuesday, Dec. 4
7:00 p.m.
and Wednesday Dec. 5
9:30 a.m.
Unit Meetings: Mental
Health Consensus
(MH Committee, Gretchen
Bambrick)

Tuesday, Dec. 12
7:00 p.m.
Board Meeting

Week of Dec 17
Possible Holiday Party

JANUARY

Tuesday, Jan. 8
7:00 p.m. and
Wednesday, Jan. 9
9:30 a.m.
Unit Meetings: City
Management
(City Committee, Barb
Hoffman and Judy Winzenz)

Cont. on next page

Tuesday, Jan. 15
7:00 p.m.
Board Meeting

Wednesday, Jan. 16
9:30 a.m.
New Member Coffee
(Membership, Jodi Kacer)

Tuesday, Jan. 29
7:00 p.m.
Lively Issues
(Program, Carolyn Mewhorter)

FEBRUARY

Tuesday, February 12
7:00 p.m.
Board Meeting

Tuesday, Feb. 19
7:00 p.m. and
Wednesday, Feb. 20
9:30 a.m.
**Unit Meeting: Local
Management Studies
Consensus**
(Town and City committee,
Linda Bjella and Barb
Hoffman)

MARCH

Tuesday, March 12
7:00p.m.
Board Meeting

Week of March 18
General Meeting:
Redistricting 1990
(LWVWI Redistricting
Committee)

**Voters Service Pre-election
projects**

APRIL

Tuesday, April 9
7:00 p.m.
**General Meeting: Financing
Health Care**

Tuesday, March 16
7:00 p.m.
Board Meeting

Week of March 22
Annual Meeting

MAY

Week of May 6
**Possible end of year
meeting**



PRESIDENT'S MESSAGE

SEPTEMBER, AGAIN. It hardly seems possible another summer has passed, yet here we are once again on the upswing of another year in League. This autumn offers you golden opportunities to get involved in the League of Women Voters. Consider the options:

TWO LOCAL STUDY COMMITTEES ARE FORMING. At our annual meeting in April we adopted a "dual" study titled **Coping with Growth: Urban Town and City Management options.** Our aim is to examine the management of town and city government in the Appleton area in light of their ability to promote leadership and vision, cost effective services and regional cooperation.

The "City" committee will be chaired jointly by Barb Hoffman (734-4208). They'll be providing us all with background information on m a y o r / c i t y administrator/city forms of city government. And they're still accepting members to form their study committee.

The "Town" committee chaired by Linda Bjella (731-8594) is also accepting members. They'll be looking at urban towns in Wisconsin and the transitions these towns must face. Linda encourages even cityfolk to join the fold if interested.

LOCAL NATURAL RESOURCES ACTION COMMITTEE, TOO: Last year's Board of Directors voted to follow-through with our recycling study by forming this new standing LWV committee. Pat McConnell (730-8363), a new Board member who has a special interest in Natural Resources, agreed to chair this committee as her portfolio. She's already located many NR people to serve on the committee, but don't hesitate to call Pat if you'd like to join in.

HAVE YOU NOTICED THE YARD SIGNS? It must be an election year...which means that our Voter Service "department" is getting a workout. The plans are many, varied and range from

Cont. on next page



LWV Delegates
Celebrate League's
70th Anniversary with



'Pride and Passion'

1990 CONVENTION UPDATE

It was a wonderful experience being a delegate to the League of Women Voters National Convention this summer. Washington, D.C. in June was uncharacteristically comfortable, and an excellent location for political caucusing.

The League delegates numbered approximately 1200. We elected a new national board and voted unanimously for Susan Lederman as our new League president. Wisconsin's Sally Phelps was elected to chair the 1991 nominating committee. This convention saw the first man nominated to the board. The nomination of Alvin Moss from Sorrento, Maine came from the floor from his wife. The result was a lively campaign and an election of board members.

The goal to increase membership was a common thread through all our activities. The idea of corporate memberships was explored. Several workshops were held on the membership challenge. The

report of the Ad Hoc Committee to Strengthen the Grass Roots spent a great deal of its report time on membership, including ways the National League can assist ailing Local Leagues. These so called "Partnership Options" generated to much debate I thought I was at an Appleton Annual Meeting. The committee's recommendations carried.

An increase of \$1 in per member payment was voted down with president Nancy Neuman cautioning Leagues that membership must be increased to keep National's budget in the black. And, of course, there were the state to state membership challenges. The stakes got higher as the challenges to increase numbers became more clever.

After three days of meetings we were roused to do a little lobbying with our legislators. Jan and I met with Toby Roth. Together with the rest of the Wisconsin delegates we met with a representative of Herb Kohl and with Bob

Kasten. Campaign spending limits, redistricting, reproductive health, and voter registration were some of the issues we brought up. Pictures of our rally are in the August National Voter.

We came back to the hotel for the convention's keynote address by Geraldine Ferraro. What a charismatic speaker! There was then an unscheduled appearance by Sarah Brady, the wife of former White House Press Secretary James Brady. Her visit was prompted by the convention concurrence of a gun control position.

It was a very busy convention. A lot of listening, a lot of debate, and a lot of work ahead of us as the League and as citizens. It was also a lot of fun. Jan and I both thank you for the opportunity to be your representatives.

Take a look at the August National Voter. More convention details are in the issue.

Bob English

Jan Guilian
322 South Ct.
Appleton, WI 54911

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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You are cordially invited to attend
the LWV-Appleton's



FALL KICK-OFF MEETING:

"Idealism vs. Realism in Government today-
Can individuals make a difference?"

We've invited speakers who work for change from inside and
outside our political system to discuss this question
including:

Mona Steele, League of Women Voters-WI president
and

Tom Ciske, Chamber of Commerce, legislative director
formerly Mayor of Menasha

Bring your own opinions and questions, friends & neighbors

Tuesday, September 18th, 7:00 p.m.
Appleton High School West- Early American Room
Refreshments served

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS

Marcia Hittle
42 Crestway Court
731-8876



CALENDAR

OCTOBER

Saturday, Oct. 6
OKTOBERFEST!
Downtown Appleton
We need volunteers to help
sell coffee at our booth.
Call Deb Matz (731-1129) if
you are interested

Tuesday, Oct. 9
7:00 p.m.
NEW MEMBER COFFEE
Jodie Kacer's home
731 E. Franklin

Monday, Oct. 15th
**GENERAL MEETING: TOWN
MANAGEMENT**
7:00 p.m.
Grand Chute Municipal Bldg.
Located behind Fleet Farm
on Wisconsin Avenue. This
should be very informative!

Tuesday, Oct. 16
BOARD MEETING
7:00p.m.
Holly Park's home
511 E. South River St.

Tuesday, Oct. 23rd
**GENERAL MEETING: REPORT ON
MENTAL HEALTH**
Speaker: Sharon Fenlon
7:00 p.m.
207 N. Green Bay Rd.
Another interesting
meeting!!

OCTOBER



1990-91 DUES DUE

League membership runs
September through
September, so this is the
month to get out the
checkbook and renew your
membership for 90-91. Your
support helps to make our
local League a strong force
in Appleton.

Dues:
Regular membership- \$30.00
Household - \$45.00
Please send your check,
payable to the League of
Women Voters of Appleton,
to: Sue Silton
540 River Road
Appleton, WI 54915

NOVEMBER

Tuesday Nov. 6
Election Night Reporting

Tuesday, Nov. 13
7:00 p.m.

Board Meeting
Nov 15 Town Mgmt Mtg.

Tuesday, Nov. 20
7:00 p.m.

**General Meeting: Town
Management**
Town Committee, Linda
Bjella

DECEMBER

Tuesday, Dec. 4
7:00 p.m.
and Wednesday Dec. 5
9:30 a.m.

**Unit Meetings: Mental
Health Consensus**
(MH Committee, Gretchen
Bambrick)

Tuesday, Dec. 12
7:00 p.m.

Board Meeting

Week of Dec 17
Possible Holiday Party



PRESIDENT'S MESSAGE

LWV



Two years ago when Appleton's League of Women Voters hosted the U.S. Senate Debates here, we called on many of you for help. Your response was overwhelming. The results were successful, smoothly running debates that brought the League deserved acclaim.

That was not my first experience with the support and competence of this League, nor my last. But guess what, as Election '90 approaches - we need your help again:

THIS MAY BE YOUR LAST CHANCE to do Election Night Reporting. With the encroachment of computerized voting machines this major source of League's income could soon evaporate. But come this November 6th we still need each of your help.

Most reporting assignments take less than an hour and involve being at a polling place before it closes, then telephoning an 800 number when the results are read. The information you gather is public information available to any citizen. And you'll know the results before UPI, AP or any television network. We hope you can't resist!

If you'd like to request a location give me a call and we'll try to honor that request. Otherwise, expect to hear from us soon.

THERE'S NO TIME LIKE NOW to think of that friend or acquaintance who might benefit from joining the League of Women Voters. It develops critical thinking, keeps you informed on important issues, strengthens leadership skills, while truly making a difference in our community.

Yet, all sorts of women and men have not yet discovered us. From personal experience I know that you need a friend or two to point you in League's direction (thanks Helene, Nancy and Barb!)

Call a friend today - then pass their name along to Jodie Kacer or me. Our membership coffee is at 7:00 p.m. Tuesday October 9th at Jodie's home.

THOUGH LOCAL ELECTIONS ARE ALL BUT OVER, statewide races are moving into high gear: our opportunity to encourage all adults to register and vote. Cheryl Barnes is filming "spots" featuring area celebrities and everyday folks urging the public to register and vote. She's also working on more "Meet the Candidates" programs. If you're working on a campaign encourage your candidate to participate. Otherwise watch your local listings for air times of those programs.

HELP POINT US IN THE RIGHT DIRECTION if you know community-spirited corpora-

tions and individuals who might help sponsor our Outagamie County Board project. We've worked out the technical and practical details - what we need now is the money to "bring the County Board home." We're looking for \$12,000 to regularly televise OCB meetings throughout the county for one year. Already supporting us are Cablevision, AAL and the Fox Cities Chamber of Commerce. We all feel this is a necessary first step in educating the public about the growing importance of County government.

JUST DON'T FORGET to attend the Mental Health General meeting on October 23rd. The committee promises you'll be educated, enlightened and even surprised by some of their findings. Mark your calendar (and bring that friend!)

Looking forward,

TOWN GOVERNMENT COMMITTEE

THE TOWN GOVERNMENT COMMITTEE IS OFF AND RUNNING!

This committee, chaired by Linda Bjella, includes Marcia Hittle, Sue Kinde, Marlys Fritzell, Bev Weickert, Kathleen Mattingly and Barb Folb. The committee is busy gathering fascinating information and conducting interviews at present, and has slated a general meeting for Thursday, November 15th at 7:00 p.m. At this meeting, a panel will discuss the options available to urban towns in managing growth. These four basic options are 1) incorporation to achieve village or city status, 2) annexation of portions of the town to the adjacent municipality, 3) consolidation with an adjacent municipality or 4) restructuring of the existing town government.

First, however, we thought some basic civics information would be useful to us all.

In Wisconsin, municipal governments consist of cities, villages and towns. Cities and villages have home rule, towns do not. (Home rule refers to the power given to municipal corporations by the state to govern themselves without state interference.) Towns, lacking home rule, have only powers specifically granted to them under state statutes.

At present, there are 188 cities, 395 villages and 1265 towns in Wisconsin. (Wisconsin ranks 14th in the country in the number

of municipal governments.)

Cities and villages are created at the request of residents who desire local services. Thus, the operative principle for a municipal corporation is to give people in urban areas the power to decide what level of services they want, and to tax themselves accordingly for the delivery of those services.

Townships were originally no more than a surveying device: an area 6 X 6 miles (36 square miles). The concept of town government in Wisconsin was imported from the New England town model, however in Wisconsin, towns originally existed only in rural areas. Most states now do not have towns; rural areas are governed solely by the county. One of the main reasons towns survived in Wisconsin is due to the dairy industry. Dairy farmers, unlike grain or livestock farmers, are dependent on a good system of roads because they must be able to get their milk delivered every day. Town governments were given the responsibility for providing good secondary roads, and the whole town governmental structure grew up around that service.

Today, in rural areas, the primary responsibility of town government is still road maintenance. Urban towns, however, provide a whole host of municipal services to their residents.

At the core of town government is the town meeting. This meeting is held annually on the first Tuesday in April (or within 10 days thereafter). The town meeting is the legislative body and includes all qualified voters residing in town. At this meeting, the past year's activities are reviewed, the budget is adopted and the tax levy set. Any qualified voter can bring an issue before the town meeting. Special meetings can also be called at any time by a request of 12 voters.

Proponents of town government cite this town meeting system as the last vestige of direct democracy in our modern society. While in theory this is true, what is more often the case is that these meetings are poorly attended, citizen participation is minimal and special interests or constituencies can, and often do, easily prevail.

The town board consists of 3 members, a chairman, and 2 supervisors who are elected at-large for two-year terms in the spring non-partisan election. This board carries out the decisions of the annual town meeting, exercises village powers (if so empowered by the town meeting), can create sanitary districts, establishes zoning and building regulations, maintains roads and bridges and provides public improvements.

Other elected town officials include the clerk, treasurer, assessor, constable, and municipal judge. All serve two-year terms. The statutes also allow or require towns to appoint sanitary district commissions, park commissions, fire and police departments, a highway superintendent, a planning and zoning commission and a development agency. Most town personnel are part-time.

Under the "uniformity clause" of state statutes pertaining to towns, all town governments must be the same whether they are rural or urban in character. In recent years, however, some minor changes have been allowed. Towns having a population greater than 2500 which have adopted village powers may, at the town meeting, vote to increase the size of the town board to 5 members who are elected to staggered two-year terms. Towns may also hire an administrator.

**NEXT MONTH: THE URBAN TOWN;
DEALING WITH GROWTH PAINS**

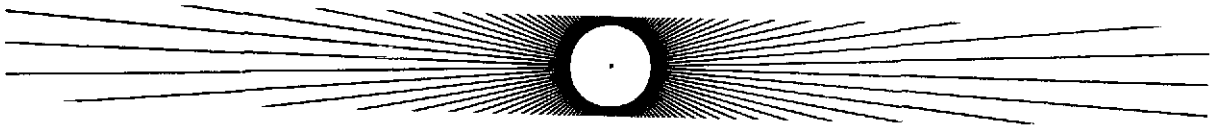
MENTAL HEALTH STUDY

HEADLINE: "Wisconsin's care of the mentally ill declining." (Post Crescent Sept. 11/90) Wisconsin has slipped from first to seventh place in four years according to a recent report. In recent years the federal government has handed more and more responsibility down to the states who, in turn, have handed it down to the individual counties. Over the summer, our mental health committee members have been busy interviewing over twenty-five administrators,

psychiatrists, counselors, clergy, nurses, homeless advocates, law enforcement officers, family members of chronically mentally ill and people who have suffered with the illness to determine what and how effective are the services in Outagamie County. Our committee is excited to share the results of these interviews with the membership, not just the facts and figures, but the compassion we found in many professionals, the pitfalls uncovered in the system, the frustration felt by many who work with, or are touched by, chronic mental

illness. We urge you to attend the General Meeting on Tuesday, October 23rd, 7:00 p.m. to learn more this "hidden population". Check the calendar in this bulletin for the location of this meeting.

Gretchen Bambrick
Mental Health Committee



LOCAL LEAGUE NOTES

The League of Women Voters is proud to announce the appointment of **Mary Cronmiller** as secretary of its Board of Directors for 1990-91. Mary accepted the appointment to the post vacated by Denise Peterson when Denise moved to North Fond du Lac.

Win Thrall has agreed to serve as this year's Unit chair in an off-Board capacity - we thank her for pitching in so graciously.

Ginny Rosenberg will serve as our Finance Drive chair this year. She is enthusiastically looking for members who would like to help with this year's drive. Call Ginny (739-0289) if you're interested.

Judy Winzenz (739-4208) is co-chairing the local City Management study with Barb Hoffman. Welcome back Judy!

We need a League representative to serve on the Fox Cities Pro-Choice Coalition. If this is a priority of yours, the time is NOW to consider this important opportunity. Call Jan Quinlan for more details.

Your directories will be arriving in the very near future. Carolyn Mewhorter is putting all directory materials on to computer disks (a distinct aid to future Program VP's to be sure.) If you locate any mistakes in your directory, please call Carolyn so she can correct them promptly.

Beth English
1328 W. Pine St.
Appleton, WI 54914

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League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



**DO YOU WANT TO LEARN
MORE ABOUT LEAGUE?**

**DO YOU KNOW A
POTENTIAL MEMBER?**

**FOR MEMBERSHIP
INFORMATION, CALL
JODIE KACER, 733-2449**

MEMBERSHIP COFFEE

"HOW LEAGUE WORKS"

Tuesday, Oct. 9th
7 p.m.

Jodie Kacer's home, 731 E. Franklin

A variety of League members will introduce new and prospective members to the LWV process and mission. Current members looking for a refresher are welcome to attend. Jan Quinlan will give an overview of the workings of League. Study chairs will describe the current state and local studies, and selected members will discuss the personal impact League has had on them.

Please plan to attend what promises to be an informative program.

For more information, call Jodie Kacer, 733-2449.

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS
Marcia Hittle
42 Crestway Court
731-8876



NOVEMBER 1990

CALENDAR

NOVEMBER

Tuesday, Nov. 6
Get out and vote!
Election Night Reporting

Tuesday, Nov. 13
7:00 p.m.
Board Meeting

Thursday, Nov. 15
General Meetings: Town
Management
Grand Chute Municipal Bldg.
See map inside for
directions.
Linda Bjella Chair

No Holiday Party is planned
for this year. It looks
like our Calendar is too
full!



DECEMBER

Tuesday, Dec 4
7:00p.m.
and Wed., Dec 5
9:30 a.m.
Unit Meetings: Mental
Health Consensus
Char Sigman's Home
2410 Crestview Drive
Take Newberry to White Oak
(Across from the Express
Station)
Turn left-go 2 long blocks
to Crestview- turn left on
Crestview and go about 2
blocks on your right.
Char's neighbor is 136
Crestview so don't get
confused by address. Both
meetings are at Char's.
734-2479

Tuesday, Dec. 12
7:00 p.m.
Board Meeting
Beth English's Home
1328 W. Pine 735-9917

DUES REMITTANCE

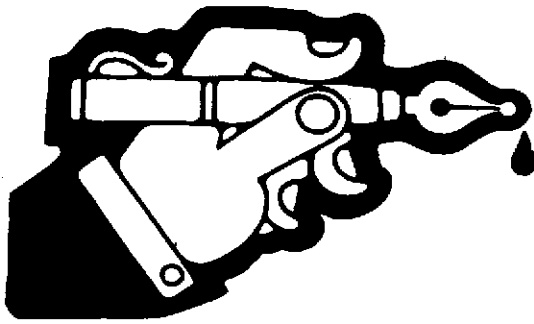
NAME _____

ADDRESS _____

PHONE _____

Regular membership- \$30
Household- \$45

Please send your check payable to the League of Women Voters-Appleton to:
Sue Silton
540 River Road
Appleton, WI 54915



President's Message

PERSONALLY, I'd like to put the City Council/League controversy behind us...as much as any of you. But it's important, I think, that each League of Women Voters member know how your organization reacted, and how the community responded as well.

About a month ago the headline read, "League Seen as Detrimental to Candidate." The accompanying news story made it apparent that some aldermen misunderstood the purpose of the League in general and in this community specifically. This fact was damaging not only to the "candidate" in question but also to each woman presently serving on the Common Council since each was connected to our organization.

Clearly we needed to respond:

1. LWV-Appleton's Executive Board approved a Peoples Forum letter I wrote responding to the news article. My letter attempted to clarify our non-partisan tenets and to establish that elected officials are IN NO WAY bound by the League. I pointed to the clear diversity in voting records as public evidence of those facts.

2. The Executive Board approved a letter to each aldermen who was not a League member reiterating that the women on the Common Council are "proof of both our leadership training and our diversity." Enclosed was our LWV-Appleton brochure which lists our purpose, our philosophy and many of our accomplishments. I ended that letter with the hope that we could all "put this baggage behind us and get on with the business of good government."

3. I agreed to be interviewed by the newspaper for a feature article about our organization. I anticipated this would be an opportunity to discuss the positive impact the League has in this community and the benefits our members derive from leadership training and study of issues. The article did not take that focus. It was, nonetheless, another opportunity to clarify our position on the matter.

The community reaction, from my perspective, has been fascinating. I don't think I've heard the same opinion twice. Many people felt this controversy had little to do with the League of Women Voters. What WAS it about? Next question, please.

Two consistent reactions were apparent to me. First, that Nancy Jones was so ably, even superbly, qualified for the position heightened the controversy.

Secondly, that the women on our City Council ARE truly independent; indeed far more likely to vote differently than as a bloc.

(In two years of public record, they've voted together on major issues only twice.) Further, the Council members "do their homework" and are a credit to the Common Council - another fact that perpetuated interest in the matter.

On the whole, I believe we're better (at least in some ways) at the end of this controversy than before. The publicity has heightened public awareness of our projects and our studies. We had an opportunity to emphasize our unique qualities in this community: that we function in the community interest, not our own, and that we provide leadership and management training both within the political sphere and into the private sector.

Cont. on next page

TOWN GOVERNMENT COMMITTEE

THE URBAN TOWN: DEALING WITH GROWING PAINS

How should urban towns in Wisconsin deal with growth? If ever there were a politically charged question, this is it. There are no easy answers; this question encompasses nothing less than the perennially difficult issue of urban sprawl. For decades, battle lines have been drawn by Wisconsin cities and towns around this question. The only point of agreement seems to be that "something" ought to be done about it.

In fact, there really aren't that many urban towns in Wisconsin. There are only five with a population over 10,000, 23 between 5,000 and 10,000, and the balance, 1,237 have a population under 5,000. The five most populous towns are Caledonia (Racine County), 21,264; Mt. Pleasant (Racine County), 20,220; Menasha (Winnebago County), 13,909; Grand Chute (Outagamie), 11,918; and Weston (Marathon), 11,046.*

So how do these towns deal with growth? According to the law, there are four basic options: 1) Annexation to an adjacent city or village, 2) incorporation to village or city status, 3) consolidation with another municipality or 4) restructuring of the existing town government in order to better accommodate the demands of a growing population.

The November 15th general meeting will explore each of these four options as they exist under current law. Panelists will discuss what statutory changes they would like to see in order to better handle the unique problems urban towns face. The panel will include Rick Stadlerman, executive director of the Wisconsin Towns Association; Esther Walling, former chairman of the Town of Menasha and former assemblywoman representing the Neenah-Menasha area; and Jim Morgan, president of the Wisconsin Taxpayers Alliance.

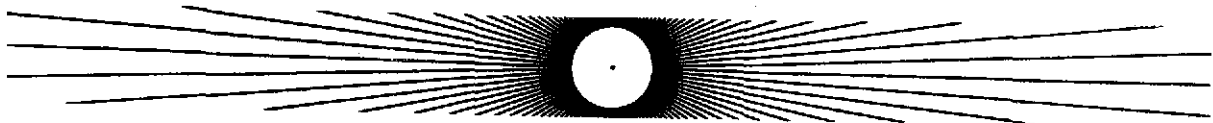
The meeting will be held at the Grand Chute Municipal Building at 7:00 p.m. There has been some confusion about where this is located, so here are directions, just one more time. Turn east off of Bluemound Dr. opposite Fleet Farm Automotive Center (not the store on Wisconsin Ave.) onto Highview Dr. Follow Highview around a curve and you'll see the building on your left.

*1988 estimated

RECYCLING

NATURAL RESOURCE COMMITTEE

The Natural Resources Committee has met twice since August and has decided to focus on Recycling following the lead set by Sue Kinde's recycling study from last year. Committee members are: Pat McConnell-Chair, Gail Hoff, Lynn Carlson, Diane Lynch, Joe Drusch, Ruth Friedman, Margaret Gibas, Joyce Green, and Kathy Hartman. Public education about recycling is the primary focus for the action committee. Diane Lynch is currently surveying the Appleton school system to ascertain what is being taught about recycling in the schools. Sources of funding are being sought from recycling grants specified for community education. Funds obtained would be used for educational projects. The natural resources committee may be active in cable T.V. spots to highlight recycling tips, information and instruction. The committee has also been asked to participate in the newly-formed recycling group-Vista. Any new or existing member of league interested in this issue, please contact Pat McConnell 730-8363.



LOCAL LEAGUE NOTES

GOODBYE to all my associates in the Appleton League of Women Voters. It has been a great experience for me to be a part of this "can do" organization. Come see me at our new home in Milwaukee after December 1st. My new address will be 4225 N. Woodburn St., Shorewood, WI
....Win Thrall..

The LWV-Appleton thanks....

.... Helen Nagler for organizing Election Night Reporting 1990. We filled every position- our thanks to each of you. Have fun!

.... Deb Matz for her second year as Oktoberfest coordinator. We made a profit again! Also, Deb has agreed to chair our national study, Financing Health Care. Call her if you're interested in joining the study committee (731-1129)

.... Cheryl Barnes for getting every local candidate to film "Meet the Candidates" programs for Voters Service - then moderating and taping those interviews. Thanks to Cablevision too. Be sure to watch!

.... Mark Dintenfass for helping our Program Vice President Carolyn Mewhorter put together the annual directory. It will be printed shortly and everyone should receive a copy in the mail or at one of the meetings.

.... Win Thrall for ALL she's given us. Win is one of those League Members who has always been there with her talents when we needed her. This year she's our Units Chair even though she's moving to Shorewood on November 30th. We'll miss you Win!

ACTION in your name

STATEMENT TO GRAND CHUTE TOWN MEETING

October 2, 1990

My name is Linda Biella, 3011 W. Heritage, Town of Grand Chute. I address the town board tonight as director of the League of Women Voters of Appleton which represents members in Grand Chute and other area communities in addition to Appleton. Our concerns are in the community interest.

We are deeply concerned about the possibility of abandoning Valley Transit in Grand Chute. The League of Women Voters sees public transportation as an energy-efficient and environmentally sound system that improves the well being of communities by providing better access to housing and jobs.

In Grand Chute a growing segment of the community depends on Valley Transit to transport them to work at tax-paying businesses like hotels, stores and restaurants. Still others rely on buses for access to job training offered at Fox Valley Technical Institute. Bus service brings residents from other areas to Grand Chute's businesses and industries as well.

With the likelihood of dramatic increases in gasoline prices and taxes, even more individuals will need public transportation. Couple this with unprecedented growth in our region and we could see bus ridership skyrocket.

Why, then, abandon this transportation option for those who rely upon it?

Increasing local costs ARE being forced by federal cutbacks in transportation funding. But do not let that mask the costs and problems abandonment will bring in itself. Some will be borne by business and industry in our community. Others will fall on those citizens who can least afford lost access to jobs and housing. Sometimes short-term solutions net long-term harm.

Thank you for seriously considering these community interests before voting on this extremely important matter.


President's message Cont.

In future months, The League of Women Voter's projects and studies will most likely receive renewed attention. I'm confident that the community service and member study which have brought us our well-earned civic reputation will carry us through with flying colors.

Meanwhile, I thank each of you for your confidence and support of League. If any of you still have questions or concerns, I urge you to discuss them with me personally.

For now, don't forget to vote...we'll see you all at the General Meeting on the 15th.

Looking Forward,



Jan Quinlan
322 South Ct.
Appleton, WI 54911

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Appleton, Wis. 54911
Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



WELCOME

NEW MEMBERS

JUDY WINZENZ
65 Bellaire Ct.
Appleton, WI 54911
739-4208

JANICE PATTERSON
501 Meadow Grove
Appleton, WI 54915
749-9028

MARTI ISAACSON
607 Prospect
Appleton, WI 54911
731-5562

RUTH E. SANDERS
407 S. Washington St.
Combined Locks, WI 54113
788-3192

TERI J. MCCORMICK
1423 Hiawatha Drive
Appleton, WI 54914
733-1802

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS
Marcia Hittle
42 Crestway Court
731-8876



CALENDAR

DECEMBER

MERRY CHRISTMAS!

and a

HAPPY NEW YEAR!



DECEMBER:

Tues. Dec. 4, 7:00
and
Wed. Dec. 5, 9:30 a.m.

Unit Meetings:
Mental Health
CONSENSUS

Char Sigman
2410 Crestview

Tues. Dec. 11, 7:00-9:00

Board Meeting

Linda Bjella
3011 W.Heritage

JANUARY:

Tues. Jan. 8, 7:00
and

Unit Meetings:
City Management

Jan Nordell
98 Estherbrook Ct.

Wed. Jan. 9, 9:30 a.m.

"

All Saints Church

Tues. Jan. 15, 7:00

Board Meeting

Cheryl Barnes
1624 Ravinia Pl.

Wed. Jan. 23, 7:00

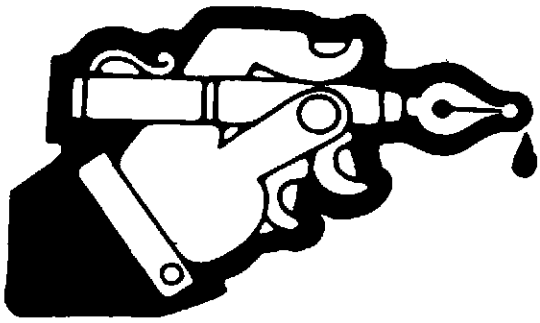
New Member Coffee

Jodie Kacer
731 E. Franklin

Tues. Jan. 29, 7:00

Lively Issues

M.J. Wurster
520 River Road



President's Message

As the holiday season arrives, can I address those of you who haven't yet written your 1990-91 dues check to LHV: **WE NEED YOU.**

WE NEED YOU AS A LHV-APPLETON MEMBER if you never joined but have been considering it. Perhaps you feel you're too busy to join such an active organization. Fear not. No one member even comes close to doing it all in the League...we are truly a sum of many parts. League is only as demanding as you want it to be. Most of us appreciate just that quality about our league membership - it is of great value when we choose to partake, but it can be tabled when other parts of our lives demand.

WE NEED YOU AS A LHV-APPLETON MEMBER if you joined a year or so ago but haven't yet attended many meetings. Please don't feel guilty (that's the LAST emotion we're interested in spreading through busy people's lives!). Join in when you are able, AS you are able. We promise to greet you warmly and help you get acquainted with League as well as we can...whenever you're ready.

WE NEED YOU AS A LHV-APPLETON MEMBER if you were once active in our organization but have been unable to "join in" for awhile. Our league membership is rich with members who have contributed to our projects and studies over the years. We truly do appreciate your continued support even at those times we don't see you. Your membership makes us deep and strong; it embodies the best of our tradition. (Besides, we might call on your expertise any day now!)

Our members are a tapestry of backgrounds, personalities and opinions. Yet many of us have trouble finding one more night a month to fit into our schedules. League is the kind of organization where you needn't worry. Our study committees and our board are filled with League members who have returned from "sabbatical" this year. Each general meeting sees some new faces and some old, er, familiar ones.

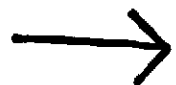
So, as you write out all those holiday checks in December, please remember to send thirty dollars to Sue Sifton, a gift to yourself, to your community and to League. It's less than the price of a whole lot of other things...and worth a whole lot more.

And if, after all that, you're still feeling guilty...add a few extra bucks for our finance drive. We certainly wouldn't want you to feel guilty at holiday time...

Or you **COULD** bring a carload of people to the Mental Health consensus meetings at Char Sigman's house...or send a new member our way, or...

looking forward to a wonderful holiday season for you all,

City Government committee members are:
Judy Minzenc and Barb Hoffman, chairs
Corinne Goldgar
Judy Reifeldt
Betty Breunig
Deb Matz



CITY GOVERNMENT STUDY

League of Women Voters Local Study 1990-91

LWV's Past Involvement in City Governmental Structure

- 1958 -

Study: Centralized purchasing for Appleton.

Consensus: The city should use centralized purchasing, hire a qualified purchasing agent, coordinate purchasing where possible with other governmental branches, and establish a warehouse facility.

- 1965 -

Study: "Means of Selection of the City Offices of Treasurer, Clerk, Assessor, and Attorney." (Adopted to respond to a referendum for a charter ordinance change that would have made these offices appointive rather than elective.)

Consensus: "1) All offices should be filled by appointment. 2) Appointments should be made using competitive examinations and evaluations by an independent examining board or agency, and subject to common council confirmation. 3) Removal should be in the hands of the council."

Although the League was active with a coalition that vigorously supported a "yes" vote, this referendum was soundly defeated. A later referendum eliminated the office of Treasurer and placed its duties with the Finance Director. The offices of Clerk, Assessor, and Attorney remain elective.

- 1966 -

Study: "Analysis of the City Government of Appleton."

Consensus: "1) Under present conditions (council size), salaries of

aldermen should not be increased. 2) Number of aldermen should be reduced. 3) Eliminate administrative duties from policy-decisions. 4) Support of Appleton's membership in a council of governments."

With a change in the state's system of regional planning from which came the East Central Wisconsin Regional Planning Commission, the position concerning a council of governments was dropped.

- 1968 -

Study: "Continued analysis of Appleton city government, its financing and budgeting practices."

Consensus: 1) An executive budget that would contain a budget message defining the goals of the administration and establish priorities, consultation with department heads in budget review, adequate hearings before the Finance Committee open to the public and department heads. 2) A complete, accurate, understandable budget summary available to citizens and aldermen. 3) A budget timetable to allow for careful consideration with copies of the detailed budget to be available to all aldermen and to interested citizens at the time the budget summary is published. 4) Public hearings on the city and school budgets should be held on different nights.

With the elimination of the Council's function of "Fiscal Control Board" for the school system, the position on the timing of a hearing on the school budget is not pertinent.

- 1969 -

Study: "Analysis of City Governmental Operations Report." (Adopted to allow a response to the report of a committee formed in 1968 by the Appleton City Council to examine Appleton's governmental operations.)

Consensus included: 1) The position of aldermen should remain part-time. 2) The combination of aldermanic position with the county supervisory one was a good idea but not for Appleton at this time. 3) If the number of aldermen were reduced, the number of wards should also be reduced and that the council should be cut by about half. 4) The council should consist of aldermen elected at-large as well as ward aldermen. 5) The term of office for an at-large alderman should be longer than that for one elected by a ward, and elections should be staggered. 6) Aldermanic salaries should be nominal to cover expenses "incurred in seeking and holding office." 7) The office of mayor should be strengthened through the use of an executive budget properly adhered to; having department heads directly responsible to the mayor; establishing a post of Administrative Assistant appointed by the mayor; and reducing or eliminating standing committees, in all events relieving them of administrative detail. 8) Policy-making functions of the council should be strengthened by relieving it of administrative detail to include: a) establishment of a Sanitary District Commission . . . ; b) Police and Fire Commission should assume its proper duties now performed by Public Safety Committee; c) all welfare work to be assumed by county . . . ; d) Board of Public Works to be restructured with fewer aldermen and some citizen members; e) legislative or resource person to assist council . . . ; f) secretarial help for council 9) Informal council meeting should be held preceding regular meetings. 10) The previous position on appointing the clerk, attorney, assessor, and treasurer was reaffirmed. 11) A joint city hall-county courthouse was endorsed. 12) The Governmental Operations Committee Report was supported.

Numerous recommendations were submitted to the council in its committee's report; these, however, were largely ignored. The League has taken action under this position at various times, but most of its items have not been adopted.

League of Women Voters Local Study 1990-91

Forms of City Government

Important distinctions!

Policy: deciding what government should do.

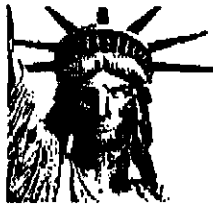
Administration: managing the day-to-day business of government.

Mayor-Council

This traditional and predominant form of city government can involve various allocations of power, ranging from "strong mayor" to "weak mayor," depending on his/her functions and responsibilities. Whether the office of mayor is strong, weak, or somewhere in between, the council is a policy-making body.

Usually, under a strong mayor system, the mayor is responsible for the administration of the city government, and there are no other elected administrative officials. The mayor not only has the power to appoint department heads but also prepares an executive budget, essentially a policy-making document.

Under a weak mayor system, while the mayor is still the chief administrative officer, the powers of the office can be quite limited. Administrative decisions are shared among other elected officers, various



boards and commissions, and sometimes appointed department heads who may report, not to the mayor, but directly to the council.

Appleton's current governmental arrangement can best be described as a mix of the weak and strong mayor forms: the mayor serves as chief administrative officer, forms an executive budget, and, with council approval, appoints department heads who report to him/her. The clerk, assessor, and attorney, however, are still elected rather than appointed; and the removal of department heads rests with the council, generally requiring a majority vote.

Council-Manager

In this form of government, the council maintains its policy-making functions, approving the budget, determining the tax rate, and hiring the city manager. Usually, however, the council size is smaller, and frequently the members are elected at-large. Since there is no mayor elected by the voters, the president of the council, elected by his/her peers, frequently serves in ceremonial capacities. The city manager is the chief administrative officer, carrying out the policies adopted by the council and having the responsibilities of budget preparation, day-to-day operations, personnel management, and advising the council.

During the past sixty years, Appleton has not considered adopting the council-manager form of government, and any move toward it would require a change in the Charter Ordinance. Based on Appleton's rejections of referenda to remove other offices (clerk, assessor, and attorney) from the ballot, many people believe the city would not accept this form.

Mayor-Council-Administrator

This form of government combines aspects of the two forms described above and is a relatively recent development. Under it, the city maintains both its council and its mayor. But the mayor, while continuing his/her policy-making and ceremonial functions, may be relieved of the major administrative duties. The administrator would carry out the policies adopted by the council,



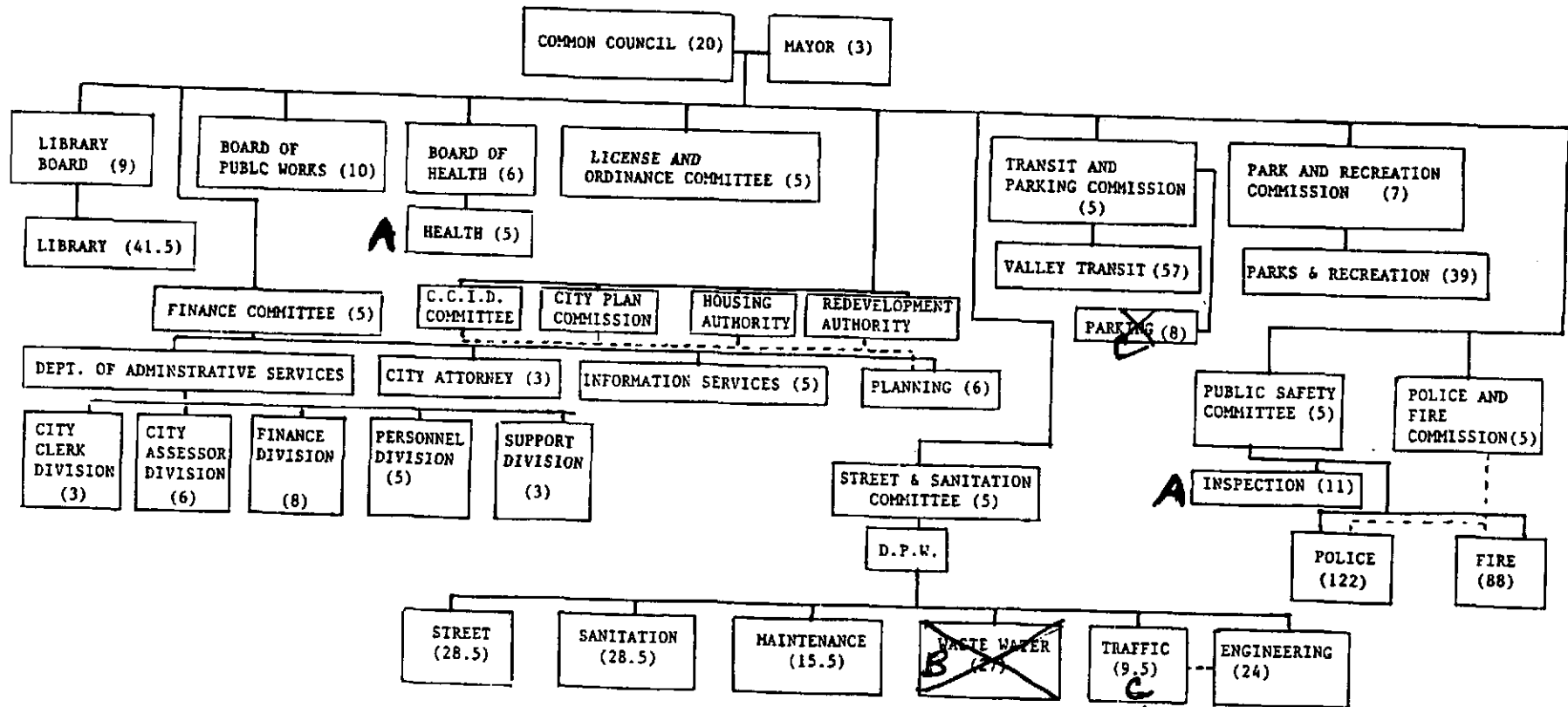
manage day-to-day operations, and possibly prepare the budget. She/he would probably be responsible for personnel matters such as the appointment of department heads.

The council would determine the range of authority to be delegated to an administrator. Creating this position would not require any Charter Ordinance changes. The council could create this position through the usual legislative procedures under its "home rule" authority.

At the time of this writing, an *ad hoc* committee appointed by the Mayor is examining the possibility of recommending this form of government for Appleton. It is a form currently being used by several Wisconsin cities.



CITY OF APPLETON GOVERNMENTAL ORGANIZATION



- A. Health and Inspections are now combined under the Department of Community Services.
- B. Waste Water and Water are now combined under the Manager of Utilities.
- C. Parking is under the Traffic Division of Public Works.

1. Four standing committees reporting to the council, consisting of aldermen only, are: Finance, License and Ordinance, Public Safety, Street and Sanitation.
2. Other committees and commissions exist; some with aldermanic member(s) and some with none; some reporting directly to the council and needing council approval for any action while some are quite independent of council approval except possibly for financing. For example, the Library Board is quite independent while the City Plan Commission report goes directly to the council for approval.

League of Women Voters Local Study 1990-91



Discussion Questions: City Government, Structure and Growth

Services and Growth

List all the city services that you can think of. Now rank them in their order of importance, with #1 being the most important, #2 the next, and so on.

1. What services does every city need?
2. Are there additional services which a growing city needs? For instance?
3. Are there additional costs when growth is uncontrolled inside the city? Outside the city?
4. Do we need something different because the city is growing? Or do we need more of the same?
5. How can the city effectively provide these services at the least possible cost?
6. Does the form of government make a difference in the delivery of these services? If so, how?
7. Who is to determine what is administration and what is policy? Does it matter?

Policy and Administration

Using the following fictional situations, distinguish between policy and administration.

1. A specific sum of money was appropriated in the city's budget for street construction. Who selects the streets for construction/reconstruction? Where is the policy? Where is the administration?
2. Ambulance service is generally accepted to be an important part of emergency care. Who decides whether the city should have ambulance service? Who decides whether the service will be rendered by a public or a private provider? If the ambulance service is privately provided, who decides whether it should be publicly regulated; and, if so, who determines the regulations? Who determines the cost, i.e., the expense to the city and the expense to the individual user?
3. The alderman of a ward has received several complaints from residents that a particular corner should have a "stop" sign because children must cross there on their way to and from school. The alderman, consequently, wants a sign put up. The traffic

engineer, however, says that, based on traffic counts, the sign is not warranted and, further, that random placement of arterial stops encourages drivers to ignore them. In this instance, what is policy and what is administration? Who should make the decision?

4. The chief of police has decided that each officer should have a patrol car assigned to him to be taken to his home at the end of his shift rather than having each one check out a car from the fleet when he comes on duty. The chief gives several reasons: visibility, protection, and maintenance. Who should make the decision on the method of assigning vehicles? Who should implement the decision?

Citizen Participation

1. What form of government is most responsive to citizens and their perceived needs? How responsive should government be?
2. What role should community need play in decision making?
3. When decisions are being made, what should strike the balance between community needs and individual rights/needs?



MENTAL HEALTH STUDY

MENTAL HEALTH CONSENSUS
DECEMBER 4, 1990

At the November general meeting, members of the Mental Health Study Committee presented an overview of the mental health system in Outagamie County by describing its various components and providing data, anecdotes and concerns collected in interviews conducted over the last few months. The components discussed were the structure of the Department of Human Services which oversees services for the chronically mentally ill, Crisis Intervention, hospitals, the commitment law and the Clinic/Community Support Program.

CRISIS INTERVENTION (CI) is a twenty four hour, seven day per week emergency mental health service composed of two separate but integrated services: the crisis phone and the crisis team. In 1989, there was a 13% increase in the number of calls that involved crisis counseling. The number of different callers increased by 9.6%. Also, in 1989, a total of 640 cases were dealt with by the crisis team— an average of 53 new cases per month. In our interviews there was a feeling that CI may be one of the best in the state in its response time and quality of work.

HOSPITALS. Outagamie County contracts for

services with St. Elizabeth's Hospital, Brown County Mental Health Center and the Fond du Lac Health care Center. Both Brown County and Fond du Lac are state licensed county run facilities. There are serious and various concerns about each of the hospitals, ranging from problems with the acceptance of medical insurance to the systems and methods of treatment.

COMMITMENT LAWS. The laws and procedures of commitment were reviewed at the November meeting. Please see the November issue of the FORWARD for more indepth information. Several problems with this law were uncovered in our interviews:

-Some judges are better than others and sometimes decisions are made which are not practical for the mentally ill person.

-If the commitment process fails, which, we are told, it frequently does because the criteria for placement are rigid and, if the client doesn't voluntarily place himself in an inpatient setting, NOTHING can be done to help him or her.

-The law is designed to protect individual liberty. As a result, there is some apprehension on the part of doctors and public defenders to declare someone mentally incompetent.

CLINIC/COMMUNITY SUPPORT PROGRAM provides the community based support care for the chronically

mentally ill(cmi). This program is mandated by the state and administered by the County Human Services Department. Its primary goal is to provide services to enable the cmi to function independently in the community with some degree of quality to their lives. The two elements of this program consist of the Community Support Program(CSP) and an outpatient clinic. The former is a coordinated care and treatment program providing a range of services including rehabilitation, support and ongoing therapy. The latter is a psychotherapy unit with less comprehensive services to clients.

The state has not certified the Outagamie County CSP. The county claims, however, the 96% of the required standards are in place. In fact, it was one of the first CSP's in the state and is considered one of the best programs available; but, the program doesn't currently meet the required staff/client ratio of 18-20 clients per staff member. The program has a ratio of 28-35 clients per staff member. The county will lose state funding because of this but the Department of Human Services can't afford to hire new staff and they

don't want to create waiting lists. In every other area, they claim to provide services above the state standards.

The most frequent concern expressed in the interviews were the lack of funding and staff in the CSP. It was generally felt, however, that given these constraints, the CSP does the best it can and tries to be consumer oriented.

HOUSING is an area of grave concern to the county administrators, advocacy groups, private practitioners, hospital staff and administrators, and the consumers. Greater stress is being put on the already burdened facilities because of the state mandates for community placement of the cmi.

There are waiting lists for group home placements. Operation costs are rising and insurance doesn't always pay and United Way funding has also been cut back. Requests for additional facilities have been in the last two county budgets and have been rejected until this year. The new facility will not be complete until late 1991 and it will be filled to capacity almost immediately.

The Consensus Questions for the mental health study are included elsewhere in this newsletter. With the Mental Health Committee, I would urge the membership to attend the Dec. 4 consensus meeting so that we may eventually play a

role in monitoring services for the cmi. (See the calendar for place and time). Please review the mental health articles in the FORWARD from Sept. 19 to Nov. 1990 for more background material

As chair of this committee, I would like to commend the outstanding work of the committee members. In spite of the copious amounts of information we gathered, most of us would agree that we have only scratched the surface of the complexities of providing services for the cmi in a timely, cost effective and humane manner.

Gretchen Bambrick

CONSENSUS QUESTIONS

1. Are community support programs (CSP) in your county(ies) for the seriously mentally ill adequate? In Wisconsin?
-If yes, explain:
-If no, why not:
2. Do you think community aids funding is adequate to meet the needs of the mentally ill in your county(ies)?
- If yes, explain:
- If no, would you be willing to put more resources into the CSP?
3. Is the treatment of persons with mental illness in nursing homes and other in-patient settings adequate?
- If yes, explain:
- If no, why not:
4. Would you change the commitment process to meet the needs of a person with mental illness who is dangerous to herself/himself or to others?
- If yes, would the process be more restrictive or less restrictive? Explain:
- If no, why not:
5. Should private insurance companies provide funding for community based programs for the mentally ill?
- If yes, why:
- If not, why not:
6. Would you support community based mental health services for children/adolescents?
- If yes, how:
- If not, why not:
7. Should the mentally ill remain in jail for felonies and misdemeanors?
- If yes, how should their treatment needs be met:
- If no, how should their treatment needs be met:
8. Should federal funding focus on institutional care or on community based care?
Explain:

VOTER SERVICE ELECTION NEWS

*Outagamie County Tops State
in Voter Turnout*

*Was it the spirited
campaigns?*

*Was it simply the good
people of Wisconsin turning
out to vote, the way they
made certain to get counted
in the census?*

*Was it a sense of annoyance
with incumbents?*

*Or was it the League of
Women Voters?*

*We'd say the League had a
big hand in assisting with
voter turnout.*

*For starters we invited all
area candidates to have an
interview taped which would
be played back, several
times, on Cablevision.
Everyone from Toby Roth to
Carol Moxczygemba
participated. Candidates
who serve both the Appleton
and Green Bay area were
also shown on the Green Bay
cable television system.*

*Jan Quinlan starred in a
public service announcement
which ran on various cable
television networks, and a
League radio spot urging
people to register and vote
ran on WMBY.*

*The first ever Kids Vote
turned out successfully,
with area students learning
about candidates and
picking their favorites.*

*The result? Over 65% of
Outagamie County registered
voters voted, compared to
some 39% throughout the
U.S.*

*All in all, we believe the
League can take credit for
increasing the awareness of
the electoral process, as
well as assisting on
several campaigns. And
with the notice of spring
elections just out, we'll
be gearing up for April 2
to see if we can do as
well.*

ACTION in your name

CITY BUDGET STATEMENT - October 29, 1990

After attending all budget hearings, LWV-Appleton spoke at the public hearing

- COMMENDING** the city on its budget document
- SUPPORTING** recycling in waste management decisions, curbside pickup of newspaper and public outreach education
- SUPPORTING** hiring nurses for the city health department rather than contracting with VNA
- OPPOSING** cuts to library acquisition moneys, especially in the children's department
- SUPPORTING** Park and Recreation Commission formation of policy and long-range planning
- ENCOURAGING**
 1. Adult Recreation programs to recover 100% costs through user fees
 2. Nontaxpaying, nonresidents to pay substantially higher user fees.
 3. Fees for children's programs low enough to insure maximum participation
 4. Evaluation of recreational programs and facilities against other city facilities
- SUPPORTING** long range planning for growth; strong centralized planning department, and cooperation and communication with neighboring local governments.

Beth English
1328 W. Pine St.
Appleton, WI 54914

BULK RATE
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Appleton, Wis. 54911
Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



AS THE PRESIDENT SAYS -
WE NEED YOU IN LEAGUE!

Please join and send
your check for \$30 to
Sue Siltan
540 River Road
Appleton 54915

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS

Marcia Hittle
42 Crestway Court
731-8876



JANUARY

1991

Season's Greetings...

CALENDAR



JANUARY:

Mon., Jan. 7, 7:00
and

Unit Meetings:
City Management

Jan Nordell
98 Estherbrook Ct.

Wed. Jan. 9, 9:30 a.m.

"

All Saints Church

Tues. Jan. 15, 7:00

Board Meeting

Cheryl Barnes
1624 Ravinia Pl.

Wed. Jan. 23, 7:00

New Member Coffee

Jodie Kacer
731 E. Franklin

Tues. Jan. 29, 7:00

Lively Issues

M.J. Wurster
520 River Road

FEBRUARY:

Tues. Feb. 5, 7:00

Unit Meetings:
Town Management
CONSENSUS

Helene Iverson
26 Sunray Ct.

and

Wed. Feb. 6, 9:30

"

All Saints Church

Tues. Feb. 12, 7:00

Board Meeting

Pat McConnell
1020 N. Appleton

Tues. Feb 19, 7:00

Unit Meetings:
City Management
CONSENSUS

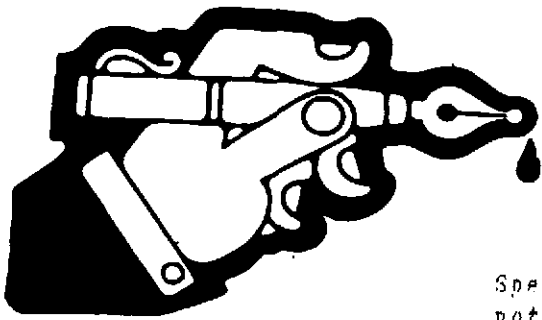
Marcia Hittle
42 Crestway Ct.

and

Wed. Feb. 20, 9;30 a.m.

"

All Saints Church



President's Message

HAPPY 1991!

January 1991 will mark our first attempt to resolve that hazy question of government: What is the difference between policy-making and administration? Please note that the meeting date for this unit meeting is Monday January 7th at 7:00 pm...then Wednesday January 9th at 9:30 a.m. We felt it was necessary to change the evening meeting because it conflicted with a special City of Appleton Finance Committee meeting on the same subject: City Administration. Bring your December Bulletin study materials and a friend - this promises to be enlightening and fun!

Speaking of friends...why not invite one to join League this month? We've scheduled a New Member Coffee on January 23rd, but prospective members can join anytime. Often people just need a personal invitation and a few words of encouragement. This is a great time to bring people who want to see League in action: Two consensus meetings and a Lively Issues, coming up!

And speaking of Lively Issues...We need you, whoever you are, new member, fallen-away or active, at this, one of our pivotal annual meetings. There are truckloads of state and local government issues out there that we might study next year. Help point us in the right

direction. Even if you've never before attended a Lively Issues, this is a great meeting to see the "lively" debates on local and state "issues" that set the course for next year's LHV program. Mark your calendars now - bring a carload of friends, too, if you're able!

NOTE TO MOTHERS AND FATHERS OF SMALL CHILDREN:

Yes, babysitting is still available for our Wednesday morning meetings. The YMCA on Lawrence Street at College Avenue, Drop-off Child Care Center will watch children and League will reimburse your payment. Children under 3 need 24-hour reservations. (739-6135)

Looking forward,

The directory for 1990-91 is included (in part) with this Bulletin. Now up on computer disc, corrections can be made immediately, and updates for future directories will be simple to do. Please contact me with corrections. Remaining sections of the directory: Local Programs; State Programs; National Programs; and Local Support Positions are being finalized and will be made available to you in the very near future.

Credit was given to Mark Dintenfass for work done by Nathan Dintenfass. While Mark did assist us a bit, it was Nathan who did the hard work of typing, formatting and who met the dead lines. The delay in getting this out to all of you is mine. Hopefully, with the computer firmly behind us, future directories will take only a few hours to produce with accuracy and style.

Thank you,
Carolyn Mewhorter



THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN 10 NEW YEARS RECYCLING RESOLUTIONS

FROM THE NATURAL RESOURCES COMMITTEE ON RECYCLING

1. DROP OFF YOUR RECYCLABLES

Clear, brown and green glass, plastic milk jugs, soda bottles, -"tin" cans, aluminum cans, yard waste, corrugated cardboard, - cereal boxes, phone books, "junk" mail (envelopes without windows), - catalogs, journals, magazines, plastic bottles (bleach, fabric softener, and laundry)

There are five centers in Appleton:

Three city:

1. Municipal Service Building, Glendale Ave. and Roemer Road takes glass, plastic and yard waste
2. Corner of Spencer and Whitman Ave (near Valley Transit Bus Terminal) Glass, plastic and yard waste
3. South Island St. in the Flats (off Lawe St.) takes glass plastic and tin

Two private:

1. Appleton Aluminum Recycling, 300 N. Kensington, Appleton takes metals glass and plastic
2. Paper Processing Inc, 2530 W. Everett St. Mon-Fri. 8-4 p.m. Sat. 8-12
Accepts all paper, aluminum cans, glass, plastic bottles, cereal boxes milk jugs, household cleaning bottles

2. STOP JUNK MAIL

The junk mail Americans receive in one day could produce enough energy to heat 250,00 homes. To stop delivery of junk mail write to:

MAIL PREFERENCE SERVICE
DIRECT MARKETING ASSOCIATION
11 WEST 42ND STREET
PO BOX 3861
NEW YORK, NY 10163-3861

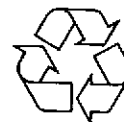
Recycle the junk mail you get (envelopes too!)

3. RECYCLE YOUR NEWSPAPER

The city of Appleton has started a monthly curbside pick-up of newspaper as delivered to your home. Put your newspaper out where you usually put your trash, either bundled no higher than 8", or in a waterproof container with handles (a laundry basket will work nicely). Protect your papers from water

PICK-UP IS THE 1ST SATURDAY OF THE MONTH

printed on
recycled paper



4. REDUCE

- A. While shopping, select items that are in recyclable packaging and are not "triple packaged" (microwave popcorn for instance).
- B. Buy in bulk - less expensive and less packaging.
- C. Re-use those plastic bags for produce
- D. Buy large canvas bags to load groceries

5. REUSE

- A. Wash out and reuse zip-lock bags
- B. Don't buy disposable razors
- C. Use cloth diapers
- D. Save gift boxes to use again

6. DON'T BUY STYROFOAM

- A. Buy washable heavy plastic picnic plates and cups
- B. If you eat at fast food restaurants, ask for paper plates and cups or take your own coffee mug - they will gladly fill yours and skip the styrofoam
- C. Buy eggs in cardboard containers

7. COPY ON BOTH SIDES OF PAPER

It takes a little "fenaqing" at the copy machine, but can go a long way in saving paper.

8. BUY CARDS OUT OF RECYCLED PAPER

9. RECYCLE YOUR MOTOR OIL

Do it yourself or ask the station if they recycle their oil before making an appointment for your car.

10. SPREAD THE WORD

Hang this sheet in your office, at the doctors office, announcement board or copy it and give it to friends.

LIVELY ISSUES

MJ Wurster will again host **Lively Issues** at her home, 520 River Road, Tuesday, January 29, 1991 at 7:00 p.m. Please mark your calendar today and plan to attend this important meeting. Remember that in order to present a local program idea at the Annual Meeting in April, it must have been brought up at Lively Issues.

At the December Board meeting, some possible suggestions for State and Local programs were: Local zoning regulations; Appleton Public Library resources and expansion; the Choice Issue; the Park and Recreation Corridor Study - the River walk along the Fox River; and the DNR's governance of wetlands. While this may appear to be a good start, your suggestions, brainstorming, and discussions are needed. Plan to come yourself and encourage other League members and prospective members to join us. If you have suggestions and are unable to attend Lively Issues, please call me and I will present your ideas at the meeting.

You will want to bring your January FORWARD, and the latest Bulletin with you to the meeting.

Lively Issues, Tuesday, January 29, 1991 at the home of MJ Wurster, 520 River Road, 7:00 p.m. See you there.

Carolyn Mewhorter - Program VP
315 North Drew Street
739-0000 (home)
735-5677 (work)

NOMINATING COMMITTEE

The Nominating Committee is at it again...

Looking for candidates for LWV-Appleton Board of Directors, this year we'll elect a new president, action vice-president, secretary and three directors.

If you or a member you know is interested in any of these positions PLEASE CALL a nominating committee member soon. We're counting on you!

Jodie Kacer 733-2449
Helen Nagler 739-8053

Gretchen Bambrick 735-9784
Andrea Tatlock 734-7119
Sue Kinde 734-5759

* JUST A REMINDER

The City Management Committee urges you to participate in a Unit Meeting, either

Monday, January 7, 7:00 p.m. at Jan Nordell's house

- or -

Wednesday, January 9, 9:30 a.m. at All Saints Church

Our unit discussions will kick-off our study of Appleton's city management options, so much in the news. Don't miss out!!
Judy Winzenz, Barb Hoffman, Corinne Goldgar, Judy Reifeld, and Deb Matz chairpeople.

Beth English
1328 W. Pine St.
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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NEW MEMBER COFFEE

A Warm Invitation to...

Jodie Kacer's home: 731 E. Franklin
Wednesday, January 23rd at 7:00 p.m.

- * Have you thought about joining League but aren't sure how you'd fit in?
- * Do you know someone who would like to learn more about how League Works?
- * Interested in meeting and talking to some of our members in an informal setting?

Then join us! We'd love to have you share coffee or tea, cookies and conversation at our next membership coffee. Jan Quinlan will try to unravel some of the mysteries of League...then we'll share our individual impressions of League membership.

BULLETIN

THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

PRESIDENT
Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS
Marcia Hittle
42 Crestway Court
731-8876



FEBRUARY 1991

CALENDAR

Tues. Feb. 5, 7:00
and
Wed. Feb. 6, 9:30

Unit Meetings:
Town Management
CONSENSUS
"

Helene Iverson
26 Sunray Ct.

All Saints Church

Tues. Feb. 12, 7:00

Board Meeting

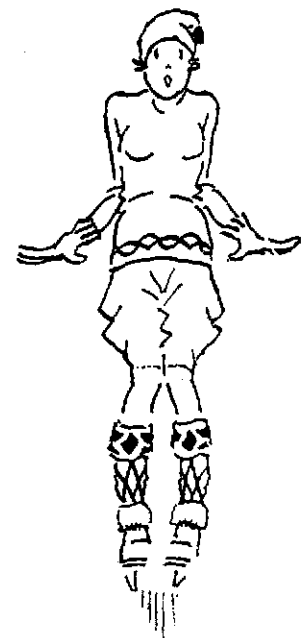
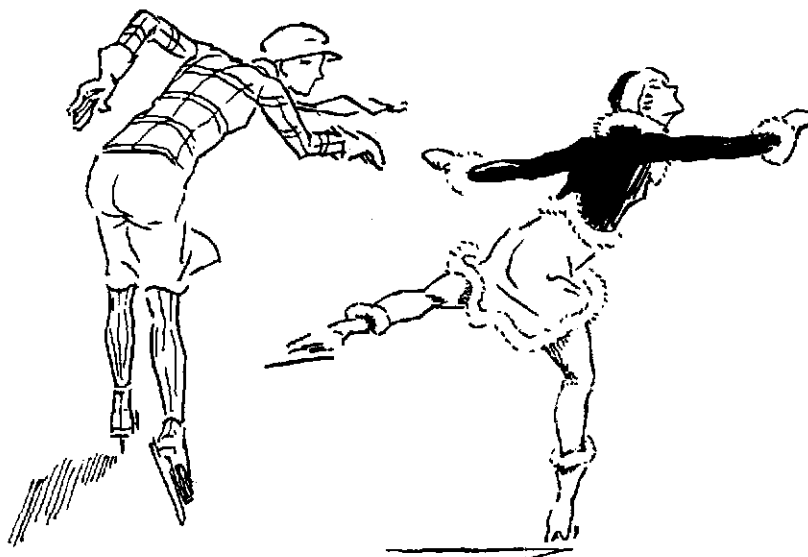
Pat McConnell
1020 N. Appleton

Tues. Feb 19, 7:00
and
Wed. Feb. 20, 9:30 a.m.

Unit Meetings:
City Management
CONSENSUS
"

Marcia Hittle
42 Crestway Ct.

All Saints Church



President's Message:

COMMITTEES. Just the word evokes images of endless meetings, vague results and "crash" courses in personal dynamics.

Yet for me, one of the delights of being LWV-Appleton president has been watching our COMMITTEES in action. Thanks to both highly capable committee chairs and talented committee members, our League committees are producing some wondrous results. Here's a rundown:

TOWN MANAGEMENT: After extensive interviews, discussions and research, **Linda Bjella's** committee is ready to lead us through the maze of urban town management dilemmas on February 5th and 6th. You'll find evidence of a portion of their research in this Bulletin - enough, we hope, to whet your interest in an area of vital concern for every area resident...city-folk and town-folk, alike.

CITY MANAGEMENT: If you enjoyed the lively discussion at the City Management unit meetings, you'll be sure to join the consensus meetings on February 19th and 20th...but newcomers to this issue are welcome, too. **Barb Hoffman** and **Judy Winzenz** and Co. have lent their considerable knowledge of both Appleton city government and League to formulate the consensus questions you'll find in this Bulletin. Can we balance "responsive" government with "effective" government? We'll see.

RECYCLING: **Pat McConnell** and her committee are doing a tremendous job of carrying through this League's commitment to recycling issues. Committee members are evaluating our community efforts toward recycling, are designing a


number of outreach projects to increase public awareness - and are even planning a fun End-of-the-Year League meeting to raise our own Recycling IQ's.

MENTAL HEALTH: Yes, the local portion of the LWVWI study has been completed...but **Gretchen Bambrick** and committee feel compelled to follow these issues into the future. The report this committee sent to the state League was well-documented and enlightening, and recommended that League become an advocate for the chronically mentally ill. We thank and commend each member of that committee especially new members **Jane McCarty** and **Terri Miller** who served as Ad hoc chairmen of that committee.

VOTERS SERVICE: Well, alright...we don't have a committee, but **Cheryl Barnes** has been doing the work of a committee on her own. And with an important Board of Education and County Executive race on the line, don't be surprised to hear from Cheryl or me...for help! We plan face-to-face forums for both these races. We also plan to continue our "Meet the Candidates" programs for the contested Appleton aldermanic races. Stay tuned.

A FINAL NOTE: If you've ever served on a League committee you know that's THE way to get to know League and our members in a fun and informal setting. But it does involve time and commitment. We hope you'll show your appreciation for these committee members by ATTENDING their upcoming meetings. We promise you'll be glad you did.

Looking forward,



ACTION IN YOUR NAME

Public Hearing of the Ad Hoc Committee on ECWRPC
January 15, 1991

My name is Beth English, vicepresident of the Appleton League of Women Voters. I'd like to thank the Ad Hoc Committee for requesting public input before issuing it's recommendations to the rest of the County Board.

The League of Women Voters believes the county, within the organizational framework of the state, is the proper local government agency to coordinate and pay for regional planning on behalf of all county municipalities. The County Planning Department deals with economic development, land use, and environmental issues, but becomes ineffective when dealing with issues that transcend county lines. Since the urban areas of Outagamie County generally cross county lines, it is necessary that effective planning include a regional framework for communication with those other counties.

While the urban municipalities may be able to form a coalition of governments for the purpose of planning, an urban commission would lack authority from the state to deal with large scale regional issues. An agency composed of urban communities would primarily concentrate on urban issues. It could not address planning issues affecting municipalities outside its membership.

That brings us back to the question of East Central Wisconsin Regional Planning Commission. There seems to be differing opinion concerning the fate of East Central should Outagamie County withdraw its membership. It seems clear that due to the continued economic growth of the Fox River Valley area

good solid planning must not be compromised as this debate continues. The planning for transportation and areawide sewer service that East Central provides as a state designated agency must not be jeopardized. We ask that Outagamie County try to work with East Central and the State to find solutions to the administrative areas it finds fault with; or, that Outagamie County explore options outside East Central only in the context that some form of organized regional planning take its place. Good planning is the key to efficient use of public funds.

Postscript -- The Ad Hoc Committee has not yet released its final recommendation to the County Board. Bill Brehm, chairman of the committee, does not expect consensus within the committee regarding Outagamie County's continued membership in East Central. There is strong sentiment on the Outagamie County Board that membership in the regional planning commission is "porkp-barrel spending." Please take the time to contact your supervisor and urge him or her to vote to retain membership in East Central. -- BE

TOWN GOVERNMENT STUDY

Title: Coping With Growth. Urban Town and City Management Options

Scope: What structures of government can best manage growth, provide leadership, strengthen regional cooperation and deliver services in a cost-effective manner in the Appleton area?

Relevant existing LWV positions

LWV-WI Position: "Following a study of state-local relationships in 1967 League members agreed that cities, towns, and villages often had problems and needed services well beyond their boundaries. The League believes that a larger unit of government could provide many of these services more efficiently. Rather than supporting another level of government, members believe that in most cases improved county governments could take over this role.

In the position reached in 1969, League agreed that some functions of town government could be performed better at the county level. The strongest recommendation was for making counties responsible for the construction and maintenance of highways. League members also favored **establishing and enforcing legal requirements for the continued existence of a town.** Often towns have fewer than the 125 residents originally required. The League has called attention to this situation in appearances before legislative committees. It has opposed relaxing the standards for town incorporations and granting home rule powers to towns and has supported basic reform in the state's boundary adjustment law.

In early 1984 the League testified in support of repealing Section 60,81 **Wis. Stat.**, known as the "Oak Creek Law" because of its inadequate standards. This law allows a town immediately adjacent to a city of the 1st class to incorporate upon petition and referendum, if it has a resident population of 5,000 and an assessed valuation of \$20 million. The town is not required to undergo the reviews by the Wisconsin Department of Development and the court that are required of other towns in an incorporation procedure. Such reviews would determine whether the incorporation is in the public interest under statutory standards. In addition, the law does not allow the adjacent municipality to propose annexation of the town after an incorporation petition is filed.

This bill subsequently failed in committee and no new effort has been initiated."

(Taken from LWV-WI position papers under County Government position. In general, LWV-WI supports strengthened county government.)

LWV of Appleton position:

CRITERIA TO BE APPLIED IN ANNEXATION DECISIONS. (1989)

- A. Overall good of the area: Improving the long range good of the area was emphasized over shorter range issues of current costs and benefits. Growth was viewed, not as a good in itself, but as an inevitable pressure on the area, with annexation a method for managing growth.
 1. Actions should be taken to prevent future problems, to include:
 - a. Areawide planning, particularly for sewers, drainage, and transportation.
 - b. Comprehensive city planning and strengthened extra-territorial zoning powers.
 - c. Cooperative planning among governmental entities, including municipalities and special districts, such as schools and sanitary districts.
 2. The ability of a city to support diverse community resources which enhance the quality of life of the area should be strengthened by maintaining a strong city tax base (parks, library, museums, cultural activities).
 3. Education of the public on long range issues is vital.

- B. Environmental quality: Preserving and protecting the environment was emphasized. The manmade boundaries of municipal or county lines were seen as barriers to addressing environmental or public health problems.
1. Comprehensive land use planning is needed to protect health and safety.
 2. Adequate services should be provided to maintain and/or improve the quality of air and water.
- C. Fairness: Fairness in paying for services is crucial. Those who benefit from services should be expected to share the cost, perhaps through user fees or applying the cost to a wider tax base. The services were seen as a package, and it is unfair to select parts of the package without supporting the whole.
1. Costs of services should be equitable shared by users to include:
 - a. User fees; often a fair way of distributing costs.
 - b. Fully allocated costs; including capital and administrative expenses, as well as operating expenses.
 - c. Exploration of tax exempts paying for services, or costs distributed on a wider tax base.
 - d. Strengthening county government services, as a means of sharing costs fairly.
 - e. Requiring minimum service levels in urbanized areas (adequate drainage, sewer, and street standards).
 2. Services should generally not be provided without annexation.
- D. Efficiency of Urban Services: Areawide and comprehensive city planning were supported to prevent costly duplication and proliferation of urban services. Strengthened extraterritorial zoning powers might prevent future expense.
1. Urban services should be provided economically and efficiently, with planning for possible future annexations.
 2. Duplication of urban services should be avoided.
 3. Service levels for existing residents are not to be weakened because of annexation.
 4. Annexation is desirable when development will result in intensive uses or densities requiring urban services.
- E. Action at the State Level: The Appleton League supports the Wisconsin League of Women Voters position of strengthening county government rather than adding new powers to town government.
1. Appleton League members recognize the difficulties caused by the city being in three counties, and would support exploring county boundary revisions.
 2. Members would like to see changes in state legislation relating to annexation, but would not favor legislation which weakens open meeting requirements or citizen rights, or which strengthen town powers.
 3. Fairness should be addressed through state legislation.
 - a. Requiring minimum levels of urban services.
 - b. Exploring the possibility of tax exempt institutions paying for services, or being supported on a wider tax base.
 - c. Reviewing the effects of the state's revenue sharing policies.

DISCUSSION QUESTIONS

1. What is an urban town?
 - A. Statutory definition
 - B. Top five urban towns (by population)
 - C. Comparison: Town of Menasha and Town of Grand Chute
 1. Population
 2. Characteristics
 3. Valuation
 4. Revenue
 5. Expenditures
2. What powers do towns have?
 - A. The Town Meeting
 1. Regular Town Meetings
 2. Annual Meeting
 - B. The Town Board
 - C. Village Powers
 - D. Land Use and Planning
 - E. Town Sanitary Districts
3. What powers do towns (without home rule) lack that villages and cities have?
4. How do town expenditures compare to cities and villages?
5. How do town revenue sources compare to cities and villages? (per capita basis)
 - A. Property taxes
 - B. Federal aid
 - C. Shared revenue
 - D. Road aid
6. What changes in the current annexation/incorporation laws are being considered by the Special Committee on Municipal Boundary and Related Issues?
 - A. Intergovernmental problems caused by growth
 - B. Obstacles to growth management
 - C. Brief review of current law
 - D. Proposed changes
 1. Direct annexation by cities and villages
 2. Creation of "urban towns"
7. How can intergovernmental agreements relating to urban services and boundaries help to manage urban growth?
8. How can growth on the urban fringe be managed?
 - A. Zoning
 - B. Alternative growth management techniques
9. How could cooperation among municipalities in metropolitan areas be encouraged?
 - A. Metropolitan councils
 - B. Metropolitan tax base pooling
 - C. Regional capital-intensive services
 - D. Other

CONSENSUS QUESTIONS

1. Can town government function effectively in an urban community, or is it only appropriate as a rural form of government? (Does government by majority rule function effectively in an urban community, or is representative government preferable?)

2. If towns are prevented from incorporating due to an adjacent city or village's objections, how can a town function as an urban entity?

A. What should a town do to restructure its town form of government to better manage growth?

B. With uncertain boundaries, how could planning for town growth best be accomplished?

C. What types of intergovernmental agreements to address problems of urban sprawl might be feasible under current law?

D. Other

3. If a town which met the statutory criteria for incorporation were allowed to incorporate despite the objections of an adjacent city or village, would the problems of urban sprawl become more manageable or less manageable?

4. Assuming that the residents of a town do not desire annexation to an adjacent city or village, which would afford the town the best method to manage its own growth.

A. Reform the incorporation process

B. Create, through new legislation, an "urban town"

C. No changes are necessary; towns have all the tools needed, under current law, to manage growth

D. OTHER

CITY GOVERNMENT:

UNIT RESPONSES TO THE DISCUSSION QUESTIONS

SERVICES AND GROWTH

1. What services does every city need?

The A.M. unit placed environmental stewardship at the top which included sewer, water, air and garbage, police and fire second and planning third, while the P.M. unit placed police and fire at the top with sewer and water second. At the bottom the A.M. unit placed "quality of life" items such as recreational services and library while the P.M. group placed administration on the bottom.

2. Are their additional services which a growing city needs?

Both units agreed that in a growing city, planning became much more essential including land use, zoning, streets, sewers, traffic control, transportation, parks, fire stations, green spaces, relocation, school placement, etc.

CONTINUING REEVALUATION IS A NECESSARY PART OF THIS PLANNING.

3. Are there additional costs when growth is uncontrolled inside the city? Outside the city?

Both units agreed that, in both cases, uncontrolled growth was costly because mistakes had to be corrected such as undersized or misplaced sewers, overloading services such as fire or police, displacing people through development, etc.

4. Do we need something different because the city is growing? Or do we need more of the same?

The P.M. unit believed more emphasis needs to be given to the quality of life in a growing city to plan for human needs such as housing, transportation and health. A.M. underlined its belief that planning is vital within a growing city and not simply more of the same.

5. How could the city effectively provide these services at the least possible cost?

The P.M. unit suggested: contracted services, defining which unit of government should provide services among governmental entities, shared services, use of new technology.

A.M. suggested a clear mission and accountability.

6. Does the form of government make a difference in the delivery of service?

The P.M. unit stated that the expectations of people have greater impact on services than the form of government. Elected officials may be more responsive than appointed. The A.M. unit believes that a city manager might be more efficient but not necessarily more responsive.

7. Who determines what is administration and what is policy? Neither group had an answer. Does it matter? Both groups realized that no clear line exists between policy and administration and that these sometimes blur together. P.M. suggested better, clearer job descriptions delineating authority in order to avoid policy-makers getting into administration and administrators making policy.

POLICY AND ADMINISTRATION problems

After a lively discussion and disagreements galore on the scenarios offered, members realized that it is more difficult than they might have imagined to distinguish between policy and administration and frequently the lines blur where no clear delineation exists.

CITIZEN PARTICIPATION

A.M. unit did not quite complete this section

1. What form of government is most responsible to citizens.... How responsive should government be? Representative government. Government should be responsive, but it should be willing to respond "NO." Direct participation is the most responsive form of government, but this becomes too cumbersome as population increases; therefore, representative government is preferred because it should be responsive to the citizenry but weigh its responsive for the greater good of the community.

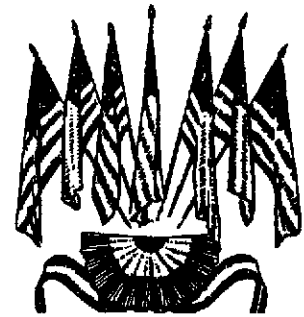
2. What role should community need play in decision making? Both units agreed that the community is the prime consideration.

3. When decisions are made, what should strike the balance between community needs and individual needs?

Individual rights must be taken into consideration but the community good has to be the priority. However, a distinction must be made between community good and a majority. "Be aware the voice from the community is often the one not heard."

Committee chairs,
Barb Hoffman and
Judy Winzenz

League of Women Voters Local Study 1990-91



Consensus Questions: City Government, Structure and Growth

The purpose of this meeting is to arrive at a position on the form of government that the League should support in order for the City of Appleton to provide the best, most effective level of needed services. Of the possible structures, which one will give the most responsive, efficient, and effective government for a growing community?

- 1. What form of government would best serve the City of Appleton?**
 - a. Under this structure, who would hire and fire department heads?
 - b. Under this structure, to whom would the department heads report?
 - c. Under this structure, who would formulate the city budget?
 - d. Under this structure, who would make appointments to committees, boards, and commissions?
- 2. If adoption of the form of city government selected under Question #1 is not possible, what would be our second choice?**
 - a. Under this structure, who would hire and fire department heads?
 - b. Under this structure, to whom would the department heads report?
 - c. Under this structure, who would formulate the city budget?
 - d. Under this structure, who would make appointments to committees, boards, and commissions?
- 3. If adoption of our second choice is not possible, what would be our third choice?**
 - a. Under this structure, who would hire and fire department heads?
 - b. Under this structure, to whom would the department heads report?
 - c. Under this structure, who would formulate the city budget?
 - d. Under this structure, who would make appointments to committees, boards, and commissions?
- 4. If the current form of government is essentially to be continued, what structural modifications would we support to improve its responsiveness, efficiency, and effectiveness?**
- 5. If Appleton decides to adopt either a chief administrative officer or a city manager, who should have the following powers:**
 - a. To establish the job description for the position?
 - b. To set the qualifications for individuals to be considered?
 - c. To make the appointment to the position?
 - d. To remove the person holding the position?

Beth English
1328 W. Pine St.
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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MENTAL HEALTH STUDY COMMITTEE REPORT

The Mental Health Study Committee has completed its two year study and consensus. A prepared report, reports of interviews conducted by the committee members, statistics and reports from the Outagamie County Department of Human Services have been forwarded to the state Mental Health Study Committee, as well as the consensus results. We are now awaiting the results of the state committee.

I would like to thank the members of our committee for their outstanding quality and quantity of work. The work of this committee has won early recognition for their efforts from the LWV-WI study chair. Committee members were: Mary Cronmiller, Joanne Dull, Ann Dudley, Barb Folb, Jane LaChapelle McCarty, Sally Mielke, Terri Miller, Helen Nagler, Ellen Needham, Joy Povolny, Joanne Ross, Vicki Ann Strand, Kathy Sprenger, Mary Pat Thomson, Jeannie Trieg, Darci Vickman, and Karen de Young.

Gretchen Bambrick, Chair

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS

Marcia Hittle
42 Crestway Court
731-8876



MARCH

1991



CALENDAR

MARCH

Tuesday, March 12
7:00 - 9:00 p.m.

Board meeting

Marcia Hittle
42 Crestway Ct.

Thursday, March 14
7:00 - 9:00 p.m.

Candidate Debate-
Outagamie County
Executive

Wilson Jr. High
225 N. Badger

APRIL

Tuesday, April 2

ELECTION DAY

Local Polling Place

Tuesday, April 9
(tentative date)

Financing Health Care (To be announced)
General Meeting

Tuesday, April 16

Board Meeting

Wed. April 24

Annual Meeting

Lawrence University
Downer Center

MAY

Tuesday, May 7th
7:00 p.m.

End of Year Meeting
"Green Groceries"

Copps Food Store

Friday, May 10th
and
Saturday, May 11th

LWV State Convention

Oshkosh Hilton

President's Message:

MARCH WILL BE THE MONTH to prepare for upcoming events in our local League. Because of spring vacation schedules we've planned no regular membership meeting this month.

We ask you to take a few minutes to mark your calendars in preparation for some important local League meetings:

MARCH 14th - The League of Women Voters of Appleton is sponsoring an important candidates debate for Outagamie County Executive. Since John Schreiter is retiring this year, both candidates, Bob Spahn and Ron Van de Hey, are new to this position. Our debate will offer opportunities for the public to ask questions of the candidates...so Leaguers, bring your knowledge of county government, your families and neighbors to WILSON JUNIOR HIGH, 7:00 P.M. and spread the word in the community.

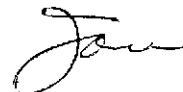
APRIL 9TH - is the tentative date for Financing Health Care; our local portion of this two-year national League study will kick-off with what promises to be a fascinating program of speakers addressing various health care cost options. Next month's Bulletin will contain the pertinent details.

APRIL 24TH - Our annual meeting! We need your presence and your input at this, our most important meeting of the year. In this Bulletin you'll find the results of our Lively Issues meeting - the recommended program for next year. Please read it carefully, deciding which areas of action and study you support for our local League.

Also included in this Bulletin are our newly updated Local Support Positions. Each year the membership must decide which, if any, of these positions should be DROPPED. At last year's Annual Meeting the membership felt they needed some time to study these positions before the night of the meeting...so, here they are for your perusal.

ROUNDING OUT OUR LEAGUE YEAR will be a fun visit to Copp's Foods Store led by our fearless "green" grocery shoppers (ie. Pat McConnell and company) on MAY 7TH...And our Wisconsin State LWV Convention at the Oshkosh Hilton on May 10th and 11th. Look for more on both of these events upcoming.

Looking forward to seeing you soon,



(P.S. All of our Voters Service forums, interviews and debates will be shown on Cable channel 4 and are available for viewing at the Appleton Public Library. Encourage everyone to cast an INFORMED VOTE on April 2!!)

- lively issues -

LIVELY ISSUES REPORT:

The Lively Issues Meeting was held Tuesday, January 29. Our thanks, again, goes to M.J. Wurster for hosting this annual event.

We began the evening by discussing the State program suggestions from the November Forward. Two additional items were suggested from our membership, Funding and Delivery of Mental Health Services to Children and Adolescents, and Urban Land Use. Recommended State Study;

Mental Health Study of Children and Adolescents
Statewide Land Use Policies (study to include the environmental impact of urban sprawl)

A third, compromise, program item suggestion to the State was to include services and funding of mental health to children with the broader Forward item, Children and Adolescents Services.

We recommended the State League consider the following Issues for Emphasis;

Reproductive Health
Oppose the incarceration of Truants
Energy Conservation
Reduced Reliance on Property Tax as Part of the Revenue Mix

The second part of our lively issues discussion was directed toward local study suggestions. Listed below are the non-recommended and recommended program items for 1991-92.

Non-recommended;

School Choice, Appleton's Park and Rec. Dept. (family recreation options, dept. planning and evaluation of programs), Education-site based management, a Third High School, Outagamie County's Redistricting Options.

(Remember, any non-recommended program can be reconsidered at the annual meeting by a majority vote, but only can be adopted with 2/3 of the members voting for its adoption.)

Recommended;

The Library (a study of the library's resources and physical space, with particular emphasis on the children's library)

The Fox River Corridor (this study would involve other regional Leagues, the Corps of Engineers, Appleton, the Friends of the Fox, and East Central Regional Planning Commission).

Issues for Emphasis;

The members in attendance recommended that we look at the County's redistricting options as a local action item rather than a study. Other issues getting strong support were recycling, monitoring the Human Services Dept., Appleton's gifted and talented program, multicultural programs, and juvenile justice. We felt these positions could benefit from on or off board chairs. Education, Natural Resources, and Social Policy chairs would report to the Action V.P.

Mark your calendars now and come to the Annual Meeting, April 23. We need every member there!!

**Thanks Beth for organizing
Lively Issues in Carolyn's
absence**



ACTION IN YOUR NAME

February 6, 1991

My name is Beth English, 1328 West Pine St. I am vice-president of the Appleton League of Women Voters. I'd like to speak to the Purdy Annexation.

The League views growth not as a good in itself, but as an inevitable pressure on the region. It would seem that a large potential for growth lies to the north of Appleton. Annexation is a mechanism for managing this growth.

Action should be taken now to prevent future problems with growth. Our members support preserving and protecting the environment. Development of the Purdy property will result in intensive uses requiring urban services. Annexation can prevent future problems by concentrating on long range planning for sewers, drainage, and transportation. We prefer to see sanitation and zoning laws enforced, environmental and public health problems addressed, and adequate services provided to maintain and improve water quality.

The City has the ability to accomplish all of these things through its resources. At the same time the City can benefit from a strengthened city tax base.

We appreciate the aldermen's caution in wanting to explore all aspects of a development that "looks good on paper". Those same Council members have been asking tough questions. We feel the long range benefits of this annexation outweigh the concerns expressed about its proposed development. We would like to suggest that when the time comes to contract with the developer, the costs of services be equitably shared with the users.

The City Council and staff are to be commended for the time and effort spent looking at both the benefits as well as the costs of this annexation petition. Thank you for allowing me this opportunity to speak to this issue.

ACTION IN YOUR NAME

Public Hearing of the Ad Hoc Committee on ECWRPC
January 15, 1991



My name is Beth English, vicepresident of the Appleton League of Women Voters. I'd like to thank the Ad Hoc Committee for requesting public input before issuing it's recommendations to the rest of the County Board.

The League of Women Voters believes the county, within the organizational framework of the state, is the proper local government agency to coordinate and pay for regional planning on behalf of all county municipalities. The County Planning Department deals with economic development, land use, and environmental issues, but becomes ineffective when dealing with issues that transcend county lines. Since the urban areas of Outagamie County generally cross county lines, it is necessary that effective planning include a regional framework for communication with those other counties.

While the urban municipalities may be able to form a coalition of governments for the purpose of planning, an urban commission would lack authority from the state to deal with large scale regional issues. An agency composed of urban communities would primarily concentrate on urban issues. It could not address planning issues affecting municipalities outside its membership.

That brings us back to the question of East Central Wisconsin Regional Planning Commission. There seems to be differing opinion concerning the fate of East Central should Outagamie County withdraw its membership. It seems clear that due to the continued economic growth of the Fox River Valley area

good solid planning must not be compromised as this debate continues. The planning for transportation and areawide sewer service that East Central provides as a state designated agency must not be jeopardized. We ask that Outagamie County try to work with East Central and the State to find solutions to the administrative areas it finds fault with; or, that Outagamie County explore options outside East Central only in the context that some form of organized regional planning take its place. Good planning is the key to efficient use of public funds.

FINANCE DRIVE



The 1991 finance drive letters to contributors and members are scheduled to be sent the last week in February-first week in March. This year we are emphasizing our policies and program responsibilities. Helen Nagler, Bev Wieckert, and I drafted the letters which were approved with changes by the board. Thank you to the board members who noted changes needed to update the mailing lists, and to those who called after the meeting with suggestions. As always, we need to your recommendations about whom to contact for support.

This year's work is made much easier by the microcomputer files from the 1990 drive prepared by Jan Quinlan's husband and by Bev Wieckert. Many thanks. We still need HELP - Please call if you can give the committee a couple of hours before March 10.

Ginny Rosenberg 739-0289

Sincerely,

Ginny
Ginny

HEALTH STUDY

Update

EVALUATING PUBLIC & PRIVATE MECHANISMS FOR THE DELIVERY & FINANCING OF HEALTH CARE SERVICES.

That's the focus of our National study which will conclude next February. Our local study committee has just started collecting information and interviewing people in the health care industry, so if you're interested in being part of our committee, just give me a call.

WHAT WE'VE DONE SO FAR. Collected some background material. On February 7th the Director of Health & Prevention for Outagamie County, Virginia Betley, spoke to us about her department, and on February 13th, James Raney, CEO & President of the Novus Group, provided information about hospital services, their problems and changes in the industry.

IN THE WORKS. More data collection about other State programs and health care systems in other countries.
We have a meeting scheduled with a corporate executive, Bob Mackey, who handles his company's "self-insured" program. We will speak with his insurance agent as well about what corporations can do to hold down health care costs.
LOOK FOR MORE INFORMATION ABOUT OUR GENERAL MEETING IN APRIL.

WE'LL KEEP IN TOUCH. The committee will report our findings to League members through the Bulletin, so we hope you will spend a few minutes reading the information. If you have any questions please feel free to contact one of the committee members.

WHY ARE WE STUDYING HEALTH CARE?

THE CRISIS: 31.5 million people are without health insurance.
20 million people are inadequately covered (meaning: if they become very ill or injuries, their health care cost would exceed 10% of their annual income.
80 hospitals a year are closing their doors due to financial reasons.
Malpractice insurance increases 10%-15% each year.
Health care costs are rising faster than inflation.
Health care expenditures are 11.7% of the GNP (and expected to absorb 15% by the year 2000).
Health care costs absorb 20% of corporate incomes in the US.

THE DEBATED SOLUTIONS: A National Health Care System.
A National Health Insurance program for all US citizens.
A combination of extended National Health Insurance (Medicare & Medicaid) and mandatory employer-sponsored insurance program.
Making minor changes to the current system. Status quo.

THE CONTROVERSY OVER THE SOLUTIONS: What benefits are included/excluded?
Will patients share the costs & how?

CONTROVERSY continued.

How will the system be reformed? Who will decide?
What will the States' role be?
How will the administration of services be handled? Who will do it?
How will services be reimbursed?
How & who will finance the health care system?

*THE CAUSES OF THE PRICE ESCALATION: The aging of our population.
The cost of new technology.
Service cost inflation.
Excessive hospital beds.
Varying medical practice standards.
Insufficient medical data about services & their costs.
Overuse of "specialists."
Heroic attempts to save virtually hopeless patients.
Malpractive fears & pressures.
Resource focus on acute rather than preventative care.

WHO'S TO BLAME? We all are!!! (The doctor, the hospitals, the employers, the Government and the employees.)

*WHY THE PROBLEM EXISTS? Basically, it is because all of us have unrealistic expectations:
BUSINESS expects to contain costs but won't require employees to use low cost providers.
EMPLOYEES expect freedom of access without copayments & restrictions, and expect their employers to pay for all of it.
HOSPITALS maintain inefficiencies and excess capacity while expecting higher levels or reimbursement.
PHYSICIANS expect more reimbursement & professional freedom, but maintain wildly different patterns & specialty orientation.
GOVERNMENT expects to slow growth of Medicare & Medicaid, but continue to undermanage & underpay its workers.

OUR GOAL: To make sense of the different perspectives and formulate a consensus which will improve the delivery of services (access) while holding cost growth to a manageable level.

NOTE: Although the US has the finest health care system in the world, our health is no better than other industrialized nations. Our infant mortality is higher and our life expectancy is no longer than other industrialized countries.

THE COMMITTEE: Deb Matz, chair; Chris Calder, Mary Cronmiller, Anna Faye Dodd, Marlys Fritzell, Jean King, Karen Kuhn, Vickie Milde, Ruth Sanders, and Vicki Strand.

*information provided by James Raney of the Novus Group.



SAVE OUR COUNTRYSIDE

GREEN GROCERIES

How you can shop for a
BETTER ENVIRONMENT

JOIN US! AT COPPS
May 7, 7:00 p.m.
Learn how you can:

- * Select products with
Reduced packaging
- * Determine products using
Recycled fibers
- * Find out the absolute
NO-BUY items

DOOR PRIZES!

Sponsored by the
Natural Resources Committee

Beth English
1328 W. Pine St.
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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Permit No. 171

ANNOUNCING!

Absolutely

Irresistible



A NEW MEMBER OFFER

*For all those who have been considering joining League
NOW IS THE TIME!*

*For only \$15 you can join for this year
Come to the Annual Meeting in April
Meet new people
See what League is doing
We would love to meet you too!*

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Jan Quinlan
322 South Court
734-4808

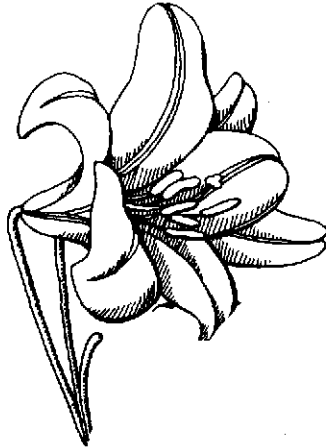
PUBLIC AFFAIRS

Marcia Hittle
42 Crestway Court
731-8876



APRIL

1991



CALENDAR

APRIL

Tuesday, April 2

ELECTION DAY

Local Polling Place

Tuesday, April 16

Board Meeting

Wed. April 24

Annual Meeting

Lawrence University

5:30 Social Hour

Downer Center

6:00 Dinner

7:00 Business Meeting

may

MAY

Tuesday, May 7th
7:00 p.m.

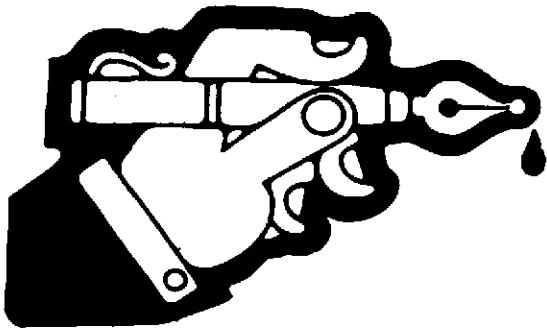
End of Year Meeting
"Green Groceries"

Copps Food Store

Friday, May 10th
and
Saturday, May 11th

LWV State Convention

Oshkosh Hilton



President's Message

My message this month is short and sweet: Please plan to join us at the Annual Meeting on April 24th.

This, the traditional April Bulletin, is packed with the information you'll need to catch you up to speed with us this year. Expect some spirited discussion on issues of program, budget and bylaws, and usually a few other surprises.

The Annual Meeting is also a good chance to get to know a few more League members over wine and dinner. So, make your plans to be there on Wednesday the 24th...and drop your reservation and check in the mail to Kathy Isaacson, 607 W. Prospect, Appleton 54911.

Also, May 10 and 11 mark the League of Women Voters of Wisconsin State Convention. We are allowed eight delegates this year to the Oshkosh Hilton. The recommended state study program for 1991-1993 is Children and Adolescent Services. There are also a wealth of workshops available on issues, leadership, government, media, etc.

Our League will pick up the cost of your accommodations for this usually very rewarding experience. I encourage you, even new members, to call me before April 10th if you're interested in attending.

Looking forward,

ANNUAL MEETING SET
FOR APRIL 24

Where: Barber Room
Jason Downer Commons
(700 Alton Street)
Lawrence University

When: 5:30 Social Hour
6:00 Dinner
7:00 Meeting

COME SEE OLD FRIENDS.

MEET NEW LEAGUE MEMBERS.

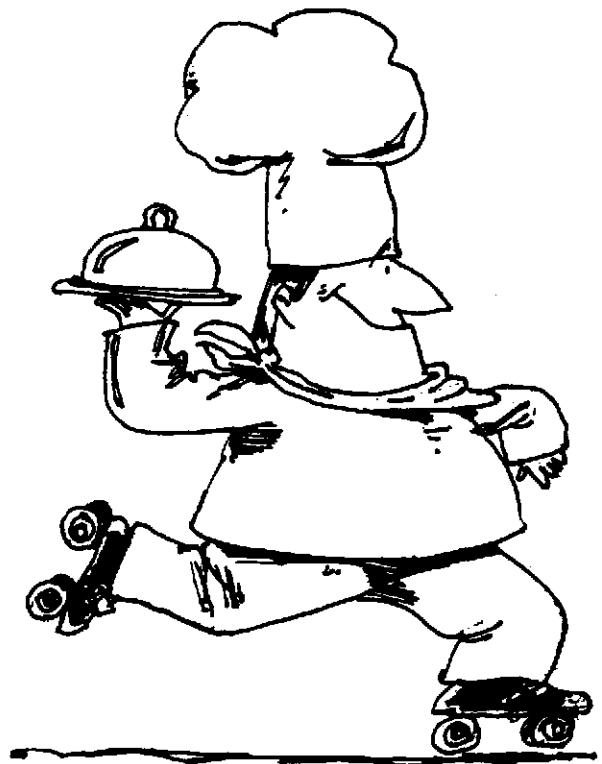
FIND OUT WHAT YOUR LEAGUE HAS
BEEN DOING.

MEET LWV-APPLETON'S NEW
PRESIDENT.

VOTE ON YOUR LOCAL PROGRAM FOR
1991-1992

A non-alcoholic punch will be served at 5:30 p.m. followed by dinner at 6 p.m. Your choice this year will be stuffed sole or chicken with cranberry glaze. Both entrees include a garden salad, wild rice pilaf, vegetable, dinner rolls and dessert.

If you are unable to attend the dinner, please come to the meeting at 7 p.m.



The cost of the dinner, including gratuity is \$8.75 for the chicken or \$9.00 for the sole. You can pre-order either red or white wine to be served with your dinner for \$.75 per glass.

Please complete the form below and send it WITH YOUR CHECK payable to the League of Women Voters of Appleton, to:

Kathy Isaacson
607 Prospect Ave.
Appleton, WI 54911

By April 15th, please.

NAME: _____ *pd 4/3/91*

Chicken (\$8.75) _____

Stuffed Sole _____ (\$9.00) _____

White Wine (number of glasses _____ x .75) _____

Red Wine (number of glassed _____ x .75) _____

TOTAL _____

TOWN GOVERNMENT POSITION STATEMENT

The Appleton League believes that town government, as it is currently structured by state statutes, does not have adequate means to effectively deal with the demands of an urban population. Specifically, the League sees the shortcomings of town government relative to its ability to manage urban growth as follows:

1. Representative government, as opposed to government by majority rule (as is the case with town government), is more desirable in an urban community. Rule by majority does not always reflect what is best for the community as a whole. The public interest, or greater good of the community, is often not represented in town government. While governance by direct democracy is a laudable idea in theory, when put into practice in an urban setting, it often becomes governance by special interests due to the fact that most town residents do not attend town government meetings and the electors remain largely uninformed. Informed decision making is more likely under representative government.
2. Towns receive less state aid than cities and villages.
3. Towns lack home rule.
4. Towns cannot form TIF districts.
5. Effective long-range planning is, at best, difficult for towns due to the tenuous nature of their boundaries.
6. Towns do not enjoy equal political status relative to cities and villages at the bargaining table.

Town governments, however, can take positive steps allowed under current law to better manage urban growth. The Appleton League believes that urbanized towns should do the following:

1. Towns should employ paid, fulltime professional administrators.
2. Towns should adopt a comprehensive plan. A professional regional planner is seen as the best way to manage urban growth in towns. *
3. Towns should adopt and exercise village powers.
4. Town boards should consist of five members.
 - A. Staggered terms ensure continuity.
 - B. The larger town board can afford better representation of all areas of the town and can ensure that both urban and rural interests are given a voice on the town board.
5. Towns can create special service districts to provide services in urbanized areas of the town as desired by residents, with only the residents within these districts taxed for the services.
6. Towns can enter into intergovernmental agreements with adjacent municipalities to provide for more efficient and less costly delivery of urban services and to avoid costly border disputes.

The Appleton League recognizes that many aspects concerning the governance of urbanized towns must be addressed at the state level. Several state-level issues concerning town government which the Appleton League examined in its study resulted in the following recommendations:

1. The concept of an "annexation-proof urban town" designation created by new state legislation is opposed by the Appleton League, consistent with the position of the Wisconsin League of Women Voters. Annexation and incorporation, with the strict adherence to the standards each require under state law, were viewed as the best means to address urban growth management, and are far preferable to the "urban town" designation.
2. There was great interest in the idea of creating a metropolitan council of governments similar to the organization which exists in the Minneapolis-St. Paul area. There was also support for the idea of area-wide tax base pooling which would be administered by such a council. These ideas are seen as vehicles to achieve better regional cooperation, providing for less competition for tax base among municipalities in the metropolitan area, and providing for fairer cost-sharing of services provided by the central city. Both of these concepts would require state authorization.

3. Strengthened regional planning commissions and a comprehensive state land use plan with integrated regional and local plans are strongly endorsed.

*The Wisconsin League of Women Voters position favors the administration of town planning by county governments. In the Fox Cities area, however, where three counties converge, regional planning is viewed by the Appleton League as a more workable alternative.

CITY MANAGEMENT CONSENSUS

General Statement

The League of Women Voters of Appleton supports the implementation of an administrative position, through a newly created post or through revitalization of the administrative assistant to the mayor, for Appleton. The person filling this position should have specified qualifications, receive a salary commensurate with the duties, have a renewable contract for a specified number of years, and assist both the mayor and the council.

However, neither position is to be construed as policy-making; for example, the administrator should not have the responsibility for formulating the executive budget or appointing members of boards, committees, or commissions.

The administrative assistant to the mayor should assume such responsibilities and duties delegated by the mayor while the city administrator should assume such duties and responsibilities delegated by the mayor and/or council. These might include coordination of departments, boards, committees, and commissions, special studies, grant writing and so forth.

Preference in Governmental Structure

The order of preference for the form of government is: 1. administrator-mayor-council; 2. mayor-council; 3. city manager-council.

If the administrator-mayor-council form is adopted, the department heads would report to the administrator and the mayor would formulate and propose the budget. Ideally both the mayor and the administrator cooperate on the budget.

In the mayor-council system, the mayor would appoint department heads with council confirmation, and the department heads would report to the mayor.

While the League does not support adoption of the city manager form of government, if adopted, however, the city manager would hire the department heads who would report to him/her, formulate the budget, and make appointments to committees, boards, and commissions.

COMMITTEE REPORT TO THE LWV BOARD CONCERNING CONSENSUS UNITS

THE FOLLOWING ARE AREAS WHICH ONE UNIT DISCUSSED BUT THE OTHER UNIT DID NOT; THEREFORE, THERE IS NO CONSENSUS.

1. We reaffirm League's previous position in decreasing council size. However, the units felt the decrease should be moderate rather than by one half, our previous position.
2. City budget process be changed to have the committees of jurisdiction review the budget document of their departments. The process would be: department heads to committee of jurisdiction to mayor to finance committee to council.
3. If the administrator position is adopted, a special committee of citizens, department heads, and elected officials should formulate the job description and interview candidates for this position.
4. The Common Council is urged to recognize its responsibility for policy making.
5. The mayor's term should be an odd number such as three or five so that the wards up for election with the mayor on the ballot will not always be the same.

PROPOSED BYLAWS CHANGES

League of Women Voters of Appleton, Wisconsin

ARTICLE VI
Financial Administration

Section 2. Dues. Annual dues approved by the membership as part of the budget shall be payable on the first day of October. Any member who fails to pay the dues by January 1st shall be dropped from the membership rolls.

(Explanation: The most current copy of the bylaws we could find described dues payable on the anniversary of the member's joining. The above change reflects our current practice.)

ARTICLE VIII

Nominations and Elections

Section 1. Nominating Committee. The Nominating Committee shall consist of five (5) members, only two of whom shall be members of the Board of Directors. Three members of the Nominating Committee shall be elected at the Annual Meeting. Nominations for these office shall be made by the Nominating Committee. The Chair of the Nominating Committee shall not be a member of the Board of Directors.

The other members shall be appointed by the Board of Directors following the Annual Meeting. Any vacancy on the Nominating Committee shall be filled by the Board of Directors. This committee shall serve for one year and make suggestions to the Board for replacements when necessary. Suggestions for nominations for Officers and Directors may be sent to this Committee by any voting member.

(Explanation: The Bylaws Committee and this year's Board of Directors felt that paragraph one of this bylaw needed clarification to reflect our current practices. It was felt that the Nominating Committee Chair should be an off-Board position to avoid possible problems. Paragraph two is unchanged.)

Submitted by 1991 Bylaws Committee,
Jan Quinlan,
Beth English,
Betty Breunig

(These changes were subsequently recommended by the LWV Board of Directors.)

League of Women Voters of Appleton

1991-92
Proposed

INCOME

A. Dues	3,200.00
B. Contributions	
1. Member	989.00
2. Member Education Fund	300.00
3. Non-member	2,200.00
4. Non-member Education Fund	1,000.00
C. Other	
1. Oktoberfest	150.00
2. Community Service Activities	
a. Election Night Reporting	100.00
b. Speaker's Bureau	25.00
c. Memorials	100.00
3. Interest	93.25

\$8,157.25

FROM RESERVES

State Convention	300.00
Less \$862.75 for Education Fund not for operating budget	-862.75

TOTAL INCOME FOR OPERATING BUDGET \$7,594.50

EXPENDITURES

A. Operating Costs	
1. General Supplies	100.00
2. Telephone	650.00
3. Box Fee	40.00
B. Board & Administrative Committees	
1. President	180.00
2. Secretary	50.00
3. Treasurer	50.00
4. Board Tools	100.00
5. Administrative Committees	
a. Finance	200.00
b. Membership	75.00
c. Unit Organization	10.00
d. Public Relations	50.00
6. Courtesy Membership	35.00
7. Babysitting	25.00
C. Delegate Travel & Affiliation	
1. State Council	0.00
2. State Convention	300.00
3. National Convention	500.00
4. Annual Meeting	50.00
5. Workshops	80.00
6. Transportation	50.00
D. Financial Support	
1. Lake Michigan ILO	25.00
2. State PMA	1,750.00
3. National PMP	1,311.25
4. LWV-Ed. Fund (25% option)	437.25
E. Bulletin	
1. Supplies	20.00
2. Postage	350.00
3. Printing	550.00
4. Bulk Rate Fee	60.00
F. Educational Activity	
1. Member's Directory	150.00
2. Program	
a. National	25.00
b. State	25.00
c. Local	50.00
3. Voters Service	75.00
4. Oktoberfest	100.00
G. Position Support	
1. Action	75.00
H. Other	
1. Election Night Reporting	15.00
2. Corporation Renewal	31.00
TOTAL EXPENDITURES	\$7,594.50



LEARN HOW YOU CAN BE AN

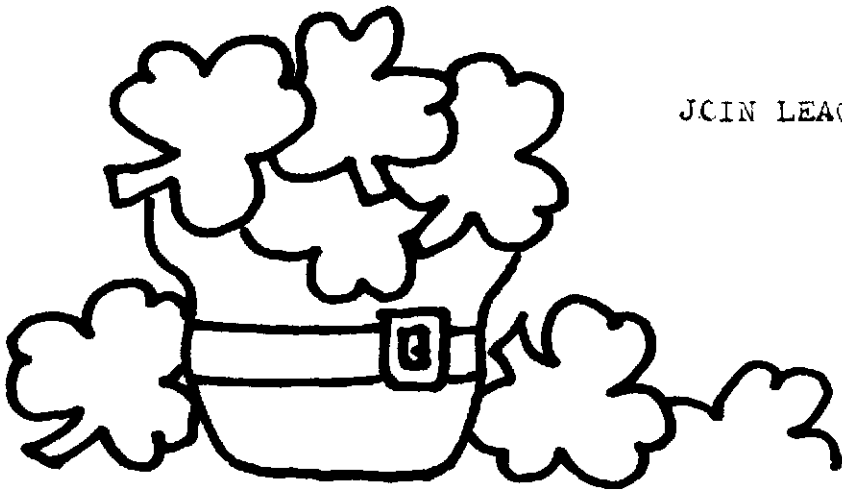
ENVIRONMENTALLY FRIENDLY SHOPPER

**In Just One Hour You Can Learn How To Make
Shopping Decisions That Save Landfill Space,
Reduce Pollutants Entering Our Land And Water
And Save Money**

Join us for: GREEN GROCERIES
The Natural Resources Committee
will conduct Pre-Cycling tours at
Copp's Food Store, 1919 E. Calumet St.
in Appleton at 7:00p.m., May 7th

T.W.S.

PLAN NOW TO ATTEND!



JCIN LEAGUE OF WOMEN VCTERS!

- YES, I would like to join the League. I am enclosing membership fee of \$15.00.
- YES, I am interested in joining the League.

Name _____

Address _____ Phone _____

City _____ Zip _____

MAIL TO:

New members wanting to join League for the remainder of this fiscal year please send \$15 to:
Sue Silton, Treasurer 540 River Road, Appleton 54915

Beth English
1328 W. Pine St.
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

BULK RATE
U.S. POSTAGE
PAID
Appleton, Wis. 54911
Permit No. 171

ANNOUNCING!

Absolutely

Irresistible



A NEW MEMBER OFFER

*For all those who have been considering joining League
NOW IS THE TIME!*

*For only \$15 you can join for this year
Come to the Annual Meeting in April
Meet new people
See what League is doing
We would love to meet you too!*

See previous page for more information

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Jan Quinlan
322 South Court
734-4808

PUBLIC AFFAIRS

Marcia Hittle
42 Crestway Court
731-8876



may 1991

CALENDAR

DON'T FORGET

MAY

Tuesday, May 7th End of Year Meeting Copps Food Store
7:00 p.m. "Green Groceries"

Friday, May 10th LWV State Convention Oshkosh Hilton
and
Saturday, May 11th

PLEASE ATTEND

Wednesday, May 22
7:00 P.M.

General Meeting:
Health Care Study

Secura Insurance
2401 S. Memorial

PRESIDENT'S REPORT

Two years ago I considered myself a newcomer to the League of Women Voters. Now I feel like a veteran. I know that makes the League presidency sound ominously like a "war" - it's not. It has been an absolutely tremendous experience...filled with one opportunity after another. I thank you for choosing me as your president two years ago and I encourage each of you to LEAP at the chance to take this wonderful job if you're ever given the opportunity. The only drawback is the salary.

I could easily spend my entire President's report (and I did last year) thanking individuals for their work and their support of the League of Women Voters of Appleton. Again this year I've relied on many of you for advice, direction, and help in accomplishing tasks on behalf of League. Please know that I am truly grateful to each of you, even if I don't single out names this year.

I WOULD like to extend my sincere thanks to this year's Board of Directors. League's accomplishments are due to the strength of the Board not only as our governing body but also as individuals. Please let each board member know you appreciate their efforts for League.

I continue to be impressed by the caliber of women in the League of Women Voters of Appleton. I believe I've now met, at least through phone conversation, every member of our organization. My presidency has given me a chance to get to know many of you for the first time, some of you better. I've now lost count how many good friends I've made through my involvement in League. For that I'm forever grateful.

However, I'm not without my concerns about our organization. I'd like to share these concerns with you in hope that in the coming years we can confront them.

I'm concerned with the changing profile of our League members and the impact this has had on our program. This "changing profile" is due, in large part, I believe, to the changing expectations for women. No longer do our members seek escape from the domestic woman's world so common in the 60's. Even in the 70's and 80's our League was fortunate enough to find a good share of its members could devote many hours a week on behalf of our projects.

We need to recognize that many of us (if not most of us) have very few hours to devote to League in the average week or month or year. WE SHOULD NOT FEEL GUILTY ABOUT THIS. (Guilt seems to be one negative emotion that has survived, no problem, in spite of the women's movement.) Instead we should understand the demands on our members and change our program to reflect these demands.

We need to take a hard, critical look at what has been successful and what has been less than successful in our organization in the last few years.

SUCSESSES:

Our Committees - Committees have provided League members with opportunities to meet in a more flexible schedule, but retain the "study" and "action" elements so vital to League's program.

Our Voters Service activities - In conjunction with Cablevision our candidates' forums and interviews, our get-out-the-vote activities afford us increasing public relations and further our commitment to informing all voters.

Membership: We have pages of persons interested in joining our League and each year we welcome a good number of promising new members.

LESS THAN SUCCESSFUL:

Our "floating" meetings - Scheduling meetings several times each month, announced only in the Bulletin has proven difficult for members.

Our "full-time job" expectations from LWV president, action vice-president and membership chair - Talk about feeling guilty? We continue to charge these positions with inordinate responsibilities.

Membership - We need to find ways to make our new members and prospects "at home" with us more readily. We need to reach out more effectively to our veteran members.

The solutions I would recommend we explore are based on these observations. First, we should limit general meetings to one per month (or one set of units) and set a standard time and date for that meeting. Second, we need to continue to rely on study and action committees to attract and involve new members while informing the general membership and Board on current issues. Thirdly, we must explore new divisions of responsibility for the executive positions and membership chair.

I hope this doesn't sound like bad news - it isn't. In these days when many volunteer organizations are finding it difficult to survive - to find a niche for themselves in our rapidly changing communities - League IS healthy. This is due not only to its aforementioned highly capable members but also because League is **UNIQUE**

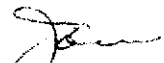
The services we undertake in the community's interest, our commitment to member-study of issues of strong local importance, our strength as a training ground for leaders, are unparalleled.

As I examine all the ways League has changed me in the six years since I've been a member I keep returning to the powerful feeling that individuals still CAN affect change for the better in their world. There is always a market for that...I'm sure it's why many of you are members, and why you feel that the League of Women Voters MATTERS in our community.

Let's continue to share these values. But let's not be afraid to reexamine our organization to insure it remains a vital community resource into the 90's and beyond.

League is worth it.

Thank you...all.



Janice Quinlan, president
April 24, 1991

ANNUAL MEETING REPORT

Nearly 40 members attended this year's Annual Meeting. It was the mix of business, lively discussion and socializing we've all come to expect. The highlights of the business meeting follow:

A. Recommended Program

1. Major study: The Fox River and its banks
2. Also: Updated study on the Appleton library with an "eye" toward possible action using existing local support positions.
3. Also: Issues for Emphasis (Action)- Local Redistricting Options- particularly in light of our position to reduce the size of the County Board.

B. Nominating Committee Report

Slate was unanimously approved:

Beth English - President
Pat McConnell - Action Vice President
Mary Cronmiller - Secretary
Jane LaChapelle McCarty 2 year, Directors
Nancy Pourciau
Cheryl Barnes
Sue Kinde - Directors, 1 year
Marcia Hittle
Jan Quinlan - Nominating Committee, coming year
Jodie Kacer
Helen Nagler

- C. Budget adopted as presented in April Bulletin
- D. Bylaws amendments adopted as presented in April Bulletin.
- E. Town government consensus adopted as presented in April Bulletin.
- F. City Management consensus adopted with amendment recommending that the Appleton Mayors term be changed to three or five years to maintain fairness to aldermen who choose to run for mayor. (At present, only even-ward aldermen must give up their position to run for mayor.)
- G. Adoption of Local Support Positions dropping only the word "treasurer" from the city offices we'd like to see appointed. Reason - There no longer is an office of city treasurer.
- H. Adoption of a dues category called "Sustaining Member" for members who choose to have their dues payment reflect our League's financial obligations (FMP and PMA and Publications cost) in their name. This amount will be determined by next year's Board.
- I. Numerous and sundry "Directions to the Board". Stay tuned!

Respectfully submitted,

Jan Quinlan

APPROVED LWVW POSITION ON MENTAL HEALTH CARE SERVICES
TO BE ADOPTED AT STATE CONVENTION MAY 1991

MENTAL HEALTH STUDY

In order to provide adequate mental health care services for persons with mental illness in Wisconsin, the League supports adequate funding for community support programs. Currently, funding focuses on institutional care. The League supports community based care when it meets the treatment needs of the client as a cost effective alternative to institutional care. We believe treatment should be eligible for federal funding in addition to current state and local law.

Counties struggling to maintain treatment standards for persons with mental illness need federal and state support monies to provide adequate care. The League recognizes the need to expand existent community based services--especially in the area of case management service to meet consumer needs and with an emphasis on specialized housing. The system is presently at capacity while at the same time clients are waiting to receive mental health services.

The League supports state-mandated benefits requiring private insurance companies to provide funding for community-based programs for the mentally ill. We believe that Insurance companies should provide payments for participation in these programs, just as they do for other types of in-patient/out-patient treatment.

The league supports coordinated community based mental health services for children and adolescents. Early treatment and prevention is vital. Only rarely do children presently get mental health care from public dollars as current state and federal funding is restricted to people aged 18-65 yr. old.

We support a coordinated approach to provide children and adolescents with mental health services. Many services are available now but there is no formal coordination in place among schools, hospitals, mental health clinics, social service departments, and child and adolescent protective services.

In a well coordinated delivery system, professional information would be shared ensuring that duplication of services does not occur while client confidentiality is protected.

League supports the civil commitment law which states: In order to be civilly committed an individual must be: Mentally ill, drug or alcohol dependent or developmentally disabled and "a proper subject for treatment" and dangerous [see 51.20(1)(a)Wis.Stats.].

The four criteria of dangerousness are:

1. Probability of harm to self shown by recent threats or attempts at suicide or serious bodily harm.
2. Probability of physical harm to others as shown by recent violent behavior or threats placing others in reasonable fear of harm.
3. Probability of physical impairment or injury due to impaired judgement shown by a recent pattern of behavior.
4. Probability of serious physical harm because mental illness impairs the ability to satisfy basic needs [see 51.20(1)(a)2.a,b,c,d.Wis.Stats.].

The commitment law should be uniformly and consistently applied by legal professionals. The law is necessarily protective of both the rights of the individual and the public when considering "the right to the least restrictive conditions necessary to achieve the purposes of admission, commitment, or placement (Wis. Stat. Chap. 51)." We believe the enforcement of the "dangerousness standard" allows early intervention when judges and attorneys are educated and trained in mental health law application.

The league supports measures to assure prompt identification of incarcerated persons with mental illness. This includes comprehensive training of jail personnel in recognition and care of persons with mental illness, assessment and jail diversion decisions by qualified staff, and appropriate treatment whether in jail or another facility.

HEALTH CARE STUDY UPDATE

THREE VIEWS ON U.S. HEALTH CARE: WHERE WE ARE & WHERE WE SHOULD GO?

On Wednesday, May 22nd at 7pm we will hear three views on how our health care system affects different organizations and how these organizations feel the system could be improved. A local union president, Steve Thoma, Amil Meyer from Outagamie County and the Fox Cities Health Management Coalition president, Thomas Gandia, have agreed to share their views with us and answer our questions.

EVERYONE is concerned about health care, so bring a friend or neighbor along with you to this panel discussion.

The components of U.S. health care.

<u>THE PROVIDERS</u>	<u>THE FINANCIERS</u>	<u>THE USERS</u>	<u>THE WATCHDOGS</u>
Private Practice	Fed. Govt.(inc. Medi-	Insured	Fed: licensing
Home Maintenance Org.(HMO)	care & Medicaid)	Underinsured	inspection
Preferred Providers Org.	State: Medicaid	Uninsured	paper processing
Independent Practice Assn.	Private: Patients		fee schedules
Hospitals	Commercial Ins.		State: Licensing
Health Care Clinics	Self-insurance		inspection
Public Clinics	Managed Care Plans:		paper processin.
Nursing facilities	HMOs		Private: PROs-Peer
Adult Day Care Ctr.	PPOs		Review Org.
Home Health Agencies	IPAs		Users-mal-
Visiting Nurses Assn.			practice suit.
Rehabilitation Hospitals			

DEVELOPING A HEALTH CARE SOLUTION.

Developing a solution to the current health care problem is paramount. Several state have already implemented their own health care programs which vary from tax incentives to universal insurance providers. The programs vary with each state, but they each address an important and costly issue. Even our federal representatives do not agree on how to solve the problem, that is why many are proposing their own health care legislation.

A couple years ago Congress formed a commission to recommend legislation that would ensure all Americans health care and long-term care. It is called the Pepper Commission. It recommends a Universal Health Care system, which would eliminate private insurance companies and replace them with a single provider.

The advantages of such a system include a reduction in administrative costs, simplified uniform billing procedures, & access to the currently uninsured, while leaving the provider network unchanged and allowing patients to choose their own doctors and hospitals. However, there are some concerns about the proposal. An entire industry will be wiped-out of existence, putting many out of work. There are questions whether the uniform billing will really be more simplified since government insurance programs (Medicare & Medicaid) have long (approx. 20 pages), complicated, and time consuming to complete forms to complete. Some claim the that administrative consolidation will only provide a one-time savings and will not directly reduce the cost of health care. In other words, it will not provide a long-term solution to the problem of escalating costs. Lastly, such a program is estimated at costing an additional \$70 billion a year and even the commission could not agree on how these funds should be raised.

Its important to note that the commission was not in unanimous agreement. The proposal for health care for those under 65 years of age was accepted by a 8 to 7 vote. The elderly proposal was accepted 11-4.

Why is it so hare to develop an universally acceptable health care program?

It starts with defining one's "right" to good health (health care). To what extent and at what cost is this "right" available to all Americans? We also have a problem defining what is "quality care". Does "quality care" mean providing services at any cost even if the benefits are marginal at best? Another problem occurs when we try to fit the health care system into the traditional laws of economics of supply and demand. There many explanations given to why health care doesn't follow the normal laws of economics, including a person cannot "shop" around for care when he/she is ill, and most people have no understanding of what care they need so they are unable to negotiate with their health care provider(s).

How would you define your "right" to health care? What services should be included? At what cost? Who should pay?

How would you define "quality care"?

How the American people answer these questions will be the basis for any health care reform .

The League Tackles Health Care Policy

The delivery and financing of quality health care in the United States is one of the most *challenging public policy issues for the 1990s*. The LWVUS study, adopted by the LWVUS national convention in June 1990, can position the League to play an important role in determining the future direction of health care for the United States.

Did you know???

- The U.S. spends approximately 12 percent of its gross national product (GNP) on health care, projected to increase to 15 percent by the year 2000. This is the most expensive system for delivering and financing health care services in the industrialized world, providing some of the most advanced medical technology in the world.
- In spite of the amount Americans spend on health care, the U.S. infant mortality rate is one of the highest among the industrialized countries of the world.
- Estimates reveal that there are 31-37 million Americans who have no medical insurance and many of them cannot afford to seek necessary medical treatment. Delay of treatment can lead to serious illness and expensive medical intervention, the cost of which must be borne ultimately by the entire society.
- Medicare now costs \$105.4 billion a year, yet it pays less than half of the health care costs for Americans over age 65.
- Combined Medicaid expenditures (federal and state) were \$61 billion in 1989 and are expected to reach \$70 billion in 1990. In 1990, Medicaid covered only 38 percent of the nation's poor.
- According to the American College of Physicians, administrative costs absorb 22 percent of personal health care spending.

Why?

Because health care programs evolved in a piecemeal manner in the United States, our delivery and financing system is fragmented and complex. Many services are duplicated; many are not available in some areas or for some segments of our population. Public programs to finance health care vary from state to state. Few individuals have health benefits that cover the cost of long-term or nursing-home care. Private insurance is increasingly expensive and exclusive. Access to health care is a serious and growing problem for many people.

You can be part of the solution, as Leagues across the country delve into this critical public policy issue. What will the League bring to the debate? What are alternative policy options for the future? What will be the new League position on the delivery and financing of health care? Your participation in the study can strengthen the voice of the League when it speaks on health care policy. Read up and join in!

Beth English
1328 W. Pine St.
Appleton, WI 54914

BULK RATE
U.S. POSTAGE
PAID
Appleton, Wis. 54911
Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



MAY DAY! MAY DAY! MAY DAY!
MAY DAY! MAY DAY! MAY DAY!
MAY DAY! MAY DAY! MAY DAY!

LWVWI is long on services- short on cash. Your \$5 will help our stash. C'mon honey, give us your money. We've been promised a matching \$ amount. SEND IT IN MAY OR IT WON'T COUNT!

A PLEA FOR HELP FROM ALL LEAGUE OF WOMEN VOTERS OF WISCONSIN.....

After careful review of our 1990-1991 budget, your Board of Directors has determined that they have curtailed spending to the utmost, but our fiscal year budget still can not be met. Income just will not equal expenses for this year. Specifically, we are showing a deficit because Election Night Reporting and Contributions were not what we had anticipated.

WE ARE DESPERATE! WE NEED YOUR MEMBER CONTRIBUTION.....

If each member will donate *\$5.00, we will be able to meet our budget for 1990-91 and still maintain our excellent services to Leagues, program, and action campaigns.

We have been given notice that matching funds from a private source are available for EACH \$1.00 of member contributions we can generate in the month of MAY. (Money must be received in the State Office in May only - that is very important or we will not receive those matching funds.)

PLEASE SEND YOUR *\$5.00 CHECK TO THE STATE OFFICE IN MAY.....

Make checks payable to: LWVWI, Inc.
Mail to: 122 State Street, Suite 405
Madison, WI 53703-2500

*Larger contributions also accepted.

MAY DAY! MAY DAY! PLEASE HELP! - Any time after May Day (May 1).

MAY DAY! MAY DAY! MAY DAY!
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MAY DAY! MAY DAY! MAY DAY!

Don't send it sooner. Don't send it later.
If we let our Prez down, it'll aggravate her.

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

1991-92 CALENDAR

AUGUST

WED. 21ST

6:00 P.M.

PROSPECTIVE MEMBER MEETING
Come one come all to this interesting tour of the new COUNTY GARAGE/LANDFILL. Tour the plant, meet possible new members. Promises to be fun AND informative. Garage is past Ballard off of 00.

SEPTEMBER

TUES. 10TH

7:00 P.M.

BOARD MEETING

MON. 16TH

BULLETIN DEADLINE

SAT. 21ST

8:30-3:00

ISSUES BRIEFING
FINANCING HEALTH CARE DEBATE
Brookfield, WI
More inside Bulletin
THIS WILL BE GREAT!

TUES. 24TH

7:00 P.M.

GENERAL MEETING
LIBRARY STUDY

Library

OCTOBER

TUES. 1ST

7:00 P.M.

BOARD MEETING

Sen. Kude

SAT. 5TH

OKTOBERFEST
DOWNTOWN APPLETON

WED. 2ND

POSSIBLE MEMBERSHIP MTG.
SEE NEXT ISSUE OF BULLETIN
BULLETIN DEADLINE

MON. 7TH

TUES. 15TH

7:00 P.M.

GENERAL MEETING
FOX RIVER CORRIDOR STUDY

*Old Mill
Apts*

Bulletin Deadline 1st Tues after Board

NOVEMBER			
TUES. 5TH	7:00 P.M.	BOARD MEETING	<i>Holly Burk</i>
MON. 11TH		BULLETIN DEADLINE	
TUES. 12TH	7:00 P.M.	UNIT MEETINGS	
WED. 13TH	9:30 A.M.	FINANCING HEALTH CARE	
		UNIT MEETINGS	
		HEALTH CARE	
DECEMBER			
TUES. 3RD	7:00 P.M.	BOARD MEETING	<i>Pat McConnell</i>
MON. 9TH		BULLETIN DEADLINE	
TUES. 10TH	7:00 P.M.	UNIT MEETINGS	
WED. 11TH	9:30 A.M.	LIBRARY STUDY	
		UNIT MEETING	
		LIBRARY STUDY	
TUES. 17TH	7:00 P.M.	POSSIBLE X-MAS PARTY	
JANUARY			
TUES. 7TH	7:00 P.M.	BOARD MEETING	<i>Jane Sackapelle Melady</i>
MON. 13TH		BULLETIN DEADLINE	
TUES. 14TH	7:00 P.M.	UNIT MEETINGS	
WED. 15TH	9:30 A.M.	FINANCING HEALTH CARE	
		UNIT MEETINGS	
		FINANCING HEALTH CARE	
TUES. 21ST	7:00 P.M.	UNIT MEETINGS	
WED. 22ND	9:30 A.M.	FOX RIVER CORRIDOR	
		UNIT MEETING	
		FOX RIVER CORRIDOR	
WED. 29TH	7:00 P.M.	LIVELY ISSUES	
FEBRUARY			
TUES. 4TH	7:00 P.M.	BOARD MEETING	<i>Deane Fygel</i>
MON. 10TH		BULLETIN DEADLINE	
TUES. 11TH	7:00 P.M.	UNIT MEETINGS	
WED. 12TH	9:30 A.M.	FOX RIVER CORRIDOR	
		UNIT MEETINGS	
		FOX RIVER CORRIDOR	
TUES. 18TH		PRIMARY ELECTION	
TUES. 25TH	7:00 P.M.	UNIT MEETINGS	
WED. 26TH	9:30 A.M.	LIBRARY STUDY	
		UNIT MEETING	
		LIBRARY STUDY	
MARCH			
TUES. 3RD	7:00 P.M.	BOARD MEETING	<i>Colleen</i>

APRIL
 TUES. 7TH 7:00 P.M. BOARD MEETINGS *Sue Siltan*
 MON. 13TH BULLETIN DEADLINE
 TUES. 28TH 5:30 ANNUAL MEETING
 MAY
 TUES. 5TH 7:00 P.M. GENERAL MEETING
 CIVIL SERVICE REFORM
 TUES. 19TH 7:00 P.M. GENERAL MEETING
 NATURAL RESOURCES

This calendar is subject to change so be sure and check upcoming BULLETINS for dates and times.

1991-92 BOARD

PRESIDENT	BETH ENGLISH	3650 CHAPPELL DR	735-9917
PROGRAM V.P.	CAROLYN MEWHORTER	315 N. DREW ST.	739-0000
ACTION V.P.	PAT McCONNELL	1020 N. APPLETON	730-8363
TREASURER	SUE SILTON	540 RIVER ROAD	739-4898
SECRETARY	MARY CRONMILLER	19 S. MEADOW DR.	739-2690
BULLETIN	HOLLY PARK	511 E. SOUTH RIVER	749-1506
PUBLICITY/ UNITS	MARCIA HITTLE	42 CRESTWAY CT.	731-8876
VOTER SERVICE	CHERYL BARNES	1624 RAVINIA PL.	749-0112
EDUCATION	NANCY POURCIAU	514 N. UNION ST.	734-6296
SOCIAL POLICY	JANE LACHAPELLE- McCARTY	1819 N. SUPERIOR	730-3815
NATURAL RESOURCES	DIANE LYNCH	1529 E MEADOW GROVE	734-3665
FOX RIVER CORRIDOR FINANCING	SUE KINDE (LOCAL STUDY)	250 RIVER ROAD	734-5759
HEALTH CARE	DEB MATZ (NATIONAL STUDY)	2200 N. NICHOLAS	731-1129
APPLETON PUBLIC LIBRARY (LOCAL STUDY)			INTERESTED MEMBERS PLEASE CALL BETH
OFF BOARD POSITIONS			
CIVIL SERVICE (STATE STUDY)	BETTY BRUENIUG	56 BELLAIRE CT	739-2670
MEMBERSHIP	HELEN NAGLER	932 E COMMERCIAL	739-8053
NOMINATING COMMITTEE--CHAIR		JAN QUINLAN JODIE KACER HELEN NAGLER PAT McCONNELL DEB MATZ	
REGIONAL REPRESENTATIVE		TINA PETERS 543 MAPLE BLUFF ROAD STEVENS POINT, WI 54481	

PRESIDENT'S REPORT

We don't often, as a League, get a chance to be so active in the community in the summer. Judging by the calls I've answered this summer, other individuals and organizations frequently seek affiliation with the League because of its solid reputation--our good name. As a volunteer organization, we always have members willing to speak and act on items they believe in. It is our positions, firmly rooted in study that give League credibility.

Last May the League was invited to participate in a fund raising activity sponsored by Dayton-Hudson. Dayton's made a tempting offer. Volunteer organizations were given tickets to sell to Dayton's preview opening at the Fox River Mall. Each \$5.00 ticket sold was to be earmarked Appleton LWV. Our League would have received the entire \$5 ticket price for every ticket submitted at the door the day of the preview. 100% profit for each ticket sold. The Board made an executive decision not to participate. Our own members worked too long and hard for a strong downtown retail district, only to see corporate decision makers move their businesses to the mall.

instead, we put our volunteerism to work promoting downtown Appleton. Thursday, July 11, League participated in Alive After 5 in Houdini Plaza. While the Appleton City Band played Souza, your fellow members sold subs and selzer, registered voters, and let children make their own

colorful buttons. Thanks to Gretchen Bambrick and all those who came to help her. We made a profit, spoke with potential new members, and had a lot of fun.

Committees are beginning to form in anticipation of our fall studies. This is your chance to get into League at the grassroots level. Whether your concern is financing health care, the condition of the Appleton Public Library, the Fox River Corridor, or Civil Service Reform, these committees can satisfy your curiosity, teach you new skills, and effect public policy.

If a study doesn't interest you this year, consider volunteering for Observer Corps. Attending public meetings is an excellent way to keep our legislators accountable. Let Pat McConnell know if you are available.

Know someone who's interested in joining League? Then pay particular attention to the prospective member programs this month and next. The events will interest even the long time members.

We've put together a good calendar. There's something there to interest all of us. I'm looking forward to seeing all of you again soon.

August 10, 1991

Dear League Members:

I am Jennifer McGuire, co-chair of the TAKE BACK THE NIGHT planning committee.

Last year at this time I was returning home from a six day conference for scientists and science educators. During the evenings conference participants would sit around a campfire and chat. Chatting turned to joke telling and Boy!! did I get an education. **I could not believe how many jokes involved stupid women or women for sex.** When one esteemed member of the conference told a rape joke, I could not believe my ears. I walked away from the fire too shocked and sad to speak. I was so happy to come home....until I began to catch up on local and national news.

If you recall last summer's news was filled with detailed accounts of the New York jogger trial and 2 Live Crew's defense of their right to sing about "bustin' vaginas".

On the local scene, the search was continuing for Berit Beck. It was shortly after I got home that they found her body. What was her crime? Stopping for a soda on Hwy. 41?

Yes, last summer the prevailing "there for the taking" attitude was really disturbing me. And what does this summer bring? **More and more of the same.**

- In Friendship, WI, a woman is shot by her boyfriend in front of her three children.

- In Beloit, WI, a 14 year old boy is accused of 14 counts of sexual assault and harassment including two first degree charges.

- In Boston, MA, Kimberly Harbour was gang raped, beaten, stabbed 132 times and left to die. The boys told police they were bored.

- In Palo Alto, CA, a 50 year old brain surgeon who resigned her job at Stanford Medical School gives accounts of years of sexual harassment. She was afraid her career would suffer if she took action. She comments on unsolicited touching and fondling, playboy centerfolds in lecture series, sexist comments, etc. Those who were offended were told to be "less sensitive". Medical students were informed that "to complain might affect evaluation".

- In Decatur, IL, three boys as young as seven took turns raping a 10 year old girl. (CAN YOU BELIEVE THIS?????)

- Fort Worth, TX, a pregnant 10 year old is shot to death by the man who was accused of sexually abusing her.

- Funk rocker Rick James and his girlfriend are charged with sexually assaulting and torturing a 21 year old woman.

- and of course there are the William Kennedy Smith allegations...

It's been another sad summer of local and global accounts of girls and women being kidnapped, raped, beaten and killed.

Where will it end?

Where does it begin?

I invite you and implore you to attend this march. Bring your mother, your sisters and your daughters. It's about them too. This is our opportunity to raise our voices together. This continued violence is unacceptable.

Thank you.

See you October 10th.

Jennifer McGuire

" TAKE BACK THE NIGHT " rallies and march began in England as a protest against the fear and vulnerability women have been made to feel towards the night. The first " TAKE BACK THE NIGHT " rally and march held in the United States occurred in San Francisco, 1978. Since that time, " TAKE BACK THE NIGHTS " have spread across the nation, growing steadily in their occurrence, numbers and strength. For the first time, the communities of the Fox Valley will unite to " TAKE BACK THE NIGHT". Please join us in raising awareness of the scope and prevalence of violence right here in our communities.

Consider the facts:

1. Three out of 4 women will be victims of at least one violent crime during their lifetime.

2. The most serious crimes against women are rising at a significantly faster rate than total crime: During the past ten years, rape rates have risen nearly four times as fast as the total crime rate.

3. A woman is sexually assaulted in the United States every 6 minutes. Sexual violence will affect 40% of all women and 12% of all men during their lifetime.

4. Every 18 seconds a woman is beaten and every year three to four million women are battered in their own homes. Every year more than four thousand women are killed by their husbands or boyfriends.

So what can you do? Help our Fox Valley communities unite and take a stand against violence.

We can make a difference!!!!

Fox Cities' TAKE BACK THE NIGHT MARCH

Thursday, October 10

6:30 p.m.

Gather at Houdini Plaza

7:00 p.m.

March east on College Avenue

7:20 p.m.

A rally on the steps of the Lawrence University Chapel

featured speaker:

State of Wisconsin
Attorney General
James E. Doyle

8:00 p.m.

Reception/Art Display/
State sponsored Exhibits
Lawrence University
Riverview Room
Student Union

Contacts:

Ann Mortier..... 735-2503
..... 731-1774
Jennifer McGuire
.....729-9695



ISSUES BRIEFING

LEAGUE OF WOMEN VOTERS OF WISCONSIN EDUCATION FUND, INC.

invites you to participate in

ISSUES BRIEFING 1991

for members and the public

September 21, 1991
8:30 a.m.-3:00 p.m.

Midway Motor Lodge - Milwaukee/Brookfield
(I-94 south on Moorland Road)

Workshops and Forums:

Accessing Health Care: Panel and discussion - Who is served by our present Wisconsin health care system? Who is not served? Why?

Cabinet/Civil Service workshop

Child and Adolescent Services workshop

Financing Health Care: Panel and discussion - Who is currently paying for health care in Wisconsin?

Demand-Side workshop: Public utilities and the environment

Campaign Financing workshop

The Future for Financing Health Care in Wisconsin: panel and discussion - Alternative plans for meeting our future health care needs.

Redistricting Meets the 90's Workshop - Get "caught up" on this timely, lively issue.

Lunch speaker: Thomas Dawson

Public Intervenor, State of Wisconsin, speaking on his grass-roots pesticide victory in northern Wisconsin

Registration will be paid for League members. Let Beth know if you are interested in attending. We will car-pool if possible. I would encourage all members of the Financing Health Care Study to go. Jan Quinlan has planned a Bang-up slate of speakers. Anyone interested in the Civil Service/Cabinet State Study would want to attend as well.

Sue Kinde
250 River Rd.
Appleton, WI 54915

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

BULK RATE
U.S. POSTAGE
PAID
Appleton, Wis. 54911
Permit No. 171

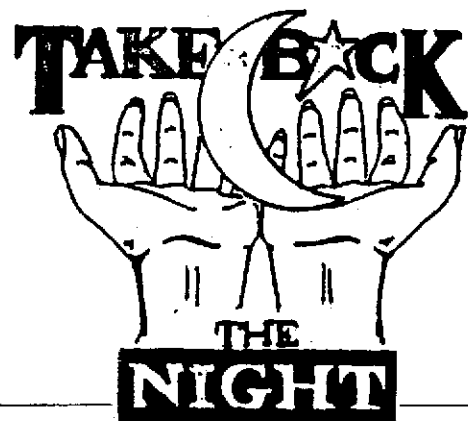
Domestic Violence

The 1979 Convention directed the state Board, under the Human Resources positions, to draft guidelines for action in the area of domestic violence. The following guidelines were approved by local League boards in September, 1979.

Local League members can play a significant role in establishing and supporting services for victims of domestic violence in the community. We can help create citizen awareness and understanding of the problem. We can support legislation to:

- Establish that physical violence among individuals in a domestic setting is no less a crime than in any other relationship and requires special enforcement provisions and victim compensation.
- Require law enforcement officials to receive training in domestic relations problems, causes, and handling emergencies.
- Promote community responsibility for long-range remedies.
- Appropriate funds to develop, assist, and coordinate community services.

The organizers for "TAKE BACK THE NIGHT" asked the Appleton League for its help in spreading the word of the upcoming march in October. League has a position regarding domestic violence (see left) and therefore would encourage anyone to participate in this event. Please read the enclosed flyer for more information.



BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



1991

PLEASE ATTEND

CALENDAR

OCTOBER

TUES. 1ST

7:00 PM

BOARD MEETING

SAT. 5TH

ALL DAY

* OKTOBERFEST
CALL DEB MATZ 731-1129. WE NEED YOU!!
* DISCUSSION ON LONG TERM HEALTH CARE
TOM HANSCHER FROM COLONY OAKS WILL SPEAK.

TUES. 8TH

7:00 PM
DEB MATZ HOME
2200 NICHOLAS

WED. 2ND

~~7:00 PM~~ 6:30 *Jack Town* *
CALL HELEN NAGLER
FOR INFO. 739-8053

MEMBERSHIP MEETING
PUBLIC BUILDING TO BE DETERMINED

THURS. 10TH

6:30

* TAKE BACK THE NIGHT
GATHER AT HOUDINI PLAZA

TUES. 15TH

7:00 P.M.

* GENERAL MEETING:
FOX RIVER CORRIDOR
SEE INSIDE FOR MORE INFORMATION

TUES. 22ND

7:30 PM
DEB MATZ HOME
2200 NICHOLAS

* MARTY FINKLER,
PROFESSOR OF ECONOMICS AT
LAWRENCE DISCUSSES ECONOMICS OF HEALTH CARE.

NOVEMBER

TUES. 5TH

7:00 PM

* BOARD MEETING

MON 11TH

BULLETIN DEADLINE

TUES. 12TH

7:00 PM

* UNIT MEETINGS:
FINANCING HEALTH CARE

WED. 13TH

9:30 AM

President's Message:

The annual dues notice is included in this month's Bulletin. Sue Siltan has made it as easy as possible to remit your dues to her by including a dues envelope with this mailing. Any dues paid at this time assures your continued League membership until September 1992.

At the League Annual meeting in April members present voted to offer two levels of membership. A regular membership will remain at \$30.00 (household membership at \$48.00). A second level of dues will be called sustaining membership, \$47.50. The regular membership includes all the rights and privileges it always has, the monthly Bulletin, all local League publications, study material, plus state and national membership. The sustaining membership category reflects the local League's obligations to National (otherwise known as per member payment, \$18.00) and to the State LWV (called per member assessment, \$18.00) and the cost of the Bulletin without any of that offset by finance drive contributions. The move to a sustaining member category reflects a real financial need on League's part to meet our fiscal responsibilities without too much reliance on outside contributions.

Our League is a strong and vital organization. We make every effort to keep our dues low to make them affordable and to encourage participation. But we have been increasing our reliance on the finance drive to make up a growing portion of

our annual budget. The difference in the two levels of membership will be counted as member contributions. When making out your Appleton LWV check today, consider the sustaining member category.

Thank you.

Bob



SOCIAL POLICY
COMMITTEE FORMING

By recommendation of last years Board, a new board position has been added; Social Policy. Much of what League does could fall within the scope of this new committee. The national publication Impact on Issues 1990-92 defines social policy as follows, to "promote social and economic justice, secure equal rights for all, and combat discrimination and poverty" (p. 40). Examples of past studies and action that would fall under the social policy umbrella have dealt with child care, equality of opportunity, meeting basic human needs, urban policy, mental health services and currently the finance and delivery of health care. There are many directions this committee could take. We need to narrow our focus to meet our local agenda of issues and concerns.

A committee is now forming. We need additional members and guidance. An informational meeting will be held 10-17-91 to help select those topics which the Appleton LWV feel need to be the focus of this year's Social Policy Committee.

Social Policy Committee
Information Meeting
Thursday, October 17, 1991
1819 N. Superior

Please attend or call me at
730-3815

Thank you,

Jane LaChapelle McCarty

important

Are you confused, bewildered, unsure, about which committee to join?? Or maybe you know but have questions about specific issues. These committee chairpersons will answer all your questions. Call them for information.

--Sue Kinde Fox River
Corridor(local study) 734-5759.
--Deb Matz Financing Health
Care(National Study) 731-1129
--Karen DeYoung Appleton Public
Library(local study) 739-3079.

LET YOUR OPINION BE KNOWN!
CALL YOUR LEGISLATOR TODAY
LEGISLATIVE HOTLINE NUMBER
1-800-362-9696

Come to the Historic Fox River Mills Apartments, 405 South Olde Oneida Street, on Tuesday, October 15 at 7:00 PM for your first glimpse of League's Fox River Corridor study!! These handsome renovated apartments, carved out of two historic paper mills in the Appleton flats area can be reached from Olde Oneida Street or Drew Street.

We were asked to "Study the Fox River and its banks with an emphasis on land use, natural resources, and environmental impact," so a look at the river from the old paper mill buildings seemed like a perfect way to begin.

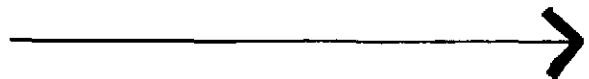
After we tour the facility, Helen Bradbury from the Alexander Companies in Madison will speak on the history of this project. She will discuss some of the regulations that applied to this complicated renovation, which had to meet special financing, building code, and environmental requirements.

Those who saw the buildings in full disrepair will appreciate the difficulties which have been overcome. The location and unique apartments are attracting tenants who can appreciate the appeal of the Fox River.

We urge you to take a look at your river: on foot, or by bike, boat or car. Hike the Newberry Trail, enjoy Lutz or Peabody Park, visit Thousand

Islands Environmental Center. You will be amazed by the herons and eagles in the middle of our cities.

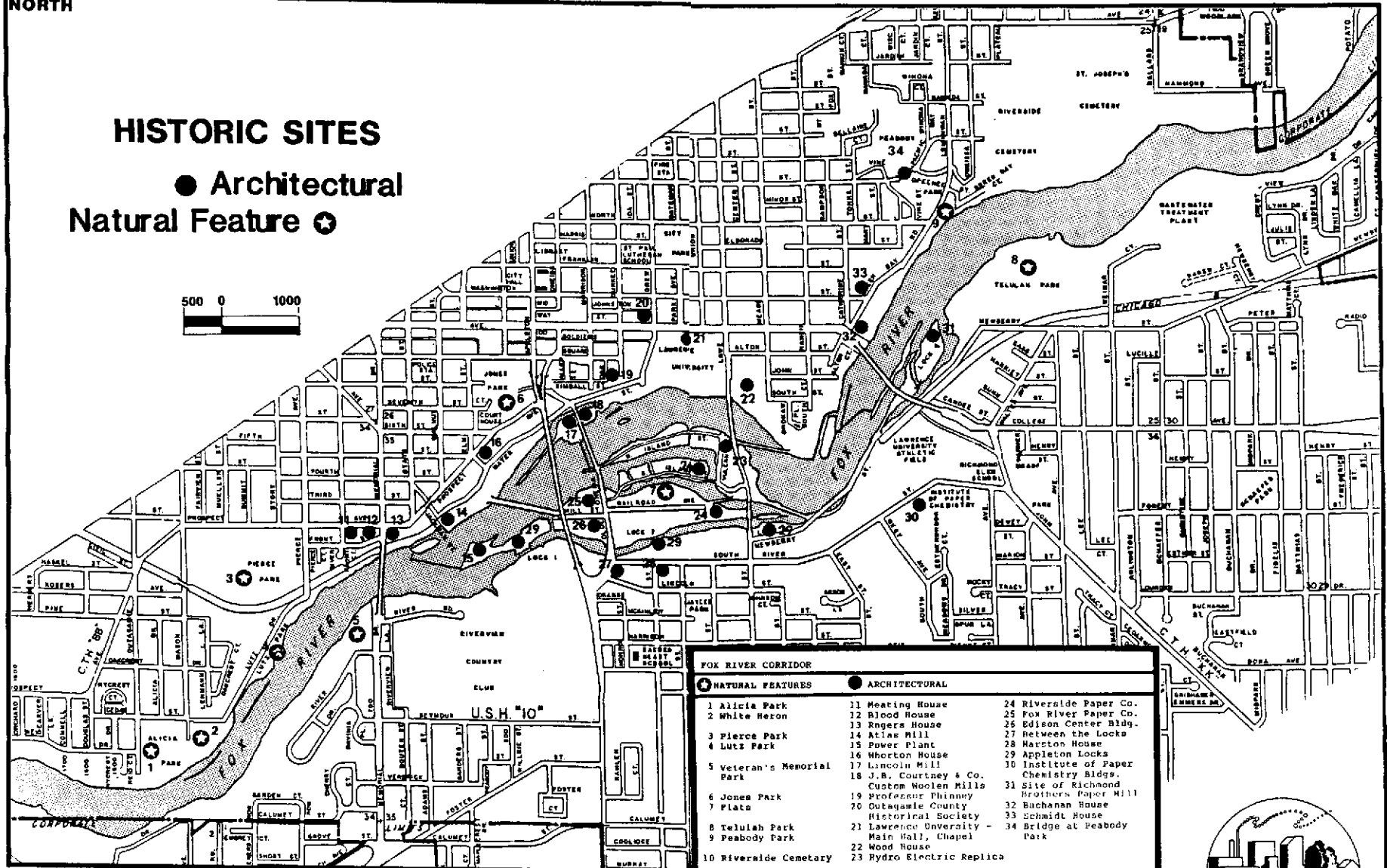
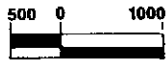
--Sue Kinde, Joe Drusch, Pat Filzen, Marcia Hittle, John McCarty, Maria Miller, Holly Park, Sue Silton, Bev Wieckert.



NORTH

HISTORIC SITES

● Architectural
 Natural Feature ⊕



FOX RIVER CORRIDOR		
⊕ NATURAL FEATURES	● ARCHITECTURAL	
1 Alicia Park	11 Meeting House	24 Riverside Paper Co.
2 White Heron	12 Blood House	25 Fox River Paper Co.
3 Pierce Park	13 Rogers House	26 Edison Center Bldg.
4 Lutz Park	14 Atlas Mill	27 Between the Locks
5 Veteran's Memorial Park	15 Power Plant	28 Harron House
6 Jones Park	16 Nhorton House	29 Appleton Locks
7 Flats	17 Lincoln Mill	30 Institute of Paper Chemistry Bldg.
8 Telulah Park	18 J.B. Courtney & Co. Custom Woolen Mills	31 Site of Richmond Brothers Paper Mill
9 Peabody Park	19 Professor Phinney	32 Buchanan House
10 Riverside Cemetery	20 Okauchic County Historical Society	33 Schmidt House
	21 Lawrence University - Main Hall, Chapel	34 Bridge at Peabody Park
	22 Wood House	
	23 Hydro Electric Replica	



*Taken from City of Appleton Department of Planning and Development Fox River Corridor Study

National Health Care Study Underway

Quiz

Can you answer these questions?

1. Administrative costs absorb what portion of health care expenses?
2. Are all citizens 65 years of age or older eligible for the Medicare insurance program?
3. HMOs, PPOs and IPAs can be grouped under what broad heading?
4. What health care benefit program is the largest single source of payment for the long-term care provided by nursing facilities?
5. Name several reasons why individuals could lack health insurance.
6. Explain the purpose of "Certificates of Need."
7. How does the federal government influence state Medicaid programs?

Answers

1. 22 percent
2. No. To qualify for Medicare, individuals who are 65 years of age or older must be eligible for Social Security or Railroad Retirement benefits. Persons under age 65 qualify for Medicare if they are eligible for Social Security disability payments for more than two years. Certain workers and their dependents who require kidney transplantation or dialysis receive this care under Medicare.
3. Managed care plans.
4. Medicaid.
5. (a) Do not qualify for government benefits.
(b) Cannot afford to purchase private health insurance.
(c) Insurance companies refuse to insure the *individual*.
(d) Work for small companies or hold part-time positions that do not include health insurance benefits.
(e) Changed jobs and do not qualify for new employee insurance.
6. CONs enable states to limit capital expenditures by institutions such as hospitals to prevent duplication of services and facilities.
7. Mandating a minimum level of care.

HEALTH CARE STUDY UPDATE

U.S. HEALTH CARE STUDY: GETTING READY FOR DISCUSSION.

The unit meetings for our Health Care Study are scheduled for November 12th and 13th. I hope you will mark your calendars and join us for these sessions.

Our study committee, the state League, and the LWV-US have tried to condense the volumes of health care information to a length every League member can review for a unit meeting. So far you should have the following articles in your possession:

"To Save & to Let Go," by Emily Freidman, National Voter, AP/MY 1991,

"Canada's Health Insurance & Ours: Real Lessons, Big Choices," by Theodore R. Marmor and Jerry L. Mashaw, National Voter, AP/MY 1991,

"Looking for a Cure: The Ailing U.S. Health Care System," National Voter, AG/SP 1991, p 4-14,

"Shifting Pieces of the Health Care Puzzle," by Jan Martin, Forward, AP 1991

"Nursing's Agenda for Health Care Reform," Forward, Sp 1991,

"Evaluating Public & Private Mechanisms for the Delivery & Financing of Health Care Services," Bulletin, LWV-Appleton, MR 1991,

"U.S. Health Care Study Update: Developing a Health Care Solution," Bulletin, LWV-Appleton, MY 1991, and

"U.S. Health Care Study: Getting Ready for Discussion," (this article)

If you don't have any of the articles mentioned above, give me a call and I will send you a copy. Please review this information before the units; but if you don't get a chance, don't let that keep you from joining us at the unit meetings.

In reference to the "Nursing's Agenda For Health Care Reform" in the September FORWARD, I would like to provide some additional details. The information was taken from the American Nursing Association's plan for health care reform under the same title. The American Nursing Association (ANA) does not make specific health care recommendations: except to say it should emphasize preventive care rather than emergency care, and a federally defined minimum health care package should include a delineation of i) primary care, hospital care, in- & out-patient professional services and home care services; ii) prevention services: wellness programs, disease prevention, and screening; iii) prescription drugs, medical supplies and equipment, and laboratory & radiology services; iv) mental health and substance abuse services; v) hospice care; vi) short duration long-term care; vii) restorative services determined to be essential to the prevention of long-term institutionalization.¹ They also recommend the elimination of unnecessary bureaucratic control by i) standardized billing, ii) simplified utilization review, iii) streamlined administrative procedures, iv) regulatory reform, and v) consolidation of a public plan (one plan vs. 50 different state plans).²

Like the Pepper Commission the ANA does not recommend scrapping our current health care system, but making changes within it. Unlike the Commission, the ANA does not propose the elimination of the insurance industry's part of financing health care, but urges immediate reforms in the delivery of services. Elements of our current system which the ANA believes are worth keeping are the excellent technologies, extensive medical research, the quality of our health care professionals, the diversity of providers and large number of facilities. The problems noted include inconsistent quality, unequally distributed benefits (which are

fragmented and lack coordination), limited access and its COST.³

One reason for the high cost is a 'disproportionate amount of resources are used for expensive medical intervention which all too often provides neither comfort or cure.'⁴ As much as 80% of health care dollars are spent during the last few months of a patient's life. The ANA feels there should be better assessment of hi-tech curative measures used on those who only require comfort, pain relief and support for a peaceful death.

The Agenda does not outline the financial impact to implement their reforms. Many recommendations would have an indirect effect on cost, while other recommendations would require initial increased financial support to reduce future health care costs. However estimates have been made on two aspects of their proposal. First, to provide coverage to the uninsured and underinsured would cost \$12 billion in 1990 dollars⁵, and to provide extended long-term care is estimated by the Pepper Commission at \$34-45 billion. Another report states that an increase in covering 13.1% of the population will increase spending by 4.6%.⁶

The ANA suggested our current system is fragmented and lacks coordination. This can be best illustrated by looking at our current Medicaid program(s). The federal government mandates minimum eligibility standards, but the States may extend coverage to additional individuals, as well as provide a variety of health care services (which depends on how much the State wants to spend on health care). The end result is 50 different state programs.

State Medicaid expenditures vary greatly. In 1990, 3.6% of Wyoming's state budget was utilized for health care spending, while Tennessee spent as much as 19.3% on health care services. Wisconsin's allocations for the same year were 12.3%. Average state expenditures were 12% up from the 1988 average of 10.8%.⁷

Eligibility requirements for three Medicaid classifications also varied greatly.⁸ The average income of an AFDC recipient in 1989 was \$5,061 per year or 47.4% of those living in poverty. However, only 13.4% of the AFDC families with yearly earnings of \$1,416 or less qualified for Medicaid benefits in Alabama, while California's coverage extends to 78.9% of the AFDC families earning \$8,328 or less. 59.2% of the Medically Needy (category used in 35 states) received Medicaid benefits with an average annual income of \$6,280 or less. Wisconsin serves 78.3% of the Medically Needy with incomes of \$8,268 or less. California and Vermont cover over 100% of their Medically Needy who have annual incomes of \$11,208 & \$10,596 respectively. Louisiana provides the least coverage to this group, serving only 29.3%. The third classification is of OBRA/Pregnant Women, who had the best Medicaid coverage. Between 133%-185% of the poor with incomes as high as \$22,478 per year (Hawaii) received health care benefits.

With each state having a different program, it is impossible to access whether Medicaid expenditures are providing quality care in an efficient manner at an effective rate. The flexibility of the system may be attractive to state legislators, but it makes the accounting and administration of the program(s) expensive (due to lengthy forms which must be completed).

What's more disturbing? The fact that 30% of all health care expenditures in 1990 were either inappropriate, ineffective or negligent, according to the Wisconsin Nursing Association's co-chair, Mary Barker.

With health care expenditures equal to \$647 billion in 1990, that's a lot of wasted money.

The Pepper Commission believes a total of 26% of the health care costs could be saved by consolidating administrative duties to one authority--the federal government. Critics of this plan claim the one time savings won't reduce the 4.1% annual increase in health care costs.⁹

There seems to be no agreement on what type of reforms should be made to our health care system. There are a few who even believe nothing has to be done -- it will work out its own problems. But what will happen to the 30-37 million Americans who are uninsured or underinsured? Can they afford to wait for the system to work things out? Is it realistic to think the problems can be solved on their own? How long can businesses absorb up to 20% of their expenses in health care benefits? Will we merely force them to produce goods overseas to be competitive in the world market?

Think about your personal experiences with our current health care system. Have you had any problems? What improvements might you suggest? Do you like the way things are but....? In November you will have a chance to share your feelings about our health care system. Maybe you have a solution. We hope to see then!!! (You are also welcome to join our Committee's meetings on October 8th and 22nd if that is more convenient.)

National Health Care Study Committee
Chair: Deb Matz 731-1129

FOOTNOTES

¹American Nursing Association, "Nursing's Agenda For Health Care Reform," p 10.

²Ibid, p21.

³Ibid, p5.

⁴Ibid, p7.

⁵Lewin/ICF estimates, Nov 1990, To The Rescue: Toward Solving America's Health Care Crisis, Families USA Foundation, p 13.

⁶Aaron, Henry J., ed, Setting National Priorities: Policy for the Nineties, The Brookings Institute, Washington, DC, 1990, p 284.

⁷Farrell, Karen A. State Expenditure Report, Washington, DC, National Association of State Budget Officers, 10/19/90.

⁸National Governors Association, "Annualized Medicaid Eligibility Thresholds," July 1990. Eligibility statistics for this chart. Poverty level for a family of 3 stated as \$10,560 or less).

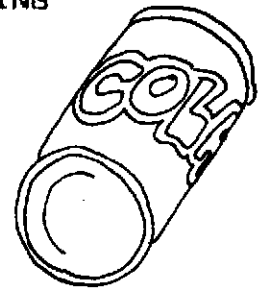
⁹Aaron, Henry J., ed, Setting National Priorities: Policy for the Nineties, The Brookings Institute, Washington, DC, 1990, p 250.

RECYCLING

FROM THE NATURAL RESOURCES COMMITTEE ON RECYCLING



Update



The 1990-91 Recycling Committee conducted Green Groceries, a shopping tour, at Copps Food Center on May 7th. Committee members were Patricia McConnell—chair, Lynn Carlson, Margaret Gibas, Gail Hoff and Dian Lynch. Twenty league members attended the event to learn how to shop with the environment in mind. The tour guides (committee members) pointed out how to look for products packaged in recycled cardboard, how to watch for plastics with a 1 or 2 in the recycling symbol, and how to avoid convenience items which are often over-packaged. Lois Thome from Channel 5 covered the event with a feature on the 10 o'clock news. Consideration is being given to an annual or biannual shopping tour. Anyone interested in scheduling a tour for a group, please contact Pat McConnell at 730-8363.



WHAT TO DO WITH ALL THOSE "PEANUTS"

It turns out that expanded-polystyrene "peanuts"—the stuff used for loose-fill packing—can be reused after all. Some people fill cushions or throw pillows with them, covering the "peanuts" with fabric sturdy enough not to split apart and spill. And, of course, you can save them to reuse in packing.

Those who prefer not to reuse the "peanuts" can take them to a community recycling center (a growing number accept them) or to the nearest shipping center. Or send them to Free Flow Packaging Corp., 1093 Charter St., Redwood City, Calif. 94063. This is a company that recycles "peanuts." You also can take them to one of the 1500 outlets of Mail Boxes Etc. (Since July 1, this postal/packaging franchise also has joined with the Plastic Loose-fill Producers Council to make it easier for individuals to return "peanuts" to be reused or recycled. To find the drop-off location nearest to you, call the toll-free number 1-800-828-2214 weekdays 8 a.m. to 5 p.m. EDT.)

GOOD IDEA!!!!
BRING YOUR MUG TO
MEETINGS. IT WILL
SAVE A PAPER CUP AND
THE HOSTESS WILL HAVE
LESS TO CLEAN UP!



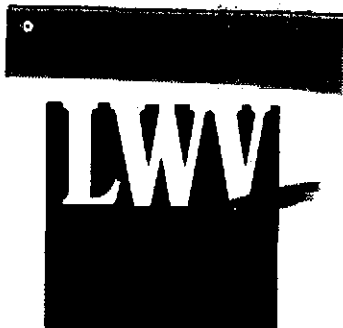
Appleton, Wis. 54911
Permit No. 171
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BULK RATE

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

WANTED:

Warm bodies interested in knowing more about your community! JOIN OBSERVER CORPS!! I need people to attend meetings that they have an interest in and report your findings to WHBY news. This is your chance if you've always had a latent desire to become Lois Lane! WHBY will pay League for every meeting reported on, and it's easy, just call-in from your home phone after the meeting. if you can attend one of these meetings, please call Pat McConnell at 730-

8363.
School Board meets every-other Monday.
Library Board meets first Thursday of each month.
Street and Sanitation meet Thursday prior to Council(4:30 Committee room A)
County Board the 2nd and 4th Tuesdays at 6:30.
Common Council the 1st and 3rd Wednesdays at 7:15.



WANTED:

Chairperson for Recycling Committee. Must have ability to do some "dirty" work. League hopes to continue another year on it's great recycling efforts in Appleton. Please contact Diane Lynch(734-5759)or Pat McConnell(730-8363) for more information.

WANTED:

Persons interested in forming Social Policy Committee. Qualifications to include interest and eagerness to determine League focus. Call Jane at 730-3815 for information.

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

NOVEMBER, 1977



BOARD MEETING

TUES. 5th
7:00 PM

Holly Park's

UNIT MEETINGS: FINANCING HEALTH CARE

TUES. 12th
7:00 PM

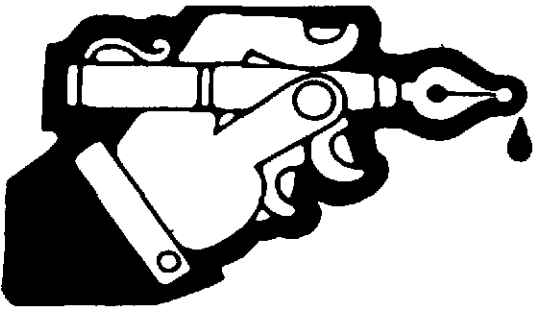
GRETCHEN BAMBRICK'S
403 N. WOOD ST.

WED. 13th

9:30 AM

ALL SAINTS EPISCOPAL CHURCH
400 E. COLLEGE AVE.

*Jill Metcalf
photographer
Wisconsin Trails
Nov/Dec
March & April - Spring Green
display
Lucy Davies -
Clear cutting lands
of river valley
Diana Rice
Lorelei
- minimum 4000
- forest ranger
- would like
- mark trees
- protect activity*



President's Message

The local 1992 budget reviews commence in November. Appleton City Aldermen and Outagamie County Board Supervisors control budgets worth millions of our tax dollars. League input at the public hearings is expected--partly because of a shortage of general citizen input. Our comments on the city/county budgets are based on study of the issues, scrutiny of the budget, and the advice of our observers. Consider observing either the city or county hearings this month.

Thanks to the many who have returned their dues so promptly. There is still time to become a member of League. Use the tear off form in this Bulletin. Consider asking a friend to join or give a gift membership to League. One of the most often heard reasons for not becoming a Leaguer is that no one ever asked. Bring a friend to one of the study committee meetings going on this month. No matter what your interest in the community, we can match you up with a League member with the same interest.

The Board unanimously proposed to nominate Cheryl Barnes for the Fox Cities Chamber of Commerce Athena Award. The Athena Business Woman of the Year Award is given to someone who demonstrates excellence in business or profession, provides valuable service to her profession and to the community, exhibits initiative and creativity, and supports the goals of professional women and provides unselfish assistance in their behalf. We can think of no one who exemplifies those qualities better than Cheryl. Wish her luck! and thanks, Cheryl for all the things you've brought to League.

Both

Be a part of it!

In Appleton the League of Women Voters does affect change... but only after getting "involved."

If you too want to make a difference in your community, we encourage you to join us.

Contact the committee chair listed, or watch our Bulletin for meetings on these topics in 1991-92:

The Fox River Study: What does the future hold for the historic Fox River corridor? What are the economic, environmental and recreational plans for long term use of this community asset?

-Sue Kinde (734-5759)

Appleton Public Library Update: Where is our city library headed ten years after moving to a new building? Why the empty shelves in the Children's Collection? How does the City of Appleton prioritize spending in this area?

-Karen deYoung (739-3079)

Financing Health Care: Paying for health care has become impossible for too many Americans. Private insurance, HMO's, socialized medicine - where's the solution?

-Deb Matz (731-1129)

Local Recycling Committee: The Appleton area is poised, ready to recycle where we now "refuse." This League committee is exploring positive ways to facilitate recycling in our community and ASAP!

-Diane Lynch(734-3665)

Voters' Service: The 1992 Appleton Mayoral Election will give League a golden opportunity to register voters, encourage voter turnout and educate the voting public about candidates. We plan TV and radio spots, student mock elections, and "Meet the Candidates" programs.

-Cheryl Barnes (749-0112)

Observer Corps: We're there when the news happens... watching government in action. If you're interested in observing any local governmental body, regularly or just when we need you, call...

-Pat McConnell (730-8363)

State Hiring Practices Study: Civil Service careers or appointment by the Governor? Would we insure better government employees with a new system or run the risk of additional problems?

-Betty Breunig (739-2670)

To join the League of Women Voters, send your check for \$30 to Sue Silton, Treasurer, 540 River Road, Appleton 54915

SORRY

OOPS!

MEMBERSHIP ADDRESS LIST CORRECTIONS.

(Changes are underlined.)

English, Beth 3650 Chappell Dr. Appleton, WI 54915 735-9917
Freidman, Ruth 1750 Palisades Dr. Appleton, WI 54915 731-9506
Hartzheim, Kathy MOVED OUT OF TOWN
Huss, Marion 1008 E Park Ridge Appleton, WI 54911 733-2335
Isaacson, Kathleen 607 Prospect Ave, Appleton, WI 54911 731-5526 832-6751
Isaacson, Marti
Lynch, Diane 1529 E. Meadow Appleton, WI 54915 734-3665
McCarty, Jane
McCormick, Teri 3328 W Parkridge Appleton, WI 54915 733-1802
Strand, Vicki 219 W Foster Appleton, WI 54915 832-0512
Volk, Gretta 909 E Alton, WI 54911 735-9672
Washatka, Dawn 3401 N Rankin Appleton, WI 54915 731-7893
Weis, Leonard 120 N Green Bay Appleton, WI 54911 733-4790
Williams, Jill 536 N Bateman Appleton, WI 54911 731-2917

OOPS!

HEALTH CARE STUDY ARTICLE CORRECTIONS.

PAGE 2, 5th paragraph.

Eligibility requirements for three Medicaid classifications also varied greatly.⁸ The average income of an AFDC recipient in 1989 was \$5,061 per year (or 47.4% of the \$10,560 set as the poverty level income for a family of 3). Only those AFDC families earning 13.4% of the poverty level income (\$1,416 or less) qualified for Medicaid benefits in Alabama, while California covered families earning up to 78.9% (\$8,328 or less) of the poverty level. Medically Needy families with incomes up to 59.2% of the poverty level received Medicaid benefits in the 35 states which use this classification. Wisconsin serves the Medically Needy earning up to 78.3% of the poverty level (an income of \$8,268 or less). California and Vermont serve 100% of those considered Medically Needy with incomes of \$11,208 and \$10,592 respectively. Louisiana provides the least coverage to this group, serving those earning only up to 29.3% of the poverty level. The third group is of OBRA/Pregnant women, which had the most financial assistance. Incomes totalling 133%-185% of the property income level received benefits. Hawaii granted benefits to those earning as much as \$22,478.

OOPS!

In the directory that was sent last month, there was a printing error. The calendar dates did not print completely. Sorry if this caused confusion. Please read the Bulletin monthly for correct dates. Thanks.

FINANCING HEALTH CARE REPORT

HEALTH CARE REFORM PROPOSALS IN WASHINGTON.

On a national level there are a number of health care proposals which have been introduced or are in the process of introduction. All these proposals fall into or between four basic options; Incremental reforms, Refundable tax credits, National Health Insurance, and mandatory employer-sponsored and financed insurance. Each of these options is summarized below.

Incremental Reforms: Includes extending Medicaid and prohibits insurance companies from denying coverage to anyone. This option will provide little relief to the current problems facing our health care system by doing too little, too late. It also lacks cost control mechanisms.

Refundable tax credit to individuals to offset the cost of health insurance premiums, combined with required employer sponsored (not employer paid) health insurance. Provides basic health insurance in a free insurance and health care market. The shortcomings: i) no cost controls, ii) loss in revenues would equal a 25% increase in personal income tax.

National Health Insurance entitling Americans to specific services (universal coverage) for which they would pay little or nothing at time of care. A government agency would manage health care spending—creating a power to negotiate costs with health care providers. The biggest shortcomings in this option is that it eliminates an entire industry and the cost to implement such a program might require a 50% tax increase.

Mandatory employer-sponsored and financed insurance combined with an expanded public plan to cover those not connected to someone in the workforce (similar to the Massachusetts program). "Play or pay" characteristic gives employers the option to pay a tax rather than finance their own insurance. Shortcomings: threatens jobs of some low-wage workers, doesn't cover those entering, leaving or between jobs, lacks cost controls, and could hurt small businesses. This options works with our current system with no abrupt displacement of the insurance industry, but could gradually replace the private sector to become a strong negotiator of cost control.

The mandatory employer health insurance option lacks cost controls which could be picked up by regional bodies (the states) to enforce budget limits, establish hospital budgets, list services which will be required, and set physician fees. While ideally these cost control strategies should be established on a national level to reduce the fragmentation of our current system, states can take the initial steps to lower health care costs in order to keep their public program in check, as well as a tool to lure industry to their state.

(Information summarized from Henry J. Aaron's "Looking Backward: 2001-1991. The History of the Health Care Financing & Reform Act of 1998," Brookings Review, Sum '91, pp40-45.)

OCTOBERFEST
UPDATE

The cold wet weather kept many people away from Octoberfest, but League volunteers were ready and waiting to sell coffee or make buttons for the crowds if they decided to show up. Many thanks to everyone who dared to brave the elements for a couple hours.

Although we spent most of our time standing around, we did cover our expenses and made a few extra dollars (\$68.44). We fared much better than many other organizations that day. This partially due to the generosity of the Daily Grind who again donated and prepared the coffee for us. (And for those coffee lovers among us, the Daily Grind will be reopening in the Avenue on November 1st.)

THANKS again for all the help!
Deb Matz

A LOOK AT THE FINANCING OF WISCONSIN HEALTH CARE.

To give an idea of the magnitude of confusion caused by the varying financial options offered by the government, I have provided a summary of four financial schemes available in the state for disabled and "high risk" patients. Remember this chart highlights only a few of the available options for a narrow demographic group of individuals. Then take into consideration, that forty-nine other states have their own smorgasbord of financing schemes for this group of people.

The following chart (Chart I) highlights information provided in David G. Peterson's paper for the Center for Public Representation. I have also included some of his specific suggestions for improving the financial option. Peterson's ultimate recommendation is to first merge the best aspects of HIRSP (Health Insurance Risk Sharing) and SHIP (State Health Insurance Program) into one state program, and then merge the federal programs into the single state program. He calls for consolidation of the financial administration of health care services provided by the state and federal government, which in turn will lower administrative costs and reduce the fragmentation of services provided to these overlapping populations.

CHART FOOTNOTES:

¹"Wisconsin's Fragmented Health Care Financing System for Disabled and High Risk People: Can It Be Saved?" by David G. Peterson, CPR Policy Paper, March 1991, no. 91-1.

²Enrollees as of November 1990

³Enrollees as of November 1990
SSI [1619(b)] enrollment level was 859 in October of 1990.

UNITS UNITS UNITS UNITS UNITS UNITS UNITS
HEALTH CARE DISCUSSION UNITS are scheduled for November 12 & 13th (see Bulletin schedule for details). We will be examining different health care scenarios and discuss possible options. Please mark your calendars to join us for these informal, but thought provoking units.

The Corridor's Heritage

The historic, cultural and natural resources of the proposed Fox-Wisconsin National Heritage Corridor reflect a unique American and mid-western heritage:

■ The Fox-Wisconsin waterway is famous as the 1673 discovery route of Marquette and Joliet. Connecting the Great Lakes to the Mississippi River, it served a critical role in the opening of the Northwest Territory.

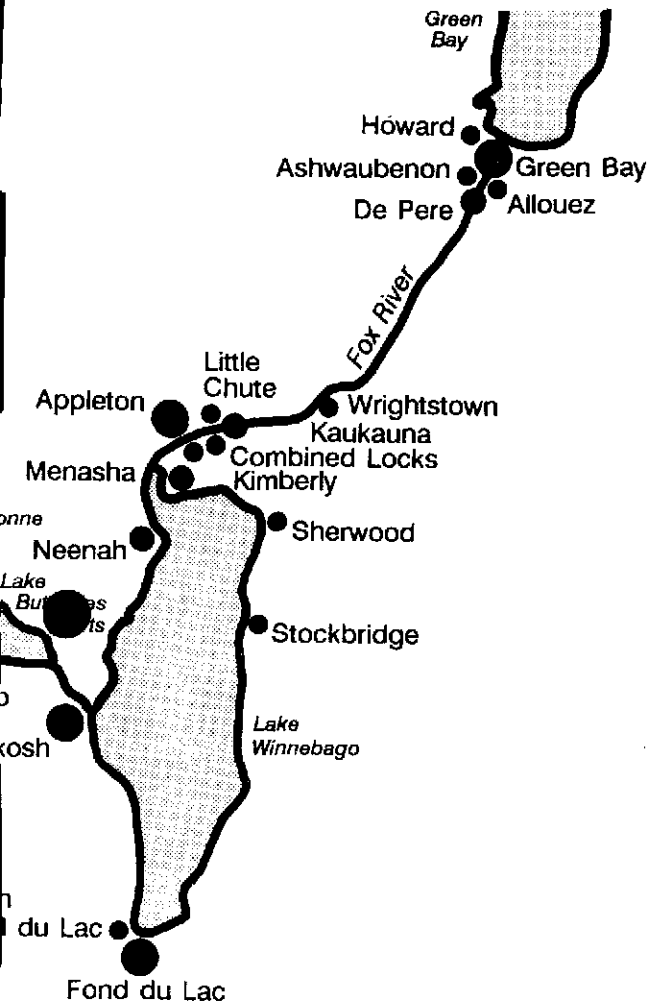
■ Within the corridor are over 300 significant historic and archeological sites representing Native Americans, European exploration and 19th century transportation and settlement.

■ The Lower Fox River is noted for having the nation's highest concentration of paper mills along a single stretch of river. Power generated from the river's early dams was responsible for the first successful hydroelectric plant in the world and the first residence electrified from a centrally-located hydroelectric plant.

■ The 140 year-old lock and dam system—one of only two hand-operated systems in the nation still functioning—is a dominant historical element in the corridor. This system represents a distinct era in water transportation technology, falling between earlier tow-path models and modern, automated systems.

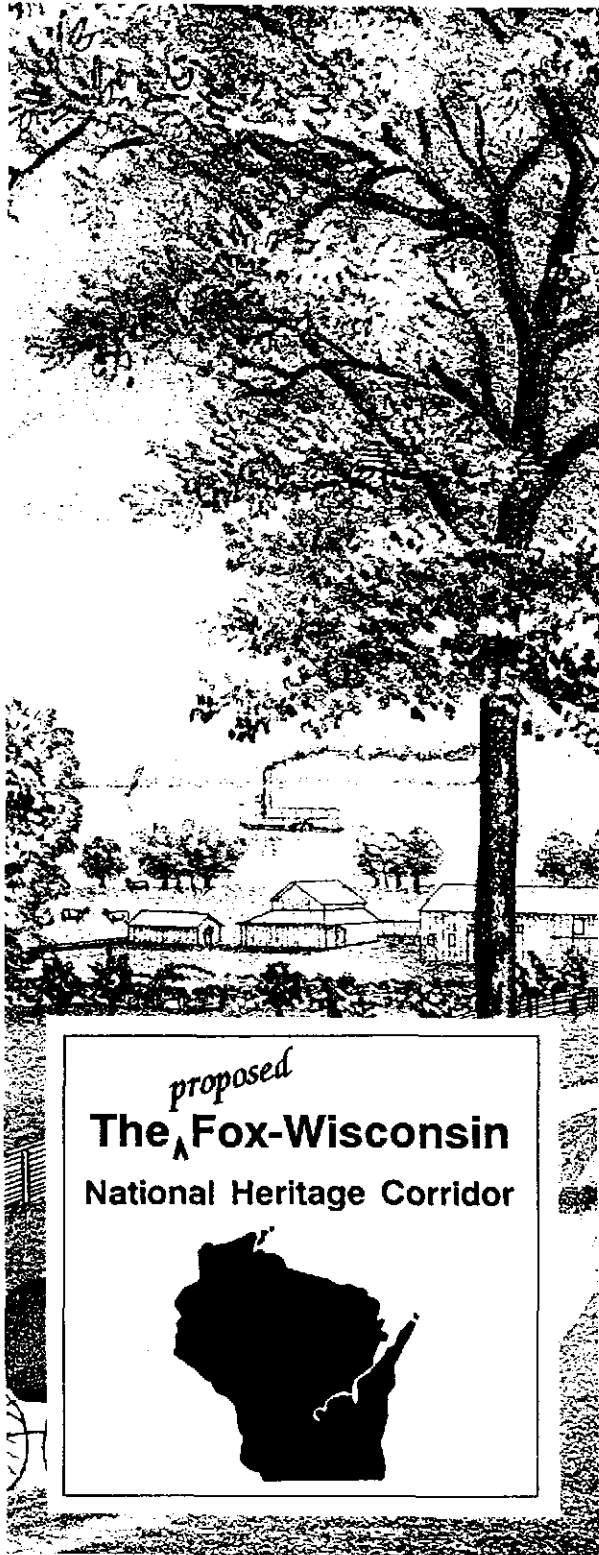
■ The vast resource of the Winnebago Pool Lakes and the marshes and wetlands of the Upper Fox have long been recognized for their excellence as a prime waterfowl area and fishery, with the largest naturally reproducing fresh water sturgeon population in the nation.

■ The connection of the Upper Fox River through the Portage Canal to the Lower Wisconsin River offers opportunities for interpretation of a heritage corridor encompassing a heavily urbanized area, small town community life, rural Wisconsin and one of the most scenic waterways in the state.



proposed
Fox-Wisconsin
National Heritage Corridor

The Fox River Corridor Committee is including this brochure from the East Central Planning Commission. Please take a moment to read it through. The League may be calling on you to take some action so keep reading in the months ahead and let us know how you feel.

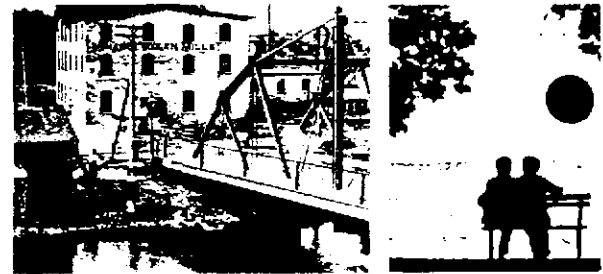


"Welcome to the Fox-Wisconsin"

Someday soon we may be able to say this.

Congressional legislation has been drafted to designate Wisconsin's Fox River from Green Bay to Portage as the fourth National Heritage Corridor in the nation. This designation would give national recognition to the waterway's unique contributions to the history of the nation.

The proposed legislation specifies that the historic, cultural, scenic and natural resources of the 160-mile Fox River Corridor be preserved, enhanced and interpreted for residents and visitors. It also proposes to study the potential of extending the heritage corridor to include the Lower Wisconsin River.



National Heritage Corridor"

Since 1984, Congress has designated three National Heritage Corridors: the Illinois and Michigan Canal in Illinois, the Blackstone River Valley in Massachusetts and Rhode Island, and the Delaware and Lehigh Navigation Canal in Pennsylvania. Legislation for the Fox-Wisconsin National Heritage Corridor follows the pattern established by these designations:

- The corridor would be promoted as a unit of the National Park System, but little or no federal land acquisition would occur. The National Park Service would provide technical assistance.

- A Management Commission composed of local, state and federal interests would be formed to develop and implement a Corridor Plan. The Management Commission would be terminated after a maximum of ten years.

- The Corridor Plan would build upon existing plans and recommend ways public and private interests could cooperate in preserving and enhancing the corridor's cultural and natural resources, focusing on promoting heritage tourism and other economic development initiatives.

- A federal matching grant of \$350,000 would be appropriated annually to develop and implement the Corridor Plan.



Benefits of the Designation

We anticipate increased visitation to the corridor resulting from national recognition, a Corridor Plan, and new funding. Public and private interests will be encouraged to work together to develop each community's tourism resources and package them as one major attraction, increasing their marketability. We can expect:

- Coordinated marketing, including a corridor calendar for each season, promotional videos, flyers and a wide variety of display material.
- Uniform signing throughout the corridor.
- New and expanded interpretive centers, festivals, motorcoach tours and river excursions.
- Restoration of the historic lock and dam system, allowing through navigation in all or parts of the river.
- Increased waterfront renewal efforts and tourist-related economic development activities.
- Stronger commitments by the state and local communities to preserve and promote the Fox-Wisconsin heritage and natural resources.

Local Residents Can Help

- Invite your Chamber of Commerce or Visitors and Convention Bureau to present a corridor program to local organizations.
- Contact congressional, state and local officials to show support for the proposal.
- Visit local attractions and participate in festivals and events within the corridor.
- Support community preservation efforts.
- Join historic and conservation organizations and encourage their interest in the proposal.

Efforts to obtain the National Heritage Corridor designation complement a state initiative which includes the Fox-Wisconsin Heritage Corridor as one of four areas in Wisconsin participating in a pilot project on heritage tourism sponsored by the National Trust for Historic Preservation.

For additional information, contact the
East Central Wisconsin Regional Planning Commission
132 Main Street, Menasha, Wisconsin 54952
(414) 751-4770

Historic and Natural Sites

Lower Fox River

Bay Beach Park and Wildlife Sanctuary
 Renard Island
 Oneida Nation Museum
 Neville Public Museum
 Historic Hazelwood
 Green Bay Packer Hall of Fame
 National Railroad Museum
 Heritage Hill State Park
 White Pillars Museum
 Lost Dauphin State Park
 Mueller-Wright House
 1000 Islands Environmental Center
 Grignon Mansion
 Vulcan St. Power Plant Replica
 Outagamie Museum
 The Hearthstone
 Bubolz Nature Preserve
 Bankroll Restaurant
 Menasha Government Canal

Winnebago Pool Lakes

High Cliff State Park
 Bergstrom/Mahler Museum
 Paine Art Center and Arboretum
 Oshkosh Public Museum
 Grand Opera House
 The Granary Restaurant
 EAA Air Adventure Museum
 Historic Galloway House and Village
 Supple Marsh
 Lakeside Park Lighthouse
 Augustin Grignon Hotel
 Winneconne Historical Society Museum
 Fin'N Feather Paddlewheeler
 Wolf River Wildlife Area
 Rat River Wildlife Area
 Poygan Wildlife Area

Upper Fox River

Omro Historical Society Museum
 Berlin Historical Society Museum
 Clark School Museum
 Princeton Stone House
 White River Marsh
 Montello Quarry
 Grand River Marsh
 Fox River National Wildlife Refuge
 John Muir County Park
 French Creek Wildlife Area
 Swan Lake Wildlife Area
 Fort Winnebago Surgeons Quarters
 Old Indian Agency House
 Zona Gale Center
 Portage Canal
 Ice Age Trail

The Fox River Navigation Project

Locks

De Pere
 Little Kaukauna
 Rapide Croche
 Kaukauna (1-5)
 Little Chute (1-3)
 Cedars
 Appleton (1-4)
 Menasha
 Eureka
 Berlin*
 White River*
 Princeton*
 Grand River*
 Montello*
 Governor Bend*
 Port Winnebago*
 Portage

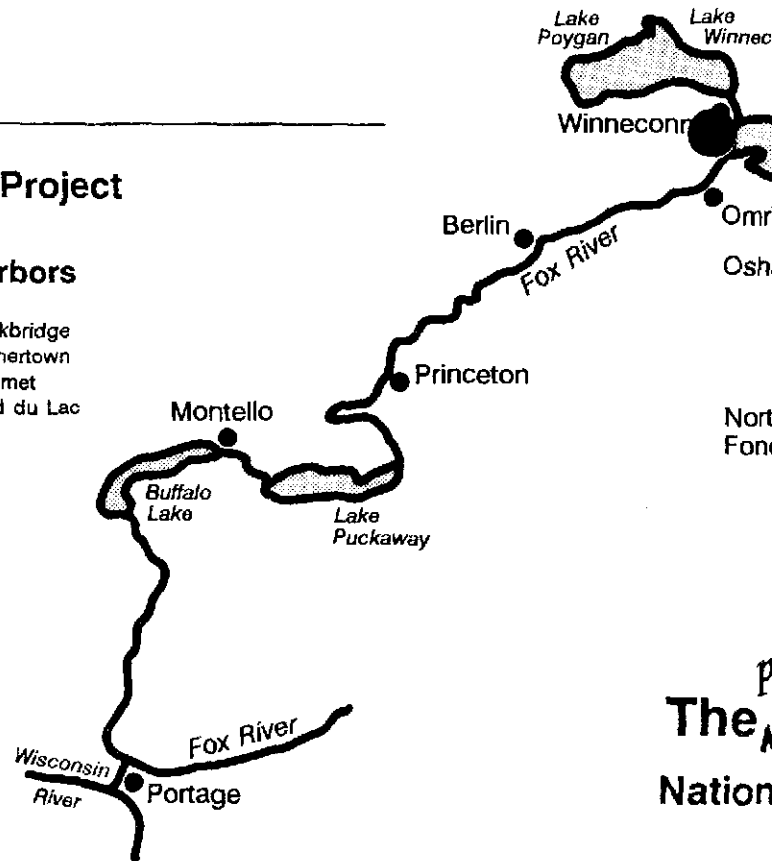
* Abandoned

Dams

De Pere
 Little Kaukauna
 Rapide Croche
 Kaukauna (Private)
 Kaukauna
 Combined Locks (Private)
 Little Chute
 Cedars
 Appleton Lower
 Appleton Middle (Private)
 Appleton Upper
 Menasha
 Neenah (Private)
 Eureka
 Berlin
 White River
 Princeton
 Grand River
 Montello
 Governor Bend

Harbors

Stockbridge
 Brothertown
 Calumet
 Fond du Lac



The
 Nation

FOUR FINANCING OPTIONS AVAILABLE TO DISABLED AND "HIGH RISK" PATIENTS IN WISCONSIN.¹

PROGRAM	DESCRIPTION	ELIGIBILITY	FUNDING	ADVANTAGES	DISADVANTAGES	RECOMMENDATIONS
SHIP	Expands Medicaid benefits 2 monthly premium packages: a) buy-into comprehensive pkg; premium based on sliding scale. b) additional coverage to comprehensive, flat rate \$75/mo. Program duration of prog. 2/90 to 6/91	18 yrs or older 259 enrolled ²	enrollee premiums state funds	removes disincentive to work no income or asset limit no deductible or co-insurance	not a permanent program limited to pilot area	make available to all insured on a sliding scale fee (premium) make permanent expand statewide Introduce a Health Benefits Counselors Merge with HIRSP Create Bd. of Governors to allow greater consumer participation Increase subsidy levels & amt. to low-income expand service coverage seek Fed. waiver
HIRSP	Est. 1980. provides major medical & Medicare supp. coverage. 2 plans: a) \$1000 deductible, 20% coins. Max out-of-pocket - \$2480. b) Medicare supplement policy to disabled who are eligible for Medicare.	under 65yrs who can't obtain private ins. 9,010 enrollees	52% enrollees. 42% assessments of ins. co. 6% state	affordable premiums. provides coverage for individuals who ins. co. wont cover.	large deficit. (estimated @ 11mil.-1991) ins. co. assessments. Employers use as dumping ground to keep their ins. costs down. no coverage for pre-existing conditions. doesn't pay attendant care. More expensive than MA prog.	Introduce Health Benefits Counselors. make more affordable. Eliminate 6 mo. wait on pre-existing conditions. Offer family coverage. Increase services covered. Merge with SHIP.
MA deductible	Controlled by federal & state statutes and regulations.	Medical expenses must reduce income below	60% Fed 40% state	expands coverage flexible "deductible"	Variable deductible can put family in poverty.	Introduce Health Benefits Counselors.

CHART I continued.

MA deductible	deductible period flexible. deductibles are variable & recalculated every 6 mo. Expands Medicaid eligibility to those with income greater than Medicaid limit. Variable deductible based on income; no premiums; co-payments for some services (state) range .50-\$3/visit.	MA limit- "deductibles" 1500 enrollees. ³		no premium.	disincentive to get a job. Asset and income limits.	
SSI [1619(b)]	Provides care to disabled. No deductibles, premiums, co-payments for some services; range .50-\$3/visit or service	low income & asset tests. Be disabled for 29 mo. Must have worked a min. # of months. Also eligible for MA if: a) needs MA in order to work, b) dont earn enough to buy equivalent MA coverage, c) Meets SSI resource assets test.	60% Fed. 40% state	no premiums	forfeit eligibility if job earnings are \$500/mo. or even \$300/mo. asset & income limit.	Introduce a Health Benefits Counselor.

RECYCLE REMINDERS

SIMPLE THINGS YOU CAN DO TO HELP PROTECT THE ENVIRONMENT



IN YOUR HOME

Use dish towels and **cloth** napkins instead of paper towels and paper napkins.

Instead of using paper or plastic grocery bags, bring your own **reusable** cloth or string bags to the grocery, hardware and other stores.

Feed your **pets** garlic and brewer's yeast to keep them free from fleas. Fifty million pesticide-filled flea collars are thrown away each year.

Use cloth diapers. Nationally, disposable diapers take up 3% of landfill space. So-called biodegradable **diapers** aren't the answer. And cloth diapers save about \$1,500 per child.

Take your name off junk **mail lists**. Write to: Mail Preference Service, Direct Mail Marketing Association, 11 West 42nd Street, P.O. Box 3861, New York, NY 10163-3861. They will stop your name from being sold to most large mailing list companies. This will reduce your junk mail by 75%.

THIS CHART
DESIGNED FOR
DISPLAY AND
EVERYDAY USE



IN YOUR HOME

Mend your **clothes**. If you no longer wear certain items, give them to someone else or donate them to a charity or resale shop.

Become a "Recycler." Don't buy products in non-recyclable containers and always buy products with the least amount of **packaging**.

Dispose of **hazardous** household materials properly through a local collection program such as "Clean Sweep."

Use **reusable** containers instead of plastic or foil.

Handwash delicate clothes, instead of having them drycleaned.

Use energy-efficient compact fluorescent **light bulbs**; they last for 7,500 to 10,000 hours and each one will keep a half ton of carbon dioxide out of the air over its lifetime.

Insulate your hot water heater.



AT YOUR OFFICE

Ask about **recycling** at work; try to get a program started.

Instead of making **photocopies** of articles, memos, etc., send around a single copy with a routing slip.

Use a **bulletin board** at work for memos and notices rather than making a copy for everyone.

Use a **ceramic cup** at work instead of styrofoam; carry one with you to use at meetings and social gatherings.

Use **both sides** of the paper when photocopying documents.

Don't throw away paper with one blank side; cut it up and use the **back side**.

Use **paper clips** instead of stick-on notes.

Reuse **envelopes** by putting gummed labels over the old address.



IN YOUR YARD

Leave **grass clippings** on your lawn after mowing. You'll add nutrients to your lawn and you won't need to fertilize. If every household composted their lawn waste for a year, the volume of landfill material would be reduced by 18% in one mowing season.

Eliminate the use of **toxic chemicals** and pesticides on your lawn and garden. If 10% of homeowners stopped using pesticides, it would remove 2.5 to 5 million pounds of toxic chemicals from the environment every year.

Use a snow shovel and put **sand**, not salt, on your walks.

Plant a tree. It will help reduce CO₂ emissions (a primary greenhouse gas) and produce oxygen. One mature tree removes 25 to 45 pounds of carbon from the air annually.



IN YOUR COMMUNITY

Ask for **reusable** dishes and utensils at restaurants and fast food outlets. If they refuse, ask for the address of the corporate headquarters and request that they offer reusable materials in the future.

Keep your **tires** inflated to save fuel. Drive the speed limit; conserve gasoline.

Carpool, ride a bike, take public transportation, walk, instead of driving a car.

Share your theater or symphony program with a friend.

Talk to store managers where you shop and encourage them to stock products that have less packaging, are reusable or recyclable, or made of recycled materials. Encourage them to carry products in **bulk** so you can bring your own containers when you shop.

Have your vehicle **air conditioning** checked for CFC leaks. Make sure the CFC fluids are recycled.

Recycle your **motor oil** or be sure your mechanic does it.

Write to your elected official about environmental issues.

CITIZENS FOR A
BETTER
ENVIRONMENT

The League of Women Voters of Appleton
MEMBERSHIP RENEWAL

Name _____

Address _____

City _____

State _____

Zip _____

Telephone (home) _____

Telephone (office) _____

DUES:

Regular Membership	\$30.00
Sustaining Membership	47.50
Household Membership	48.00
Contribution	_____

Total enclosed _____

Please make checks payable to:

LEAGUE OF WOMEN VOTERS OF APPLETON



Please send your check payable to the League of Women Voters-Appleton to:
Sue Sifton
540 River Road
Appleton, WI 54915

Ruth English
3650 Chappell Drive
Appleton, WI 54914

BULK RATE
U.S. POSTAGE
PAID
Appleton, Wis. 54911
Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281



Thanks to each and every league member who has sent in his or her 1991-92 dues. Your response has been wonderful. Many members, realizing the increase in National and State obligations, have chosen the sustaining membership category. If you have not sent in your dues, please take a moment today and fill in the envelope that was sent in September's bulletin, or use the form included in this month's bulletin. Thanks again for your support.

Sue Silton

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

DECEMBER 1997



HAPPY HOLIDAYS



DECEMBER 4TH. WEDNESDAY

7:00 P.M.

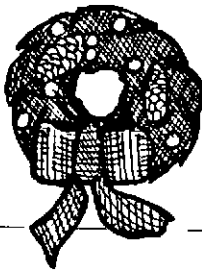
NEW MEMBER MEETING
HELEN NAGLER'S
932 E. COMMERCIAL

DECEMBER 10, TUESDAY

7:00 P.M.

HOLIDAY PARTY!!!!
EARLY AMERICAN ROOM
APPLETON WEST HIGH

YOU WON'T WANT TO MISS.....



PAULA SWEEN, THE APPLETON K-12 TAG SUPERVISOR, WILL MEET WITH LEAGUE TO DISCUSS THE STATUS OF THE "TALENTED AND GIFTED" PROGRAM IN THE APPLETON SCHOOLS. INCLUDED IN HER PRESENTATION WILL BE A LOOK AT THE TAG PROGRAM AS IT EXISTS CURRENTLY, AS WELL AS A LOOK AT THE PROGRAM PENDING THE OUTCOME OF THE SUPER-INTENDENT'S PROPOSED REALIGNMENT PLAN.

DECEMBER 17TH, TUESDAY

7:00 P.M.

**LIBRARY STUDY
UNIT MEETINGS**

MARGE KOEPKE'S
20 BELLAIRE CT.

DECEMBER 18TH, WEDNESDAY

9:30 A.M.

**LIBRARY STUDY: UNIT
MEETING**
ALL STS. EPISCOPAL
CHURCH
400 E. COLLEGE

WELCOME

NEW MEMBERS

PAM DALY

Pam works as a surgical technician in the Cardiovascular lab at AMC. She says she is concerned with how our tax money is being spent. She would like to see much more of the money going directly to the organizations rather than to the administration of the funds. Thanks for joining Pam!

ANNE NORMAN

Anne tells us, "I was born and raised in Evanston, Illinois and moved to Appleton with my husband in 1974 to complete my B.A. at Lawrence. We have lived in the Fox Valley ever since. I have an almost-eight-year-old daughter and my mother lives with us as well.

I am currently employed at Lawrence in the president's office where I conduct institutional research and coordinate a number of projects including an award program for secondary school teachers. Computers and computing are a large part of my life both at work and at home. My other interests and hobbies include women's issues, natural history, arts and crafts, camping, gardening, and reading (particularly mystery novels).

ALBERTA CHURCHILL (BERTA)

Berta has been an active member of League for 22 years. The following is a list of the many issues and studies Berta has concerned herself with; Libraries, literacy, Hmong refugees, low-income housing, partisan politics, home life and sex education, day care, race relations, water quality,

conservation, prison and jail concerns, hunger, and domestic abuse.

Her present activities include Appleton Library Board and pending approval of appointment to OWLS Board; President of FISC board, volunteer work at The Housing Partnership, board member Fair Housing Council, member League Library Update-study; member adult-education committee, First Congregational Church; vice-chair 8th District Republican Party; board member Mid-Day BPW.

Berta's personal activities include reading, playing with grandchildren, taking on unusual sewing projects, gardening, and visiting Santa Fe.

Wow! How does she find the time?



BABYSITTING

A babysitter has not been retained for the December 18th morning unit meeting. We need some fresh ideas. Please let myself or Marcia Hittle know if lack of a babysitter prevents you from attending a League meeting. We value your participation. If anyone knows of a person willing to babysit once a month for us please contact Marcia Hittle or myself. Thanks---Beth

ACTION IN YOUR NAME

OUTAGAMIE COUNTY BUDGET STATEMENT

My name is Beth English, President of the Appleton League of Women Voters.

Clearly, the highest priority of the Outagamie County 1992 Budget is opening and staffing the \$25 million Jail/Courthouse building. The Justice Center continues to be a costly project serving no one until the day its doors open and the county begins to realize its investment. Every effort should be made to eliminate costly construction delays that stand in the way of reclaiming the cost to build.

It is difficult to understand the huge requests for personnel for the jail in this budget. Contracts have not been formalized between the state and county outlining the transfer of prisoners. League strongly encourages contracts that define responsibility for costs to house state prisoners in Outagamie County. Contracts should define types of prisoners, length of stay, and training of personnel at the very least. Secondary costs to the community should be clearly assessed.

Despite the focus of this budget on corrections, the county must not lose sight of its role in prevention. For this reason, League asks that the supervisors reinstate the positions of clinic nurse and youth service worker to Health and Human Services. A part-time clinic nurse is essential to provide some basic health services to the growing portion of our population who are uninsured or underinsured. Those incarcerated in our Justice

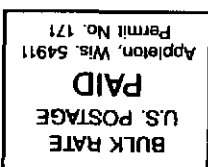
Center are promised nurses at a ratio of 1:250 while county taxpayers receive far less. By reinstating the youth services worker you as supervisors will be putting the emphasis back on intervention, to divert behavior from the courts and detention, back to developing a responsible member of society.

The League supports the completion of the community based residential facilities for the chronically mentally ill and the developmentally disabled. We support the county's efforts to gain state funding for these projects. However, completion should not be delayed while the point is being made.

Outagamie County must search for alternate sources of funding in the future. We urge the executive and supervisors to lobby the state for our equitable share of state highway aids as well as other shared revenue. The League of Women Voters supports airport project funding by those who use the airport. We therefore support the airport parking fee. The League supports increased user fees, but we must caution that as a form of taxation the fees are not regressive.

Thank you for the opportunity to speak to the 1992 Budget.

Beth English
3650 Chappel Drive
Appleton, WI 54914



League of Women Voters
PO. Box 1281, Appleton, Wisconsin 54912-1281

President's Message

I particularly enjoyed Alderman Sieber's challenge to city residents to voice their opinions on the city budget prior to the Council vote. A challenge Leaguers accept annually. About 50 citizens appeared and spoke at the city budget public hearing--a sum that both thrilled and amazed the aldermen. Although aldermen were unable to attain a "zero increase" budget, we applaud their efforts. Priorities were adjusted somewhat due to the public hearing. Thanks to Pat McConnell for writing the city budget statement for League and all those who covered the city and county budget process.

As an expansion plan for the Appleton Public Library was removed from the city budget, our League study of library needs becomes more necessary. Kathleen Mattingly has agreed to serve as the new chair of the library study. She could still use some new blood on her committee. Contact her at 731-2370 if you are concerned about further growth of the Appleton Public Library. Then, come to the Library unit meetings December 17 or 18.

Bring a new member with you to our December social gathering, Dec. 10. Nancy Pourciau's update on the TAG program in the Appleton Area Schools will provide us with a fresh look at what our schools are doing for the gifted and talented students. Nancy, you may remember, chaired the 1983 LWV study on gifted and talented. (has it really been that long, Nancy) Come and share some holiday cheer

Have a wonderful Holiday Season.

Beth

BULLETIN

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BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

Season's Greetings...



JANUARY

BOARD MEETING

JANUARY 7TH 7:00 P.M.

FINANCING HEALTH CARE UNIT MEETINGS

JANUARY 14TH 7:00 P.M.

Kathy Sprnger's, 916 E. Sunset Ave

FINANCING HEALTH CARE UNIT MEETING

JANUARY 15TH 9:30 A.M.

All Saints' Episcopal Church
400 E. College Ave

FOX RIVER CORRIDOR UNIT MEETING

JANUARY 21ST 7:00 P.M.

Dawn Washatka's, 3401 N. Rankin St.

FOX RIVER CORRIDOR UNIT MEETING

JANUARY 22ND 9:30 A.M.

All Saint's Episcopal Church
400 E. College Ave.

LIVELY ISSUES

JANUARY 29TH 7:00 P.M.

Holly Park's, 511 E. South River

FEBRUARY

BOARD MEETING

FEBRUARY 4TH 7:00 P.M.

FOX RIVER CORRIDOR UNIT MEETING

FEBRUARY 11TH 7:00 P.M.
FEBRUARY 12TH 9:30 A.M.

LIBRARY STUDY UNIT MEETINGS

FEBRUARY 25TH 7:00 P.M.
FEBRUARY 26TH 9:30 A.M.

President's Message

It is tradition at the end of December as the new year approaches to make some New Year's resolutions for 1992. The Appleton League of Women Voters can be proud of its role in local policy making.

1991 saw some success in inter-governmental cooperation. Outagamie County finalized negotiations with Appleton for an enhanced 911 system and combined dispatch center. Grand Chute and Appleton negotiated use of recycling drop off sites. The efforts may appear small, but are a step towards reducing duplication of services. In 1991 two new elementary schools were built. League lobbied for a 3rd high school as well--a goal yet to be realized.

League's most significant accomplishment in 1991 would have to be redistricting. Largely through the efforts of Sue Kinde, as part of the Mayor's task force on redistricting, and Helen Nagler, a member of the County Board's redistricting committee, redistricting lines were drawn with regard to state guidelines and not drawn around special interests. Public hearings played a significant role in the process. The plan managed to satisfy a majority of the county's municipalities. In the process county board seats were reduced from 44 to 39 and aldermanic seats from 21 to 19. Our hope is that reduced size will result in increased efficiency of government.

League's goals for 1992 would have to include revitalization of downtown Appleton. League's immediate past president, Jan Quinlan, has been appointed to the board of directors of the newly formed Downtown, Inc. The group is committed to strengthening Appleton's downtown business district. League has been an advocate for a vital downtown since the Fox River Mall was still a concept.

Our study of the Appleton Public Library services will be completed in 1992. The updated positions will allow the League to speak to needs and services of the library.

Our communities need informed citizen participation in policy making decisions. The League offers its members a framework in which to become informed. Local leaders value League's opinion because they know our positions are based on informed consensus.

Circle January 29 on your calendar in red. That's the date of Lively Issues. We need member input annually to choose the direction of the organization. If you want an active League that doesn't just study issues but acts on them, then make it one of your New Years resolutions to participate in Lively Issues-- January 29.

I'll be looking forward to seeing you there.

Both

NOMINATING COMMITTEE

The nominating committee will begin its work in January. If you are interested or someone you know would be interested in serving on the board of directors, let the committee members know. Serving as a board member is a good way to learn about League. So don't count yourself out if you are new to League. The members of the nominating committee are:

Jan Quinlan (chairman)
734-4808

Helen Nagler
Jodie Kacer
Pat McConnell
Deb Matz

ACTION IN YOUR NAME

CITY BUDGET STATEMENT

First of all, I would like to commend the Finance Committee for striving toward a 0-increase budget for 1992. The time for "what goes up must eventually come down" may well be here. Many members of League were present at the budget hearings last week, and from the information we gathered, I have two issues I would like to address.

The library is of particular interest to League right now, as we are currently conducting a position update concerning the library, especially with respect to children's services. As you know, the library is a very popular place, seven days a week and 12 months of the year. The children's section of the library takes on heavy demand and is barely keeping up. The resources for nurturing young minds to the world of reading can play an important impact on the future of our children. It is imperative that we keep the library strongly supported by giving it the funding it needs for accessibility, facility and staffing. The issue of whether to build a water park or expand and facilitate the library seems an incredulous choice. There are three surrounding communities that have recently built water parks, most assuredly strong competitors in the short swimming season. The library offers year-round entertainment for the majority of the citizens in our community as 45% of the Appleton taxpayers carry a library card. This does not

include those who use the library only for browsing or to find information, nor many small children for whom the parents borrow materials. As an example, yesterday, Sunday October 27th, 600 people came to the library. 1,241 items were loaned and 244 requests for information at the adult and children's service desks were made. Sundays will be even more busy when football season ends. We urge you to consider the library expansion sooner, not later, approve the 1/2 time library assistant and refrain from cutting Sunday hours as cost control. Do not let your constituents down by declining their accessibility seven days a week, staff to meet their needs, and a facility to accommodate them.

The local League also has strong positions on the financial responsibility of the Parks and Recreation department, and I quote from these positions, "program expense and revenue should be removed from the administrative portion of the budget." And under the heading User Fees, "Strive to have user fees cover 50% of the operating costs of Recreation programs; the remainder should be covered by taxes. adult programs should recover 100% of the operating costs." Under the direction of these positions, I must state that construction of an outdoor archery range at Memorial Park be self-funding through user fees rather than on general funds.

FOX RIVER CORRIDOR

How would you view the Fox River? As a fisherman, riparian owner, or recreational boater? Perhaps you want the flow down the Lower Fox as steady as possible for hydroelectric production, or you believe high water on Lake Winnebago damages the shoreline vegetation. Perhaps you need adequate flow in summer for industrial water supply and waste dilution, or perhaps you want the historic 17 lock system repaired and reopened. You might wish to see the entire river system made a National Heritage Corridor.

The Wolf and Upper Fox Rivers drain into Lakes Poygan, Winneconne, Butte des Morts and Winnebago, then flow to Green Bay through the Lower Fox river. The Lower Fox (flowing **northeast!**) drops 168 feet in 39 miles, with its waterpower harnessed by locks and dams first authorized in 1846. The complete Fox River Project was taken over by the Federal Government in 1872, and completed in the 1880's and 1890's. Fox Cities development was based on this federal control of the waterway.

Come to January 21 and 22 Units to see the complexity of our Fox River Corridor study. You will learn why the U.S. Army Corps of Engineers will continue its management of the **dams** on the Lower Fox River, but will turn the management of the **locks** over to the state. Many points of view will be presented: fishermen, industry, hydroelectric companies, boaters, the DNR, shore owners, each with different desires for water, or flow rate, or the level of Lake Winnebago.

We were asked to "Study the Fox River and its banks with an emphasis on land use, natural resources, and environmental impact," so we bring you look at the river from multiple viewpoints!

--Sue Kinde, Marty Bero, Maxine Brucker, Peggy Cox, Pat Filzen, Janet LeNoble, John McCarty, Vickie Milde, Maria Miller, Holly Park, Diane Rew-Gottfried, Sue Silton, Bev Wieckert.



Voter Service Activity Heats Up

With eight, at last count, candidates running for mayor, the Appleton-area League of Women Voters will be interviewing candidates and playing the show back on Cable Channel 4 prior to the primary election Feb. 18.

Also in support of our voter service activities, we'd like to register students at Fox Valley Tech and UW Center in early February. In the past, League volunteers have set up a table and registered students.

In an ideal world two or three League members would become our voter registration experts and simply handle that activity.

Interested? You've registered voters before and have some ideas? Please call either Cheryl Barnes (749-0112 H, 749-1400 x 213 voice mail) or Beth English (735-9917) before Jan. 15. We want the process to be as worthwhile and painless as possible.

WATCH THE CANDIDATES
CABLEVISION CHANNEL 4
SUNDAY - 1:00-2:30 P.M.
MONDAY - 8:30-10:00 P.M.
WEDNESDAY - 1:00-2:30 P.M.
FRIDAY - 8:00-9:30 P.M.
SATURDAY - 8:30-10:00 A.M.



- lively issues -

LIVELY ISSUES

Holly Park will host Lively Issues at her home, 511 E. South River, Wednesday, January 29, 1992 at 7:00 p.m. Please mark your calendars today and plan to attend this important meeting. Remember that in order to present a local program idea at the annual meeting in April, it must have been brought up at Lively Issues.

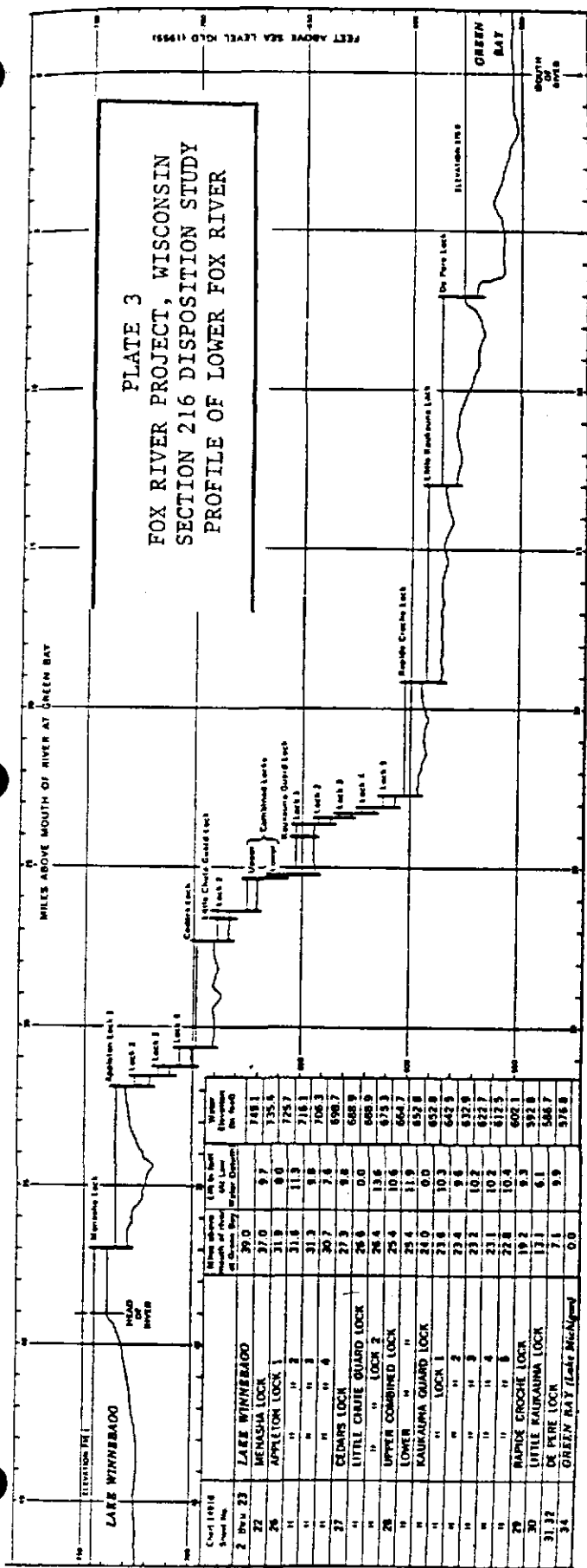
Our participation in National Program Planning is important! At the Lively Issues meeting, we will respond to the "Program Planning Report Form" due at LWVUS March 2, 1992. A proposed program will be developed by the National board and sent to Leagues late in April. At Convention '92 in June, delegates from local and state Leagues will discuss, debate, and adopt the proposed program. The adopted program will define LWVUS program work for 1992-94.

The Lively Issues meeting will be our opportunity to brainstorm local program and to participate in the decision making process that will determine the National Program for 1992-94.

REMEMBER- LIVELY ISSUES

WEDNESDAY, JANUARY 22, 1992
 HOLLY PARK
 511 E. SOUTH RIVER
 7:00 P.M.

CAROLYN MEWHORTER
 VP PROGRAMS
 HOME 739-0000
 WORK 735-5677



Impact on Key Issues: Where We Can Make A Difference

Complex health care policy issues, a threatened environment, economic problems, emerging democracies abroad..... These and other timely issues provide the framework for national program planning 1992-94. What issues should command League attention for the next two years? What are the issues on which the LWV can make an impact?

As the League looks to its national convention in June 1992 where the LWVUS National Program will be adopted, member involvement is critical now for deciding the LWV program emphasis for 1992-94.

Our League will be sending our views and ideas about critical issues to the national board, along with other Leagues across the nation. Our views will be counted with those of other Leagues to determine the national focus of our national organization.

This process doesn't work without your input. Member participation gives this process grassroots momentum. Without your views, the process will be missing an essential element.

Think about these 12 issues suggested by the national board, and decide what issues perk your interest. What issues need the League's unique role, our one-two punch of education and advocacy?

Participate in national League program planning. Which issues are most politically relevant? Which issues are timely? Manageable? Where can the LWV be most effective? Which will gain us members? Which can be done without stretching resources too much? Join in and be counted!

Issues suggested for consideration by the national board

Government

- Electoral Reform
- Federal Deficit and Budget
- Right of Privacy in Reproductive Choices

International Relations

- Trade and the International Economy
- Arms Control
- Defense Spending

Natural Resources

- Waste Management and Pollution Control
- Energy
- Use of the Nation's Land

Social Policy

- Health Care
- Civil Rights
- Workforce Issues in a Changing Population

Other issues?

YES! JOIN THE LEAGUE

I want to Make a Difference!

I want to make a difference in the decisions that affect my life. I know every new member makes the League more effective in influencing public policy on issues I care about.

Please sign me up!

Name _____

Street _____

State _____ Zip _____

Telephone (____) _____

DUES:

Regular Membership	\$30.00
Sustaining Membership	47.50
Household Membership	48.00
Contribution	_____

Total enclosed _____

Please make checks payable to:

LEAGUE OF WOMEN VOTERS OF APPLETON

ENCLOSED IS MY CHECK FOR:

Please send your check payable to the League of Women Voters-Appleton to:
Sue Silton
540 River Road
Appleton, WI 54915

League of Women Voters of Wisconsin, Inc.
122 State Street Suite 405 Madison, WI 53703-2500
608/256-0827



TO: State Presidents, State Board, DPM & MAL
FROM: Kathleen Penn, VP, SLL
Date: November 21, 1991

FEBRUARY LWV LEADERSHIP WORKSHOP

LWVWI will offer a leadership training workshop in Appleton on February 22, 1992. The workshop will provide an excellent opportunity to learn League How To's, conduct meaningful meetings, expand voters service, and expand membership, as well as promote League networking. Registration Fee - \$15.00 per person includes lunch and materials. Prompt registration of all members of your league who plan to attend is important. Registrations should be in the State office by February 1, 1992.

LEADERSHIP WORKSHOP AGENDA

9:30 A.M.	Registration & Coffee	
10:00 a.m. - 11:00 a.m.	LWV How to's -	Study, Discussion, Consensus, Action
	Meaningful Meetings -	Management & Leadership, Training My Successor, Total Board Responsibilities, Nonpartisanship
12:00 noon	Lunch	Networking
1:00 p.m. - 2:00 p.m.	Membership -	Recruitment, Retention, Public Relations
2:15 p.m. - 3:00	Voter Service -	Registration, Election Night Reporting, How to Conduct a Forum/Debate - How to Run for Local Office Info
3:00 p.m. - 3:30 p.m.	Networking/Consulting	
3:30 p.m.	Adjourn	

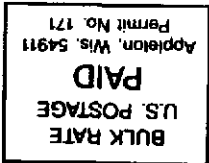
REFERENCE PUBLICATIONS WILL BE AVAILABLE THROUGHOUT THE DAY TO UPDATE YOUR PORTFOLIOS. (Some will be offered for sale at the publications table - others will be free during the workshops. Please check your files to see what you will need.)

LOCATION & DIRECTIONS: (Save for easy reference)

February 22, 1991 - Appleton - Classic Arts Restaurant & Theatre
Take College Avenue exit off Hwy. 41. Go west 1 block to lights. Holiday Inn is next door.

Beth English
3650 Chappel Drive
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912 1281



Nonpartisan Policy
Appleton League of Women Voters

The League of Women Voters is nonpartisan. As an organization it does not support or oppose candidates for public office but acts only on those issues chosen by the membership for study and action.

The League believes that political parties are essential to the American system of government and that the participation of informed citizens is beneficial to the political parties and to the system. Consequently, the League encourages its members as individuals to be active in the political parties, in finding and supporting candidates for public office, and in seeking election to public office.

Members of the League are not eligible to serve on the Board of Directors while seeking or holding elective public office. There are no other specific restrictions on the political activities of Officers and Directors, but it is the responsibility of the Board of Directors, individually and collectively, to insure that the community has no reason to question the nonpartisan positions as an organization.

-B-U-L-L-E-T-I-N-

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

FEBRUARY 1988

BOARD MEETING	FEBRUARY 4TH	7:00 P.M.
FOX RIVER CORRIDOR UNIT MEETING CONSENSUS Kathy Boardman's, 838 W. Prospect	FEBRUARY 11TH	7:00 P.M.
FOX RIVER CORRIDOR UNIT MEETING All Saint's Episcopal Church 400 E. College Ave	FEBRUARY 12TH	9:30 A.M.
LIBRARY STUDY UNIT MEETING Marlys Fritzell 1015 Nawada Ct	FEBRUARY 26TH	7:00 P.M.
LIBRARY STUDY UNIT MEETING All Saint's Episcopal Church 400 E. College Ave.	FEBRUARY 27TH	9:30 A.M.



President's Message

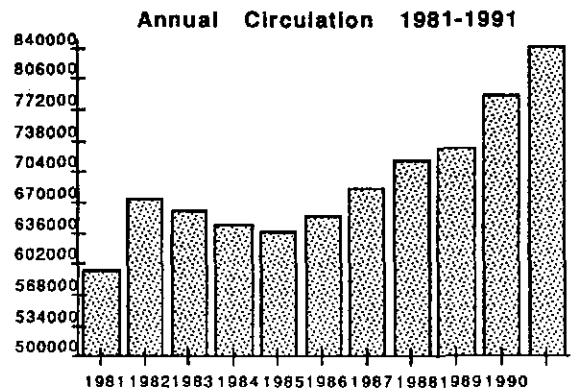
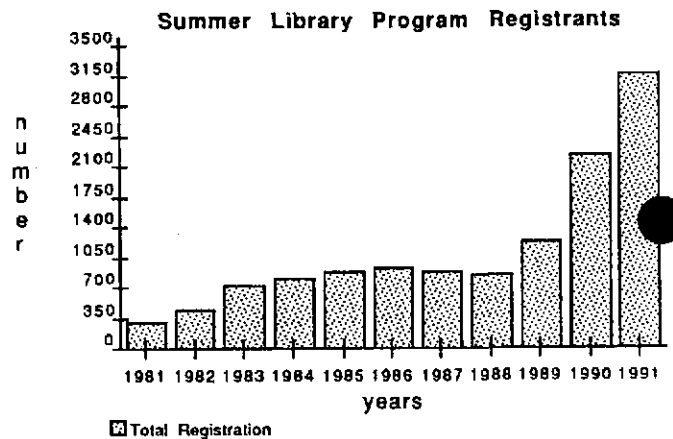
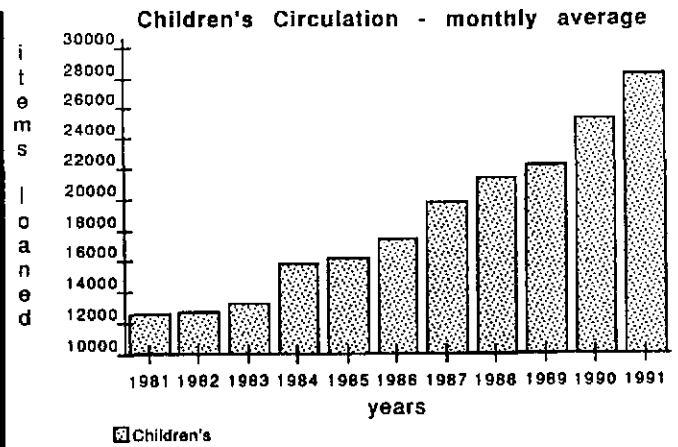
Will a non-aggression pact between Appleton and Grand Chute benefit the taxpayer? Appleton has already lost a court battle based on its policy of no city services without annexation. Grand Chute has many miles of boarder to defend against a growing stretching Appleton. By going to the bargaining table at this point both Grand Chute and Appleton can define areas of potential conflict and agreement.

It looks like the politicians have already worked out areas of compromise. Appleton won't threaten Grand Chute's retail tax base. Grand Chute won't set up road blocks to every Appleton attempt at annexation.

It looks good for all of us. We can certainly better spend our tax dollars than on court costs and lawyers fees. Better planning can be done to match growth with services. Property owners may have a clearer idea of potential areas of development.

At any rate, we're glad to see the new spirit of cooperation evolving between Appleton and Grand Chute. We hope the stage has been set for the next mayor of Appleton.

Beth



LIBRARY STUDY

It's great
It's spacious
Love it

It's inaccessible
It's outdated
It's not user friendly

Where is it?

← What is "it"? It is the Appleton Public Library(APL).
These are a few of the comments obtained in interviews when library users and non-users were asked "What do you think of the APL?".

There is no argument that the APL has come a long way since the LWV position statement of 1975:

- a. Provide a better facility for the APL, preferably a new building.
- b. Develop programs to meet needs of special groups: elderly and handicapped, children, high school students, and new patrons.
- c. Bring staffing and funding up to levels recommended by the American Library Association(ALA).
- d. Encourage the Library Board to aggressively communicate its needs to both the Common Council and the public.

This update has focused on how far the APL has come in meeting the objectives outlined in the above position statement.

APL does have a wonderful building.

APL, through and with OWLS(Outagamie Waupaca Library System) provides service to users with special needs: the elderly, homebound (through Friends of the APL), Hmong, visually handicapped, deaf, economically disadvantaged (career file, information on retraining and job finding skills), illiterate/educationally disadvantaged (telephone, office space and supplies, small literacy collection for the Fox Valley Literacy Coalition), and the jail population(OWLS delivers patron donations). No special outreach programs or services are provided for developmentally disabled patrons. APL no longer has a volunteer desk to answer questions from new patrons. It no longer has a separate area for Young Adult.

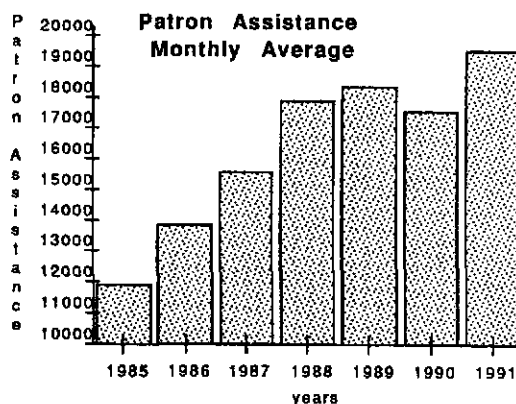
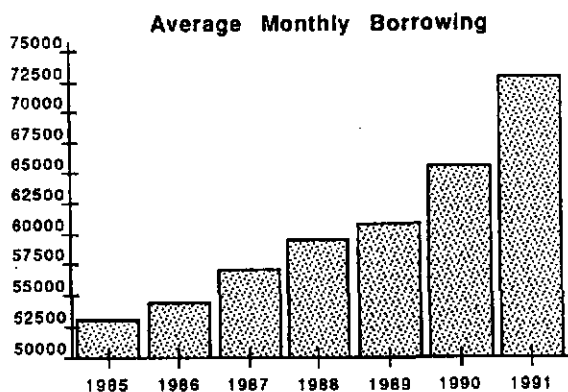
← There are a variety of children's programs and events: story hour, films, puppet shows, storytellers and family hour. The demand for story hour is so great that it was filled thirty minutes after registration opened. The use of children's services, programs and collections can be seen from the graphs. Circulation peaks at over 44,000/month during the summer reading program and hits a low of 16,000 in December.

CoNT. →

The ALA standards have been lowered over the years. Therefore the APL measures itself against other Wisconsin libraries serving similar size populations instead. Although APL exceeds State of Wisconsin standards, it is lowest in materials expenditures per capita and highest in number of circulations per dollar spent on materials when compared to similar libraries. The reference staff handles nearly double the transactions that the Oshkosh Public Library (Winnefox Source Library) does. APL has fewer staff and has added fewer volumes than almost every library of similar size.

In 1975, APL owned 114,475 volumes with a circulation of 294,414, of which 33,460 volumes were children's with a circulation of 102,105. In 1990, APL owned 234,862 volumes with a circulation of 838,000 of which 50,366 volumes are children's with a circulation of 316,864. While representing a large percentage of the library usage, (based on circulation) the children's library has not been receiving a large percentage of the materials budget. AAUW was responsible for obtaining a significantly larger children's materials budget in 1990. However, empty shelves and outdated science and nature materials are still prevalent.

APL director Jerry Pennington says they rely on the community to tell them what it wants. Currently, APL is a reference library. If the community wants more popular material or children's material, it must communicate those wants to APL. If the community wants more material without sacrificing the reference services, those wants must be communicated to the Common Council. The choice to be a reference, popular, or community library lies with the community. A library is a reflection of the values of the community. What do we want? What should LWV do about it?



**Recognition
expected for
Fox locks**

walking trails

**FOX RIVER CORRIDOR CONSENSUS
February 11 and 12**

- 1. What would you like to see (and what wouldn't you like to see) develop along the river?**
- 2. Are there any features (natural or man-made) that need special protection?
How could these features be protected?**

We urge you to come to consensus units on the Fox River Corridor study with your own thoughtful particulars.

The impressive cleanup of the river I've seen since moving to the Fox Valley has meant communities are turning to face the river, and some of the features preserved through neglect, now need active attention. The attractive steep shoreline, the eagles in 1000 Island Conservancy Area, and quiet walking trails come to mind.

The Lower and Upper Fox Rivers, and possibly the Wisconsin River, are being nominated as a National Heritage Corridor. What is League's role in supporting this designation? Our role in the preservation of the locks, or in river bank protection? We hope to hear from you.

--Sue Kinde, Marty Bero, Maxine Brucker, Peggy Cox, Pat Filzen, Janet LeNoble, John McCarty, Vickie Milde, Maria Miller, Holly Park, Diane Rew-Gottfried, Sue Silton, Bev Wieckert.

**Senators make
new bid for Fox
corridor status**

eagles

Beth English
3650 Chappell Drive
Appleton, WI 54914

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NEWS FROM NATIONAL

The National Voter will be published quarterly in 1991-92 rather than bi-monthly as in the past. The National board made the decision based on fiscal constraints. The next issue, March/April, will be the first issue to be printed on recycled paper!

The LWVEF Board of Trustees approved the criteria for candidate participation in the League/CNN primary debate planned for February 16, 1992.

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



MARCH 1992

PRESIDENT'S MESSAGE



CALENDAR

Tues., March 3rd
Board Meeting
7:00 p.m.

Thurs., March 19th
7:00 p.m.
Social Policy
General Meeting
Gretchen
Bambrick's home
403 N. Wood St.
735-9784

Beth Schnorr,
Director of
Outagamie County's
Domestic Abuse
Shelter will speak
to League about
the shelter.
Increase your
awareness and
knowledge of
domestic abuse. A
committee by the
county has been
formed to study
whether the county
or a private
concern should run
the shelter. What
do you think?!!!

February and March
have a variety of
important program
items. First of
all, the Fox River
Corridor Study
wraps up it's work
with consensus
units. The study
has had good
participation at
unit meeting.
Expect lively
discussion at
consensus,
February 11 and
12.

Late February the
Library Study asks
consensus
questions (located
elsewhere in this
Bulletin). If you
already have an
opinion on the
library expansion
plan, expect to
have your thinking
challenged. This
committee asks
difficult
questions: and,
they've done their
homework. We need
member input to
come to a
meaningful
position. See you
there!

Don't forget our
voter service
activities. If
you've seen the
aldermanic and
mayoral
candidates'
interviews you
already know
Cheryl has done a
great job bringing
the candidates to
the public. Good
luck to all the
candidates!

Please notice
we've added a
program item to
the March
calendar. The
Social Policy
committee is
sponsoring a
general meeting on
the Domestic Abuse
Shelter. The
shelter's needs
certainly have
expanded since its
inception. We'll
explore the
changes and
challenges facing
the shelter. Come
and participate in
the potential
debate concerning
privatization of
the shelter.

Welcome to all our
new members! We
love to see you at
any and all of our
meetings.

- lively issues -

LIVELY ISSUES REPORT:

JANUARY 29, 1992

The meeting started at 7:30pm with twelve members in attendance. Present were: Beth English-president, Helen Nagler, Sue Kinde, Jane La Chapelle-Mc Carty, Cheryl Barnes, Holly Park, Eunice Topol, Marty Hemwall, Ann Norman, Jack Sampson, Mary Cronmiller and Pat Mc Connell.

Beth reviewed the National positions listed in the Bulletin. An "Aye", "Nay" vote was taken to determine whether to retain or drop them and all positions were retained.

Discussion moved-on to program issues for emphasis 1992-94. There were fourteen issues presented. Electoral Reform, Federal Deficit and Budget, Right of Privacy in Reproductive Choices, Trade and the International Economy, Arms Control, Defense Spending, Waste Management, and Pollution Control, Energy, Use of the Nation's Land, Health Care, Civil Rights, and Workforce Issues in a Changing Population. Several members voiced their preference for an issue and debate ensued concerning priority and ranking. The members felt strongly about including the threat to our public lands, especially wetlands due development and heavy logging. It was felt League should stress international cooperation of resources, and promote protection of public lands.

Also at issue was to include preventive health care for children under the Health Care heading. After much discussion and re-voting, our top three priorities were discovered.

- 1) Health Care
- 2) Right of Privacy in Reproductive Choices
- 3) Civil Rights

The final segment of the meeting dealt with our Local Program. Ten items were brought forward for consideration. Literacy- Appleton was described as a "black hole" for illiteracy with many English-as-a-second language and teen, as well as adult, illiterates. Reading specialists in the schools have been deleted to bare minimums. Questions such as; can you use block grant money for this? or would it be possible to form a literacy coalition? were raised. Education- this issue brought forth great deal of discussion. Three main issues were focused 1) the rotating school year and its effect on the school system. 2) building utilization 3) administration structure. Housing- is scattered in the city for low income individuals/families. Juvenile Issues- such as lack of recreation, need for adolescent mental health care and problems with the juvenile justice situation. Annexation, Human Services- county mandated versus non-mandated services. Privatization- the hiring of private firms for trash, recycling, schools, ambulance, etc. Find out what the implications of privatization are: 1) taxpayers cost 2) monitoring 3) shift of control 4) safety of usage. Mass Transit- possibly a joint study with the Neenah-Menasha League. Study the inter-connection of the bus systems, and how costs and services could be equalized. County Sales Tax- study how cities utilize and are responsible for the tax. After several votes, it was decided Education should be our focus this year. Mass Transit and Privatization would be worked into committees. The scope and wording of the Education study will be written by the board before Annual Meeting.

LIVELY ISSUES REPORT

Decisions of the Board 2/4/92

The Board voted to study Education for the coming year. It was broken-down into three sub headings:

- 1) The rotating school year and its effect on the school system.
- 2) Building utilization.
- 3) Site-based management.

It was also decided due to the broad scope of the study, to utilize co-chairs to handle the amount of material that will be gathered.

Recommended action emphasis topics were:

- 1) Natural Resources Committee
To follow the construction, utilization and management of the Materials Recycling Facility (MRF) at the Landfill.
- 2) Social Policy Committee
To follow privatization of community services in Appleton.
- 3) Education Committee
Library advocacy

Respectfully submitted
Patricia Mc Connell
Action VP

TOLL-FREE HOT LINE



This month Wisconsin residents who want to voice concerns or receive information from their state representatives will need to dial a new phone number for the toll-free legislative hot line.

The new number is 1-800-362-WISC, or 1-800-362-9472. Call Monday through Friday 8 a.m. to 5 p.m.



LIBRARY STUDY

What kind of library does the community want?

What changes would you like to see?

Less No More
Emphasis Change Emphasis

Children's:

Space
Collection size
Staff size
of Programs
Weed Collection
Educational toys/
Equipment

Young Adult:

Space
Collection size
Staff
Programs

General/Adult:

Space
Collection size
Staff
Programs
Automation
Study/Quiet Space
Patron Survey
Staff Development
Noise Control
Circulation area

Handicap Services:

Consult advocacy groups
Automate front doors
Literacy collection
Parking

Volunteers:

Use of

PR:

Suggestion box
Signs and labels
Input into collections
Newsletter/newspaper info
Info/new patron/card application desk

Recognizing there is no free lunch, how do we pay for changes?

What action should LWV take to insure this kind of library?
(Give copy of recommendations to Library Board, Common Council,
AAUW, FOAL etc)

Beth English
3650 Chappell Drive
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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LET'S PARTY!

CELEBRATE EARTH DAY WITH US BY GUIDING
SHOPPERS THROUGH A LOCAL GROCERY STORE
HELPING THEM IDENTIFY ENVIRONMENTALLY
FRIENDLY PRODUCTS

NO EXPERIENCE NECESSARY!

THERE WILL BE A SHORT TRAINING SESSION.
CALL GAIL HOFF 731-4492



EARTH DAY
CELEBRATIONS

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



CALENDAR

Tues. April 7th
Board Meeting @5:30
Beth English's
3650 Chappell Drive

Don't forget to come
early for Election Night
Reporting afterwards.

Tues. April 28th
5:30 p.m.
Annual Meeting
Jason Downer Commons
Lawrence University
(Menu details inside)

APRIL
1992

Wed. April 22nd
7:00 p.m.
Earth Day Celebration at
Copps Food Center
(More Info Inside)
Anyone interested in helping
with the Green Grocers tour
by serving as a tour guide
please call Gail Hoff
(731-4492). It's easier
than you think! We have
a short video and some
literature to fill you in.
Then it's up to you to
share the information on
Earth Day.

THE 1992 NOMINATING COMMITTEE OF THE LEAGUE OF WOMEN VOTERS OF
APPLETON IS PROUD TO ANNOUNCE ITS SLATE OF OFFICERS:

PROGRAM VICE PRESIDENT	KATHY ISAACSON
TREASURER	HELEN HEIL
DIRECTORS	KATHY KAMP
	JANET LENOBLE
	HOLLY PARK

THE NOMINATING COMMITTEE FOR 1993 IS:

GRETCHEN BAMBRICK-CHAIR
MARCIA HITTLE
JAN QUINLAN

THANK YOU ONE AND ALL!
RESPECTFULLY SUBMITTED:
JAN QUINLAN-CHAIR
HELEN NAGLER
PAT McCONNELL
JODIE KACER
DEB MATZ



**NOMINATING COMMITTEE
REPORT**

APRIL BULLETIN: **PRESIDENT'S MESSAGE**

It's April and it's time for the League's Annual Meeting. You will find details and a tear off reservation form for this event elsewhere in this bulletin. Please come to the largest of League's general membership meetings, April 28.

There is a lot of information in this newsletter. Take time to peruse the pages.

A group of us will be attending state council in Wausau, Saturday, May 16. We still have room if you would like to join us for the day. Let me know.

The natural resources committee is planning another Green Groceries tour of Copps food store. Those who attended last years had a wonderful time. I can't think of a better way to celebrate Earth Day, 1992.

Encourage everyone to vote Tuesday, April 7. League has done as well as it could to get information to the voter. May the best candidate win!

Beth

SPECIAL NOTE:

The April 7 board meeting will be starting earlier than usual to allow the board members a chance to join in election night reporting. League members will be reporting to WHBY the results of the Appleton city clerk, assessor, and mayoral races. The board meeting will therefore begin with sandwiches at 5:30 at Beth English's, 3650 Chappell Dr. and conclude in time to get to the polls.

ANNUAL MEETING APRIL 28TH, 1992

*Social hour 5:30 - 6:00
Dinner 6:00 - 7:00
Business Meeting 7:00 -*

ANNUAL MEETING DINNER RESERVATION

MENU:

Dinner Rolls

Boston Bibb Salad with Raspberry Vinaigrette

Choice of entrees (circle one)

Grilled Tarragon-Orange Chicken

OR

Cinnamon-apple Pork

Apricot-raisin Rice Pilaf

Green Beans with Bacon and Lemon Zest

Peach Cake with Raspberry Melba Sauce

Coffee, Tea or Milk and Optional Chablis Wine

Please circle the entree you prefer and send your reservation with a check for \$9.50 to:

*Kathy Isaacson
607 Prospect Avenue
Appleton WI 54911*

Reservations must be in by April 17th.

Name: _____

help us
celebrate
EARTH DAY
1992

Join Us
at


Coops


FOOD CENTER on Wed.


1919 E. Calumet
Appleton — 734-0636

April 22nd
7:00 p.m

for a "Green Grocers" Tour !!
learn how to shop with the environment in mind

 open to the public
50...
bring a friend or two!

 dessert and coffee
for League Members
afterwards

 DOOR PRIZES

at THE **Hobnobbins'**

LOCAL STUDY COMMITTEE: LIBRARY UPDATE

The restructured Local Study Committee on the Appleton Public Library began meetings in December. As this study was an update, the committee decided to take the original League positions and determine to what extent those positions have been fulfilled. Formal and informal interviews were conducted with the following APL staff: Jerry Pennington, director; Carol Des Jardin, children's department section head; Terry Dawson, assistant director; Ray Bignovich, assistant director. In addition, interviews, information and opinions were obtained from: Jim Klein, Multi Media Supervisor, Appleton area School District; Rick Krumweide, director of OWLS; Debbie Natali, former assistant director of Waco-McLennan Library, Waco, Texas; Joan Schneider, Public Policy Chair AAUW; Pete Gilbert, reference librarian, Lawrence University; many patrons and non patrons.

Some basic data was obtained from the 1990 Wisconsin Library Service Record and the July 19, 1978 Report of the Library Building Committee of the City of Appleton. Additional data was obtained from the Community Needs and United Way Priorities, March, 1988, and also from the OWLS Library System Plan 1992-1996.

Statistical, budgeting, programming and organizational information and a consultants report on the library physical plant were provided by APL staff.

Karen de Young arranged a tour of the library with a question and answer session conducted by Cece Wiltzius and Terry Dawson.

Respectfully submitted by the committee:
Kathleen Mattingly, chair; Berta Churchill, Karen de Young, Beth English, Jan Quinlan and Eunice Topel.

Library Update Concensus

The Appleton League remains a strong advocate for the Appleton Public Library (APL), particularly for the Children and Young Adult departments. The population growth of the APL service area has strained the resources of the Children's department and will, in a few short years, overwhelm the Young Adult department if changes are not undertaken soon.

The primary need of the Children's department appears to be books. Additional funding would enable more aggressive weeding of the collection with a net result of no additional space for the collection being required in the near future. The total decimation of the picture book and early reader collections during the summer could be addressed by utilizing elementary school libraries as was done in the past. Appropriate compensation for staffing would have to be provided. APL would need to provide a professional staff with volunteers being provided by the PTAs.

The Young Adult collection should be increased with a staff member dedicated to developing it. The collection will be used if, like the Children's department, the staff knows the material. OWLS may be able to assist in developing the collection.

The adult collection is in need of weeding and updating. More adult students have created a need for more quiet study carrels.

The continued growth of Appleton requires a serious look at expanding the library, with all its parking problems, (which will in all probability get worse with the opening of the Fox Cities Children's Museum) or planning for a branch library. Doubling the space in the Children's department as currently proposed would require an increase in staffing and materials. A rearrangement with some downsized children's furniture might meet the current space needs of the department, but not the need for additional space for programs. The proposed renovation of the basement and first floor might meet the need for additional space for adult and teen users.

Before undertaking any renovations, League members felt it was very important to consult area advocacy groups to obtain their access and program needs. Automating the library doors as originally recommended in 1978 would help a wide range of users. It was felt the library should be taking a leadership role in dealing with illiteracy in the community.

The APL has a well earned reputation as a reference library. The reference desk is thought to be operating at full capacity. The separation of telephone from walk in reference was supported.

The perceived lack of sufficient funding for staff development was a concern. An ETN room would be one way to provide easy access to programs for the staff and general public. It was hoped the Appleton Library Foundation could be convinced to provide this program. Additional funding for staff development was recommended.

The APL needs to make known its programs, collections and services. In house, this could be accomplished with more visible and descriptive signs, and labels especially in the children's department. Identifying staff members with "Welcome to the APL" type buttons would facilitate library usage by new patrons. The Post Crescent should be contacted for inclusion in the Annual Report edition and for a weekly item, "What's New at the APL". A suggestion box was highly recommended to give the library input into collections, services and programs.

The League feels the library staff is already doing all it physically can. The additional services (reference, PR), programs (children's, literacy) and increased weeding will require additional staff and additional funding. It is therefore very important the APL receive the fullest support from all the affected communities. Most senior citizen and special needs outreach programs are provided through OWLS. A drop in county funding may affect these programs.

FOX RIVER CORRIDOR: The Fox River and Its Banks 1991-1992

The League of Women Voters has long supported water quality improvements; the study of the Fox River by the Appleton League reveals the immense strides made by industry and government in cleaning up the river. The Fox River has been changed from a polluted, industrial river to one clean enough for recreation and water supply. Now communities along the banks are turning back to the river that unites them.

The Appleton League of Women Voters supports protection and restoration of the river and its water quality, the river banks, and unique historical features:

I. Environmental Goals:

A. Water Quality:

1. Continue improvement of water quality.
2. U. S. Army Corps of Engineers to remain in charge of water regulation through maintenance and operation of the dam system, since they can best coordinate the conflicting needs of the varied uses of the river (from hydroelectric power production to municipal water supply to wildlife habitat).

B. Natural Areas Protection:

1. Protect unique places like Thousand Islands Conservancy Area, with its special habitat for eagles and herons. Harmful boating activities to be regulated by low speed, low wake restrictions; certain areas or hours off limits; noise regulations.
2. Promote wetland and shoreland restoration.
3. Encourage native vegetation and wildlife; discourage harmful non-native vegetation and wildlife, such as sea lampreys, zebra mussels, starlings and house sparrows. Measures to exclude sea lampreys from the river system.

C. Riverbank Protection:

1. City of Appleton should adopt a shoreland zoning ordinance at least as strong as the ordinance required of counties and unincorporated areas by the Department of Natural Resources.
2. Prevent erosion.
3. Protect scenic qualities by restricted tree cutting and appropriate replanting of native vegetation.

D. Public Access:

1. Encourage hiking and biking trails that skirt the river. Walking may be more compatible with urban neighborhoods.
2. Provide public boat access, with boats controlled by noise ordinances and not encouraged in important natural areas.
3. Promote city parks along the river.

II. Economic Goals:

- A. The Lower Fox River remains a working river, and requires water level management by the U.S. Army Corps of Engineers to assist its multiple uses.
- B. Restore the navigation system, with the repair and ongoing maintenance of the historic locks, since a through navigation system could not be recreated if it were lost.
- C. Encourage private and public development in the river corridor, making creative reuse of existing buildings.
 1. Promote historic buildings, museums, the locks, and excursion boats.
 2. Avoid a "Dells" effect.
 3. Discourage gambling.
- D. Coordinate emergency rescue preparedness.

III. Historic Goals:

- A. Promote the Fox-Wisconsin National Heritage Corridor, as a means of saving natural and historic features.
- B. Repair and continue operation of the historic locks navigation system, with durability stressed over historic replication.
- C. Support a Landmarks Commission in the City of Appleton.
- D. Preserve the visual fabric of the river through adaptive reuse of historic structures.

CAMPAIGN FOR
CITIZEN POWER
 ELECT TO

TAKE **BACK**
THE SYSTEM

FINAL CALL TO COUNCIL '92

12TH BIENNIAL COUNCIL
LEAGUE OF WOMEN VOTERS OF WISCONSIN, INC.

Westwood Conference Center Wausau, Wisconsin
May 16, 1992

Come to Council '92...Share the Fun...Use YOUR VOTES

- Participate in Plenary Sessions and Convention Decisions
- Attend Workshops
- Network with Other League Members
- Enjoy the **Citizens Of Distinction** Luncheon

Tribe to Excellence

SEND TWO DELEGATES...Each local League is entitled to send the president or an alternate and one additional delegate. Bring other League Members as visitors and share the fun. The one-day format of Council '92 has been designed to reduce the cost of lodging and meals, enabling more Leagues to participate. If your League members would rather stay overnight, a limited number of rooms will be available at the Westwood Conference Center. The Wausau Area will host the WI State Lions Convention during the same weekend and lodging will be at a premium-make your reservations today!

TAKE THE INITIATIVE...ATTEND COUNCIL '92

LWVWI-12th Council-May 16, 1992-Westwood Conference Center-Wausau, WI
Mail registration and fees to State office by April 1, 1992
Registration Fee: \$50 (luncheon and kit included) for delegate alternate or visitor.
Each League is allowed two voting delegates (bylaws Council)

Delegate status:

- P- President
- D-Delegate
- A-Alternate
- V-Visitor

League Name: _____
Last name _____ First Name _____

Phone# _____ Delegate Status _____

*Deadline to both
English, March 31st.*

Certified by President: _____

Fees enclosed: _____

Registration deadline: April 1, 1992 send form and fees to LWVWI, Inc. 122 State Street, Suite 405, Madison, WI 53703-2500. Telephone (608)256-0827 (reproduce if necessary or continue on back)

Beth English
3650 Chappell Drive
Appleton, WI 54914

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Permit No. 171

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

YES!! YOU CAN STILL JOIN LEAGUE.....

FOR JUST \$15 YOU CAN BECOME A MEMBER OF APPLETON'S LEAGUE.
THESE DUES WILL BE GOOD UNTIL FALL

BUT...THIS OFFER APPLIES ONLY TO NEW MEMBERS
PLEASE JOIN US-WE WOULD LOVE TO MEET YOU

SEND YOUR CHECK PAYABLE TO:
SUE SILTON
540 RIVER ROAD
APPLETON, WI 54915

BULLETIN

THE LEAGUE OF WOMEN VOTERS

OF APPLETON, WISCONSIN

PRESIDENT

Beth English
3650 Chappell Dr.
735-9917

CELEBRATING 50 YEARS IN APPLETON - 1939-1989

BULLETIN EDITOR

Holly Park
511 E. South River
749-1506



**DON'T
MISS!**

May 19th

FOX RIVER CORRIDOR STUDY

COME TO THE FOX RIVER POTLUCK AND WATER DEPARTMENT TOUR!

— MAY 19TH —

WE WILL MEET AT LUTZ PARK BEGINNING AT 5:30 P.M.

Bring a potluck dish if you can, but please come even if you don't have time to prepare one. Anyone who can't make it in time for supper is welcome to join us later for dessert or meet us at the Water Department at 7:00p.m. It would be appreciated if you can bring your own plate, cup, and utensils. Drinks will be provided. (You won't want to miss the Rapide Crushe punch!)

At 7:00 p.m. we'll go to the Appleton Water Dept. for a tour of the updated treatment facilities.

If you plan to come, a call to Vicki Milde(730-0596) or Holly Park(749-1506) by May 17th would be appreciated so that we have an estimate for planning purposes. If you haven't called, but find you are able to come, please do so.

In case of inclement weather, we will cancel the potluck and meet at the Water Dept. at 7:00 p.m. Appleton Water Dept. is located at 337 Water Street. Take State St. to Jackman, which leads down to Water St. Street work should have progressed enough by then to allow access to the Water Dept., where the gates to the parking area will be open to us. Hope to see you there!

TO THE APPLETON-LVW ANNUAL MEETING:

I would like to thank you all for coming this evening. It is wonderful to feel the strength of this organization when we all come together like this once a year. Appleton League of Women Voters has had a good year. I can't remember a year when we have been active on so many of our positions--from reducing the size of the county board--to opposing a parental consent bill, from annexation and recycling--to supporting a strong downtown Appleton.

None of this would have been possible without the work of all of us in the organization. Years of well researched study of the issues contributed to our ability to raise our voices in well informed support or opposition. We think the community is a better place to live because of our involvement. Our high profile in the community is one of our strongest membership tools. Our name is visible. Our positions are clear. And our politics affect local policy.

The other element in keeping our enthusiasm high is the selection of an active, willing board of directors. Their commitment to League's agenda is infectious. It contributes to the willingness of the rest of us to give our time and talents when asked. I can't overstate the need for new members enough, however. New members provide us direction, scope, and innovative leadership. We will go the way of the ailing League without new members.

I bring up action and membership now, at our annual meeting, because the face of League is changing. Our national leaders are concerned about the direction we are headed. League's traditional emphasis on voter service, research and study, and advocacy are in jeopardy. The national and state Leagues are asking tough questions. Can League continue to do all these things? Do we have to make choices? The problems are affecting all of us. Volunteerism is not as possible as it once was. We are being forced to pay for services we once could find a member to do.

If League is to continue its programs to encourage participative democracy, where does League's job end? Should we begin to pay lobbyists to carry our message to our legislators? Do we form alliances with professional research services to do our studies for us? National will again be asking for an increase in dues. I imagine the state League will follow suit. How do you feel about the level of services you get from state and national? What would you change?

I can't imagine a local League without a national or state branch. How good is a position without the study and consensus used to derive the position? Where would we go with a position if there was no advocacy? It is the collective voice of League that carries impact! Well, you get the picture. This League is fortunate to have many members who are willing to lend their time and talents

to causes they believe in.
All Leagues are not so
fortunate.

You will be sending
delegates this spring to the
State Council and to the
National Convention. Make
sure they represent your views
on League's future direction.
Make sure we have the kind of
League you want to belong to.

Beth

Report from the Hill

In order to bring all of Leagues' unique grassroots power to bear on the federal legislature, members may wish to subscribe to the League Action Service (LAS) through "Report from the Hill" and "Action Alert". LAS provides crucial congressional background updates. Just call Publication Sales Department at (202)429-1965. Only \$10.00 a year. LAS accepts major credit cards or a check.



A BIG THANK YOU

Thank you to the 25 people who agreed to do election night reporting for us for the primary election. League reported to NES, AP, and locally to WHBY. That service will net us approximately \$300.00. Please say yes again this fall when we get the opportunity to do it for the presidential election.

Thank you for many years of public service. Pat Schinabeck, Barb Grant, and Terry Flom will not be returning to the city council. Deb Matz and Helen Nagler will be serving us as representatives to the city council and county board, respectively. Thank you for your active participation in government.

Beth English
3650 Chappell Drive
Appleton, WI 54914

League of Women Voters
P.O. Box 1281, Appleton, Wisconsin 54912-1281

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COMING EVENTS

SUMMER CALENDAR

MAY 16	SATURDAY	LWV-WI STATE COUCIL WAUSAU
MAY 19	TUESDAY	FOX RIVER CORRIDOR WRAP-UP WATER DEPARTMENT TOUR
JUNE 13-17	SAT-WED	LWV-US NATIONAL CONVENTION BOSTON
JUNE 15 <i>July 20</i>	MONDAY	POLITICAL ADVOCACY WORKSHOP UNITARIAN FELLOSHIP HALL PLANNED PARENTHOOD/LWV COSPONSORS
JULY 13-16		DEMOCRATIC PARTY NATIONAL CONVENTION
AUGUST 17-20		REPUBLICAN PARTY NATIONAL CONVENTION



August, 1992

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
511 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr
832-0718

Calendar

September

- 1 Board Meeting
7:00
Mary Cronmiller's home
19 S. Meadow Drive
- 8 Election
- 15 New Member Meeting
7:00
Valley Transit
801 S Whitman
- 24 Health Care General Meeting
7:00
Debbie Matz's home
2200 N. Nicholas St.
- 26 Octoberfest
Issues Briefing (Madison)

Please Come!

President's Notes

Moving into our League calendar in the fall of an election year means we really hit the ground running. There will be many real opportunities for involvement in the political process. The League has vowed to "Take Back the System". Locally, we have planned several voter service projects all aimed at the Wisconsin LWV goal to increase the popular vote by 2-3% November 3rd.

Statistically, those who take the time to register to vote are the most likely to vote on election day. League will again be registering voters at our Octoberfest Booth, September 26th, downtown Appleton. We will have a special opportunity to attract new voters as WAPL will be running a "Rock the Vote" promotion in the month of September. If you would like to be deputized to register voters or would like to work at our Octoberfest booth, contact either Cheryl Barnes or Gretchen Bambrick.

October 28 is the League sponsored Kid's Vote. This program allows school age children to experience the electoral process---training a whole new generation of voters.

The Directory is included in this mailing. Take time to browse through it. Find the study committee or standing committee that matches your interest and volunteer. They all could benefit from your input. But, if this isn't the time you can add even one more thing to your agenda, then join the League by paying your dues. Your dollars can support the League activities and are essential to League influence and credibility.

See you in September

Beth

Financing Health Care:

Why has it gotten everybody worried?

The second half of our health care consensus deals directly with what has everybody worried: the financial aspects of the health care industry. I have included some financial information in past bulletin articles, because I felt the delivery and financial aspects of health care could not be evaluated independently. The more I have learned about the health care system, the more I realized that the really tough decisions come when one looks at the costs, then figures out how much society can pay, and finally looks at what services CAN be provided with those funds.

As background we should examine other health care systems as well as the proposals our government leaders have presented. As we think about the systems we should ask ourselves i) can this system hold spending at the rate of inflation or lower, ii) what are the drawbacks, and iii) does it control costs or merely cut services?

Health care models utilized in the industrialized world fall into one of the following categories:

- Free-market, Third party payer
- National Health Insurance (NHI)
- National Health Service (NHS)
- Government-mandated insurance

We obviously fall into the first category. And while the U.S. system is looked upon as the best in the world with the finest providers and the most advanced technology, it is the most costly and doesn't serve nearly 37 million people who are uninsured. Americans have turned to the other models (summarized below) to figure out how the U.S. can provide universal care and control cost increases at the same time.

NHS programs, used in Great Britain and Sweden, provide universal care to all citizens through a system financed and delivered by the government. This system has the most government involvement; the government owns most of the hospitals and employs most of the doctors. In such systems, a budget is set, which in turn limits the supply of some services available to patients. Countries using this model spend a smaller percentage of their GNP than any other model.

NHI, used in Canada and Australia, is an insurance program financed with taxes and provides patients with their choice of physicians and hospitals. A binding fee is negotiated with the doctors, and hospitals are required to provide the services within a flat annual budget. While costs are held down, there is little capital available for hospital improvements and new technology. This means that people must wait for some non-emergency procedures. The largest savings from the system are due to uniform billing procedures which cut administrative costs for all providers.

Government mandated insurance used in France, Germany, Italy, Japan and the Netherlands, is a required universal insurance which the government helps regulate. The delivery of care is mainly provided by private physicians and hospitals. The funds, which are raised through basically payroll taxes, are

managed by groups that negotiate fees with the providers to control costs. These cost controls have been effective, but countries using this model spend more on their health care system than those using the NHS model.

Politicians, providers, financiers and users of U.S. health care services have joined groups supporting numerous solutions in hope of controlling the spiraling costs and providing access to the uninsured. In general, these proposals fall into three categories:

- Government or Single-Payer Insurance
- Employer-based or "Play or Pay"
- An Incremental Approach

The single-payer approach provides universal access, giving individuals a choice of doctor and hospital. Financing would be through payroll taxes, income taxes, or a combination of both. Cost controls are set by negotiating fees with doctors and setting hospital budgets, and monitoring the use of high-tech equipment and procedures.

The "play or pay" approach requires employers to provide coverage for their employees or contribute to a government-subsidized plan through payroll taxes. The subsidized plan could supplant current government programs, but will require individual taxation to cover low-income and unemployed populations. Private doctors, hospitals and other health care providers would still give us our care, but rates would be regulated by the government.

The incremental approach would make changes where major problems have been identified, including: i) health insurance reform, ii) tax credits and deductions for low- and middle-income populations, iii) malpractice reform, and iv) public program expansion. The delivery of care would not change from our current system and it does not guarantee universal coverage. Cost controls are assumed to be in the hands of cost-conscious individuals forcing competition between providers.

After looking at these options, you may come to the same conclusion I have: the only way to truly control health care costs is to have a society that doesn't get sick. Well, that is not going to happen, so we have to examine how to provide services more efficiently, look into ways to halt the over-utilization of the system, eliminate unnecessary costs, and encourage people to live healthier lifestyles.

As we meet to discuss the financing of health care throughout the fall, I ask you to think about ways we can improve our health care system. What should we keep? What are we willing to give up? And what should we truly expect from our health care system?

Join us on Thursday, September 24th at 7:00 (2200 N Nicholas, Appleton) to discuss financing health care. April Brand from the Salvation Army will give us insight on people who fall through the cracks, the services they require and the costs associated with those services. We will also discuss the costs of our public programs: Medicare and Medicaid. See you then!

Deb Matz, Study Chrm.

League of Women Voters of Wisconsin Education Fund
invites you to participate in

1992 LWVWI ISSUES BRIEFING
Sept 26, 1992 8:30 am - 3:00 pm
Inn on the Park - Madison, Capitol Square

SCHEDULE:

- 9:00-10:15 Debate: Good Government and the Executive Branch: Civil Service and the Appointive Powers Under Fire
Speakers: Dennis Dresang - University of Wisconsin Faculty and former Director of the LaFollette Institute of Public Affairs
Win Davies - Executive Director, Association of Career Employees
Jim Klauser - Secretary of the Dept. of Administration - has been invited to speak
- 10:00-11:15 Session A: Roundtable Discussions on the Appointive Powers of the Executive Branch
Facilitator: Diane Martin - LWVWI Civil Service Study Chair
- Session B: Health Care Reform in Wisconsin - An Update
Speakers: Jan Martin - LWVWI Health Care Study Chair
Judith Nugent - LWVWI Legislative Committee
- Lunch 12:00-1:00 Children and Adolescent Services: Coordinating our Efforts in Wisconsin
Speaker: Dr. Janice Ereth - Juvenile Court Coordinator of Milwaukee
- 1:00-1:30 Informal Networking
- 1:30-2:45 Session A: Taking Back the System: Citizens and Politics
Speaker: Jack McBride - Kettering Foundation Consultant
- Session B: Roundtable Discussion of Children and Adolescent Services in Wisconsin
Facilitator: Mary Jo Tietge - LWVWI Task Force on Children and Adolescents

REGISTRATION DEADLINE: SEPTEMBER 18, 1992

NAME _____ PHONE _____
ADDRESS _____
LEAGUE _____

* Vegetarian Meal Available upon request

Fees: \$15 Member; \$25 non-member; \$10 lunch only
(after September 18 add \$5, Lunch may not be available)

Return this form and check written to: LWVWI-EF at 122 State St. Suite 405 Madison, 53703-2500

Convention Notes

by Pat McConnell

Two delegates from the Appleton-area LWV attended the '92 convention held at the Sheraton Boston hotel. Approximately 1,160 delegates attended from every corner of the country. Wisconsin had an active group of 27 Leaguers. Highlights of the convention include the first-ever challenge to the nominated slate of officers and directors for LWVUS. In true league fashion, LWVWI and the LWV-Indiana joined to host a Q&A forum to find out the positions these candidates held on a variety of issues. 600 delegates turned out at 7am for a rare chance to see and listen to women who head our organization. In the end, the proposed slate of nominees was elected except for the replacement of one.

On Sunday evening, delegates marched to a nearby Methodist Church with Sara Weddington as speaker in a Vigil for Choice. At the church, the traditional role call of the states included the highlights of the activities on the issue in each state. The march was covered by local news and made front-page in several newspapers.

The plenary session led to the adoption of several proposals. Most importantly, Phase 2 of the Health Care study with a consensus process and responses postmarked by February 10, 1993 and the four recommended issues for emphasis. They are: health care, election reform, right to privacy in reproductive choice, and waste management and pollution control.

A great deal of time was spent debating the proposed budget and financial state of the LWVUS. The budget passed was a deficit budget by \$13,200 even though it contained a \$1 increase in the PMP.

The LWVUS convention has a strong reputation for attracting excellent speakers, and this year was no exception. Aside from hearing Sara Weddington, the pro-choice attorney for Roe vs. Wade, we enjoyed Kathy Hall Jamieson, a panel of women office holders entitled "We Get It, They Don't"---moderated by Harriet Woods, president of the National Women's Political Caucus--and Gail Checky, author of Passages and a new book Silent Passage.

Beth English and I appreciated the opportunity to represent you nationally.

League of Women Voters

P.O. Box 1281, Appleton, Wisconsin 54912-1281

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Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911

LWV

October, 1992

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
511 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr.
832-0718

Calendar

October 8 at 6:30

Take Back the Night
Houdini Plaza

October 13 at 7:00

Board Meeting
Kathy Kamp's Home
1201 Hawthorne Drive

October 20 at 7:00

Education General
Meeting
Early American Room
Appleton West High School

President's Notes

At the urging of local Leagues across the country, the national board has produced some generic membership tools. We have recently received 200 "Join the League" brochures, lists of recruitment ideas that have worked for other Leagues, and two 15 minute videos that highlight great projects Leagues have completed. We have already started using ours.

The campaigns will be wrapping up this month. The state League has been negotiating with the Kasten and Feingold campaigns to sponsor a series of statewide debates. We hope to see a Green Bay or Fox Cities senatorial debate. Both candidates need support in our region. We will again be sponsoring local debates and forums on Cablevision. Let me know if you would be willing to help.

The best way to experience League is to get involved in a study committee. The education committee is now faced with a February referendum on year round school--really putting the pressure on League's ability to rally. Talk to Nancy Pourciau or Marty Hewall to lend your assistance.

Beth

Publications:

"The Bill of Rights, An Introduction" is a Wisconsin Bar Foundation and the League of Women Voters of Wisconsin publication. We have copies for every member. They will be available at any of our meetings this year...Just pick one up!!

LOWV-Appleton Study Areas

Health Care Study

Throughout our health care study, we have looked at our health care system from many perspectives. Much of what we have reviewed seems to be far out of our individual control, yet there are many ways, as individuals, we can affect the types of services provided to us and the cost associated with those services.

One of the things we can do is to complete an advance directive, which will define the types of future care one wants if one becomes unable to communicate one's wishes. This is often difficult for many to discuss, yet it is important that you let your loved ones know YOUR preferences towards health care services.

If you wish to get more information about advance directives, we will discuss it at a future meeting, or you can call Gretchen Bambrick at 832-6702 or The Center for Public Representation at 1-800-369-0388

A New Look at Health Care

Wisconsin Health Decisions, along with the Wisconsin Public Television and UWEX/Community Extension Services, will present a health care telecast and discussion called "Health Care Cost and Access: What's Fair?" on Thursday, November 12th at 7 pm in the Outagamie County Courthouse. The program will focus on the ethical issues of fairness in our current health care system. The telecast provides dramatizations of real life dilemmas and discussion of the ethical values underlying each scenario. A group discussion with a panel in Madison (via satellite) will follow the television program to help communities evaluate their values of fairness in health care practices. By looking at the fairness (instead of the economics and access) of health care issues, communities may begin to understand the real conflicts (ethical choices) which have prevented us from reaching a solution.

Anyone interested in receiving training to facilitate a group on the night of the broadcast, contact Gretchen Bambrick at 832-6702.

If you are interested in attending the program on November 12th, call Karen Dickrell at 832-5122 or Gretchen Bambrick at 832-6702

Debbie Matz, Chairman

State Civil Service Study

The State LOWV study this year focuses on the civil service and the appointive powers of the Executive Branch. This is the second year of a two year study of the cabinet form of government and how it relates to the structure of the state agencies, system of civil service and the relative strength of the executive and legislative branches of government as well as the electorate.

Betty Breunig is leading this study for our local league. If you are interested in serving on this study committee, contact Betty at 739-2670.

Education Study

Overcrowding in the Schools

What is the solution for the overcrowding in Appleton's public schools? The Appleton School Board has been studying three possible options during the past several months: year-round school, a third high school, and the concept of the "High School of the Future." On October 26 they hope to decide on their course of action for a spring referendum.

The LOWV Education committee is also examining the three options and will hold a general informational meeting with a speaker on October 20th at 7 p.m. at Appleton West High School. Units will follow at a later date.

Nancy Poucian, Co-Chairman
Marty Henwall, Co-Chairman

Concurrence: LWV-WI Redistricting Position

(The following are excerpts from Anita Williams, State Board Redistricting Commission Campaign Committee)

"Redistricting proceeded much as we expected this year. To put the matter very simply, 'politics as usual' prevailed. The RCCC is in a position (at last) to testify to the immense amount of time, money, and energy that has been expended to no purpose this year and last. At the present time the federal courts have the Republican lawsuit before them and someone will establish a redistricting plan under which candidates will run in the fall election. As you attend candidates forums and debates this election season, the RCCC urges you to vigorously question candidates about the fiasco we have once again witnessed as those with a vested interest have tried and failed to do redistricting.

At the same time, the RCCC has become aware of non-commission methods of doing redistricting that have been very successful in other states. Iowa, for example, did redistricting in 20 days without serious problems! To that end, we have asked the permission of the state board to have local leagues do a concurrence, to revise our position slightly."

At its February 1992 meeting, the state LWV RCCC (Redistrictin Campaign Committee) discussed concerns that our present position may be too narrow. As a result an ADDITION was drafted for approval at the state board's March meeting. This addition, plus the pros and cons associated with it, are presented on the following page.

The Appleton LWV will arrive at concurrence after a short discussion period Tuesday, October 20 (in conjunction with the education general meeting). Please review the following materials and respond on or before October 20.

Additions/Corrections to the Directory

The 1992-93 nominating committee was omitted from your directory pages. They are Gretchen Bambrick, chair, Jan Quinlan, and Marcia Hittle. Janet LeNoble and Kathy Kamp are the board appointments. Also accepting positions this year are Ann Lindstrom, publications and Marty Henwall, co-chair of the education study.

Other Community Activities

Take Back the Night

Under cover of darkness, violence has crept into our every walk of life, eroding what should be every individual's inalienable right to personal safety. It shatters the lives of untold thousands of children, women and men each year, leaving in its wake pain and suffering--the cost of which, to society, cannot be easily enumerated. And not a single community in the Fox Valley is exempt. Headlines in any area newspaper provide bleak testimony that violence, most often inflicted by someone known to the victim, is no stranger here.

Violence in such numbers that it appears we have come to tolerate the intolerable.

But this is not the way most of us really want it to be. Overwhelmed by the complexities and stress of living in the world today, most of us are doing all we can just to keep our own lives together. Lack of energy, time or resources can prevent us from taking the steps we know are necessary to effect true change....to safeguard all that is important to us. There is a way, however, to take an easy first step. It doesn't take a lot of anything except people who care and want to say no to violence in the Fox River Valley.

TAKE BACK THE NIGHT is a gentle walk and rally for anyone who wants to express, in a visible and meaningful manner, concern about the scope and prevalence of

violence in our communities.

Come walk with us and TAKE BACK THE NIGHT, Thursday, October 8 at 6:30 p.m., Houdini Plaza, Appleton. Bring your friends, your kids, your neighbors or even your dog and we'll bring the candles. We'd be glad to see you there.

TAKE BACK THE NIGHT
Thursday, October 8

6:30 p.m. Gather at Houdini Plaza

7:00 p.m. Walk down College Avenue

7:20 Rally on steps of Lawrence University Chapel

FEATURED SPEAKER:

Carol Latham
Director, Office of Crime Victim Services
Wisconsin Department of Justice

8:00 Reception and Art Exhibit,
Lawrence University, Riverview Room, Student Union

WANTED! WANTED!

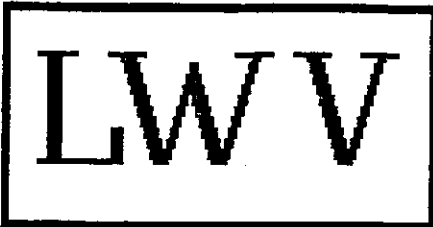
Its the time of year that we need new Observer Corps members to observe meetings of city and county governments as they debate next year's budget. In some cases, League members are the only public citizens in attendance, so this League activity is important. Please call Pat McConnell (730-8363) if you are interested.

League of Women Voters

P.O. Box 1281, Appleton, Wisconsin 54912-1281



Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911



The League of Women Voters
of Appleton, Wisconsin

BULLETIN

November, 1992

President
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Calendar

November

- 3 5:00
Board Meeting
Sue Silton's Home
540 River Road
- 18 7:30
Civil Service Meeting
Fox Valley Center
Room 1346
- 21 Skills Workshop
Fox Valley Technical Center
Bordini Center

December

- 1 7:00
Board Meeting
Holly Park's Home
511 E. South River
- 8 7:00
Education Meeting and
Holiday Party

President's Notes

November will be a transitional month from voter service activities to study and lobbying efforts. Many thanks to those of you who registered voters at Octoberfest, UW-Fox

Valley Center and Lawrence. The League's Kid's Vote project (who's commercials were filmed locally) culminates October 28th. Coverage of those school election results will be October 28, 7:00 p.m. on PBS's Smith and Co. Also, replay of LWV-Appleton issues forum on the "Funding of the Fox Locks" is being shown on the cable access channel 4 on Mondays at Noon and Wednesday at 6 p.m. We feel our efforts will not only increase voter turnout in this election, but will result in well informed voters.

With the election behind us, we can move ahead to our lobbying challenges. Both the city and the county budget deliberations begin the first week in November. Please let Pat McConnell know if you care to observe that week. Our local representatives look forward to the League "watchdogs" at budget time.

The education study committee is getting consensus ready to lobby on the questions of a third high school. The school board has been working in extra sessions in order to take a referendum to the voters in the February election. We want to part of the upcoming debate. Get to the study committee's general meeting if you want to learn more.

The state LWV is offering a workshop in Appleton on November 21. The day will be filled with several workshops that will help you master the techniques for adding vitality to our League's efforts. Anyone interested may attend.

Beth

Voter Information

Two Referendums will be included on the November 3rd ballot. Information on both is provided below.

The Statewide Property Tax Referendum

The November 3rd ballot will ask each voter to decide whether or not they support the following question:

"Residential property tax reduction. Shall section 1 of article VII of the constitution be amended so that the Legislature may reduce property taxes imposed upon residential and agricultural real property as defined by law, by authorizing credits against income taxes imposed by this state or payments from state revenues?"

The Wisconsin Attorney General's office has provided this explanation of the legislation in question and of the effect of a "yes" and a "no" vote:

Section 1 of article VII of the Wisconsin Constitution requires that property taxes be uniform, subject to certain exceptions. For example, real estate taxes can be paid in installments, forest lands can be taxed differently from other real estate and minerals can be taxed separately. Agricultural and undeveloped lands can be separately classified for taxation purposes and the Legislature can make special provisions for the taxation of merchants' stock-trade, manufacturers' materials, finished products and livestock.

A "yes" vote on this amendment would allow the Legislature to use income tax credits or direct payments from state revenues to reduce property taxes on residential and agricultural real property. The Legislature would define residential and agricultural real property. A "yes" vote, therefore, would mean that property taxes on residential and agricultural real property, as defined by the Legislature would no longer be required to be uniform with other property taxes, but could be reduced through income tax credits or payments from state revenues. A "yes" would also reorganize

the constitutional provision into subsections to facilitate future amendments.

A "no" vote would keep the present language of section 1 of article VII of the Wisconsin Constitution, would continue the requirement that taxes be uniform and continue the current exceptions to that rule.

Funding of the Fox Locks System

This referendum is a result of Resolution 53, passed by Outagamie County Board on July 14, 1992. The question is:

"Should Outagamie County property tax dollars be used to supplement the cost of the operation and repair of the Fox Locks System?"

Cablevision taped the League forum in which speakers Harlan Kiesow from ECRPC, Val Wylie from Fox Cities Convention and Visitor's Bureau, and Jim Smits, an Outagamie County Supervisor examined the issues. The replay can be seen on Channel 4 on Mondays at noon and Wednesdays at 6 p.m.

REMINDER...REMINDER...REMINDER...REMINDER

If you have not yet paid your dues....PLEASE send them as soon as possible to:

Helen Heil
LOWV-Appleton Treasurer
1735 N Oneida
Appleton, WI 54911

THANK YOU...THANK YOU...THANK YOU!!

...to all of you who weathered the rain to work at Octoberfest, registering voters and serving coffee and bagels with cream cheese. Both the Daily Grind and the Bagel Mill were extremely generous and helpful in providing supplies for our booth. Everything was in place for a fine day except for the weather. Through the "Rock the Vote" promotion with WAPL, we registered approximately 15 voters and gave out information about where to register to residents of other communities

Gretchen Bambrick

LOWV-APPLETON Study Areas

Civil Service

The Appleton and Neenah-Menasha Leagues are having a joint meeting to pursue our state study of the Wisconsin Civil Service. The issue we will be looking at is the conflict between the civil service (jobs obtained through passing an exam) and political appointments.

We are very fortunate that STANLEY YORK has accepted our invitation to speak on Wednesday, November 18, 7:30 p.m. at the Fox Valley Center, Room 1346.

Mr. York served two terms in the state assembly, was a commissioner in two state regulatory agencies, organized and directed the state's first energy office, and served in the Secretary's Office in the State Department of Health and Human Services. He is now in the civil service position of Director of the Winnebago Mental Health Institute.

In addition, he is an ordained clergyman and an attorney.

We assume that Mr York has a point of view on what some consider a very controversial issue. Please join us to find out what he has to say!

The enclosed fact sheet from the Wisconsin Taxpayers Alliance will, no doubt, trigger questions you'd like to ask Mr. York. There was also an article in the April 1992 Forward which we're sure you have saved. Discussion units are scheduled in February.

Civil Service Committee

Appleton

Betty Breunig
Marcia Hittle
Janet LeNoble
Michelle Missner
Sharon Tornes

Neenah-Menasha

Peggy Cox
Lola Noyes

Education Study

The Education Committee is currently involved in evaluating the different proposals presented as possible solutions to the overcrowding in the Appleton Area secondary schools. The committee sponsored a general meeting on Tuesday, October 20 which featured two reports. The first report was a talk by Stewart Purkey, associate professor of education at Lawrence University, focusing on concepts of school restructuring; the second report was given by Mary Klasen and Diane Lynch who summarized the research on various year-round school schedules which have been studied by the school district and the Education Committee. Each report generated lively discussion about practical and theoretical issues involved in education.

The Education Committee is also studying the concept of the possible referendum for a new high school. We have not yet completed this study and cannot suggest a position at this time. We do feel, however, that the League can take a strong position against the multi-track year-round school schedules. The following statement will be read at the Board of Education meeting on Monday, October 26:

"It is indisputable that many of our secondary school are near or at capacity and all of the secondary schools will be seriously overcrowded by the 1994-95 school year. The League of Women Voters of Appleton has been engaged in our own study of the year-around school proposal as a possible solution to the overcrowding that the secondary schools are experiencing.

After studying year-around education, we are convinced that no variation of this proposal can begin to address the severe overcrowding and still maintain the quality education upon which our community is built. Single-track year-around schedules would not increase our capacity at all. Multi-track year-around schedules---which stagger the beginning, the ending and the vacations of separate groups of students---increase the capacity but do not begin to address the level of overcrowding which we will face in the future.

In addition, the multi-track system has other major disadvantages, including the following:

1. In order to accommodate all our students effectively, we would have to reduce the number of school days to 163 which is more than three weeks short of the 180 day minimum required by the Wisconsin Department of Public Instruction.
2. Multi-track plans will reduce or eliminate co-curricular activities.
3. The number of elective and advanced courses could be seriously reduced.
4. This system has significant hidden costs such as additional support and professional staff

and services, additional utility and maintenance costs and additional insurance. Unlike capital costs (such as building) these expenses would represent permanent additions to the district's annual operating budget---and, therefore, permanent additions to our taxes.

5. Additional significant capital expenses could be incurred as start-up costs (such as air conditioning, data processing).

6. This schedule would seriously disrupt family life if the children in the same family attend different tracks or are at different levels of schooling.

7. We are not convinced, based upon information from districts with multi-track schedules, that any system can successfully maintain equity between the different tracks.

Due to these disadvantages, among others, only three multi-track year-around high schools remain in the United States. All three are based on the three track, 163 day schedule which does not meet our minimal state attendance requirements.

Because the League of Women Voters supports high quality and equitable education available to all students, we cannot support any proposal for a multi-track year-around schedule for our secondary schools. We concur with the Board's conclusion that this type of schedule does not currently offer a solution to our overcrowding."



WISCONSIN TAXPAYERS ALLIANCE

25 WEST WILSON STREET
MADISON, WISCONSIN 53703
TELEPHONE: 1-608-255-4581



ADDRESS CORRECTION REQUESTED

YOUR WISCONSIN GOVERNMENT

Number 19--August 4, 1992

THE EXECUTIVE BRANCH OF GOVERNMENT

Wisconsin operates under the cabinet form of government. This term does not merely mean the governor meets with the heads of state agencies to receive advice, but, more importantly, they are appointed by, and serve at the pleasure of, the governor. This system increases the power of the executive office.

There are several methods of appointing state agency heads. The governor's involvement, going from strongest to weakest, is: the head of an agency is appointed by, and serves at the pleasure of, the governor; the agency is governed by a full-time 3-member commission appointed by the governor, usually for a 6-year term; and the agency is governed by a part-time citizen board appointed by the governor for a fixed term, which generally is longer than the governor's term, and that board appoints the head of the agency. Practically all gubernatorial appointments require the consent of the state senate.

Cabinet Appointments

Secretaries of departments appointed by the governor who serve at his or her pleasure and who usually are considered cabinet appointees are the secretaries of the Departments of: Administration; Corrections; Development; Employment Relations; Health and Social Services; Industry, Labor and Human Relations; Regulation and Licensing; Revenue; and Transportation. Most department heads achieved cabinet status under government reorganization acts that were passed at the urging of former Governors Warren P. Knowles and Patrick J. Lucey.

Other departments headed by an individual appointed by the governor, but not considered cabinet offices because they head regulatory agencies, include the Offices of the Commissioner of: Banking; Credit Unions; Insurance; Savings and Loan; and Securities. The Department of Military Affairs is headed by the adjutant general, who is appointed by the governor for a 5-year term. Senate consent is not necessary for this appointment.

Full-Time Commissions

Departments headed by full-time 3-member commissions, appointed for 6-year staggered terms, include the Employment Relations, Personnel and Public Service Commissions. Members of the state Gaming Commission, which will come into existence October 1, 1992, have 4-year terms. In some cases, the governor designates one commissioner to be the chairperson for a 2-year term. In others, the commission elects its chairperson from among its members. These agencies have regulatory and quasi-judicial duties, as well as responsibility for administering the agency.

The use of a 3-person commission appointed to fixed terms, rather than at the pleasure of the governor, makes the commission independent of the governor's office. In addition, having a 3-person commission disperses power so that no one individual is responsible for making major decisions. For example, the legislature at the recently adjourned 1992 budget session created the 3-member Gaming Commission to establish statewide gaming policies. The commission is given the power of the currently existing Bingo Control Board, Lottery Board and Racing Board. This includes approving the locations of gambling facilities and adopting rules regulating gambling. The rationale is similar to having the 3-member Public Service Commission approve utility rate changes.

Governor Tommy G. Thompson has already made his appointments to the Gaming Commission, although there is a question of whether they can assume office without first receiving senate approval.

Part-Time Boards

Major agencies that are under the direction of citizen boards appointed by the governor for fixed terms include: Agriculture, Trade and Consumer Protection; Employee Trust Funds (not appointed by governor); Investment; Natural Resources; University of Wisconsin System; Veterans Affairs; and Vocational, Technical and Adult Education. Each of these boards, as the governing body, makes policy decisions and appoints the head of the agency, who normally serves at the pleasure of the board.

The rationale for this system is to have the agency one step removed from the political power of the governor. In addition, having terms longer gives some independence, but a governor reelected to a second term will ultimately have all his or her appointees on the board.

Other Non-Cabinet Officials

Two major agencies are headed by elected officials. The Department of Justice is headed by the attorney general, who is elected for a 4-year term on a partisan ballot. The Department of Public Instruction is administered by the superintendent of public instruction, also elected for a 4-year term but on a nonpartisan ballot.

Since these 2 officials are elected directly by the people, not only are they not under the control of the governor, but they are frequently at odds with the governor on policy issues. In addition, the offices of attorney general and governor are sometimes held by people of different political parties. This is the case now with Republican Governor Thompson and Democrat Attorney General James E. Doyle.

Other Appointments

In 1977, the secretaries of state agencies were given the authority to appoint the administrators of divisions within their departments in addition to their existing authority to appoint a deputy secretary and an executive assistant. All serve at the pleasure of the secretaries. The theory was that, if the secretary is to be held responsible for running the agency, he or she should be able to appoint people to the major policy-making positions.

The purpose of the law has been weakened as governors, rather than agency heads, have made most of the appointments. Apparently, the temptation of making more political appointments has been more than the governors could resist.

Other States

According to a survey conducted by the Council of State Governments in February 1992, 12 of the 50 states do not have a formal cabinet system. Of the 38 states that have a cabinet, Wisconsin, with 9 members, has one of the smallest. Among the nearby states: Illinois has 42; Michigan, 30; Minnesota, 26; and Ohio, 31. Iowa and Indiana have no cabinet system. The frequency of cabinet meetings is either a set schedule, running from weekly to monthly, or at the governor's discretion. Wisconsin is listed as having monthly cabinet meetings.

Wisconsin is one of only 9 states that provide for open cabinet meetings.

LEAGUE OF WOMEN VOTERS OF WI, 122 STATE ST., MADISON, WI 53703
(608) 256-0827 FAX: (608) 256-2853

LWVWI SKILLS WORKSHOP

DATE: November 21, 1992
LOCATION: Appleton - Fox Valley Technical, Bordini Center
Highway 41 and County OO
SPONSOR: The League of Women Voters of Wisconsin, Inc.
PARTICIPANTS: LWV members and public

AGENDA

- 9:00 a.m. **Registration - Coffee**
- 9:20 a.m. **Welcome - Mona Steele, LWVWI President**
- 9:30 - 11:30 a.m. **LWVWI ACTION IS US!**
Leader - Mary Bean, LWVWI State Board
- 9:30 - 11:30 a.m. **MEMBERSHIP: Strategies for Recruitment & Retention**
Leader - Mona Steele, LWVWI President
- 11:45 - 12:45 p.m. **Luncheon: APPROACHING MANAGEMENT CREATIVELY**
*Speaker - Ted Balsler, Assistant Director of Residence Life
UW-Oshkosh*
- 1:00 - 3:00 p.m. **MARKETING is a 4 Letter Word!**
Leader - Ann Woldt, LWVWI State Board
- 1:00 - 3:00 p.m. **MEDIATION - Reaching Common Ground**
*Maureen Thorfinnson - LWVWI State Board
Jeanne Shiras - LWV-Oshkosh
Cheryl Stinski - WCCRC
Jean Trine - LWV-Oshkosh*

REGISTRATION FEE - Deadline November 13, 1992.

League Members - \$15.00 including luncheon
Non-League Members - \$35.00 including luncheon

LATE REGISTRATION FEES - All registrations received after Nov. 13, 1992.

League Members - \$25.00 including luncheon
Non-League Members - \$45.00 including luncheon

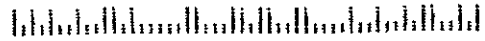
Lunch cannot be guaranteed if registration is received after Nov. 18, 1992.

League of Women Voters

P.O. Box 1281, Appleton, Wisconsin 54912-1281



Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911





December, 1992

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

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3650 Chappell Dr.
735-9917

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Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr.
832-0718

Calendar

December

- 1 7:00 Board Meeting
Holly Park's House
511 E. South River
- 8 6:30 New Member Meeting
7:00 Education General
Meeting/Holiday Party

Early American Room
Appleton West High School

Keith Fuchs will give a tour of the high school and League will discuss possible needs for a new high school. Bring a prospective member early (6:30) or come yourself if you are a little confused about the way the League works.

January

- 5 Board Meeting
- 12 Health Care Consensus Meeting
- 13 Health Care Consensus Meeting
- 26 Lively Issues Meeting

President's Notes

Voter Registration, Rock the Vote, Kid's Vote and Run Fair were all League projects that

collectively helped push Wisconsin up to 4th in the nation for percent of eligible voters at the polls. We can take great pride in the role that we played in encouraging these voters. Many who voted were new voters involved in the political process for the first time. The children who voted in their classrooms and the high school seniors who voted can build on their first experience, making it a lifetime habit.

Consider sharing your League experience this Christmas. A \$30 gift could give someone you know membership for a year in the League. Trying to communicate with your legislator? Give them a one year membership in League. League studies are timely, balanced and informed. Most legislators couldn't get better study material!

Mark your calendars for the February 13 Legislative Day. Shirley Abrahamson will be the keynote speaker at this all day workshop in Madison. This is another opportunity to attract non-members to League sponsored events. The workshops will be aimed at anyone who wants to learn more about the Legislature and lobbying. So, bring your friends with you. The public is welcome to this workshop.

It's not too early to start thinking about our Lively Issues meeting. We'll need to discuss at our January get-together possible state studies as well as next year's local study.

Please come to the December holiday gathering that will feature the education committee's tour of Appleton West high school. See you there. And Happy Holidays!

Our League in Action

Comments on the Outagamie County Budget

Good evening. My name is Beth English, President of the Appleton League of Women Voters.

Thank you for staggering the public hearing on the budget with the city of Appleton's public hearing on its budget. Having the hearings on separate evenings allows the airing of concerns from citizen interest groups at both levels of government. We thank you for this opportunity.

The 1993 budget addresses status quo or moderate increases in all county service areas. We see a trend in this budget toward greater use of user fees as an alternative to reliance on the property tax. In most cases user fees can be a more fair way of distributing costs without eliminating services. Should the opportunities arise, we would encourage the county to work with municipalities to consider using existing county services in lieu of creating new municipal services. For example, a charge back system could be used by the county sheriff's department to provide police protection to a community in need of upgraded services.

Particularly disturbing in this budget, however, is the growing trend towards minimally funding human services for county residents. We spend so much time and resources on remediation when prevention might be a more effective use of our tax dollar. Youth workers have been requested in previous budgets. Does a paper transfer of a social worker from one unit to another really address the level of increased caseloads we are seeing in protective services? Why must services reach crisis levels and jeopardize the safety of our children before funding is appropriated? The case-load numbers in the child protection unit are not new. Other counties are reporting the same increases. This is a perfect example of where a dollar

spent early in a child's life could potentially save thousands if family life is turned around. The county has an obligation to provide safe, healthy, and functional environments for those county residents least able to protect themselves.

I also urge the county supervisors to closely scrutinize the jail revenue/expense budget. Is the county able to get a good return on the Justice Center building costs through the agreements reached with the state? Numerous line items in this budget refer to money from state inmates earmarked for services for those same inmates. We ask you to maintain levels of services first and foremost for your own constituents. Money from the state should cover all the costs associated with those prisoners housed in Outagamie County. Costs for the jail nurse and program specialist must be considered when assessing the relative value of keeping state prisoners locally.

Finally, we think a management study of human services is warranted. Human services are highly complex, filled with jargon, and have many varied funding mechanisms. We caution the supervisors about their reasons for supporting the study. A study may not offer simple solutions to rising costs. The study may lead to a better understanding of an area of services that is essential to the quality of life in our community.

Comments on the Appleton City Budget

My name is Pat McConnell from the Appleton League of Women Voters. We appreciate that you scheduled this public hearing on a different night from the County Board's hearing, as it makes it easier for the public to interact with both city and county. We also appreciate that you allowed a week between the hearing and adoption of the budget for further reflection on the issues.

First, I would like to make a comment on the way that the budget hearing were conducted. Never in the past has the League of Women Voters been aware of a policy to allow outside groups to make statements during the hearings. Not that we don't concur with the possible usefulness of such a policy, but that it was

not made known to the public that it was even possible to do so. It is unfair to inform certain interested parties they are allowed to comment during the hearings and not to publicize this right to others. In order for this format to be effective, the budget needs to be prepared and available to the public at least 1 1/2 weeks prior to the hearings, so that we are allowed time to study and formulate comments to the council. The League of Women Voters called City Hall up to a week and a half before the hearing and were told the budget was not ready. In addition, the League of Women Voters should have had a copy of the capital improvements workbook, when such a copy was not available, it should have been copied so that we have all the necessary information for input. We suggest you decide whether you will, or will not, allow public input at hearings and, if so, let your constituents and interested parties know via the newspaper or other media.

I have several comments pertaining to the budget. First, the League of Women Voters is very concerned about the apparent omission of the library from the budget. We realize that the reason given for this is that it is assumed it's taken care of in the space needs study; however, given the undetermined nature of the space needs study, it leaves the library in limbo. The library needs to be given some idea of where it fits into the budget. We urge you to include it in your deliberations and act to give it a meaningful place in the capital improvements plan.

Second, the League of Women Voters would also like to support funding for the administrative assistant to the mayor. This position can only allow the mayor to be more efficient, and utilize his time more for policy. This position speaks highly for efficiency in government.

And finally, the League of Women Voters would like to urge the Council to have a strong planning department. To quote our support positions, we believe priorities for the city's future design include:

- sustaining a viable and diversified economic base,

- maintaining the central business district as the main commercial center, and
- strive for long-range economic policies which lead to the fulfillment of the goals of the community.

When considering addition of new staff members, we would like to remind the council to be fiscally responsible and to consider the long-term effects of addition a new position. The Appleton League of Women Voters wishes you wise and clear deliberations in adoption of our Appleton City Budget.

Plan Ahead for Legislative Day

Legislative day will be held this year on February 13, in Madison. This is an important League event, so please plan to attend. The keynote speaker will be Shirley Abrahamson, a Justice in the Wisconsin Supreme Court. Workshops throughout the day will provide information on the legislative process, providing effective input regarding legislation, how to build networks and coalitions, and a tour of the capitol.

This is one of several League functions which are open to the public. So encourage your friends to make the trip to Madison with you and learn more about these issues and what the League does. More information will be provided in next month's newsletter.

CHRISTMAS GIFT IDEA!

LOOKING FOR A SPECIAL GIFT FOR A FRIEND?
WHY NOT CONSIDER A LEAGUE MEMBERSHIP?
FOR JUST \$30 YOU CAN INTRODUCE A FRIEND
TO AN EXCITING ORGANIZATION. BELIEVE IT—
THE EXPERIENCE WILL LAST A LIFETIME!!

ALL YOU HAVE TO DO IS SEND A CHECK TO:
HELEN HEIL (TREASURER)
1735 N. ONEIDA ST
APPLETON, WI 54911

WE WILL SEND A GIFT CARD TO THE NEW
MEMBER WITH YOUR NAME. EASY!!!



League of Women Voters

P.O. Box 1281
Appleton, Wisconsin 54912-1281

Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911

Reminder to Pay Dues!!!

Some have not yet sent in dues money for this year. We need your support...so if you have not yet done so, please get those dues in.

Dues

REGULAR MEMBERSHIP	\$30.00
SUSTAINING MEMBERSHIP	\$47.50
FAMILY MEMBERSHIP	\$48.00

TOTAL ENCLOSED

Please make checks payable to the League of Women Voters--Appleton and send to:

HELEN HEIL
1735 North Oneida
Appleton, Wisconsin 54911

LWV

January, 1993

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
511 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr
832-0718

CALENDAR

January

- 5 7:00, Board Meeting
Beth English's Home
3650 Chappell Drive
- 12 7:00, Health Care Consensus
Meeting
Marge Koepke's Home
20 Bellaire Court
- 13 9:30, Health Care Consensus
Meeting
All Saint's Episcopal Church
400 East College
- 26 7:00, Lively Issues Meeting
Holly Park's Home
511 East South River

February

- 2 Civil Service Consensus Meeting
- 3 Civil Service Consensus Meeting
- 9 Board Meeting
- 13 Legislative Day
Madison
(see page 3 for registration
information)
- 23 General Meeting

PRESIDENT'S NOTES

Happy New Year!! Come to Holly Park's house for this year's Lively Issues meeting to plan the local program for next year. What local topics need a League approach to clear them up? Give us your ideas....

The holiday party was a great evening. Keith Fuchs, principal of Appleton West High School, gave us a tour of the 50 year old high school. The education committee wanted an expert's view of what a brand new high school should look like. Mr. Fuch's was more than anxious to share his vision with us. Thanks to Marty Hemwall, Nancy Pourciau, and the committee for presenting a worthwhile program.

Our League must have an accurate count of our members AS OF THE FIRST OF JANUARY to report to National and State for per member payment. If you've been procrastinating, send in your dues now. We don't want to lose anyone. Remember, even if you don't plan on being an active member this year, we still value your membership.

Beth

"A KETTLE OF EELS"

Maud Wood Park, a national League President back in the twenties referred to the first League Program, adopted in 1920, as a "kettle of eels." League history reports that that program included "some 69 items, grouped in broad subjects: child welfare, education, the home and high prices, women in gainful occupations, public health and morals, independent citizenship for married woman!"

League Program has changed over the years, but some members may still view the process of selecting our program as a mystery. THAT CAN BE CHANGED.

Come to the Lively Issues meeting on January 26th at Holly Park's home, where our League will begin to look at the possibilities for local and state program for the coming year. This is your chance to take a pro-active role in deciding what League studies to undertake. It's always an interesting and stimulating discussion, so please plan to attend and participate.

As a general rule, if the answer to the questions below is generally YES, then the topic is probably a good one for the League to undertake:

- Does it fall within League Principles?
- Is government action needed?

- Is there current and potential member interest in the topic?
- Will the League's involvement make a unique impact? Increase the League's influence and credibility?

The programs that receive the most support and seem most feasible will be presented at the Annual Meeting for approval of the membership. Over the coming year, the topics will receive thorough study, the League will come to a consensus on its positions, and then action can be taken to support the League positions to local and state legislative bodies. Your participation from the beginning is important. If you've never worked on a League study from start to never-ending finish, here is your chance.

**LEAGUE OF WOMEN VOTERS OF WI
122 STATE ST., MADISON, WI 53703 (608) 256-0827
BULLETIN PAGE
LEGISLATIVE DAY 1993**

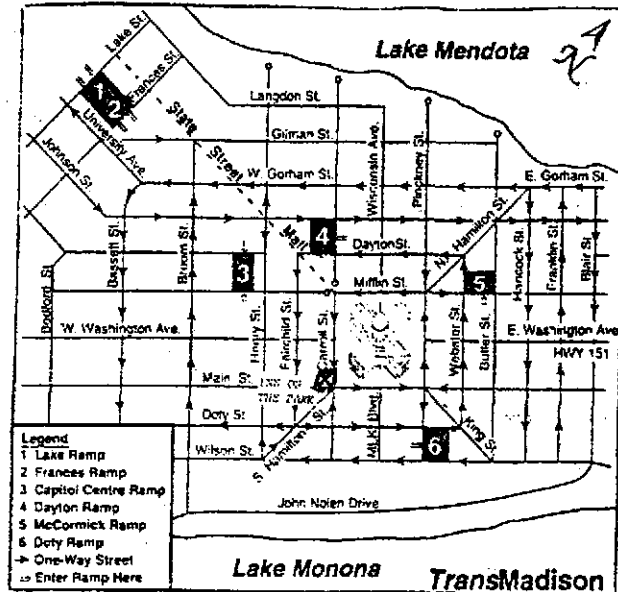
Teachers note: Preapproved for six Equivalency Clock Hours

Parking in City Ramps:
maximum of \$1.00 on weekends.

Parking in Dane County Ramp:
(Main St & Fairchild St.)
\$.50/hr. at 10 hr. meters
\$.45/hr at 2.5 & 4 hr meters

If you need special assistance,
please call the LWVWI office in
advance (608) 256-0827.

Please be assured that the January
1993 FORWARD will carry all the
information that you are just now
mailing in on the back of this
registration form.



REGISTRATION FORM

February 13, 1993

Name _____
Address _____

Local League _____
Fee Enclosed _____

WORKSHOPS (Mark 1st & 2nd choice)

- Workshop One
A. ___ B. ___ C. ___ D. ___
Workshop Two
E. ___ F. ___ G. ___ H. ___
Workshop Three
I. ___ J. ___ K. ___ L. ___
Workshop Four
B. ___ M. ___ N. ___ O. ___

Costs include lunch (vegetarian lunch available upon request) and materials:
League members \$20.00, Nonmembers \$30.00,
Lunch program only - \$12.00, if reservations made before Jan. 29, 1993.
Late Registration: League members \$25.00, Nonmembers \$35.00,
Lunch program only - \$17.00, if reservations made by Feb. 9, 1993.

Make checks payable to the League of Women Voters. Mail with this form to: LWV of Wisconsin, 122 State St., #405, Madison, WI 53703-2500.

Registration

(GAR Hearing Room, 4th floor North Wing)

8:15 AM

Welcome

8:45 AM

Mona Steele, President League of Women Voters of Wisconsin

Keynote Address

9:00 AM

"The Court's Role in Public Policy"

Shirley Abrahamson, Justice Wisconsin Supreme Court

10:00 AM

Workshop One

A. The Legislative Process

How an idea becomes a law from drafting through bill signing or veto override session. JoAnna Richard, Lobbyist with Broydrick & Associates (repeated in the afternoon) Effective communications with elected officials and their staff in person, by phone, by letter, individually or in groups.

B. How to Lobby

Caryl Terrell, Legislative Coordinator, John Muir Chapter, Sierra Club
Getting your local League's events and action campaigns into the area papers. Frank Denton, Wisconsin State Journal Editor
Campaign Finance Reform Leader to be announced (Leader TBA)

C. Working with Print Media

D. Issues Update

11:00 AM

Workshop Two

E. Writing/Presenting Testimony

How to write and present informative testimony; what to expect at a public hearing Lynn Ansfield-aide to Representative Hubler

F. Legislative Info via Computer

Using your telephone and personal computer to access legislative information. Don J. Schneider, Senate Chief Clerk

G. Action through Radio Call-ins
and TV Interviews

How to get your issue on a call-in or interview show

H. Issues Update

Tom Clark, WI Public Radio Call-in Host;
Community Mental Health Services Delivery Rep. Shirley Krug

12:00

Lunch

The Inn on the Park (22 S. Carroll Street)

Issues Facing the 1993-95 Legislature

Majority and Minority Legislative Leadership

Rep. David Travis, Majority Leader

Rep. David Prosser, Minority Leader

1:45 PM

Workshop Three

I. Coalitions/Networking

How groups with one position in common can work together on that issue, but still maintain their varying stands on other issues.

J. Go See Tour - LWVWI office

John Grace, Exec. Dir., WI Association of Families and Children Agencies
Get acquainted with your "home away from home" while in Madison lobbying. Cynthia Benevenga, state League treasurer

K. Information Resources of the State

How to get information on issues, bills and laws from the government through the Legislative Council, Legislative Reference Bureau, Legislative Fiscal Bureau.

L. Issues Update

David Stute, Director, Wisconsin Legislative Council Staff
Lawrence Barish, Director of research, reference and library, LRB
Robert W. Lang, Director, Wisconsin Legislative Fiscal Bureau
Health Care Financing and Delivery in Wisconsin Rep. Judy Robson

2:45 PM

Workshop Four

B. How to Lobby

(see Workshop One for details)

M. Refining new Laws

How to affect administrative rules, trailer bills and appropriations while monitoring that the provisions of a new law are put into practice.

N. Go-See Tour

Ron Sklansky, Director, Legislative Council Rules Clearinghouse

O. Issues Update

Walking working tour of the capitol League member
Transportation Development Leader TBA

3:45 p.m.

After Words

Pick up Legislative Directory when you turn in your evaluation sheet.

Summary of Proposed Reforms

Employer-Based System

What Is It?

Employers have the option to provide insurance coverage to employees or to pay a tax funding a public program that insures all individuals not covered at work. Low-income individuals receive subsidized coverage.

How is it financed?

The multiple-payer system remains in place, with employer and employee contributions funding employer-provided coverage. Payroll taxes for nonparticipating employers, enrollee premiums and government funds previously used for Medicaid and other programs pay for the new public insurance program.

How are costs controlled?

Universal access prevents "cost shifting"—increasing costs for the insured to finance care for the uninsured. Also, employer-based proposals include a range of cost containment strategies such as: a federal panel setting national targets for health care spending; negotiated rates for providers; standardized claims forms; funding for research to reduce unnecessary care; emphasis on preventive care; and promotion of managed-care arrangements.

How is it administered?

The government—either a federal or state agency—and private insurers (including employers) share administrative responsibilities.

Is supplemental insurance available?

Yes. Employers can offer coverage beyond that mandated by law, and individuals are free to purchase additional coverage.

► Pros

- Provides universal coverage without a total restructuring of our health care system.
- Permits an active government role in containing health care costs.

► Cons

- Employer mandate to provide coverage or pay a tax could be a hardship for some businesses, especially smaller ones.
- Effectiveness at controlling costs depends on the specifics of individual proposals.

National Health Insurance (Single Payer)

What is it?

All citizens are covered by a public insurance program for a minimum basic level of health care. Citizens receive care from a provider who, in turn, seeks reimbursement from the government.

How is it financed?

The multiple-payer system is replaced with a single payer. Care is financed through increased general revenues—taxes—that take the place of insurance premiums.

How are costs controlled?

Universal access prevents "cost shifting," and a single payer boosts efficiency while cutting administrative costs. Plus: a federal panel sets a budget for national and state health care expenditures; fixed budgets are set for hospitals; and rates are negotiated for providers. Plans also fund research to reduce unnecessary care, emphasize the use of preventive care and promote managed-care arrangements.

How is it administered?

Federal and state agencies are responsible for administering the health care system. Private insurers exist only in a limited capacity.

Is supplemental insurance available?

Yes. Insurance for additional benefits is available under most proposals.

► Pros

- Establishes "global budgets" for health care expenditures to contain health care costs.
- Lowers administrative costs and increases efficiency by replacing a multiple-payer system with a single payer.

► Cons

- Requires new taxes on individuals and businesses.
- Reduces availability of some services.

Private Market-Based Reform

What is it?

Competition among providers is fostered by new economic incentives increasing consumer cost-consciousness while expanding access. Government programs are added or expanded to provide coverage for those unable to afford health insurance.

How is it financed?

The multiple-payer system remains in place. Additional or expanded government programs for those without coverage—together with financial support for individuals to acquire coverage—are funded by tax revenues raised from limiting the current exclusion of health benefits from employees' taxable income.

How are costs controlled?

Universal access prevents "cost shifting," and competition increases efficiency while reducing costs. Plans also promote managed-care arrangements, emphasize preventive care and fund research to reduce unnecessary care.

How is it administered?

The government—both federal and state—and private insurers share administrative responsibilities.

Is supplemental insurance available?

Yes. Insurance companies will continue to provide individual coverage.

► Pros

- "Budget neutrality"—no new taxes are needed to make the proposed changes.
- Requires very little structural change to the existing system.

► Cons

- Features no direct cost-containment strategies.
- Is an untested approach to national reform that many argue will not make the changes needed to sufficiently improve our system.

Health Care Study:

Part 2: Financing

President-elect Clinton has promised to make health care a priority in his administration. This makes our health care consensus not only timely, but it could also be very influential. So, please try to attend one of our health care consensus meetings on Tuesday, January 12th at 7 p.m. or Wednesday, January 13th at 9:30 a.m. (See calendar for location.)

Our health care consensus questions include the following considerations:

1) Acceptance level of financing health care through the following systems:

- a) financing the health care system through an employer-based system with a new state/federal program for uninsured financed by federal revenues and payroll taxes;
- b) a national insurance plan financed through general taxes; and/or
- c) private market-based reforms fostering competition in the private sector including tax credits and eliminating current exclusion of employer-provided health care benefits from taxable income.

2) How should the financing of the U.S. health care system be administered? By the federal government only? State government only? A combination of federal, state and/or regional governments? By private organizations and business only? A combination of private and public sectors?

3) Provided health care reforms

contain cost control strategies, would you support increased taxes to finance a minimum basic level of care for all U.S. residents?

4) Under any system, should patients be permitted to purchase services/insurance coverage beyond the minimum basic level?

Real reforms may be on their way, but we should be certain the reforms will achieve our goals. We need to consider reforms and their impact on our whole society. You may want to consider the following questions as well: i) can our society bear an unlimited amount of resources being put into health care, ii) can our society adjust to a major overhaul of its current system or should it be a gradual change which might direct us toward a National Health Service or a National Insurance system, iii) if we can't afford to provide all these services to everyone, what services are we willing to compromise on, iv) who should decide how much should be spent on health care, v) of the services you believe should be provided, can we afford to provide these services to everyone, and vi) when we put a dollar amount on the health care system, are we also putting a price tag on life--this may be something we have to do to control the spiraling costs, but are we ready to make/accept those decisions and sacrifices?

If you have any questions or would like some additional information, look over the following pages or feel free to give me a call at 731-1129.

Debbie Matz
Study Chairman

Comparison of International Health Care Systems

United States

Health Expenditures as % of GNP (1989):	11.8%
Annual Per Capita Expenditure:	\$2,354

What Is It?

Multiple-payer. Coverage for services is based on ability to pay or eligibility for public programs for the poor, elderly and the disabled. Covered services vary depending on the specific health insurance. Covered individuals seek care from the provider of their choice.

How is it financed?

Public and private sector financing of health care. The public sector, at both the federal and state level, finances programs to care for the poor, the elderly and the disabled. Private insurance and individual out-of-pocket payments finance care for people not eligible for public programs.

How is it administered?

The various public and private payers generally reimburse providers on a fee-for-service basis, i.e., the payer reimburses the provider for his/her charges. Other methods of administration include managed care arrangements wherein a flat rate is paid in advance for all services rendered by the provider. There is no coordination of activities between the different payers.

Mechanisms for cost control?

There are no comprehensive cost control mechanisms. Payers attempt to control their individual costs with a variety of mechanisms, including prospective and retrospective review of services.

Universal? No.

Supplemental insurance available? Not applicable.

Canada

Health Expenditures as % of GNP (1989):	8.7%
Annual Per Capita Expenditure:	\$1,683

What Is It?

National Health Insurance. Each of Canada's 10 provinces offers its citizens portable (i.e., recognizable in all other provinces) coverage for a mandated range of comprehensive health care services including hospital care, long-term care, physician services, X-rays and lab tests. In addition, other services are mandated for specific populations, e.g., prescription drugs for the elderly and welfare recipients, and dental care for children and welfare recipients. Citizens seek care from a public or private provider of their choice who is reimbursed on a fee-for-service basis from the provincial health agency.

How is it financed?

The federal government guarantees to cover approximately 40 percent of the costs of providing care in each province. The provinces finance the remaining amount. At both the federal and provincial level, funding comes from general revenues — taxes.

How is it administered?

Each province has a public agency responsible for providing coverage and reimbursing providers. This agency is accountable to the provincial legislature. The provincial governments negotiate annually with providers to determine physician fees and total operating budgets for hospitals.

Mechanisms for cost control?

"Global budgets" for health care expenditures; fixed hospital budgets; low administrative costs; and negotiated fees for providers.

Universal? Yes.

Supplemental insurance available?

Yes. Private insurance is available for things not covered by the national health insurance, such as a private room.

United Kingdom

Health Expenditures as % of GNP (1989):	5.8%
Annual Per Capita Expenditure:	\$836

What is it?

National Health Service. The government finances and delivers a comprehensive set of health care benefits to its citizens, including: prescription drugs, hospital care, long-term care, preventive care and some dental care. Every citizen is registered with a general practitioner (GP) in her/his community who acts as a "gatekeeper" for the health services the patient receives. The government operates and owns most of the hospitals and has put most of the country's doctors on salary. Roughly 9.3 percent of the population has private insurance (to cover elective surgery and avoid long waiting periods for such services) and there is a small system of private practitioners.

How is it financed?

General revenues — taxes. A small amount of health care is financed by the private sector in the form of private insurance.

How is it administered?

The national government allocates the health care budget among the regional health authorities which, in turn, plan the health services for the districts within their region and set hospital operating budgets. GPs are paid on a capitated basis — one fee for all services — that is negotiated with the government, with additional allowances for special preventive services. Doctors working within hospitals are salaried.

Mechanisms for cost control?

National budget for health care expenditures; government ownership and control of the delivery system; regulated provider fees; fixed hospital budgets; and low administrative costs.

Universal? Yes.

Supplemental insurance available?

Yes. A private insurance system is in place to permit people to avoid the long waits for elective surgery.

Germany (pre-unification)

Health Expenditures as % of GNP (1989): 8.2%

Annual Per Capita Expenditure: \$1,232

What Is It?

Compulsory Social Insurance. All workers earning less than \$33,000 are required to enroll in a "sickness fund" for themselves and their dependents that finances a comprehensive set of medical benefits, including: hospital care, preventive care, long-term care and dental care. People earning more than \$33,000 have the option of enrolling in a sickness fund or purchasing private insurance with similar benefits. The unemployed receive federal and state subsidized coverage for membership in sickness funds. Retired persons also receive coverage from sickness funds. Citizens seek care from the provider of their choice.

How is it financed?

Workers and their employers are both legally required to contribute amounts set by the sickness funds. Workers earning more than \$33,000 finance their care either by purchasing private insurance or enrolling in a sickness fund. The state and federal governments finance their obligations through general revenues.

How is it administered?

The bulk of sickness fund premiums is given over to regional associations of physicians. The sickness funds negotiate a fee schedule with regional associations for doctors operating outside of the hospital setting. Providers receive reimbursement from their regional association on a quarterly basis. Hospitals negotiate per diem rates with the sickness funds and pay their doctors on a salaried basis.

Mechanisms for cost containment?

Negotiated fee schedules for providers; fixed budgets for hospitals; state limits on hospital investments; and national caps on health expenditures.

Universal? Yes.

Supplemental insurance available?

Yes. Even those who are mandated to be covered by sickness funds can purchase private insurance for supplemental benefits.

Japan

Health Expenditures as % of GNP (1989): 6.7%

Annual Per Capita Expenditure: \$1,035

What Is It?

Multiple-Payer Social Insurance. Citizens are required to belong to one of three types of social insurance plans providing a comprehensive set of medical benefits, including: prescription drugs, long term care, dental care and some preventive care. Consumers choose their provider, and the provider seeks reimbursement from the insurance plans. The three types of plans are: employer-based plans that cover 63 percent of the population; insurance plans for the self-employed and their dependents that include a national insurance plan for the poor with the government acting as the insurer; and a separate system that is a pool of funds to pay for the health care costs of the elderly.

How is it financed?

Employer-based plans are financed by premiums divided equally between the employer and the employee. Plans for the self-employed and their dependents are financed by premiums based on income, the number of people in the household and assets. The national health insurance plan is financed by the central government. The pool for elderly health care costs is financed by equal contributions from all of the plans.

How is it administered?

Each plan is responsible for the administration of health care services and reimbursement of providers. Reimbursement rates are based on a nationally set fee schedule negotiated by the government. The government also sets the scope of services that can be provided by the plans.

Mechanisms for cost control?

Government control of services and fees; retrospective review of claims submitted by providers for payment; low administrative costs.

Universal? Yes.

Supplemental insurance available?

Yes. Citizens may purchase insurance for supplemental benefits, such as a private room during a hospital stay and other incidental expenses.

League of Women Voters of the United States

Mission

The League of Women Voters, a nonpartisan political organization, encourages the informed and active participation of citizens in government and influences public policy through education and advocacy.

Vision, Beliefs and Intentions

The goal of the League of Women Voters of the United States is to empower citizens to shape better communities worldwide.

We are a nonpartisan political membership organization.

We:

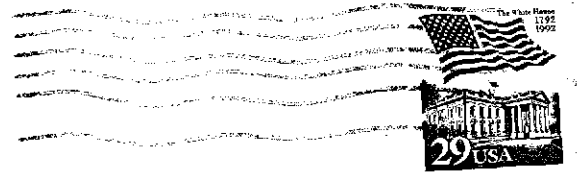
- * act after study and member agreement to achieve solutions in the public interest on key community issues at all government levels.
- * build citizen participation in the democratic process.
- * engage communities in promoting positive solutions to public policy issues through education and advocacy.

We believe in:

- * respect for individuals.
- * the value of diversity.
- * the empowerment of the grassroots, both within the League and in communities.
- * the power of collective decision making for the common good.

We will:

- * act with trust, integrity and professionalism.
- * operate in an open and effective manner to meet the needs of those we serve, both members and the public.
- * take the initiative in seeking diversity in membership.
- * acknowledge our heritage as we seek our path to the future.



League of Women Voters

P.O. Box 1281
Appleton, Wisconsin 54912-1281

Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911

THINKING AHEAD TO NEXT YEAR...

The nominating committee, chaired by Gretchen Bambrick, will be meeting in January. If you would like to serve on the Board, know someone who would, or know someone you believe would be good, please contact a member of the committee. In addition to Gretchen, the committee includes Jan Quinlan, Kathy Kamp, Janet LeNoble, and Marcia Hittle.

LWV

February, 1993

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
511 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr
832-0718

Calendar

February

- 2 7:00 Civil Service Consensus Meeting
Mary Cronmiller's Home
19 South Meadows Drive
- 3 9:30, Civil Service Consensus Meeting
All Saint's Episcopal Church
400 East College
- 9 7:00, Board Meeting
Cheryl Barnes' Home
1624 Ravinia Place
- 23 7:00, General Meeting-
Social Policy
Gretchen Bambrick's Home
5403 North Wood Street

March

- 2 Board Meeting
Nancy Pourciau's Home
514 North Union
- 16/17 Education Consensus Meeting

President's Notes

League members and Appleton citizens alike will have a golden opportunity this month to influence the future

growth patterns of the city of Appleton. Appleton's planning department will be inviting public discussion at forums in February as they begin a year-long process of planning for the city's growth and development.

Our League positions are solidly behind comprehensive long-range planning. You can bet League will be there with a statement as well as to observe the process. But don't let League take your place. The planning department is interested in individual's wants and needs for future development. Their desire to put detail into the current plan necessitates hearing from all constituents with a point of view. We will urge the city to consider the good of the area and those segments of the community typically underrepresented.

The legislatures are back in session. Although our local representation didn't change much in the last election, the face of Congress and the Wisconsin state legislature did. It is not too late to remind your representatives how you feel about key issues.

League has just completed a three-year study of health care. The tabulating is still being done of local League consensus on the final phase of the position, financing health care. But League members can

still use the initial portion of the health care position to influence policy. (A reprint of the position is located in this Bulletin.)

The unique power behind membership in League is the ability to influence from a grassroots level with the voice of many. League won't replace individual lobbying efforts, but enhance them. Follow up on a local, state, or national issue this month. The opportunities are out there!

Beth

Community Forums City Planning

Thursday, February 18, 7 p.m.

Roosevelt Junior High

Thursday, February 25, 7 p.m.

Madison Junior High

Planning Department public hearing regarding growth management are subject to change. Watch for further announcements from city hall, but plan to attend and express your opinion!!

Public Financing of Election Campaigns

It is important to check the box on both federal and Wisconsin state tax forms to allocate \$1.00 of your tax liability to the funds which provide clean money and more equal access to the electorate for candidates.

These taxpayer allocations are the only source of public funds for campaigns (except in Wisconsin where private contributions to the WECF can

be made). Both the state and federal funds are in danger of going bankrupt! By using the check-off, we declare that public money is the way to finance political campaigns.

League Meetings in February

Civil Service Consensus Meetings

February 2nd and 3rd

Now is the time for you to come to a League meeting!! No expertise needed for the discussion units to be held February 2nd and 3rd (your choice of a.m. or p.m.). All we want is YOU to join in the discussion which can't help but sharpen our perceptions about government functions. We also urge those who work for, or who have worked for, local or state government to attend--your voice will add a great deal to the discussions. Meet old friends and make new ones. It will be fun. COME!!

Meeting times and locations are in the calendar and the consensus questions to be addressed are on the following pages.

Social Policy Meeting

February 23rd

Fair and equitable housing is once again at the top of the current events list in Appleton. Come and join us for a discussion on how fair housing affects you and your neighbors. We expect to have at least one expert present to address these and other issues. The meeting location and the current local position is on the following page.

League of Women Voters Policy Positions

Local Housing Position

- A. Advocate feasible programs for low income and special needs housing, to relieve the housing shortage.
- B. Support a housing ombudsman (independent, unbiased, well-informed and well-regarded member of the community), who would provide information on housing and investigate citizen housing complaints and recommend appropriate action.
- C. Support feasible transitional housing to meet short-term needs including, but not limited to, fire victims, domestic abuse victims, and those needing an address in order to get established.
- D. Support site centralization of agencies serving housing and related needs of low-income people.

National Health Care Position

League of Women Voters Health Care Position Statement

GOALS

The League of Women Voters of the United States believes that a minimum basic level of quality health care at an affordable cost should be available to all U.S. residents. Other U.S. health care policy goals should include the equitable distribution of services, efficient and economical delivery of care, advancement of medical research and technology and a reasonable total national expenditure level for health care.

MINIMUM BASIC LEVEL OF QUALITY CARE

Every U.S. resident should have access to a minimum basic level of care that includes the prevention of disease, health promotion and education, primary care (including prenatal and reproductive health), acute care, long-term care and mental health care. Dental, vision and hearing care also are important but lower in priority.

EQUITY ISSUES

The League believes that health care services could be more equitably distributed by:

- allocating medical resources to underserved areas,
- providing for training health care professionals in needed fields of care,
- standardizing basic levels of service for publicly funded health care programs,
- requiring insurance plans to use community rating instead of experience rating,
- establishing insurance pools for small businesses and organizations.

COST CONTROL

The League believes that efficient and economical delivery of care can be enhanced by such cost control methods as:

- the reduction of administrative costs,
- regional planning for the allocation of personnel, facilities and equipment,
- the establishment of maximum levels of public reimbursement to providers,
- malpractice reform,

- the use of managed care,
- utilization reviews of treatment,
- mandatory second opinions before surgery or extensive treatment,
- consumer accountability through deductibles and copayments.

ALLOCATION OF RESOURCES TO INDIVIDUALS

The League believes that the ability of a patient to pay for services should not be a consideration in the allocation of health care resources. Limited resources should be allocated based on the following criteria considered together: the urgency of the medical condition, the life expectancy of the patient, the expected outcome of the treatment, the cost of the procedure, the duration of care, the quality of life of the patient after treatment, and the wishes of the patient and the family.

DISCUSSION/CONSENSUS MEETING
CIVIL SERVICE AND APPOINTED POWERS

The following paragraphs illustrate some of the possible conflicts between appointed and civil service job positions.

Home Care for the Elderly

The professional, a masters level social worker, knows that, although not always cheaper, keeping elderly in their homes allows them to stay in familiar surroundings, maintain neighborhood ties, and generally, feel more independent and more positive about their lives. The professional also knows that decent wages for the home care workers lowers turnover, which means that these workers generally build loyalties into a comfortable routine with the elderly person. For the agency, it lowers training costs associated with constant turnover.

The agency director, appointed by the county executive, feels that family, not government, should provide for the elderly if they want to remain in their homes. The director keeps the budget for home care low so that the tight dollars and long waiting lists force families to provide the home care, themselves. The director also knows that federal and state dollars will pay a large part of nursing home costs should that be necessary, so is unconcerned about transfers from home to nursing facilities if an elderly person's family is not able to help. The director feels justified in this policy since it was known at the time of the last county executive election.

Discussion:

1. What criteria should be considered when making the decision to appoint or to hire through merit recruitment? The following are some possible criteria to consider:

<u>Appointive</u>	<u>Merit</u>
a _____ Developing policy & administrative rules.	_____
b _____ Public relations: representing the agency or explaining agency programs to the public.	_____
c _____ Legislative liaison-representing the agency with the legislature.	_____
d _____ Developing new programs for the agency.	_____
e _____ Implementing on-going programs for the agency.	_____
f _____ Investigating complaints regarding agency programs (compliance investigation).	_____
g _____ Managing a unit of employees within the agency.	_____
h _____ Overseeing budget expenditures of the agency	_____

2. If a position is filled by an appointive process, what qualifications should the appointee possess? Mark in order of importance.

- a _____ Job specific skills
- b _____ Training in the area
- c _____ Experience in the area
- d _____ Education in the area
- e _____ Willingness to carry out the wishes of the executive
- f _____ Honesty
- g _____ Ability
- h _____ Other (specify)

3. Is an independent board needed to deal with personnel issues that would apply the criteria to each employment position and come to a decision regarding whether the executive may appoint or must go through the merit recruitment process? Should the board also:

a Oversee merit & recruitment procedures for state jobs?

b Hear complaints about hiring procedures?

c Hear employee grievances?

d Other (specify)

(See FORWARD, Nov. 1191 and Nov. 1992)

4. Do you favor actions which would make public service more attractive? _____
Which features would make Public Service in Wisconsin more attractive as a career path? Mark in order of importance.

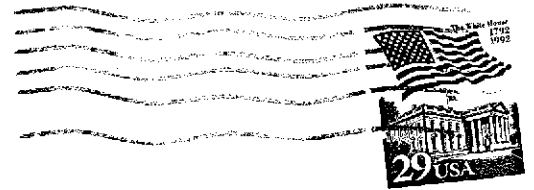
a Ability to function and grow as a professional in state service

b Ability to implement programs

c Ability to move into administrative positions

d Adequate pay for responsibility

e Other (specify)



League of Women Voters

P.O. Box 1281
Appleton, Wisconsin 54912-1281

Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911

Attention!!!

Look quickly at your bulletin this month. The first League meeting this month is on February 2nd and 3rd, when we all meet to develop consensus on the civil service study. Please get it on your calendar and plan to attend!!

And while you're at it, mark February 23rd for the social policy general meeting..come discuss the timely issue of fair and equitable housing.



The League of Women Voters
of Appleton, Wisconsin

BULLETIN

March, 1993

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
511 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr
832-0718

Calendar

- March
- 2 Board Meeting
Nancy Pourciau's Home
514 North Union
 - 16 7:00, Education Consensus Meeting
Appleton Police Station
Walnut Street, Room B
 - 17 9:30, Education Consensus Meeting
All Saint's Episcopal Church
400 East College, Room 22

- April
- 13 Board Meeting
 - 21 Earth Day Program
 - 27 Annual Meeting

President's Notes

Although we all know by now that voters of the Appleton Area School District accepted the proposal to bond for the building of a third public high school, the job of our education committee is not yet complete. Published on the following

pages are the consensus questions formulated by the education study committee. The consensus questions take us beyond brick and mortar. You will have two opportunities to formulate our local position at "consensus" meetings March 16th in the evening and March 17th in the morning. A new position based on this consensus will allow this League to enter local debate on education issues more fully than our current positions have. Please show your support for this committee by attending one of these meetings.

Two years ago we had a very active mental health study committee. Those who participated in that study recognized the need for expanded community services to meet the needs of the mentally ill. Those of you with a continued interest in mental health may like to know there is a real need for League action in this area. In 1991, problems with mental health programs in Sauk County and in the Northern Pines Unified Services Center were recognized. An evaluation of the Department of Health and Social Services (DHHS) oversight of county mental health programs was conducted by the Joint Legislative Audit Bureau. The problems investigated in the audit were serious, affected client care, and likely would have gone undetected by DHHS's current oversight efforts. The Legislative Audit Committee, co-chaired by State Senator Brian Burke

and Representative Shirley Krug, have drafted new rules to correct weaknesses in the system. League can have a real impact on the initial draft at the state level. Primary responsibility for mental health programs, though, lies with the counties. That is where League members can assist in the education of county board members and improving county programs. If the mental health study was the hook that got you interested in League, write to Senator Burke or Rep. Krug or the state LWV to find out how you can help. I have a copy of the Legislative Audit summary that I would be happy to share with anyone.

The state League has recently formed a Campaign Finance Reform Task Force. This issue is moving to the top of the list of both state and national legislative priorities (a copy of the national position is included elsewhere in this newsletter). The state League would like a local League contact person who would collect campaign finance reform material and share the information from the state with the local members. Let me know if you would be interested in being that liaison.

Beth

Lively Issues Recommendations

The members who attended the Lively Issues meeting in February found it difficult to decide on only one state and one local issue for the coming years.

At the state level, the group generally approved the advocacy agenda that the state board proposed, with the recommendation that education be given a higher priority that it seemed to have. For the recommended study item, the group

thought long and hard about school choice, welfare reform, and mental health with an emphasis on early intervention and child/adolescent services. In the end, the group recommended both welfare reform and mental health services.

At the local level, the hot issues were the "Fox Cities" with an emphasis on law enforcement, or "privatization" of services. By only one vote, privatization, including such issues as guidelines for determining when to privatize services, how to supervise the quality of services, what services are appropriately privatized, won over the Fox Cities proposal.

On February 9, the Board members looked at the very close vote on the local recommendation and questioned whether it would be more important to take on the law enforcement study instead. Several speakers thought the law enforcement issue was one in which action was likely in the near future, while privatization would be a more long-term question. Fox Cities cooperation on law enforcement might also be of greater interest to members. In the end, the Board recommended the following local study item.

A study of Fox Cities law enforcement, including:

- 1) Should the tri-county law enforcement agencies be integrated?
- 2) Would integrated service provide more cost-efficient service?
- 3) What impact would a combined system have on personnel, facilities and services?

These proposals, after being approved by the local board, will be recommended as study topics at the state convention and at our Annual Meeting in April.

Kathy Isaacson

Education Study

In the first phase of the Education Study, the committee studied the overcrowding in the Appleton Area schools, particularly relating to the secondary level. The three proposals which were examined were year-round school, a third high school, and the concept of the "High School of the Future". In the November newsletter we stated: "After studying year-round education, we are convinced that no variation of this proposal can begin to address the severe overcrowding and still maintain the quality education upon which our community was built."

After eliminating the first proposal, the study has concentrated on the need for a new high school and the role which the "High School of the Future" could play in all three Appleton public high schools. With the passage of the referendum on February 16th, the prospective third high school became a reality, further narrowing our focus for the consensus units on March 16 and 17.

In studying the concept of the "High School of the Future", two major underlying issues arose. What is the role of a high school education and what is our local position on educational equity?

With regard to the first, should high school students be encouraged to focus their academic work on career options? This raises the issue of the varying developmental levels of high school students both personally and cognitively. Or should the goal of a high school be to create literate and informed students? And how should the curriculum be structured, whatever the role of high school education?

As to educational equity, our state position is as follows: "to promote equal educational opportunity for each child through an equitable state aids formula while retaining substantial program and personnel responsibilities in the local district." What does this mean at the local level?

Please join us either Tuesday night, March 16 or Wednesday morning, March 17 for a lively discussion of these questions.

Education Study Committee

Marti Hemwall, co-chair
Diane Barkmeier
Pam Daly
Diane Lynch
Ann Norman

Nancy Pourciau, co-chair
Linda Bjella
Mary Klasen
Michelle Missner

CONSENSUS QUESTIONS

I. Structuring the High School Curriculum

1. What are the primary purposes of a public high school education?
2. What are the skills/knowledge that every high school student should master in order to be graduated?
3. Curriculum content
 - a. Should there be a single core curriculum or individualized programs of study or a combination of both for high school students?
 - b. What is the role, in either case, of students, parents, and the community with regard to the content of the curriculum?
4. Evaluation process
 - a. What methods should be used to evaluate a student's high school work and determine whether she/he should be awarded a diploma?
 - b. What is the role of students, parents, and the community in that evaluation process?

II. Defining Educational Equity

5. What does educational equity mean?
 - a. all students have equal access to all programs
 - b. all students have access to equal educational facilities
 - c. all students must meet the same standards of performance, but not necessarily in the same time period
 - d. all students have access to the same co-curricular programs
6. Is equity in education an important goal for public education?
7. Should the following be available to support district-wide equity?
 - a. busing
 - b. open enrollment
 - c. cross registrations
 - d. 3 identical schools

League of Women Voters Policy Positions

National Campaign Financing Position

The goals of a campaign finance system should be to:

- ensure the public's right to know
- combat corruption and undue influence
- enable candidates to compete more equitably for public office
- promote citizen participation in the political process.

To achieve these goals, the League favors:

DISCLOSURE--

- * Require full and timely disclosure of all campaign contribution and expenditures.
- * Require each candidate to designate one central committee to coordinate, control and report all financial transactions.
- * Require full and timely disclosure of independent spending and money.

LIMITATIONS--

- * Limit the size and type of contributions from all sources including stringent limits on the use of cash.
- * Limit total expenditures consistent with full discussion of the issues and adequate exposure of the candidates.
- * Limit expenditures for the broadcast media if there are no limits on total expenditures.
- * Limit independent spending or the incentive for independent spending.

ENFORCEMENT-- Strengthen the independent bodies which monitor and enforce campaign finance laws.

BASES OF FUNDING--

- * Encourage broad-based small contributions from the general public and use of tax credits and deductions.
- * Provide adequate public financing including income tax checkoff and supplemental government appropriations.
- * Equalize the use of government services, such as franking, for challengers and incumbents.

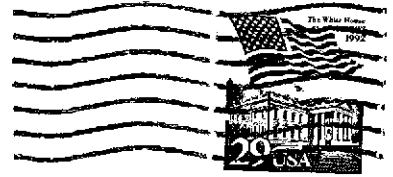
LENGTH OF CAMPAIGNS--Limit the length of campaigns.

USE OF BROADCAST MEDIA--

- * Provide the opportunity for debate and discussion of issues by major candidates yet allow equitable opportunities for all candidates to present their views.
- * Seek ways to control use of media by campaigns.

THIS POSITION IS APPLICABLE TO ALL FEDERAL CAMPAIGNS FOR PUBLIC OFFICE-- PRESIDENTIAL AND CONGRESSIONAL PRIMARIES AS WELL AS GENERAL ELECTIONS. IT ALSO APPLIES TO STATE AND LOCAL CAMPAIGNS.

League of Women Voters
P.O. Box 1281
Appleton, Wisconsin 54912-1281



Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911



Inside you'll find...

Important information on League meetings for March and April (be sure to put April 27th, the date for the Annual Meeting on your calendar NOW), information on campaign financing and consensus questions for the Appleton LOWV Education Study. Be sure to attend one of the consensus meetings on education...you have a choice of March 16th in the evening or March 17th in the morning. Remember...your input counts!!!

LWV

April, 1993

The League of Women Voters
of Appleton, Wisconsin

BULLETIN

President
Beth English
3650 Chappell Dr.
735-9917

Membership
Holly Parks
311 E. South River
749-1506

Bulletin Editor
Kathy Kamp
1201 Hawthorne Dr
832-0718

Calendar

April

- 13 7:00
Board Meeting
- 22 7:00
Earth Day Program
Copp's Food Center
- 27 5:30-9:30
Annual Meeting
Lawrence University
Barber Room

May

- 11 Spring Meeting
- 25 New Board Meeting

President's Notes

The LEAGUE MISSION: The League of Women Voters is a nonpartisan political organization that encourages the informed and active participation of citizens in government and influences public policy through education and advocacy.

How League can best accomplish its goals is a continuous process. At the April 27th annual meeting of this League, you will be asked to join other Leagues and complete the survey form found in this Bulletin. We would like to use the annual meeting to focus on what our League does best. Using this survey and discussion format from the national LOWV Crossroads Project as a jumping off point, the board hopes to foster lively discussion.

Since the 1974 national convention, League has undertaken steps to help modernize the organization. We have learned and accomplished a great deal since 1974 through experimentation and trial and error. The board hopes to share our successful strategies with other leagues and still learn something about ourselves by exercising this self-examination. Glance over the survey and then join the rest of the membership in some creative thinking.

The annual meeting date is April 27th. Look for the tear-off reservation form and send it in.

See you at the Annual Meeting,

Beth

Annual Meeting Information

The Annual meeting will be held from 5:30 to 9:30 on April 27th. We will again be meeting at Lawrence University in the Teakwood and Barber Rooms (upstairs at the Downer Commons Building). The program will include discussion of next year's study agenda, discussion of the Crossroads Project (See the President's Notes), report of the nominating committee, and lively dinner discussion!! We hope that you can attend.

Schedule

5:30-6:00	Social
6:00-7:00	Dinner
7:00-	Business Meeting

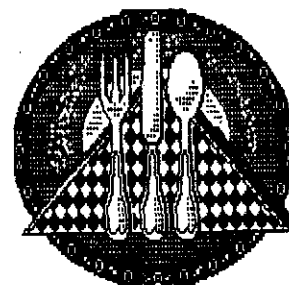
Menu

Tossed Salad

Grilled Lemon Pepper Breast of Chicken
Wild Rice
Broccoli
Cornbread Muffins

Cake with Ice Cream and Raspberry Sauce

Wine/Coffee/Tea



To make reservations, return the following form to Kathy Isaacson. RESERVATIONS MUST BE IN BY APRIL 13th.

Name _____

Choice of Entree (circle one)

Please mail check for \$10.25 and the reservation form BY APRIL 13th to:

Kathy Isaacson
607 Prospect Avenue
Appleton, Wisconsin 54911

EARTH DAY

Come join others in the League for a Green Grocer tour of Copps Food Center in Appleton. This would be a perfect opportunity to bring a non-member friend to find out what League is all about. Join us on:

April 22nd

7:00

Copps Food Center
Calumet Street, Appleton

and learn how to be an
environmental shopper

There are many other ways to recognize Earth Day.....like the following meetings and conferences across WISCONSIN.....

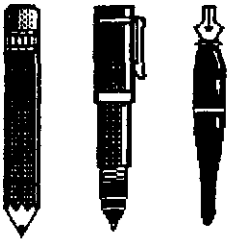
... The Quality Control of Recyclable Materials Workshop is scheduled for Oshkosh on April 19th. Technical experts from paper, glass, steel can, and plastics industries will explain the hows and whys of market specifications and manufacturing technologies. Conference fee is \$25.00/ For more information, call Diane Ebbers at 465-2707....

...Environmental Wellness: Preserving the Global Family is the title of the Midwest Environmental Conference to be held August 10-13 at the U.W.-Stevens Point. The conference is environmental education. More info

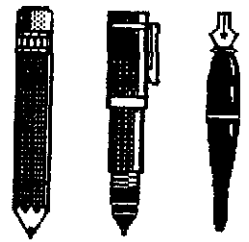
can be obtained from WEAA, Midwest Environmental Education Conference, 78290 HWY MM, Amherst Junction, WI 54407 (715) 824-2428...

...The Midwest Renewable Energy Fair introduces the public to a wide range of renewable energy technologies and their contemporary applications. Portage County Fair Grounds, Amherst, WI., June 18-20, 1993...

...National Drinking Water Week is May 2-8, 1993. The League is joining other national organizations to celebrate. The "Blue Thumb" theme encourages the same care about one's water resources that a green thumb implies about the care and nurturing of the earth's plants...



Money Matters

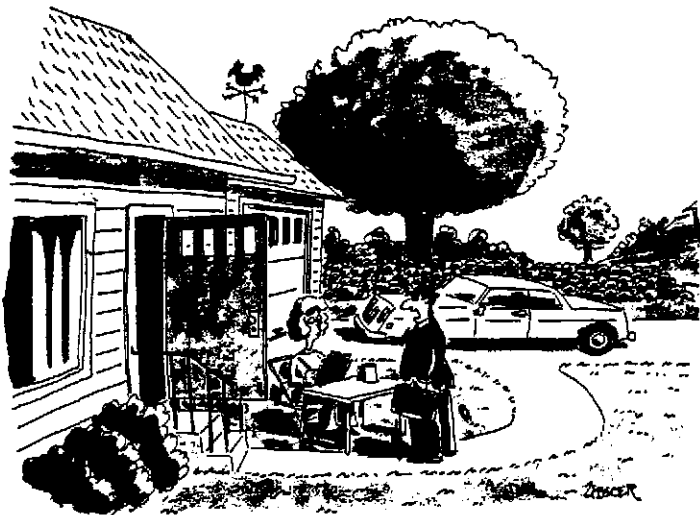


THANKS

The Appleton LWV recently received a check for \$391.65 through the state League for election night reporting. A great big THANK YOU to everyone who helped by reporting election totals after the polls closed in November.

Finance Drive Contributions

Those members who have used the sustaining membership category have not been solicited by the finance drive. We have considered their contribution beyond the regular membership amount to be a contribution. However, if you would still like to make an additional personal contribution to the LWV, we welcome the commitment. Thank you for your support.



"Yes, Myra, I do still love you. What I don't love, however, is this exit poll every damned morning."

Proposed By-law Change

League of Women Voters of Appleton, Wisconsin

Article VI
Financial Administration

Section 1. Fiscal year. The fiscal year of the League of Women Voters of Appleton shall commence on July 1 of each year provided that this bylaw shall not be of full force and effect until July 1, 1993 and that the fiscal year beginning April 1, 1993 shall terminate on June 30, 1993.

(Explanation: The fiscal year of July 1 to June 30 coincides with both the national and state LWV fiscal years and would make bookkeeping easier.)

Submitted by 1993 Budget Committee:

- Sue Kinde, chair
- Helen Heil
- Teri Miller
- Bev Wieckert
- Beth English

Proposed Budget

A proposed budget (including the three month budget required for in the by-law change above) is included in this newsletter and will be voted on at the Annual Meeting.

League of Women Voters of Appleton Budget Comparison - 1992-93

	1992-93 Budgeted	1992-93 Actual 4/1 to 2/28 (11 month)	Over (Under)	1993 (3 mo.) Projected 4-1 to 6-30	1993-94 Projected 7-1 to 6-30
INCOME					
A. Dues (\$30 x 95 members)	3035.00	2613.00	(422.00)	0.00	2850.00
B. Contributions					
1. Member	1000.00	829.50	(170.50)	0.00	1200.00
2. Member Ed. Fund	150.00	0.00	(150.00)	0.00	150.00
3. Non-member	2204.00	395.00	(1809.00)	0.00	2291.25
4. Non-member Ed. Fund	1000.00	0.00	(1000.00)	0.00	1000.00
C. Other					
1. Oktoberfest	150.00	32.00	(118.00)	0.00	150.00
2. Comm. Service Activities					
a. Election Night Reporting	200.00	975.55	775.55	0.00	200.00
b. Speaker's Bureau	25.00	0.00	(25.00)	0.00	25.00
c. Memorials	0.00	0.00	0.00	0.00	0.00
3. Interest	100.00	169.65	69.65	0.00	100.00
4. IDS Interest	0.00	60.43	60.43	0.00	0.00
5. Alive After Five	0.00	601.50	601.50	0.00	0.00
D. Miscellaneous					
1. Annual Meeting	0.00	200.50	200.50	0.00	0.00
2. AT&T refund, bulk rate refund postage reimb, LWV N-M unit	0.00	85.78	85.78	0.00	0.00
ACTUAL INCOME	7864.00	5962.91	(1901.09)	0.00	7966.25
LESS LWV ED FUND	695.50	0.00	0.00	0.00	698.75
FROM RESERVES					
1. State Convention	0.00	0.00	0.00	300.00	0.00
2. National Convention	625.00	625.00	0.00	0.00	0.00
3. Surplus				1408.75	0.00
TOTAL FROM RESERVES	625.00	625.00		1408.75	
OPERATING BUDGET INCOME	7793.50	6587.91		1708.75	7267.50
ACTUAL INCOME					
2. This Is Appleton		106.00			
3. The Hmong in America		28.00			
TOTAL INCOME		6096.91			
ACTUAL EXPENDITURES					
NET		(7559.62)			
		(1462.71)			

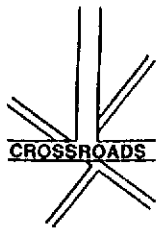
ACCOUNTS TOTAL (2/28/93)		TOTAL ASSETS (3/31/92)	12422.99
Valley Checking Account	578.29	TOTAL ASSETS (2/28/93)	10960.28
Valley Prime	6883.46	NET (2/28/93)	(1462.71)
IDS Cash Management	1618.03		
LWV Education Fund	1880.50		
TOTAL (2/28/93)	10960.28		

BUDGET COMMITTEE

Sue Kinde - Chairperson, Beth English, Helen Heil, Teri Miller, Bev Weickert

League of Women Voters of Appleton Budget Comparison - 1992-93

	1992-93 Budgeted	1992-93 Actual 4/1 to 2/28 (11 month)	Over (Under)	# 1993 Proposed 4-1 to 6-30 (3 month)	1993-94 Proposed 7-1 to 6-30
EXPENDITURES					
A. Operating Costs					
1. General Supplies	50.00	275.10	225.10	0.00	100.00
2. Telephone	300.00	233.02	(66.98)	60.00	300.00
3. Box Fee	49.00	49.00	0.00	0.00	49.00
4. Phone Answering Service	58.50	0.00	(58.50)	0.00	58.50
B. Board & Admin. Committees					
1. President	200.00	36.07	(163.93)	0.00	200.00
2. Secretary	75.00	41.16	(33.84)	0.00	75.00
3. Treasurer	50.00	27.25	(22.75)	0.00	50.00
4. Board Tools	100.00	96.21	(3.79)	0.00	100.00
5. Admin. Committees					
a. Finance	100.00	148.63	48.63	0.00	175.00
b. Membership	75.00	94.87	19.87	0.00	75.00
c. Unit Organization	10.00	20.90	10.90	0.00	20.00
d. Public Relations	10.00	0.00	(10.00)	0.00	10.00
6. Courtesy Membership	35.00	0.00	(35.00)	0.00	30.00
7. Babysitting	25.00	0.00	(25.00)	0.00	0.00
C. Delegate Travel & Affil.					
1. State Council	150.00	0.00	(150.00)	0.00	150.00
2. State Convention	300.00	*	(300.00)	600.00	300.00
3. National Convention	850.00	1145.22	295.22	0.00	300.00
4. Annual Meeting	50.00	170.15	120.15	50.00	50.00
5. Workshops	80.00	60.00	(20.00)	0.00	80.00
6. Transportation	50.00	0.00	(50.00)	0.00	0.00
D. Financial Support					
1. Lake Michigan ILO	25.00	25.00	0.00	0.00	25.00
2. State PMA (\$18 x 95 members)	1818.00	1757.25	(60.75)	427.50	1710.00
3. National PMP (75% of \$19x 95)	1363.50	1363.50	0.00	451.25	1353.75
4. LWV-Ed Fund (25% option)	454.50	0.00	(454.50)	0.00	451.25
E. Bulletin					
1. Supplies	20.00	0.00	(20.00)	0.00	20.00
2. Postage	350.00	309.38	(40.62)	30.00	350.00
3. Printing	650.00	738.59	88.59	90.00	800.00
4. Bulk Rate Fee	75.00	0.00	(75.00)	0.00	0.00
F. Educational Activity					
1. Member's Directory	150.00	192.85	42.85	0.00	200.00
2. Program					
a. National	25.00	0.00	(25.00)	0.00	25.00
b. State	25.00	0.00	(25.00)	0.00	25.00
c. Local	50.00	0.00	(50.00)	0.00	25.00
3. Voters Service	25.00	0.00	(25.00)	0.00	25.00
4. Oktoberfest	75.00	115.47	40.47	0.00	75.00
G. Position Support					
1. Action	50.00	25.00	(25.00)	0.00	50.00
H. Miscellaneous					
1. Corporation Filing Fee	20.00	10.00	(10.00)	0.00	10.00
2. Alive After Five	0.00	625.00	625.00	0.00	0.00
ACTUAL EXPENDITURES	7793.50	7559.62	(233.88)	1708.75	7267.50
# Note: 3 month budget required to move to new fiscal year					
* TOTAL TO RESERVES		1. State Convention	300.00		
TOTAL EXPENDITURES			7859.00		



Winter 1993

Dear League Member,

The League of Women Voters has embarked on a grassroots project to identify possible changes in program and procedures that could enhance the League's effectiveness.

This Crossroads Project is being guided by an eleven-member steering committee representing all three levels of League. We hope every member will help determine the future of our organization by completing the survey below.

Many local Leagues will be holding a Crossroads discussion meeting this winter, and you may turn in your completed survey at that time. You may also send it to your League president. ~~Or you may mail it directly to the Crossroads Steering Committee, Elaine Blodgett, President, LWV of Missouri, 6666 D. ...~~ We will begin compiling survey results on April 15, 1993. THANK YOU for participating in this important project!

I. Please circle the number that best reflects your opinion of, and experience with, the League. [1 = agree strongly; 2 = agree somewhat; 3 = disagree slightly; 4 = disagree strongly]

A) Satisfaction

- 1 2 3 4 I'm pleased with what I have been able to accomplish through the League.
1 2 3 4 I have gained valuable new skills through my League work.
1 2 3 4 The League has not taken advantage of the time and talents I have to offer.
1 2 3 4 The League makes it easy to participate at a level that fits my schedule.
1 2 3 4 League meetings/activities are often not of interest to me.
1 2 3 4 I'm satisfied with my level of participation in League activities.

B) Membership Issues

- 1 2 3 4 It was easy for me to find and join the League.
1 2 3 4 The program offered by my League is appealing to potential members.
1 2 3 4 The League should do what is necessary to attract new members of all kinds.
1 2 3 4 The League should develop additional types of membership options.
1 2 3 4 We should emphasize the role of the League as a training ground for women.
1 2 3 4 The League would attract more members if it were more action-oriented.

C) League Program

- 1 2 3 4 A strong national program is essential to my League's credibility.
1 2 3 4 The League should work on fewer program issues at a time.
1 2 3 4 The League can be more effective on local issues than on state/national issues.
1 2 3 4 The League should emphasize its unique role as a local citizens organization.
1 2 3 4 The League should take strong stands even though that may be controversial.
1 2 3 4 I would like to see greater use of new methods of developing League positions.
1 2 3 4 Being effective is more important than doing things "the League way."
1 2 3 4 The League should do more to involve non-members in promoting its mission.

II. Using a scale from 1 to 4, indicate how well the following statements reflect your opinion of the League at each level. (There should be a number in each box in the grid below.) [1 = agree strongly; 2 = agree somewhat; 3 = disagree slightly; 4 = disagree strongly]

- 1. I'm pleased with the quality of League material on program issues.
2. My League work enables me to have an impact on public policy.
3. The League should put more emphasis on promoting good gov't.
4. The League should put more emphasis on educating the public.
5. The League should put more emphasis on action.
6. I am very interested in governmental issues.
7. I am well informed about the League's program priorities.
8. I often contact my elected officials about League program issues.
9. The League offers interesting opportunities to become involved.
10. I trust each level of League to do what is best for the organization.
11. The League provides good training opportunities for its members.
12. I believe the League makes an important difference.

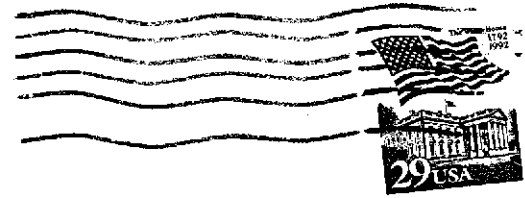
Grid with columns for local, state, national and 12 rows corresponding to the statements in Section II.

III. More people would join the League if:

IV. Please tell us a little bit about yourself.

- Age: 18-34 years, 35-44, 45-54, 55-64, 65+
Years in League: under two, 3-7, 8-12, 13-17, 18+
Ethnicity: white, African Am., Hispanic, Asian, other
Gender: female, male
Paid employment: no, not now; yes, part time; yes, full time
League activity: inactive; under 5 hrs/mo; 5-15 hrs/mo; 16+ hrs/mo
Board member: yes, currently; no, but I was; no, but I hope to; no
Size of League: under 50; 50-99; 100-250; 250+
Type of League: urban; suburban; rural

League of Women Voters
P.O. Box 1281
Appleton, Wisconsin 54912-1281



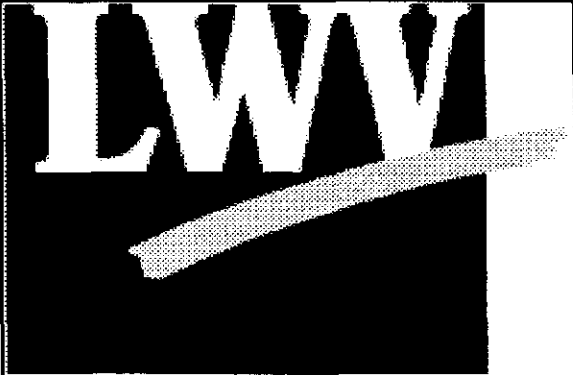
Anne Norman
2530 S. Lawe
Appleton, WI 54915

Nominating Committee Report

The members of the Nominating Committee were Gretchen Bambrick, Chair, Marcia Hittle, Kathy Kamp, Janet LeNoble, and Jan Quinlan.

The Nominating Committee proposes the following slate:

President	Pat McConnell
Action Vice President	Terry Bergen
Secretary	Joanne Carlson
Directors	Marti Hemwall Nancy Pourciau Sharon Tornes
Nominating Committee	Beth English, Chair Cheryl Barnes Gretchen Bambrick



LEAGUE OF WOMEN VOTERS OF APPLETON WISCONSIN

Membership Chair
Holly Park (749-1506)

President
Patricia McConnell (788-5423)

Bulletin Editor
Corinne Goldgar (734-8676)

September 1993

Happening this month!

Board meeting

September 9 7 PM Paper Valley Hotel

Deadline for Bulletin copy

September 11 Noon

LWV-WI 1993 Issues Briefing "Child and Adolescent Services in Wisconsin"

September 18 8:30 AM-3:30 PM
Quality Inn-Milwaukee West
(See page 3.)

Octoberfest

September 25 6 AM-6 PM
Downtown Appleton
(See page 4.)

President's Coffee for New and Prospective Members

September 27 7 PM
Pat McConnell's, W2642 Brookhaven Drive

Note: *In 1993-94, Thursday is "League night."*
Scheduling LWV meetings on Thursdays reduces
the conflict with local governmental meetings —
which makes sense.

For which it stands . . .



It was a long day. . . the
topper was jam-packed;
every inch of the van was
utilized. We picked up my
mother-in-law, and then my
husband. Three kids and I


were headed west for THE family vacation — Mt.
Rushmore. →

← Whenever I mentioned to anyone that we were going to Mt. Rushmore, they said "Oh, that's nice. We did that in 19... something." It seems that *everyone* has been there. For me, actually, it was my third trip; but, for the kids, it was a *big* first. As we drove into Rapid City and south to Keystone, their anticipation of that first glimpse grew. Winding roads and tunnels lead

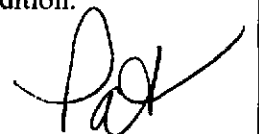


to the Mt. Rushmore site — a craggy slate of granite on which a piece of America is carved.

We found our cabin. Leaving a tired grandmother in charge of three sleepy travelers, my husband and I trekked to "the site" at dusk with the gusto of cross-country runners and placed ourselves on a small rock in the pine-sprinkled amphitheater for the lighting ceremony.

If you ever go, or go back, to Mt. Rushmore, you *must* go for the lighting. It is preceded by an extemporaneous speech by one of the many park rangers — a touching summary of his experience as an American and what America means to him — and is followed by a film on a BIG screen, a film giving a history of the four sculpted presidents. The entire mountain-monument is then lit while the audience stands to sing "The Star Spangled Banner." 

I must say, it brings a welling to the eyes and heart. It's one of those rare and gushy moments when you are sincerely proud to be an American. On that small rock, in front of that big one, I thought it a fitting beginning to the two-year commitment that I have made to you as president of the Appleton League of Women Voters. I shall truly try to live up to its great tradition.



The Observer Corps—It's Where the Action Is!

In the new spirit of participatory government, the Appleton League of Women Voters has been energizing its Observer Corps. Through the summer, League members observed meetings of the Appleton Common Council, the Outagamie County Board, the Appleton Area School Board, and the library board—but there is still room for you!!!

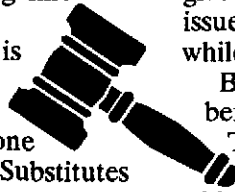
The time commitment of an observer can range from one meeting a month to one meeting every other week. (Please note: Substitutes are available.) Join in . . .

Watching governmental meetings can be addictive as you get to know the "players" and see the issues

unfold. When you see something that you think is important begin to unfold, you will tell your team leader who will pass the information along to the Action Vice-President. This informational chain will give the League a chance to speak out about those issues on which we have positions and to speak out while we can influence the decision-making process.

Budget deliberations are beginning. Priorities are being set for 1994. We need your eyes and ears!

To join the Observer Corps, call Pat Schinabeck (734-2859). Tell her the governmental area in which you are interested, and she will match you with a meeting (or meetings). You'll be glad you did. *It's where the action is!*



CROSSROADS PROJECT Interim Report Executive Summary* June 1993

League members across the country have recently participated in a nationwide brainstorming project designed to examine the challenges facing our organization and suggest possible new directions for the League of the future. They identified five major areas for attention and offered a number of promising strategies designed to enhance Leagues ability to fulfill its mission.

I. Revitalizing the League's Mission

- 1) Emphasize programs that empower citizens at the community level.
- 2) Provide opportunities for direct action to address community needs.
- 3) Take the initiative in bringing citizens together to solve emerging problems in a timely manner

II. Managing the League's Multi-Issue Program

- 1) Focus advocacy efforts on significantly fewer issues at the state and national levels.
- 2) Provide educational materials on key policy issues.
- 3) Find new ways to assist members and the public in working on issues of concern to them.

III. Defining Roles and Responsibilities Within Our Multi-Level Structure

- 1) Provide more training opportunities at every level.
- 2) Strengthen the role of the local Leagues and their members within the organization.
- 3) Revise the present system of financing the League.

IV. Enhancing Membership Opportunities in the League

- 1) Set goals for, and dedicate resources to, increased diversity in every League.
- 2) Develop new approaches to local program for multi-community Leagues.
- 3) Streamline the process for starting new Leagues.
- 4) Experiment with alternative League units and dues rates.
- 5) Standardize the dues renewal date for all members.

V. Making League Leadership More Manageable

- 1) Increase reliance on paid staff.
- 2) Take greater advantage of modern technology.
- 3) Encourage greater flexibility and more timely procedures.
- 4) Explore new approaches to state and national programming.
- 5) Evaluate and modify state and national mailings.

League leaders attending Council 1993 reviewed these suggested strategies and gave direction to the Crossroads Project Steering Committee for its second year of work. The steering committee will further refine the options outlined in the interim report and develop a packet of discussion materials based on the options to be sent to every League in November 1993.

All Leagues are encouraged to schedule a meeting in December or January to enable their members to consider and comment on the new material. The steering committee will then analyze the results of those meetings and prepare a set of recommendations for consideration at Convention 1994. These recommendations will be sent to all Leagues in a pre-convention mailing to allow delegates an opportunity to discuss possible convention decisions with their members.

**To review the complete interim report, please contact your League President.*

LEAGUE OF WOMEN VOTERS OF WISCONSIN EDUCATION FUND
122 State St., Ste. 405, Madison, WI 53703-2500 (608)256-0827

1993 ISSUES BRIEFING
CHILD AND ADOLESCENT SERVICES IN WISCONSIN
Co-sponsored by Wisconsin Council on Children and Families

September 18, 1993 8:30 am - 3:00 pm
Quality Inn - Milwaukee West, 201 Mayfair Road (I-94 at Hwy. 100)

AGENDA

- 8:30 - 9:00 Registration and coffee
- 9:00 - 10:00 Keynote Address - Juvenile Justice
Speaker: Judge Michael Malmstadt
Presiding Judge of Children's Division, First Judicial District, Milwaukee County
- 10/10 - 11/10 SESSION I - Delivery of Social Programs and Services
Panel Discussion: Marilyn Sontag, Marilyn Kern, and Darlene Wellner
- 11/20 - 12/20 SESSION II - Education
A. Village Partnership Project
Panel Discussion: Revision of Pyramid Management Structure in Wisconsin Schools
- B. LaCrosse Busing Experience - Busing for Economic Integration
Speakers: Dr. Charles Miller and Dr. Richard Swantz
- C. KidsVote Project
Speakers: Joyce Schoenfield Susan Bloedorn, Public school teachers and LWV
Beloit members
- 12:30 - 1:30 Lunch and informal networking
- 1:45 - 3:00 SESSION III - Financing Services: A Budget for Children and Families
Speakers: Anne Arnesen & Nan Brien - WI Council on Children & Families

Registration Deadline: September 11, 1993

Name _____ Phone _____

Address _____

Member, LWV of _____ Non-member _____

Fee: \$25, member; \$40, non-member. After September 11, add \$10 to the fee.
Fee includes registration and lunch. Vegetarian lunch available upon request.
Return this form with a check made payable to: **LWVWI-EF** at the above address.

**- In Memoriam -
Fanny C. Ruth**

Fanny C. Ruth, a long-time member of the Appleton League of Women Voters, died May 30 at the age of ninety-eight. Fanny expressed her concerns and service through conscientious attendance at League's regular and unit meetings; through opening her home for meetings; and through assuming other responsibilities such as advocacy for program items, supporting issues, telephoning, participating in "door-drops," and the like. Fanny's active participation reflected her belief that these tasks have to be performed if the individual's membership and the organization are to become viable and strong.

In Fanny's memory, a one-year membership in the Appleton League will be given to an interested woman who shares her beliefs in grass roots politics and the League's goal to promote active participation of citizens in government. And sincere sympathy is extended to her relatives and friends.

Help wanted . . . make that "needed"!

Octoberfest is coming September 25th and we need members to staff our booth from the 6 AM set-up until the 6 PM tear-down. This is a great opportunity to raise funds and to represent League in the community . . . and it's *fun!* For more information and/or to schedule a 2-hour (or more) block of time, call Joanne Carlson (779-4534 days, 982-7710 evenings). We will have a covered booth this year, so you won't get wet if it rains. Your help is wanted, needed, and will be very much appreciated.




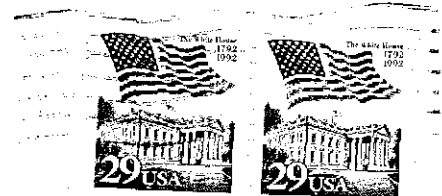
Thanks, Pisani

As a contribution-in-kind (*i.e.*, they didn't charge us), Pisani, "the pre-press connection," scanned the League logo so that we can use it on IBM (and compatible) PCs with WordPerfect 5.1. It was a nice gift, one for which we are most grateful.

If you need, or want, the scanned logo, call Corinne Goldgar (734-8676 evenings). All you have to do is ask — and provide a formatted diskette.



 LEAGUE OF
WOMEN VOTERS
P.O. Box 1281
Appleton, WI 54912-1281



Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911



LEAGUE OF WOMEN VOTERS OF APPLETON

Interim-Membership Chair
Terri Miller (731-0531)

President
Patricia McConnell (788-5423)

Bulletin Editor
Corinne Goldgar (734-8676)

October 1993

Happening this month!

"Take Back the Night"

October 7 6:30 PM Lawrence U. Chapel
(See page 3.)

Lake Michigan Inter-League Group Annual Meeting

October 15-16 Niles, Michigan
(See page 3.)

General Meeting—Law Enforcement Study

October 13 7 PM Appleton Police Station
(See page 2.)

Board meeting

October 21 7 PM Paper Valley Hotel

Deadline for Bulletin copy

October 23 Noon

Appleton city budget hearings begin

October 26 6:30 PM City Hall

Meet Your Official Representative

Time and place to be announced

Note: *In 1993-94, Thursday is "League night."*
Scheduling LWV meetings on Thursdays reduces
the conflict with local governmental meetings.



For which it stands . . .

*Stop sitting there
with your hands folded
looking on, doing nothing;
Get into action
and live this full
and glorious life.*

*Now.
You have to do it.*

—Eileen Cady
The Dawn of Change

O.K., Leaguers. Time to get into action, and there are many ways YOU are needed!

1. Law Enforcement Study. Each year our League selects an issue to study and action. This study committee is just getting started so, if you are interested in how the greater Appleton area will deal effectively with enforcement issues, call **Jan Quinlan (734-4808)**.
2. Even if you aren't able to join this study committee, please come to the general meeting on Law Enforcement. The meeting is open to all members and to prospective members. So bring a friend!
3. Observer Corps. We need people to sit in on many upcoming meetings, including the City and County budget hearings and the regular meetings of the City Council, County Board, Library Board, School Board, Council Finance Committee . . . you name it! Don't wait to be called. Call **Pat Schinabeck (734-6101)**.
4. We may also have an extra special surprise — a visit from Senator Russell Feingold. We hope he will be able to firm up a date soon. We want him to speak on Health Care. Watch for details!

Your Board of Directors is working hard on many issues within the League. Come out and join us!

Law Enforcement Study

The Appleton League of Women Voters **Law Enforcement Study** kicks off with a general meeting designed to bring all of us up to speed on this timely topic.

Local Study Kick-off
To begin with a good foundation!

us and address questions on the delivery of services in the law enforcement field . . . an objective introduction to a topic that has many different perspectives in our community.

This is an issue of importance to each of us: the safety of ourselves and our families and the prevention of crime — in short, the “hub” of many community programs designed to insure a high quality of life in the Appleton area.

We have invited **Ed Krueger, FVTC Instructor/Coordinator for the Police Science and Security and Loss Prevention Department**, to provide the foundation for our study of law enforcement in the Fox Cities at our general meeting on Thursday, October 14, 7 PM, in the lower level meeting rooms of the Appleton Police Station. He will speak to

Please bring your own perspectives as a member of our community to what promises to be both an educational and valuable meeting. Also, bring a friend. You need no further background than your own experience to begin exploring this subject with us. See you there.

And, if you would like actively to learn about law enforcement in the Fox Cities by serving on the LWV Study Committee on Law Enforcement, just call **Jan Quinlan (734-4808)** or **Sharon Tornes (734-3371)**. No prior background required . . . and we want to include you in this lively local study!!

Health Care Bulletin

Health care reform is certainly the topic of the hour, the month, and maybe the year . . . or years. It is, as you know, now wending its way from President Clinton to Congress.

The LWV-US recently developed a position on Health Care Reform emphasizing:

- Access to health care, and
- Cost containment.

For details, see *THE NATIONAL VOTER*, June/July '93, which includes a summary of this position on page 22. And, if you want to read the full position, Pat McConnell has a copy, which she will share.

Because the Appleton League was not able to arrive at consensus, we *as a League* will not be taking action on this issue. But you *as an individual* should — if you feel strongly — act on your own. (One of the major benefits of League is the lobbying skills that we develop.)

LWVUS is putting together a Health Care Network. If you *as an individual* are interested in participating, send your name, address, daytime phone and (if you have one) fax numbers to Kate Kent, LWVUS, 1730 M Street, N.W., Washington, D.C., 20036.

'93 – '94 LWV membership renewals due October 1

GRATITUDE is expressed to those members who observed our notices and responded to the invoice for membership renewals for the 1993–94 fiscal year which begins October 1. As stated, the membership fees are: Regular, \$30; Sustaining, \$47.50; and Household, \$48.00.

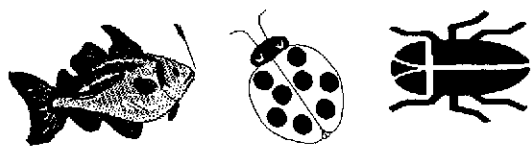
To maintain good records and working relationships with both LWVUS and LWVWIS, it is important that renewals be received on time this year! Directories and other mailings from the national office are now dependent on the computer. The practice of the local board guessing who is likely to renew and submitting those names and numbers — common years ago — no longer works!

A disproportionate amount of time, telephone calls, and correspondence was spent in communicating memberships to the national office this past year. Also, “Per Member Payments” to national and “Per Member Assessments” to state were adversely affected.

Please, if you haven't yet mailed your 1993–94 dues, DO IT TODAY! Write your check payable to the League of Women Voters–Appleton, and send it to Helen Heil, Treasurer, 1735 N. Oneida Street, Appleton, WI 54911.

Natural Resources Committee wants YOU!

This year's Natural Resources Committee will have as its main focus organizing what has become our annual Earth Day Recycling Tour of Cops Food Store. Anyone interested in joining the committee — or just in getting more information about it — is urged to call its chair, **Gail Hoff (731-4492)**.



Lake Michigan ILG Annual Meeting

Meet the good Bugs!

How to tell an organic cow!

How do fish climb ladders?

All this and more . . .

The annual meeting of the Lake Michigan Inter-League Group, being held Friday and Saturday, October 15-16 in Niles, MI, has an enticing program. In addition to the business meeting (probably inevitable) and a couple of panels of speakers with impressive titles, visits are scheduled to the USDA Biological Control Facility, Roseland Organic Farms, and the Fernwood Nature Center. (One can't help wondering how so much can be packed into a mere day-and-a-half!) If we've piqued your interest — call Pat McConnell, who has a copy of the full agenda.

Registration fees for the meeting — you can attend all or part — are \$35 for both days, \$25 for Friday only, and \$20 for Saturday only. Those parts of the meeting not held at our sites will be at the Niles Holiday Inn. Rooms at a block rate of \$52 (under the name of the Lake Michigan Inter-League Group - League of Women Voters) are available at the Holiday Inn, and the meeting planners, knowing thrifty Leaguers, have pointed out there can be up to five occupants per room!

Meeting registration must be made by **October 8**. Registrations and checks, made payable to **Lake Michigan Inter-League Group**, should be sent to Merrill Clark, 27427 M60, Cassopolis, MI 49031. For information about the meeting, call **Jeanne Compton (616) 445-8769**. To make a room reservation, call the **Holiday Inn (616) 684-3000**.

Take Back the Night

The third annual local "Take Back the Night" rally and march will take place on Thursday, October 7. The schedule for this peaceful protest is as follows:

- 6:30 PM Gather at the Lawrence University Chapel
- 7:00 PM Rally on the Chapel steps
- 7:30 PM March down College Avenue
- 8:00 PM Reception & art exhibit at The Avenue

Featured Speaker:

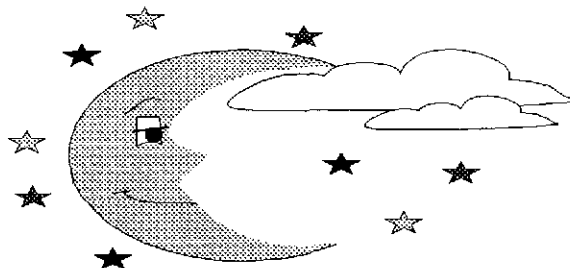
James Doyle, Wisconsin Attorney General

Take Back the Night marches have been taking place nationwide for many years and are designed to make a peaceful statement of violence that has become commonplace in the streets of our nation. Headlines in our local newspapers provide disturbing testimony that violence is no stranger to Fox Valley communities. Consider these statistics:

- In the United States, a woman is sexually assaulted every 3 minutes.
- One in four girls and one in seven boys will experience some form of sexual abuse before age 18.
- The national average shows that a woman is beaten by her husband or boyfriend every 15 seconds, and 4 women die every day as a result of domestic violence.
- In the Fox Cities, during 1992, 244 women and 294 children were sheltered in domestic abuse shelters. In the first five months of 1993, 409 children and adults sought services from Fox Cities sexual abuse programs.

The statistics are shocking! The march is being held again to call attention to the violence in our community and to call for a concentrated effort to make our community safe for everyone. You can make a difference by participating in this third annual rally, march, and reception.

If you have questions about "Take Back the Night," call **Jean Mandel (722-4800)**.



The Observer Corps — It's Where the Action Is!



You haven't put your name on the Observer Corps list yet? Why not? The year's going by! Things are happening! And, whether you know it or not, YOU want to be

there to hear and see the proceedings for yourself. Otherwise, you're dependent on somebody else to let you know what happened — and that somebody, or something, may leave out the seemingly small detail that you would have found important.

Governmental meetings are where it happens! The meetings of your City Council, Village or Town Board, County Board, School Board — of course! But don't neglect the committee meetings — that's where the issues are thrashed out. And, while at the "big" meetings you're pretty much limited to watching and listening, you can, to an extent, participate at the committee meetings. You can ask questions; within reason, you can make comments.

As a Leaguer, you will find that there are several benefits to attending governmental meetings regularly. You not only see the decision makers making the decisions, THEY also see you. And, after a while, they'll know who you are — and they'll care


what you think. When you make that lobbying phone call or when you buttonhole your representative in the lobby (that's why it's called "lobbying"), your comments will have a lot more impact. You'll have a lot more clout.

Attending the legislature in Madison or Congress in Washington on a regular basis is not practical, but going to the Appleton Finance committee meetings every other Monday night is. And, in its own way, it's fun!

Sooner or later, **Pat Schinabeck** is going to call to ask you to be an observer. Don't wait. Be a heroine. Call **Pat (734-2859)**. She'll be glad you did! You'll be glad you did!

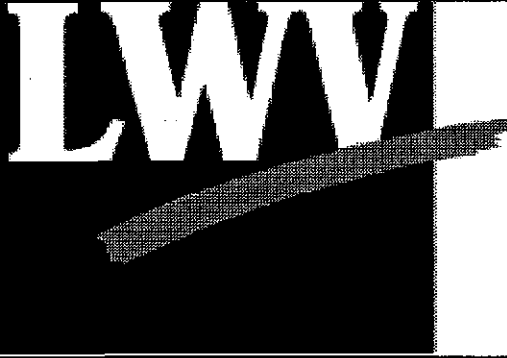
Help! Help! Help!

AHS-E & -W, Wilson JHS, and four elementary schools are computerizing their card catalogues and circulation. Volunteers are needed to enter the information. If you can help with this project — it requires little training — call **Michele Missner (832-4162, AHS-W, or 730-0768, home)**.

 LEAGUE OF
WOMEN VOTERS
P.O. Box 1281
Appleton, WI 54912-1281

Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911





LEAGUE OF WOMEN VOTERS OF APPLETON WISCONSIN

Interim-Membership Chair
Terri Miller (731-0531)

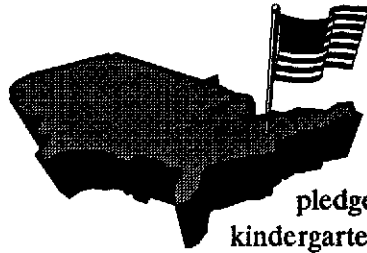
President
Patricia McConnell (788-5423)

Bulletin Editor
Corinne Goldgar (734-8676)

November 1993

For which it stands . . .

While making lunch one afternoon, my son and I were discussing the events of morning kindergarten. He told me about the kids on the school bus and his bus driver, Mr. Ed. (Yes, it's true. That is his name.) He told me about circle time, counting each day on a time-line, and the



Pledge of Allegiance.
Wait a minute!
The Pledge of Allegiance? I remember saying the pledge, but not in

kindergarten—more like in first or second grade. I asked him to recite it for me, and he commenced to say it perfectly—in that same monotone that we used to use—with his little hand placed over his heart.

I hate to say this, but, yes, it was another of those "gushy" moments like I had at Mt.

Rushmore—only mixed with a touch of motherly pride. Later I thought how long it had been since I said the pledge. It's funny how it brings out that "I'm proud to be an American" sort of feeling . . .



You should try it some time. In fact, why not right now? Go ahead. Place that hand over your heart and say those words. . . . Go ahead. I'll wait.

And now that I've got you in one of those patriotic moods, why not pen-in a League meeting on your calendar. See you there . . .

Happening this month!

General Meeting
Child and Adolescent Services
November 11 7 PM Justice Center
(See page 2.)

Board Meeting
November 18 7 PM Paper Valley Hotel

Deadline for Bulletin copy
November 20 Noon

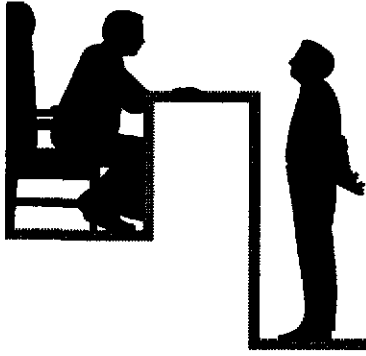


And coming next month . . .

Our First "Annual" Holiday Brunch
December 11 Paper Valley Hotel

Don't miss this event which promises to be both fun and fattening. Planned activities, besides eating and enjoying each other's company, include deciding the three issues we would like lobbied at the state level and meeting one of our local legislators. We are giving you this advance notice because the date is a Saturday. Mark it on your calendar now! And watch for full details in next month's bulletin.





Juvenile Justice General meeting, November 11

Lately, the local headlines have, rightly or wrongly, screamed about gangs and juvenile crime. So, the general meeting concerning "The Status of Juvenile Justice" on November 11 comes at an opportune time. And it just so happens that the subject echoes Child and Adolescent Services in Wisconsin, the focus of a recent state issues briefing.

The speaker at the general meeting will be Judge Dee Dyer, who dispenses justice in Branch VI of the Outagamie County Circuit Court. And it seems fitting that we will meet in the court room (Court Room F) where he presides. After Judge Dyer's talk and a question-and-answer session, we will tour the new Justice Center.

Please come. The subject is one on which we need to know what is happening and what is likely to happen. We may want to take some action, and we want to be informed when we do.

President's Coffee — an all around success . . .



A President's Coffee at Pat McConnell's on September 27 brought the LWV four new members. We welcome Susan Eich, Patty Kandike, Susan Toussaint, and Gretchen Wilcox.

The coffee, attended by seven prospective members and Cheryl Barnes, who recently completed two terms on the Board of Directors, and Terri Miller, interim Membership Chair, also had a special guest—Dr. Tatijana Rockina, a radiologist from Appleton's sister city, Kurgan, Siberia. Efforts to explain the League of Women Voters left Dr. Rockina mystified. She had voted only once in her life, just recently for Boris Yeltsin, and such staples of our program as voter education and registration were as foreign to her as Communism would be to us.

Pat McConnell reports: The highlight of the state issues briefing

(Pat McConnell and Helen Nagler attended the state issues briefing on "Child & Adolescent Services in Wisconsin" in Milwaukee on September 18. The following is a summary of the keynote address, "Juvenile Justice," by Judge Michael Malmstadt, Presiding Judge of the Children's Division, First Judicial District, Milwaukee County. The contact for the further information on the subject to come from the state LWV is Patty Kandike, who has recently joined the Appleton LWV.)

Judge Malmstadt's take-home message was two-fold: 1) locking kids up doesn't work, and 2) the legislators in Madison do not know this. He cited examples of different monitoring programs Milwaukee County has tried, such as the bracelet system, which have not been successful, and the new home-video monitoring, which seems to work quite well. Under this system, a video camera is mounted, pointed at the phone in the offender's home. The offender is called several times a day and must answer the phone in person.

The Judge finds that, if you can send the young person home, monitor him closely, and get his family into treatment, there are fewer repeaters in the court room. Unfortunately, he said, the State Legislature, not knowing this, is currently considering legislation that would lock up more kids. Consequently, the update on Child and Adolescent services currently being undertaken by the state League is timely.

Prompt membership renewals much appreciated



Treasurer Helen Heil is brimming over with satisfaction at the prompt response to the appeal for membership renewals. Not only is she delighted, but she assures us that the entire Board and the personnel of the state and national offices are too!

As you may recall, the renewal date for memberships was September 30. Helen says that "more than 75%" had come in by October 20. She will be sending a second reminder to those who have not yet replied because she feels sure that no one will want her mailings of publications interrupted at a time when important issues are being discussed and hearings and meetings announced.

Law Enforcement Study

"Honorable, but not much hope," was the message from Ed Krueger, FVTC Police Science Instructor. Mr. Krueger spoke at the first general meeting of the Law Enforcement Study on October 14. He commended the Appleton LWV for tackling such a politically charged issue. Leadership in this area, he feels, must come from outside the law enforcement agencies.

The communities' "ownership" of their police departments run deep. Small communities, in particular, expect personalized services from their police forces. Some agencies still offer such things as help with automobile lockouts and traffic control at Sunday morning church services. Consolidation of any part of the police duties has to consider the individual differences and then to build on the commonalities of the communities. The traditions are tough to break and the law enforcement agencies are naturally reluctant to change. A good police officer is taught to prove his worth. What else does he do in the community? Is the community getting good return on its dollar? Is the service cost effective?



But there are some areas of cooperation and consolidation that are working. The multi-county M.E.G. unit (Metropolitan Enforcement Group) deals with drug investigations. The combined Appleton-Outagamie County dispatch center delivers 911 service.

SWAT tactical teams are contracted areawide. We were told that our study needs to consider which communities and which services would be appropriate to consolidate. Mr. Krueger listed what he saw as potential challenges facing consolidation: labor agreements, differing ordinances, different court systems, and that sense of community ownership.

Crime is very mobile. It does not recognize boundaries. Wisconsin and the Fox River Valley have excellent, committed police. The challenge is to transform those resources into the best service possible. While he called our study difficult, Mr. Krueger did not think consolidation of police services was impossible.

Law Enforcement Committee
Jan Quinlan
Sharon Tornes

... We say "Thank you"

For our membership leaflet . . .

The Appleton LWV has a handsome new membership brochure because of the help of some very generous local businesses. We say a big "Thank you" to Fox River Paper Company for the paper stock; to Mike Ek of The Display Shop, Inc., for design direction; to Pisani Graphics, Inc., for finished art and pre-press services; and to Donner Media, Inc., for the printing.

For Oktoberfest . . .

Thanks to all the Leaguers who donated their time on that chilly day last month to work at our Oktoberfest booth. This year we served coffee, distributed

brochures, and offered our services as photographers, amateur photographers. We took Polaroid snapshots of (mostly) children posing in various hats and accessories provided by our members. In each photo, the poser held up a sign proclaiming the year in which he (or she) would be voting for the first time. Our most distinguished visitor at the booth was Appleton's Mayor "Reg" De Broux, dapper in a blue top hat and now on photographic record as planning to vote next year! A special "thank you" to Pat Schinabeck for dropping off a dazzling array of red, white, and blue fabrics, hats and other items. The hands-down favorite was the

silver sequined tiara with the blue feather boa!

Our thanks also to the people at The Display shop, Inc., for providing and setting up the booth; to Murray Photo for film and a back-up camera; to The Daily Grind for 200 cups of gourmet coffee; and to W.G., Inc., for the booth signs. Their generous help made our booth a success!

For selling our Hmong booklet . . .

We thank our own Jan Quinlan for selling our beautiful booklet, *Hmong in America*, at the "Toward Community - Unity in Diversity" event held in Lawrence's Riverview Lounge on October 24.

- In Remembrance -
Elizabeth A. Cary
1907 - 1993

Sincere sympathy is extended to the family of Betty Cary, formerly of Appleton. Betty was one of the founding pioneers of the Appleton League of Women Voters when the meetings were held in a building located on the southwest corner of N. Oneida Street—and the members wore hats to all events.

Besides her two terms as president of the Appleton League, Betty is remembered locally and statewide for her concerns for quality educational programs and for her work in promoting the principle of "One Person, One Vote" in connection with various reappointment issues. Working with all political parties, Betty assured that no one could question the non-partisan position of the League. Even after Betty dropped her membership under the pressure of other community service and paid employment, she continued to be a strong advocate for Voters Service—for getting out informed voters.

Curbside recycling

It's finally arrived! Curbside recycling has just gotten under way in Outagamie County. The County program supersedes the City program, which was in effect for something over a year. For the start of the program, the County delivered to your house 26 plastic bags—enough for one year—for the mixed plastic, glass, and metal you will be putting out for collection. When those are gone, you will have to buy your next supply. Or, in Appleton, if you prefer, you can put your recyclables in one of your garbage cans which has been sitting idle since your automated can arrived. But you



must mark the can with the blue sticker which was delivered with your bags.

And, yes, Appleton's three drop-off sites will continue to operate—but on winter hours. For details, see your copy of APPLESOURCE, Fall '93, or call the Department of Public Works at 832-5580.

Corrections, with apologies . . .

- The Membership Directory lists Beth English as the chair of the Nominating Committee. While Beth is a member of the committee, Cheryl Barnes is the chair.
- In her "In Memoriam" in the September bulletin, Fannie Ruth's name was misspelled.

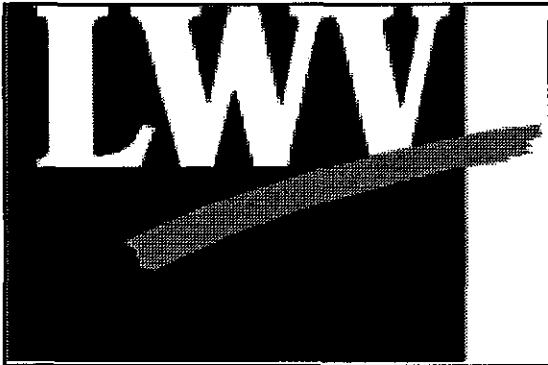


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Bulletin Editor
Corinne Goldgar (734-8676)

December 1993

For which it stands . . .



The "fall semester" of League certainly has proven to be an interesting one. Your local League has been busy gaining new members, presenting statements at public hearings, conducting meetings on law enforcement and juvenile justice, and reaching out to the community via Octoberfest and speaking at a Newcomers meeting.

Thank-you's are extended to all the observers for budget presentations, to Observer Corps coordinator Pat Schinabeck, and to Terry Bergen for writing the budget statements presented to city and county. Our statements were well received by both groups.

Thank you also to Joanne Carlson for our new membership brochure, entitled *Membership Without Guilt*. It is an attractive and well-designed brochure that explains our mission statement and local activities.

The semester's final exam will be our Holiday Brunch on December 11th. Since the state League must lobby more efficiently due to the lack of a paid full-time lobbyist, we have been asked to decide what three issues we would like to receive the state focus. We will be discussing this at the Brunch and have asked state League President Mary Jo Tietge and our state liaison, Pat Finder-Stone, to join us. It should prove to be a fun lively discussion.

Finally, I would like to wish all of you a safe and joyous holiday. May all your hopes and dreams be realized.



Pat

Happening this month!

Holiday Brunch

December 11 10 AM - Noon
Paper Valley Hotel

(For important details, see page 3.)

Board Meeting

December 16 7 PM Paper Valley Hotel

Deadline for Bulletin copy
December 18 Noon

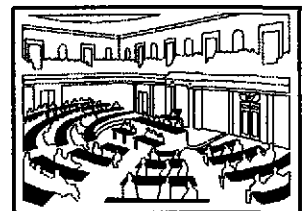


And coming next month . . .

Lively Issues

January 13

It's time to be thinking about next year's program. With all the areas that could be studied, where would you most like to spend your energy and your effort? "Lively Issues" is where League studies, leading to League action, begin. So marshal your most persuasive arguments, and come prepared for a stimulating evening. Nothing warms up a January night like a Lively Issues meeting.



Statement to the Appleton City Council

1994 Executive Budget

October 26, 1993

My name is Pat McConnell and I am President of the League of Women Voters of Appleton. We have observed the budget process and I am here tonight to express the League of Women Voters opinion on the 1994 City of Appleton Executive Budget.

I would like to start with a "trio" of compliments. First, we want to commend the City for its efforts to provide public accessibility to the budget process. You have done this in two ways. First, the budget document presents the 1994 plan with clarity and detail. Second, the evening and weekend meetings during the budget process maximizes the opportunity for public observation. The League of Women Voters urges the public to take advantage of the City's availability and become informed about its government.

Second, we congratulate the City on its acquisition of a new city hall, located in the downtown district. We applaud the City's commitment to customer service as demonstrated by its plan for the first floor of the Prange building.

Thirdly, we support the aggressive assessment efforts of the City Assessor's office which have resulted in increased equity in the sharing of the tax burden. The League of Women Voters has observed significant efforts from City managers to improve efficiency and effectiveness in the delivery of services while containing costs. Shifting to user fee cost recovery is occurring in many departments, providing equity and lessening pressure on the tax levy.

Now I would like to turn to three concerns. One, the League of Women Voters calls attention to the implications of the state's statute prohibiting county tax levy on Appleton residents for health services duplicated by the Appleton Board of Health. Appleton tax payers subsidize a number of county services that are duplicated by the City. Fairness is present in this issue, but more importantly this issue illustrates the need to seriously consider regionalization of community services in order to eliminate duplication of services where possible.

Two, the League of Women Voters recognizes the Mayor's concern for the Parking Utility's ability to support its capital projects and operating costs. We believe that a user-friendly parking system is critical to the health of the central business district,

and we urge the Mayor to seek input from the community on these issues in order to resolve the perceived conflict between cost recovery for the utility and promotion of the central business district. Valid options that can be shared with the community are; evening paid parking, parking tax districts and increased enforcement.

The third concerns the debt service. The League of Women Voters supports long term borrowing for capital projects. However, we are concerned about the current level of debt in the community.

The 1994 City budget includes a debt level of \$85,000,000, including General fund, water, parking and sewer borrowing. The Outagamie County budget includes overall debt of \$80,000,000. The Appleton Area School District, with the new high school, now has a debt of \$45,000,000. The total debt that must be supported by most Appleton tax payers is \$210,000,000.

The City of Appleton has traditionally followed a conservative policy of debt management, maintaining debt levels at 25-35% of legal limits. Recently, the total debt by the City has risen dramatically. The burgeoning growth of the Fox Valley has necessitated major capital projects such as the Waste Water Treatment Plant for the City, and the new North High School for the School District.

There are many projects in the future that will be important to the community, such as the Library expansion and new parking ramps. It is essential that the City Council and the Mayor set long term priorities and monitor the debt incurred by the other taxing entities. The community's resources are finite. Documents such as the C.I.P. and the Comprehensive Plan should be developed with care and utilized during the budget process to ensure that money borrowed on behalf of the community buys things that the community really needs and can afford.

In closing, we would like to request that you continually provide opportunities for citizens to participate in their government and to actively seek their input on service areas and service levels. Seek their input on priorities and how you can best serve their needs.

Thank you . . .





You are cordially invited to attend
The League Holiday Brunch
in the Paper Valley Hotel's
Monarch Room

(a private dining room off Christie's)

Saturday, December 11, 10 A.M. - Noon

\$10 to be paid at the door - the Wisconsin Buffet
RSVP to Terri Miller (731-0531)

Is the Brunch on your calendar?



If you haven't already put the
Holiday Brunch on your calendar, do
it now! Mark it with stars! This is
going to be an occasion for food, for
enjoying each other's company, and for
deciding the focus we would prefer for the
lobbying efforts of the state League.

To reduce the hassle at this busy season,
checks are not being requested in advance. We'll
all pay at the door. But please do remember to
call Terri Miller (731-0531) with your "RSVP."

Statement to the Outagamie County Board of Supervisors 1994 Executive Budget October 26, 1993

My name is Pat McConnell and I am President of the League of Women Voters of Appleton. The League has been observing the budget process and we are here tonight to express our opinion on the 1994 Outagamie County Budget.

We would like to express our approval of the format of the 1994 Executive Budget Document. County Executive Van de Hey's budget message is well written, detailing the nature and implication of the major elements which comprise his 100 million dollar budget. The budget document presents the budget year with clarity and detail. It is very informative and every county resident should read it.

League would like to urge the County to improve their accessibility to the public by scheduling more evening meetings. The daytime budget committee meetings are difficult to attend for most county residents.

League notes the County's precise compliance with the state's mandate for zero tax increase. League reiterates the County Executive's caution that substantial equalized valuation increases will not always occur and serious planning and prioritization of services must be practiced in the future.

League would like to commend Judge Froehlich's efforts to secure more than \$300,000 from the state to support court costs previously borne by the County.

League supports the Health & Human Services commitment to family preservation on a prevention basis. We believe that tangible social and financial benefits will result from this proactive approach. League urges the Board to make this initiative a priority in future years, despite diminishing

resources. League is deeply concerned about the Fox Locks closure. We urge the County to retain the \$25,000 included in the executive budget to fund the study.

The League supports keeping the lock system open in order to preserve the navigation system. The navigable Fox is a valuable and unique feature of all the Fox communities and, once lost, can never be regained. However, in recognition that the County has made up its mind to close the system, we feel it vitally important to explore the true financial and environmental impact of closing the locks. The League requests representation on the Fox Locks Closure Committee. We have many members who have studied this issue thoroughly.

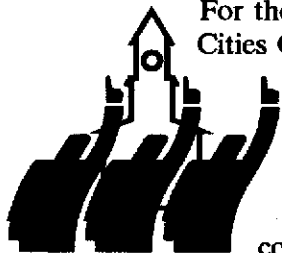
The League calls attention to the implication of the state's statute prohibiting County levy for health services duplicated by the Appleton Board of Health. Appleton tax payers support a number of County services that are duplicated by the city. The state has opened up a Pandora's box. The health department scenario could be significant if played out in other service areas such as law enforcement. This provides a unique opportunity for the municipalities and the County to work together to evaluate regionalization of services and attempt to eliminate duplication of services, where possible. It doesn't have to be a turf battle.

In closing, the League urges the County Board to take this opportunity of the tax rate freeze to begin to identify long term priorities for the county. The County Board must focus on comprehensive planning and legislative policy and decrease the attention paid to administrative detail.

Thank you . . .



An opportunity at the Chamber of Commerce



For the past two falls, the Fox Cities Chamber of Commerce has conducted an Institute for Political Training. (Don't be put off by the high-falutin' title.)

The six weeks class, coordinated by Thom Ciske, former Mayor of Menasha, deals with the nuts-and-bolts of running for elective office—or for working in someone else's campaign. It has nothing to do with political parties or stands on issues. It is strictly "how-to" instruction.

Enrollment in the class is limited to fourteen, and this year's group was fascinating. It was about evenly split, male and female; and the ages of the participants ran all the way from high school students to ready-for-retirement.

And their previous political experience also ran the gamut from none to considerable. ⇒



⇒ The speakers were excellent. So were the materials provided. If one had to find something to complain about, it would have been that the class, so jam-packed with information, could not move at a more leisurely pace.

It's something that you'll want to look into when it comes around in the fall of '94.

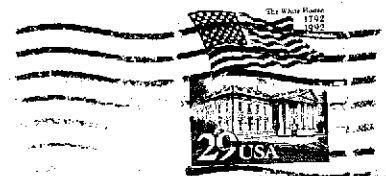
A heartfelt apology for two errors

There were two errors in the remembrance of Betty Cary, which was printed in last month's *Bulletin*. The errors were not made by Helen Heil, who graciously and gracefully remembered Betty for us. They occurred in the transcription, and we apologize for them,

The first error was the location of the building, now gone, where our founding mothers met. It stood at the corner of N. Oneida and Harris Streets. (One coordinate failed to make it into print.) The other concerned Betty's efforts for *one person, one vote*. It should, of course, have read "reapportionment"—not "reappointment."

Errors, while probably inevitable, are always regrettable. We particularly regret these two, which we acknowledge and for which we apologize.

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January 1994

For which it stands . . .

Happy New Year to all!
The LWV-Appleton is gearing up for an active winter-spring. We plan to warm up a cold January



night with Lively Issues at Kathy Isaacson's home on January 13. We will discuss our national and local program. Lively Issues, which has the reputation as one of the best meetings of the year, is usually packed with ideas, discussion, food, and fun! It is the time we decide what topics we want presented to the Annual Meeting for local study and to the national convention for study by the LWVUS. Is gun control your "burning issue"? What about juvenile crime and/or services? Bring your burning issue(s) to this meeting!

We had a wonderful time at the Holiday Brunch on December 11 as we decided the three subjects on which we want our League Lobbyist in Madison to focus. The three we selected were: (1) environmental issues, (2) health care, and (3) services for juveniles. Coming in close behind were school finance, transportation, and gun control/crime. I have reported our choices to the state coordinator, and we will be counted with all Leagues in Wisconsin. In the midst of Eggs



Benedict and juice, warm conversation filled the air. We plan to make this an annual event. Thanks to Joanne Carlson for the snazzy invitations. Hope everyone is managing to have a little winter fun in spite of the unusual snow situation. Until next time . . .

Pat

Happening this month!

Lively Issues

January 13 7 PM
Kathy Isaacson's home
607 Prospect Avenue
(For important details, see page 3.)

Board Meeting

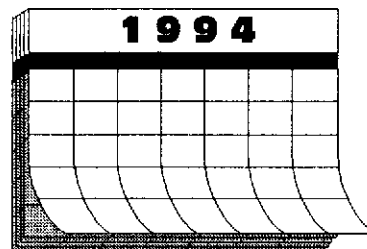
January 20 7 PM Paper Valley Hotel

Deadline for Bulletin copy

January 22 Noon

Membership Coffee

January 27 7 PM
Terri Miller's home
1117 E. Eldorado Street



And coming next month . . .

All-Member Training Conference
February 19

Membership recruitment and retention, fund-raising, and League's plans for our 75th Anniversary. Led by a member of the National Board.

(For details, see page 3.)

To make it possible to have a State Legislative Coordinator

Although the solicitation campaign for a Legislative Coordinator has received a good response, we still have a way to go. To be specific, we are short of our \$6,400 goal. On the bright side, however, an anonymous donor has pledged \$1,000 if we can raise an equal amount.



If you would like to contribute—if you would be willing to contribute—please send your check, made payable to LWVWI, to the League of Women Voters of Wisconsin, Inc., 122 State Street, Madison, WI 53703-2500.

We hope to have our own lobbyist to work with the Legislative Committee in time for the January floor session.



Where There's a Will . . .
there's a way to support the work of the League of Women Voters of Wisconsin.

Have you considered remembering League through a bequest in your will, or through planned giving such as proceeds from a life insurance policy, appreciated stocks or bonds, works of art, real estate, or a charitable remainder trust?

A well-planned program can save you money on income and estate taxes and support a good organization all at the same time.

*"Do your giving while
you're living,
then you're knowing
where its going."
-Folk Wisdom*

New opportunities from the National LWVEF (LWVEF = the League's Education Fund)

1. National Teleconference on Groundwater

Fifty percent of all Americans, 95% of all rural Americans, rely on groundwater as the source of their drinking water. Yet, renewals of the Clean Water Act and the Safe Drinking Water Act, as well as extensive watershed management planning now underway, are proceeding with little attention to ground water as a vital resource.

In May 1994, LWVEF will focus on the need to protect groundwater by sponsoring a national video-teleconference on the subject. It will provide grants of up to \$575 to fifty-two Leagues to defray expenses associated with arranging the downlink site and hosting a local meeting in conjunction with the telecast.

Applications for these grants are due January 28.

2. Municipal Solid Waste

During 1994, LWVEF will host a train-the-trainers workshop for approximately forty community leaders and award ten grants of up to \$2,500 each to selected local and state Leagues. These grants will enable citizen education projects, especially those on source reduction and recycling, with emphasis on plastics. The workshop will be held in March 1994.

Applications for these grants are due January 31.

3. Nuclear Waste

Nuclear power plants around the country—and in our own backyard (Point Beach)—are running out of storage space for spent fuel. Furthermore, the Department of Energy must clean up nearly 9,000 contaminated defense sites around the country.

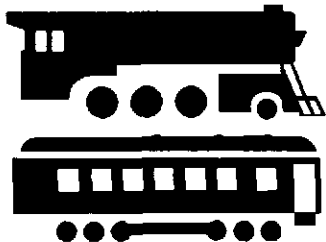
During 1994, LWVEF will host a train-the-trainers workshop for up to one hundred people and award six grants of up to \$3,500 to six local and state Leagues to conduct citizen education projects on civilian and/or defense waste management issues in their communities. This workshop will be held in Denver, April 30–May 2. For this workshop, which is open both to League members and to other citizen leaders, twenty full and forty partial workshop and travel scholarships are available.

Workshop applications are due January 31.

If you have questions or comments about any of these opportunities, call Pat M^cConnell.

In support of AMTRAK

On November 8 in front of the Subcommittee on Passenger Rail Transportation, Pat McConnell gave a statement in support of passenger rail service to Madison and to the Fox Valley. Because the State



League has positions supporting mass transit, the statement was written in conjunction with State President Mary Jo Tietge.

Following the hearing, State Representative

Spencer Black, chair of the subcommittee, sent us a letter encouraging our members to *contact our Congressmen and Senators in Washington asking them to work to make sure the needed federal funds are approved in the next Transportation Budget.*

The State of Wisconsin has done its part by approving the \$50 million Legislative Rail initiative. It's up to Congress now to do its part. While federal law provides for AMTRAK to share in the cost of improving track and purchasing equipment, Congress has failed to actually meet this obligation. The federal share of the capital costs to restore passenger rail service to both Green Bay and Madison is approximately \$12 million.

All-Member Training Conference

On Saturday, February 19, the LWVWI will hold an all-member training conference to be led by Beverly McKinnon, a member of the LWVUS board. The subjects to be discussed include membership recruitment and retention, fund-raising, and League's plans for our 75th anniversary. The location, not definite at the time of this writing, will be somewhere in central Wisconsin: Stevens Point, Wausau, or Wisconsin Rapids. Stay tuned. More information will follow.

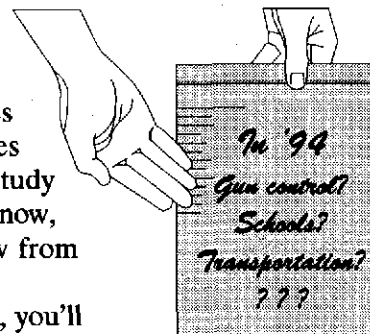


Very Important! All the expenses for this conference are being paid by the LWVUS! Your only cost will be for transportation.

Mark your calendar now and plan to attend. Getting together with members of other local Leagues is always interesting, stimulating, and fun. And meeting with a member of the national board is also a relatively infrequent opportunity.

Lively Issues: "a kettle of eels"

Right after the New Year rolls around, it's time for our League's Lively Issues meeting. Lively Issues is where all League study begins, and, as you know, League actions follow from League study.



So, on January 13, you'll want to be at Kathy Isaacson's to promote the study that you feel is the essential one for League to undertake. Or, if you don't have an issue to push, you'll want to hear the arguments, *pro* and *con*, on the topics that others are proposing.

This year, in addition to discussing areas for local League study, we will also be winnowing out our ideas for national attention. When choosing the issue(s) that you will propose—or when considering the issues proposed by other members—you will want to keep in mind the following questions, to which the answer should be "YES" if the study is to be a proper one for adoption:

1. Is the issue one on which government action is needed?
2. Does the issue fall within the Principles of the League?
3. Is there current and potential member interest in the topic?
4. Will the League's involvement with the issue make a unique impact? Will it increase the League's influence and credibility?



In case you're wondering—as well you might be—why we gave this article its subtitle, let us explain. An early president of the LWVUS described our first national convention as "a kettle of eels." A lively picture, don't you think? It's also an accurate figure for today's League program planning sessions where many worthy issues compete for attention and selection.

*League is a grassroots organization.
Be a good grassroot. Get in at the beginning.
It all begins at Lively Issues!*

Coffee for prospective members

Terri Miller, as Interim-Membership Chair, will graciously open her home and hostess a coffee for prospective League members January 27 at 7 PM.



If you know *anyone* who may be interested in joining League, please call Terri (731-0531) and give her names *and* addresses so that she can send personal invitations.



As we hardly need remind you, many good things flow from being a member of League. But possibly we should ⇒

⇐ remind you that you are doing your friends a favor when you give them that little nudge toward joining. Sharing League is a real act of friendship.

Editor's note: When we dolled up the front page of the December bulletin with snowcap letters, who would have thought we'd have such an unseasonal month? Assuming that January will bring a more traditional Wisconsin winter, we have repeated this decoration. But we won't be too unhappy if we're wrong again.

SHOE

BY JEFF MacNELL



LWV LEAGUE OF
WOMEN VOTERS
P.O. Box 1281
Appleton, WI 54912-1281



Kathleen Isaacson
607 Prospect Ave.
Appleton, WI 54911

Feb. 1994



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

Interim Membership Chair
Terry Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For which it stands...

You be the judge! Court is in session February 8th at the Appleton Public Library. We will have a chance to meet and talk with the three candidates for Outagamie County Circuit Court Branch 7. Bruce Chudacoff, John Des Jardins, and Robert Swain have agreed to meet informally with the members of League. *(As always, our meetings are open to the public.)* Each will explain why he is best suited to preside, and will be ready for our tough League questions. Bring a friend, neighbor or coworker and your questions. Coffee and refreshments will be served.

The calendar has been changed a bit this month. Instead of holding unit meetings on Law Enforcement in February, we will hold them on March 2nd and 3rd. The Law Enforcement Committee is in the midst of tabulating the surveys from all Fox Cities police chiefs, and is awaiting results of the Heart of the Valley Police Regionalization Study. By March, they will have an excellent handle on the current law enforcement situation. Plan to attend the unit meetings in March. They will be a wonderful way for you to learn how an important part of your

community works.

Finally, this month the LWV-WI training workshop will be held February 19th. I could use some company, and the conference should prove to be fun and interesting with a presentation by Beverly McKinnell, a National League board member. Please let me know if you'd like to come along.

Hope to see you at the Library on February 8th ... until then ...

LIVELY ISSUES LIVES UP TO REPUTATION

- Kathy Isaacson

Lively Issues lived up to its name as a good crowd of League members met January 13th. They proposed and discussed and regretfully narrowed down the possible issues they'd like to work on both locally and nationally for the coming year.

Continued on next page >>>>

Issues Continued...

Quite a few issues were raised, including East Central Regional Planning, mandated programs, privatization, public funding for the arts, minority integration, housing and homelessness, a county sales tax, recreational trails and juvenile recreational services. Every issue had an enthusiastic support group, but after a good deal of deliberation it became clear that housing and homelessness together constitute an urgent need locally which our current housing position doesn't address directly. After an initial straw ballot to narrow down the top issues, housing and homelessness won the support of those attending the meeting. The next two issues that carried a high degree of interest were recreational trails and minority integration.

As a focus for the 1994-1996 national Issues for Emphasis, members chose among crisis in the cities, early intervention for children at risk, federal deficit and economic adjustment, health care, international democracy, international environment and economic development, opening government to citizens, waste management and pollution prevention, women's economic equity, and an optional "other" category. With a good deal less discussion, members ranked health care their first priority, with women's economic equity close behind and the federal deficit third.

The local LWV board will choose a recommended item to present at the Annual Meeting in April, and members will have an opportunity then to make a final choice for next year's local program. Nationally, the program will be decided at Convention '94 this summer.

"LAST CALL"

LWV-WI TRAINING CONFERENCE

Date: Saturday
2-19-94

Time: 9:30 a.m. to
3:30 p.m.

Place: Best Western
Royale Hotel
Hwy 10 & 51
Stevens Point
Wisconsin
715/341-5110

Beverly McKinnell, national board member from Minnesota, will be discussing membership, fund-raising and the 75th Anniversary of the League of Women Voters. Pat McConnell is driving and could use some company on the trip! (Did I mention she has a 7 passenger van?!?)

Registration is \$10.00, which includes a soup and salad buffet. **Please call Pat McConnell at 788-5423 if interested.**

DON'T FORGET TO HAVE A FRIEND FILL OUT THE ENCLOSED SURVEY! AND HANG ONTO THE NEW MEMBER LIST THAT IS ENCLOSED IN THIS ISSUE OF THE BULLETIN!

3 BUCKS, NO BULL

The \$3 Tax Check-off

Do you want \$3 of your federal tax to go to the Presidential Election Campaign Fund?

Yes

No

As a US taxpayer, you are asked to make this choice when you fill out your 1040 tax return. When you check "yes", three of your tax dollars are placed in the Presidential Election Campaign Fund. Every four years, the federal government distributes dollars from the Fund (sometimes called public funds or federal funds) to qualified Presidential candidates and national party committees for use in the Presidential elections. Whatever money is left over at the end of the election remains in the fund and is used in the next election, four years later. If a candidate chooses to participate in the public funding program, they must meet strict qualifications established by Congress. Check-off dollars are given only to Presidential candidates who demonstrate broad national support, and general election nominees must agree not to accept any private contributions (from individuals or PACs, for example). Candidates must also promise not to spend more than \$50,000 of their own money on their campaign, and must adhere to a limit on total spending. Checking the "yes" box does not increase the amount of tax you owe, nor does it decrease any refund to which you are entitled. So, before you sign on the dotted line this year, **check yes!**

TAKE A LOOK AT THIS TRASHY OUTFIT

Q: What happens to those blue bags when they leave your turf?

A: *They're emptied and sorted at the Outagamie County MRF.*

Join us for a personalized tour of the brand new Outagamie County Material Recovery Facility. (You guessed it!)

Sue Rundquist, Recycling Coordinator for the county, will explain how it all works. The date is Friday, February 11th at 10:00 a.m.. Bring a blue bag friend.

.....

LOOKING FOR THE CALENDAR??????

THIS MONTH'S BULLETIN LOOKS DIFFERENT.

WHERE IS THAT CALENDAR?

WE HAVE A NEW EDITOR AND AN 'EVOLVING' FORMAT.

THIS MONTH'S CALENDAR IS LOCATED ON THE INSIDE OF THE COVER SHEET, SO YOU CAN REMOVE IT AND HANG IT ON THE FRIDGE OR TACK IT TO YOUR BULLETIN BOARD.

Comments, criticisms (be nice), and contributions to this monthly effort are most welcome! Many thanks to Corinne Goldgar for the tremendous job she did with the newsletter for the past several months. We'll miss her creative skills and her clip-art!

NEWS FROM THE LAW ENFORCEMENT STUDY

provided by Jan Quinlan, Study Chairperson • League of Women Voters—Appleton

Appleton League Members: The Law Enforcement Study Needs Your Help!

Enclosed with this month's bulletin you will find a survey form we hope you will share with a friend, an neighbor, or your spouse. If you're really motivated, make a few extra copies.

Please follow this simple procedure:

- Attach a stamp where indicated.
- Ask your friend to take a few minutes to fill out the survey, tape it closed, and mail it. Assure them that "don't know" is as valid and valuable to us as any other response if that happens to be the case.
- Thank them for their cooperation.

As a League member, you'll have a chance to express *your* opinions at our March consensus meeting – but we really need to hear from other community members through this survey. It's a simple and easy way you can help us do a more thorough job on this important study.

Thanks from The LWV Law Enforcement Study Committee

NEWS FROM LWV-WI

provided by Mary Jo Tietge, President • League of Women Voters—Wisconsin

The State Supreme Court rejected the petition by the LWV-Wi and Wisconsin's Environmental Decade to take original jurisdiction in our challenge to the governor's partial veto. The State Board will consider what further action to take at their January meeting. A proposed amendment to the state constitution which would change the *partial* veto to an *item* veto has passed the Assembly twice and the Senate once. With the change in Senate leadership this past fall, there is some question whether the amendment will be brought up for vote during this session. If the Senate were to pass the amendment, it would be submitted to the voters in the next general election. It is time to exert some pressure on the state Senate, asking them to let the people decide whether the partial veto should be limited.

Stay tuned for further developments.

We've Got the Power: Skills for Democracy state coordinators Lori Kay and Jean Castore, are developing contacts in the educational system and communities to introduce this curriculum to students and immigrant groups. Local leagues will be kept informed as plans develop. Anyone who is interested in citizenship education is welcome to contact Jean at 414/353-2258, Lori at 608/835-5882 or me at 715/845-3230 for a copy of the materials and more information.

The Greater Green Bay League has applied for and received a grant for the *Campaign for A Public Voice in Health Care Reform*. They are planning a program for April, including a public forum with state and national legislators and television coverage. The other Leagues in the area will be providing assistance and interest. WE are looking forward to providing the citizens of the state with an opportunity to be heard as the process of reforming health care get underway.

LOWV CALENDAR

FEBRUARY 1994

Tuesday 8th Meet the Judicial Candidates

Tuesday 15th Primary Election

Thursday 17th LOWV Board Meeting
Location: Paper Valley Hotel

Saturday 19th Bulletin Deadline

Training Conference
Sponsored by LWV-WI
Location: Stevens Point
(see page 2 for details)

Face-to-Face coffee & social

Meet Our Special Guests

Bruce Chudacoff • John Des Jardins • Robert Swain
Candidates for Outagamie County Circuit Court, Branch 7

Tuesday, February 8, 1994

Appleton Public Library

5:00 p.m. to 7:00 p.m.

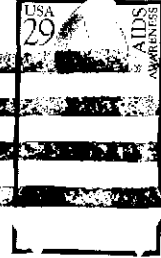
- * The winner will serve a 6 year term on the bench.
- * Circuit court judges are rarely opposed for reelection after serving a full term.
- * A large share of Branch 7's case load will be with juveniles - as much as 40% of the county's juvenile cases!

BULLETIN

february 1994



THE LEAGUE
OF WOMEN VOTERS
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P. O. Box 1281
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THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

Membership Chair Terri Miller 731-0531	President Patricia McConnell 788-5423	Bulletin Editor Joanne Carlson 982-7710
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DON'T MISS THIS MEETING!

**Final Consensus Meeting:
Fox Cities Law Enforcement
Consolidation
March 2nd & 3rd, 1994**

*You've heard the rumors.
You've read the news stories.
Now is your chance to explore
the issue for yourself.*

On Wednesday morning, March 2nd and Thursday evening, March 3rd, the LWV-Appleton Law Enforcement Study Committee will lead you in this exciting and important issue:

Should law enforcement and public safety services be consolidated in the Fox Cities?

You do not need to have any special background or expertise to join us. We will provide you with foundation understanding of this issue by sharing the results of our surveys, interviews and other background research prior to the discussion.

We will help you weigh the benefits of:

- full consolidation of police services
- regional consolidation of police services (i.e., the Heart of the Valley communities)
- consolidation of major public safety services, like investigations and SWAT teams
- the status quo

The political implications of consolidation on individual municipalities, sheriff's services and equitable cost-sharing options will be part of this lively discussion.

By the conclusion of the meeting, your League unit will have identified consensus on the following questions:

- In the Fox Cities' public safety systems:*
1. What services should be shared under any system?
 2. What criteria should be used to judge good consolidation or cooperative efforts?
 3. What would be the ideal system for the Fox Cities? Why? Are there other preferred systems? Why or why not?
 4. What would be the steps to get to these preferred systems?
 5. What would be the appropriate oversight for these systems?

Yes it is a big order . . . but a vitally important issue in the future of the Fox Cities. Come and be an active part of what makes our League so unique in the community. Bring your friends and neighbors, too.

-Jan Quinlan

ALL THE DETAILS REGARDING THIS IMPORTANT LEAGUE EVENT ARE LOCATED IN THE CALENDAR. PLEASE PLAN TO ATTEND!

For Which It Stands

Since I have joined the League of Women Voters, I will never be the same. My husband I managed to get away for three days between Christmas and New Years, and joined half of Japan and every vacationing American in Las Vegas. A recent issue of Time Magazine had a very good article about the new look of the city, with the opening of three new casinos. Las Vegas truly is the best and worst of America. How, you ask, does this fit in with League? It fits in because all I could think about while driving into this 'light fantastic' was, "how do they control this urban sprawl . . . or do they? Do they need a nuclear reactor to make Vegas sparkle? How to they handle the multitude of solid waste that must be generated? And why can't they install earth-friendly monorails on the strip instead of the constant six lane traffic jam?" You see, most people are wondering if there are any Wayne Newton tickets left, but I . . .

I am a League member.

This month you have a wonderful opportunity to learn about the way your community works, because this is the time for Unit Meetings. The subject: Fox Cities Law Enforcement. The task: to reach consensus by participation in group discussion on several 'consensus questions.' These questions have been formulated from the information gathered during the recent survey of Law Enforcement officials.

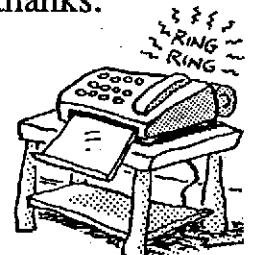
Check the Calendar page of this Bulletin for specific information on the times and location of the Unit Meetings. Come to one or the other, bring a friend, and learn about this very timely issue in our ➔

REMINDER

Last month's Bulletin included a survey prepared by the Law Enforcement Study Committee. If you have not yet asked a friend or neighbor to respond to this survey, please do so today and get it in the mail so it reaches us by 3-1-94. Every possible response is valuable to help us study and reach consensus on this important issue! The February Bulletin contains instructions for filling out the survey on the page that faces it. *Thanks!*

...UPDATE...

In spite of the foul weather, our Face-To-Face with the candidates in February was a great success. Over 30 people attended, along with representatives of local news organizations. Look for more special events like this in the future from League. We are committed to providing increased opportunities for all citizens to interact with candidates, elected officials, and local government agencies on a personal level. And to those of you who braved the wild winter weather: thanks.



Fax Bulletin Items to 779-6116!

➔ community. Opportunities to expand your personal knowledge and to impact local policies abound!

Pat

A BIRD'S EYE VIEW OF THE UNITED NATIONS

October 24, 1995 is the 50th Anniversary of the United Nations. The preparations for this event will include not only celebratory activities, but an evaluation of the United Nations achievements, its challenges and what is needed to help it to be more effective on behalf of the world's peoples. To begin this year and a half's preparations for the 50th, the League along with many other organizations that include the UN on their agendas will be presenting information about the United Nations to its members and encouraging them to plan UN activities in their communities. This article, made available by the UNA/USA, is the beginning of a series of short UN "papers" giving background information. Future articles will deal with substantive issues that face the United Nations and its member states.

INCEPTION

-October 24, 1945

INITIAL MEMBERSHIP

-51 nations

PRESENT MEMBERSHIP

-184 nations

POPULATIONS REPRESENTED BY UN MEMBER STATES

-99.3% of world population

THE UNITED NATIONS SYSTEM

-comprises over 30 organizations dealing with issues from peacekeeping to population, human rights to health care, economic development to environmental protection.

RESOURCE PROFILE

The expenditure of the UN system as a whole for the two-year period (1992-1993), including expanding peacekeeping and peacemaking operations, amounts to between \$20 and \$24 billion. *The Secretary-General has a smaller budget than any governor in the United States.* It is also equal to one quarter of the municipal budget of the City of New York.

CONTINUING CHALLENGES

Despite the successes and the expectations created by the end of the Cold War much

remains to be done. In fact, demands on the UN have multiplied and mandates broadened. The last five years have seen more peacekeeping action than in all of the UN's previous history. Increasingly, the UN is being asked to disarm and demobilize, provide humanitarian assistance, monitor human rights and verify elections. This is an addition to its continuing involvement in the promotion of economic and social development.

The UN is being called upon to play a major role in establishing a more stable world order, advancing the cause of the poorest, delivering aid to those in danger, defining human and minority rights, rescuing states in crisis and helping restore sovereignty to their peoples, and overseeing the repair of a damaged work environment.

PARTNERSHIP

The UN cannot address these issues alone. It is not in fact sovereign. It is one actor in an increasingly interdependent world. Cooperative global integration is not an inescapable fact. Solutions, therefore, require the involvement of the public and private sectors, the cooperation of government, business and society and the assumption of new economic and environmental responsibilities.

Such a joint venture is a partnership forged in the common interest. Nations cannot create, produce, and trade successfully without peace, stability, economic and social prosperity. In turn, expanded cooperation will foster goodwill and reduce tensions. Many of the world's problems have no national boundaries: crime, diseases such as AIDS, pollution, etc.

The wealthiest nations cannot ultimately prosper if the poorest countries continue to decline; we share a common future.

Promoting international stability, building democratic institutions and market-based economics are prerequisites for a healthy business environment.

Developing the necessary global mechanisms for safe and efficient telecommunications, air and maritime travel, and protecting intellectual property, patents, and copyrights, provides the basis for effective international trade and commerce.

The developing countries account for a major proportion of the world's youth. Their progress and ability to participate in the global economy are, therefore, intricately linked to and will affect the livelihood and economic well-being of all.

What is the role of the United Nations in addressing these concerns? What should be done to make it more effective? What is our role, as U.S. citizens in evaluating and working for change to make this unique institution a more responsive player on the world stage? We will explore these questions and others in months to come.

For more information contact Margery Cohen, LWV UN Observer at 201-762-0499.

LWVUS NEWS

The LWVUS has announced a 3-tiered Advocacy Agenda for 1994 at their January Board meeting.

Tier #1 Health Care Reform League's TOP PRIORITY!

National League has deemed health care their major lobbying effort for '94. The League's bottom line is health care reform that guarantees universal access to quality health care for all U.S. residents, no matter their ability to pay, and string out cost controls for health care outlays. The League supports both President Clinton's health reform plan (HR 3600, S1575) and the Wellstone/McDermott single-payer bill (HR 1200, S491) because they meet the test of accomplishing comprehensive reform. The League opposes all proposals that do not include universal coverage or claim to

achieve it "incrementally." The March/April 1994 National Voter (should have reached your home in late February) includes extensive coverage of League's position.

Tier #2 National Voter Registration Act (NVRA or Motor Voter)

The major advocacy focus for the implementation of motor voter has shifted to the states, where, in most cases, the act will go into effect on January 1, 1995. Most states have NVRA task forces that are drafting enabling legislation. League representatives are on several of these task forces. On the federal level, the LWVUS will continue to lobby for implementation decisions that will make NVRA work effectively as Congress intended. The LWVUS will also be lobbying the Department of Health and Human Services and the Department of Agriculture to provide help to states as they move to register voters in agencies providing AFDC, Food Stamps, Medicaid and WIC assistance.

Tier #3

As timing and resources allow throughout the year, the LWVUS will:

1. Surmount opposition to the Balanced Budget Amendment.
2. Support campaign finance reform.
3. Support gun control measures targeting assault weapons.
4. Support clean water legislation.

LEAGUE OF WOMEN VOTERS OF WISCONSIN, INC.

122 State Street, Room 405, Madison, WI 53703-2500

608/256-0827 – Fax 608/256-2853

To: Local League Members
From: Marcia Hittle, Vice president

The annual **Tribute to Excellence** awards will be given at the luncheon at State Council 1994 in Appleton. The goal of these awards is to recognize individuals and companies who/which share the same philosophy as the League and join in promoting our ideals.

Individuals will be chosen for this award based upon one or more of the following criteria:

1. Volunteer service for the improvement of the community or state
2. Promotes League philosophy
3. Promotes citizen participation in government
4. Takes an active leadership role in community or state

Businesses/Corporations will be chosen for this award based upon one or both of the following criteria:

1. Consistent support of the basic League philosophy
2. Business activities that demonstrate a positive attitude toward League positions.

Please use this form to nominate individuals and companies that you feel meet the criteria. (One nomination per form.) The selection committee will be the Executive Committee of the State Board. Award recipients will be notified by LWVWI. **Deadline for nominations is March 15.**

I/We nominate _____
for the 1994 Tribute to Excellence Award.

This person/company should be recognized for the following reasons (add an additional sheet if you need more space):

Nomination submitted by _____

Telephone _____

think globally act locally

Earth Day will be celebrated on April 22nd this year, and it's time to start thinking about League's Annual "Precycling Tour" of Copps grocery store. This has been a successful and informative event for us in the past. It's very simple to become a tour leader. We have a video and handouts to help anyone who is interested in joining us this year. We guarantee that this tour will provide you with information that will help you make correct environmental choices the next time you fill up your grocery cart. If you are interested in helping out, please call Gail Hoff at 731-4492. Do it today, while you're thinking about it!

FINANCE DRIVE

Recently all League members received a letter soliciting additional financial support. This is a part of our annual finance drive, and the Board debated whether or not we should ask you, who have already shown your support by joining the League, for another contribution. The prevailing sentiment was that no one knows better than a League member the valuable contribution this organization makes to the civic life of our community, our state, and our nation. If you have not sent a contribution, please consider doing so today. Any amount you can afford will be very much appreciated and put to good use. In addition, we would like to improve our approach to the local business community. If you count among your circle of friends and family anyone who is involved in corporate giving, please call Pat McConnell or Linda Bjella with your suggestions.

Welcome

New members in the League! Please add these individuals to your membership list::

Eunice Schroeder
1021A S. West Ave.
Appleton, WI 54915
Phone: 414/832-0587

Cindy S. Fahrenkrug
1210 W. Harris St.
Appleton, WI 54914
Phone: 414/733-1712

Karon Sandberg
821 W. Prospect Ave.
Appleton, WI 54914
Phone: 414/954-1683

Retiring members, whom you may delete from your membership list, are:

Joyce Green
Janice Patterson

And **PLEASE add** a member who was inadvertently left off the list:

Janet Porter
103 E. Washington St.
Appleton, WI 54911

NOTICE

Updated local support positions are now available. Call for a copy, or better yet, pick them up at the Consensus Meetings this month!

NEWS FROM THE NATURAL RESOURCES COMMITTEE

provided by Gail Hoff, Natural Resources Chairperson • LWV-Appleton

Thanks to Pat McConnell, members of LWV toured the new Outagamie County Material Recovery Facility (MRF) on Friday, February 11. The MRF is located behind the County Highway Facility, near the county landfill, just off OO. Our tour guide was Sue Rundquist, who is the recycling coordinator for Outagamie County. It proved to be a very interesting morning. We were able to view the operation from a glass enclosed viewing area for visitors. There were a number of interesting facts that came up during the tour. For example, **DID YOU KNOW** . . .

- . . . that you should NOT crush your aluminum cans before sending them out for collection? The crushed cans are lost in a vibrating grid designed to shake out broken glass, then they end up in the landfill.
- . . . that the county plans to begin collecting mixed paper (junk mail, catalogs, magazines, etc.) again as soon as a new paper sorting line is added to the facility?
- . . . the County will only supply the first 25 blue recycling bags? Additional bags will be available for purchase at local stores throughout the county. Blue bags with the county recycling symbol must be purchased.
- . . . that the county contracts with Valley Packaging to supply workers on the recycling lines? (Valley Packaging is a local company that specializes in finding employment for hard to place people.)
- . . . that the current price for tin cans is on the rise because local foundries have begun to use recycled tin to strengthen their castings? This makes it all the more worthwhile for us to rinse out those tin cans for recycling.
- . . . that you too can tour this facility when the county has their Open House and Dedication on April 17, 1994, from 1:00 to 5:00 p.m. We recommend it!

NEWS FROM LWV-WI

provided by Mary Jo Tietge, President • League of Women Voters-Wisconsin

The final session of the Legislature is under way and the action is fast and furious. Members of the Legislative Committee are preparing and giving testimony on issues of importance to the League. Welfare reform, the partial veto, environmental issues, the death penalty, and school choice are among the issues under consideration. The League has protested inadequate notification of hearings, testified against changing the way AFDC payments to families are determined, and registered in opposition to the death penalty. We owe a great deal to the members of the Legislative Committee who give so much time and energy to representing the League during the Legislative session.

We do feel the lack of a full-time Legislative Coordinator when there is so much happening at the Capitol. To date generous members have contributed \$4,678 to the special appeal for funds. The will of the Convention last June was to hire a Legislative Coordinator or lobbyist provided \$6,000 could be raised specifically for that purpose. The board of Directors has decided to hire an intern for the next session of the Legislature to handle the bills and hearing notices and to provide action information for the Board and Local Leagues. As the pool of volunteers shrinks, we must develop new ways to accomplish our goals in the Legislature.

LWV CALENDAR

MARCH 1994

Wednesday	2 nd	Consensus Meeting (see below)
Thursday	3 rd	Consensus Meeting (see below)
Thursday	17 th	LOWV Board Meeting Location: Paper Valley Hotel
Saturday	19 th	Bulletin Deadline

consensus

If you only make it to one League event this year...*this is it!*

March 2, 1994 9:30 a.m.

Or

March 3, 1994 7:00 p.m.

At

(NEW LOCATION)

Trinity Lutheran Church

Parish Hall / Upper Auditorium

209 South Allen St. / Appleton, WI

(near the YMCA)

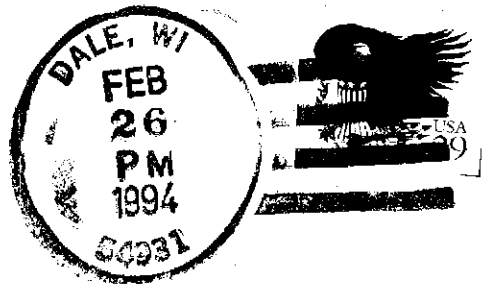
BULLETIN

march 1994

THIS JUST IN: OUR ANNUAL MEETING WILL BE HELD APRIL 28, 1994 AT LAWRENCE UNIVERSITY. WATCH FOR A RESERVATION FORM AND DETAILS IN YOUR APRIL BULLETIN.



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
P. O. Box 1281
Appleton, WI 54912



Beth English
3650 Chappell Dr.
Appleton, Wi 54911-6893

April 1994



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

Finally, it is spring!! (I'll ignore those little snow flurries out my window.) Hopefully many of you will have a case of spring fever and be anxious for a night of League fellowship. Our annual meeting is April 28th – please mark your calendar now and remember to send in your reservation form. Bring a friend who is interested in League. This meeting is the best chance to meet new and veteran members.

League has been very active this past month on many fronts. On February 28th I made a statement in front of the Appleton board of Education stating our opposition on the upcoming referendum concerning two seats on the school board reserved for Grand Chute residents. We opposed this on the principles of one person – one vote, and it would be antagonistic to good democratic government. We were quoted in the press and well received by the Board.

Voter Service Committee Chair Marti Hemwall has been immersed in organization of Cablevision interviews of all general election candidates. Terri Bergen, in conjunction with the Bar Association, interviewed the two judicial candidates. Jan Quinlan interviewed the aldermanic candidates. Thanks to Terry Bergen for writing outstanding questions for the judicial and aldermanic candidates, several of whom commented that *the questions really made them think.*

The Law Enforcement Consensus Meetings were very successful, well attended, and informative. The committee presented the information in a well organized and easily understood fashion. Everyone left with a greatly enhanced view of our region's law enforcement organization. See the consensus article in this issue for more information.

Natural Resources Committee Chair Gail Hoff and I conducted a press conference at the Outagamie County MRF (Material Recovery Facility). Channels 5 and 11 attended, as did WHBY radio. The purpose of the conference was to educate county residents about the crushing of aluminum cans put in blue bags. Crushed cans fall through sorting screens with broken glass, cannot be retrieved, and end up being sent to the landfill for burial. Sue Rundquist, recycling coordinator for the MRF, said the newspaper article and TV coverage were extremely helpful.

One final, environmental note. . . Earth Day is April 22nd and we will be sponsoring our 3rd Annual Pre-Cycling Tour at Copps Food Center, from 7 – 9 p.m. We will educate participants about ways to shop with an eye to the environment. Gail Hoff is organizing and plans to open this to Girl Scouts and students. Please attend and bring a friend or two! We are working on getting news coverage for this important effort and your support and attendance will be welcome.

Enjoy Spring!

Law Enforcement Consensus Success!

Submitted by Jan Quinlan

It was interesting. It was important. It was no small task...discussing and reaching consensus on the future of law enforcement in the Fox Cities.

On March 2, March 3, and for some very committed League members *again* on March 9, the Law Enforcement committee facilitated unit consensus meetings.

We talked about the history and structure of our present police services. We examined the current consolidation initiatives in Neenah/ Menasha and the Heart of the Valley communities. We weighed the benefits of neighborhood policing, economy of scale, consistency of service in light of our lifestyles that cross jurisdictional boundaries almost every day. We touched upon political implications, duplication of services and the need for long-range thinking on this essential service.

We arrived at the following consensus:

IN THE FOX CITIES. . .

1. What services should be shared under any system?

• Anything that benefits an entire region, but is not used regularly by every department (e.g.. equipment, specialized personnel)

- E911
- SWAT
- Investigations
- Record keeping

• Communication and Control: A communication system that can be used consistently throughout the region, that is functionally accessible and user-friendly.

- MEG: Drug Enforcement and Investigation
 - Mutual Aid Pacts
 - Emergency Response Teams
 - Community Outreach and Prevention

2. What criteria should be used to judge good consolidation or cooperative efforts?

- Fair cost sharing; tax equity;
- Good response time and consistent investigative follow-through;
- "Neighborhood" policing (because it increases officers' morale and knowledge of their part of the community and better aids in crime prevention);
- Consistency across jurisdictional boundaries;
- Accountability;
- Cost effectiveness;
- Keeping crime under control;
- Level of service should be equal to the best unit - bring other service levels "up" without bringing anyone's service "down".

3. What would be the ideal system for the Fox Cities? Why?

- Regional consolidation of law enforcement jurisdictions which share similar communities of interest, with strong emphasis on consolidation of major services.
- Rural areas policed by sheriff's departments.
- Boundaries should not be rigid in this system. As rural units become more urban they should be encouraged to join urban police forces.
- Any further consolidation measures should be influenced by our experience with regional and major service consolidation. If regional and major service consolidation is successful, a full Fox Cities metropolitan law enforcement system should be considered.

4. What would be the steps to get to these preferred systems?

- Encourage current consolidation efforts between/among local police forces.
- Monitor the efforts of public official in this area.
- Keep it in the public eye. Educate the community on the long term benefits: avoids duplication, increases cost effectiveness, eliminates "gaps" in service, etc. Emphasize how life styles in the Fox Cities constantly

Budget Review and Proposed Budget for 1994-95

Presented by the LWV-Appleton Budget Committee:

Betty Breunig, Chair Linda Bjella Helen Heil Pat McConnell Bev Wieckert
with special thanks to Sue Kinde, 1993-94 Chair

The budget committee will be present at the Annual Meeting, April 28, 1994, to answer questions about this budget and present updates as required.

You will note that we have recommended raising dues slightly, which can be attributed to an increased 'cost of living.' We are obligated to pay a certain percentage of our dues (see D. 2 & 3 under Expenditures) to the state and national Leagues. This leaves us with only \$25 per member for local operations (see A. Dues under Income).

Income being raised in the current finance drive covers **current** expenses.

Our fiscal year is now from July 1st through June 30th. Actual 1993-94 income and expenditures will be presented at the Annual Meeting. These figures will be current as of March 31, 1994. Any member wishing to review our year-end report after July 31, 1994, need only contact the budget committee for this information. We plan to provide this information to the general membership in the fall.

SUMMARY OF ASSETS

Bank Accounts as of 3/8/94

1.	Valley Checking Account (for current operations)	\$	2,267.00
2.	Valley Savings		1,641.00
3.	Valley Prime (segregated publication funds)		6,533.00
4.	LWV Education Fund		2,301.00
TOTAL		\$	12,742.00

INCOME

	Budget 1993-94	Actual 7/1/93-3/31/94	Proposed Budget 1994-95
A. DUES (32.50X100=3250)	2850		
1. State			1800
2. National			1425
3. Local			25
B. CONTRIBUTIONS			
1. Member	200		1125
2. Member Ed. Fund	150		150
3. Non-Member	2291.25		1665
4. Non-Member Ed. Fund	1000		1200
C. OTHER			
1. Oktoberfest	150		75
2. Community Service			
a. Election Night Report	200		400
b. Speaker's Bureau	25		25
c. Memorials	-0-		-0-
3. Interest	100		150
D. MISCELLANEOUS			
1. Holiday Brunch	-0-		300
2. <u>This is Appleton</u>			50
ACTUAL INCOME	7966.25		8395
LESS LWV ED FUND	<698.75>		<875>
LESS <u>This is Appleton</u> INCOME	-0-		<50>
OPERATING BUDGET INCOME	7267.50		7470

EXPENDITURES

	Budget 1993-94	Actual 7/1/93-3/31/94	Proposed Budget 1994-95
A. OPERATING COSTS			
1. General Supplies	100		50
2. Telephone	300		300
3. PO Box Fee	49		50
4. Phone Answering Service	58.50		-0- (in kind)
5. Audit	-0-		50
B. BOARD & ADMIN. COMMITTEES			
1. President	200		200
2. Secretary	75		75
3. Treasurer	50		100
4. Board Tools	100		75
5. Admin. Committees			
a. Finance	175		200
b. Membership	75		75
c. Publicity	-0-		100
d. Public Relations	10		25
6. Courtesy Membership	30		65
C. DELEGATE TRAVEL & AFFIL.			
1. State Council	150		-0-
2. State Convention	300		600
3. National Convention	300		-0-
4. Annual Meeting	50		50
5. Workshops	80		80
D. FINANCIAL SUPPORT			
1. Lake Michigan ILO	25		25
2. State PMA (\$18 X 100)	1710		1800
3.* National PMP (75% of 1900)	1353.75		1425
4. LWV Educ. fund (25% Option)	451.25		475
E. BULLETIN			
1. Supplies	20		20
2. Postage	350		350
3. Printing	800		650
F. EDUCATIONAL ACTIVITY			
1. Members Directory	200		150
2. Program			
a. National	25		25
b. State	25		25
c. Local	25		50
3. Voters Service	25		25
4. Oktoberfest	75		75
G. POSITION SUPPORT			
1. Action	50		50
H. MISCELLANEOUS			
1. Corporation Filing Fee	10		10
2. Holiday Brunch			250
	10 (Units)		
TOTAL EXPENDITURES	7267.50		7470

* \$19.00 X 100 Members

NOMINEES FOR THE LWV-APPLETON
BOARD OF DIRECTORS
1994-1995

Secretary
Ann Norman

Treasurer
Helen Heil

Program
Sue Silton

Observer Corps *(off board)*
Kathy Isaacson

Voter Service
To Be Announced

Membership
Terri Miller

Housing Study Co-Chairs
Gretchen Bambrick
Marti Hemwall

Nominating Committee: Cheryl Barnes, Chair; Beth English, Gretchen Bambrick, Sue Silton, Sue Swanson.

ANNUAL MEETING

APRIL 28, 1994

Please come to the Annual Meeting – the event that polishes off the year and gives us all a chance to see what we have to look forward to for next year.

We will be meeting once again at Lawrence University in the Teakwood and Barber Rooms (upstairs at Jason Downer Commons – 724 East Alton Street, Appleton). The menu will be a light dinner with a chicken entrée for \$11.

The program will include discussion of next year's local study agenda, the report of the nominating committee, and great dinner discussion.

5:30–6:00 *Get Together*
6:00–7:00 *Dinner*
7:00–9:30 *Business Meeting*

To reserve your seat at a table, tear off this sheet and send it to:

Kathy Isaacson
607 Prospect Avenue
Appleton, WI 54911

Name: _____

Please include check for \$11 and send in your reservation by April 15!!!

BULLETIN

april 1994



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
P. O. Box 1281
Appleton, WI 54912



Beth English
3650 Chappell Dr.
Appleton Wi 54911-6893

LWV CALENDAR

APRIL 1994

Tuesday	5 th	Election Day
Thursday	7 th	Health Care Forum – WBAY TV 2
Thursday	21 st	LWV-Appleton Board Meeting Location: Paper Valley Hotel
Friday	22 nd	Green Groceries – 7:00 p.m. Cops Food Center / 1921 E. Calumet St.
Saturday	23 rd	Bulletin Deadline – 9:00 a.m. Fax your materials to 779-4534!
Thursday	28 th	LWV-Appleton Annual Meeting – 5:30 p.m. Lawrence University / Barber Room

Coming in May:

Saturday	14 th	State Council / Paper Valley Hotel Appleton
Thursday	19 th	Board Meeting

cross boundaries to home, work, recreation, shopping, etc.

- Make it an election issue.

5. What would be the appropriate oversight for these systems?

No consensus.

Wednesday: Representatives from the elected bodies of each community. No appointed representatives.

Thursday: Commission with a mix of elected and appointed representatives from each community involved.

Thank you to the 23 League members who contributed to this consensus!

The 1993-94 LWV-Appleton Law Enforcement Committee: Jan Quinlan and Sharon Tornes, Co-Chairs, Beth English, Helen Nagler, Cheryl Barnes, Karen Kuhn, Gretchen Wilcox.

In a Nutshell

Once again the Calendar is attached to the back of the Bulletin for handy removal and posting on your refrigerator or wherever you keep your reminders

Don't delay...send in your reservation form for the Annual Meeting today! The fruits of the nominating committee's labors are on the back of the reservation form - take a look at the candidate for next year's Board.

Earth Day, a holiday worth celebrating, is April 22nd. Join us at Copps Food Center at 7 p.m. to make this year's Green Groceries Tour our biggest ever!

remember to VOTE on April 5!

Close Encounters of the League Kind

Submitted by Marcia Hittle

What makes the LWV-Wisconsin tick, and just who are the LWV-WI State Board members? You will have a chance to meet them up close and personal when the Appleton League hosts the State Council on Saturday, May 14 at the Paper Valley Hotel. The State board will be meeting on the day before the Council, Friday, May 13, and local League members are welcome as observers at the meeting and are invited to join the State Board members for dinner at the Paper Valley Hotel at 7 p.m. The cost is \$15.00.

If you have an extra bedroom at your house, how about hosting a State Board member for bed and breakfast on May 13? Call Marcia Hittle (731-8876) if you would like to attend the dinner or if you have overnight accommodations available.

And, of course, all members should plan to attend the Council on Saturday. If you want to be where the action is, volunteer to be a hostess or usher. Call Helen Nagler (739-8053) to find out more about these jobs.

The Mystery of Consensus...Revealed!

It's hard to believe that League is wrapping up the year's activities later this month. This has been my first full year in League, and it has been fascinating. I've enjoyed working on a number of projects, getting to know some of the most interesting women in the Fox Valley, and the feeling of being part of a community of individuals who care about what goes on in the world outside their doors. But the most powerfully affecting experience of my year in League was the consensus process. I talked about it for days with anyone who would listen.

When I first joined League, I kept asking Jan Quinlan and Beth English what the heck consensus was - compromise, right? No, they said, it's not compromise, it's uh...well, it's sort of like...um...well you'll just have to experience it. Privately I was beginning to think that this organization was as mysterious as the Masons. I was just waiting for someone to teach me the secret handshake.

On March 3, I participated in the Law Enforcement consensus. Later, on my long drive home to New London, I realized that I had indeed been shown a mystery. We only need to read the paper, watch the evening news, or even sit in a typical business meeting to know that there is nothing more inefficient than a group trying to agree on a decision. At best, there is compromise: each party gives up a little in order to gain a little.

The process of reaching consensus is fundamentally different. Maybe there is a clue in the way we talk about these things: We "arrive" at a compromise. We "build" consensus. Compromise is linear. . . two dimensional. Consensus is three dimensional. The added dimension gives flexibility and strength to the result.

Consensus is indeed built, and in League I see cornerstones that form the foundation of consensus.

The first cornerstone is information. The study committee provides an invaluable service by researching, preparing, and presenting information on the issue that has been gathered from a wide variety of sources. But that isn't the only information shared during the process. Every member participating is encouraged to contribute from their own knowledge and experience base. In the meeting I attended the contributions ranged from anecdotal to statistical to philosophical to intuitive...and even humorous.

The second cornerstone is trust. Every participant arrives with the understanding that we may or may not achieve consensus on all or some points of an issue. There is no pressure to, well, compromise a belief or position that is relevant to the issue. And there is no suspicion regarding hidden agendas. The interplay of information, the discovery process if you will, would reveal any hidden agendas that were brought in.

The third cornerstone is civility. This may seem trivial at a glance, but I believe it is one of the great strengths of League in general, and it is certainly critical to the consensus process. It is remarkable to observe a room full of intelligent, perhaps even opinionated, individuals disagree without getting personal.

The fourth cornerstone is commitment. Oh, there are widely varying levels of commitment, but it all adds up to quite a sum. This dedication to involvement in the political process is what gives League its strength and credibility. The consensus process is critical to the continued success of the League as a grassroots organization, for this is where every League position originates.

Veteran League'ers know all this. To them, I say thank you for being a part of a tradition that reaches back many years and continues to provide opportunities for learning and action. To those members who have not participated in the consensus process, I want to encourage you to consider doing so. It really is the secret handshake of League!

-Joanne Carlson

Summer 1994



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

Alas, this is our final Bulletin of the "League Year." The end of our year is marked by annual meetings: three to be exact. This year we have a National Convention, held every two years, in Washington DC June 10-15. I will be attending as your representative, and please feel free to call me with any questions you have about what took place in the Capitol. We hosted the State Council here in Appleton on May 13-14th, with state board members and many local Leagues in attendance. Finally, we held our own Annual meeting in April, in which our local program was finalized, budget adopted and directions to the board given. We have wrapped up one busy year and are looking forward to the next.

Please mark your calendars for some League events coming this summer and early fall:

ART IN THE PARK

We have obtained an outstanding space for a League display at Art in the Park. This should be an excellent public relations and recruitment opportunity for our League, and we're counting on the perennial enthusiasm and dedication of League members to make our booth a focal point of activity at this event. We will be offering voter registration information, our Hmong in America book, This is Appleton, and maybe a little something fun for the children in the crowd. Important note: we will be setting up a summer version of our Octoberfest booth, which will

provide a shady spot where we can enjoy a beautiful summer day. I can't think of a better milieu for League, and I hope you will volunteer to come out and help for a couple of hours. See the feature article and the Calendar in this issue for more information.

FALL KICK-OFF BRUNCH

The holiday brunch was such a success that we decided to do it again in the fall! The focus of this event will be to acquaint prospective new members with League, as well as to offer an opportunity for current League members to get together right at the beginning of our year of activities. For those of you who were unable to attend our Annual Meeting, this is a great occasion to get with your fellow League members and make decisions on which committees or activities interest you for the coming year. And of course we plan to have fun, too! There is more information on the brunch later in this issue.

I hope you have a wonderful summer, and that you can join us for these League events. It's never too early to mark your calendar!

Fall Membership Kick-Off Brunch

Saturday September 10, 1994

10:30 a.m. - 12:30 p.m.

Paper Valley Hotel

Library Room

Mark your calendar now!

Thanks a million!

The following board members retired from their positions this year; please join us in thanking them for their dedicated service on the LWV-Appleton Board:

Kathy Isaacson - Program V.P.
Kathy Kamp - Secretary
Nancy Pourciau - Education
Marti Hemwall - Voter Service
Jan Quinlan - Law Enforcement Study Co-Chair

Thanks also to the following individuals for their special efforts in 1993-94:

Mary Cronmiller - Organizing Units
Linda Bjella - Finance Drive Chair
Gail Hoff - Natural Resources

YOU GOTTA HAVE ART!

Mix a little politics with your art on Sunday, August 7, 1994 at the LWV-Appleton booth at the annual Art In The Park event. We will have a booth in a central location near the hub of the park and its activities, food, and fun. This is a first for League and we have every reason to believe that the general conditions, in terms of the weather at least, will be more favorable than our recent Octoberfest experiences! For volunteers, LWV-Appleton will provide a shady pavilion, tables and chairs, cool drinks perhaps! For the citizens of Appleton, volunteers will provide information on voter registration, This is Appleton and Hmong in America publications, our brochure and maybe something for the children in the crowd. See the Calendar for information on volunteering for this event.

LWV CALENDAR

SUMMER 1994

Sunday August 7, 1994 Art in the Park

Friday August 12, 1994 Deadline for September Bulletin
(Fax to 779-4534 or mail to
Joanne Carlson, PO Box 62,
Dale, WI 54931. Write "Bulletin
Copy" on the envelope!)

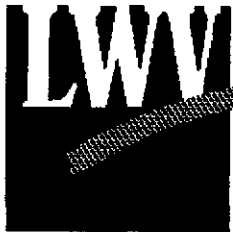
Watch for your invitation to the Fall Kick-Off Brunch!

What a way to spend a day...

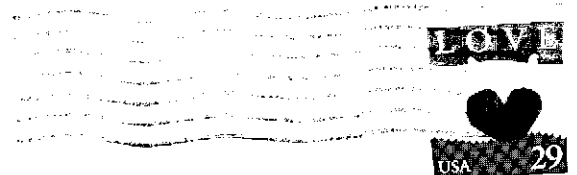
...in our shady, breezy pavillion at Art In The Park, surrounded by creative types and their admirers! Whether you're a new member of League or have a long history of involvement, this is your chance to share a little of your knowledge about League and opportunities for grass roots political action in our community. Please call Joanne Carlson to volunteer for a one or two hour shift, morning or afternoon. Help with set-up or take-down of our booth will also be needed. We will be located in the center of City Park, at the hub of the activities, near the food and not far from the restrooms. (This spot is almost too good to be true!) Call now, while you're thinking about it: 779-4534 (work) or 982-7710 (home).

BULLETIN

summer 1994



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
P. O. Box 1281
Appleton, WI 54912



Beth English
3650 Chappell Dr.
Appleton Wi 54911-6893



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin September 1994 Bulletin

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

Most of us don't have to look too far back in our family trees to find a mother or grandmother who was not allowed to vote because of her gender. The League of Women Voters will be 75 years old on February 14, 1995! Shortly after the League was formed, the 19th amendment was ratified, when Tennessee finally yielded to the pressure. *A young state legislator cast the deciding vote after being admonished to do so by his mother.* We have had the vote for 75 years, but now we need to vote more women into public office. As my 7 year old son asked me last week, "Mom, can a woman be President?" It will probably happen his lifetime, but we'd better get going - even the "progressive" state of Wisconsin has never sent a woman to Washington. I was revived by the National Convention held in Washington D.C. in June. It wasn't hard to get

excited with speakers such as Janet Reno, Hilary Rodham Clinton and Elizabeth Dole. Your Appleton League is planning a 75th Anniversary celebration honoring local women in government in February, but we have a lot of exciting events planned leading up to then.

...continued next page

Calendar of Events SEPTEMBER 1994

10th Fall Kick-Off Brunch
Paper Valley Hotel
Details inside!

12th Board Meeting
Sue Kinde's Home

13th Primary Election: VOTE!


16th Bulletin Deadline
Submissions Welcome!

Coming in October:

For Which It Stands, Cont.

Our fall kick-off brunch at the Paper Valley is not to be missed. We will premier the new national membership video at this event, as well as provide an opportunity to meet new and old League members. Watch the mail for your personal invitation. Our Housing Committee is gearing up and looking for members interested in contributing to this important study. Call Gretchen Bambrick (735-9784) or Marti Hemwall (738-0809) for more information.

Check out the Calendar this month for other activities!



Elinore M. Burdett

The League of Women Voters of Appleton regrets the death of its interested, active and contributing member, Elinore Burdett, in July. She had been a member of the League of Women Voters since 1958, and continued her membership locally when she and her family moved to Appleton in 1967. Her concerns for the needs of people and the community have inspired others who believe in the active participation of citizens in government. We extend our deepest sympathy to her husband and family.

Report From LWV-US National Convention

Pat McConnell

I was proud to represent LWV-Appleton at National Convention June 10-15th in Washington D.C.

Highlights of the meeting:

- LWV-US launches its 75th anniversary with celebrations, celebrities, commitment and fun.
- Convention adopts 1994-96 national program, adding two new Social Policy positions, Early Intervention for Children at Risk and Violence Prevention, by convention concurrence and by adding supplementary language to the Gun Control position. Delegates vote four issues for emphasis: Health Care, Early Intervention for Children at Risk, Crisis in the Community, and Opening Government to Citizens.
- Convention adopts FY 1994-95 LWV-US budget and maintains Per-Member Payment at \$19 for FY 1994-95.
- Participants honored by energizing and thought-provoking appearances by First Lady Hilary Rodham Clinton, U.S. Attorney General Janet Reno, and National Council of La Raza President Raul Yzaguirre.
- League members lobby their legislators on health care during Day On The Hill.

FALL KICK-OFF BRUNCH!

Yes, it's another great League brunch, and you're invited. This time we'll energize and organize for the coming year. Catch up with League members you haven't seen lately, meet and greet our new and prospective members, pay your dues, sign up for the 1994-95 committees and projects...and have some fun! Here's all the details:

Saturday
September 10th
Paper Valley Hotel
The Monarch Room in Christy's
10:00 a.m. – 1:00 p.m.
\$10.00 at the door
RSVP Terri Miller 731-0531

Finance Drive Final Report

The 1994 finance drive resulted in a substantial increase in contributions to League over the previous year, due primarily to increased giving by members. There was a decrease in contributions to the Education Fund. As of June 30, the end of our fiscal year, the totals received through the 1994 finance drive were as follows:

Contributions to League

Members	\$	1,772.75
Non-members		1,705.00
Total	\$	3,477.75
Goal:	\$	3,491.25

Contributions to Education Fund

Members	\$	25.00
Non-members		850.00
Total	\$	875.00
Goal:	\$	1,150.00

While our goal was not quite met, the 1994 finance drive compared favorably with the previous year. This was due to a significant increase in member contributions and a modest increase in non-member contributions. In 1993, members contributed \$939 compared to \$1,797.75 in 1994. Non-member contributions were \$2,235 in 1993 compared to \$2,555 in 1994. (Total contributions to both League and the Education Fund.)

In addition to recognizing the outstanding generosity of our members, we would like to also salute our non-member contributors, many of whom have supported the Appleton League for years:

Businesses:

The An.Ser System (formerly Tel Sec)
Appleton Mills
Appleton Papers
Aronson's Bookshop
Bergstrom Enterprises
O. C. Boldt Construction
Bank One
Central Wisconsin Paper Co.
Coldwell Banker/Bytof, Inc.
Conkey's Bookstore
Evans Title Co.
Fox Valley Corporation
Glen & Hoff
Heid Music
Kimberly-Clark Corporation
Rich Products Corporation
Robinson, Robinson, Peterson Berk & Cross
Valley Bank (now M&I Bank)

Individuals:

Mr. & Mrs. David Bailin
Bonnie Buchanan
Nancy K. DesMarais
Joyce Green
Dr. & Mrs. John Harris
Dr. Nancy J. Homburg
Dr. Marvin Kagen
Dr. D. W. McKinnon
Barb Merry
Victor Minahan
Mr. & Mrs. John Reeve
Herman V. Ripp
Dr. Ken Sager
Barbara Tank
Judy Winzenz

I would like to personally thank our treasurer, Helen Heil, for her assistance and cooperation in the 1994 finance drive. Thanks also to Terri Miller, last year's finance drive chair, for her guidance, to Pat McConnell for her all of her help in launching the finance drive this year, and to all the Board members who made follow-up calls to potential contributors.

---Linda Bjella, 1994 Finance Drive Chair

Issues Briefing

Saturday

October 18, 1994

Country Inn Hotel &
Conference Center
Waukesha

The LWVWI Education Fund and The Wisconsin Council on Children & Families has organized an issue briefing to be held in Waukesha, WI next month. Topics of discussion will include:

- Transportation Long Range Planning
- Wisconsin KidsVote '94
- Wired for Democracy - A Demonstration
- We've Got the Power-Women's Suffrage Curriculum
- Child & Adolescent Services
- Sustainable Development

Registration deadline is October 1, 1994.

Registration fee is \$25.00.

The conference begins with registration at 8:30-9:00 a.m.

To register, or for more information, call
(608) 256-0827

Let's Do Brunch!

LWV-Appleton is hosting a Fall Kick-Off Brunch on Saturday, September 10, 1994.

We've planned this event to bring together current League members with prospective new members, to provide information on this year's agenda, and an opportunity for personal contact between new and established League members.

Please join us - we have a number of interesting items on the menu, not the least of which is the premier of the all new LWV-US membership video.

See the enclosed invitation for all the details!

help! Bulletin Submissions Welcome!
Send your information, announcements, items of interest, cartoons, whatever to Joanne Carlson, fax #775-6116 or mail them to PO Box 62, Dale, WI 54931.

1994-95 HOUSING STUDY STARTS UP NOW!

The first meeting of the Housing Study will be held Thursday, September 29, at 7:00 p.m. at the home of Gretchen Bambrick. That's at 403 N. Wood St. in Appleton.

Everyone is welcome! Please call Marti Hemwall (832-6530-work, 738-0809-home) or Gretchen (735-9784) for information or to join the committee. The first meeting will be spent determining the scope of the study, establishing the calendar and discussing assignments. With the current public attention to the tremendous growth in our community, this will be a timely and challenging study.



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin October 1994 Bulletin

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

Welcome to Fall! My October pride and joy is a 10 pound pumpkin that grew 'volunteer' in our garden. This is a big plug for composting – add seeds to your compost material, till it into your garden, and watch-your-garden-grow. In other words, this is the lazy way to garden. However, it also reminds me that this is a very busy time in League life.

We are organizing Observer Corps to attend city, county, school and library board meetings. Budget time is upon us - we will evaluate and speak to the 1995 budgets within League positions.

Fall is also the time to register voters. League has distributed voter registration information at Art In The Park and the Appleton Walmart store recently. We will also participate at UW-Center on October 17th. We need people to be there, so if voter registration is your cup of cappuccino, please look for all the details in this issue of the Bulletin.

Voters Service will be nearly complete if we can share coordination of the Toby Roth-Stan Gruzinski debate with the Green Bay League. The Press-Gazette has made an offer to help with the debate. With all of our Voters Service activities, we will also be busy with a

membership coffee, a General meeting and the Housing Study. Join us when you can!

Hope you are enjoying Fall!

October 1994 Calendar

- 4th Board Meeting 5:30 p.m. at Sue Silton's
- 8th Issues Briefing 9 a.m. - 3 p.m. (lunch)
- 13th Membership Coffee at Terri Miller's
- 14th Bulletin Deadline
- 17th Voter Registration - 10 a.m. - 2 p.m. at UW Center
- 20th Gubernatorial Debate - Ripon
- 25th General Meeting - Housing
- 31st Happy Halloween & County Budget Hearing

Each One, Reach One ...Teach One

The Appleton League has been a forceful voice in this area for over 50 years. The National League has been a strong advocate for citizen action for 75 years. The main component of League strength is local membership. We have demonstrated our ability get things done: voter education, curbside garbage pick-up, human rights achievements, and public school advancements, among *many* others. Our membership includes a variety of interesting, intelligent and talented people. We are, however, becoming a victim of the times. Many of us are working, and raising families and doing our best to tend to our community interests. The face of the League is changing, and as a League we must adapt and change too.

The League calendar has many exciting items on it. As the bulletin comes each month, I encourage **EACH ONE** of you to mark the event on your calendar, **REACH ONE** by calling a new or fellow league member, a neighbor, or a friend to attend with you. I also invite you to **TEACH ONE** (either new members or those members who would like to know more) about the League through the Observer Corps, housing study, or other exciting events!

We need your help and support, no matter how small the role - it's greatly appreciated and keeps this League ALIVE!

See you in League -Terri Miller, Membership Chair

Education Portfolio

I am pleased to be on the board as the Education chairperson. If you notice, I put Education Portfolio because as of this time, I don't have a committee organized.

Education is the topic for the March General Meeting. As an education insider (I am media specialist at West High School), I would like to suggest a few topics that are of interest to me.

1. Tour of the new high school as it is in March.
2. Block scheduling: Why it is attractive to some principals and educators.
3. School discipline: How is it handled?
4. Site based management: Is it successful in the AASD?
5. Teen pregnancy: How successful are our programs in keeping teen mothers in school, what is their future, and how can we implement human growth and development programs that will reduce the incidence of teen pregnancy?

Please call me with your suggestions, and your willingness to help organize the March general meeting!

Michele Missner
Home:730-0768 Work: 832-4162 Fax: 832-6239
e-mail: missnerm@vaxa.cis.uwosh.edu

APPLETON PUBLIC LIBRARY BUILDING EXPANSION

In November, Appleton's City Council will decide whether to include capital improvement of the Appleton Public Library in the 1995 City Budget. The cost is projected at \$ 2.3 million and will include an additional 10,000 square feet, expanded children's section, improved handicapped access, and some maintenance work.

This project has been bumped on and off the capital plan since 1990. Meanwhile, our city and community have grown significantly and use of the library has increased each year. Those of you who are parents know that the library resources and facilities for children are inadequate.

The council voted, at their last meeting, to move the project forward from 1996 to the 1995 Capital Plan and the mayor pledged to put it in this year's budget. The next step is to appropriate the funds in the 1995 budget. Although the council voted 15-3 to include it in the capital plan, they must also approve in Mayor De Broux's budget. *They may not: the latest "straw vote" indicates that the project is not assured - a matter of one or two aldermen either way.*

Please call your alderman to thank the council for putting the project in the 1995 Capital Plan. Urge them to include funding in the 1995 Budget. If you don't know who your alderman is, call the City Clerk, Cindy Hesse, at 832-6443 for the correct name and phone number. If you feel that you are not informed enough to make a call, contact me (735-4780), or Terry Dawson at the library, (832-6168). We will supply you with persuasive details.

Call now, before the budget process makes things hectic for the aldermen.

-Terry Bergen

Members of the League of Women Voters of Appleton extend our deepest sympathy to Virginia and Bob Rosenberg, long-time League members and workers in the community, who are mourning the death of a son, James S. Rosenberg. James died at age 32 at the Memorial Sloan Kettering Cancer Center on August 20, 1994.

Observer Corps

Terry Bergen, Action Vice President, says.....
We are looking for 4 good women!!!

The first thing I did as a new League member was serve on the Observer Corps, attending the Appleton Area School District Board of Education meetings as they deliberated the implementation of a program for "gifted" students. Maybe it's the voyeur in me, but I found it entertaining to watch our policy makers in action. It is an ideal activity for new members because you are required to do nothing but pay attention and report developments to the Action VP or committee chair. You should not speak in League's name during the meeting. A few Leaguers have been known to speak their minds, but always as an opinionated citizen only. Our President speaks for our league.

Specifically, I am looking for 4 Observer "Captains". One for School Board, one for Appleton City Council, one for Grand Chute Town meetings, and one for the Outagamie County Board. Each captain will be responsible for making sure there is a league member present at each meeting of their respective governmental body. Call me at 735-4780 (W) or 731-0155 (H) to volunteer to be a captain. I have a list of observer volunteers that I will give you so you have a running start.

NEW MEMBERS

Our booth at Art In The Park attracted many people interested in the League. We invited many of them to our Kick-Off Brunch on September 10th. Two were able to attend, and joined! Please welcome them and encourage them to get to know the League. Here's a little bit about them...

Diane Escher is a hard working real estate agent and mother of two girls, ages 5 and 10. She has lived in Appleton for 11 years and is originally from the Fond du Lac area. She has many interests and hobbies especially reading, traveling and walking. She has signed up to work on the Housing Study.

Lynn Davis is re-joining the League after a brief hiatus. She had worked on the Natural Resources Study a few years ago with Sue Kinde. She lives in Appleton with her children and works at AAL. Welcome back, Lynn!

Natural Resources News

The Lake Michigan InterLeague Group will hold its annual meeting October 14th & 15th in Kenosha, featuring tours of the Pheasant Run Recycling Facility and Chiwaukee Prairie. Call Sue Kinde at 734-5759 for further information.

GET OUT THE VOTE!

Monday October 17th
10 a.m. to 2 p.m.
UW-Center

Volunteers are needed to join the Neenah-Menasha League in providing voter registration and information. You do not need to be deputized for this - we will be providing information on voting in our area. Call Peggy Cox, N-M League, 722-6646, for all the details.

A Green Way in Our Future?

The surprising stream of walkers, bikers, and others using the Tri-County Expressway last year did not go unnoticed. Since last February, park planners, town, village, city and county officials, and citizens have found a forum in the Outagamie County Greenway Committee.

Learning of a trail system in Kaukauna, a proposal in Neenah, or a planned park in the Town of Greenville creates a desire to link our area's natural resources. The county committee meetings have provided a focus for the park and path plans of local governments, revealing how strongly the "grassroots" (really!) feel about coordinating these efforts.

The LWV-Appleton voted at the Annual Meeting for action on recreational trails, based on existing positions on land use, energy conservation, and concurrence with the Neenah-Menasha bicycle consensus. Vickie Milde and I have been attending meetings of Fox Cities Greenways, a group that hopes to be a non-profit support for trails and greenways. If you are interested in getting involved in this effort, give one of us a call.

Calling All League Members & Friends

Helen Heil informs us that there will be a Lutheran Legislative Forum for the 19th Senate District held on Saturday, October 8th, at First English Lutheran Church in Appleton.

"Advocating for the poor and the disempowered to promote justice."

Registration is at 8:30 AM with meetings commencing at 9:00. Workshop topics include:

School Finance
Welfare Reform
Community Violence
Health Care Reform
How the Legislative Process Works

The program ends at 12:15 PM. Hmmmm...sounds like a very 'League thing.' Some of us may even be a little rusty on that last one!

Guest speakers include Senator Mike Ellis of Neenah and Representatives Dean Kaufert, Judith Klusman, and David Prosser of Neenah, Oshkosh and Appleton respectively.

This event is sponsored by the ECW ACTeam Task Force and The Lutheran Office for Public Policy in Wisconsin. For more information you may call Bill Herziger at 414-722-7181. The public, including LWV members of course, is invited to attend and participate in what promises to be an engaging event.

**THIS SPACE COULD HAVE BEEN YOURS!
IF YOU'D LIKE TO SOUND OFF A LITTLE, WE ARE ACCEPTING 'CLEAN FILL' FOR USE IN VAST EMPTY SPACES LIKE THIS. COME ON...YOU KNOW YOU HAVE ALL KINDS OF THINGS TO SAY. DON'T BE SHY! FAX YOUR BEST STUFF TO 779-6116. DO IT TODAY!**

**Special Thanks To
Fox River Paper Co.
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donation of paper!**



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin November 1994 Bulletin

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

is on leave this month.

Voter Information at WalMart!!!

-Pat McConnell

At WalMart?? The LWVUS arranged voter registration nationwide with the cooperation of WalMart stores and Kindercare.

Our local League had a beautiful display located in the WalMart store in Appleton at the check-out area. The Display Shop, Inc. put up a 6' fabric table top display unit with every city, town and village in our area represented by their own pocket of take-away voter information. With 32 municipalities in Outagamie county, we determined it would be best to supply members of the community with information on how to register to vote, and how to contact their town, village or city clerk for specifics.

National Voter Registration Week was September 25 - October 1. Thanks to Joanne Carlson and The Display Shop for a display the League can be proud of.

November 1994 Calendar

- 4th Board Meeting 5:30 p.m. at Sue Sifton's Home.
- 7th County Board Budget Adoption Begins
- 8th ELECTION DAY
Sign up to help with election night reporting!
- 11th Bulletin Deadline
- 12th City Budget Hearings Commence
- 16th City Budget Public Hearing
- 17th City Budget Adoption
- 24th Happy Thanksgiving!

See Articles on various activities inside for more information on the activities listed. Consult your directory for addresses and phone numbers. Call any board member for more information!

Candidate Forums at CableVision

-Pat McConnell

All local state assembly and state senate candidates were interviewed at CableVision by Terry Bergen on October 17th.

Candidates present were:

Assembly District No. 3
Michael Scheffler
Al Ott

Assembly District No. 5
Bill Vander Loop
Rick Killian

State Senate District 19
Mike Ellis
Andrew Smith

Thanks to Terry Bergen for the time and effort spent in moderating and writing the questions. Thanks also to Jan Quinlan for

Do a friend a favor

- tell her or him about League.

Pat McConnell hosted a membership coffee at her home on October 13th. 32 prospective members were invited. We'll let you know the outcome next month.

Issues Briefing Waukesha 10/8/94

Pat McConnell

Ironic as it may seem, I had to travel to Waukesha to learn about the Fox Cities. Issues Briefing this year focused on computers, kids, and Ken. The Executive Director of the East Central Wisconsin Planning Commission, Ken Theine, presented two workshops. The first was on multimodal transportation, and the second was on managed growth.

Did you know:

- In 1989, 18% of our total income in the Fox Cities went to our automobiles?!?
- Fox Cities residents make **750,000 trips per day** by car?!
- The bus makes **950,000 trips per year?**

You get the point.

We discussed with the director the reasons for this. Higher incomes allow cars, time management demands cars, and the Fox Cities were developed/designed with the 1930's mentality: that everything should revolve around the car.

Theine feels good planning is very important, but flexibility in working with towns and cities requires a plan that can be adjusted as the marketplace demands. Our own ECWRPC (East Central) updates their plan every five years by looking at the state's projected population trends and, of course, the marketplace. Theine concluded by explaining how the state is organized from a planning perspective, how planning commissions are funded, and opportunities for our involvement.

Very new news: Governor Thompson has appointed a committee called the Interagency Coordinating Council for Land

Use. It includes representatives from agencies such as the DNR, DOT, Dept. of Revenue, Dept. of Administration, DILHR, etc. This committee will have a corresponding task force and the hope is that they can lend a sense of coordination to land use and transportation issues. It should also help define the role the state will play in all of these matters. The committee must have preliminary recommendations ready by January 1, 1996, and final recommendations by June 30, 1996. I found Theine's presentation very informative and enlightening.

The Call...It's Coming

If you haven't already gotten the call, expect one soon from Marcia Hittle. She's going to give you a shot at election night reporting, which is about as close to the media glare as most of us will ever be! Really, it's fun and an easy job. We need to cover all 50 polling places in Outagamie County for the Voter News Service, so please say yes when Marcia calls. All you need to do is get to your assigned polling place by 7:45 p.m. and find a phone. Wait patiently, and out of the way, for the poll workers to get their final tabs. Then dash to the phone to call a toll-free number to report them. You'll be done in a flash, and you'll have helped your League earn a few much needed dollars. If Marcia already called you, and you weren't ready to commit, call her back and donate an hour to your League on election night!

**We're counting on
you to help us count!**

LWVWI: ROLLING ON THE INFORMATION SUPERHIGHWAY

If you attempted to check the LWV electronic bulletin board on the Internet, based on instruction in the September FORWARD, please note that the access information was incorrect.

To see our electronic bulletin board, you'll need a computer with a modem, communication software, and a touch tone telephone line. Here's what you do:

Dial 414-229-6664

Log in as VISITOR

Once in the main menu,

Select #4, Community Center

Select #5, LWVWI

Here you will find a number of options from which to choose. Let us know what you think. If you have Internet access, you can telnet from yours or a library computer's communication prompt. The command is:

TELNET OMNIFEST.UWM.EDU

Then, follow the instructions shown above for the bulletin board.

You won't be able to post messages directly to the LWVWI board yet, but you can send Dawn Crowley an e-mail message which she can then copy to the LWV's area. To send her an e-mail message:

In%"DCrowley@Omnifest.uwm.edu"

-Dawn Crowley, Voter's Service Chair

Thanks to Karen De Young, a recently renewed member, for speaking to the Ladies Club at Americana Health Care in October. The women, whose average age is 80, are an attentive group of active-minded seniors. Karen presented information on the history of the League, especially fitting for our 75th anniversary year.

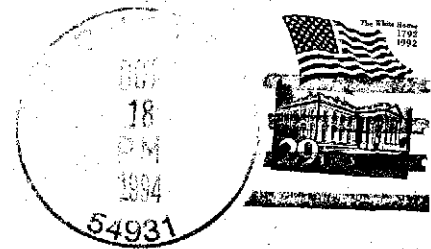
**Overdue thanks to WG, Inc.
for the many beautiful signs
they have provided for our
League this year.**

Fox Valley Insurance Association Listens to League

Pat McConell spoke to a group of fifteen insurance business women on October 10th at Martini's. An update on the current candidates from our area, and the major races in Wisconsin was given. Copies of the new LWVUS publication, *Getting Into Issues, Your Guide to the 1994 Congressional Election*, was distributed to all participants along with copies of the newly updated *Voting in Wisconsin*. Of course, Pat also handed out League membership brochures.



THE LEAGUE
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of Appleton, Wisconsin
P. O. Box 1281
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Anne Norman
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Appleton WI 54915



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin December 1994 Bulletin

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For Which It Stands

by Pat McConnell

This League has had a BIG month. The Congressional debate was our headliner, complete with Toby Roth, Stan Gruzynski, Lawrence University and *The Post-Crescent*. Big thank-you's go to Jan Quinlan, our debate chair, for her excellent coordination between the three sponsors. She was also able to obtain Ellen Sorenson, LWV-WI debate chair, as moderator. Our League can be very proud of the quality of this debate, thanks to the time and effort these very dedicated members:

Jan Quinlan - Debate Chair
Terry Bergen - Timer
Corrinne Goldgar - Question Writer
Barbara Hoffman - Question Writer &
Page for Toby Roth
Cheryl Barnes - Page for Stan Gruzynski
Sue Silton - Caller

Thanks also to *The Post-Crescent*. They really **worked** on this debate. Not only did they lend their name as sponsor, but gave substantial advertising coverage in the paper. We can't thank them enough for their contribution, especially chief editor

Continued on page 4.



December 1994 Calendar

- 6th** Board Meeting 5:30 pm
Sue Kinde's Home
250 River Road
Appleton 734-5759
- 10th** 2nd Annual Holiday Brunch
Paper Valley Hotel
Monarch Room
See article on page 5.
- 16th** Bulletin Deadline
Fax your submissions to
779-6116. Let us know what
you've been up to!

HAPPY HOLIDAYS!

Coming Up:

January: Lively Issues on 1/12/95
Watch your Bulletin for all the details,
and mark your calendar now to keep
this evening free!

February: Legislative Day 2/11/95
Workshops about the process, a
meeting of the legislative committee,
and a big birthday party for LWV!

YOUR LEAGUE SPEAKS OUT...

...ON THE CITY BUDGET

Pat McConnell addressed the Appleton City Council during the recent budget hearings. The text of her remarks follows.

My name is Pat McConnell and I am the President of the Appleton League of Women Voters. I thank you for this opportunity to speak to you about the Appleton City Budget.

For many years the Appleton League of Women voters has stressed the importance of thoughtful, timely planning to provide for the long term service needs of the city. We would like tonight to speak again of the importance of not only planning and setting priorities, but the importance of sticking to those priorities. We would like to speak to the library expansion and urge you to keep it in the capital project budget for 1995.

The Appleton Public Library has been a casualty of deferred funding since 1990 when it first appeared in the Capital Improvement Plan. We share the council's concern for the city's rising level of debt, but we suggest the council seek another avenue of relief. The library's time has come.

The Appleton Public Library ranks number six in the state for both population served and circulation, but number 58 in per capita spending for library. The library is a city service that is utilized by most city residents. Library users represent the broadest spectrum of Appleton's population. Individuals from all economic, age and education-level groups depend on the library's diverse services. Library users are not a special interest group - they are your constituents - they are you.

Year after year, the library's facility needs have been displaced by immediate and opportunistic projects, despite the priority given it in the capital improvement plan. The library users are understandably skeptical of assurances that *next year will be the year...* We urge you to reinstate the library in the budget for 1995. Quality of life requires more than public safety, economic viability and sports complexes. It requires a

commitment by the city to the values and services that libraries represent. We ask you to commit to the library, a part of the downtown every bit as vibrant and important as City Hall, The Paper Valley Hotel, and the parking ramps.

Another area of concern to the League is the Finance Committee's cut of the evening service hours for Valley Transit. The public has clearly stated the need for these extended service hours. The League supports any service change that will increase use of the system. It is hard for us to understand why, political issues aside, the city would want to discourage use of the transit system for the sake of \$22,000 when millions are spent each year on the city's overcrowded streets. Unless the city is willing to abolish the Transit system entirely, it should be responsive to the needs of the public and do everything it can to encourage use of the system.

In closing, we thank the mayor and the city staff for a budget document that is comprehensive and easy for the public to understand. Thank you.

...ON THE COUNTY BUDGET

Beth English spoke to the Outagamie County Board on October 31, 1994. The text of her remarks follows.

Good evening. My name is Beth English, member of the Appleton League of Women Voters.

Thank you members of the County Board, for scheduling this public hearing on a night different from the Appleton Common Council's public hearing. This provides us with access to both hearings. We would like to request more evening meetings the week the County Board considers the budget, however. Evening meetings offer the working public more opportunities than daytime meetings to follow the budget process.

Congratulations! As County Board supervisors you are in the enviable position of considering a growth budget with a reduced tax rate. It looks like your most formidable tasks are dealing with unexpected

revenues and building adequate reserve funds to deal with juvenile detention placements. The League commends the County supervisors, County staff, and the County Exec for their proactive approach to managing this county's budget.

The League of Women Voters supports the recommendation to put the solid waste operation's cash surplus into long term care of the landfill. Although a one time rebate to the municipalities sounds good, we concur with the Finance Committee that the rebate to communities is not proportional to those who contributed to the surplus in the first place. Money passed back and forth between government entities is meaningless to the taxpayer.

We are pleased to see the County go on record supporting the WIOUWASH TRAIL. League would like to see the County develop alternatives to automobile transportation, preserve access to unique areas, and prevent irretrievable loss of natural resources whenever possible.

League supports the recommended study by an outside consultant of the Sheriff's Department. Coming on the heels of the Human Services Department study, an objective look at the operations of the Sheriff's Department appears warranted. There have been many changes in service and operations in the department. An expert look at the department should give the administration a fresh look at level and completeness of service.

League is also pleased to see the 3 new social worker positions assigned to the juvenile division. League supported the Social Services Dept. in prior years in recommending the county focus on community based intervention as a way to save tax dollars going to Lincoln Hills. League is concerned that enough money is placed in the contingency fund to comply with any court ordered placements of juveniles.

League would like to commend the Human Services Department and its board for finding a way to fund 2.5 staff positions through a transfer of funds. By reducing expensive hospitalization to administer medication to clients, the county may be able to serve a larger number of clients for the same cost.

As the county grows, so will the demand for service. The League urges the County Board to identify its long term priorities so it can focus on

comprehensive planning and legislative policy.

Thank you.

And thanks to Beth English for representing LWV-Appleton in the county budget process, and for providing the text of her remarks for us to share.

...ON THE LOCKS

Terry Bergen spoke to the Appleton Board of Public Works on October 17, 1994, bringing the League positions to the attention of this governing body. The text of her remarks follows.

I am Terry Bergen, Vice President of the Appleton League of Women Voters. The Appleton League of Women Voters has studied the Fox River and adjoining land uses, becoming aware of the complex environmental, jurisdictional, and economic issues involved.

We encourage examining all costs before making an irrevocable closure decision. Our 1992 position states as an economic goal that we support restoration of the navigation system, with the repair and ongoing maintenance of the historic locks, since a through navigation system could not be recreated if it were lost. Our position further states that we support the U.S. Army Corps of Engineers remaining in charge of water level management through maintenance and operation of the dam system.

We also support the concept of the Fox-Wisconsin National Heritage Corridor, or a scattered site state park, as a means of offsetting costs with income.

Under closure, what will these locks look like and who will be responsible for the costs? Will Appleton have chain link fences and stagnant canals, with yearly expenses for maintenance and possible costs of cleanup of contaminated sediments? Without federal and state involvement, the financial obligations are likely to fall on local government.

Thanks to Sue Kinde for providing this piece for the Bulletin. As always, you can contact Sue to get involved in environmental activities in the context of League. Call her at 734-5759.

HOUSING STUDY UPDATE

by Marti Hemwall and Gretchen Bambrick

At the general meeting on October 25, Cheryl Watson (Emergency Shelters) and Pat Liegle (Project Home) discussed the current trends of the local homeless population and the most urgent housing needs in the community. Watson pointed out that the homeless population is shifting from single men to families. This brings with it additional problems related to health, schooling, and social services. Liegle emphasized the need for transitional housing but also the need for teaching

Continued on page 5.



For Which It Stands, Cont.

Kevin Doyle, and head of promotions and marketing, Judy Fischer.

The biggest thank you goes to Lawrence University student Peter Waldman. It was Peter's idea to sponsor a debate between Roth and Gruzynski, and he initiated the process with Lawrence, The *Post-Crescent* and the League. He was the "spark" of the debate, and has been given a membership in the Appleton League as a token of our appreciation. But we need to thank all the Lawrence students, especially those in the Student Democrats and Student Republicans organizations. Special thanks also to Rick Warch, President of Lawrence University, for his support and introductory comments.

As if the debate wasn't enough, maybe you caught our candidate forums on Cablevision last month. LWV-Appleton was

active in educating voters through this very user-friendly medium, thanks to the efforts of Terry Bergen and Jan Quinlan. Our final Voter Service blitz was the FIFTY polling places that were covered by League members on election night. League volunteers went to the polls at 7:45 PM and waited patiently for the votes to be tallied in the key races - some as late as 1:00 am! As soon as the count was complete at each poll, our reporters called the numbers in to the Voters News Service, which gathers the data for use by the major news networks in reporting on the election results. LWV-WI contracts with VNS to provide speedy and reliable election results. This effort provides some much-needed revenue for our League, and I want to personally thank everyone who participated in this effort. Covering all of Outagamie county was a new challenge for us, but one that we met with the crucial support of Marcia Hittle. She did the really tough job of telephoning and lining up volunteers for all of the polls - a job that has not been made easier by the proliferation of answering machines! Thanks, Marcia, and we hope your telephone ear has been restored to normal functioning.

In addition to all of this, League was represented at key hearings at the local level recently - full coverage of these efforts will be found in this month's Bulletin. Thanks to Beth English and Terry Bergen for their work in this regard.

Finally, we'll be celebrating 75 years of a good thing this month. Don't miss it! Back by popular demand is the Holiday Brunch, and in keeping with the 75th Anniversary of League, we have arranged a special speaker. Look for all the details in this Bulletin and watch for your personal invitation. (Yes, the cars will be making a return appearance, and I'm not referring to the band here.)

Pat

Housing Study, Cont.

essential skills such as nutrition, parenting, and budgeting. Consequently Project Home had been facilitating education in these areas for the inhabitants of the transitional units. Eleven efficiency units opened in September and were filled by October.

The question of homelessness, the study committee realized, is in large part a question of available affordable housing. In order to address the issue we have divided into three subcommittees: rental property, new housing, and rehabilitation of older housing. The focus of our questioning is affordability, availability, and quality. We have been in contact with the Task Force

to End Homelessness by 2000, Housing Authority, Housing Partnership, the Appleton Planning Department, East Central Planning Commission, Secura Investment and Development. We will look in further detail at zoning and inspection regulation, health regulations, the Comprehensive Plan being undertaken by the city, and the conflict resolution agencies for landlord-tenant complaints.

Our goal is to develop consensus questions which help mold the League's position on housing in order for us to take an activist role in this critical issue facing our community. In this spirit, we hope to present a specific action plan to the League after the consensus meetings.

Second • Annual • Holiday • Brunch

Saturday December 10, 1994
Paper Valley Hotel Monarch Room
10:00 AM - 1:00 PM

If you attended the brunch in December 1993, you'll understand Pat's reference to *the cars* in her column this month. If not, and you're feeling a little left out, here's your chance to experience a different side of League. This is, ahem, shall we say a 'fun' side of League... perhaps even (oh, no!) a 'social' side of League...and then there's *those cars!*

Now, if you still aren't sure that you simply must attend this year, let me entice you with the following: good food, a fascinating speaker, excellent companionship, a chance to have some input into the LWV-WI choice of issues in 1995, plenty of entertaining conversation...and of course the cars!

Still not sure? (Boy, you're tough.) Well, unless you know beyond a shadow of a doubt that (a) you'll be out of town, (b) down with the flu, or (c) just *not in the mood* for a great time with a lot of like-minded people, may I suggest that you watch your mail for your invitation and RSVP before December 2nd? Your invitation will arrive momentarily in a big red envelope. This is not junk mail! This is *your key to the cars!*

Thanks

Helen Heil thanks all of you who have responded with your membership renewals so promptly this year. If you have been meaning to send in your 1994-95 dues, but just haven't quite gotten around to it, this is a good day to make a little holiday gift to yourself, and support your League.

And don't forget about League during the holidays! A League membership may be just the gift for someone on your list. The cost is reasonable and your support will be appreciated. Call Terry Miller at 731-0531 for details!

IT'S THAT TIME OF THE YEAR...

It's time to review the LWV-Appleton bylaws. After all the holiday revelry, you'll be ready to settle down to something really dry...honest! Pat McConnell will be forming a committee after the holidays to review and suggest changes and/or additions to our bylaws. All members are welcome to participate, and all it takes is a call to Pat at 788-5423. All members should have a set of the most recent bylaws in their possession, but if you don't, call Pat and she'll see that you get them.



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
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Anne Norman
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THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin Bulletin January 1995

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For Which It Stands

Happy New Year! How are you doing on your New Year's resolution list? I've decided this tradition must have grown out of the tremendous amount of over-eating we do around the holidays. Now, be honest, what year *haven't* you had 'exercise more,' and 'eat right' on your list? But after those two, where do you go? I've put things like 'return phone calls more promptly,' and **not** to use particular words as much, but by the end of the year it's difficult to actually gauge progress in these areas (except for the weight, of course).

I have an idea for all League members out there. Right now, LWV-US is conducting a huge membership campaign called Every Member, Get a Member. This Bulletin includes a letter from a League president in Texas, to illustrate how each of us, in our network of friends and colleagues, can ask someone to join League. Think about it, isn't there someone you know who would like to be asked or who would appreciate a gift of League this year? Put them on your New Year's resolution list! Bring them to the Lively Issues meeting on January 12th at Sue Silton's house. As you know, this is

a great meeting to learn about League, and to get involved.

Happy New Year, and see you mid-winter!



--Pat

January 1995 Calendar

3rd	Board Meeting
12th	Lively Issues
13th	Bulletin Deadline
24th	New Member Coffee

Next Month:

- LWV-Appleton Celebrates the 75th Anniversary of League!
- LWV-WI Legislative Day in Madison

Lively Issues – Where Study Begins

Lively Issues is the meeting that starts the ball rolling for next year's local League study.

Make your voice heard! If you have a burning issue, January 12th, 7:00 p.m. is the date and time to make your plea. If you don't have a personal issue, you will want to hear those of your fellow League members and join in the discussion that will culminate in choosing the issue or issues to present at the LWV-Appleton Annual Meeting in April. The decision in April will lead to next year's thorough study, League consensus and eventual action.

Some questions that need to be asked before an issue is adopted for study:

- *Is there current and potential member interest in the topic?*
- *Does the issue fall within the Principles of League?*
- *Is the issue one on which government action is needed?*
- *Will the League's involvement with the issue make a unique impact? Will it enhance the League's influence and credibility?*

This year we will be able to devote the entire evening to our local study. You will make a difference in our community by participating in the first step of the study process. Come to Sue Silton's house for a stimulating evening.

Call Sue for directions if you need them: 739-4898

A GIFT THAT KEEPS ON GIVING...

The season of giving is upon us and such is true of the League. The loyal support of its membership has given countless things to so many people (members and non-members alike) for 75 years. As we think of the things League has given us, how about giving a *Gift of League* to someone close to you? I'm sure we all know a neighbor, friend, or relative who would appreciate a League membership. I invite every member to get a member through giving this year. We can increase our strength and support to continue what we have done for the past 75 years.

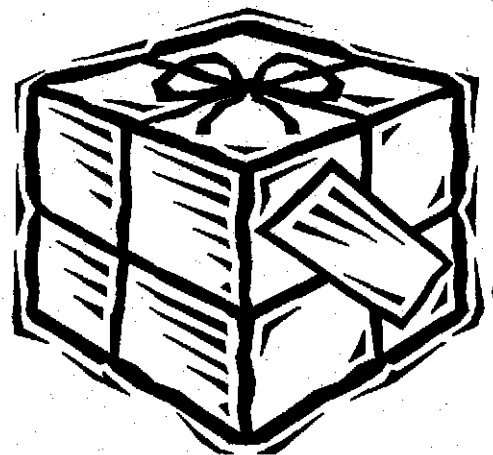
New members will receive all of the League publications, and information about how League works. The best way to learn about the League is to explain what we do as we attend meetings with our new members.

A gift certificate is enclosed with this Bulletin. In case you've forgotten, dues are:

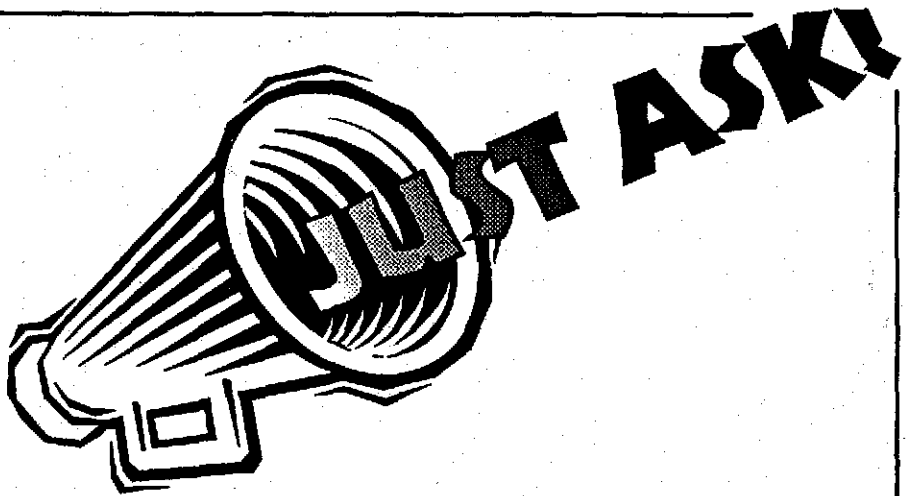
Single Membership \$ 32.50
Sustaining Membership \$ 47.50
Household Membership \$ 48.00

Thank you all for your gifts!

—Terry Miller



Throughout the coming League year, the membership theme will be *Just Ask!* These two simple words plainly express the reality membership organizations face – in order to gain members and retain current members, individuals must be asked.



I sometimes wonder what forces prevent us from *Just Ask(ing)!*, and perhaps John Dryden in 1687 may have best expressed one of them: "Not to ask is not to be denied." Truthfully, none of us likes to be told no, and Dryden's words ring true with all of us sometimes in various situations. But let's turn Dryden's Dictum into Geer's Corollary: "Not to ask is never to be told YES!"

Now, I have a confession to make – I haven't lived by those words. When I asked myself recently how many members I had recruited in the past year, the answer was embarrassing. In the countless meeting I attended during the year, I could identify only a few times I'd asked someone to join the League. Through volunteer activities I encounter some very impressive, capable people who are interested in what the League does, and I am failing to give them the opportunity to say YES.

Clearly some changes in my behavior are needed, so I have challenged myself, and hope you will join me in this endeavor. This is a bit risky, but here is my plan. At every meeting I attend I WILL talk to at least one person about the League of Women Voters and our glorious 75 years of history – and I WILL *Just Ask!* Will you join me? I CAN describe to nonmembers our latest study and give away a copy of the

Facts & Issues on Juvenile Violence and the Juvenile Justice System in Texas. Will you join me? During the legislative session I WILL talk about the hottest League issue at the time, and I WILL *Just Ask!* Will you join me? I WILL get five people to become League members this year. Will you join me?

Here is a recruiting strategy to try. We know the following two statements are true: 1) The League of Women Voters is an impressive organization with virtually unmatched name recognition (but few join based on that alone); and 2) all individuals need to feel wanted and needed. So if you and I *Just Ask!*, pointing out to a person what she or he can bring to the League, and what, in turn, the League gives back, an individual can understand that our interest in their membership is genuine. We have given another potential member the opportunity to say YES.

So *Just Ask!* We'll compare numbers near the end of the year and identify Texas' **Personal Best**: the member who single-handedly recruited the largest number of members. The slogan is simple; the challenge is anything but!

Reprinted from the Texas Voter with permission from Ruthann Geer.

February 11, 1995 8 a.m. - 4 p.m.

LWV- WI LEGISLATIVE DAY & LWV BIRTHDAY PARTY

Learn how to lobby, get an update on the hot issues and meet our new Legislative Research Assistant and the Legislative Committee.

Workshops:

The Legislative Process
How to Lobby
Writing/Presenting Testimony
Getting Legislative Info
Coalitions/Networking

Issues Updates:

Energy
Health Care
Unfunded Mandates
Campaign Finance Reform
Property Tax Reform

Join us at the State Capitol in Madison next month. For more information and registration materials, contact Pat McConnell at 414-788-5423.

NEW MEMBER COFFEE

1/24/95 7:00 PM

**APPLETON PUBLIC LIBRARY
LOWER LEVEL MEETING ROOM**

League of Women Voters of
Wisconsin, Inc.
122 State Street / Suite 405
Madison, WI 53703-2500

FIRST CALL TO CONVENTION

The fifty-fourth convention of the League of Women Voters of Wisconsin, Inc. will be held at Beloit College, Beloit, Wisconsin, June 16 - 17, 1995.

The League of Women Voters is celebrating its 75th Anniversary and invites you to participate in an essay contest.

Eligibility: Wisconsin students

Division A grades 6-8

Division B grades 9-12

Topic:

"WHY SHOULD I VOTE?"

Division A 1000 word maximum

Division B 1500 word maximum

Deadline: March 1, 1995

For entry forms and further information, contact: Pat McConnell, President
League of Women Voters, Appleton
414-788-5423.

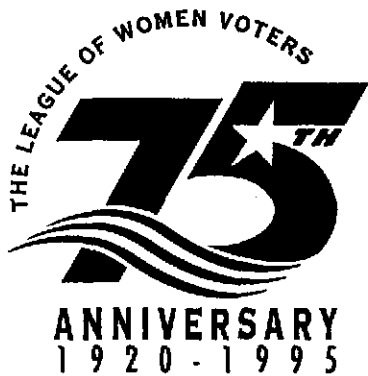


NEW MEMBER GIFT CERTIFICATE

This special gift of membership in the
League of Women Voters – Appleton
for one year is presented to:

on this _____ day of _____, 19 _____

Given by: _____



a voice for citizens,
a force for change.

Why Join the League of Women Voters?

The League offers many opportunities, some of which are...

- working on a community issue
- meeting people in the neighborhood who share common interests
- correcting or solving a community problem
- growing intellectually
- using current skills or abilities
- socializing and making new friends
- expressing ideas and feeling appreciated
- making a difference
- meeting local, state, and national decision makers
- becoming familiar with your government

We welcome you to the League of Women Voters and look forward to learning from you!

Membership List 1995

Last	First	Street	Zip	Phone(s)
Bambrick	Gretchen	403 N. Wood St.	54911-5553	735-9784
Barkmeier	Diane	2311 Hammond Ave.	54911-5149	733-6535
Barnes	Cheryl	1624 Ravinia Pl.	54915-1219	749-0112
Bergen	Terry R.	6 Brokaw Place	54915-6802	738-0786
Bero	Marlyn	3234 Country Run	54915-6802	738-0786
Bjella	Linda	3011 W. Heritage	54914-5618	731-8594
Boldt	Patricia	1715 W. Reid Dr.	54915-5175	
Breunig	Betty	56 Bellaire Ct.	54911-5280	739-2670
Carlson	Joanne	214 1/2 W. North Water St. (New London)	54961-1210	982-7710 H 779-4534 B
Churchill	Alberta	2515 E. Crestview	54915-3064	734-4974
Costello	Maria B.	1019 N. Fair St.	54911-4449	749-9470
Cronmiller	Mary	1819 Alcan Dr.	54952 (Menasha)	739-2690
Davis	Lynn	601 Scarlet Oak Ct.	54915	739-5666 H 734-5721 x2201B
DeYoung	Karen A.	30 Bellaire Ct.	54911	739-3079
Dintenfass	Phyllis	19 South Meadows	54911-2349	731-0297
Dodd	Anna Faye	530 N. Vine	54911-5303	734-8090
Doxsie	Winifred	1708 N. Hall Ave.	54911-3834	739-7593
Dull	Joanne	824 Cambridge Dr.	54915-2944	731-8777 H 738-6538 B
Eich	Susan	88 Crestview Dr.	54915-3075	733-4823
English	Beth	3650 Chappell Dr.	54915-5582	735-9917
Escher	Diane	1128 N. Leminwah	54911	731-5569 H 739-4041 B
Fenion	Sharon	207 N Green Bay Rd.	54911	734-0864
Fritzell	Mariys	1015 Nawada Ct.	54911-5156	731-0736
Goldgar	Corinne	915 E. Eldorado	54911-5536	734-8676 H 735-6101 B
Grant	Barbara	832 Cambridge Ct.	54915-2973	735-0336
Gunderson	Barbara K.	400 River Road 5	54915-1261	731-0396
Haas	Chintana	1700 E. Byrd St.	54911	739-4875H 735-2491B
Hartman	Kathy	1036 W. 8th	54914-5342	733-5178
Heil	Helen	1735 N. Oneida	54911-2913	734-1983
Hemwall	Martha	126 Alton Ct.	54911-5608	738-0809
Hittle	Marcia	42 Crestway Ct.	54915-9510	731-8876
Hoff	Gail	610 E. Grant	54911-2953	731-4492
Hoffman	Barbara	627 E. Brewster	54911-3719	734-3627 H 731-9293 B
Hoglund	Mary G.	1128 Oakcrest Ct.	54914	734-0058
Huss	Marion	1008 E. Park Ridge	54911-1556	733-2335
Kacer	Jodie	731 E. Franklin	54911-5511	733-2449
Kamp	Katherine	1201 Hawthorne Dr.	54915-2815	832-0718
Kinde	Sue	250 River Rd.	54915-1240	734-5759
Klasen	Mary	83 Cherry Ct.	54915-1245	734-9440
Koepke	Marge	20 Bellaire Ct.	54911-5239	734-9628
Kuhn	Karen	W5862 Cty. Hy. JJ	54915-9647	734-7746 H 731-9534 B
LaChapelle-McCarty	Jane	1819 N. Superior	54911-2746	730-3815
*McConnell	Patricia	W2642 Brookhaven	54915-8180	788-5423
Mewhorter	Carolyn	315 N. Drew	54911-5424	739-0000
Mielke	Sally	11 Reid Ct.	54914-5110	734-6228
Milde	Vickie	W5465 Mielke Rd.	54952-9737 (Menasha)	730-0596
Miller	Terri	1117 E. Eldorado	54911-5539	731-0531
Ming	Marian	1110 E. North	54911-5562	735-9335

Last	First	Street	Zip	Phone(s)
Missner	Michele	1428 Oakcrest Dr.	54914-5152	730-0768 H 832-4162 B
Nagler	Helen	932 E. Commercial	54911-5244	739-8053
Needham	Ellen	1940 Palisades Dr.	54915-1023	734-5521
Nordell	Janet	98 Esterbrook Ct.	54915-2319	731-8738
Norman	Anne	530 S. Lawe	54915-2003	735-9397 H 832-6523 B
Olson	Dorothy	33 S. Meadows Dr.	54915-2349	734-0977
Park	Holly	511 E. South River	54915-1740	749-1506
Porter	Janet	103 E. Washington St.	54911-5466	799-1707
Pourciau	Nancy	514 N. Union	54911-5032	734-6296
Povolny	Joy	31 S. Meadows Dr.	54915-2349	739-3846
Quinlan	Janice D.	322 South Court	54911-5653	734-4808
Rew-Gottfried	Diane	1707 S. Peabody St.	54915-1340	731-8009
Ross	JoAnn	2101 E. Lourdes Dr.	54915-3619	739-7608
Sampson	Dick	1013 E. North	54911-5576	734-1154
Sandberg	Karen	821 W. Prospect	54914-5416	954-1683
Schinabeck	Pat	1212 E. Opechee	54911-5277	734-6101
Schroeder	Eunice	1021A S. West Ave.	54915-2312	832-0587
Sigman	Charlotte	W6589 Fire Lane 7	54952 (Menasha)	734-2479
Silton	Sue	540 River Rd.	54915-1259	739-4898
Stewart	James	814 E. John St.	54911-5629	739-2129
Toussaint	Sue	32 Bellaire Ct.	54911-5239	730-0912 H 725-6396 B
Tripp	Kay Ellen	132 N. Green Bay	54911-5569	734-9747
Volk	Gretta	909 E. Alton	54911-5605	735-9672
Waldman	Peter	115 S. Drew St.	54911	832-7331
*Weis	Donna	120 N. Green Bay Rd.	54911-5625	733-4790
Whiteley	Cynthia	1619 S. Ravinia Pl.	54915-1204	731-8035
Wiekert	Bev	N2720 Evergreen Ln.	54915-8904	739-2773
Wilcox	Gretchen	1725 S. Hycrest Dr.	54914-5155	832-1243 H 734-5721 B
Wurster	M. J.	520 River Rd.	54915-1259	738-0695
*Zahlout	Eileen (Rense)	1008 E. Eldorado	54911-5538	735-9680
Zimmerman	John	226 E. College Ave.	54911-5713	735-6223

HELP NEEDED!

I need help with the *Bulletin*. Here's what I am (ideally) looking for:

- Someone who likes, or can stand to, type. Most of the articles from the *Bulletin* require transcription. If you have a computer, either Mac or Windows, with Microsoft Word, and you could transcribe the copy for the *Bulletin*, I would be eternally grateful for your assistance.
- Printing. Do you know a generous printer, or someone with a high speed copier who would donate the printing each month? We have paper, and we can get more. Now we need printing services.
- Collating, stamping, labeling - if you'd like to help with this, I can use a hand.

Please call me if you can help, or suggest someone who can help with the above. 779-4534 (work) or 982-7710(home)

---Joanne Carlson

Don't miss Lively Issues!

January 12, 1995

7:00 pm



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
P. O. Box 1281
Appleton, WI 54912



Anne Norman
2530 S. Lawe
Appleton, WI 54915



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin Bulletin February 1995

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

Housing Study Update

Submitted by Gretchen Bambrick

This year's League study has focused on the availability and affordability of housing in the Fox Cities. Our study is a timely one as the area is currently facing what some term a "crisis in housing". The crisis stems from the fact that we have a rapid increase in new home construction, a deterioration of housing in the older parts of the city, and at the same time, a demand for low income housing that far exceeds the supply. While the scope of our study could have included any of these issues, we agreed at the outset to limit the focus to the *availability and affordability of housing*.

Information gathered by the committee suggests the following:

There is a shortage of affordable housing in the Fox Cities--Data from the 1990 census clearly shows that there is not enough "affordable housing" in our area.

First, the Fox Cities has a very low vacancy rate for all rental property (2-3% vacancy rate compared to a recommended HUD standard of 5%). The demand for all types of rental housing substantially exceeds the supply. Second, the data suggests that 2

out of 3 low income, large households are living in conditions that are considered to be overcrowded. Finally, there are hundreds on the Housing Authority waiting list for low income apartments.

(continued on page 2)

CALENDAR FEBRUARY 1995

- 7th 5:30 PM Board Meeting
Sue Kinde's Home
- 11th Legislative Day - The State Capitol
- 14th 75th Anniversary of The League of Women Voters
- 17th Bulletin Deadline
- 21st 7:00 PM Housing Unit Meeting
- 22nd 9:30 AM Housing Unit Meeting

**BOTH UNIT MEETINGS
WILL BE HELD AT
TRINITY LUTHERAN
CHURCH
209 S. Allen St.
(Near the YMCA)**

Housing Continued...

The current system is being overwhelmed by demands for both emergency shelters and transitional housing, especially for families. There has been a particular increase since the late summer. Most troubling is the increase in the number of homeless families, some moving from other areas. In many cases these families are moving here to fill available jobs in the Fox Cities. Often low wages for these jobs, combined with the limited supply of affordable housing, means that these families cannot locate suitable housing in the area. Ironically, if we cannot attract and house the workers to fill these jobs, continued economic vitality is impossible.

Suggested reasons for the shortage of affordable rental units include:

- Zoning laws promote single family owner-occupied dwellings; there is a limited amount of land zoned for multi-family dwellings.
- New developments frequently include covenants which do not allow low-income or multi-family dwellings.
- Rehabilitation of the older housing stock, whether caused by gentrification of older historical homes or by inspection and required changes in rental property, results in higher taxes, increased rent, and further reduction of the low-income housing stock.

It is not clear that current planning efforts directly address issues of affordable housing.

Our study further identified the fact that typically, in the Fox Cities, private groups provide services to the homeless and others in housing crisis. Organizations like LEAVEN and the Emergency Shelters provide emergency assistance to those in crisis, while groups like the Housing Partnership, Project Home (the old fire station) and (in the spring) Project Open Door, provide services to families in transition. While these groups are funded in part

through Community Block Grant funds, they are operated privately by separate groups. Further, although these groups are successfully expanding the supply of housing for the homeless, supply is not keeping up with demand. The long term effectiveness of these groups will be severely limited IF the supply of affordable housing in the community at large is not expanded to allow these families to move out of transitional housing into permanent housing.

The Study led to one broad question and several subsidiary questions which need to be addressed. The broader question relates to the role of the city versus private organizations in assuring the availability and affordability of housing. ***Should the city consider policy changes which would affect the housing market?***

Related questions which will be discussed at the consensus meeting include:

1. Should the League support an umbrella organization, or stronger coordination, related to housing?
2. What is the League's role in promoting affordable housing? Should we serve as a mediator among groups, as a facilitator, or as a catalyst for change?
3. Should the city regulate the availability and affordability of housing? If so, how? (Possibilities include changes in zoning rules, rent control, property inspections, absentee landlord laws and changes in assessments for rental properties).
4. Should a comprehensive city plan address the availability and affordability of housing?

The Housing Committee believes that it is imperative that the League update its positions on housing and focus actions in this area over the next year. The timing couldn't be better! The issue is complex and exciting. Please plan to attend the consensus meeting in February, to be enthused, and to provide your insight and opinions on these issues.

For Which it Stands

One hundred and twenty-three years ago, a 13 year-old girl was infuriated when she realized women did not have the right to vote. Her name was Carrie Lane, and from the farm lands of Iowa she rose to lead the fight for women's suffrage. Carrie was married to George Catt, but they had no children. In those days marriage, and especially children, were seen as a hindrance to suffrage, because the social mores dictated that women were to be in the home with their children. Catt knew that if she had children, her precious work could not continue. In essence, we are all her children.

Mrs. Catt succeeded Susan B. Anthony to the Presidency of the National American Women Suffrage Association--forerunner of the League! Catt was well trained in her mission to lead women along a new path--that of the informed voter.

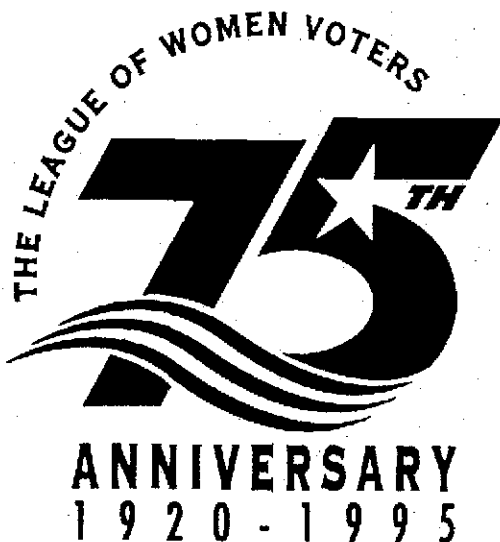
The 19th amendment was passed in January 1920, giving women the right to vote. Shortly after, on February 14th, Carrie Lane Chapman Catt founded the League of Women Voters. This month marks the 75th anniversary of League, and with it, we take time to look back on the journey. Many of the things the early League did remain tradition today. The mission to educate voters and present all sides of the issues fairly, without partisanship, hosting candidate debates, and studying and acting on issues in our communities are all things the early League began.

I am proud to be a member of the League of Women Voters, and mindful of its rich tradition. I am thankful there were so many women who dedicated their lives to "the cause" so that I may vote. Thank you, Carrie Lane Chapman Catt.



The Friends of the State Historical Society of Wisconsin

will commemorate the 75th Anniversary of the League of Women Voters at the Friends' Annual Meeting March 28 in Ripon.



Elizabeth Ringstad, long-time League member, will speak on League's emergence from the suffragette movement and some of the interesting Wisconsin women involved.

Since it is the birthplace of Carrie Chapman Catt, Ripon was chosen as the site for the event, which will be held at the historic First Congregational Church.

League members are invited to attend. For further information and reservations, call Delores Ducklow at the Historical Society (608)264-6440.

Lively Issues

Recommendations

by Sue Silton

The weather may have been foggy, but many League members found their way to the Lively Issues meeting January 12th. The animated group presented several issues for both action and study for the 1995-96 year. There was no shortage of topics that evening.

Those issues introduced that would warrant an action committee included:

- 1) Encouraging all to vote, especially 18 - 25 year-old, young professional women;
- 2) Housing and homelessness, our current local study;
- 3) Inspiring citizens to run for public office - making all elections contested.

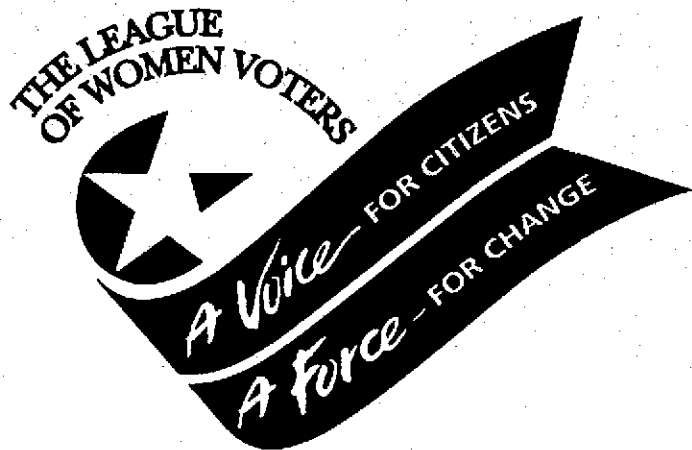
Those issues introduced that would warrant a study committee included:

- 1) Juveniles at risk - providing services;
- 2) Urban sprawl - air quality, traffic control;
- 3) Diversity in the public sector - gender/ethnic;
- 4) Inclusion of minorities.

All of the above issues received an enthusiastic reaction. After a vote that allowed each member present to vote for two of the above issues, it was clear that a large majority would like to see the work that has been expended this year on housing and homelessness to continue in the form of an action committee. The issue concerning minorities garnered the most votes (one more than housing), with emphases on quality of life for diverse populations, equality in the schools, language barriers, and encouraging voting among minorities.

As topic after topic was introduced, Terry Bergen reflected that "as soon as another issue is introduced, it becomes my favorite."

Stay tuned for the **Annual Meeting, Tuesday April 25th at Lawrence University (note date change)**, at which time these issues, after being approved by the local board, will be recommended for the 1995-96 year.



Legislative Day

Come to Legislative Day and hear:

George Meyer--Head Honcho of Wisconsin DNR

Dave Iverson--Wisconsin Public T.V.

Caryl Terrell--Legislative coordinator of Sierra Club on Unfunded Mandates & Takeaways

Go to the League's 75th Birthday Party:

Have lunch at Inn on the Park & take a tour of the capitol.

Learn about:

Health Care from Representative Judy Robson

Communicating effectively with your elected representative

JUST DO IT!

Call me! Pat McConnell 788-5423

WELCOME NEW MEMBERS

KATE CLARKE has been brought to the League by Sue Kinde, with whom she has been working in incorporating the Fox Cities Greenways. Kate is an attorney in Appleton, specializing in family law and civil defense. She is interested in many city government issues, especially involving juveniles. She advocates educating our young people, especially women, in participating in civic activities and focusing on how this contribution can enhance careers. She sees the League as a vehicle for action on issues. Kate has two active daughters. she can be reached at: 1700 Hillcrest Dr., Appleton, WI 54914; phone: 738-7932 (H), 738-7550 (B).

CHINTANA HAAS joined League after visiting our booth at Art-in-the-Park last summer. She has an interest in many political issues and in our local studies. Besides working as a system programmer at Fox Valley Technical College, she enjoys gardening, knitting and making pottery. Chintana lives in Appleton with her husband and has 2 grown daughters. She can be reached at 1700 E. Byrd St., Appleton, WI 54911; phone: 739-4875 (H), 735-2491 (B).

MARY G. HOGLUND Joined League through the recommendation of Michelle Missner. Mary is a retired English teacher from Appleton High School-West and has a strong interest in educational issues. She is currently a member of the Housing Study Committee to familiarize herself with the League. Mary is a perpetual student and enjoys taking course work on a variety of topics. She has 4 grown children and 4 grandchildren. She can be reached at 1128 Oakcrest Ct., Appleton, WI 54914; phone 734-0058.

PETER WALDMAN has become a member through his involvement with the Student Democratic Club at Lawrence University. He is the one who got the debate rolling between Stan Gruzynski and Toby Roth last fall. We applaud his efforts and assistance. Peter is studying in London this term.

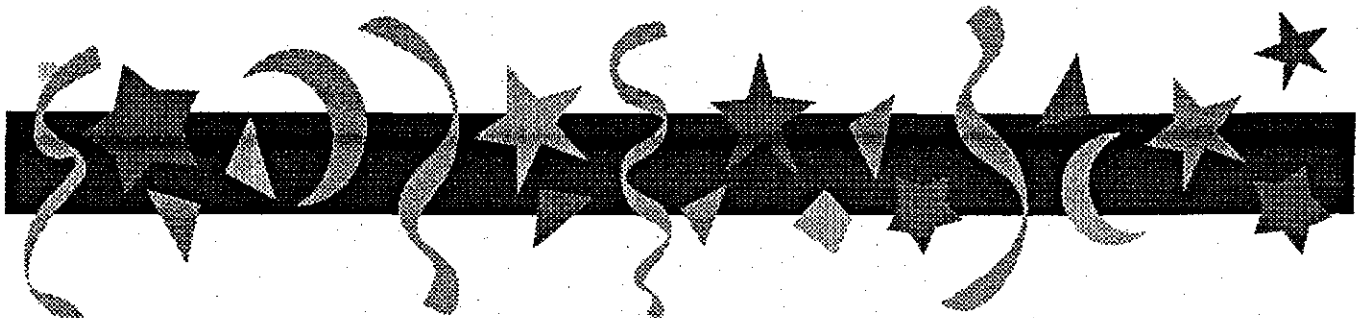
A FEW GOOD WOMEN...

NOMINATIONS

The Nominating Committee is looking for members to fill key League positions on next year's Board of Directors. If you would like to serve as a board member, or if you have a name you'd like to recommend, contact one of the committee members some time soon. The nomination slate will be approved by the entire membership at the Annual meeting, April 27.

Nominating Committee members are:

Beth English	735-9917
Cheryl Barnes	749-0112
Jan Quinlan	734-4808
Sue Kinde	734-5759
Ann Norman	735-9397

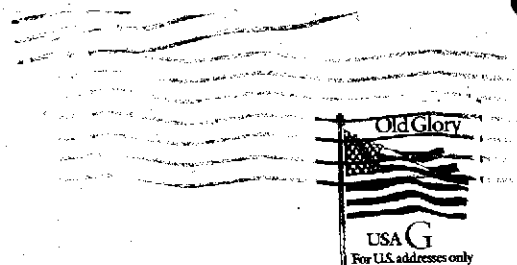
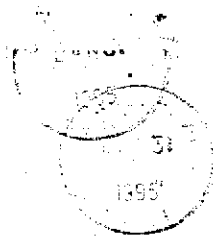


Bulletin

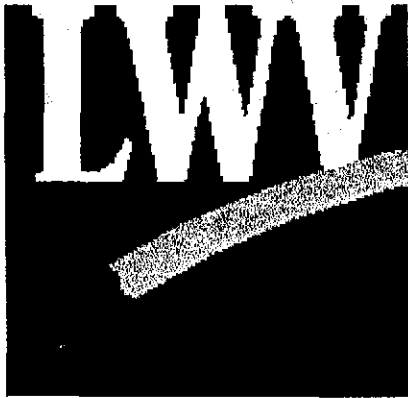
February 1995



THE LEAGUE
OF WOMEN VOTERS
of Appleton, Wisconsin
P. O. Box 1281
Appleton, WI 54912



Anne Norman
2530 S. Lawe
Appleton, WI 54915



THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin Bulletin March 1995

Membership Chair
Terri Miller
731-0531

President
Patricia McConnell
788-5423

Bulletin Editor
Joanne Carlson
982-7710

For Which It Stands

Have you noticed your bulletin is thicker this month? The bylaws committee has been working for some time to clarify our bylaws and develop recommendations to bring them up-to-date with In League (League's bible). Look them over, and please bring the Annual Meeting in April, where we will exert our democratic process upon them!

Though it's hard to believe that winter is almost over, it is, and the League year will soon be over. Looking ahead with the board, I have contacted Professor Jane Cox from Iowa State University and invited her to come to Appleton to perform her one-women play, The Yellow Rose of Suffrage. Cox was commissioned to write the play to generate awareness of Carrie Chapman Catt, a well known activist in the suffrage movement, and a founder of the League of Women Voters. Since 1995 marks the 75th anniversary of the League, this performance will be the centerpiece of our local celebration, and our fall membership kick-off. Ms. Cox will be performing her play at the John F. Kennedy Center for the Performing Arts in Washington D.C. and the Smithsonian Institution Museum of American History in March. The Appleton Library's main display cabinet has been reserved the entire month of September for

our local League's use. Joanne Carlson will be working with members to create an interesting and educational exhibit. A committee is taking shape to weave these events and activities together, and your ideas and assistance are welcome! Call Joanne, 982-7710, if you are interested in working on this fall event.

Don't forget to join us for the new high school tour on March 22nd.

Pat

Calendar March

- 7th Board meeting- Sue Silton's home.
- 17th Bulletin deadline and Happy St. Pat's Day!!!
- 22nd Education General Meeting
Tour new high school 7 PM
(details inside)

April

- 25th Annual Meeting
Lawrence University
(details next month-don't forget to review your bylaws!)
- 27th Take Our Daughters to Work Day

LWV-WISCONSIN 1995-96 Advocacy Agenda

The following issues will receive primary focus:

Capital Punishment

The primary goal of criminal sanctions should be the protection of society through deterrence, incapacitation, and reform. Retribution should not be the primary goal of punishment. We oppose capital punishment as inhumane and in violation of human life.

(SEE: Administration of Justice: Correctional Policy)

Juvenile Code and Justice Services

Priority should be given to measures which may prevent delinquency, offer services, encourage responsibility and provide resources to achieve these goals. Age and level of responsibility must be considered when determining consequences. Protection of the child should be the sole purpose of intervention when there has been no criminal offense.

(SEE: Administration of Justice: Juvenile Justice)

Property Tax Shift

Promote financing essential state government services by a well-administered tax system, shared revenues and improved assessment practices. We also support an educational aids formula that provides that the state will assume a significant amount of educational financing.

(SEE: Government Financing; SEE: Education)

Takings

Support the exercise of planning and regulatory function by the state for land areas and activities of statewide concern. Support policies and programs which encourage acquisition of certain lands for conservation and recreation. Support policies and programs which protect the health of the people and preserve natural resources.

(SEE: Natural Resources; SEE: National League Principles)

The following issues will receive secondary focus:

Transportation

Support of state and regional transportation needs which promote improved air quality.

(SEE: Natural; Land Air; SEE: National; Meeting Basic Human Needs, Transportation)

Gun Control

Protect the health and safety of citizens through regulation of handguns and semi-automatic weapons.

(SEE: National; Gun Control)

Campaign Finance Reform

Support methods of financing political campaigns which combat corruption, undue influence, enable candidates to compete equitably and promote citizen participation in the political process.

(SEE: National; Election Process)

Welfare Reform

Support welfare reform proposals which encourage self-sufficiency without being punitive.

(SEE: National; Meeting Basic Human Needs)

Other legislative issues can be addressed when need is determined by the State Board in consultation with the Legislative Committee.

FOCOL FOX Cities On Line

Last spring several people who were interested in getting an on-line community network and Internet access started met to brainstorm. In this group were computer people, librarians, and other interested citizens. After many meetings, a vision, purpose and structure were proposed. At this time, we are in the process of developing a prototype and contracting an internet provider.

FOCOL will provide community information, and an email gateway to the Internet for any citizen of Appleton who wishes to have it. Email users must register, but community information will be provided in several community facilities such as schools and libraries, as well as through dial-up modem service. More Internet, such as gopher, www, telnet, and ftp access will be available through the provider at a discount to FOCOL members.

Why should you join FOCOL today? Your support will help make vital community information available to all the citizens of the Fox Cities. Enclosed in your bulletin is a brochure with general information and a membership form.

For more information about FOCOL, contact Michele Missner at 832-4162 (work), 730-0768(home) or email to: missnerm@athenet.net.

---Michelle Missner

GENERAL MEETING

SNEAK PREVIEW: APPLETON NORTH HIGH SCHOOL

League members and their guests will have a unique opportunity to take a guided tour of the new Appleton North High School on Wednesday, March 22nd. Our host will be Keith Fuchs, principal. The facility was a long time coming, and anchors the expanding neighborhoods on the north side of the city. Join us to experience a state of the art educational facility. We will meet at the main entrance promptly at 6:30 p.m. Hard hats, or other hats, are optional!

**VOLUNTEERS ARE
STILL NEEDED TO
HELP WITH THE
TRANSCRIPTIONS,
COLLATING AND
MAILING OF THE
BULLETIN. HOW
ABOUT GIVING ME
A CALL?**

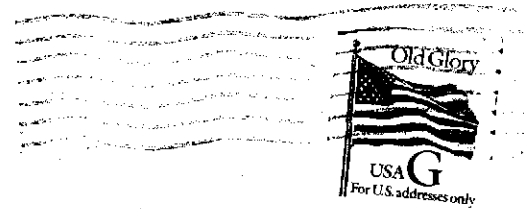
**(JOANNE CARLSON
779-4534)**

BULLETIN

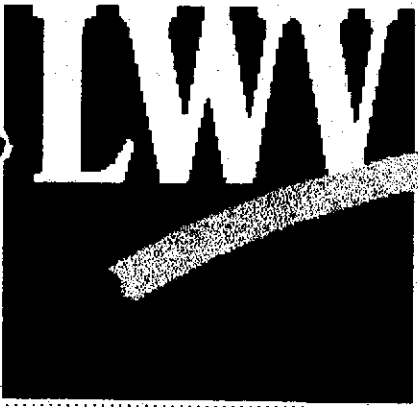
March 1995



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~~~~~  
 Beth English  
 3650 Chappell Dr.  
 Appleton, Wi 54911-6893



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin Bulletin April 1995

**Membership Chair**  
**Terri Miller**  
731-0531

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982-7710

## For Which It Stands

This past month has been an active one for our League. Not only have committees on Budget, Finance Drive, Nominations and Bylaws been hard at work, but the Housing Committee completed successful unit meetings, and voters service activities have reached across the Fox Cities! We have scheduled CableVision interviews with all candidates for Town of Grand Chute Chairman and Supervisors (with two declining), Appleton School Board, and Common Council candidates for the 7th and 13th districts. Thanks to Terry Bergen and Diane Barkmeier for writing questions, and to Gretchen Bambrick for help with interviewing. Helen Nagler is coordinating a live candidate forum in conjunction with the Darboy Jaycees, who asked for our help with the Town of Harrison Supervisor candidates. The scheduled date is March 29th, at the Town of Harrison Town Hall. We are still encouraging all four candidates to participate, but Helen has encountered some resistance. Jan Quinlan will moderate, and Vickie Milde will provide press and technical assistance.

Enclosed in this Bulletin you will also find an issue for Concurrence. Concurrence is the process of adopting a position based on background study and adopted position of another League. This is quite common at National Convention, and may be the first, or certainly a rare, opportunity for us to try it at

adopted this position, and we feel it would be helpful for our League to have a similar position due to the aggressive development occurring along the 41 and 441 corridors. It saves us the time and effort of our own study, and the local Board unanimously feels this is a position we can wholeheartedly agree with. Please review the information and come to the Annual Meeting April 25th, prepare to VOTE!

A handwritten signature in black ink, appearing to be 'J. Carlson', is written over the bottom right portion of the text in the adjacent box.

## April 1995 Calendar

- |      |                                                                       |
|------|-----------------------------------------------------------------------|
| 4th  | Election Day: VOTE!<br>Board Meeting 5 pm<br>at Sue Kinde's home      |
| 14th | Bulletin Deadline                                                     |
| 22nd | Earth Day                                                             |
| 25th | ANNUAL MEETING<br>See special inserts and<br>reservation form inside! |
| 27th | Take Your Daughter to<br>Work Day                                     |

(This has become a popular international event. Don't miss this chance to make a positive impact on a girl's life. Show her that she can choose to fully participate in the world of work and accomplishment.)

# Welcome New Members!

**Debra Cronmiller** joins with the encouragement of her mother-in-law, Mary. She has been living in Chicago with her husband for the past 10 years, working in the executive search field. She has a 15 month old daughter. Debra is currently looking for employment in the business world in either human resources, marketing or sales. She sees League as a vehicle to increase her involvement outside the home and supports our positions. She lives at 10 Valerie Lane, Appleton and can be reached at 830-2284.

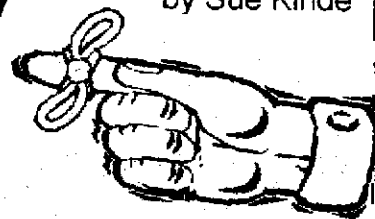
**Denise Crouse** also joins League to increase her involvement in the community. She recently became the communications and marketing specialist for Lutheran Social Services. Denise's main interest outside work is in the arts, where she is on the Board of the Appleton Arts Center. She lives with her husband, Jody, in Neenah at 406 First St. #12, and can be reached at 729-0913 (home) or 734-9171 (work).

**Judy Hanson** joins League with the recommendation from her friend, Sue Eich. She is a busy person and hopes to support League as she is able. She lives in Appleton at 11 Briarcliff Drive and can be reached at 739-6793.

# Earth Day

by Sue Kinde

remember your mother...



The Annual Meeting last year directed action on recreational trails, leading to the founding of Fox Cities Greenways, Inc., a non-profit group dedicated to fostering the development and preservation of trails and greenways. (Fox Cities Greenways is looking for support in time and funds, so give me a call if you're interested.)

Impetus also came from the work of Appleton's Trail Advisory Committee and the Outagamie County Greenway Committee. Both groups served as a focus for speakers and information, and have just produced reports.

Appleton has one off-road trail, the Newberry Trail, which has been extended and will be resurfaced this summer. (Thanks to the efforts of Alderman Jan Nordell, among others!) It is a very attractive meander along the Fox River.

Outagamie County has proposed a 4.2 mile trail along highway CE. The trail will be graded this summer as CE is rebuilt to four lanes, and surfaced in 1996. Volunteer help will be needed with the landscaping at that time.

Continued on next page, left column...

# LEGISLATIVE DAY

Three members from the Appleton League attended Legislative Day in Madison on a sub-zero (try 40 below!) Saturday, February 11th. It warmed up inside the Capitol building though, as we heard Mary Anne Suny from the State DNR give her remarks about what the department has accomplished since Secretary George Meyer has taken the helm. She discussed the Clean Air Act, which affects mostly SE Wisconsin and how they are working to keep pollution coming "up wind" by working with adjoining states. She also shared that her department has been busy holding public hearings around the state to gather information from the public about their environmental concerns. The day was filled with many good workshop choices ranging from "Takings Bills" to Parliamentary Procedure. A very worthwhile meeting to put on your calendar every year!

Outagamie County's completed trail, the WIOUWASH Trail, has been developed by the DNR, and Winnebago and Outagamie Counties on abandoned railroad track. The goal is to extend the trail into Waupaca and Shawano Counties. Two mile sections are available for adoption.

Since **Saturday, April 22nd, is Earth Day** (the 25th Anniversary at that!) the Leagues of Oshkosh, Neenah-Menasha, and Appleton encourage you to celebrate by enjoying our shared resource, the WIOUWASH Trail. The Trail runs from Oshkosh to Hortonville, and may be intersected by going west on Highway 10 or other east-west roads. Parking (if biking is not for you) is available off Westwind Road, Highway 110, Brooks road, GG, G, Breezewood Lane, Oakridge Road, North Loop Road, Highway 10 or Hortonville.

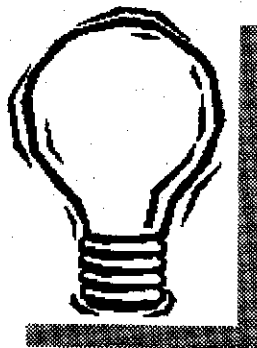
If you are hiking closer to home, join the Fox Valley Sierra Group in the fox River Cleanup Saturday morning, April 22nd. For information, call Ken at 414-788-5906, or watch the newspaper.

And Sunday, April 23, is Sun Day!

## Annual Meeting

This Bulletin contains several items you may wish to bring with you to the annual meeting. To make this easy, these are printed on colored paper and bound separately. Don't forget to send your reservation form to Sue Siltan by April 10th, and of course, come to the meeting! We have a lot of business to address and your participation is important. See you there!

**BRING ALL  
YOUR BRIGHT  
IDEAS!!!**



## Do you agree with this statement?

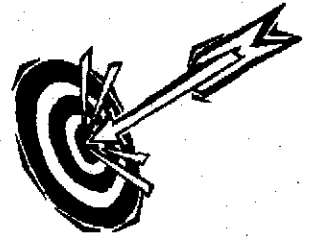
**Billboard control:**

**To protect the area's scenic environment, the League of**

**Women Voters of**

**Appleton supports measures that:**

- **Ban construction of any new billboards (off-premise signs)**
- **Phase out existing billboards over a reasonable period of time**
- **Replace billboards with standardized logo and tourist-oriented directional signs (TODS)**



At our Annual Meeting on April 25th, we will be debating adopting this position by concurrence. Opportunities to act on this issue will be more frequent as surrounding communities consider options to deal with this problem.

**Some background info:**

- Today, more than 2,000 US cities ban billboards; so do five states: Vermont, Maine, Rhode Island, Alaska, and Hawaii. All are known as premier tourist destinations.
- Also known as an off-premise sign, a billboard advertises products or services that are not sold or distributed at the site where the sign is located.
- The billboard is advertising's slam dunk. Big! Intrusive! Out of place! You can't turn the page; you can't change the station.
- Billboards are especially destructive of older and declining towns, because their presence inhibits the kind of improvements and investments, both public and private, that are needed to upgrade such communities. Thus, billboards are both a cause and symptom of urban decay, and their elimination or reduction in number can be a first step in stimulating the revitalization of depressed downtowns and neighborhood commercial districts.
- In recent years, the trend has been for cities to ban the construction of new billboards.

**VOTE**

**Tuesday April 4, 1995**

**VOTE**

by Terry Bergen

**ATTENTION APPLETON CITY RESIDENTS:**

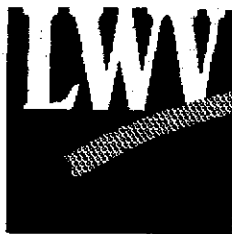
Tuesday's elections give us an opportunity to exercise a long held (1965) position of the Appleton League. There will be a question on the ballot asking whether the City Clerk and City Assessor Offices should be changed from elected to appointed. League's answer to that question is **YES!!!**

The offices of city clerk and city assessor both require specific professional skills and possess virtually no policy setting powers. Appleton city voters, historically, vote no to change any elected office to an appointed position. The general consensus has been that accountability is more important than competency. **WRONG**. An appointed city clerk and city assessor will be accountable to the public in the same fashion the city department heads are currently. They will serve at the pleasure of the mayor and council. As appointed officials, they will be qualified for their positions, their appointments will be based on results of professional assessments and on their credentials. League position supports the appointment of city Clerk, City Assessor and, for the record, the City Attorney (that office is not on the referendum).

Please vote on Tuesday and consider League's position on this matter as you make your decision on the Clerk/Assessor Referendum

**BULLETIN APRIL 1995**

**IMPORTANT TIME SENSITIVE INFORMATION ENCLOSED**  
**PLEASE OPEN IMMEDIATELY AND RESPOND!**



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# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin October 1995 Bulletin

## MEMBERSHIP CHAIR

Terri Miller  
731-0531

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittle  
731-8876

### *President's Message*

## SUFFRAGETTE -- RHYMES WITH BIMBETTE

My introduction to the suffrage movement was in the form of Glyniss Johns as the dizzy but cute "suffragette," Mrs. Banks, in the Disney movie -- *Mary Poppins*. The songs she sang were catchy and her clothes were cool, but I absorbed the message that Mrs. Banks' "hobby" was responsible for the parental neglect that Mary Poppins had been sent to address. As a young girl, I had no more respect for the achievement of the suffragists than do my daughters who accept it as part of a natural evolution -- something that just happened in a vacuum like cable TV. So we haven't been tending to the details of the movement, memorizing the names of Pankhurst and Catt, remembering the price these women paid for their devotion to suffrage. We use the word "suffragette" unaware that it was the derogatory equivalent of the modern term "feminazi." Now in my forties, reading the historical material compiled by League, I am moved by the drama of the struggle and amazed at their success against overwhelming odds. Active for ten years in the local League, I had never known the League of Women Voters originated as the National American Woman Suffrage Association and, after the passage of the 19th amendment, changed its name and mission to promote the education of women voters.

To my knowledge, the female gender is the only one which, once its suffrage was achieved, conceived the need for an organization to ensure an informed electorate. The impetus behind the new League of Women Voters was akin to our impulse to ask for directions when we're lost rather than drive in circles for hours yelling at the kids in the back seat. The issues that the League addressed during those first decades were "women's issues" previously unrecognized by a male electorate, such as child labor laws (we think from the womb, said a local journalist to me, or is he a journalette?).

(continued on next page)

### OCTOBER 1995 CALENDAR

- |                   |                                                                                                                        |
|-------------------|------------------------------------------------------------------------------------------------------------------------|
| Oct. 5, Thursday  | Board Meeting 5:30 p.m.<br>Sue Silton's, 540 River Road                                                                |
| Oct. 12, Thursday | Fall Kick Off 6:45 - 8:45 p.m.<br>Appleton Public Library<br>75th Anniversary Celebration of<br>Women's Suffrage & LWV |
| Oct. 14, Saturday | Issues Briefing<br>Madison                                                                                             |
| Oct. 19, Thursday | General Meeting 6:45 p.m.<br>AHS-West, Early American Room<br>Juveniles at Risk                                        |

COME AND BRING A FRIEND!

## *President's Message (continued)*

This year, Appleton's local program could be said to be "from the womb." Our local study will be Juveniles at Risk. The Appleton League has never looked away from a compelling issue in this community. Our timely examination of the root causes of the emerging social and criminal issues for children in the community is the latest chapter in our vibrant history of study and advocacy in arenas ranging from recycling to efforts to "save the downtown" and beyond. Another part of our program this year will be celebrating that vibrant history beginning with the fall kickoff General Meeting on October 12 marking 75 years of women's suffrage and the corresponding 75 years of the League of Women Voters.

Join us in celebration of our accomplishments. Join us in our work this year. Join a study committee (call Lynn Davis for Juvenile; Karon Sandberg for Housing; Mary Hoglund for Education; Sue Kinde for Greenways) or join the Observer Corps (call Sue Eich) or volunteer to work on the 75th Celebration (call Terri Miller) or help Deb Cronmiller with the Appleton mayoral debates in Voteer Service. If you have not recently been active in League, remember that it was perhaps the most meaningful work you ever did. If you have never been active, know that it will be meaningful. It's important that we continue the work of our League for our own sake and for our children. My daughters have their own opinions about the value of my work with the League, and they certainly considered my brief political career as child neglect, but like me, perhaps they will subtly and slowly absorb the message of freedom and rights that these activities represent.

-- TERRY

### **P.S. MEET YOUR BOARD**

I have been in League long enough to face the next two years with a certain amount of trepidation. I and a few other women are responsible for an array of tasks that would constitute a full time job for most... however, after the first three board meetings of the Appleton League, I am filled with certainty that this group of women CAN DO ANYTHING. Who are they? Let me introduce you to your Board of Directors, listed in the LWV Directory that is enclosed with this bulletin.

## **LWV HOUSING COMMITTEE FALLS INTO ACTION**

The LWV Housing Committee has been asked to serve as a facilitator for the Fox Cities Housing Coalition. The Coalition's mission is to create a forum to help local agencies increase individual and community capacities to meet local housing needs. Through its involvement with the Coalition, the committee hopes to grasp a clearer understanding of the issues these agencies face in trying to serve the homeless and individuals at risk for homelessness.

The committee plans to sponsor a Fox Cities Housing Summit in early November, based on the LWV housing positions from the 1994-95 study and any new information gained from its participation in the Coalition.

At its first meeting, the committee discussed budget planning, task assignment, and how to solicit issues for consideration at the summit. If you are interested in making a tangible difference in our community, the LWV Housing Committee is for you. Please don't hesitate to call and join us. YOU CAN MAKE A DIFFERENCE. For information, call Karon Sandberg at 954-1683.

### **FALL KICK OFF**

**CELEBRATING 75 YEARS OF  
WOMEN'S SUFFRAGE AND THE  
LEAGUE OF WOMEN VOTERS.**

**Reception honoring women in  
government in the Fox River valley.**

**Thursday, October 12, 6:45 p.m.  
Appleton Public Library  
lower level meeting room**

**Come to see old friends and bring  
prospective members with you.  
Participate, learn and grow through  
League.**

### **GENERAL MEETING**

**JUVENILES AT RISK -  
LIFELINES FOR YOUTH  
Thursday, October 19, 6:45 p.m.  
Appleton West High School  
Early American Room**

**Panel Discussion Participants:**  
**Mary Resch: Supervisor, Youth  
Unit, Department of Health  
and Human Services.**  
**Ron Schreier: Assistant Principal  
for Student Services, Appleton  
West High School.**  
**Representative from the Judiciary**  
**Representative from the Appleton  
Public School's Police Liaison.**

## **FINANCING K-12 EDUCATION**

This year the Education Committee will be coordinating its efforts, on the local level, with those of the State LWV in its examination of the state-wide IMPACT OF TAX REFORM LEGISLATION ON THE FINANCING OF K-12 EDUCATION.

The state committee has already begun work on the project, and the September issue of FORWARD includes an article which provides a basic understanding of the context of the tax reform legislation, as well as some insight into its projected impact on funding for education. At the state Issues Briefing in Madison on October 14, there will be a workshop offering multiple perspectives on financing K-12 education.

If you are interested in finding out what it all means to us on the local level, call Mary Hoglund (734-0058) and volunteer to serve on the Education Committee. Since the committee is just now being formed, you have not missed a thing.

## **OBSERVERS NEEDED**

**WATCH GOVERNMENT IN ACTION! GET INVOLVED WITH LEAGUE BY BEING PART OF THE OBSERVER CORPS. WE NEED PEOPLE WILLING TO ATTEND JUST TWO MEETINGS A YEAR. CHOOSE FROM THREE EXCITING GROUPS -- APPLETON SCHOOL BOARD, APPLETON CITY COUNCIL, AND OUTAGAMIE COUNTY BOARD. CALL SUE EICH AT 733-4823 FOR MORE INFORMATION.**

**BUTTON, BUTTON, WHOSE GOT THE LWV BUTTON? HAS ANYONE GOT A SUPPLY OF THEM? OR EVEN JUST A FEW BUTTONS STASHED AWAY? THE OBSERVER CORPS NEEDS THEM. PLEASE DIG THEM OUT OF THE BOTTOM OF THAT DRAWER AND GIVE THEM TO SUE EICH.**



# JUVENILES AT RISK

The local study, Juveniles at Risk, has gotten off to an early start. The committee consists of co-chairs Lynn Davis and Sue Siltan, Sharon Fenlon, Cheryl Barnes, Helen Nagler, Michele Missner, Jane LaChapelle-McCarthy, Cindy Fahrenkrug, and Pat McConnell. LWV has joined the Steering Committee of the Mayor's Task Force on Juvenile Violence. Lynn attended the summer meetings of the Steering Committee and is serving as co-chair of the Youth Center Group.

At the first study committee meeting in August, members discussed the issues and defined the scope of the study. The following statement, expressing the focus, was adopted at the next meeting:

**Explore how Appleton might coordinate and fund existing programs, both public and private, which are designed to promote the development of children into healthy, successful adults. Of particular concern are programs**

- 1) for juveniles in grades 7 - 12, and**
- 2) that help integrate racial minorities and other groups at risk.**

Particular avenues the committee hopes to explore are:

- enhancements to school and recreational programs to facilitate integration of culture.
- business mentoring.
- research into the cost and benefits of various methods of dealing with juveniles at risk.
- routine, universal enforcement of laws.
- public education and support.

Sound like fun? Join us! Call Lynn (739-5666) or Sue (739-4898) and/or attend our upcoming committee meeting: October 4, 7 p.m., Lynn Davis' home, 601 Scarlett Oak Ct., 739-5666.

A general meeting will be held on Thursday, October 19 at 6:45 p.m. in the Early American Room at Appleton West High School. A panel, moderated by Terry Bergen, will discuss "Juveniles at Risk - Lifelines for Youth." All members are urged to attend to learn about the existing programs available in our community for juveniles at risk.

## ART IN THE PARK

City Park was the site of the League's major summer event. Our booth drew the attention of many interested people. These prospective members will be invited to League's events and activities this year. Last year we welcomed three new members who had become aware of the League at Art in the Park.

I would like to thank Pat McConnell (and family), Joanne Carlson, Cheryl Barnes, Beth English, Helen Nagler, Lynn Davis, Mary Hoglund, Debra Cronmiller, and Michele Missner for all their efforts and help in promoting the League and handing out a variety of information, while trying to stay cool. They also tried valiantly to deplete our supply of "This is Appleton," but managed to sell copies of "Hmong in America" instead! See you next year in the Park!

-- Terri Miller, Membership Chair

## BOARD STARTS OFF WITH PROFESSIONAL TRAINING

The 1995-96 Board of Directors got off to a great start with professional board training conducted by Jan Quinlan, former Appleton League president, and currently state vice-president with responsibility for Service to Local Leagues. We could not have had a better trainer/facilitator. Jan formerly was the Appleton Chamber of Commerce Leadership Training facilitator and a facilitator/trainer for Alliance Consulting, so she has excellent credentials and skills.

The Board started out by considering League from three basic perspectives: 1) Key Success Factors: what makes the League essential in Appleton; 2) Competitive Advantage: what sets League apart from other community organizations; and 3) Key Driving Forces: what threatens League's success in the future.

Following that exercise, the Board established '95-96 goals and objectives. Accomplishing the goals is certainly possible with a little help from the membership and a few new members to provide additional enthusiasm for League's activities.

Goal #1: Better internal communications.

Goal #2: Increase awareness in the community.

Goal #3: Enhance Voter Service.

Goal #4: Retain commitment to multiple issues.

Goal #5: Keep membership and finances strong.

The evening ended with each Board member talking about how the portfolios coordinate with each other and how each member will contribute to the League's success this year.

"I am always impressed with the caliber of people in League," said Quinlan. I personally was very impressed with how well the Board attended to the task of looking to the future, and I was excited about the activities. It's reaffirming to revisit why the League of Women Voters is important and why we're spending our precious time giving service to the community through League. That's why I like to start off with why League is essential and why it's unique. It really confirms all of those reasons you're a part of League."

-- Cheryl Barnes

## BRIEF NOTES FROM....

**Terry Bergen:** All members are urged to attend the State Issues Briefing in Madison on October 14. The program looks very exciting. You received a brochure with the September FORWARD, which describes each session in detail. Call me if you would like to car pool to Madison.

**Sue Kinde:** Thanks for the tremendous support for Greenways from League members. About 40% of the Greenways members are also League members.

**Sue Silton:** If you have an E-mail address, please send it to Sue at [siltons@aol.com](mailto:siltons@aol.com). She will compile a directory of League members' E-mail addresses and print it as a supplement to the LWV Annual Directory.



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## November 1995 Bulletin

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731-8876

### *President's Message*

## PUBLIC POLICY AND COMMUNITY VALUES

This summer a friend of mine was in town filming a documentary on gangs and street life in Appleton. One evening he interviewed an eleven year old boy who was hanging out at midnight on the Avenue. The boy looked right into the minicam and stated that there was no one who cared where he was at that minute. Conventional wisdom asserts that in order for a child to thrive and develop properly, he requires the sustained, undivided attention of at least one adult. The anarchy that exists today in the lives of our youth has its origins in family and societal changes. Why then is League, whose mission is to affect public policy, examining the youth-at-risk issues in this community? The short answer is that League has never ignored a compelling issue, whether it fell within its mission or not. My belief that League's local study topic is within our purview stems from my personal conviction that government and public policy makers are obligated to demonstrate the values of an ideal society. The only way a government can demonstrate anything is by the priorities it exhibits through resource allocation -- which brings me, believe it or not, to the Appleton City Budget.

Government is a constant balancing act between the needs and wants of a community and finite resources. The bulk of every city budget funds the various services a city is required by statute to provide such as sewer and public safety services. Each city then includes in its budgets discretionary services. It is my contention that the city's array of discretionary services should reflect the community's priorities and its values. In the recent past the city's high-profile projects have included a new city hall, an enhancement of its golf course, two monumental parking ramps, a skywalk to the Paper Valley Hotel, and a waste water treatment plant that is probably visible from the Sea of Tranquility. This isn't everything, but  
(continued on next page)

### NOVEMBER 1995 CALENDAR

|                  |                                                                                                                              |                                                                |
|------------------|------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|
| Oct. 30, Monday  | County Budget Hearing                                                                                                        | 7 p.m.                                                         |
| Nov. 2, Thursday | Board Meeting                                                                                                                | 6:30 p.m.<br>(note time change)<br>Sue Kinde's, 250 River Road |
| Nov. 6, Monday   | City Budget Hearing                                                                                                          | 7 p.m.                                                         |
| Nov. 14, Tuesday | Fox Cities Greenways<br>Bubolz Nature Preserve<br>4815 N. Lynndale Dr.<br>Speaker: Roy Menzel,<br>Stevens Point Green Circle | 7 p.m.                                                         |

### *President's Message (continued)*

its what I remember, and I actually pay attention to such things. The city gets a great deal of press on these capital projects, and it is easy for the public to assume that these represent the entire package of city services. The allocation of the city's capital resources, with the exception of the current library addition, seems to indicate that the city places a low value on services to support youth.

However, on an operational level, the city has sustained an effective police/school liaison program and highly utilized park, pool, and recreation programs. It has enforced a curfew, while maintaining a watchful and tolerant police presence downtown during the summer. The public library is a place for youth to learn and to congregate. The transit system affords a dependable means of transportation to school and beyond. The city does a lot for youth; it could do more, but primarily it could be more public about these services, more vocal in its commitment to being a safe, interesting community for kids. And the community -- the parents, the kids and the businesses -- need to be more vocal in their commitment to children and their welfare so that elected officials understand the need to continue to support youth services. League's Juveniles at Risk study committee will be assessing the effectiveness and adequacy of current services provided by the city, and by the county, and schools. This examination will increase the community's awareness of these services and their importance. That alone is worth our time.

-- TERRY

### **HOUSING COMMITTEE PLANS FOR SUMMIT**

The LWV Housing Committee has been working hard preparing for the Housing Summit, now scheduled for the end of January 1996. We are negotiating with the *Post-Crescent* for their co-sponsorship. They will make their decision in mid-November. Because of the prestige and coverage that the *Post-Crescent* could offer this event, we feel it is important to wait for their decision.

Meanwhile, the housing committee is laying the groundwork. We plan to offer a half-day event with speakers who will share housing solutions that have worked in their communities and then offer a facilitated panel discussion to talk about the barriers that inhibit opportunities for low-income housing in the Fox Cities. Area service providers, elected officials, developers, funders, and the public will all be invited to participate. Representatives of these groups have been very interested and enthusiastic about the summit.

We will need volunteers on the day of the summit to help set up, register guests, and provide information. This is an excellent opportunity to help our community find solutions to the housing problem. By offering one morning of your time, you can make a difference! Please call Nancy Pourciau, volunteer coordinator, at 734-6296 if you would like to participate.

-- Karon Sandberg

## ISSUES BRIEFING FOCUSES ON EDUCATION STUDY

Although the program at the Issues Briefing in Madison on October 14 included discussions of other LWV concerns, including the cuts in Medicare/Medicaid, Voters Service, Environmental Resources, and Membership, the major focus was on the IMPACT OF TAX REFORM LEGISLATION ON THE FINANCING OF K-12 EDUCATION, the new state study. Since my responsibility as local Education Chair is to cooperate with the state study by collecting local data on K-12 financing, I attended the program sessions dealing with that topic. Another reason for this choice was my relative ignorance of budget changes, financing concerns, etc. Please make note of my use of the past tense. The information I gathered at the Issues Briefing, combined with the "cramming" about the new budget and projected changes that I have done on my own, has made me considerably less ignorant. It was refreshing to find that I am not alone in my confusion over the complexity of "the equalization aid formula" and other aspects of the budget.

The keynote session, entitled "Financing K-12 Education -- Multiple Perspectives" consisted of a five-member panel whose views represent different aspects of the issue. The members of the panel were:

Carol Busch, Consortium for Policy Research in Education  
Bob Hanle, Budget Analyst, Department of Administration  
Chuck Lentz, Executive Director, WEAC  
Roland Rockwell, Consultant, Association for Equity Funding;  
Former Director, DPI, Bureau for School Aids  
Charlie Toulmin, Analyst, Legislative Fiscal Bureau

Each panel member talked briefly about the problem of achieving "equity" among school districts. It soon became apparent that achieving equity meant different things to different people -- not really a semantic problem, more a matter of differences in perspective. Bob Hanle and Charlie Toulmin seemed to focus on equity in taxing and spending among districts; Chuck Lentz and Roland Rockwell seemed to focus on equity in the quality of student education among districts. Hanle commented that "legislators must satisfy their constituencies," that the "biggest out is the 'general aid pot.'" He commented further that "property tax reduction is a priority." Rockwell and Lentz focused more on viewing equity as it applies to individual student education; e.g., students needs in the inner city are greater than in a rural community.

This discussion took on an even greater significance for me during the second session when Bambi Statz explained the Equalization Aid Formula used to determine how much state aid goes to each school district. That I understood what she said, even if I can't repeat most of it, will attest to the quality of her presentation. The formula is a means by which an attempt at "equity" in the distribution of state aids is made. The formula is based on a district's ability to pay, measured by property wealth. Currently, the aid formula has two levels of sharing (the state shares the expense). Wealthier districts do not now get state funding. Next year a third level has been added to the formula which will enable all districts, regardless of wealth, to qualify for funds at some level. Rockwell and Lentz question whether or not this is equitable.

Obviously, the whole question is much more complex (much of it beyond my understanding), but this is a thumb-nail sketch of the basics covered at the Issues Briefing.

The second week in November, Winnie Doxsie and I (we are now a two-member committee) have an appointment to meet with Dr. Tom Scullen, Superintendent of Schools, and Mike Clark, Supervisor of Financial Services, to discuss the impact that the changes in K-12 financing will have in the Appleton School District. We have a set of questions supplied by the state study committee to use as a basis for our interview.

-- Mary Hoglund, Education Chair

# FALL KICKOFF

With Joanne Carlson's wonderful League display as a backdrop, League President Terry Bergen welcomed women in government, League members, and prospective members to the annual Fall Kickoff, celebrating the 75th anniversary of women's suffrage and the League of Women Voters,

Terry stressed the professionalism of League members and explained the three main areas of League: study, education, and action. Using the Appleton Public Library as an example, Terry traced the League's study and action that resulted in the building of the current library, as well as the major expansion that is about to be constructed.

The several women in local government, past and present, than introduced themselves. Many of the women are or have been League members. Supervisor Helen Nagler, a past president of the Appleton League, reminded the attendees that all the County Board Supervisors will be up for re-election at the spring election, and encouraged League members to throw their hats in the ring to get new blood at the County level.

Karon Sandberg explained the Housing Action Committee activities, including the facilitator position that she is handling, as well as the Housing Summit planned for January. Lynn Davis outlined the progress of the Juveniles at Risk committee, focusing on the Mayor's Steering Committee on Juvenile Violence and the panel discussion on October 19. Sue Kinde gave a report on the newly-formed Fox Cities Greenway organization and encouraged all to attend the next meeting, November 14 at the Bubolz Nature Center at 7 p.m. to hear Roy Menzel, who was instrumental in establishing the 24 mile Green Circle in Stevens Point. Sue Eich, Observer Corps chair, explained that each volunteer chooses one month to observe a particular governmental body. For example, a member could choose to observe the County Board in March, which would entail attending just two meetings. Sue has several slots open. Contact her if you would like to view government in action. Terry explained Voter Service as a vital educational component of League.

The video, "75 Years of a Great Idea," a 1994 production of the LWV-US was shown. This is the same video, with wonderful segueways created by the cartoonist Sylvia, that was shown at last year's holiday brunch. This video explains the general concepts of League. Call Terri Miller if you would like to borrow the video to view yourself or to share with a prospective member, and be sure to catch the League display at the Appleton Public Library in December.

-- Sue Silton

## DIRECTORY CORRECTIONS:

Terry Bergen: work phone, 735-4780  
Janet Porter: address, 120 N. Morrison St., phone, 734-2410  
Greta Volk: address, 137 Alton Ct., 54911-5607

# PANEL DISCUSSION OF JUVENILE PROGRAMS

The local study, *Juveniles at Risk*, was the focus of a general meeting on October 19. A panel of experts discussed how youth in grades 7 - 12 are being served by various sectors of our community to help them develop into healthy, happy adults. The study committee invited the panel to respond to questions about what types of programs now exist for juveniles, what programs are effective, and what types of programs are lacking. Terry Bergen, LWV President, served as moderator, posing questions provided by the study committee.

The panel consisted of :

John Des Jardins: Judge of the 7th Circuit Court

Jennifer Jensen: Former Job Developer for the Lao-Hmong Association

Mary Resch : Supervisor , Youth Unit, Department of Health and Human Services

Ron Schreier: Assistant Principal for Student Services, Appleton West High School

The community programs which the panel felt were successful included: Boys and Girls Clubs, Youth-Go, Rawhide, Unity, Roots & Wings, and the Diversion Program. Ron Schreier talked about the success achieved during summer school with area youths who have failed high school classes during the school year.

The key to success seems to lie in working in small groups or one-on-one and focusing the youth's attention on one goal. It was also generally agreed that an important element in most programs is the involvement of the parents or another mentoring adult in the child's life. This is especially true for Hmong youth who are trying to assimilate the U.S. lifestyle and integrate it with the traditions of their families.

The study committee will begin planning materials and questions for the February consensus meetings at their next meeting: November 15, 7 p.m., Helen Nagler's house, 932 E. Commercial St. We are hoping to spend part of this meeting talking with a representative of Youth-Go. You are all welcome to attend.

Mark your calendar – the LWV ANNUAL HOLIDAY BRUNCH will be held at the Paper Valley Hotel on December 9 at 10:30 a.m. Speaking at the brunch will be A. John Wiley, the chairman of the Mayor's Task Force on Juvenile Violence.

– Lynn Davis

## BRIEF NOTES FROM....

**Deb Cronmiller:** The Appleton LWV will be setting up an Internet and Web site in November. If you have any ideas concerning content or format contact Cheryl Barnes (749-0112) or me (830-2284).

**Sue Eich:** Button, button, whose got the button? Pat Schinabeck had the buttons. Many thanks from the Observer Corps.

**Helen Heil:** Thanks to all of you who renewed your membership so promptly this fall, and a gentle reminder to the few tardy members.

**Sue Kinde:** Call me (734-5759) for information about pending legislation on possible reversal of the rail banking law, which permits abandoned rail corridors to be recycled into trails. Also, the Northeast Wisconsin Land Trust is forming. Come Saturday, November 11 from 9 a.m. to 12:30 p.m. to the Bubolz Nature Preserve to hear all about it. Registration fee is \$10, which includes lunch. Call Bruce Johnson (738-7025) to register.

*Watch for your invitation in the mail!*

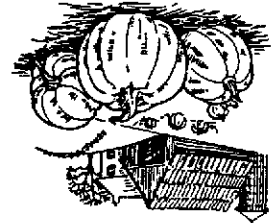
*Speaker: A. John Wiley, Chairman of the Mayor's Task Force on Juvenile Violence*

*December 9 10:30 a.m. Paper Valley Hotel*

*900 LINDSEY AVENUE  
APPLETON, WI 54912*



HAPPY THANKSGIVING



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912





# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin December 1995 Bulletin

## MEMBERSHIP CHAIR

Terr Miller  
731-0531

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittle  
731-8876

### *President's Message*

## WHERE HAVE ALL THE JUNKIES GONE?

In 1995 the League of Women Voters of Appleton made no statements at the budget hearings for Outagamie County or the City of Appleton. It is disturbing that we did not perform what has become one of our most traditional tasks of the year. I both deeply regret and take full responsibility for this omission. It is critically important that we continue our role in the government process, as observers and as non-partisan advocates for our positions. I will work hard so that we do not miss another opportunity for action.

I am compelled to mention that our League has been active and successful this fall in other areas. We have directed our time and our resources towards the Juveniles at Risk Study and the Housing Action Committee. For the first time in years, we have League observers at county, city, and school meetings. Our bulletin is a thing of substance and quality, and the year is laid out before us in a strategic plan that will provide effective voter services and new membership recruitment. I am impressed with the diverse talents and skills of the currently active members. Their skills - including computer telecommunications, facilitation, fund raising, marketing and more - are being utilized in support of our program.

But, I must tell you, we have a dearth of government junkies. The hearts and minds of the Appleton League have been directed recently towards social and environmental issues, and our success in those areas reflects that focus. We have drifted away from our past preoccupation with the local governments, and have not been developing within our active membership "experts" or government junkies - the individuals who used to jump in and do the budget statements with reckless abandon. During my recent terms on the board, I have become increasingly concerned over the decline in awareness of emerging local government issues and the lack of knowledge about county and city functions.

(continued on next page)

## DECEMBER 1995 CALENDAR

- |                  |                                                                  |
|------------------|------------------------------------------------------------------|
| Dec. 5, Tuesday  | Board Meeting 5:30 p.m.<br>Sue Silton's, 540 River Road          |
| Dec. 9, Saturday | Holiday Brunch 10:30 a.m.<br>Paper Valley Hotel<br>Rosewood Room |

**Mark your 1996 calendars now!**

**Lively Issues Meeting**

**January 16, 7 p.m.**

**Michele Missner's, 1428 Oakcrest Drive**

*President's Message (continued)*

We need to get back to our role as public policy advocates. Our strong observer corps coverage will help, and the Juvenile and Housing committees will link up more closely with the city and the county as they pursue their program this year. But we need the commitment of the active members to become more informed about our government. League has always been a learning exercise and I ask that you take the time to understand an aspect of government the you do not know now. I think that you will find it tremendously satisfying, both as a learning experience and as an opportunity to exert your own and League's influence on public policy.

Government, however much it would wish to appear so, is neither arcane nor mysterious. Local government is accessible - particularly to League. When in doubt about an issue, call someone. Local government is rife with League members (that's where all our junkies went) - Barb Grant at the Winnebago MRF, Helen Nagler on the Outagamie County Board, Deb Matz on the Appleton City Council, Corinne Goldgar at Valley Transit, to name a few. These individuals or others who hold an elected office will put you on track to the answer to your questions.

-- TERRY

## **HOUSING COMMITTEE NEWS -**

### **DATE FOR HOUSING SUMMIT SET**

The Housing Summit will be held on March 22, 1996 at the Thompson Community Center. *The Post-Crescent* will co-sponsor the summit by providing print coverage, notification and invitations, but not financial support. This means that the Housing Committee will have to secure other corporate donations. With the holidays quickly approaching, the committee felt that a March date was realistic to provide sufficient time for organizing and fund raising.

The committee is very excited that Cathy St. Clair, director of the Chicago-based Partnership to End Homelessness has accepted an invitation to speak at the summit. Ms. St. Clair, a former homeless person herself, was instrumental in the formation of this organization, one of the first of its kind, that links providers, advocates, policymakers, and the homeless themselves. If you are interested in joining the committee or volunteering at the summit, please call Karon Sandberg at 954-1683.

### **GRANT APPLICATION FOR COMPUTER SUBMITTED**

The Housing Committee has an exciting opportunity as part of the Fox Cities Housing Coalition. The Coalition is submitting an application to the Local Housing Organization Grant Program for computers to connect Coalition members and provide better client services and interagency communication. As facilitator and secretary for the Coalition, the League was included in the grant application as a potential recipient of a computer. This computer would be used by the facilitator to write and fax meeting minutes to Coalition members. It would also be available for other League uses such as faxing and receiving information from state and national League, as well as communication with local members who are on line. The Housing Committee will keep you updated on this grant proposal.

-- Karon Sandberg

## WELCOME, NEW MEMBERS !!

Ann Le Mieux joined the League as one way to become involved in women's groups. She is a 1990 graduate of Lawrence University where she majored in government. She currently works at the Appleton Public Library. She previously worked for the Appleton Police Department and the Unemployment Office. She has a special interest in government service and sees voter service, as well as the observer corps (particularly City Council) as a place to get started in League. She lives in Appleton with her husband and teenage children at: 100 E. Glendale Ave., Appleton, WI., 54911, 738-9758.

Judy McLernon joined the League after attending our fall kick-off meeting in October. She is interested in a variety of issues, including the juveniles at risk study. She hopes to become more knowledgeable about governmental operations. She especially likes how community based the League is and is eager to interact with other members. She can be reached at: N6017 Lakeshore, Hilbert, WI., 54129, 439-1620.

Rita Medland joined the League after recently retiring from the Appleton Public Schools. She is eager to become involved in the community and does not want to face a day with absolutely "nothing to do". Throughout her career as an English teacher, she has been working with kids and would now like to work with adults. Her colleague, Mary Hognlund, recommended League to her. Rita lives with her husband, Tom, at: 1225 Nicolet Cercle, Appleton, WI., 54915, 832-4017.

### BETTER THAN A BOWLING BALL

Have you gotten into the gift-giving mode yet? Are you searching for the perfect bowling ball? A scarf? A certain perfume? Do you want to make the gift-giving season easy? Give the gift of League! The League of Women Voters truly has something for everyone on your list. A LWV membership gift certificate is enclosed in this bulletin for your convenience. Just contact me by phone (731-0531) or send the dues (\$32.50 regular; \$47.50 sustaining; or \$48.00 household) to Helen Heil, 1735 N. Oneida St., Appleton, WI., 54911.

Please consider this gift! It's oh, so easy and oh, so much better than a bowling ball!

- Terri Miller

### THIRD ANNUAL HOLIDAY BRUNCH

*Saturday, December 9, 10:30 a.m.  
Rosewood Room, Paper Valley Hotel  
\$12 per person*

*Guest Speaker: A. John Wiley  
Chairman of Fox Cities Juvenile Violence  
Task Force Steering Committee*

*Treat yourself to fun, food, friends while  
learning more about this very important topic.  
Hope to see you there!*

### NEW MEMBER GIFT CERTIFICATE

*This special gift of membership in the League of Women Voters for one year is presented to*

*on this \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_*

*Given by: \_\_\_\_\_*

*The League of Women Voters -- a voice for citizens, a force for change.*

Beth English  
3650 Chappell Dr.  
Appleton, WI 54915-5582

THE LEAGUE  
OF WOMEN VOTERS  
P. O. Box 1281  
Appleton, WI 54912



# SEASON'S GREETINGS



## *Why Join the League of Women Voters??*

*The League offers many opportunities which might include:*

- working on a community issue
- correcting or solving a community problem
- using current skills or abilities
- expressing ideas and feeling appreciated
- making a difference
- meeting people in the neighborhood and sharing common interests
- growing intellectually
- socializing and making new friends
- becoming familiar with your government
- meeting your local, state, and national decision makers

*We welcome you to the League of Women Voters. We look forward to learning from you!*



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin January 1996 Bulletin

## MEMBERSHIP CHAIR

Terri Miller  
731-0531

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittle  
731-8876

### *President's Message*

## RUSHING TOWARD 1996

Like all of you, I am gratefully putting the chaos of the holidays and year end behind me and looking forward to 1996. In December my briefcase with the LWV President's portfolio in it was stolen (juveniles at risk, no doubt!) but, not to worry, the Board has everything under control. This bulletin will inform you of all the important activities of our League.

Most exciting to me personally are the local election debates and forums. The Mayoral Primary Election Debate will be held at City Hall on Monday, January 22 at 7 p.m. All League members are urged to attend and bring their friends. All of the mayoral candidates, Marcia Brewer, Reg DeBroux, Barbara Grant, and Tim Hanna, will participate in what promises to be a lively exchange. The debate will be rebroadcast several times on cable. Check this bulletin's listing of air times for the mayoral debate and the aldermanic and county supervisor forums. Most primary election results are determined by which campaign can mobilize the highest voter turnout. The debates, if widely viewed by the public, will motivate more people to vote on February 6.

-- TERRY

## JANUARY 1996 CALENDAR

Jan. 9, Tuesday Board Meeting 5:30 p.m.  
Sue Kinde's, 250 River Road

Jan. 17, Wednesday Juveniles at Risk Meeting 6:30 p.m.  
Youth-Go, 213 Nicolet Boulevard, Neenah

Jan. 10, Wednesday Housing Meeting 6:30 p.m.  
Karon Sandberg's, 821 W. Prospect

Jan. 22, Monday Mayoral Debate 7:00 p.m.  
Appleton City Hall

Jan. 16, Tuesday Lively Issues 7:00 p.m.  
Michele Missner's, 1428 Oakcrest Drive

# LIVELY ISSUES

Lively Issues is the meeting that starts the ball rolling for next year's program.

Make your voice heard! If you have a burning issue that warrants study the Lively Issues Meeting is one that you cannot miss. The date is Tuesday, January 16 at 7 p.m. at Michele Missner's house at 1428 Oakcrest Drive. Even if you don't have a personal issue, you will want to hear those of your fellow League members and join in the discussion that will culminate in choosing the issue or issues that the Board will present to the members at the Annual Meeting in April. The decision in April will choose next year's study topic, leading to consensus and eventual action.

As you are thinking about your own favorite topic or you are listening to your fellow league members lobby for theirs, keep the following questions in mind, as you decide which issues our League should choose for next year's study.

- \* Does it fall within League Principles?
- \* Does the League already have positions that can be applied to the proposal?
- \* Is there current and potential member interest in the topic?
- \* Is the issue one on which government action is needed? Possible?
- \* Will the League's involvement with the issue make a unique impact?  
Will it increase the League's influence and credibility?
- \* What are the prospects for funding anticipated educational activities and/or action strategies?
- \* Will the League be able to draw on allies?

**Program** is the League's "reason for being," the basis for both education and action efforts. League program consists of those governmental issues that League members choose for concerted study and action. It includes both adopted positions upon which action is taken and issues for study that will lead to a position and action.

The above paragraph is from page 10-1 of the *In League* publication. Last year at Lively Issues, the members decided to direct the Board to suggest both an action program and a study program for the 1995-96 year. This was adopted at the Annual Meeting; therefore, the Housing and Homelessness action committee has been continuing the work of last year's local study, while this year's local study is Juveniles at Risk. As you prepare for the Lively Issues meeting, keep the League's "reason for being" in mind. We are all in for a very stimulating evening.

-- Sue Silton

## LWV DEBATE AND FORUM AIR TIMES

Time Warner Cablevision Public Access Channel

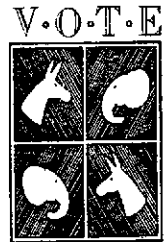
Mayoral Debate  
one hour

Tuesday, January 23, 8:00 p.m.  
Thursday, January 25, 9:00 a.m.  
Friday, January 26, 6:00 p.m.  
Saturday, January 27, noon

Aldermanic and County Supervisor Forums  
half hour blocks, 4-7 minutes each candidate

Monday January 22, 11:00 a.m. & 6:00 p.m.  
Wednesday, January 24, 9:00 a.m. & 7:30 p.m.  
Thursday, January 25, 6:30 p.m.  
Friday, January 26, 9:00 a.m.

# PRIMARY ELECTION FEBRUARY 6, 1996



## APPLICATION SUBMITTED FOR LWV EDUCATION FUND GRANT

The Housing Committee has applied to LWV-US to use LWV Education Fund money to finance the Housing Summit. They are very positive about this project and feel that it will be an excellent use of these resources. The necessary paperwork is being processed at this time.

The next Housing Committee meeting is Wednesday, January 10 at 6:30 p.m. at Karon Sandberg's home, 821 W. Prospect Avenue. If you would like to join our committee, we would love to have you. Volunteers are still needed for the Housing Summit from 8 a.m. - 12:30 p.m. on Friday, March 22, 1996. Please call Karon at 954-1683 if you would like to help.

### CALL YOUR LEGISLATORS:

|                                    |                               |
|------------------------------------|-------------------------------|
| Wisconsin Governor Tommy Thompson: | 608-266-1212                  |
| U.S. Representative Toby Roth:     | 202-225-5665, or 414-739-4167 |
| U.S. Senator Russell Feingold:     | 202-224-5323, or 608-828-1200 |
| U.S. Senator Herbert Kohl:         | 202-224-5653, or 414-738-1640 |
| State Senator Michael Ellis:       | 414-751-4801                  |
| State Assemblyman David Prosser:   | 414-731-4404                  |
| Wisconsin Legislative Hotline:     | 1-800-362-9472                |

## STATEMENT TO THE APPLETON CITY COUNCIL

My name is Terry Bergen and I am the President of the League of Women Voters of Appleton. I am here tonight to speak to the Petition for Direct Legislation filed with the City Clerk last Friday and which is before the City Council tonight on a notice basis.

The petition requests the creation of an ordinance which would cap the tax levy for City purposes at the annual rate of inflation. Any increase in the tax levy in excess of the inflation rate with growth factor could only be achieved by a 3/4 vote of the Council if this ordinance were adopted by the city council or passed by referendum.

The League of Women Voters supports the Strong Mayor form of city government, the form practiced by the city under its charter ordinance. In this form of government the mayor is the chief executive and is responsible for carrying out the city government's policies, which are made by the mayor and the council. The mayor is responsible for preparation of the budget and for administering it after its adoption by the council.

In our opinion, the ordinance violates the Strong Mayor form of government. It confiscates the power of budget from the mayor and from the council as well. The budget is the primary instrument of policy for city government. We urge the council not to alter their form of government without serious consideration of the consequences.

League urges the citizens who signed this petition to consider alternative, more effective means to exert their influence on government policy. League is supportive of the petitioners' desire to minimize the tax burden on this community, however we believe that this method is flawed and is in conflict with the democratic process. There is an assumption implied in the ordinance that government may be put on automatic pilot by its constituents -- by capping taxing level and leaving the policy makers to just make do within those parameters. In reality government policy requires constant analysis of costs and benefits of city services and available resources to fund them. Good government also requires active participation by the electorate on an on-going basis.

The city government of Appleton has always been and remains completely accessible to its citizens. The public has an opportunity to speak at every city meeting or it may easily communicate its opinions directly to individual aldermen or the mayor on issues regarding the tax levy and the level of city services that it requires. Individual citizens have the opportunity to serve their community as elected officials.

The League of Women Voters opposes this proposed ordinance and urges the council to reject this measure. Thank you for this opportunity to speak before you tonight on behalf of the League of Women Voters of Appleton.

## LETTER TO THE *POST-CRESCENT*

The Appleton League of Women Voters is concerned about the quiet undercutting of natural resources protection in Wisconsin, as portrayed so clearly by Ed Culhane in several *Post-Crescent* articles. As an organization supporting "informed and active participation of citizens in government," we are dismayed at the major policy changes that have been made, not through a public legislative process, but through budget and administrative changes.

- 1) The federal budget bill will affect the environment, not after thoughtful discussion, but because of budget cuts.
- 2) Through the Wisconsin state budget, the Secretary of the Department of Natural Resources was made a cabinet member responsible to the governor rather than reporting to an independent seven person Natural Resources Board. The state budget would have completely closed the Office of Public Intervenor, except for a citizen protest.
- 3) A proposed Wisconsin administrative change may "prevent the state Department of Natural Resources from enacting any environmental standard more restrictive than federal standards," without a court battle.

Wisconsin has been noted for protecting its natural resources, because clean air, clean lakes, farm and forest products are important to us. These major policy changes outside the democratic process are disquieting. If you are concerned about these issues, call your legislators. (Legislators' telephone numbers are listed in this bulletin and in the annual directory.)

Terry Bergen, President  
League of Women Voters of Appleton



## JOHN WILEY SPEAKS ON JUVENILE VIOLENCE

This year's Holiday Brunch was held December 9 at the Paper Valley Hotel. After a brief business meeting, the guest speaker, John Wiley, chairman of the steering committee for Mayor DeBroux's task force on juvenile violence was introduced. John presented his personal views on the factors that cause juvenile violence and updated League members on the mission and work of the steering committee.

After experience as a teacher of juveniles, as a parent, and as an active member of the parent group at Fox Valley Lutheran High School, John has learned that the main ingredients leading young people to become juvenile offenders are poverty, abuse, and other forms of poor parenting. He contends that all children need a protector, someone the child can trust unconditionally.

We learned that confidentiality laws have historically prevented the various agencies (courts, schools, social services) from working together to provide help in a timely and efficient manner. Members of the steering committee have been working with experts in the field and are beginning to identify information that can be shared legally. These findings are already being implemented. It is hoped that this will be an effective tool in preventing juvenile violence.

Another major initiative for the steering committee is the organization of a workshop bringing together community leaders from the police department, the courts, the schools, social services, and non-profit agencies. This workshop, scheduled for June 1996, would not only provide education on the subject but also provide time to design a coordinated strategy, with accountability, for providing preventive services and for the effective handling of offenders.

Progress is also being made in the development of a youth center and in the formation of a partnership for youth with small business people in the valley.

John challenged the League members to get involved; to intercede when necessary to combat the effects of poverty, abuse, and poor parenting skills that too often breed anger and violence; and to work for the continued operation of agencies who are successful in making a difference in the lives of juveniles at risk in the Fox Cities.

-- Lynn Davis

## JUVENILE COMMITTEE MEETING AT YOUTH-GO

Wednesday, January 17 at 6:30 p.m., the Juveniles at Risk Committee is having an open meeting at Youth-Go, 213 Nicolet Boulevard, Neenah. Youth-Go has been established for 25 years and is a wonderful example of an integrated drop-in center for teenagers. We will all have a personal tour of the facility and will hear an explanation of the Youth-Go program by Renee Neumeier, the director of the facility. All League members are welcome to attend. Please call Sue Sifton at 739-4898 or Lynn Davis at 739-5666 so that we can give Youth-Go an approximate number. Let's get together and carpool for an interesting evening.

YOU CAN BE PART OF THE PROCESS ON MARCH 19 WHEN DAN AND  
TOM AND PETER ANNOUNCE THE SPRING ELECTION AND  
PRESIDENTIAL PRIMARY RESULTS FROM WISCONSIN. BE WHERE THE  
ACTION IS. BE THERE WHEN THE MACHINES ARE OPENED AND THE  
VOTES ARE COUNTED. SAY YES WHEN BETH EICH CALLS AND  
OFFERS YOU THE MOST FUN JOB IN LEAGUE.

COMING SOON TO A POLLING PLACE NEAR YOU  
ELECTION NIGHT REPORTING!!



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912

Anne Norman  
2530 S. Lawe St.  
Appleton, WI 54915-2003



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin February 1996 Bulletin

## MEMBERSHIP CHAIR

Terri Miller  
731-0531

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittle  
731-8876

## JUVENILES AT RISK UNIT MEETINGS COMING UP THIS MONTH

This year's local study has focused on the community's ability to provide services for young people in grades 7 through 12 that will assist them in developing into healthy, productive adults. Committee members participated in the meetings of the steering committee for the mayor's task force on youth violence since last July. At an October general meeting, a panel discussion on youth at risk was presented by experts on the courts, social services, minority issues, and school system efforts. John Wiley, leader of the mayor's task force, reported on the work of this group at the Christmas brunch. The committee recently held an open meeting at Youth-GO and participated in United Way's Partnership Project focus group dealing with youth issues.

Each of these events has been reported in the Bulletin. Committee members hope that all members will read and review these articles and plan to attend either the February 20 at 7 p.m. or the February 21 at 9 a.m. unit meetings to help formulate League's position for action on this important, timely issue. Consensus questions for discussion at the unit meetings are on the following page. The consensus will become the basis for our position statements.

## FEBRUARY 1996 CALENDAR

|                                                                                                     |           |                                                                                         |        |
|-----------------------------------------------------------------------------------------------------|-----------|-----------------------------------------------------------------------------------------|--------|
| Feb. 6, Tues. Board Meeting<br>Sue Kinde's, 250 River Road                                          | 5:30 p.m. | Feb. 15, Thurs. Lively Issues II<br>Sue Silton's, 540 River Road                        | 7 a.m. |
| Feb. 7, Wed. Housing Committee<br>Karon Sandberg's, 821 W. Prospect Ave.                            | 6:30 p.m. | Feb. 20, Tues. Juveniles at Risk Unit Meeting<br>Michele Missner's, 1428 Oakcrest Drive | 7 p.m. |
| Feb. 8, Thurs. Juveniles at Risk Committee<br>Jane LaChapelle-McCarty's,<br>1819 N. Superior Street | 6:30 p.m. | Feb. 21, Wed. Juveniles at Risk Unit Meeting<br>Sue Silton's, 540 River Road            | 9 a.m. |

## **LEAGUE PARTICIPATES IN PARTNERSHIP PROJECT FOCUS GROUP ON YOUTH**

The Appleton League was invited to participate in a focus group sponsored by the Partnership Project. The Partnership Project is a United Way study dedicated to determining how community services are delivered. The study has identified the four or five biggest issues facing our community and is currently holding focus groups in each of these areas to discover the three most important issues that should be addressed in that area, identify the community's resources for addressing those issues and formulate strategies for future action. One of those topics is "Youth at Risk". Since this is the subject of League's local study this year, we were invited to the session, held January 9th at Lawrence University. Marty Hemwall and Jan Quinlan were the facilitators for the evening. Other participants included John Wiley from the Mayor's task force on juvenile violence, Judge Troy, Chris Peterson-Gauthier from Youth Services, three area youth, and Don Brown among others.

After an explanation of why the group was assembled, issues facing Fox Cities youth were brainstormed in a large group setting. Twenty three issues were identified! Many were inter-related, but the group could only find two that it felt could be combined without losing an important emphasis. Each group member was allowed to vote for the 3 issues he/she felt were the most important issues to be addressed. We were to consider current impact, future effects in the community, whether it is a crisis or developing crisis, efforts available to address the issue, and how difficult it is to understand.

The most important issue selected was the disintegration of the family. However, that topic is being addressed by another focus group dealing with the family. The next three issues were those selected by the group for further discussion. They were Personal Safety, sexual behavior, and options for entertainment.

The second half of the evening was spent in three small groups where a vision for success was described and resources and barriers in our community were identified for each issue. We concluded the evening by reading out the results of each group. The evenings activities will be summarized by the facilitators and each participant will receive a report. -- Lynn Davis

### **JUVENILES AT RISK CONSENSUS QUESTIONS:**

- Should the League support stronger coordination of services for juveniles at risk? How can we encourage cooperation between agencies? (What suggestions might we make regarding record sharing, coordination of programming, school calendar coordination?)
- What programs should/might be offered by the following:
  - schools
  - city government
  - county government
  - law enforcement agencies
  - the library
- Should League support youth work programs (assuming they are monitored sufficiently to prevent problems in school)?
- Should League support government provision of alcohol and drug programs for youth?
- Does League want to support programs designed to divert youth offenders from the formal court system such as probation, restitution, mentoring? What kinds might be the most effective?

## LIVELY ISSUES I

A small, but enthusiastic group of League members braved the slippery roads on January 16 to attend the Lively Issues meeting and begin the study process for next year. Participants enjoyed cheese, fruit and sweets while discussing issues deemed critical for our community.

The topics suggested for concentrated study or action were:

- \* Juveniles at risk. This could lead to 1) action on the current study or 2) broadening the scope to include younger children.
- \* Financing local government.
- \* Block grants implementation (CAPS, block grant proposals, W-2 welfare reforms).
- \* "Hyper-Voter-Service." (i.e., encouraging and educating candidates, encouraging 18-25 year olds to vote).
- \* Environmental protection, especially the use of pesticides and herbicides.

After a vote that allowed each member present to vote for two of the above issues, there was a tie between Juveniles at Risk and Hyper-Voter-Service. These two studies will be presented to the Board for approval. It was suggested that there be two studies for the 1996-97 year, just as there have been this year. Stay tuned for the Annual Meeting in April, at which time these issues will be recommended for member approval for the 1996-97 year.

## LIVELY ISSUES II

All Appleton League members have been sent copies of the Program Planning Guide from LWV-US. It describes a campaign to create a new political environment, called "The Initiative to Renew Democracy" which the LWV-US is proposing as the focus for the League's national program for the next two years. Additional information about this initiative is included in the most recent issue of the *National Voter*. The proposed national program is too important to be taken lightly by our local League.

In order to thoughtfully respond to this proposed program, an emergency Lively Issues II meeting will be held on Thursday morning, February 15 at 7 a.m. at my house, 540 River Road. 'Coffee and' will be served. Please plan on attending this important meeting so that the voice of the Appleton League will be heard at the national level. We will also review the position statements of LWV-US at this meeting. Call me at 739-4898 if you have any questions.

-- Sue Silton

## YOUTHGO

The Juveniles at Risk committee met at YOUTHGO in January to tour the facility and meet with the director. It was an interesting evening. YOUTHGO is located in Neenah and was established in the 1960's as a supervised place for young people to hang around. It addresses the needs of young people who do not fit into other organized groups. YOUTHGO's goal is to provide recreation, education, and counseling.

The YOUTHGO center includes a small lounge with sofas, chairs and a TV; a kitchen, a board room, and a large game room painted black with dayglow paint spattering. It is not a quiet place!! Junior and senior high students come on alternate nights of the week. About 35-40 high school students attend on their nights, and middle school students average 50-60 attendees.

There are six paid employees -- two full-time, four part-time, and a college age intern. The budget is about \$150,000 with 70% of that coming from United Way, the rest from fundraising. There is a board of directors and some alumni of the program sit on the board.

One of the programs is for teenage mothers. The eight to ten young mothers are encouraged to nurture themselves and know that they are important. They meet at the center and spend an hour learning a parenting skill. They are served a meal and have a support group.

There are referrals to YOUTHGO, and the staff networks with guidance counselors at the schools and social service agencies. One goal is to make sure that each young person has an adult in their lives whom they can trust. To foster self-esteem, YOUTHGO has awards programs at which young people are acknowledged for their leadership roles. The program seems quite successful and could be used as a prototype for a youth facility in Appleton.

-- Michele Missner

## LEAGUE SPONSORS MAYORAL DEBATE

An overflow audience turned out to hear the mayoral candidates address the issues at the first debate of 1996, held at City Hall on January 22. *The Post-Crescent* gave extensive coverage to the debate, and Channel 2 and Fox had cameras in the Council chambers.

The format of the forum gave each candidate a two minute opening statement, one minute responses to four questions posed by the League, and a one minute closing statement. The candidates then answered questions from the audience. The League's questions to the candidates were diverse, touching on the subjects of economic growth, essential and non-essential city services, and user fees as a funding mechanism. The candidates answers were no less diverse in scope.

When questioned about what was the most important issue facing Appleton and what action candidates could bring to that issue, a wide array of answers resulted. Reg DeBroux felt the fresh water supply to Appleton and the surrounding communities was the issue of greatest importance. He suggested studying the expansion of the current system versus creating a new system. Barb Grant felt leadership for the city was the core issue and felt community input into the decision making process was key for any leader. Tim Hanna suggested that city spending was the issue which should receive priority. He felt controls on spending were necessary; a better cost accounting system should be implemented; and that action was imperative to control both businesses and individuals from fleeing Appleton's higher taxes. Marsha Brewer stated that growth was a key issue and the increased revenues of such economic growth were vital. Annexation, as the mechanism for expanding the tax base, she felt was not the only option and other, better means of increasing revenues were needed.

The audience responded to the League's request for questions with great enthusiasm, and time allowed for only a quarter of the questions submitted to be answered by the candidates. Interestingly, no questions were forthcoming from the audience on the issue of juvenile violence nor did any of the candidates mention this issue in their statements; however, all the aldermanic candidates addressed the problem of juvenile violence in their televised forums.

The League will sponsor another mayoral debate between the two victorious primary candidates in the latter part of February. League is also organizing a forum on the Appleton referendum to cap the tax levy. This forum will have three individuals addressing the issue: a neutral party to present the issue, and speakers to both the pro and con positions. Audience participation will be a vital component of this forum. It is tentatively scheduled for February 28 at the Paper Valley Hotel. Watch for exact time, date, and place for both these events in *The Post-Crescent*.

-- Deb Cronmiller

### Catch the Candidates on Cable Channel 4

|                                                                                    |                       |           |
|------------------------------------------------------------------------------------|-----------------------|-----------|
| Mayoral Debate                                                                     | Thursday, February 1  | 9 a.m.    |
|                                                                                    | Friday, February 2    | 6 p.m.    |
|                                                                                    | Saturday, February 3  | noon      |
| Common Council Candidates, Districts 4 & 14<br>County Board Candidates, District 8 | Wednesday, January 31 | 9 a.m.    |
|                                                                                    | Friday, February 2    | 9 a.m.    |
| Common Council Candidates, Districts 10 & 12                                       | Wednesday, January 31 | 7:30 p.m. |
|                                                                                    | Thursday, February 1  | 6:30 p.m. |

## AFFORDABLE HOUSING IN OUR COMMUNITY: SOLUTIONS TO A SHORTAGE

This will be the title of the upcoming Housing Summit in March. After receiving a \$1,200 grant from the LWV-US Education Fund, the Housing Committee is now moving quickly to organize this exciting event.

The half-day summit will be held Friday, March 22, 1996, from 8:30 a.m. to noon. The agenda will include a presentation by Cathy St. Clair, Executive Director of the Partnership to End Homelessness in Chicago. She will be speaking about the importance of coordination and collaboration of services to the homeless. Also speaking will be Del Reynolds, State Coordinator for HUD. He will discuss examples of creative funding and community partnership ideas that have increased the stock of affordable housing in other communities. The summit will conclude with a facilitated panel discussion between representatives of area service providers, government, funders, and developers, focusing on solutions to the affordable housing shortage in the Fox Valley area.

This month Housing Committee members are securing food and beverage donations, recruiting panel participants, and giving radio and cable TV interviews. Terry Bergen and I will appear on the Dorothy Johnson's "Appleton Access" show on Wednesday, February 28 at 6:30 p.m. on Cable Channel 4 to talk about the upcoming summit. The show will repeat on Saturday, March 2 at 11 a.m. and on Monday, March 4 at 10 a.m.

I attended the United Way Partnership Project's focus group on housing. The LWV summit will serve as an excellent continuation of the discussions and recommendations that took place among area housing representatives there.

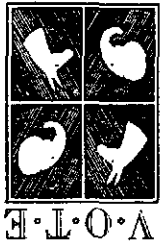
Watch for announcement of further developments in the March bulletin, including a copy of the summit invitation. Volunteers are still needed to register guests and assist with the food and beverages. Call me at 954-1683 if you would like to help. The next Housing Committee meeting is February 7 at 6:30 at my home, 821 W. Prospect Avenue.

-- Karon Sandberg

### BRIEF NOTES FROM ....

Sue Eich: Our local League is paid by the National Election Service for every polling place that we cover on election night. It's the League's most lucrative fund raising opportunity each year. When I call and ask you to volunteer, please say "yes."

Terry Bergen: The National LWV Convention, celebrating League's 75th Anniversary, is being held in Chicago, June 8-11. LWV-WI has reserved a block of rooms at the Congress Hotel, which legend has it, was the birthplace of LWV. Let's send a delegation from Appleton! Call me (731-0155 h., 735-4780 w.) to sign up. I'll be sending our reservation to the state office at the end of February.



# PRIMARY ELECTION FEBRUARY 6, 1996



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



Anne Norman  
2530 S. Lawe St.  
Appleton, WI 54915-2003





# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## March 1996 Bulletin

**MEMBERSHIP CHAIR**

**Terri Miller**  
731-0531

**PRESIDENT**

**Terry Bergen**  
735-4780

**BULLETIN EDITOR**

**Marcia Hittle**  
731-8876

*President's Message*

### MINORITY RULES IN THE FOX VALLEY

Last year, Pat McConnell and I said frequently to each other, "if only we had a Voter Service Chair...". As William Hurt said to Kevin Kline, "Be careful what you wish for...", for now we have a Voter Service Chair and then some. If I had it to do over again I would name my three children after Deb Cronmiller -- Brains, Energy, and Follow-through. Deb, as Voter Service Chair, is doing her job and consequently we find ourselves in the paper, on cablevision, in the City Clerk's office, and in the stage-frightened dreams of the candidates. It's been fun, but has it paid off? The objective, after all, is to get the voters to the polls, informed and motivated. Judging by the 14% turnout for the primary election and the spooky final results, I'm not so sure. 77 votes, for pete's sake, separated the third and second place mayoral candidates! A small flu epidemic could have changed the outcome.

On Tuesday, March 19 most Appleton residents will find on their ballot: the mayoral race, a School Board race, a State Supreme Court race, a Presidential Primary, various aldermanic and county board races and the tax levy cap referendum. As you read this, the League debates and forums featuring most local races are airing on cable (check this bulletin for air times). The newspaper, working with us at times and unilaterally most times, is covering the issues and candidates extensively. Will all this effort lead to a respectable turnout and a meaningful result? I hope so; it is important. You will vote, League members always vote, but will your friends and relatives?

Whenever I get a call from a state board member, urging us to attend council or convention or to lobby on some burning issue, I try to accommodate them, but usually I end up explaining where our time and resources are directed -- locally. This winter the local program has been substantial -- Lively Issues I and II, Juvenile Units, the final preparations for the Housing Summit, Election Night Reporting and the ubiquitous Voter Service activities. Read all about it here, and when the woman who holds a portfolio calls you for help -- say yes.

--TERRY

### MARCH 1996 CALENDAR

|                   |                             |                |
|-------------------|-----------------------------|----------------|
| March 5, Tuesday  | Board Meeting               | 5:30 p.m.      |
|                   | Sue Kinde's, 250 River Road |                |
| March 19, Tuesday | Spring Election             |                |
|                   | Election Night Reporting    |                |
| March 22, Friday  | Housing Summit              | 8:30 AM - Noon |
|                   | Thompson Community Center   |                |

**MARK YOUR CALENDAR NOW:**  
April 30 Annual Meeting

## WELCOME, NEW MEMBERS !!

SUE DETIENNE joins the LWV after "years of having it on my list of things to do". She has great respect for what the League does in the community as well as the exposure it brings to a wide variety of issues. She is particularly interested in housing issues, as well as those related to the developmentally disabled population, education and family concerns. Sue currently works full-time for the United Way in the area of planning and fund distribution. The words "Membership without Guilt" (in our brochure) were the impetus for her to join. Since she is already involved in a number of community service projects, she will support the League and participate as she is able. Sue can be reached at home: 731-7505 or at work: 954-7210 and lives at 1516 S. Weimar St. in Appleton.

GAYLE HARDT joined the League because she is intrigued by the awareness it brings out in the community through its activities and studies. She has a keen interest in politics and how government works. She sees the League as a vehicle for her to become informed and involved in the community, and learn how various issues affect us. She works full-time at the United Way, also, in planning and fund distribution. Interestingly, "Membership without Guilt" was a draw for Gayle, too. Her busy life may slow down a bit after May whereupon she hopes to become more acquainted with the League. She can be reached at home: 731-9547 or at work: 954-7210 and lives at 220 E. Glendale Ave. in Appleton.

-- Terri Miller  
Membership Chair

### BRIEF NOTES FROM....

**Sue Eich:** Thank you to all the members who volunteered to do Election Night Reporting on March 19. Be sure to arrive at your assigned location, instructions in hand, shortly before the polls close at 8 p.m. If you haven't already signed up, it's not too late. Extra volunteers are used to fill in last-minute changes when needed. And remember that there will be another election in the fall, and you'll all get a chance to do it again!

**Terry Bergen:** The LWVUS has made us an offer we can't refuse: anyone who agrees to "work" at the National Convention in Chicago, June 8-11, may attend for free. I think that I'll take them up on the offer. Anyone want to join me?



## LIVELY ISSUES II

At the Lively Issues II meeting, the members present decided to ask the local board to join other (about 14 at this time) local LWV boards around the country in considering the following new proposal as the specific focus for the 1996-98 National Program: "Initiative to Renew Democracy".

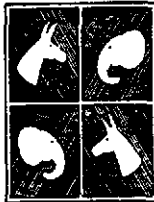
### BUILDING SUSTAINABLE COMMUNITIES

An advocacy agenda for adoption at LWVUS Convention 1996.

The Problem: Rapid depletion of natural resources, an economic system of increasing income disparity and poverty, and over consumption of world resources are dooming present and future generations to a diminishing quality of life.

Advocacy Agenda: Local leagues would assess and advocate the sustainability of their own communities, and promote sustainability as decisions are made on children's needs, health care, welfare, the economy and jobs, land use and development, distribution and consumption of scarce resources, etc. Join with other Leagues to take concerted action on legislation before Congress, choosing a balanced emphasis on social, environmental, and governmental issues.

-- Sue Silton



## VOTE ON MARCH 19TH

My thanks to all the League members who have become deputized by the City Clerk and who are actively registering new voters in Appleton. The spring election will be important both locally and nationally. Appleton will decide who will serve as our Mayor for the next four years, who the even-district aldermen will be, and who will serve on the Appleton School Board. Numerous other local races will be decided as well as one for the Wisconsin Supreme Court.

The Wisconsin presidential primary election will also be held on March 19. The candidates will spend the weeks before the election explaining their positions to the electorate. Our responsibility is to go to the polls and vote. Contact the City Clerk's office at 832-6443 if you need an absentee ballot.

-- Debra Cronmiller

## Catch the Candidates on Cable Channel 4

### Appleton Common Council Candidate Forums:

#### Districts 4, 10 & 12

|               |          |
|---------------|----------|
| Mon March 4   | 11:00 AM |
| Tues March 5  | 6:00 PM  |
| Thurs March 7 | 7:00 PM  |
| Mon March 11  | 6:00 PM  |
| Wed March 13  | 10:30 AM |
| Fri March 15  | 9:00 AM  |
| Mon March 18  | 7:00 PM  |

#### Districts 14, 16 & Outagamie County Board Ward 33

|                |          |
|----------------|----------|
| Mon March 4    | 6:00 PM  |
| Wed March 6    | 10:30 AM |
| Thurs March 7  | 7:00 PM  |
| Fri March 8    | 9:00 AM  |
| Tues March 12  | 6:00 PM  |
| Thurs March 14 | 9:30 AM  |
| Mon March 18   | 7:30 PM  |

### Appleton School Board:

|               |          |
|---------------|----------|
| Tues March 5  | 11:30 AM |
| Wed March 6   | 8:30 AM  |
| Tues March 12 | 11:30 AM |
| Wed March 13  | 8:30 PM  |
| Mon March 18  | 8:30 PM  |

### Appleton Mayoral Candidates:

|                   |         |
|-------------------|---------|
| Tues March 5 & 12 | 8:00 PM |
| Wed March 6 & 13  | 9:00 AM |
| Fri March 8 & 15  | 6:00 PM |
| Sat March 9 & 16  | noon    |

### Appleton Tax Levy Referendum:

|                    |         |
|--------------------|---------|
| Tues March 5 & 12  | 9:00 AM |
| Thurs March 7 & 14 | 5:00 PM |
| Sat March 9 & 16   | 9:00 AM |

### You and the Law: Special Edition

#### Wisconsin Supreme Court Candidates:

|                     |         |
|---------------------|---------|
| Tues March 5 & 12   | 7:00 PM |
| Fri March 1, 8 & 15 | 9:30 AM |

# SPRING ELECTION ISSUES PRESENTED AT LEAGUE DEBATES

## DE BROUX vs. HANNA FOR MAYOR

Despite a terrible ice storm, the debate between the mayoral candidates Richard De Broux and Tim Hanna, sponsored by the League, was a success. The candidates both came well prepared, and the philosophical and practical differences between the two were delineated.

De Broux stood firmly on his record of success for Appleton in terms of real economic growth and his ability to keep the promises he made to the citizens four years ago. Hanna, on the other hand, pointed to irresponsible government spending and growth which, he feels, is driving citizens and businesses out of the city to the surrounding areas where taxes are lower.

De Broux again stressed the need to examine infrastructure issues (such as the fresh water supply); issues, which he feels, will ultimately drive continued growth and maintain the standard of living in this area. Hanna remained firm that taxes are the number one concern of the citizens and businesses of Appleton and that sound economic and fiscal policy at the local governmental level will drive continued growth and high quality services.

Our collective thanks to Time Warner Cable for their co-sponsorship of this debate and their generous donation of both their production talent and the air time for rebroadcast.

## TAX LEVY REFERENDUM PROS AND CONS

The Tax Levy Referendum debate, sponsored by the League, Time Warner Cable and *The Post-Crescent*, was a truly lively discussion of the issue. Peter Waldman, a Lawrence student and League member, served as moderator. Marty Finkler, Associate Professor of Economics at Lawrence, gave an overview of the ordinance and discussed the potential ramifications if it were passed. Alderman Jo Egelhoff presented the pro position, while City Attorney Greg Carman argued the con position.

There was much discussion of questions about the legality of the ordinance; its necessity in light of the prudent growth and spending correlations of the last four years; and the consequences, if enacted. Carman spoke eloquently regarding the ordinance's 3/4 vote rule, and the deleterious effects this would have on the democratic process. Just five aldermen could stand in the way of budgetary enactment. He also stressed the limiting nature of the ordinance and how spending cuts would be the necessary result of its enactment.

Egelhoff was passionate about the need for such an ordinance given Appleton's spending climate. She characterized this referendum as the citizens' response to rising taxes. She repeated numerous times that the percentage of growth in the taxes paid by Appleton residents has exceeded the percentage of growth we have experienced in our grocery bills. By linking the tax rate to inflation, Egelhoff contended that the rates of increase in our taxes and our grocery bills would be the same, and that this is what should be expected. Egelhoff stated that cutting services or curbing economic growth were not the necessary results of this measure, but rather the level of growth and services would just be consistent with the means of the taxpayers.

Time Warner Cable will rebroadcast this debate numerous times before the March 19th election. I encourage everyone to watch this very interesting and educational presentation of the Tax Levy Referendum issues.

-- Debra Cronmiller



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin April 1996 Bulletin

## MEMBERSHIP CHAIR

Terri Miller  
731-0531

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittie  
731-8876

### *President's Message*

## **“THINK GLOBALLY, ACT LOCO...”\***

There is a great deal of cynicism these days about the power of the people, the democratic process and societal ethics in general. Individuals assume that the corporate behemoths and the political insiders have a lock on social and government policy, with less than ideal results for the common folk. On the face of it, in a system where Bill Bradley drops out of the process and xenophobes like Pat Buchanan accumulate such strength, things look pretty grim. Welfare reform and W2 are harsh and ill conceived and, combined with the corporate prime directive to eliminate as many jobs as possible, there is scant hope for families. It is also discouraging to once again gird for battle against environmental threats at the federal level.

Some of my more glib friends refer to the LWV as “short-haired women with a cause”. This humorous stereotyping reflects their own discomfort with earnest activism set against the complacent pragmatism of the powers-that-be. They seldom acknowledge the effectiveness of grass root efforts until they themselves have a cause ... and then they call us.

An individual can make a difference. Individuals on a collective basis, united behind a single agenda, can do anything. I believe that one day my dog and I will be able to walk from Oshkosh to Green Bay on the system of footpaths created by the people of Greenways. I believe that this community will continue to build schools when we need them, regardless of taxpayer revolts that come and go. I believe that this community will create an adequate inventory of affordable housing so that families will no longer be the biggest customers of the emergency shelters. Recycling will continue to increase and packaging material will decrease. Libraries will expand and their budgets will be supported by politicians. School districts and parks will cease to apply  
(continued on next page)

## APRIL 1996 CALENDAR

|                     |                              |           |
|---------------------|------------------------------|-----------|
| April 9, Tuesday    | Board Meeting                | 5:30 p.m. |
|                     | Sue Silton's, 540 River Road |           |
| April 16, Tuesday   | Greenways Meeting            | 7:00 p.m. |
|                     | AHS- East, Room 201          |           |
|                     | Topic: CE Trail Landscaping  |           |
| April 24, Wednesday | Housing Committee            | 6:30 p.m. |
|                     | Karon Sandberg's             |           |
|                     | 821 W. Prospect              |           |
| April 30, Tuesday   | ANNUAL MEETING               | 5:30 p.m. |
|                     | Lawrence University          |           |
|                     | Downer Commons               |           |
|                     | Barber & Teakwood Rooms      |           |

## LWV CONFERENCE FOCUSES ON NEED FOR AFFORDABLE HOUSING

If you saw the *Post-Crescent's* article about the Housing Conference, you know that it was well-attended and well-received. The newspaper noted that "more than 80 people attended the session, including local service and shelter providers, developers, lending institutions, rehab specialists, government representatives, housing advocates and people who need housing they can afford. All agreed that greater creativity and collaboration will be needed if they are to make any progress in this era of shrinking resources.

"Opening speaker Cathy St. Clair, who directs the Partnership to End Homelessness in Chicago and believes working together is the best way to 'create new ways to get the American dream', reminded the audience that attacking the issue of homelessness requires long-term solutions. Delbert Reynolds, manager of the HUD regional office in Milwaukee, said the future for assisted housing is more in issuing certificates and vouchers to subsidize low-income individuals who obtain their own housing in the community, rather than constructing costly public housing."

A panel of local experts discussed the housing situation in the Fox Cities. They included Jim Wenner of the Housing Partnership; Todd Platt of Hoffman Corporation; Mary Bach of Advocap; Curt Detjen of the Appleton Department of Planning; and Appleton Mayor Richard De Broux.

Comments from the conference participants were extremely positive and encouraging. Many are looking forward to the participants' directory that the League will be publishing to encourage continuation of the dialogue created at the conference. Many were excited about the diversity of the audience and were glad to see that the housing issue was of concern, not just to the "usual players," but to the entire community.

Thank you to Terry Bergen for acting as the conference emcee and to the League members who volunteered to help out at the conference. Special thanks to all the members of the Housing Committee, Helen Hell, Gretchen Bambrick, Kathy Kamp, Beth English, and Nancy Pourciau for their constant enthusiasm, support, and hard work throughout the year. The success of the conference is a direct reflection of their commitment to making a difference in our community. The next housing committee meeting will be on April 24 at 6:30 p.m., 821 W. Prospect. We will develop the participants' directory at that time. Call 954-1683 if you would like to attend.

-- Karon Sandberg

### *President's Message (continued)*

chemicals to their green spaces. Police departments will merge to form regional law enforcement agencies. Diversity will be valued in this community and there will be no discrimination in housing, employment or the law. And I predict ... a 75% Fox Valley voter turnout in November 1996.

I acquired this optimism, not through direct experience of spectacular successes, but by witnessing hundreds of little victories by well organized grass root groups such as the League. Through collaboration, negotiation and compromise it is possible to persuade the corporate and political interests to achieve their ends through our means. I am proud to be a part of League. As a collection of diverse individuals, we are committed, effective and, in spite of it all, not very cynical.

\* attributed to Terry Dawson who says he cannot remember from whom he stole it.

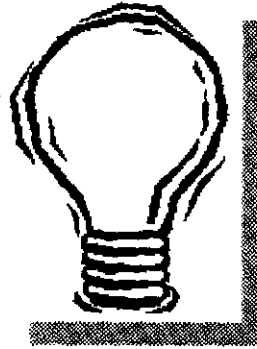
-- TERRY

# Annual Meeting

This Bulletin contains several items you may wish to bring with you to the annual meeting.

Don't forget to send your reservation form to Sue Silton by April 25<sup>th</sup> and of course, come to the meeting! We have a lot of business to address and your participation is important. See you there!

**BRING ALL  
YOUR BRIGHT  
IDEAS!!!**



## PROPOSED LOCAL PROGRAM 1996-7

1. Juveniles at Risk
  - a) action on the current study.
  - b) broadening the scope to include younger children.
2. "Hyper-Voter-Service"
  - a) encouraging and educating candidates.
  - b) encouraging 18-25 year olds to vote.

## PROPOSED NATIONAL PROGRAM 1996-7

### BUILDING SUSTAINABLE COMMUNITIES

An advocacy agenda for adoption at LWVUS Convention 1996.

The Problem: Rapid depletion of natural resources, an economic system of increasing income disparity and poverty, and over consumption of world resources are dooming present and future generations to a diminishing quality of life.

Advocacy Agenda: Local leagues would assess and advocate the sustainability of their own communities, and promote sustainability as decisions are made on children's needs, health care, welfare, the economy and jobs, land use and development, distribution and consumption of scarce resources, etc. Join with other Leagues to take concerted action on legislation before Congress, choosing a balanced emphasis on social, environmental, and governmental issues.

## 1996-97 NOMINATION SLATE

Second Vice President  
Treasurer

Holly Park  
Gretchen Wilcox

2 Year Directors

Kate Wenning  
Deb Cronmiller

1 Year Directors

Mary Hoglund  
Michele Missner

First Vice President (1 yr.)  
Secretary (1 yr.)

Beth English  
Ann Le Mieux

Nominating Committee

Sue Silton, Chair  
Pat McConnell  
Terri Miller

Submitted by 1996 Nominating Committee:

Pat McConnell, Chair  
Kathy Kamp  
Jan Quinlan  
Sue Kinde  
Terri Miller

## JUVENILES AT RISK CONSENSUS AND PROPOSED POSITION STATEMENT

The Appleton League's local study for the year, Juveniles at Risk, culminated in February unit meetings that addressed five questions (as published in the February Bulletin). The consensus reached at the unit meetings provided the basis for the committee to formulate the following position statements that have been approved by the Board and will be presented for adoption by the membership at the Annual Meeting on April 30.

1. Support stronger coordination of services for juveniles at risk.
  - > Interagency coordination and work toward mutual goals across all Fox Cities area communities.
    - Database of services at a clearinghouse.
    - Registration of new programs through this organization.
    - Youth involvement and empowerment.
    - Networking facilitator.
    - Newsletter to disseminate information and share success stories.
    - Community-wide school calendar coordination through the database site.
  - > Encouragement of leaders to break down barriers to serving youth.
2. Support programs offered by schools, city and county governments, law enforcement, and the library that are low-cost and involve youth in decision making. Ideas would include the following:
  - > Youth center modeled on YouthGo.
  - > Tutors at the libraries.
    - Peers, college students, adults.
    - Literacy program run by library.
  - > Community service planned and implemented by youth.
  - > Annual summit to publicize services and programs.
  - > School libraries kept open at night and weekends.
3. Support youth work programs that
  - > Involve a mentoring relationship.
  - > Provide money for employment of low income students.
  - > Modify the current Chamber of Commerce program to reduce the cost and allow students to continue their high school experience.
4. Support government provision of alcohol and drug programs for youth.
  - > Local programs: less costly, more efficient, provide education, involve parents, provide a significant adult in each child's life.
  - > Government funding.
5. Support programs for less severe crimes that are designed to divert youthful offenders from the formal system such as:
  - > Volunteer coordinator for schools to link community resources and direct resources to individual students.
  - > Programs that emphasize efforts to provide funding of preventive services.
  - > Diversionary programs: in-school suspension; alternative school as early as the 5th grade.
  - > Programs that provide faster consequences.
  - > Programs that get adults involved in one-on-one relationships with youth.
  - > Healthy, non-traditional extra-curricular school activities that encourage teens to be busy and join (e.g. dancing, cooking, in-line skating).
  - > Programs that keep youth at home or home-like environments rather than in institutions whenever feasible using "check-in" times and places to monitor activities.



## LEAGUE OF WOMEN VOTERS PROPOSED BUDGET 1996-1997

|                                           | 1995-96<br>Budgeted | 1995-96<br>8 mo. Actual<br>7/1 to 2/29 | 1996-97<br>Projected<br>7-1 to 6-30 |
|-------------------------------------------|---------------------|----------------------------------------|-------------------------------------|
| <b>INCOME</b>                             |                     |                                        |                                     |
| A. Dues                                   | 2925.00             | 2676.00                                | 2632.50                             |
| B. Contributions                          |                     |                                        |                                     |
| 1. Member                                 | 1000.00             | 640.58                                 | 1000.00                             |
| 2. Member Ed. Fund                        | 109.00              | 0.00                                   | 150.00                              |
| 3. Non-member                             | 1665.00             | 100.00                                 | 1900.00                             |
| 4. Non-member Ed. Fund                    | 1000.00             | 0.00                                   | 1000.00                             |
| C. Other                                  |                     |                                        |                                     |
| 1. Community Service                      |                     |                                        |                                     |
| a. Election Night Reporting               | 0.00                | 0.00                                   | 400.00                              |
| b. Speaker's Bureau                       | 25.00               | 0.00                                   | 25.00                               |
| 2. Memorials                              | 0.00                | 0.00                                   | 0.00                                |
| 3. Interest                               | 150.00              | 143.00                                 | 150.00                              |
| D. Miscellaneous                          |                     |                                        |                                     |
| 1. Fall Membership Event                  | 300.00              | 0.00                                   | 100.00                              |
| 2. Holiday Brunch                         | 300.00              | 336.00                                 | 350.00                              |
| 3. This Is Appleton                       | 50.00               | 5.00                                   | 50.00                               |
| 4. Hmong Book Sales                       | 25.00               | 0.00                                   | 25.00                               |
|                                           |                     | 3900.58                                |                                     |
| LWVED GRANT SERVICE ACCT.<br>(WITHDRAWAL) |                     | 1200.00                                |                                     |
| <b>TOTAL INCOME</b>                       | <b>7549.00</b>      | <b>5100.58</b>                         | <b>7782.50</b>                      |

### BALANCES OF ACCOUNTS -- February 29, 1996

|                                                 |                 |
|-------------------------------------------------|-----------------|
| OPERATING: M & I Checking Acct.                 | 1397.82         |
| Money Market (Publications)                     | 7065.58         |
| M & I Savings Acct.                             | 1718.60         |
| M & I Savings Acct. (Finance<br>Drive Receipts) | 4099.94         |
| LWVED Grant Service Acct. (Restricted)          | 2193.63         |
| <b>TOTAL (2/29/96)</b>                          | <b>16475.57</b> |

### BUDGET COMMITTEE

Beverly Wieckert, Betty Breunig, Janice Quinlan, Terry Bergen, Helen Heil - Chair

## LEAGUE OF WOMEN VOTERS PROPOSED BUDGET 1996-1997

|                                                | 1995-96<br>Budgeted | 1995-96<br>8 mo. Actual<br>7/1 to 2/29 | 1996-97<br>Proposed<br>7-1 to 6-30 |
|------------------------------------------------|---------------------|----------------------------------------|------------------------------------|
| <b>EXPENDITURES</b>                            |                     |                                        |                                    |
| <b>A. Operating Costs</b>                      |                     |                                        |                                    |
| 1. General Supplies                            | 50.00               | 481.10                                 | 100.00                             |
| 2. Telephone                                   | 300.00              | 149.62                                 | 300.00                             |
| 3. P.O. Box Fee                                | 55.00               | 58.00                                  | 60.00                              |
| 4. Phone Answering Service                     | 0.00                | 0.00                                   | 0.00                               |
| 5. Audit                                       | 50.00               | 0.00                                   | 50.00                              |
| <b>B. Board &amp; Admin. Committees</b>        |                     |                                        |                                    |
| 1. President                                   | 200.00              | 0.00                                   | 200.00                             |
| 2. Secretary                                   | 75.00               | 26.30                                  | 75.00                              |
| 3. Treasurer                                   | 100.00              | 11.09                                  | 50.00                              |
| 4. Board Tools                                 | 75.00               | 0.00                                   | 125.00                             |
| 5. Admin. Committees                           |                     |                                        |                                    |
| a. Finance                                     | 200.00              | 0.00                                   | 250.00                             |
| b. Membership                                  | 75.00               | 102.40                                 | 125.00                             |
| c. Public Relations                            | 100.00              | 0.00                                   | 100.00                             |
| d. Membership Grant                            | 65.00               | 0.00                                   | 65.00                              |
| <b>C. Delegates, Travel &amp; Affiliations</b> |                     |                                        |                                    |
| 1. State Council                               | 200.00              | 0.00                                   | 0.00                               |
| 2. State Convention                            | 0.00                | 0.00                                   | 650.00                             |
| 3. National Convention                         | 800.00              | 0.00                                   | 0.00                               |
| 4. Annual Meeting                              | 50.00               | 0.00                                   | 150.00                             |
| 5. Workshops                                   | 100.00              | 0.00                                   | 100.00                             |
| <b>D. Financial Support for the League</b>     |                     |                                        |                                    |
| 1. Lake Michigan ILO                           | 25.00               | 25.00                                  | 25.00                              |
| 2. State PMA                                   | 1386.00             | 1162.50                                | 1500.00                            |
| 3. National PMP (75%)                          | 1097.25             | 736.24                                 | 1110.00                            |
| 4. LWV-Ed Fund (25% option)                    | 365.75              | 368.12                                 | 370.00                             |
| <b>E. Bulletin</b>                             |                     |                                        |                                    |
| 1. Supplies                                    | 20.00               | 2.45                                   | 20.00                              |
| 2. Postage                                     | 350.00              | 153.92                                 | 350.00                             |
| 3. Printing                                    | 650.00              | 305.25                                 | 725.00                             |
| <b>F. Educational Activity</b>                 |                     |                                        |                                    |
| 1. Member Directory                            | 175.00              | 154.68                                 | 175.00                             |
| 2. Program                                     |                     |                                        |                                    |
| a. National                                    | 25.00               | 37.95                                  | 86.25                              |
| b. State                                       | 25.00               | 0.00                                   | 86.25                              |
| c. Local                                       | 50.00               | 553.44                                 | 200.00                             |
| 3. Voters Service                              | 100.00              | 300.00                                 | 100.00                             |
| 4. Art in the Park                             | 75.00               | 0.00                                   | 75.00                              |
| <b>G. Position Support</b>                     |                     |                                        |                                    |
| 1. Action                                      | 100.00              | 0.00                                   | 100.00                             |
| <b>H. Miscellaneous</b>                        |                     |                                        |                                    |
| 1. Corporation Filing Fee                      | 10.00               | 10.00                                  | 10.00                              |
| 2. Fall Membership Event                       | 300.00              | 0.00                                   | 100.00                             |
| 3. Holiday Brunch                              | 300.00              | 340.36                                 | 350.00                             |
| 4. LWV Identification Buttons                  | 0.00                | 96.10                                  | 0.00                               |
| <b>LVWED GRANT SERVICE ACCT.</b>               |                     |                                        |                                    |
| (ADDITION)                                     |                     | 611.88                                 |                                    |
| <b>TOTAL EXPENDITURES</b>                      | <b>7549.00</b>      | <b>5686.40</b>                         | <b>7782.50</b>                     |

## Annual Meeting Information

April 30, 1996

The Annual meeting for the Appleton League of Women Voters will again be held in the Barber and Teakwood Rooms of Lawrence University (upstairs in the Downer Commons Building). The program will include discussion of the many activities of this year as well as decisions for our league in 1996-97. Guests are welcome. Please plan to attend this yearly event!

### Schedule

|                |                              |
|----------------|------------------------------|
| 5:30 - 6:00pm  | Reception                    |
| 6:00 - 7:00pm  | Dinner                       |
| 7:00 - 10:00pm | Business Meeting and Program |

A unique vegetarian meal will be served. Wine and mineral water will be served at the reception. The cost for the reception and dinner is \$15.00.

To make reservations, return the following form to Sue Silton.  
Reservations must be made by April 25th.

---

Name \_\_\_\_\_

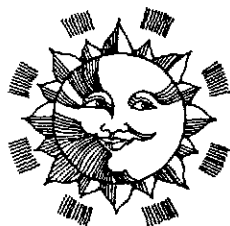
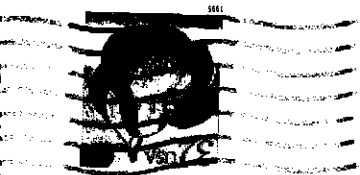
Guest \_\_\_\_\_

Please mail check for \$15.00 for each reservation and this form by April 25th to:

Sue Silton  
540 River Road  
Appleton, WI 54915

Anne Norman  
2530 S. Lawe St.  
Appleton, WI 54915-2003

THE LEAGUE  
OF WOMEN VOTERS  
P. O. Box 1281  
Appleton, WI 54912



# ANNUAL MEETING

## APRIL 30, 1996



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## October 1996 Bulletin

**PRESIDENT**  
Terry Bergen  
735-4780

**BULLETIN EDITOR**  
Marcia Hittle  
731-8876

### *President's Message*

### ***WHETHER YOU HAVE TIME OR NOT -- VOTE!***

We had our first board meeting of the year on September 10, primary election night. As I convened the meeting I noticed that of the ten or twelve women assembled in my living room, I was the only one who did not have a red/white/blue "I Voted" sticker on my lapel. I had changed out of my work clothes for the meeting; the sticker is still affixed to the blazer I wore that day. The members of the LWV Appleton board are among the most busy and over-extended individuals in Appleton and they still found time to vote in a primary election. I'm proud to be part of this group and I ask you to use their example when you hear people say on November 5th, "oh, I don't have time to vote."

Deb Cronmiller did an outstanding job on the Congressional and Assembly forums. We have many voter service projects coming up between now and November 5th, so call Deb if you want to help. We need it!

I am still recruiting members to the board. I regretfully inform you that Michele Missner and Gretchen Wilcox resigned their positions. We have Michele's one-year directorship open, the Natural Resource Chair open (Sue Kinde stepped into the Treasurer's post when Gretchen resigned), and the Membership Chair position open. As you read this I will be calling for volunteers for these portfolios. If I call you, please say yes. Barb Hoffman has been appointed to the board as State and National LWV liaison from the Appleton board; we welcome her experience in these areas.

-- TERRY

### **OCTOBER 1996 CALENDAR**

October 12, Saturday, LWVWI Issues Briefing, Milwaukee

October 15, Tuesday, Housing Committee  
6:30 p.m. Peggy's Restaurant

October 15 & 17, Election Debates, Paper Valley Hotel, 7:30 p.m.

October 28, Monday, County Budget Hearing  
6:30 p.m., Outagamie County Courthouse

November 11, Monday, City Budget Hearing  
7 p.m., Appleton City Hall

## **VOTER SERVICE EVENTS PRECEDE FALL ELECTION**

The League of Women Voters sponsored two forums in anticipation of the September 10th primary elections. Both these forums were co-sponsored by *The Post-Crescent* and Time Warner Cable, which rebroadcast the forums numerous times during the week before the election. The first forum brought together the four Republican 57th Assembly District candidates. The second forum featured both the Democratic and Republican candidates for the 8th Congressional District seat, vacated by Toby Roth.

The League has also been working in collaboration with some other local groups to get out the vote. Before the November 5th general election, the League will work to register voters at the local high schools and at Lawrence University. Additionally, we are working with AAUW to register voters in conjunction with some of their upcoming events. Wal-mart stores, as part of a nationwide corporate initiative to register voters, allowed the League to set up a display table during a week in September, to educate individuals on how to register to vote. Anyone interested in registering voters should contact Debra Cronmiller, Voter Service Chair, to coordinate other registration sites in Appleton.

For the November 5th election the League and Time Warner will sponsor debates for the 57th Assembly district and the 8th Congressional district. The candidates for the 57th are Republican Steve Wieckert and Democrat Peter Waldman. For the 8th Congressional district the candidates are Republican David Prosser and Democrat Jay Johnson. These debates will be held October 15 and October 17 at 7:30 p.m. at the Paper Valley Hotel in Appleton. Anyone interested in suggesting questions for these debates should contact Debra Cronmiller at 830-2284.

A special thanks to Terry Bergen who contributed immeasurably to the success of the forums.

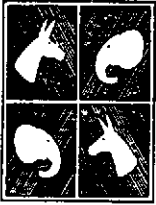
I am anticipating an excellent turnout at the upcoming debates. Any League member, attending the debates, is invited to an impromptu meeting to be held immediately following the debates at Crockett's in the hotel lobby. We will use this opportunity to discuss the demonstrated strengths and weaknesses of the candidates for our own individual decision making purposes.

-- Debra Cronmiller

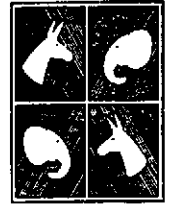
### **BRIEF NOTES FROM ....**

Sue Kinde: The Lake Michigan Inter-League Group will hold its Annual Meeting on October 18-19 in Hammond, Indiana. Tours of brown field sites in Gary, Hammond, and East Chicago are scheduled for Saturday. Call me for further information: 734-5759.

Barb Hoffman: The LWVWI Issues Briefing will be held in Milwaukee on Saturday, October 12. Contact me to arrange a carpool: 734-3627.



## **ELECTION NIGHT REPORTERS AND OBSERVERS NEEDED**



Thank you to all the people who participated in the Observer Corps last year by attending City Council, Outagamie County board, or school board meetings. This is a good way to get acquainted with local government. I need volunteers to start again this fall. Remember -- this is easy! All you have to do is watch! (AND WEAR YOUR LEAGUE BUTTON. Call me if you need one.)

Also, many thanks to everyone who helped with the spring election reporting to Voter News Service. Outagamie County has lots of area to cover. We need 56 people to cover the BIGGIE, the presidential election on November 5. I hope everyone will be willing to participate as this is a primary funding source for League. We are paid by the number of precincts we cover. Also, local leagues are chosen for future reporting contracts on the basis of past performance. So it's very important that we have a member at each polling place.

Just think -- no ticket sales -- just an hour of your time whereby you are really a part of the democratic process. Please call 733-4823 and sign up now!

-- SUE EICH

## **LWV HOUSING COMMITTEE GEARS UP FOR A NEW YEAR**

The Housing Committee will hold its first meeting on Tuesday, October 15 at 6:30 p.m. at Peggy's Restaurant on College Avenue. Anyone who is interested is encouraged to attend. We will discuss action for this year. Committee members are interested in doing a tangible project that will have a measurable effect on affordable housing in our community.

Our Housing Conference from last year continues to impact our community. Our area not-for-profit housing providers are currently working together with speaker Cathy St. Clair from Chicago on interagency software to increase services for the homeless and those in need of housing assistance. This collaboration is a direct result of our conference.

The Housing Committee will represent the League on the Partnership Project Housing Coalition this year. We are setting up interviews with families and singles who have lived in low income housing and with landlords who have rented it to them. The Coalition is trying to understand and dispel the myths and misconceptions about those in need of housing assistance.

If you have any questions about the Housing Committee or would like to attend our first meeting, please call me at 954-1684.

-- Karon Sandberg

## **KARON SANDBERG REPRESENTS APPLETON LEAGUE AT LWVUS CONVENTION**

I was fortunate enough to be sent by the Appleton League to the National LWV Convention in Chicago this summer. The experience was an education in democracy as well as a confirmation of the power one individual can have on a community and a nation. At least 1,500 women from across the country gathered together to make decisions that will affect the League in the next two years.

I joined the Wisconsin delegation and met many members from throughout the state, including Mary Jo Tietge, the State President. The roll call of the states was done in the order of when the states first allowed women to vote. Having been born in 1960, I have always taken the right to vote as a given. I had not realized that in some states less than 20 years earlier women had not been allowed to vote. Each state president gave a brief description of what projects their Leagues had done in the past few years. I was amazed at the diversity of projects, including Motor Voter, education, housing, and literacy, just to name a few. It confirmed that each League is very in tune with the need of its own community and effective in addressing those needs.

Opening remarks by U. S. Senator Carol Moseley-Braun reflected on how far women have come politically, but reminded us of how far we still have to go.

The second day featured motions and questions concerning current LWVUS positions, issues and non-recommended items for consideration for the national program. I was amazed at how organized many state Leagues were who were pushing for the adoption of non-recommended items, including "Initiative to Renew the LWVUS", "Finish the Fight", "Cleaning Up Local Campaigns", and "Building Sustainable Communities". The discussions and motions made during this session were a perfect example of democracy at work. Everyone who wanted to be heard was given the opportunity to speak and ask questions. I really felt that this allowed all members to cast an educated vote, which is the true core of what the League is all about.

I was moved by the enormous number of women who had come together. When I sit in my small committee meetings here in Appleton, I sometimes feel our effect goes unnoticed. Seeing 1,500 women all come from their small committee meetings in their communities made me realize that together we make a big difference.

I was only able to attend the conference for two days and I missed the vote which selected the national program, "Making Democracy Work." I'm sure I missed some very heated and fascinating discussions. I hope to be able to attend an entire convention sometime in the future, as it was truly an educational and emotional experience.

-- KARON SANDBERG

### **ACTION IN YOUR NAME**

The League spoke at the August 15th public hearing in favor of the Valley Transit proposal to offer evening bus service in the Fox Valley. Valley Transit presented a consultant's plan proposing route changes, funding and governing options, and service hours.

The public hearing was well attended by the disabled population who rely heavily on the transit service. League echoed their call for extended evening hours. The proposal is to extend service until 10 p.m. League also expressed disappointment that midday service has to be reduced because of cost constraints in order to extend service into the evening. However, all felt that loss was a fair trade to get the evening hours.

-- Beth English



## 1996 FINANCE DRIVE REPORT

Thanks once again to our many contributors, especially those members who so strongly support the League financially and with their time. As always, it is a pleasure and an honor to be associated with an organization of such quality.

In August finance drive letters were sent to all Appleton League members, and to 20 other individuals and 27 businesses. There was an excellent and immediate response (and I couldn't get into the Post Office box without accepting the position of treasurer -- but that's another story!)

As of September 10, 1996, contributions are:

|                    |               |
|--------------------|---------------|
| Member             | \$782.50      |
| Member Ed Fund     | 175.00        |
| Non-Member         | 740.00        |
| Non-Member Ed Fund | <u>100.00</u> |
|                    | \$1797.50     |



-- Sue Kinde and Sue Silton, 1996 Finance Drive Chairs

## TREASURER'S REPORT

Look for your dues renewal envelope in this bulletin, and feel free to choose the sustaining membership or add a contribution (new treasurer speaking! Also I encourage you to buy several copies of *This is Appleton* of which we have a considerable inventory!)

Tributes have been paid to Helen Heil at our Annual Meeting and through the Helen Heil Housing award, but I must add that her treasurer's books are impeccable: accurate and precise. An auditor would find information carefully recorded and easy to track. Thanks to Gretchen Wilcox who served as treasurer through the summer, and Sue Silton for her help.

-- Sue Kinde

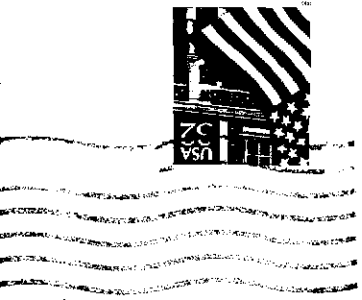
## WELCOME, NEW MEMBERS !!

SUE DE BRUE joined the League in response to the events surrounding the spring mayoral election. While working at the polls on March 19, she was fortunate enough to "talk League" with one of our election night reporters who expressed concern over poor voter turnout. She is eager to "do whatever is needed" in League and hopes to focus on Voter Service. Sue has tremendous energy, working two jobs and becoming involved "wherever she can." Sue lives at 523 W. Atlantic St., Appleton, 54911 and can be reached at work: 749-6187 or home: 730-0168.

JANE DWYRE GARTON has recently joined the League, attracted by the "Membership Without Guilt" slogan used in our brochure. She is particularly interested in juvenile and governmental issues and supports the League's work in these areas. Jane has two daughters who are very active in VISTA and she hopes to grow through League, supporting and encouraging their work. Currently, Jane is the Executive Director of Public Relations at UW Fox Valley and still teaches one journalism class there. She lives with her husband and daughters at 39 Fox Point Drive in Appleton and can be reached at 739-6699 or at work: 832-2611.

-- Terri Miller

Beth English  
3650 Chappell Dr.  
Appleton, WI 54915-5582



THE LEAGUE  
OF WOMEN VOTERS  
P. O. Box 1281  
Appleton, WI 54912



*You are Invited to*

**EXAMINE STATE ISSUES**  
with the  
**League of Women Voters of Wisconsin**

**Saturday, October 12, 1996**

8:30 a.m. to 2:45 p.m.

Sheraton Inn Mayfair, Milwaukee/Wauwatosa  
2303 North Mayfair Road  
Milwaukee/Wauwatosa, WI 53226



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## November 1996 Bulletin

### MEMBERSHIP CHAIR

Stevie Schmidt  
733-8782

### PRESIDENT

Terry Bergen  
735-4780

### BULLETIN EDITOR

Marcia Hittle  
731-8876

## CONSENSUS TIME FOR K-12 FINANCING STUDY

Let your voice be heard about the education of the children of Wisconsin. The Appleton League, along with the other Leagues from around the state, is entering Phase 2 of the study on the financing of K-12 schools. Please come and express your views as we come to consensus on this issue.

NOVEMBER 14, Thursday, INFORMATIONAL MEETING

NOVEMBER 21, Thursday, CONSENSUS MEETING

Both meetings will be held at 7 p.m. in the Conference Room at the Appleton Public Library.

In preparation for the two meetings, members are urged to reread the four "Study Guides" which were included in the *Forward* (Nov., 1995, Jan., Feb., Sept., 1996). If you need copies of any one, or all of these guides, call Mary Hoglund at 734-0058 and she will mail copies to you. In addition to the study guides, supplementary materials are included on the next several pages of this bulletin. Be sure to bring it with you to the meetings. (continued on next page)

## NOVEMBER 1996 CALENDAR

November 1, Friday, 8th District Congressional Debate  
9 p.m., Appleton Public Library

November 14, Thursday, K-12 Financing Study  
Informational Meeting, 7 p.m.  
Appleton Public Library

November 5, Tuesday, Board Meeting  
5:30 p.m., Sue Kinde's, 250 River Road  
7:45 p.m. ELECTION NIGHT REPORTING

November 21, Thursday, K-12 Financing Study  
Consensus Meeting, 7 p.m.  
Appleton Public Library

November 11, Monday, City Budget Hearing  
7 p.m. Appleton City Hall

## K-12 FINANCING CONSENSUS (continued)

At the Informational Meeting on November 14, Michel Clark, Supervisor of Financial Services for the Appleton Area School District, will provide a brief, layman's explanation of the Aids Formula, Revenue Caps, and Equalization, and answer any questions you may have in these areas. His goal will be to give us a general understanding of these aspects of school financing. So, leave your calculators and abacuses at home. You won't need them. The rest of the meeting will be devoted to a review of the LWV-WI's current positions on school finances (see below), and a discussion of:

1. School Aids Formula and Revenue Caps
2. 2/3 Financing (Equalization of funding and spending)
3. Public and private school choice
4. Charter Schools
5. DPI

### CURRENT LEAGUE POSITIONS ON SCHOOL FINANCES:

**To Promote equal educational opportunity for each child through an equitable state aids formula while retaining substantial program and personnel responsibilities in the local district; to support a system of state elementary and secondary education which includes:**

1. **an educational aids formula that primarily equalizes funds raised at similar taxing rates, and secondarily, equalizes spending per students, with the following qualifications: a.) a system of financing that ensure that a child's opportunity for a good education is not limited by the fiscal ability of the local district and that the state will assume a significant amount of education financing; b.) a system of financing that promotes equality in educational opportunity with emphasis on instructional costs and adjusted funding for students with special educational needs;**
2. **substantial control of school programs and personnel by the local school district;**
3. **reorganization of school districts into K-12 systems.**

At the second meeting on November 21, the members will reach consensus on the following questions:

### CONSENSUS QUESTIONS:

1. Do we want to retain this wording, add to, or subtract from it?
2. Does the 3-tier formula that went into effect in 1996 satisfy the position in terms of equalizing funding and equalizing spending per student?
3. Do you favor school choice within the public schools; do you favor school choice for private schools, including religious schools? If so, do you favor co-signed vouchers to parents, to schools, or to schools and parents?
4. Do you support the state assuming 2/3 or more of school funding?
- 5a. If necessary, should taxes be raised to fund schools?
- 5b. What other steps should be taken, i.e. keep or make revenue caps on schools more stringent, impose spending limits on schools and/or other governmental bodies, impose salary freezes, etc?
6. If some things can't be funded or need to be reduced, what areas should they be?

### THE CONSENSUS PROCESS:

To help you to put the November discussion and consensus meetings in perspective, and to understand why your input is very important, here is a brief review of the overall process:

#### PHASE 1:

1. Topics for the state study are suggested at Lively Issues meetings conducted by local Leagues. The State Board proposes one or more of these suggestions to the State Convention for debate. One topic is adopted for study. (This procedure will begin again for the next study topic at our January 1997 Lively Issues meeting.)

# **DON'T FORGET -- ELECTION NIGHT REPORTING TUESDAY, NOVEMBER 5, 1996**

## THE CONSENSUS PROCESS (continued)

2. A state-wide study committee is formed. (For the current, two-year school financing study, Jean Peerenboom, Green Bay, is the chair; Mary Hoglund, Appleton, is a member.) The committee researches and publishes material for the general membership through the *Forward* and local league publications. (The Issues Briefings for 1995 and 1996 included panel discussions on the issues surrounding K-12 Financing.)
3. After researching and gathering information, the committee formulates consensus questions and submits these to the State Board for approval.

## PHASE 2:

In this phase, the consensus questions are presented to the general membership for discussion and debate. (The current "K-12 Financing" study is at this stage in the process.) Members are asked to read the materials that have been provided and to come to the meetings prepared to discuss policy questions. We are asked to be informed, but not to be experts. Attention will focus on current issues surrounding "K-12 Financing."

We will have a week to digest the information and the implications of what we discuss at the November 14 meeting before we meet again to come to consensus. The consensus process is a group agreement. Winnie Doxsie has agreed to be our facilitator and to keep us on track.

(See LWV publication: *In League*, "Program: Study and Action," 1989, pp. 10-1 through 10-14, for a more in-depth explanation of League programs.)

After all the Leagues in the state have mailed their responses, the State Committee will consolidate these responses and propose a position to the State Board and, finally, to the State Convention in Green Bay next May where it will be voted on by the delegates. The consensus will then become the new LWV position on school financing.

So, be sure to be there on November 14 and 21 to learn about school financing and help decide the League's position on these issues.

-- Mary G. Hoglund  
Chair, Education Committee

***Fox Cities Greenways Meeting  
Tuesday, November 12, 7 p.m.  
Ruholz Nature Preserve***

***Speaker: Bob Jakel  
Topic: Kaukauna's trail plans  
Plus: New slide show***

# FINANCING PUBLIC SCHOOLS

## Glossary of some common terms

**GENERAL SCHOOL AID:** Aid that finances the general education program of each school district. Besides equalization aid, several disequalizing aids are paid from the same allocation pool: County Handicapped Child Education Board Aid; Special Adjustment Aid; Property Reassessment Aid; Minimum Aid; and Supplemental (TIF) Aid.

**EQUALIZATION AID:** This general aid guarantees each student a minimum tax base to support his/her education. If the district tax base falls below the minimum amount, the state supplements the local tax base up to the guaranteed level.

**MINIMUM AID:** Districts that are either not eligible for equalization aid or receive very low payments per pupil, are eligible for a minimum, flat aid per pupil. The minimum aid amount varies depending on the district's median household income (according to the most recent federal census data).

**PRIMARY COST CEILING:** 110% of previous year's state average shared cost per pupil used in calculating primary equalization aid.

**SECONDARY EQUALIZATION AID:** The second of two aid levels, this one for "high" costs, i.e. those that fall above the primary cost ceiling. This is based on a lower guaranteed tax base, thus reducing the percent shared with the state. A district with a tax base above this second level can receive **NEGATIVE** secondary aid that will **REDUCE** any primary aid calculated for primary equalization aid.

**ZERO-AID DISTRICT:** A district that receives no equalization aid because of the high property value that supports each student, and/or the high level of per student cost that negates any primary aid calculation.

**NON-EQUALIZING AIDS:** These are state aids that use funds directly from the funding equalization allocation yet are somewhat in opposition to a school district's ability to pay. Some make adjustments for lost or decreasing tax bases; another attempts to provide some level of aid to all school districts.

**CATEGORICAL AIDS:** Aids that come from the state or federal governments outside of the equalization pool of funds. They finance or reimburse specific programs and are allocated by a flat amount per student served or percentage of cost for the program, i.e. integration aid, transportation aid, bilingual/bicultural aid, handicapped children education aid. In the last decade, there has been a dramatic increase in the number of categorical aid programs. In 1984-85, there were 11 categorical aid programs. In 1994-95, there were almost 30 programs which accounted for \$368.6 million or 15% of total school aid.

**TOTAL COST PER STUDENT:** The total cost of the school district divided by the number of students served. It includes instruction, support services and non-program expenditures.

**WEIGHTED STUDENT:** A means of assigning numerical value to the cost of providing an education for students with differing educational needs. For example, a regular student could be assigned a value of 1.0, while a mildly disabled student might rate 1.5, a severely disabled student 3.0, a homebound student 4.0.

**SUPPORT SERVICE COSTS:** Expenditures that include pupil services, instructional staff services, administration, building maintenance, transportation, food services, etc.

**CAPITAL OUTLAY/DEBT SERVICE COSTS:** Expenditures that result in the acquisition of, or addition to, fixed assets (such as buildings, large equipment, etc.) They are limited by a prescribed cost allowed for principal and interest payments.

## **GLOSSARY (continued)**

**ADMINISTRATIVE COSTS:** Costs for activities that have as their purpose the general regulation, direction, and control of the affairs of school districts.

**INSTRUCTIONAL COSTS:** Costs for teachers, aides, and materials used within the classrooms.

**FOUNDATION PLAN:** A system of state education funding that requires a minimum level of taxation from each school district (see RLE); the state makes up the difference (if any) between a state-determined foundation level of funding per student and the local funds raised when the school district taxes at the required rate.

**MILL RATE:** Represents the amount of money to be collected through taxes for every \$1,000 of property value. (A mill rate of 10 means \$10 to be collected for every \$1,000 of property value.)

**TAX BASE:** The value of the property available to be taxed.

**GUARANTEED TAX BASE PLAN:** The state guarantees a minimum tax base per pupil. If a district's tax base is below this guaranteed tax base per pupil, state equalization aids make up the difference between the district's actual tax base and the state guaranteed tax base.

**REVENUE CAPS or LIMITS:** These limits restrict the amount of revenue a district may raise and, thereby, restrict the per pupil amount a district may spend. "The original law called for the sunset or elimination of the limits in 1997-98 unless action was specifically taken to retain them. Wisconsin Act 27... made them permanent." (LWV Study Guide, 11/95, p.6)

**EQUALIZED VALUATION:** The assessed valuation of a piece of property multiplied by a Wisconsin Department of Revenue factor in order to have equalized valuation reflect the fair market value of the property.

**OVERRIDING REFERENDA:** A formal voting process for district taxpayers that would be necessary to raise taxing levels above that allowed by the state. These can accurately reflect the will of the voting public. The actual referenda and public preparation in anticipation of the vote can cause added taxpayer expenses on a regular basis for some school districts.

**CHARTER SCHOOLS:** Wisconsin law s118.40 is a state law which grants a group the right to organize a new school. The charter school concept releases the school from state, federal and local regulations and allows the group, such as teachers, would-be educators or parents, to finance the school's operation with public money. Wisconsin's charter school program was established with the 1993-95 budget bill. Revised in 1995, a school district now need only notify the State Superintendent of its intention to establish a charter school and include a description of the proposed school. Districts also need to include quantifiable performance standards in their contracts with charter schools.

**TIF:** Cities and villages can create tax incremental financing districts on "blighted" urban land to fund redevelopment. As development proceeds and the land becomes more valuable, municipalities use the added taxes generated to make improvements on the property: sidewalks, sewers and roads. But during the life of the TIF, which can be up to 23 years, school districts receive tax revenues based only on property's original value. In some communities, where there may be several TIF districts, the loss of revenues can be substantial. TIFs exist in about half of Wisconsin's 427 school districts.

# School Choice: Pro and Con

There are two types of school choice plans under discussion in the state of Wisconsin at this time:

## 1) PUBLIC SCHOOL CHOICE

This would allow tax dollars to follow a public school student to the PUBLIC school of his/her choice. This will be debated in the Legislature during the session that begins Jan. 9. The Joint Finance Committee will take it up first. The committee delayed action on it because of questions. Amendments will be submitted and the Joint Finance Committee is scheduled to take it up again in early January.

If approved, this program would begin in the 1997-98 school year. The transferring student's home district would pay tuition at the lower of the two districts' costs. (Now, students who attend school outside their home district pay the bill.)

The proposal would limit student transfers to three percent of enrollment in 1997 and to no more than 10 percent by 2005. In crowded districts, school boards would be able to limit transfer requests. In addition, districts would be forbidden to recruit gifted students and athletes.

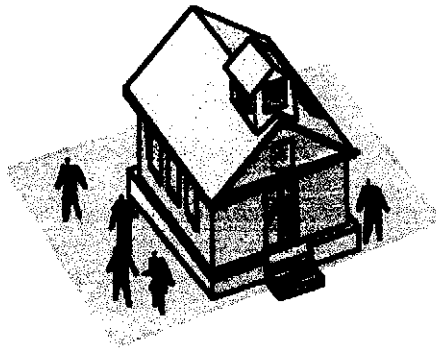
**OTHER STATES' EXPERIENCES:** There are 18 states with open enrollment. In Minnesota, a total of 113,000 students (about 14%) attend school outside their home districts. Nebraska started its program in 1990 with 567 students. Today, there are about 10,000 transfer students.

**PRO:** Proponents say public school choice would foster competition in academic programs, thus strengthening academics in all districts. It would also allow schools to specialize, in effect reducing duplication of costly programs and facilities. It would also allow parents to enroll their children in schools near to their places of employment, thus easing day care and transportation problems.

**CON:** Opponents have said competition is not what's needed to make public education better. Instead more money for programs and equipment would allow schools to offer equal opportunities. They fear a financial drain in districts with a higher percentage of low-income and minority students, that would damage not only the schools but also the neighborhoods in which they are located.

## 2) PRIVATE SCHOOL CHOICE

Definitely the more controversial of the two, the private choice plan challenged the separation of church and state when it was expanded in the '95-97 state budget



to include church-affiliated schools. It is facing a court challenge and the State Supreme Court will hear arguments in February.

As passed by the Legislature, this program only applies to the Milwaukee School District at this time. However, there is a push to expand it to other districts.

Similar to the public school choice plan, it would give parents tax money so their children can attend parochial schools. It is limit-

ed to those families with an income of less than 1.75 times the poverty level and the total number of students allowed is capped.

The program was developed to address what some see as serious needs in the Milwaukee School District. In May 1994, only 39% of the Milwaukee Public School 1990 freshman class graduated. Those who graduated did so with a D+ average.

**PRO:** Proponents say this will benefit poor, low-achieving children who previously have been unable to attend private schools. A Wisconsin Policy Research Institute report in July said, "Citywide, 21% of parents choose private schools. But in the poorest neighborhoods, about 7% of children are in private schools, compared with 30% in the rest of the city and 33% among (students of) public school teachers."

**CON:** Many contend it is unconstitutional and violates the separation of church and state for tax dollars to go to religious school tuition.

A Harvard study from earlier in 1995 questioned the academic benefit of the program. UW-Madison professor John Witte, who participated in the study, was quoted in news articles as saying that while parents whose children were in private non-religious schools under the choice program, overwhelmingly preferred the private schools their children attended, the students showed no significant academic improvement.

The other argument: The potential loss of 7,000 students from the Milwaukee Public Schools along with the state aid dollars that follow them would have a negative financial impact on the public school system.

**SCHOOL CHOICE:** There are three types of choice plans:

1. Public school choice allows tax dollars to follow a public school student to the public school of his/her choice. The transferring student's home district would pay tuition at the lower of the two districts' costs. Now, students who attend school outside of their home district pay the bill.
2. Intradistrict transfers: Students can choose any school within their own district.
3. Private school choice: Public tax money would pay tuition for students in parochial schools. This is part of the 1995-97 state budget and would only apply to the Milwaukee School District. It is being challenged in court.



# FALL DEBATE SCHEDULING CHALLENGE

There has been nothing normal about Fall 1996 for League's Voter Service activities. Unlike in previous elections, the League experienced a great deal of difficulty actually securing times and places for debates to be held.

The 57th Assembly debate between Democrat Peter Waldman and Republican Steve Wieckert was held on October 17th at the Paper Valley Hotel. This debate was scheduled originally for the 15th but the candidates had a JC debate that day and were not interested in two debates in one day. The debate was rescheduled for Monday, October 14th. Time Warner Cable and the League started to advertise the debate only to be contacted on the Friday before the debate by the candidates to be told they would prefer not to debate the same night the Green Bay Packers were on national television. Frantically, we were able to reschedule for the 17th. Though the live audience was smaller than we have seen in the past, the content of the debate was very good.

The 8th Congressional Debate between Democrat Jay Johnson and Republican David Prosser has been equally difficult to schedule. The Johnson campaign originally denied our request to debate. After a great deal of badgering, good and bad press and some real perseverance on our part, Johnson did consent to provide a time for a debate. The time he gave us was Friday, November 1, 1996 at 9:00 PM. We took it. Time Warner Cable, however, had all its production equipment and personnel committed at that time so the League used some Education Fund money to purchase television production. Time Warner will rebroadcast the tape four times between Friday night and election day. The Paper Valley also was unavailable on the 1st so we scrambled to find another venue. Terry Bergen was able to secure the Appleton Public Library as a site for the debate despite their having to remain open beyond the regular business hours.

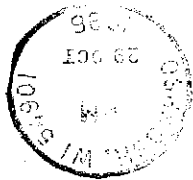
I would encourage as many League members as possible to attend the Friday night debate. Due to the time, we are not anticipating a terribly large turn out but would still like to have audience participation.

Remind any non-registered voters that they may still register to VOTE in the November 5th General Election at the City Clerk's office, 6th Floor, City Hall, Appleton, until the day preceding the election or at the Poll on election day. To register, you must be 18 years old, eligible to vote and at your residence at least 10 days prior to Election Day. Bring one form of ID to the Clerk's office or the Poll.

Most important, however, encourage everyone you come in contact with to VOTE.

-- Debra Cronmiller

Beth English  
3650 Chappell Dr.  
Appleton, WI 54915-5582



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



# ELECTION COVERAGE

Before you vote on November 5,  
tune to Channel 4 for these uncut, commercial  
and analyst-free candidate debates

## WISCONSIN ASSEMBLY DISTRICT 57

|                      |         |                      |         |
|----------------------|---------|----------------------|---------|
| Thursday, October 24 | 6:00pm  | Thursday, October 31 | 6:00pm  |
| Saturday, October 26 | 10:00am | Saturday, November 2 | 10:00am |
| Monday, November 4   | 7:00pm  |                      |         |

## U.S. CONGRESSIONAL DISTRICT 8

|                      |        |                    |        |
|----------------------|--------|--------------------|--------|
| Saturday, November 2 | Noon   | Monday, November 4 | 6:00pm |
| Sunday, November 3   | Noon   | Monday, November 4 | 8:00pm |
| Sunday, November 3   | 6:00pm |                    |        |



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## December 1996 Bulletin

### MEMBERSHIP CHAIR

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## HAPPY HOLIDAYS!



### *President's Message*

LWV-Appleton appeared in October at the county and in November at the city with statements to the Board and Council on the budgets. Our absence in both venues last had been noted. Elected and appointed officials expressed their appreciation for our return in 1996. Thank you, Beth English and Sue Eich!

It's been an interesting autumn in local politics -- the Appleton mayoral shuffle, a Republican defeat in the 8th Congressional district, Fox Valley Unites public sector fund raising which resulted in almost zero support, and Jim Schuette's first round as County Executive. One of our own members, Peter Waldman, was a candidate in the race for the 57th State Assembly District. This race exemplified good politics -- it was substantive and civil, and the candidates presented a clear choice for the voters. Congratulations to both Peter and Steve Wieckert for a race well run!

There is an interesting idea floating around town trying to accumulate support. The concept is to televise the Appleton City Council meetings. When people call the League to suggest that we support the effort, I say two things: 1) We (LWV-Appleton) tried it and we didn't have enough volunteers to make it work, and 2) since the County Board meetings are conducted in virtual invisibility, unlike the City Council, those meetings are the ones that should be televised. After my initial skepticism, I have come to the conclusion that the plan to televise City Council meetings may actually fructify, and perhaps League should help.

(continued on next page)

### DECEMBER 1996 CALENDAR

December 3, Tuesday Board Meeting 5:30 p.m.  
Sue Silton's, 540 River Road

December 7, Saturday HOLIDAY BRUNCH  
10:30 A.M.  
Paper Valley Hotel  
Briarwood Room

*President's Message (continued)*

Alderman Karen Harkness believes it will cost \$15,000 to purchase the necessary equipment. She says volunteers will operate the video camera. Time Warner has agreed to re-broadcast the tape. Just prior to the budget adoption, the City Council voted down Karen's resolution by 1 vote, but it will return. Please give me a call if you would like to help either to lobby for the resolution, operate the video camera or initiate a parallel effort to televise the County Board meetings.

I am pleased to announce that Stevie Schmidt has accepted the position of Membership Chair. Please welcome Stevie back to civilianhood (Stevie spent many years on the City Council) and pass on new membership referrals to her. Sue Siltan has accepted a position on the board (Director of Meetings), filling a vacancy left by Michele Missner's resignation. We are very happy to have Stevie and Sue join us on the Board. We still need a Natural Resources Chair -- please.

I wish you and yours a wonderful holiday season.

-- TERRY



**The  
Housing  
Partnership**  
of The Fox Cities, Inc.

## HOUSE BUILDING KICK-OFF EVENT

We've talked about housing for two years now, it's time we stop talking and start building. The Housing Committee invites all League members, families and friends to work with the Housing Partnership in rehabilitating a house at 210 N. Locust Street in Appleton on Saturday, January 18th from 8:30 a.m. - noon.

A few hours of your time will actually increase affordable housing in our community. Master builder Jim Wenner will supply all the tools, safety equipment and instruction. All you need to do is wear sturdy shoes and bring your family and friends to help. The Housing Partnership will be working on this house every weekend until April so, if you are interested, you may sign up at the house for other work dates as well, or if you can't come on the 13th, but would like to help on another weekend, just let us know.

Have some fun, make it a family community service event, or just learn a few construction tips for yourself, but whatever you do -- be there. Call Karon Sandberg at 954-1683 and sign up to make a difference.

-- Karon Sandberg

## **ACTION IN YOUR NAME**

**Ordinarily, lobbyists and League members make strange bedfellows. However, when lobbyist Joseph Strohl made Sue Kinde and me aware of proposed changes to Wisconsin DNR rules affecting disposal of soil contaminated by leaking gas station tanks, we joined him and others in opposing the regulations. We were unable to personally attend the public hearings in Manitowoc, so the following letter was sent:**

November 14, 1996

Mr. Lawrence J. Lester  
Bureau of Remediation and Redevelopment  
P.O. Box 7921  
Madison, Wisconsin 53707-7921

Dear Mr. Lester,

The Appleton League of Women Voters opposes revision to chs. NR 419, 518, and 718, Wis. Adm. Code relating to remediation of soil contamination through landspreading as proposed. The Appleton LWV bases our opposition on our land use policy. Our policy states that the impact of proposed programs and projects should prevent irretrievable damage to natural resources and not damage the community.

The Appleton LWV is concerned that contaminated soil may not be properly handled or contain heavy metals under these proposed changes. Our concern is that the rules don't go far enough to protect the public health.

We are asking that the revisions contain provision for introduction of petroleum degrading microorganisms to the contaminated soil, that the landspreading property be posted, and that there is notification of landspreading passed on to any future owners of the property. The rules must include testing for petroleum soluble contaminants and heavy metals and periodic environmental monitoring. Care must be taken to control runoff.

We would like to echo concerns already raised by the Sierra Club, Citizens for a Better Environment, and the County Boards of Calumet and Manitowoc Counties. The proposed rule changes must be modified before proceeding.

Thank you for your consideration.

Beth English  
Vice President, Appleton League of Women Voters

**I have heard from former State Senator Strohl since the public comment period. He told me the review board is looking to relax clean air regulations in southeastern Wisconsin to allow landspreading to occur in that area. (Landspreading allows evaporation of petroleum into the air.) He and others are drafting local ordinances that counties could enact should they oppose this practice. Manitowoc and Calumet counties have already passed ordinances prohibiting landspreading of contaminated soil in their counties.**

**If you would like more information about what landspreading is supposed to accomplish, I will share what I have learned.**

**Beth English, Action VP**

# BUDGET STATEMENTS

Outagamie County Board Public Hearing on the 1997 County Budget -- Monday, October 28, 1996

Good Evening. My name is Terry Bergen, President of the Appleton League of Women Voters. We would like to commend Jim Schuette and his staff for his first budget as County Executive. This budget addresses the changing needs of county residents and offers some creative solutions.

We would also like to thank the County Board, at this time, for the support they have given to creation of the county dog trail and the creation of the CE trail. Both are proving to be popular successes and would not have been created without the financial backing of the County Board. We hope, as the county looks to \$3.5 million in 1997 highway expenditures, that plans will be made to allow pedestrian and bicycle right of way along county roads.

We are happy to see further progress in this year's budget toward providing adequate juvenile services. The move to staffing the youth and family services facility with primarily county staff is positive. The design of the facility, with juvenile intake, secure detention, and sheltered care, should provide the continuum of care necessary for youthful offenders. We are happy to see the collaborative efforts between the Human Services Department, United Behavioral Health, and the Appleton School District in providing in-community education with the Unity Program. It stands as another example of Human Services partnering with private community organizations to provide care to county residents.

We would like to thank the County Board for offering the Domestic Abuse program a financial safety net as it moves toward privatization. The program has grown tremendously and has offered the county services previously gone unrecognized.

Finally, we would like to see a successful phase-out of General Relief. The \$150,000 grant offers the county the latitude to set up a self-perpetuating system of relief. With county help a free clinic can be set up. The clinic is much more likely to be successful with seed money from the county.

Thank you for the opportunity to speak to you this evening. I wish you good luck with your budget deliberations.

\*\*\*\*\*

Appleton City Council Public Hearing on the 1997 Appleton City Budget -- Monday, November 11, 1996

My name is Terry Bergen and I am President of the Appleton League of Women Voters.

The League commends Reg De Broux, Tim Hanna, and the Appleton City Council for their orderly progression through the budget process despite the uncertainty created by recent events. We take this opportunity to remind the public that the confusion surrounding the 1996 Appleton mayoral elections would not have occurred if the voter turnout in April had been higher. All eligible voters should participate in every election.

The League has spent the last year studying the issue of youth at risk in our community. The League  
(continued on next page)

## **BUDGET STATEMENTS** (continued)

considers services to youth to be a high priority for all government units in our community. The city has an obligation to maintain a wholesome, safe community for our youth and it does so in many different service areas.

The Appleton Park and Recreation Department offers outstanding, comprehensive services to youth. Organized sports, playground activities, city pools, and the On the Hill Series offer safe and stimulating activities for youth in this city. We endorse the Parks and Recreation Department's service plan for 1997.

The League supports the Appleton Police Department's efforts in prevention of juvenile crime, in particular the highly effective Police Liaison Program in the Appleton Public Schools. League encourages continued city financial support of this program, including the new position for the alternative high school. The League also supports the addition of 3 officers and the Mobile Data Terminals included in this budget.

Valley Transit provides public transportation to kids who must get to work and school. The League supports the proposed evening hours included in this budget. As W-2 is implemented, families will be facing many challenges. Affordable transportation to work will increase a family's chances of a successful transition off of public assistance. An effective public transportation system is essential to the economy of a community, particularly in the current labor shortage. We believe that the Appleton City Council should provide leadership to the other municipalities of Valley Transit by showing strong support of the system and the proposed evening hours.

The League congratulates the City of Appleton on the completion of the Appleton Public Library expansion. It is impressive that the expansion project was accomplished without a single day of service interruption at the library. The library is yet another critical service to the youth of this community. More than 4,000 children enrolled in the 1996 children's summer program, indicating the public's support of youth programming at the library.

Our closing point is a renewed request to place a high priority on planning. The city grows and with growth comes significant issues of service levels, public safety and quality of life. These serious concerns require continuous comprehensive and professional planning. Spending restraints and low taxes are beneficial in the short term, but the city must look to the future to ensure that the quality of the economy, the infrastructure, the public safety and the city services remains high while at the same time practicing prudent fiscal management.

We wish you well in your budget deliberations. Thank you for allowing us to appear tonight.

*Holiday  
Brunch*

Saturday, December 7, 1996

10:30 a.m.

Paper Valley Hotel

Briarwood Room

\$13 per person

Guest Speaker: Curt Solberg

Landscape Architect

City of Appleton Parks and Recreation Department

Call Stevie Schmidt for reservations - 733-8782

Beth English  
3650 Chappell Dr.  
Appleton, WI 54915-5582

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



# SEASON'S GREETINGS







# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## January 1997 Bulletin

### MEMBERSHIP CHAIR

Stevie Schmidt  
733-8782

### PRESIDENT

Terry Bergen  
735-4780

### BULLETIN EDITOR

Marcia Hittle  
731-8876

### *President's Message*

## PLANNING FOR 1997

Happy New Year to you all. As always, one of my favorite holiday obligations is the LWV Holiday brunch and this year it was particularly nice. Kurt Solberg gave a moving and informative presentation on the Wisconsin Land Trust and the Greenways Project. Thank you to Sue Kinde for arranging Kurt's presentation and thank you to Stevie Schmidt and Holly Park for planning the event.

I invite you to ring in 1997 with League on January 16 at the Lively Issues Meeting. Lively Issues is your opportunity to influence what League studies and acts on in the next year. This is a year we also decide on what the State League studies for the next two years. Complex and interesting issues exist locally and statewide for League to examine. Many Appleton League members have opinions. On the state level, Deb Cronmiller wants to explore the social and health impact of managed medical care, and Barb Hoffman is intrigued with the issues surrounding women in the state penal system. On the local level, I would like to study financial and budget policy at the city and county. Helen Nagler always has a human services study idea, and it's time we looked at local public education again. Come to the meeting and throw your own ideas into the mix. Lively issues is always lively, sometimes to the point of rowdy. It is our League's archetype consensus exercise and always worth your time.

Lawrence University has asked us to co-sponsor candidate forums for the Department of Public Instruction State Superintendent elections. There will be a primary election in February and a general election in April. Lawrence has a grant from the Mielke Foundation to produce the debates. Deb Cronmiller, Cheryl Barnes and I will be working on these with Lawrence, and we need your help. Please call me if you will help us plan publicity, be a timer or a moderator, or develop questions for the candidates. I will announce our meeting schedule at the Lively Issues meeting on the 16th.

If I don't see you on the 16th, I will hope to see you at the Housing Partnership work day on the 18th.  
-- Terry

### JANUARY 1997 CALENDAR

- |                      |                             |           |
|----------------------|-----------------------------|-----------|
| January 7, Tuesday   | Board Meeting               | 5:30 p.m. |
|                      | Sue Kinde's                 |           |
|                      | 250 River Road              |           |
| January 16, Thursday | Lively Issues Meeting       | 7 p.m.    |
|                      | Holly Park's                |           |
|                      | 511 East South River Street |           |
| January 18, Saturday | House Rehabilitation        |           |
|                      | 8:30 a.m. - noon            |           |
|                      | 210 N. Locust Street        |           |



# The LWWUS Future Plan Needs You!!! YOUR VOICE YOUR VISION

## WHERE WILL WE BE IN 2025?

Barbara Hoffman and Marcia Hittle participated in the regional session on future plans for the national LWW on December 7th in Milwaukee. Similar sessions will be held throughout the country in the next few months. We were encouraged to dream about what we would like the LWWUS to be in the next ten years. After all of the responses from the various states are coordinated and prioritized, we will meet again in the spring for round two. At that time we will talk about implementing the dreams. For those of you who would like to participate in this process without driving to the meetings, you can do so by computer. Here's how to subscribe to the **LWWUS Future Plan Listserv**:

Regardless of the internet provider that you have, you will need to send email to the following address:

**listserv@thecity.sfsu.edu**

The body of your message will be

**subscribe lwvfutureplan your first name your last name.**

For example if your name is Jane Doe your message would be

**subscribe lwvfutureplan Jane Doe**

That's it. You will receive a confirming message from the list owner with a several page manual. The only thing that is critical to remember is the address of the list which you must use to send messages to other subscribers. That address is

**lwvfutureplan@thecity.sfsu.edu**

*Good Luck!*

*Resolution: The LWW of Appleton commends the State League, including Sarah Jane Kennedy, Program VP; Jenne Beerenboom, state K-12 Financing chair; and Mary Foglund, state committee member and local chair, for the excellent work done on the K-12 Financing state study. We appreciated (1) Forward Study Guides, (2) Issues Briefing speakers, (3) quality of consensus questions.*

## LIVELY ISSUES -- Our yearly planning session

If you have an issue that you believe warrants study DON'T MISS Lively Issues. Mark your calendars for Thursday, January 16th at Holly Park's house at 511 East South River Street, 7 p.m. This meeting always sparks discussion and debate on local and state topics that we as League members feel need to be addressed. Even if you don't have a personal issue, come and join the vote, which will determine which topics to pursue for next year's local and state studies. These proposed studies will be presented to the members at the Annual Meeting in April for final approval.

KEEP IN MIND these questions as you think about a possible study:

- \* Does it fall within League Principles?
- \* Does the League already have positions that can be applied to the proposal?
- \* Is there current and potential member interest in the topic?
- \* Is the issue one on which government action is needed? Possible?
- \* Will the League's involvement with the issue make a unique impact?  
Will it increase the League's influence and credibility?
- \* Will the League be able to draw on allies?

NOW IS THE TIME to let your voice be heard. It promises to be a lively and interesting meeting of League minds. JOIN US!!

-- Holly Park

## GEARING UP FOR 1997 ELECTIONS

The League of Women Voters is starting to prepare for the spring elections. In anticipation of the February 18th Primary Election, the League and Time Warner Cable will co-sponsor telecast forums for all opposed and unopposed city aldermanic and county district supervisor seats which are up for election.

Cindi Hesse, Appleton City Clerk, has expressed a sincere desire to have more declared candidates for the spring election. The turnout thus far has been poor. The last day to file with the city clerk for either City Council or County Board is January 7, 1997. If you are aware of anyone interested in running, but uncertain of the procedures for declaring themselves as a candidate, please have them call Terry Bergen at 735-4780, Cindi Hesse at 832-6224, the League's Line at 738-7766, or Debra Cronmiller at 426-0150.

In addition, two School Board seats are up for re-election this spring. Ken Sager and John Mielke's seats will both be contested. The deadline for registering as a candidate for School Board is January 20th. Contact the School Board at 832-6161 for information on how to declare your candidacy.

At the state level, the Appleton LWV will try to coordinate a televised debate between the seven declared candidates for Superintendent of the Department of Public Instruction. Time Warner Cable has generously offered their production talents and additional air time for this event. Other sponsors and coordinators are still being sought. Dates and times will be announced soon.

-- Debra Cronmiller

Debra Cronmiller  
1012 W. 4th St.  
Appleton, WI 54914

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



## HOUSE REHABILITATION

Come and bring your families and friends to work with the Housing Partnership in rehabilitating a house at 210 N. Locust Street in Appleton on Saturday, January 18th from 8:30 a.m. - noon.

Master builder Jim Wenner will supply all the tools, safety equipment and instruction. All you need to do is wear sturdy shoes and BE THERE. Call Karon Sandberg at 954-1683 and sign up to make a difference.

**Coming up in February -  
JUVENILES AT RISK PANEL DISCUSSION  
Wednesday, February 12, Activity Room, Avenue Mall  
Watch your February LWV Bulletin for details.  
MARK YOUR CALENDARS NOW!!!**



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin

February 1997 Bulletin

MEMBERSHIP CHAIR

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BULLETIN EDITOR

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731-8876

*President's Message*

**IF THEY CALL YOU, SAY YES !!**

At the last board meeting, we took action to activate the Nominating Committee for the 1997-98 year. The nominating committee has the responsibility to build a board for the League. They do this by cajoling the most talented of our membership to sign on. My two-year presidency is winding to a close, so the committee will have the challenging task of persuading someone new to take on that job. The office of Treasurer will be open; the Natural Resources Chair is still open and several directorships as well.

My stint as president has been one of the most rewarding experiences of my career. The reason it was so rewarding was that the boards assembled by the nominating committee in the past two years were outstanding, stellar in fact. The individual board members each brought a unique skill and style to the board and to our local program. It is easy to have fun and to feel productive when talented people pull together.

A significant indicator that I have had a positive experience is that I will be available for another portfolio next year. I will not sink into hibernation as one would expect of a burned out volunteer. I'm not burned out, I am stimulated. So, if the Nominating Committee calls you to ask you to serve on the Board, say YES. I recommend the experience!

-- TERRY

**FEBRUARY 1997 CALENDAR**

Feb. 4, Tues. Board Meeting 5:30 p.m.  
Sue Silton's, 540 River Road

Feb. 12, Wed. Juveniles at Risk Panel Discussion  
7 p.m. Appleton Area School District's  
Community Room, Avenue Mall

Feb. 15, Sat. LWVWI Legislative Day  
State Capitol, Madison

Feb. 18, Tues. PRIMARY ELECTION

Feb. 18, Tues. Lively Issues Meeting  
7 p.m., Holly Park's  
511 E. South River St.

Feb. 22, Sat. House Rehabilitation  
8:30 a.m.-noon  
210 N. Locust Street

# LEAGUE EVENTS RESCHEDULED DUE TO **WINTER** WEATHER

## LIVELY ISSUES

The new date for our annual program planning meeting is Tuesday, February 18; same time and place as originally scheduled last month: 7 p.m., Holly Park's house, 511 East South River Street. January's cold and snow have given us all an extra month in which to come up with creative program suggestions for next year. Take a few minutes to review the article in the January bulletin about choosing our local program. The January issue of FORWARD discusses the state program planning process. Please bring these two publications with you to the meeting.

## HOUSING REHABILITATION WORK DAY

Our work date with the Housing Partnership at the house at 210 N. Locust Street has been rescheduled for Saturday, February 22nd from 8:30 a. m. - noon. Cold weather forced us to cancel our work date on January 18th. For those of you who planned to join us, we hope that you can still make it, and for those of you who were busy, we hope this new date allows you to participate.

Bring spouse and kids, make this a family community service activity. A few hours of your time will provide a home for a low income family in Appleton. Please call Karon Sandberg at 953-1683 if you will be able to attend.

## NOVEMBER 1996 ELECTION NIGHT REPORTING

The Appleton League's precinct coverage percentages were much higher for the fall election than they were for last spring's election, so we are definitely improving. This was the first time that we did reporting for parts of Calumet County. The figures from Voters News Service are:

Calumet County -- 100% coverage, 10% bonus

Outagamie County -- 94% coverage, 5% bonus

AP does not give us any feedback, but we assume that all the AP reporting went well because they continue to ask us to participate. Thanks for all the hard work!

We will be reporting on the February 18th primary election. We have been asked to have 1-3 people in place at the courthouse. Beth English and Helen Nagler have accepted this assignment. Election reporting is one of our main sources of fund raising for League, so this is an important task.

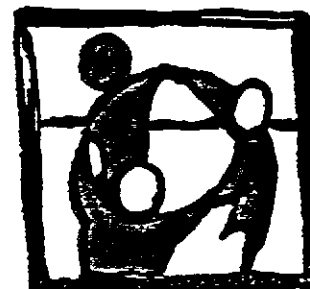
-- Sue Eich

# PANEL DISCUSSION: YOUNG CHILDREN AT RISK

This is the second year of the Appleton League's "Juvenile's at Risk" study. Last year's study focused on teenagers, while this year's study concentrates on younger children from birth through seven. The committee is attempting to discover what actions or programs can help to keep young children from ever becoming "at risk" juveniles. A panel discussion addressing this issue will be held on Wednesday, February 12 at 7:00 p.m. in the Appleton Area School District's Community Room on the second floor of the Avenue Mall in downtown Appleton.

The panel participants will be:

Sally Casper, Executive Director, Wisconsin Committee to Prevent Child Abuse  
Judge Joseph M. Troy, Circuit Court, Outagamie County  
Chief D.J. Forcey, Neenah Police Department  
Mary Straumfjord, Appleton Area School District School Age Parent Coordinator  
Karen Dickrell, Associate Professor and Outagamie County Family Living Educator



The panel will be addressing these questions:

1. Children at risk: when does it start?
  - a) Has "at risk" status become a multigenerational problem in this community?
  - b) What do you see as the main predictors of "at risk" status?
2. What are you aware of that is being done in your area to address this issue?
3. How can we reach parents of children at risk?
4. How can we teach better parenting skills?
5. Family is the basic unit in our society: at what point should the community intervene?

This is a general meeting, open to the public and, of course, to all League members. Come and bring a friend. The issues that the panel will discuss are important to everyone in the community. Don't miss it!

-- Kate Wenning

## February 18th Primary Approaches

In a primary election on February 18th, the voters in the Appleton area will go to the polls to decide who will appear on the April ballot. A number of local and state races will be decided. At the state level, there will be seven candidates on the ballot in the race for DPI Superintendent. The candidates include: John Benson, incumbent, Linda Cross, Tony Evers, Eugene Hem, James Leonhart, Thomas Mysicka, and Gregg Underheim. The Appleton League, Lawrence University, the Mielke Foundation, and Time Warner Cable will sponsor a forum for these candidates on February 1st. Watch the *Post-Crescent* for the air times of the February re-broadcasts of this debate.

At the local level, the city's odd aldermanic districts will all be up for election. Currently, there are only three contested races. In the 5th District, incumbent Peter Hensler is being challenged by Edward Baranowski. Incumbent Ron Klemp, Sr. of the 7th District will be challenged by Marsha Brewer, and the 9th District race will be between incumbent Michael Smith and Bon V. Xiong.

Additionally, District 3 Court of Appeals incumbent Daniel LaRocque is not seeking re-election. The declared candidates for this primary race are: Roy Traynor, Michael Hoover, and Gary Sherman. The Bar Association of Appleton and Time Warner Cable have paired up to sponsor a forum for these candidates. Watch the local access station for information regarding the broadcast schedule.

-- Deb Cronmiller

## WELCOME NEW MEMBERS !!

**MARY ELLEN MARCUS:** 320 E. Wayfarer Lane, 54915 phone: 830-4137 (joined in October)  
Mary Ellen moved to Appleton from Minneapolis, where she served as local co-president and was on the State Board of the Minnesota League of Women Voters. She and her husband are both currently employed by Secura and have a son, Tom, at the University of Minnesota. Finance was one of her interests in the Minneapolis League, where she chaired the "Financing the State" study.

**KRIS WENSING:** 128 N. Union Street, 54911 phone: 830-0735 (joined in November)  
Kris is the Assistant Director of Alumni Relations at Lawrence University, where she works with Jan Quinlan. She is from Milwaukee and came to Appleton to attend Lawrence. She graduated in 1993 with a degree in government. She enjoys movies and concerts, and is interested in encouraging young people, especially young professionals, to get involved in government.

**VIVIAN WRIGHT:** 1121 W. Ridgeview Drive, 54914 phone: 954-5821 (joined in November)  
Vivian recently moved to Appleton from Aurora, Illinois, where she was very active in the LWV and the AAUW. She graduated from Milwaukee Downer College and taught high school English. Vivian served two terms as Illinois State President of AAUW, and was a founder of a coalition of women's groups called WOW (Women Organizing Women) in Aurora. She has a long-term interest in educational equity, and her LWV interests include voters' education and public policy.

**TERRY NOTO:** N2189 Municipal Drive, Greenville, 54942 phone: 757-7726  
(joined in December) Terry is an environmental lawyer, originally from Baltimore. She spent twelve years in Alexandria, VA., and worked for the National Wildlife Association in Washington, D.C., lobbying for wetlands and clean water. Before that she was an appellate attorney for the Justice Department. Terry is currently busy with her young sons, Max and Sam. Her League interests include Greenways and Land Trust.

**MYRA HERWIG:** 1100 Grandview Road, 54911 phone: 734-0702 (joined in December)  
Myra is an Appleton native and works at Wisconsin Electric. She will be a great addition to the Appleton LWV because her interests are unlimited; she wants to learn and become a part of League's efforts in general. Myra takes occasional classes and enjoys golf, bridge, and reading.

Welcome to all these new members! We know that they will be a great asset to our organization and hope you will have the opportunity to meet them soon.

-- Stevie Schmidt, Membership Chair

## BRIEF NOTE FROM....

**Betty Breunig:** We had a wonderful meal at "Green Tomatoes" restaurant in Lebanon, N.H. thanks to all my League friends. We are moving to Hanover on February 3. New address: 80 Lyme Road, Apt. 320, Hanover, N.H. 03755



**ACTION ALERT AGAINST  
The Balanced Budget Amendment**

From: Becky Cain, LWVUS President and Eleanor Revelle, Program Chair

Early in this session, the House of Representatives is expected to vote on a constitutional amendment to require a balanced federal budget, followed shortly thereafter by a Senate vote. The League of Women Voters opposes any such amendment because it would eliminate important flexibility in U.S. fiscal policy and permanently allow a minority of Congress to control the federal budget.

Some people believe since the states are required to balance their budgets, the federal government should be also. A 1993 General Accounting Office report noted:

1. Many states are required to balance their operating budgets but not their capital budgets, allowing investments in roads, school construction, etc. The federal balanced budget proposal makes no distinction between operating and capital budgets.
2. States may require the governor or state legislature to submit or enact a balanced budget but not require that a year-end balance be achieved. Therefore, the states maintain the flexibility to deal with unexpected economic developments that can push a budget into deficit.
3. Many states have "rainy day" reserves they can draw on if their budgets are in deficit. No such funds would be possible under the federal balanced budget proposal.

**ACTION NEEDED:**

Please contact representatives and senators in Washington at once. (Capitol switchboard: 202-224-3121) Urge them to vote against any constitutional amendment to balance the federal budget, and keep up the pressure until Congress has completed action on the issue because such an amendment is an unsound proposal that endangers the economy.

**TALKING POINTS:**

Passage and ratification of this amendment would:

1. permanently limit the flexibility of U.S. fiscal policy, seriously endangering the economy by making it almost impossible for the federal government to stimulate the economy through deficit spending during times of recession. It would also make it very difficult for the U.S. to work with other countries to stabilize the global economy.
2. undermine majority rule in Congress by requiring a 3/5 majority for passage of any legislation designed to meet federal obligations that could produce a deficit, including natural disaster assistance and appropriations to cover major bank failures.
3. give rise to more confusing accounting practices as Congress attempts to get around the provisions of the amendment. Lawmakers would be faced with the intense pressure of cutting the deficit and still providing services and benefits, leading to "creative" accounting practices.
4. require cutbacks in government programs, with resulting economic dislocations and inequities in program cuts for the least powerful in our society.

**BACKGROUND**

In 1995 the House approved the Balanced Budget Constitutional Amendment by the necessary two-thirds majority but it failed twice in the Senate, once by a single vote.

Constitutional amendments must pass Congress by an absolute two-thirds majority of each house and then be ratified by three-fourths of the states, which translates to 67 Senate votes, 290 House votes, and 38 states to ratify it.

(continued on next page)

Debra Cronmiller  
1012 W. 4th St.  
Appleton, WI 54914

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



**ACTION ALERT AGAINST  
The Balanced Budget Amendment  
(continued)**

**LEAGUE POSITION**

The League shares public concern about the federal deficit but the solution to the deficit problem must not result in an abandonment of congressional responsibility. Current deficit reduction plans are on the right track. The five-year deficit reduction plan begun in 1993 is expected to reduce the deficit by two-thirds by fiscal year 1999.

Our political representatives must put aside this tactic that permits them from coming up with a viable and economic plan to balance the budget. A "quick fix" is unworkable.

Consistent, gradual reductions in the deficit should accomplish the deficit reduction we seek without the damaging economic and governmental ramifications inherent in a constitutional amendment requiring the federal budget to be in balance.



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin March 1997 Bulletin

## MEMBERSHIP CHAIR

Stevie Schmidt  
733-8782

## PRESIDENT

Terry Bergen  
735-4780

## BULLETIN EDITOR

Marcia Hittle  
731-8876

### *President's Message*

## IN - KIND

Most of you who know me well are aware of my peculiar affection for budgets and things financial. I see symbolism in budgets, metaphors and mysterious meanings, codes that can be cracked to better understand the entities they represent. I know, I'm weird, never said I wasn't in this regard.

Today we developed the LWV-Appleton budget for the FY year 1997/998. As budgets go, it is pretty unimpressive. Next year we will take in about \$8,000 and spend about \$8,000. Most of that represents the dues to our "mother" and "aunt", LWV-US and LWV-WI. Did you know that your \$32.50 annual dues pays less than the sum of what the Appleton League owes the state (\$19.50/member) and national (\$19.00/member)? In fact, on the face of it, we don't pay our own way, relying on non-member contributions to sustain a large part of our operations.

Like all budgets, the real story cannot be found on the surface. Sure, each member's dues do not support per member expenses, such as the bulletin, publications, and studies. However, there are many members who pay the sustaining level (\$47.50) and many members who contribute to the finance drive. Most significant, because it is invisible, are the thousands of subsidies the members contribute in terms of their time, their talents and their resources. Examples include: Marcia Hittle collating, folding, and stapling the bulletin every month after she has stood by a photocopier to reproduce it, instead of having it printed. Deb Cronmiller calling seven statewide candidates for a primary election forum the many times that the negotiations required, Sue Eich spending hours on the phone arranging our record-breaking earnings for Election Night  
*(continued on next page)*

## MARCH 1997 CALENDAR

- |                     |                                                                                |           |
|---------------------|--------------------------------------------------------------------------------|-----------|
| March 4, Tuesday    | Board Meeting<br>Barb Hoffman's<br>627 E. Brewster St.                         | 5:30 p.m. |
| March 18, Tuesday   | Unit Meeting<br>Juveniles at Risk<br>Michele Missner's<br>1428 W. Oakcrest Dr. | 7:00 p.m. |
| March 19, Wednesday | Unit Meeting<br>Juveniles at Risk<br>Sue Silton's<br>540 River Rd.             | 9:30 a.m. |
| March 19, Wednesday | Housing Committee<br>Kathy Kamp's<br>229 S. Durkee St.                         | 6:30 p.m. |

## April 1st - Only Fools Don 't Vote

The League is preparing to participate in numerous voter service activities in anticipation of the April 1st election. The following races will appear on the ballot:

SCHOOL BOARD: John Mielke (I), Ken Sager (I), Janet Van Asten.  
The League is contemplating a forum. Details are still pending.

JUDGE: There will be four judicial races in Outagamie County. The Appleton Area Bar Association and Time Warner Cable are presenting candidate forums in March. Watch you local listings for times and dates.

STATE DPI SUPERINTENDENT: John Benson (I), Linda Cross.  
A debate is being planned. The date of the debate is being coordinated among the candidates, Time Warner Cable, and Lawrence University/Mielke Foundation. Additionally, the League is requesting that the *The Post-Crecent* also sponsor the event. More information will be available in March in a separate mailing.

### APPLETON COMMON COUNCIL:

- 1st: Walter Kalata (I)
- 3rd: Karen Harkness (I)
- 5th: Peter Hensler (I), Edward Baranowski
- 7th: Ron Klemp (I), Marsha Brewer
- 9th: Michael Smith (I), Bon Xiong
- 11th: William Siebers
- 13th: Kathleen Meyer
- 15th: James Clemons
- 17th: Jo Egelhoff

The League is currently taping forums at the Time Warner Cable Studios. The forums include only the contested races. Airtimes are still pending. The League will provide you with the dates and times for broadcast in a special March mailing.

Remember to VOTE on April 1st and to encourage those around you to VOTE too.

-- Deb Cronmiller

### *President's Message (continued)*

Reporting, Sue Kinde jumping in her car at a moment's notice to haul a dolly full of *This is Appleton's* over to BANK ONE, Sue Siltan maintaining the data bases we cannot survive without... (Jan Quinlan once advised me never to recognize a League member individually because it is impossible to mention all the contributions made by the talented and generous membership)... Mary Hogle's numerous trips around the state for the Education study, the food provided by the "aerobics group" for each board meeting, Cheryl Barnes faxing press releases to dozens of media organizations, Kate Wenning mailing me extra copies of reports on the work she and her Juvenile Committee are doing, Karon Sandberg's wonderful barnyard sign-up sheet for the Housing Committee... These items may not be there in ink in our budget, but their image is reflected when you examine the budget in conjunction with the work accomplished by LWV -- and it *is* impressive.

-- TERRY

# LIVELY ISSUES - PROGRAM PLANNING FOR 1997-1998

Although turnout was small, the 10 League members who appeared at Holly Park's house enjoyed a lively and thorough discussion on local and state issues for next year's consideration. Recommended local issues included (ranked first to last):

1. **Public Transportation**

- \* Clarify and update our current position
- \* Is it a government service and in what capacity?
- \* If it is, what levels of service should be provided?
- \* Where does it rank as a priority?

2. **Quality Daycare**

- \* How do we monitor services due to W-2?
- \* How do we insure affordability, quality, and an adequate supply to meet the community needs?

3. **Budgeting Process for City and County**

- \* How does the city and county implement policy and procedure?
- \* How do these specific policies impact public financing?
- \* How is planning done for finance budgets?

4. **Educational Equity**

\* Do males and females share equally throughout k-12 years? If not, how is this reflected in education? What areas and ages?

Non-recommended areas for study included:

5. **Increased number of mental health patients on the county waiting list.**

- \* Suggestion of possible follow up study or action

6. **Commission for the airport.**

7. **Housing Authority/ Low Income Housing**

\* Action or follow up study to determine what is being done for the growing needs for low income housing.

State study recommendations were as follows:

1. **Natural Resources**

\* DNR- How and why has it become so politicized? What has happened with the public intervenor's office? What impact does this have on the environment and land use policies?

2. **Administration of Justice**

\* Women in the Justice System  
\* Policy and budget issues: Prevention vs. increased spending for correctional institutions.  
\* What are they being incarcerated for? What kind of sentencing do they receive? How are they treated?

3. **Social Policy**

- \* Impact of Year 2000 on statewide managed healthcare.

**Coming up in April:  
ANNUAL MEETING - Tuesday, April 29  
Be there to choose the League program for next year.  
Mark your calendar now!!!**

## STUDY TRIES TO CUT RISKS TO KIDS

When does a child slip into that shadowy and dangerous category called at-risk?

The Appleton League of Women Voters has been wrestling with that question for over a year in its "Juveniles at Risk" study. They started by looking at teens, but it soon became clear that in order to peel back the layers of criminal and dysfunctional behavior for some answers, they had to peel back the years.

This week the league asked five people with assorted perspectives to put the question under the microscope of their professional expertise. There was Wisconsin Committee to Prevent Child Abuse Executive Director Sally Casper, Neenah Police Chief D.J. Forcey, Outagamie County Circuit Judge Joseph Troy, Appleton School District School-Age Parent Coordinator Mary Straumfjord and Karen Dickrell, associate professor and Outagamie County family living educator for the University of Wisconsin-Extension.

They came up with what we all know deep down to be true. A child can become at-risk heartbreakingly early. In infancy. In the womb. Even earlier when you think about the thoughtless, irresponsible behaviors young people often engage in before conception, like misusing alcohol and drugs, ignoring safe sex and engaging in abusive dead-end relationships. These are not promising surroundings for nurturing a new life.

Babies need parents ready and able to be committed, competent and caring, said Dickrell. They need secure attachments to thrive. If they don't get it from their parents, the rest of us have to jump in. We are getting a little better at jumping in, from breaking down some barriers that keep agencies from sharing meaningful information about kids to passing legislation that makes it easier to terminate parental rights.

But every trip down the road of intervention leads back to the need for prevention. Teen moms and dads are a case in point. Even as school-age parenting programs like Appleton's teach, encourage and connect teens with every resource possible to help cement a bond between them and their babies and head off abuse, instructors also know they are trying to break a multi-generational cycle. Many of these girls grew up sexually and physically abused, with no dad in the home. "Somebody wasn't there for them," said Straumfjord.

Casper cited a neonatal home visitation program that has seen dramatic success in cutting abuse of children under age five in Hawaii, and has other states including Wisconsin interested. Hawaii screen families of newborns, found the one in five who would "need to be taken by the hand" and honed in on them with resources.

The UW-Extension also aims at parents of newborns, sending its "Parenting the First Year" newsletter out monthly to new parents in Winnebago and Outagamie counties. Individuals can do their part too, when it comes to other people's kids. As Casper noted, research shows that kids can grow up in the most horrific home situations and still come out OK. The reason they do is either because they realized early that it is their parents - not them - who are screwed up, or some other adult in their life - teacher, Scout leader, neighbor, coach - treated them like they were something.

"We are stakeholders," said Forcey. "We have to invest ourselves from the cradle." Troy agreed. He would like to see more dollars for prevention, rather than "try and spend our way out of our social ills" by pouring the bulk of our dollars into corrections. Corrections, by the way, annually costs us more than triple the price a family pays to send a child to a state university.

Now, which price would we rather pay?

-- Kathy Walsh Nufer  
*Post-Crescent* Staff Writer

# JUVENILES AT RISK UNIT MEETINGS

Unit meetings for this year's Juveniles at Risk study will be held Tuesday, March 18 at 7 p.m. at Michele Missner's house, 1428 W. Oakcrest Drive, and Wednesday, March 19 at 9:30 a.m. at Sue Siltan's house, 540 River Road. Please plan to attend whichever meeting is more convenient for you. Materials from the study will be available for League members at the meetings. The consensus questions that we will be answering at the meetings are as follows:

1) Should the League advocate early intervention programs?

- a) Pre-prenatal care
  - i) pregnancy prevention
  - ii) drugs/alcohol prevention
  - iii) general education in child development
  - iv) multi-generational issues

b) Prenatal care

c) Home adjustment and "birth to one year" education

d) Programs in the "one to seven year" category

2) What mentoring programs should be developed for juveniles identified as "at risk" for early pregnancy?

3) Should support be provided to provisional child care workers, as defined under the Wisconsin Works program, to ensure that early developmental activities occur?

4) What programs should/might be offered by the following:

- a) Schools
- b) City government
- c) County government
- d) County extension
- e) Law enforcement
- f) Courts
- g) Other

Members of the Juveniles at Risk study committee this year are:

Kate Wenning, Chair

Sharon Fenlon

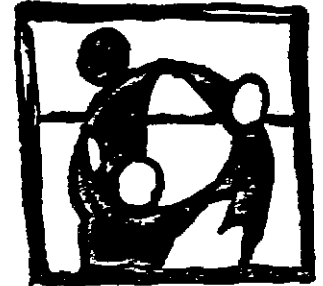
Kelly Koenen

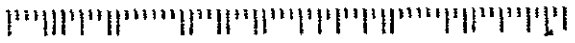
Anna Faye Dodd

Helen Nagler

Michele Missner

Sue Siltan

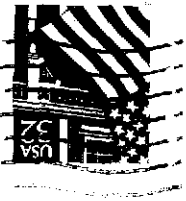




549143360

Debra Crommiller  
1012 W. 4th St.  
Appleton, WI 54914

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



## LEAGUE WORKDAY WITH HOUSING PARTNERSHIP A SUCCESS

On Saturday, February 22, about a dozen League members, spouses and kids ripped out windows, siding and doorways at the Housing Partnership's two houses on Locust Street. Jim Wenner, Construction Supervisor of the Housing Partnership, showed us how to use the tools of the trade, and we actually covered one of the homes with outside insulation. Repeatedly, members commented on how great it felt to actually see your work completed. Special thanks to a group of women from Lawrence University who joined us and diligently dug out the cellar. Thanks to all League members and their families who joined in and made a real difference. For those of you who couldn't come on the 22nd, the Housing Committee will continue to work at the houses at 210 N. Locust Street on Saturday, April 12th from 8:30 to noon. Please join us then.

The Housing Committee will be hosting the Helen Heil Community Award for 1997. We intend to present the award at the Housing Partnership Homes on N. Locust Street with a wine and cheese reception on Thursday, May 22. These homes will be completed and available for touring that evening. Watch for more details about this exciting event!

Next Housing Committee Meeting: Wednesday, March 19, 6:30 p.m., Kathy Kamp's,  
229 S. Durkee Street.

-- Karon Sandberg





THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin

April 1997 Bulletin

MEMBERSHIP CHAIR

Stevie Schmidt  
733-8782

PRESIDENT

Terry Bergen  
735-4780

BULLETIN EDITOR

Marcia Hittle  
731-8876

*President's Message*

**THANK YOU.**

The other night Deb Cronmiller called me and said, "All right, Terry !! Mother-to mother: is it really possible to be League President and still have a life?" I said yes, of course, and a very satisfying life at that. I didn't lie to her; my children are pleased my term of office is coming to a close. I tend to inflict citizenship rhetoric on them when I am in League mode, usually when they feel my time and mind would be more productively focused elsewhere, such as on their need for a new pair of jeans. But ultimately, the children and partners in Deb's life will be enriched by the vicarious experiences of the League President in their midst. The prenatal Cronmiller may not immediately see the value of the exercise, but eventually the tree will bear fruit for him/her, as well.

LWV Appleton is exceedingly fortunate to have the 1997/98 slate of directors that are presented in this Bulletin. Deb Cronmiller is privileged to have the opportunity to represent this extraordinary collective. I have said frequently over the past two years that the Appleton League Presidency involves, primarily, standing around looking modest while you are praised for the work of others.

I cannot adequately capture the depth and breadth of my tenure in League here, nor in a speech at the Annual Meeting. I have not had any single experience that is as enriching as League. The skills I've learned, the experience I've gained, the causes I have supported, and the people I have met have surpassed all my other spheres of activities. Thank you all for your individual contribution to League and to my life.

-- TERRY

**APRIL 1997 CALENDAR**

- April 1, Tuesday      Board Meeting      5:30 p.m.  
Sue Kinde's, 250 River Road
- April 12, Saturday      Housing Rehab Workday  
8:30 a.m. - noon  
210 N. Locust Street
- April 26, Saturday      CE Trail Planting Workday  
9 a.m. - noon, Liberty Hall,  
800 Eisenhower Dr., Kimberly
- April 29, Tuesday      Annual Meeting      5:30 p.m.  
Riverview Country Club  
1101 S. Oneida Street



## **EARTH DAY 1997**

### **Help Plant the Highway CE Recreation Trail**

Looking for an activity that you can really dig into? Want to bring a new member to a League activity? League member Vicki Milde is coordinating the landscaping of the CE recreation trail. And Sue Kinde ordered enough plant material to keep volunteers busy.

Saturday, April 26 from 9 a.m. to noon, LWV volunteers will be hoisting spades to plant hundreds of seedlings along the trail. Volunteers will be needed, rain or shine. LWV members will meet in the parking lot at Liberty Hall, 800 Eisenhower Drive, Kimberly. The ground may be soft, so wear boots and old clothes. Bring a garden trowel to use for planting. The plant material is small and won't take much effort to plant.

Call Beth English, 735-9917, if you would like to help to plant that day. Organizers would like a head count of volunteers. An alternate date has been set up for May 3, should the plants not arrive by the April 26 date. If there are any last minute changes, we will call you.

## **WELCOME, NEW MEMBERS !!**

**KELLY KOENEN** 320 River Road, 54915 phone: 993-8814 (joined in February)

Kelly and her husband moved here from Cedarburg, WI. in August. She is originally from Montana, and attended Marquette University Law School, where she met her husband. Kelly is currently at home with her two children, ages 6 and 1. Previously she worked as an attorney with the Department of Agriculture, specializing in natural resource and environmental issues. She had already been working on the LWV Juveniles at Risk committee. Her other interests include: needlework, reading, cross-country skiing, and the YMCA.

**DEBBY REELITZ-BELL** W7590 Lower Cliff Road, Sherwood, 54169 phone: 989-1774

(joined in March) Debby grew up in Connecticut and moved here from Chicago in November. Her husband is with AAL. Debby has recently started working for the Appleton Children's Museum in a newly created position of development and marketing, publicity, etc. Her interests in League are general, and her other interests include calligraphy and softball.

Welcome to both these new members!

-- Stevie Schmidt, Membership Chair



## **ANOTHER LEAGUE WORKDAY WITH THE HOUSING PARTNERSHIP**

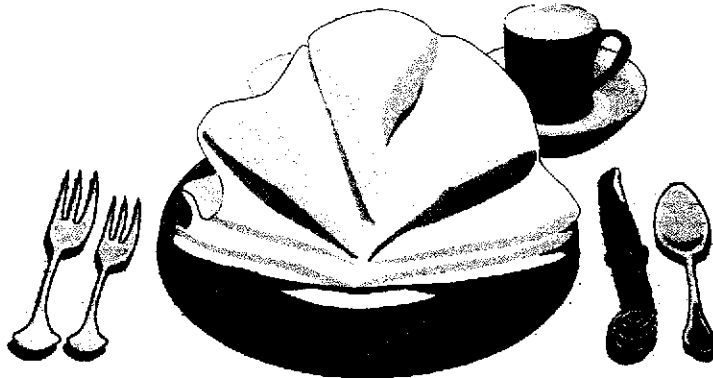
The Housing Committee has scheduled another work date with the Housing Partnership on April 12th from 8:30 a.m. to noon. We will continue working on the two houses at 210 N. Locust Street under the guidance of construction supervisor Jim Wenner. The Housing Partnership hopes to be ready to have us put siding on the houses. Last month's work date was very successful and very rewarding. Please invite your family and friends to join us in increasing low income housing in Appleton.

-- Karon Sandberg

**ANNUAL MEETING**  
**RIVERVIEW COUNTRY**  
**CLUB**

**1101 South Oneida**

**Tuesday April 29, 1997**  
**5:30 -6:00 Reception**  
**6:00-7:00 Dinner**  
**7:00-10:00 Business Meeting**



**Dinner will include Entree(chicken),  
salad, vegetable, potato, rolls  
beverage and dessert.  
Cost is \$15.00**

**Topics for discussion will include this year's study results,  
next year's proposed study, and approval of next year's Board  
among others.**

**PLEASE JOIN US! GUESTS WELCOME.**

**To make reservation, return the following form to Holly Park.  
Reservations must be made no later than April 20th.**

Name \_\_\_\_\_

Guest \_\_\_\_\_

Please mail check for \$15.00 for each reservation and this form to:

Holly Park  
511 E. South River St.  
Appleton, WI 54915 (749-1506)

# ANNUAL MEETING

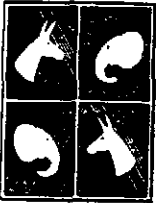
This Bulletin contains the following items which will be voted on at the Annual Meeting: the annual budget, the proposed local program, the new slate of officers for 1997-98, and the Juveniles at Risk consensus. Come to the Annual Meeting and make your voice heard. See old friends and meet new ones! Bring a guest! Don't forget to send your reservation form, which is included in this Bulletin, to Holly Park by April 20th.

## PROPOSED LOCAL PROGRAM 1997-98

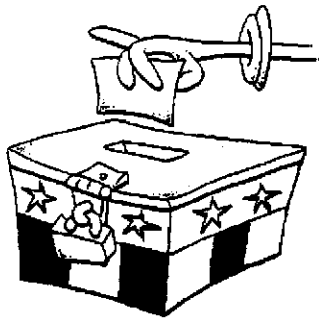
### Public Transportation

- \* Clarify and update our current position
- \* Is it a government service and in what capacity?
- \* If it is, what levels of service should be provided?
- \* Where does it rank as a priority?

V·O·T·E



## SPRING ELECTION APRIL 1, 1997



See the 1997 Spring Edition **VOTERS' GUIDE** published by the LWVWI and distributed to all league members for information on candidates for:

### Supreme Court

Walter F. Kelly  
Jon P. Wilcox (incumbent)

### State Superintendent of Public Instruction

John T. Benson (incumbent)  
Linda A. Cross

### Court of Appeals, District III

Michael W. Hoover  
Gary Sherman

## 1997-98 NOMINATION SLATE

|                      |                |
|----------------------|----------------|
| President            | Deb Cronmiller |
| First Vice President | Sue Eich       |
| Secretary            | Ann Le Mieux   |
| Treasurer            | Bev Wieckert   |

|                  |                              |
|------------------|------------------------------|
| 2 Year Directors | Kathy Kamp<br>Pat Schinabeck |
|------------------|------------------------------|

|                  |                             |
|------------------|-----------------------------|
| 1 Year Directors | Marcia Hittle<br>Sue Siltan |
|------------------|-----------------------------|

|                      |                                                   |
|----------------------|---------------------------------------------------|
| Nominating Committee | Terry Bergen, Chair<br>Sue Kinde<br>Pat McConnell |
|----------------------|---------------------------------------------------|

### Submitted by the 1997 Nominating Committee:

Pat McConnell, Chair  
Terri Miller  
Helen Nagler  
Stevie Schmidt  
Sue Siltan

Looking Ahead --

## STATE LWV CONVENTION

May 30-31, 1997      Green Bay

Meet League members from all parts of the state, and share ideas and strategies for local action and program.

Vote on the State Program for next year.

Let's send a big delegation from Appleton.

Watch for further details in the next Bulletin.

League of Women Voters of Appleton  
Juveniles at Risk Study 1996-97

The 1996-97 local study has been a continuation of the 1995-96 Juveniles at Risk study. This year the committee's focus has been on pre-conception to 7 year old children. Much of the committee's work was centered on reviewing the existing material provided by the National League (*Early Intervention for Children at Risk*) and other state and local agencies focusing on child abuse, pregnancy prevention, and at-risk children. The study was culminated with a panel discussion that included several state and local experts (see March, 1997 bulletin).

After the two unit meetings, March 18 and 19, 1997, the membership recommended and the Executive Board approved the following support positions. This consensus will be reviewed at the board meeting April 1, and will be presented for adoption by the general membership at the Annual Meeting on April 29, 1997.

- Support age-appropriate sex education in the schools for grades K-12. At appropriate levels abstinence based and prevention based education should be taught. Integrate units on child development, including early brain development, in biology and social studies classes. Drug and alcohol prevention programs in the schools should emphasize damage to the fetal brain.
- Encourage use of school facilities before and after school by local agencies (i.e., YMCA, AAL) for child care and other pre and post school activities.
- Advocate a child's right to a stable family situation. Foster care program should not be a permanent solution. Terminate parental rights in appropriate situations. Encourage teenage parents to consider adoption. Consider community resources, such as the Thompson Center for mentoring programs (foster grandparents). Promote home visits for new parents as a preventative of child abuse. Expand the use of the existing UW Extension parenting newsletter.
- Encourage good, affordable day care through a variety of venues, including on-site work facilities. Provide continuing education for day care providers. Teach safety rules and age appropriate behavior. Provide a clearinghouse for child care information and educational materials, including an equipment loan program, to encourage better facilities and better informed child care providers.

Note: Add the following under B to the 1996 Juveniles at Risk positions.

6. Support good Parks and Recreation Department programs for children including non-competitive activities for girls and parent/child activities. (1997)

LWV Juveniles at Risk Committee: Kate Wenning, Chair; Sharon Fenlon, Kelly Koenen, Anna Faye Dodd, Helen Nagler, Michele Missner, Sue Silton

## LWVNewBudget97

\* As of  
Feb 26, 1997

|                                     | 97-98          | 96-97          | 96-97          |                | 95-96          | 94-95   |
|-------------------------------------|----------------|----------------|----------------|----------------|----------------|---------|
|                                     | BUDGET         | BUDGET         | ACTUALS *      |                | ACTUALS        | ACTUALS |
| <b>INCOME</b>                       |                |                |                |                |                |         |
| A. Dues                             | 2600.00        | 2632.50        | 2403.50        | -229.00        | 2741.00        |         |
| B. Contributions                    |                |                |                | 0.00           |                |         |
| 1. Member                           | 1500.00        | 1100.00        | 1456.00        | 356.00         | 710.58         |         |
| 2. Member Ed Fund                   | 150.00         | 150.00         | 200.00         | 50.00          | 0.00           |         |
| 3. Non-Member                       | 1705.00        | 1900.00        | 1750.00        | -150.00        | 100.00         |         |
| 4. Non-Member Ed Fund               | 1750.00        | 1000.00        | 1916.99        | 916.99         | 0.00           |         |
| C. Other                            |                |                |                | 0.00           |                |         |
| 1. Community Service                |                |                |                | 0.00           |                |         |
| a. Election Night Reporting         | 100.00         | 400.00         | 1066.16        | 666.16         | 100.00         |         |
| b. Speaker's Bureau                 | 25.00          | 25.00          |                | -25.00         |                |         |
| 2. Memorials                        | 0.00           | 0.00           |                | 0.00           | 170.00         |         |
| 3. Interest                         | 150.00         | 150.00         | 67.59          | -82.41         | 195.68         |         |
| D. Miscellaneous                    |                |                |                | 0.00           |                |         |
| 1. Fall Membership Event            | 100.00         | 100.00         |                | -100.00        |                |         |
| 2. Holiday Brunch                   | 350.00         | 350.00         | 351.00         | 1.00           | 336.00         |         |
| 3. Annual Meeting Dinner            | 500.00         | 0.00           |                | 0.00           | 450.00         |         |
| 4. This Is Appleton                 | 50.00          | 50.00          | 579.00         | 529.00         | 5.00           |         |
| 5. Hmong Book Sales                 | 0.00           | 25.00          |                | -25.00         |                |         |
|                                     |                |                |                | 0.00           |                |         |
| <b>TOTAL INCOME</b>                 | <b>8980.00</b> | <b>7882.50</b> | <b>9790.24</b> | <b>1907.74</b> | <b>4808.26</b> |         |
| LWVED Withdrawal: Debates           |                |                | 1400           |                | 1200.00        |         |
|                                     |                |                | 11190.24       |                | 6008.26        |         |
| <b>EXPENDITURES</b>                 |                |                |                |                |                |         |
| A. Operating Costs                  |                |                |                | 0.00           |                |         |
| 1. General Supplies                 | 100.00         | 100.00         |                | 100.00         | 667.27         |         |
| 2. Telephone                        | 300.00         | 300.00         | 197.24         | 102.76         | 202.82         |         |
| 3. P.O. Box Fee                     | 60.00          | 60.00          | 58.00          | 2.00           | 58.00          |         |
| 4. Phone Answering Service          | 0.00           | 0.00           |                | 0.00           |                |         |
| 5. Audit                            | 50.00          | 50.00          |                | 50.00          |                |         |
| B. Board & Admin. Committees        |                |                |                | 0.00           |                |         |
| 1. President                        | 200.00         | 200.00         | 200.00         | 0.00           | 200.00         |         |
| 2. Secretary                        | 75.00          | 75.00          | 35.46          | 39.54          | 26.30          |         |
| 3. Treasurer                        | 50.00          | 50.00          | 93.54          | -43.54         | 11.09          |         |
| 4. Board Tools                      | 125.00         | 125.00         | 55.00          | 70.00          |                |         |
| 5. Admin. Committees                |                |                |                | 0.00           |                |         |
| a. Finance                          | 250.00         | 250.00         | 64.55          | 185.45         |                |         |
| b. Membership                       | 125.00         | 125.00         | 85.00          | 40.00          | 102.40         |         |
| c. Public Relations                 | 100.00         | 100.00         |                | 100.00         |                |         |
| d. Membership Grant                 | 65.00          | 65.00          | 32.50          | 32.50          |                |         |
| C. Delegates, Travel & Affiliations |                |                |                | 0.00           |                |         |
| 1. State Council                    | 200.00         | 0.00           |                | 0.00           |                |         |
| 2. State Convention                 | 0.00           | 650.00         |                | 650.00         |                |         |
| 3. National Convention              | 900.00         | 0.00           | 40.00          | -40.00         | 553.80         |         |
| 4. Annual Meeting Kit               | 150.00         | 150.00         |                | 150.00         |                |         |
| 5. Workshops                        | 100.00         | 100.00         | 50.00          | 50.00          |                |         |

## LWVNewBudget97

|                                 | 96-97          | 96-97          | 96-97                |               | 95-96           | 94-95           |
|---------------------------------|----------------|----------------|----------------------|---------------|-----------------|-----------------|
|                                 | BUDGET         | BUDGET         | ACTUALS              |               | ACTUALS         | ACTUALS         |
| D. Financial Support for League |                |                |                      |               |                 |                 |
| 1. Lake Michigan ILO            | 25.00          | 25.00          | 25.00                | 0.00          | 25.00           |                 |
| 2. State PMA                    | 1550.00        | 1500.00        | 1406.48              | 93.52         | 1550.00         |                 |
| 3. National PMP (75%)           | 1125.00        | 1110.00        | 1094.88              | 15.12         | 736.24          |                 |
| 4. LWV_Ed Fund (25% option)     | 375.00         | 370.00         | 368.12               | 1.88          | 368.12          |                 |
| E. Bulletin                     |                |                |                      | 0.00          |                 |                 |
| 1. Supplies                     | 20.00          | 20.00          |                      | 20.00         | 2.45            |                 |
| 2. Postage                      | 350.00         | 350.00         | 232.45               | 117.55        | 153.92          |                 |
| 3. Printing                     | 725.00         | 725.00         | 241.65               | 483.35        | 456.45          |                 |
| F. Educational Activity         |                |                |                      | 0.00          |                 |                 |
| 1. Member Directory             | 175.00         | 175.00         | 59.33                | 115.67        | 154.68          |                 |
| 2. Program                      |                |                |                      | 0.00          |                 |                 |
| a. National                     | 75.00          | 86.25          |                      | 86.25         | 37.95           |                 |
| b. State                        | 75.00          | 86.25          |                      | 86.25         |                 |                 |
| c. Local                        | 200.00         | 200.00         | 181.44               | 18.56         | 920.42          |                 |
| 3. Voters Service               | 300.00         | 200.00         | 2413.90              | -2213.90      | 300.00          |                 |
| 4. Promotional Public Event     | 75.00          | 75.00          |                      | 75.00         |                 |                 |
| G. Position Support             |                |                |                      | 0.00          |                 |                 |
| 1. Action                       | 100.00         | 100.00         |                      | 100.00        | 446.99          |                 |
| H. Miscellaneous                |                |                |                      | 0.00          |                 |                 |
| 1. Corporation Filing Fee       | 10.00          | 10.00          | 10.00                | 0.00          | 10.00           |                 |
| 2. Fall Membership Event        | 100.00         | 100.00         |                      | 100.00        |                 |                 |
| 3. Holiday Brunch               | 350.00         | 350.00         | 342.33               | 7.67          | 340.36          |                 |
| 4. Annual Meeting Dinner        | 500.00         | 0.00           |                      | 0.00          | 416.15          |                 |
| 5. Helen Heil Housing           | 0.00           | 0.00           | 170.00               | -170.00       | 96.10           |                 |
|                                 |                |                |                      | 0.00          |                 |                 |
| <b>TOTAL EXPENDITURES</b>       | <b>8980.00</b> | <b>7882.50</b> | <b>7456.87</b>       | <b>425.63</b> | <b>7836.51</b>  |                 |
| FUND BALANCES                   |                |                |                      |               |                 |                 |
|                                 |                |                | As of<br>End of 1997 |               |                 |                 |
| M&I CHECKING (Operating)        |                |                | 1322.97              |               | 290.83          | 495.64          |
| M&I SAVINGS (Operating)         |                |                | 6097.56              |               | 3320.44         | 5665.96         |
| M&I #63-56-6028                 |                |                |                      |               | 1727.19         | 1693.19         |
| M&I Money Market (Publications) |                |                | 7107.77              |               | 7089.17         | 7012.97         |
| LWVED Grant Service Acct.       |                |                | 2542.50              |               | 2193.63         | 2781.75         |
| <b>TOTAL ASSETS</b>             |                |                | <b>17070.80</b>      |               | <b>14621.26</b> | <b>17649.51</b> |
| INVENTORY:                      |                |                |                      |               |                 |                 |
| This Is Appleton: @6800 copies  |                |                |                      |               |                 |                 |
| Hmong in America                |                |                |                      |               |                 |                 |

Budget Committee:

Bev Wieckert, Terry Bergen, Sue Kinde, Karon Sandberg, Sue Silton



**THE LEAGUE  
OF WOMEN VOTERS OF WISCONSIN, INC.**

122 State Street, Madison, Wisconsin 53703-2500 608-256-0827 FAX 608-256-2853

February 7, 1997

Governor Tommy Thompson  
Room 115 East  
State Capitol  
Madison, WI 53702

Dear Governor Thompson:

The 1995-96 budget passed by the Wisconsin legislature contained troubling indicators regarding the status of our correctional policies in the state. The increase in general purpose revenue funds for the Department of Corrections budget was exceeded only by school aids and general revenue sharing. The continued emphasis on construction of multiple prison and juvenile detention facilities suggested that correctional policy decisions were reactive rather than results of carefully planned strategy. For these reasons, we were very pleased with your creation of a Task Force on Sentencing and Corrections whose scope of review extended beyond prison confinement and which could focus on the future of Wisconsin correctional policy.

The League of Women Voters believes the primary goal of criminal sanctions should be the protection of society and it should be accomplished through deterrence, incapacitation and reform. In our communication to the task force we urged the need for other effective responses to crime in addition to incarcerating those who endanger our communities.

We have carefully reviewed the final report of the Task Force on Corrections and have also met with several members of that group, including the one dissenter. We believe that the overall recommendations present an opportunity for development of policies which can directly and positively impact community safety. The problems associated with paroled offenders have been a source of frustration to many community leaders. The task force proposal to provide facilities and increase the authority to more closely supervise the reintegration of offenders into the community of work and social interaction focuses on both crime prevention and rehabilitative assistance. The investment of correctional funding in these areas, while long range, could be the most cost effective for the public.

The benefits from the new policy directions proposed by the Task Force on Corrections cannot be realized without appropriate state funding. We urge your support of the recommendations by including in your proposed budget the resources necessary to begin their implementation.

The League looks forward to working with you and others in promoting innovative and comprehensive correctional policy in Wisconsin.

Sincerely,

Mary Jo Tietge  
President





**THE LEAGUE  
OF WOMEN VOTERS OF WISCONSIN, INC.**

122 State Street, Madison, Wisconsin 53703-2500 608-256-0827 FAX 608-256-2853

**Statement for the Hearing of the Governor's Blue Ribbon Commission on  
Campaign Finance Reform  
December 17, 1996**

The League of Women Voters is extremely concerned about the state of campaign financing in Wisconsin and in the United States. Too much money is being spent and the electorate is not informed about issues. Special interest money is dominating the dialogue - both by the candidates and through independent spending.

In 1974 the League of Women Voters of the United States agreed that the financing of political campaigns must be conducted in ways which ensure the public's right to know, promote citizen participation in the political process, combat undue influence, and enable candidates to compete equitably for public office. In 1977, in Wisconsin, the League used this membership consensus to support passage of the campaign finance legislation under which candidates/elections currently operate. We had expectations that the check-off which channels public money to candidates through the Wisconsin Election Campaign Fund, contribution limits, and voluntary spending limits would accomplish our goals, and this system did work for a while.

However, in recent years, The League has become discouraged as proposed attempts to strengthen WECF - public education, increasing the checkoff, double grants when opponents don't voluntarily limit spending, etc. - have failed to be enacted. As WECF funds dwindled, special interest money moved in, encouraging unlimited spending and increasing negativism.

Today, almost 20 years later, some of the same solutions which were first needed in 1977, are now in greater need! These include a strong public financing system combined with small limited private contributions including limits on transfers/contributions to or from all registered committees and on candidates' uses of their own funds. Additional measures not even conceived of in 1977 should also be included such as limiting: out of district contributions, the use of carried-over funds, candidates committees contributing to other candidates, independent spending, and conduits, and meaningful timely disclosure through electronic reporting.

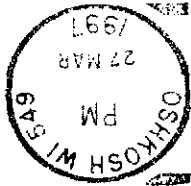
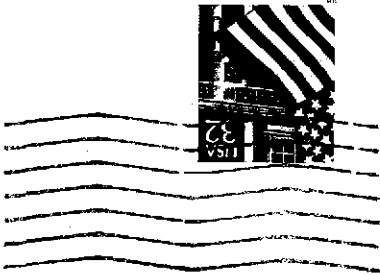
Here in Wisconsin and around the country ideas abound for ways to solve these problems of campaign finance abuse. It is surely possible to find a way without loopholes to control once and for all the excesses of overspending and special interest influence on campaigns, and we are convinced that the citizens of Wisconsin are ready to see that this reform happens. We thank the Governor and this Commission for taking these first steps.

The League depends on public support for its work.

Your contributions, unless given to the Education Fund, are not tax deductible for charitable purposes.

Debra Cronmiller  
1012 W. 4th St.  
Appleton, WI 54914

THE LEAGUE  
OF WOMEN VOTERS  
P. O. Box 1281  
Appleton, WI 54912



*Happy Spring*





# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## September 1997 Bulletin

**MEMBERSHIP CHAIR****Pat Schinabeck****734-6101****PRESIDENT****Debra Cronmiller****830-2284****BULLETIN EDITOR****Marcia Hittle****731-8876***President's Message*

### STARTING THE NEW LEAGUE YEAR

Welcome to all new and continuing Appleton League members. I look forward to the activities of the next two years and am hopeful that they will prove satisfying and interesting for all of our membership. My thanks to everyone for believing that I can be the League's president and electing me to this post. I will try my best to meet your expectations.

As we begin the year, I must take the time to thank Terry Bergen for her work the last two years as President. I have learned much from her and hope I can continue some of the excellent traditions that she and her predecessors have established.

This year's local study is the review of our position on ground transportation in the Appleton\Fox Valley area. I think this will be an exciting local topic, and I look forward to working with the committee. Anyone interested in this topic area is strongly encouraged to participate as the study develops. Watch the bulletin for meeting times and dates.

On the state level, we will be looking at four topics in the next two years: Campaign Finance Reform, Children and Families, Land Use, and Corrections. The first of these is Campaign Finance Reform, and Barb Hoffman is putting together an exciting night of discussion on this topic on September 23. If the Appleton League is to make a meaningful contribution to the state's analysis of reform, everyone needs to be at this meeting to share her thoughts and make her comments. Come and bring a friend.

*(continued on next page)*

### SEPTEMBER 1997 CALENDAR

September 9, Tuesday    Board Meeting    5:30 p.m.  
Sue Silton's, 540 River Road

September 23, Tuesday    General Meeting    7 p.m.  
WISCONSIN CAMPAIGN  
FINANCE REFORM  
Hoffman Financial Services  
Offices, 120 N. Morrison St.

# WISCONSIN CAMPAIGN FINANCE REFORM MEETING

Tuesday, September 23, 7:00 p.m.

120 N. Morrison Street, 2nd Floor Offices of Hoffman Financial Services

The Appleton League is starting the League year with this state mini-study of Campaign Finance Reform. I can't think of another issue that is better suited to our interests and expertise. (If not us, then who?)

Included in this bulletin are some background information and summaries for you to peruse before the meeting. There will be a resource person at the meeting to elaborate further. The main purpose of the meeting is to solidify our thinking through discussion. And so... We will ask the resource person to speak for 15 or 20 minutes, keeping in mind that we have read the material, and then listen to the members' discussion, and finally respond at the end of the meeting.

Discussion questions might include:

- A. Is a political campaign in Wisconsin too expensive? (Remember we are considering state, not federal campaigns,)
- B. Does limiting the amount of contributions to a candidate infringe on freedom of speech?
- C. Does Wisconsin need Campaign Finance Reform?
- D. Which proposals would you support?
- E. Would you support legislation that only includes some of the proposals?
- F. Should we, LWV-WI, put effort into promoting Campaign Finance Reform legislation, or save our efforts for other issues?

-- Barbara Hoffman

*President's Message (continued)*

We can catch our breaths since there is no fall election. However, spring elections are just around the corner, and efforts put forth now to register voters, educate the electorate on developing local issues, and strengthening our own membership will undoubtedly result in better turnout at the polls in the spring.

My sincere thanks to Sue Kinde and Sue Sifton for their diligent efforts in getting out the finance drive letters. Also, thanks to everyone who has generously responded to those letters and to all of you who will be responding in the next weeks.

Please feel free to contact me during the upcoming two years with ideas on the Appleton League and how we can make an impact in the community. I look forward to working with all of you to make the next two years meaningful and interesting.

-- DEB

## **LOCAL STUDY - PUBLIC TRANSPORTATION**

Come on board! The public Transportation Committee is organizing. This year's local study, recommended at the Lively Issues meeting and adopted at the Annual Meeting is a timely one. Please call Sue Siltan (739-4898) if you have an interest in learning about local transportation or if you can bring your special expertise to this issue.

## **FINANCE DRIVE**

Thank you to all League members who have given generously to our 1997-98 finance drive. It is heartwarming to realize how important our membership considers the good works that are done in the name of League. For those of you who would still like to contribute to this fiscal year's drive, please include your donation with your membership renewal in this bulletin.

-- Sue Kinde and Sue Siltan  
Finance Drive Co-chairs

## **LWV-WI CONVENTION -- MAY 1997**

It wasn't all business when six Appleton League members participated in the 55th Biennial Convention. Networking with other Leagues through workshops, roundtable discussions and socializing was the real attraction. Bard Hoffman led a roundtable discussion on the LWV-WI endowment fund. Fundraising efforts at the convention resulted in \$4,320 in pledges and contributions.

Conventions are a way to renew and celebrate our organization. Recognition went out to Bayfield for increased membership, to Neenah-Menasha for a finance drive, and to individuals Jean Castore and Ann Woldt for outstanding voters' service.

This convention's "Tribute to Excellence" award recipients demonstrated a wide range of involving and challenging activities. As we have seen in so many cases, the most outstanding examples of successful reform start with a single concern and someone's desire to do something about it. The seven tributes were awarded to candidates such as Citizens for a Better Sevastopol for working toward reforming local government and UW-Oshkosh's Model United Nations Program for having been named 13 times as "Outstanding Delegation" in national and international competition.

We did get some work done, too. The proposed 1997-98 budget was approved. The state study was proposed. And finally, an excellent slate of officers was elected. The details will appear in the *Forward*. Watch for it.

Thank you for supporting our attendance at convention. We hope you will all have a chance to go in the future to see our League in action.

-- Beth English, Mary Hoglund, Barb Hoffman, Holly Park, Sue Eich, Deb Cronmiller

### **DO IT TODAY**

- \* Renew your membership
- \* Fill out the current member survey
- \* Contribute to the finance drive

**Save time and postage!**

**Send them all in together in the enclosed envelope.**

## Campaign Finance Reform

The need for campaign finance reform has arisen again recently, not only at the federal level, but also at the state level. The primary issues surrounding campaign finance include "soft money," that is, funds that are spent by organizations other than the actual campaign for or against a candidate; the level of spending by candidates at all levels; and the issue of free speech as it relates to funding for communication.

Campaign finance reform has been a long-term core issue for the LWV. The LWV position has been summarized as "Improve methods of financing political campaigns in order to ensure the public's right to know, combat corruption and undue influence, enable candidates to compete more equitably for public office and promote citizen participation in the political process." Impact on Issues 1996-98, League of Women Voters)

While there has been some activity within the U.S. Congress to address campaign finance issues, the majority of successful actions have taken place at the state level. Most of these have occurred due to organized citizen activity. In 6 states, voters approved initiatives to reform campaign financing and elections. These have taken different shapes. For example:

- Maine: Full public financing is provided to state candidates who voluntarily agree to spending limits, do not accept private contributions, and demonstrate broad public support for their campaigns by collecting a predetermined number of \$5 donations from within the district.
- Arkansas: Voters approved a measure which lowers the ceiling for contributions by Political Action Committees (PACs) from \$1,000 to \$300 for state wide offices and to \$100 for local races. However, if PACs limit themselves to contributions of \$25 or less, they can give donations of up to \$2,500 per candidate. Contributors can take a tax credit of up to \$50 per contribution.
- Colorado: Voters also approved a measure which limits individual contributions to \$1,000 for gubernatorial races and \$200 for state Senate candidates. Individuals are limited to \$250 in contributions to PACs per two-year cycle. Candidates are asked to accept spending limits; whether they accept the limits must be prominently displayed on their campaign material.

During 1995-96, Wisconsin also began the process of considering campaign finance reform. Wisconsin has not been immune from the trends in campaign financing seen in other states. The amount spent on campaigns has quadrupled since 1980. Further, 40% of the funds for the 1996 state legislative races came for 2/10 of 1 percent of Wisconsin voters. The need for campaign finance reform is illustrated in the following chart:

### Changes in Wisconsin State Level Campaign Spending

|                                                | 1986          | 1994           |
|------------------------------------------------|---------------|----------------|
| Total Candidate Spending                       | \$9.4 million | \$18.4 million |
| # legislative campaigns spending over \$50,000 | 4             | 39             |
| Maximum spent on legislative campaign          | \$104,000     | \$300,000      |

## Campaign Finance Reform (continued)

In 1996, the Governor appointed a commission to examine the problems and present recommendations. It presented its conclusions in 1997 after a series of hearings around the state. Among its recommendations were a proposal to increase spending limits from \$17,250 to \$60,000 for the Assembly and from \$34,250 to \$140,000 for the Senate. It also called for electronic filing of campaign forms, allowing citizens rapid access to donation and other information.

During the same time frame, the Citizens Panel on a Clean Elections Option was formed, with a number of former candidates, activists, and representatives from business and the media as members. It was chaired by Nathan Heffernan, former Chief Justice of the Wisconsin Supreme Court. The conclusions of this panel include:

- Full public financing of state elections, after candidates have demonstrated broad public support by obtaining a predetermined number of \$5 contributions from within the appropriate district. Once a candidate has won a primary, that candidate is automatically eligible for public financing.
- Limit independent (soft money) expenditures by requiring that groups advocating on behalf of or against a candidate spend no more than 10 percent of their total expenditures in a particular contest within the last three weeks of an election. All such groups would be required to register with the State Elections Board.
- Provide funding by having the Legislature appropriate \$5 per taxpayer per year to the Clean Elections Fund.

-- Carolyn Castore  
LWV-WI State Board Chair  
Campaign Finance Reform

## BRIEF NOTES ....

Habitat for Humanity work day at Appleton's new emergency shelter facility. Mostly indoor tasks. No tools needed. Lunch provided by Habitat. Saturday, September 27. 8:00 a.m.- ? Corner of Franklin and Division Streets. To sign up, contact: Clayton Funk (738-7834) The League will have a tour of this facility on Tuesday, October 21. Save the date.

Political Training Seminar, Thursdays, October 2 -30, 6:15 - 9:00 p.m., Oshkosh Chamber of Commerce, 120 Jackson St. Oshkosh, \$49 for 5 sessions. Topics: Running for Public Office: What It's All About; How to Organize a Winning Campaign; Legal, Financial and Ethical Considerations; Effective Strategies for Campaign Managers and Treasurers. For more information, call 424-7701, ext. 15.

# Wisconsin Democracy Campaign

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A Nonpartisan Coalition of Citizens and Organizations Committed to Campaign Finance Reform

## ***Big Money is the Problem People are the Solution***

Campaigns should be financed through a system that enhances the influence of ordinary citizens over the political process and ensures that all candidates have a fair chance to present their ideas to the voters. To achieve this goal, reform must:

✓ ***Stop the political arms race***

**Limit spending** by providing a public grant to candidates who agree to limit campaign spending and to limit personal contributions to the campaign. Provide a floor of money equal to 50% of the spending limit to ensure all candidates can run a vigorous campaign. Cap spending so no candidate can drown out the other.

✓ ***Reduce special interest influence in elections***

**Preserve a role for the people of the district.** Limit all campaign contributions to \$100. Limit out-of-district contributions to a candidate to 10% of the spending limit. **Limit independent spending** in a district to 5% of the spending limit.

✓ ***Level the playing field***

**Reduce incumbent advantages** by banning war chests. Elections will be more competitive. There will be more challengers with a better chance of winning.

✓ ***Reward positive, issue-oriented campaigns***

Use public grants only for **campaign messages delivered directly by the candidate.**

✓ ***Give voters the ability to track the money in politics***

Guarantee **real time disclosure** of campaign contributions and expenditures. Require campaign reports to be filed electronically and made available on-line. Require campaign reports to be received at the Elections Board, not just postmarked, on the date they are due.

**These five principles will yield campaigns that are financed with a floor of public money and small contributions from individuals within the district. Campaigns will be what they should be: a dialogue between the voters and the candidates about the issues.**



# The Ideal Campaign Finance System

*The ideal campaign finance system enhances the influence of ordinary citizens over the political process and ensures that all candidates have a fair chance to present their ideas to the voters. It is based on a mix of public money and small contributions from individuals who can vote for the candidate.*

- ✓ *Spending is limited to keep one candidate from drowning out the other.*
  - A Candidates who agree to limit campaign spending and to limit personal contributions to their campaign receive a grant of public campaign money.
  - B The public money provided is equal to 50% of the spending limit.
  - C "Minor party" candidates can qualify for public money.
  - D Spending limits for campaigns are at levels that allow for vigorous campaigns without allowing one candidate to drown out the other.
  - E Tax credits are provided to in-district contributors for contributions of \$50 or less to candidates who agree to limit spending. (Special receipts issued by candidate.)
  - F The Wisconsin Election Campaign Fund is recharged. The check-off amount is raised and the public is informed about the WECF.
  
- ✓ *Special interest influence is reduced through preserving a role for the people of the district through small individual contributions and limits on independent expenditures.*
  - A All campaign contributions are limited to \$100.
  - B Out-of-district contributions to a candidate cannot exceed 10% of the spending limit.
  - C Independent spending in a district to cannot exceed 5% of the spending limit.
  - D Conduits and legislative campaign committees operate under the same limits as PACs.
  - E Candidate committee contributions to other candidate committees and PAC to PAC transfers are not allowed.
  - F Fund raising is banned during legislative sessions.
  
- ✓ *The playing field is leveled - incumbents cannot carryover war chests.*
  
- ✓ *Positive, issue-oriented campaigns are rewarded - radio and TV ads paid for with public funds must feature the candidate.*
  
- ✓ *Voters are able to track the money in politics - real time disclosure of campaign contributions and expenditures is provided.*
  - A Campaign finance reports are filed electronically and available on-line.
  - B Campaign finance reports must be received at the Elections Board on the date they are due, or postmarked three days before the due date.

**Current Member Survey**  
(Please fill this out and return it in the envelope with your membership renewal)

Name: \_\_\_\_\_

Address: \_\_\_\_\_

Phone: \_\_\_\_\_ home \_\_\_\_\_ work \_\_\_\_\_

Preferred meeting times: early a.m. - 7:30 - 9:00 a.m. yes \_\_\_\_\_ no \_\_\_\_\_  
lunchtime - 12 - 1:30 p.m. yes \_\_\_\_\_ no \_\_\_\_\_  
evening - 7 - 8:30 p.m. yes \_\_\_\_\_ no \_\_\_\_\_  
Preferred meeting day: m \_\_\_\_\_ tu \_\_\_\_\_ w \_\_\_\_\_ th \_\_\_\_\_ f \_\_\_\_\_

Areas of interest:

campaign finance \_\_\_\_\_; education \_\_\_\_\_; voters service \_\_\_\_\_; health care \_\_\_\_\_;  
housing \_\_\_\_\_; land use/natural resources \_\_\_\_\_; local government: city \_\_\_\_\_; county \_\_\_\_\_;  
transportation \_\_\_\_\_; welfare reform/W-2 \_\_\_\_\_; daycare \_\_\_\_\_; juvenile justice \_\_\_\_\_; other \_\_\_\_\_

Areas of previous participation in League:

study committees: \_\_\_\_\_

action items: \_\_\_\_\_

board positions: \_\_\_\_\_

Suggested prospective members: \_\_\_\_\_

name, address, phone: \_\_\_\_\_



**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912**



Ann Le Mieux  
100 E. Glendale Ave.  
Appleton, WI 54911



THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin

October 1997 Bulletin

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Marcia Hittle  
731-8876

*President's Message*

**TOURS OF EMERGENCY SHELTER  
AND VALLEY TRANSIT UPCOMING**

With the start of the fall season comes an increase in League activities. I hope to see all of you on Monday, November 3 at the Valley Transit garage for the kick-off meeting for this year's local study of ground transportation. Our current position does not begin to address the true scope of what ground transportation in Appleton is, who should be charged with overseeing this system, and what services it should include. My thanks to Sue Silton and Corinne Goldgar for putting together some preliminary information for the study and planning the kick-off meeting. Thanks, too, to Cheryl Barnes who will act as co-chair of the study with Sue. This should be an interesting study in that ground transportation ultimately affects all of us and our families.

The September 23rd meeting on Campaign Finance Reform was filled with lively discussion of the topic. I would like to recognize Barb Hoffman and Holly Park for their efforts in securing David Prosser as guest speaker and filling the room with League members eager to learn more about current reform initiatives and speak out thoughtfully on the topic.

Administratively, a quick reminder that membership renewal envelopes were sent out with last month's bulletin. Please return your dues and questionnaires to Bev Wieckert as soon as possible. Remember, too, to include the names of any prospective League members you may know so that they can be invited to the tour of Appleton's new Emergency Homeless Shelter on October 21.

-- DEB

**OCTOBER 1997 CALENDAR**

- |                      |                              |           |
|----------------------|------------------------------|-----------|
| October 7, Tuesday   | Board Meeting                | 5:30 p.m. |
|                      | Sue Eich's, 88 Crestview Dr. |           |
| October 18, Saturday | Issues Briefing              | 8:30 a.m. |
|                      | Madison                      | to 3 p.m. |
| October 21, Tuesday  | Emergency Shelter Tour       |           |
|                      | 7 p.m., 300 N. Division St.  |           |
| November 3, Monday   | Valley Transit Garage Tour   |           |
|                      | 7 p.m., 801 Whitman Ave.     |           |

# **PROSSER SPEAKS AT CAMPAIGN FINANCE REFORM MEETING**

Former State Assembly leader, David Prosser, joined League members at the September 23 Campaign Finance Reform meeting to give us his own personal insights into the financing problems facing candidates in the 1990's. He began by saying that he was not a reformer and is generally suspicious of them. He pointed out problems of financing a campaign under present law and went on to discuss the difficulties which he felt would be created if various proposed changes were implemented.

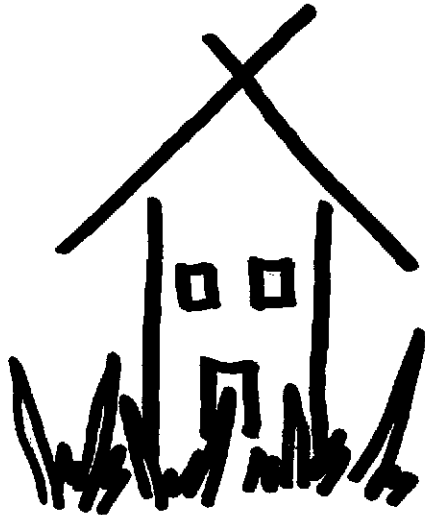
Among the problems which he discussed were:

1. No reform would limit the spending of a wealthy candidate who is willing to finance his/her own campaign.
2. Independent expenditures for attack ads come without warning, often at the last minute. Spending limits preclude responding even if there were time. Sometimes the source of the ad cannot be identified even though the material is misleading.
3. No amount of money can overcome the advantage of being a celebrity candidate.
4. Electronic filing of daily contributions and expenditures would be a financial burden on campaigns and would make public, information that is currently protected by law.

I believe that the discussion period was one of the liveliest and best I have seen; probably because everyone in the room -- about 20 of us -- has been involved in one way or another in political campaigns. However, our discussion did take an unexpected turn. We were not so convinced that money is the problem. We were not so sure we supported public financing, even though we realized that without it there seems to be very little control possible. We were opposed flatly to limits on contributions from out of the district, especially if the contributor lives within the larger governmental unit, e.g., the state. Prohibitions on "war chests" were seen as mostly ineffective.

One member seemed to summarize our feelings by saying, "The problem isn't money, it's the electorate." All seemed to agree that our efforts might be better used in encouraging better voter information and decision making.

-- Barbara Hoffman



## **TOUR THE NEW EMERGENCY SHELTER**

**TUESDAY, OCTOBER 21 -- 7 p.m.  
300 N. DIVISION STREET  
(across from the Appleton Post Office)**

The League will have an opportunity to tour the new Emergency Shelter for the homeless on Tuesday, October 21, before its official opening sometime in early November. Guiding us through the new building will be Cheryl Watson, Shelter Director. She will discuss the facility and its policies and offer us an overview of the shelter's philosophy.

Please feel free to bring a guest with you on the tour. It is a wonderful way to introduce prospective members to the League. See you there!

-- Pat Schinabeck  
Membership Chair

## **VALLEY TRANSIT GENERAL MEETING**

**MONDAY, NOVEMBER 3 -- 7 p.m.  
Valley Transit Garage  
801 Whitman Avenue**

Do you know what year public transportation came to the Valley? This and many other historical questions will be answered by League member Corinne Goldgar.

Would you like to take a ride through a bus wash? This will be part of our tour of Valley Transit's Garage.

Are we as taxpayers getting our money's worth? Valley Transit General Manager Charles Kamp will answer this as part of the general question: Is there a need for Valley Transit? And, if so, how is it being met?

Directions to 801 Whitman Avenue. Driving west on Spencer, Whitman is the first street on your left (heading south) after you pass Linwood on your right. There is a small Valley Transit sign on the north side of the street.

-- Cheryl Barnes and Sue Silton  
Co-chairs 1997-98 Local Study

## **BRIEF NOTES ....**

Issues Briefing, Saturday, October 18, Madison. Check the September issue of Forward for registration information and a tentative agenda. Call Barb Hoffman to arrange a car pool ride. 734-3627

Did you remember to:

- Renew your membership?
- Contribute to the finance drive?
- Send in your member survey?

- New laws and their implications for communities regarding:
  - construction of prisons
  - special facilities for keeping prisoners past their release date
  - releasing sex offenders back into the community
- The new approach to community policing
- Implications of the new welfare changes on communities
- Campaign Finance Reform update

Morning and afternoon sessions will discuss...

Quality Inn South, Madison  
4916 East Broadway

8:30 am - 3:00 pm

Saturday, October 18

# Issues Briefing 1997



THE LEAGUE  
OF WOMEN VOTERS  
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P. O. Box 1281  
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731-8876

*President's Message*

**A MANUAL IN THE MAKING**

On October 29 the League Board convened for a special meeting. Jan Quinlan graciously accepted our invitation to conduct a Board training. The Board, many members of which are both new to League and the Board, felt that it might be helpful to have such a training. More importantly, we all agreed that the product of this training should be "job descriptions" for our own use and also for the use of our successors. We hope by creating a manual of these job descriptions, this Board will not only help itself but will help future generations of League Boards perform well and without much confusion.

November 3rd is the Kickoff for our local League Transit Study. I sincerely hope as many of you as are able will be there at the Valley Transit Building, 7 p.m.

The League Board (primarily myself, with the support of the Board) has engaged in a collaboration with the Children's Museum and some local schools to conduct a version of KidsVote from January through May of 1998. The Museum has created an ambitious calendar of political events including: platform creation, convention, debates and a general election.

The League will probably be most visible in this project during the debates as we will act as Moderator. Our new Voter Service Chair, Kris Wensing, will start her season with this project and the spring elections. Good luck, Kris!

My thanks to Pat Schinabeck for scheduling the tour of the new Homeless Shelter in Appleton.

Hope to see you all at the Transit Study Kickoff.

-- Debra Cronmiller

**NOVEMBER 1997 CALENDAR**

- November 3, Monday     Valley Transit Garage Tour  
7 p.m. , 801 Whitman Ave.
- November 4, Tuesday     Board Meeting     5:30 p.m.  
Hoffman Financial Services  
Offices, 120 N. Morrison St.
- December 6, Saturday     HOLIDAY BRUNCH  
10:30 a.m. McIntosh Room  
Paper Valley Hotel

# NEW SHELTER WILL ADDRESS EMERGENCY HOUSING NEEDS

Fifteen League members enjoyed a very interesting tour of the New Emergency Shelter on October 21. A nice mix of old and new faces listened intently as Cheryl Watson, Shelter Director, answered a barrage of questions as she guided us through the building. The many challenges faced by Cheryl and her staff became obvious as she described the Shelter's program.

Emergency Shelters of Appleton, Inc. is a non-profit agency that provides temporary shelter to homeless men, women, and children in the Fox Valley area. When Emergency Shelters was established in 1981, residents were sheltered at a local motel. Beginning in 1983 a home was leased from Outagamie County that provided shelter only to men. In 1987 the current Emergency Shelter facility at 226 South Morrison Street was purchased with a capacity of 14 beds and 2 cribs. Early in 1995 the upstairs was converted to add sleeping space, and the shelter currently has 22 beds and cribs.

In November of this year the new shelter, which the League toured, at 300 N. Division Street is scheduled to open. It will have a capacity of 60 plus people. To accommodate that number there are 8 family bedrooms, 6 medical bedrooms (for people with special health needs), and a large dormitory on the second floor for up to 18 single men.

The Shelter offers its residents the following physical facilities: clean beds and linens; full bathrooms with soap, shampoos, toothbrushes, toothpaste; complete kitchens stocked with food; laundry facilities and detergent; and in some cases, clothing. The Shelter also aids individuals who need emergency medical care to locate the necessary services. In addition, the Shelter provides case management support to each resident for job placement, housing counseling, and community referrals. Residents do not pay for these services.

The average stay at the Shelter for single persons is 7 nights, but family units may stay as long as 30+ days because of the scarcity of low-income housing in the area. Referrals come from a variety of sources, Human and Social Services, LEAVEN, domestic abuse programs, the Salvation Army, Project Home, and police departments. Emergency Shelters is the only homeless shelter between Oshkosh and Green Bay.

**HOW YOU CAN HELP:** Volunteering your time can include meal preparation, volunteer shifts (days, nights and weekends), or raising funds. Donating needed items such as canned goods, financial support, and furniture.

Please don't hesitate to get involved!

**DIRECTORY ADDITIONS AND CHANGES**  
Dir. Wickert, phone, 738-2223

**CITY COUNCIL**  
District 17, Al England, 228-2782  
2117 South Blue Spruce Lane, 54902  
District 18, James Hiller, 738-4597  
2118 S. Elm Street, 54912

**CALUMET COUNTY**  
Chairman of the County Board, Vern Gaudin

**WINNEBAGO COUNTY**  
Chair, Patricia M. Schaefer

| <b>FINANCE DRIVE REPORT</b> |                |
|-----------------------------|----------------|
| OCTOBER 6, 1997             |                |
| Member Contributions        | \$1336.50      |
| Non-member Contributions    | 440.00         |
| Non-member Ed Fund          | <u>1250.00</u> |
| Total                       | \$3026.50      |



# GENERAL MEETING TO KICK-OFF LOCAL TRANSIT STUDY



When: Monday, November 3, at 7 p.m.  
Where: Valley Transit Operations & Maintenance Building  
801 Whitman Ave. (off W. Spencer Street just beyond S. Linwood)

So what's to know about providing transit service? You just post some bus stop signs and put some buses and drivers out on the streets. Right? No, not right! Buses, bus drivers, and bus stop signs are just "the tip of the iceberg."

At this kick-off meeting General Manager Chuck Kamp will tell us what's "below the waterline":

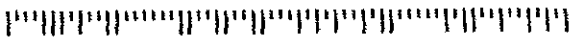
- \* What it takes to operate Valley Transit (the fixed-route bus service) and its companion, Valley Transit-II (the paratransit service for the elderly and disabled) . . . personnel, vehicles, facilities, funding, etc.
- \* Where the money to fund the services comes from.
- \* Who makes transit policy . . . and possible up-coming changes in the policy-making structure.
- \* Who uses the services and, *most important*, why . . . transit and W-2.

As a prelude to Chuck's giving us the facts and figures, Corinne Goldgar, long-time Leaguer who retired from the Valley Transit staff last winter, will provide some history of public transportation in the Fox Cities and conduct a tour of the building, climaxed by a ride through the bus wash -- a treat usually reserved for Cub Scouts!

## PUBLIC HEARING ON THE 1998 APPLETON CITY BUDGET ON NOVEMBER 5

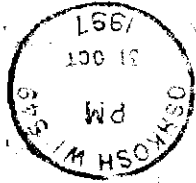
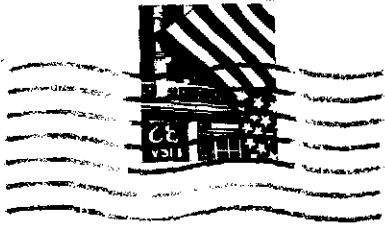
Consider attending the public hearing on Appleton's 1998 budget. Whether you speak or not, you'll learn a lot from hearing the statements made to the Council, a lot about the pressures on the Council and a lot about how the aldermen react to these pressures. (If you do speak, remember that you do it as a citizen, not as a League member. There can be only one statement made in the name of the League.)

The schedule for the hearing on the City budget is somewhat different this year than in years past. Instead of holding the hearing *after* the department heads have responded to the questions of the Finance Committee, the public's chance to speak will be on November 5 at the regular Council meeting, *preceding* the Finance Committee's sessions at the end of the week. Whether this new schedule will make a difference in the Council's budget deliberations is anybody's guess, but it will be interesting to watch.



54914XS360

Debra Crommiller  
1012 W. 4th St.  
Appleton, WI 54914



THE LEAGUE  
OF WOMEN VOTERS  
P. O. Box 1281  
Appleton, WI 54912

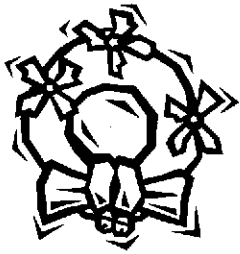


*Happy Halloween*



*Happy Thanksgiving*

# League of Women Voters



## 5th Annual Holiday Brunch



Saturday, December 6th, 1997

10:30 am

-Paper Valley Hotel-

McIntosh Room

\$13 per person

Guest Speaker: **Jan Quinlan**

-Director of Alumni Relations-

Lawrence University

-Past President Appleton League of Women Voters-



TREAT YOURSELF AND A GUEST TO FUN,  
FOOD AND FRIENDS WHILE ENJOYING  
THE "TRUE CONFESSIONS OF A LOCAL LEAGUE LEADER"!

To RSVP, tear off this sheet and send it by November 30th to:

Pat Schinabeck  
1212 East Opechee Street  
Appleton, Wisconsin 54911

Your Name: \_\_\_\_\_

Name(s) of Guests: \_\_\_\_\_

Please include check for \$13 per person, made out to League of Women Voters.



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## December 1997 Bulletin

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Marcia Hittle  
731-8876

*President's Message*

### MEMBERS WORK TO DEFINE PORTFOLIOS

As the holidays quickly approach, I am surprised to think that the League's year is almost half completed. We have been busy and are gearing up for the Holiday Brunch, Lively Issues, creating consensus on the transportation study, and the spring elections. My thanks to everyone who has participated and those who continue to contribute to our accomplishments.

With this Bulletin, we will wish Marcia Hittle a fond farewell as she embarks on a sabbatical abroad. My thanks to her for all her efforts in producing the Bulletin (including her reminder calls to me) and in keeping our mailing list updated. During the next few months, the Bulletin will be produced by our League Secretary, Ann LeMieux. Our thanks to her for pinch hitting.

Last month the Board sponsored a training for ourselves on what the responsibilities of each Board position are. My very special thanks to Jan Quinlan for her facilitation and input into the evening.

As a Board, I think we all learned much regarding how previous Boards functioned and were able to better identify our own roles within this League Board. As a product of this training, we are setting ourselves to the task of each creating a job description for our portfolio. This description of duties will be a tool we can use when passing on our position to our successor. I am hopeful, as are the rest of the Board, that these position descriptions will take some of the question out of what is Board membership and may encourage participation among both new members and members of long standing who may not have had the opportunity to serve in the past.

If you feel you may have a contribution to make to these position descriptions based on your experiences with the League, please contact me or the portfolio chair.

See you all at the Holiday Brunch.

-- Debra

### DECEMBER 1997 CALENDAR

- |                       |                                                                                 |
|-----------------------|---------------------------------------------------------------------------------|
| December 2, Tuesday   | Board Meeting 5:30 p.m.<br>Sue Silton's, 540 River Road                         |
| December 6, Saturday  | HOLIDAY BRUNCH<br>10:30 a.m. McIntosh Room<br>Paper Valley Hotel                |
| December 11, Thursday | Transit Committee Meeting<br>7 p.m. Coriane Goldgar's<br>914 E. Eldorado Street |

HAPPY HOLIDAYS !!!

# Sandberg Compares U. S. and Norway on Group Study Exchange

In September I was fortunate enough to be sent as a member of the Rotary International Group Study Exchange from Wisconsin and Upper Michigan to Norway for five weeks. Rotary established the Group Study Exchange as an opportunity for non-Rotarian adults to learn and exchange ideas about their own professions with professionals from other countries.

My group experienced everything from an audience with the King, to mountain climbing, elk hunting, and visits to Olympic venues, museums, and art collections. There were so many things that I saw and did that I hope that you will ask me about. But for the sake of this newsletter, I will touch on a few highlights that address areas of League interest.

Before going to Norway, I had read about a group of women called the "Husmorlag" or translated, "The Housewives Society." From their description they sounded like a cross between the League and the PTA, so I requested an opportunity to attend one of their meetings. What I did not know was that this group was formed back in the 1930's when Norway was a very poor country. They banded together then to support each other in their communities. They developed the country's first daycare centers so women would be free to go to work, they pushed for legislation to improve the schools, and they raised money to provide updated equipment for hospitals. But today Norway is a very wealthy country due to the discovery of oil off the northern coast about 15 years ago. Since the country can now afford to provide needed services, the Husmorlag no longer attracts young women. I went to a meeting (there are chapters in almost every city) and even though these women are mostly 60-80 years old now, I could feel the power they had as a group, now acting as advocates for the elderly, Norway's largest population group. They were honored that a young American woman wanted to meet them and proudly performed some songs for my benefit. I felt in a way that these women were sisters to us in League because they were women who remembered what it was like when they were instrumental in making changes in their country and community.

As an art teacher to preschoolers and a community volunteer in housing issues, I visited a variety of preschools, grade schools, housing cooperatives and social service providers there. Norway's government considers its system to be "controlled capitalism," but in comparison to our government, it is very socialist. I thought I would return to America convinced that a more socialist government was the solution to our ills. I returned with no real answer. In Norway the government taxes its people quite heavily, but in return provides health care and higher education for all at a minimal fee. Most all farmers are subsidized; and the disabled and elderly are taken care of by the government. The government controls more than half of the interest in most major corporations, banks, and the oil industry. The government truly provides evenly for all. But, on the other hand, that responsibility limits the country's ability to strive for excellence. Their schools are adequate, and some better than others, but there is no opportunity to choose one over another. Their medical system is lagging in technology and has a severe shortage of doctors. Minor surgeries require a two year wait. But the question that nags me most is: what is better? To provide all with average care and services, or provide the opportunities that could allow you to fail miserably or excel to heights unimaginable?

A national election occurred while I was visiting. Like a good Leaguer, I asked to go along to the polls. There they vote for an entire party (they have 14), not for a candidate. The Workers Party had had control of the Parliament and selected their own representative as Prime Minister for the last 40 years, but this election changed all that. The Christian Party, a more fiscally conservative party gained control of the Parliament, and their leader became Prime Minister.

Many of my host families were gravely concerned about the repercussions of this turn of events. Through many conversations with people there, I came to feel that the new money, the wealth from the oil, was changing the attitudes of the country. A generation now used to wealth, wants more of that pie to bring home and do not want to

(continued)

## **SANDBERG** (continued)

give so much to the government anymore. The older people still remember the severe poverty that the country suffered for centuries and still believe they should trust the government to take care of them. I told many people there, especially government officials and business executives, that I would like to return in 20 years and see how this oil money has changed the face of Norway. I hope they will be careful not to make some of the same mistakes we have.

I returned with a renewed interest in that nasty phrase, "family values," but more in the sense of supporting families in offering them more TIME to be together; something we have surrendered in small ways for decades. Remember when stores were closed on Sundays? When businesses closed at 5 p.m.? That still exists in Norway. As I grow older, I realize that time is more valuable to me than money, and I felt that Norwegians truly understood that concept. Businesses and government provide each new mother the first year off with 80% pay. New fathers are given paternal leave. Everyone is given four weeks of vacation to start. Parents are given additional sick days specifically for when their children are sick. I feel very committed to supporting businesses and legislation that provide families with more time to be together. I realize that this is also a personal choice that I can make in my day to day activities, and I vow to do just that.

To complete the Group Study Exchange, A group of professionals from Norway will arrived in Wisconsin for five weeks in May. I look forward to meeting them and sharing my country and profession with them. The next study exchange is to Cyprus, and anyone can apply. I would strongly encourage anyone who is interested to look into this exciting opportunity.

-- Karon Sandberg

### **ACTION THIS MONTH:**

I conferred with Deb Cronmiller on the budget statements to the Appleton City Council and the Outagamie County Board.

I called Jay Johnson's office to say that the League did not approve the shipping of nuclear waste through Wisconsin. (Obviously it didn't help!)

In response to a Call for Action, a letter was written to the Department of Agriculture, Trade, and Consumer Protection supporting changes to Wisconsin's pesticide rule that protects human health and environment. Contact me, if you would like to see a copy of the letter.

I have received a copy of the State League position papers, which will help us in determining actions in the future.

-- Sue Eich  
Action Vice President

### **ISSUES PLANNING: HOW DO WE DO IT?**

Planning for upcoming studies begins every year with a general meeting held in January. All League members are strongly encouraged to attend. This is your chance to debate, persuade, and show some passion on specific topics for next year's study. All ideas for national, state, and local studies are discussed, prioritized, and then voted on. Issues for study should take into consideration: Is it timely? Would it interest a wide variety of people? Could League take action on the issue after study is completed?

This is YOUR CHANCE to make a difference in program planning. Please begin thinking now of topics for study. But most of all COME to what this League has traditionally called "Lively Issues." Involvement is what makes the Appleton League such a strong presence in the valley and the state. Watch your bulletin for specifics in January.

-- Holly Park  
Program Vice President

Appleton City Council  
Public Hearing on the 1998 Appleton City Budget  
Wednesday, November 5, 1997

Good Evening.

My name is Debra Cronmiller, and I am President of the Appleton League of Women Voters.

We would like to commend Tim Hanna for his first budget as mayor. He has clearly engaged the departments and embraced a concept of program budgeting which the League strongly endorses.

We would request of Mayor Hanna, however, an availability of the budget to the public which seems somewhat absent in this year's budget process. Because the council has not discussed this budget, there has been little or no press to the public and, as a result, very little opportunity for the public to have a meaningful response to their aldermanic representative on the budget document. The League would strongly encourage the Mayor to return to a process where the public's participation is made easier by the timing of the Public Hearing.

The League believes that city government runs best when there is adequate supporting personnel for the mayor and council. We would encourage the City of Appleton to make it a high priority to hire qualified individuals to hold the three department head positions which are currently vacant. Additionally, we would encourage the mayor to add to his department's major objectives a specified time frame in which these hires would be completed. This would allow for a better assurance that the administrative performance of his office could be measured favorably using the identified criteria.

The League supports the Appleton Police Department's mission as a community responsive law enforcement organization that strives to bring its employees and citizens into working partnerships to identify and resolve community problems. We encourage the continuation of existing collaborations and the development of further consolidations toward the future goal of a less rigid Fox Cities metropolitan law enforcement system. Further, we support the continuation and projected expansion of the Police-School Liaison Program and all programs and efforts in the prevention of juvenile crime.

We commend the City of Appleton for its increased financial commitment to housing and neighborhood initiatives. We would support additional collaborations in this area and encourage the city to use all entitlement available for the creation of adequate and affordable housing. Further, we encourage the city to participate in the development of feasible transitional housing and related programs which encourage economic independence.

This year the Appleton League is engaged in a study of the public ground transportation system in this area. We urge the city to continue evening hours, and the leadership they have provided to the other municipalities of Valley Transit in delivering a public transportation system which contributes to our local economy by transporting students and adults to school, work, and social events.

In closing, we respectfully request that the city place a high priority on planning. The city grows, and with growth comes significant issues of service levels, public safety and quality of life. These serious concerns require continuous comprehension and professional planning. Spending restraints and low taxes are beneficial in the short term, but the city must look to the future to ensure that the quality of the economy, the infrastructure, the public safety and the city services remains high while at the same time practicing prudent fiscal management. In 1996 a survey of Appleton's citizens was conducted to aid the mayor and council in the planning process. If nothing else came from this survey, it should be evident that quality of life is very important to most all citizens. Planning will ensure that quality and fiscal management do not oppose one another in the long term.

We thank you for the opportunity to address you and wish you well in your budget deliberations.

**Open committee meeting for Local Study: Thursday, December 11, 7 p.m., 914 E. Eldorado Street**

**Come and listen ..... Come and join**

**The transit committee is on track and would like to share our current insights with anyone interested. Call Corinne Goldgar (hostess for the December 11th meeting) at 734-7686, if you would like to attend.**

**- Sue Silton and Cheryl Barnes, co-chairs**

Outagamie County Board  
Public Hearing on the 1998 County Budget  
Monday, October 27, 1997

Good Evening.

My name is Debra Cronmiller, President of the Appleton League of Women Voters. I thank you for the opportunity to address you. The budget before you addresses the changing needs of Outagamie County and presents numerous benefits to the residents of the County.

We would like to thank the county for their financial support of the creation of the CE trail. We hope, as the county looks to 1998 highway expenditures, that it plans to include further development of pedestrian and bicycle right of way along county roads.

We, too, thank the Board for the expenditures in the area of juvenile services. We would advocate for the continuation of the collaboration with other providers including the School District. Additionally, the League would support youth work programs, alcohol and drug programs specifically for youth and programs intended to divert the less severe youth offenders from the formal system to systems which emphasize faster consequences, prevention, and the development of mentoring relationships with members of the community.

The new shelter for the Homeless will open soon. The League would recognize the Board for their role and remind them that ongoing financial support, in what ever form, will benefit the whole community.

The League would support all initiatives to provide feasible programs for low income and special needs housing as well as additional transitional housing. Additionally, we would encourage the continued collaboration of local and regional private, non-profit and government agencies in the development of adequate and affordable housing.

The League would support all existing and expansionary county programs which foster the concept of the Community Options Program. Independence and integration are not just ideas but a way of life to be sought. It is better to have individuals live in our communities than in institutions. We must at the very least support a system which would contain costs and an institutional bias, will over time, only increase the costs to the individual and ultimately to the system and society.

Finally, the league would support regional cooperation in the solution to the solid waste disposal dilemma. We support the minimum standards as proposed by the Wisconsin Department of Natural Resources for solid waste disposal sites.

Thank you for the opportunity to speak to you this evening. I wish you well in your budget deliberations.

## **BRIEF NOTES ....**

Board Meetings are open to all members. Please feel free to come to a meeting and see what's happening and how League works, or if you would just like a regular update on the Board's actions, call Ann LeMieux, secretary (738-9758) and she will mail you a copy of the Board Meeting minutes each month.

This issue of the Bulletin is the last one that I will be editing. Being Bulletin editor is my favorite League job, and I have really enjoyed working with Terry Bergen and Deb Cronmiller and the Board since September 1995. The last time that I edited the Bulletin, I used a portable manual typewriter, so this has been a great technological leap forward for me. I want to thank you all for letting me practice my computer skills on you!

Ann LeMieux will be the new Bulletin editor. I wish her good luck and hope that she will have as much fun with it as I have. -- Marcia Hittle

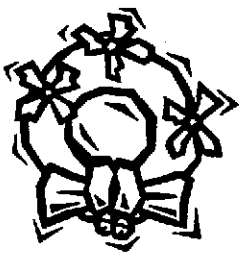


THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



REMEMBER !!

# *League of Women Voters*



**5th Annual Holiday Brunch**



Saturday, December 6th, 1997

10:30 am

-Paper Valley Hotel-

McIntosh Room

\$13 per person

Treat yourself to fun, food and friends by calling ---

Pat Schinabeck

734-6101

by December 4th.



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## January 1998 Bulletin

MEMBERSHIP CHAIR  
Pat Schinabeck  
734-6101

PRESIDENT  
Debra Cronmiller  
830-2284

BULLETIN EDITOR  
Ann Le Mieux  
738-9758

*President's Message.....*

## **HAPPY HOLIDAYS**

The hustle and bustle of the Holiday Season is upon us and I want to take this opportunity to wish all of you a very Happy Holiday and New Year.

1998 is already shaping up to bring League a new wave of activities. Spring elections are drawing near and, with many contested races, the League is planning for numerous forums.

Our collaboration with the Children's Museum on the Kid Town Vote project continues. My thanks to Kris Wensing for the work she has contributed to this project.

Pat Shinabeck's efforts in coordinating our Holiday Brunch culminated in a wonderful morning of League stories and shared experiences. Thanks to Pat and fellow Leaguer, Jan Quinlan, for her delightful program.

Lively Issues is quickly approaching. I encourage as many of you who are able to attend.

The school referendum question will soon be drafted and the Board will soon decide what the League will do to help educate the voters of Appleton on this issue.

I look forward to these and the many other activities that 1998 will bring and wish you all a safe and Happy New Year.

-- Debra

### JANUARY 1998 CALENDAR

January 6, Tuesday      Board Meeting    5:30 p.m.  
Hoffman Financial Services  
120 N. Morrison Street

January 17, Saturday      Lively Issues    9:30 a.m.  
Heritage Room in the  
Seeley G. Mudd Library  
Lawrence University

## Voter Service Opportunities

The arrival of a new year brings with it a number of exciting opportunities for you to be involved in the voter education process. One activity that you might participate in is the "Kid Town Election" program organized by the Fox Cities Children's Museum and co-sponsored by the League of Women Voters of Appleton.

The Museum has designed an extensive program to help educate middle school students about the election process and planned a number of activities throughout the first five months of the new year. Their program will commence with a "Party Organization Day" on January 20, 1998, at the Museum. The League has already committed to be involved with the candidate debates scheduled for April and the election day program in May, but other scheduled events could benefit from League participation.

Helping young people understand the political process and its significance is indeed a worthy endeavor, so I hope you will consider getting involved with this important project. If you are interested in learning more about the "Kid Town Election" program, please feel free to contact me. (evening phone: 830-0735 or e-mail: Kristin.A.Wensing@lawrence.edu).

-- Kris Wensing, Voter Service Chair

## **JANUARY....THE HOTTEST MONTH OF THE YEAR!**

No, it's not a misprint and it's not because of El Niño. League's program planning happens this month with our annual "Lively Issues" meeting. This is the meeting which will determine the national and the local study for the coming year. We really need YOUR input. Your "HOT" ideas on issues will be discussed and debated. Then, in typical League fashion, we will democratically vote on all issues and narrow it down to a recommended topic for study next year.

**PLEASE COME!** It usually does inspire lively conversation. We are hoping a Saturday morning will allow many of you to make it. This is a chance for your voice to be heard. See you there!

**WHEN:** SATURDAY, JANUARY 17th, 9:30 a.m.

**WHERE:** HERITAGE ROOM (first floor on the right) in the  
SEELEY G. MUDD LIBRARY  
LAWRENCE UNIVERSITY

If unable to attend and you have a burning issue for study, please call:  
Holly Park, V.P. Program, at 722-7322 or brief someone who is coming.

-- Holly Park, Program Vice-President

# CAMPAIGN FINANCE REFORM

Leagues all over the country are joining together to lobby for campaign finance reform. It looks like the U.S. Senate will vote on the issue in March and the House sometime in spring.

Please look at the following material and be ready to write or call our representatives when the call for action comes.

-- Barbara Hoffman, State/National Liaison

From: Becky Cain, Chair  
The League of Women Voters Education Fund

July 21, 1997

This is a critical moment for campaign finance reform. Because of the flagrant abuses in the 1996 elections, the need for reform is stronger now than it has been in twenty years. There can be no better time than now, on the dirty heels of the 1996 campaign, to push for a cleaner, fairer and more accountable campaign system.

While Federal Election Commission reports show that the 1996 elections cost more money than ever before, the real cost far exceeds what shows up on the *official ledger* -- because this campaign was special.

In 1996, we saw an explosion in the use of loopholes to get around election laws. Millions of dollars of special interest money were used to influence the outcome of the elections through the soft money, issue advocacy and independent expenditure loopholes. Needless to say, none of this was lost on citizens. They see that they are being shut out of a political system where small contributions are almost irrelevant.

These proposals can help ensure that the situation does not worsen -- as it surely otherwise will -- in future elections.

The American people cannot afford another election like the one we just had -- an election drowning in soft money and poisoned by attack ads. We cannot afford to have the integrity of the system continually undermined by the disastrous combination of an ineffective Federal Election Commission and laws that allow undisclosed millions to be funneled into campaigns.

For all these reasons, we cannot afford to delay reform.

The proposals put forward in these pages will close the major loopholes in regulations on soft money and issue advocacy, while improving enforcement. They apply a tourniquet to the body politic in order to staunch the flow of private, special interest money into campaigns. At the same time, these proposals include a plan to provide free air time in order to improve the discourse of campaigns and to encourage small donations.

**Five Ideas for Practical Campaign Reform** were developed as a comprehensive plan by Norman J. Ornstein of The American Enterprise Institute, Thomas E. Mann of The Brookings Institution, Paul Taylor of the Free TV for Straight Talk Coalition, Michael J. Malbin of the State University of New York, Albany, and Anthony Corrado, Jr. of Colby College. Each brings special expertise and perspective to the examination of campaign finance problems and their solution. Grants from The Pew Charitable Trusts assisted in the development and publication of the plan.

These reforms represent an incremental approach to reforming our campaign finance system. They will not make the system perfect. Many believe that more will need to be done. But, this approach promises major reforms, ones that close the most significant loopholes, create more open, accountable and competitive elections and improve campaign dialogue. These proposals will help ensure that the campaign finance system does not get worse. They will help ensure that the system will not spin completely out of control. The League of Women Voters Education Fund is proud to present these ideas for consideration.

Over the last ten years, in the Senate alone, there were 6,742 pages of testimony on campaign finance reform, 1,063 pages of committee reports, 113 votes and no progress. These proposals suggest a new approach that can help break the deadlock in Congress. They suggest a practical, bipartisan approach to reform.

## **SUMMARY**

### **5 IDEAS FOR PRACTICAL CAMPAIGN REFORM**

To achieve the objectives of placing huge donations to candidates or parties off limits; leveling the playing field for candidates and outside groups in political communications during election campaigns; enhancing political discourse and dialogue in the campaign; strengthening enforcement and disclosure; and encouraging small individual contributions, we propose the following:

#### **End Soft Money**

The soft money loophole allows corporations, labor unions and wealthy individuals to contribute unlimited amounts of money to political parties. In 1996, Republican and Democratic party committees nearly tripled the amount they raised over 1992. The solution: ban soft money. Create one pot of national party money subject to restrictions similar to those now applied to money raised for candidates: no direct corporate and union funds and limits on sums from individuals. Money may only come from individuals and registered political committees, subject to reasonable limitations. Federal office holders and candidates must be prohibited from raising funds that are not subject to limits on the size and source of the contributions.

#### **Close the Issue Advocacy Loophole**

Issue advocacy -- campaigning to persuade the public to take a position on a specific issue-- has become, like soft money, a surreptitious means through which huge amounts of undisclosed and unregulated private money flows into blatant electioneering. In the last election millions of dollars were spent on campaign ads masquerading as issue ads. The problem should not be corrected with a ban on issue advocacy that endangers First Amendment free speech protections. Rather, this loophole should be closed by clearly distinguishing issue advocacy from campaign messages. For example, any ad with a candidate's name or likeness appearing within ninety days of an election can be specified as a political campaign ad.

## Strengthen the Federal Election Commission

The agency for enforcing our election laws must be strengthened. This year, despite a nearly thirty percent increase in the number of complaints filed with the FEC, Congress refused to allocate additional funds to investigate abuses. Adequate funding for the FEC must be assured. The FEC's disclosure and enforcement tools should be strengthened so that candidates and parties know they will be held accountable. The FEC's commissioners should have single terms and the commission structure should be streamlined.

## Provide Free TV Time for Federal Candidates

The single largest reason for the soaring campaign costs is the high price of media time. This cost can be reduced by offering free air time. Broadcasters, by virtue of the licenses they receive at no cost, have a public interest obligation to help improve the political discourse in this country. Providing air time is one way the public can recoup the value of public airwaves.

## Provide a Tax Credit for Small Contributions From Individuals

A shrinking share of campaign resources have come from small individual contributions, the most disinterested source. To encourage such contributions, a tax credit should be instituted.

### Local Transit Study Dates to Put On Your Calendar

Tuesday, February 17th

6:45 p.m.

Wednesday, February 18th

8:45 a.m.

| FEBRUARY |    |    |    |    |    |    |
|----------|----|----|----|----|----|----|
| S        | M  | T  | W  | T  | F  | S  |
| 1        | 2  | 3  | 4  | 5  | 6  | 7  |
| 8        | 9  | 10 | 11 | 12 | 13 | 14 |
| 15       | 16 | 17 | 18 | 19 | 20 | 21 |
| 22       | 23 | 24 | 25 | 26 | 27 | 28 |

Public Transportation Unit Meetings  
to be held at the  
Valley Transit Center  
Oneida and Washington Streets

Ride the bus, then answer the discussion questions that will be printed in the February bulletin.

-- Sue Silton and Cheryl Barnes, co-chairs

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



Appleton League of Women Voters Board Meetings are open to all members. Please feel free to come to a meeting and see what's happening and how League works or, if you would just like a regular update on the Board's actions, call Ann Le Mieux, secretary (738-9758) and she will mail you a copy of the Board Meeting minutes each month.



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## February 1998 Bulletin

|                                                       |                                                  |                                                    |
|-------------------------------------------------------|--------------------------------------------------|----------------------------------------------------|
| <b>MEMBERSHIP CHAIR</b><br>Pat Schinabeck<br>734-6101 | <b>PRESIDENT</b><br>Debra Cronmiller<br>830-2284 | <b>BULLETIN EDITOR</b><br>Ann Le Mieux<br>779-4539 |
|-------------------------------------------------------|--------------------------------------------------|----------------------------------------------------|

*President's Message.....*

### **LEAGUE HAS SPRUNG INTO SPRING**

January 20th I had the opportunity to participate in the first leg of the Kid Town Voting Project at the Children's Museum. Over 100 seventh and eighth graders assembled to create party platforms, to elect party chairpersons and secretaries, and to begin discussion of the issues. I was delighted with the thoughtful discussion on such topics as welfare reform, the federal budget, crime and punishment, and social policy. I came away very satisfied that this was a good project on which the League should be collaborating but wondering why this level of enthusiasm for the issues was not shared by more voting-age individuals.

Then I reflected on an extremely productive and engaging session of Lively Issues and realized all of this same passion does exist among the citizenry (or at least some of us.) Many excellent ideas were discussed at Lively Issues including some directions to the League Board for creating greater responsiveness to community issues. I am energized by the request to create more action in our community.

My huge thanks to the Post Crescent and Time Warner Cable who have assured me that all League activity will be covered. They will not only publicize upcoming events but will cover and report on our activities to their readership. This commitment will certainly make planning (and budgeting) much easier.

I would like to welcome Terry Noto to the League Board. My thanks to Pat Schinabeck for her recruiting efforts. Terry will chair the Natural Resources portfolio and serve as a two-year director.

A brief reminder to all Leaguers that the Primary Election is February 17th. **Do not forget to VOTE!** Kris Wensing is working on candidate forums and the Board is working to take action on the referendum.

-- Debra

| <b>FEBRUARY 1998 CALENDAR</b>       |                                                         |
|-------------------------------------|---------------------------------------------------------|
| February 3, Tuesday<br>5:30 p.m.    | Board Meeting<br>Sue Eich's House<br>88 Crestview Drive |
| February 17, Tuesday                | Primary Election                                        |
| February 17, Tuesday<br>6:45 p.m.   | Unit Meetings<br>Local Transit Study                    |
| February 18, Wednesday<br>8:45 a.m. | Transit Center<br>Oneida & Washington Streets           |



## Lively Issues Update

League members turned out in good numbers to debate topics for study at the national and the local level. 20 people made their way to the Lawrence library on Saturday morning, the 17th of January. Once again, discussion was thoughtful and provocative on many possible items for study.

At the national level, discussion focused on several issues including: sustainable communities, safe drinking water, welfare reform as it impacts families and children, and child care--its availability, quality, job flex time, and transportation dilemmas. After a vote was taken, the **RECOMMENDED ISSUE FOR EMPHASIS AT THE NATIONAL LEVEL WAS "SUSTAINABLE COMMUNITIES"** with an emphasis on defining sustainability, determining land use issues, water quality, transportation and the development of neighborhoods. This recommended topic will be submitted to the national league which, in turn, will present recommendations at the national convention in June.

Debate then turned to the local level where six possible studies were brought up for discussion. This turned out to be a much more difficult decision for all the members. Many ideas were presented with clear objectives and enthusiastic discussion. The six topics were as follows:

1. To extend and expand the current transportation study. To tie it in with land use policy issues. To look into the planning of communities including the mixed use planning of downtown and the adjoining region.
2. To review the Federal water quality regulations. Its effects on Appleton's new water treatment plant and the use of Lake Winnebago as our water source.
3. To study the necessity of having two buildings to house the homeless in the City of Appleton.
4. To study the feasibility of building a Fox Cities Performing Arts Center in downtown Appleton.
5. To study quality, affordable childcare. This would include wage structures on quality, public/private endeavors, and review of W-2 and its impact on children.
6. To study development planning of the school systems, their roles and responsibilities, growth issues with thought to how pre-K might make use of the public school system.

Members voted twice which resulted in a tie. **THE TWO RECOMMENDED ITEMS FOR STUDY AT THE LOCAL LEVEL WERE: "THE FEASIBILITY OF BUILDING A FOX CITIES PERFORMING ARTS CENTER" AND "WATER QUALITY STANDARDS"**.

Thank you to everyone for a great meeting. Come to the annual meeting where we are sure to discuss the local recommendations again.

-- Holly Park  
Program Vice-President

**THE BOARD NEEDS YOUR HELP!!!**

We have been asked by the National League to examine and review the current national program Positions-in-Brief (outlined on the next page) and then to indicate below whether to retain or drop each one. We would appreciate as many members as possible completing this position form and returning it by mail no later than Monday, February 16, to: Holly Park, Program VP, 243 5th Street, Neenah, WI 54956. Please call 722-7322 if you have any questions.

Your League Appleton League of Women Voters State Wisconsin  
 League File # WI200

| Program Item                                   | Retain | Drop | Check if Using at State/Local Level (Education or Advocacy) |
|------------------------------------------------|--------|------|-------------------------------------------------------------|
| <b>Government</b>                              |        |      |                                                             |
| Agricultural Policy                            |        |      |                                                             |
| Citizen's Right to Know/Citizen Participation  |        |      |                                                             |
| Individual Liberties                           |        |      |                                                             |
| Public Policy on Reproductive Choice           |        |      |                                                             |
| Congress and the Presidency                    |        |      |                                                             |
| DC Self Government                             |        |      |                                                             |
| Apportionment                                  |        |      |                                                             |
| Campaign Finance                               |        |      |                                                             |
| Election of the President                      |        |      |                                                             |
| Fiscal Policy                                  |        |      |                                                             |
| Gun Control                                    |        |      |                                                             |
| Voting Rights                                  |        |      |                                                             |
| <b>International Relations</b>                 |        |      |                                                             |
| Arms Control                                   |        |      |                                                             |
| Military Policy and Defense Spending           |        |      |                                                             |
| Trade                                          |        |      |                                                             |
| United Nations                                 |        |      |                                                             |
| U.S. Relations with Developing Countries       |        |      |                                                             |
| <b>Natural Resources</b>                       |        |      |                                                             |
| Resource Management                            |        |      |                                                             |
| Environmental Protection and Pollution Control |        |      |                                                             |
| Public Participation                           |        |      |                                                             |
| <b>Social Policy</b>                           |        |      |                                                             |
| Child Care                                     |        |      |                                                             |
| Early Intervention for Children at Risk        |        |      |                                                             |
| Equality of Opportunity                        |        |      |                                                             |
| Health Care                                    |        |      |                                                             |
| Meeting Basic Human Needs                      |        |      |                                                             |
| Urban Policy                                   |        |      |                                                             |
| Violence Prevention                            |        |      |                                                             |

**RECOMMENDATIONS TO CHANGE CURRENT POSITIONS**

Positions can be changed by restudy or by concurrence on the floor of convention (see bylaws). If you suggest changing a position, please explain what you want to do, why and how.

Program Item/Title

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# NATIONAL LEAGUE POSITIONS-IN-BRIEF

## 1996-98 NATIONAL PROGRAM League of Women Voters of the United States

### GOVERNMENT

Promote an open governmental system that is representative, accountable and responsive; that has a fair and adequate fiscal basis; that protects individual liberties established by the Constitution; that assures opportunities for citizen participation in government decision making; that provides sound agricultural policy; and that preserves public health and safety through gun control measures.

#### Agricultural Policy

Promote adequate supplies of food and fiber at reasonable prices to consumers and support economically viable farms, environmentally sound farm practices and increased reliance on the free market.

#### Citizen Rights

**Citizen Right to Know/Citizen Participation.** Protect the citizen's right to know and facilitate citizen participation in government decision making.

**Individual Liberties.** Oppose major threats to basic constitutional rights.

**Public Policy on Reproductive Choices.** Protect the constitutional right of privacy of the individual to make reproductive choices.

#### Congress and the Presidency

**Congress.** Support responsive legislative processes characterized by accountability, representativeness, decision-making capability and effective performance.

**The Presidency.** Promote a dynamic balance of power between the executive and legislative branches within the framework set by the Constitution.

#### DC Self-Government and Full Voting Representation

Secure for the citizens of the District of Columbia the rights of self-government and representation in both houses of Congress.

#### Election Process

**Apportionment.** Support apportionment of congressional districts and elected legislative bodies at all levels of government based substantially on population.

**Campaign Finance.** Improve methods of financing political campaigns in order to ensure the public's right to know, combat corruption and undue influence, enable candidates to compete more equitably for public office and promote citizen participation in the political process.

**Election of the President.** Promote the election of the President and Vice-President by direct popular vote and work to abolish the electoral college; support uniform national voting qualifications and procedures for presidential elections.

#### Fiscal Policy

Support adequate and flexible funding of federal government programs through an equitable tax system that is progressive overall and that relies primarily on a broad-based income tax; promote responsible deficit policies; support a federal role in providing mandatory, universal, old-age, survivors, disability and health insurance.

#### Gun Control

Protect the health and safety of citizens through limiting the accessibility and regulating the ownership of handguns and semi-automatic weapons.

#### Voting Rights

Protect the right of all citizens to vote; encourage all citizens to vote.

### INTERNATIONAL RELATIONS

Promote peace in an interdependent world by cooperating with other nations, strengthening international organizations, fostering long-term development, negotiating arms control measures and encouraging the successful resolution of conflicts through nonmilitary means.

#### Arms Control

Reduce the risk of war through support of arms control measures.

#### Military Policy and Defense Spending

Work to limit reliance on military force; examine defense spending in the context of total national needs.

#### Trade

Support systematic reduction of tariff and nontariff trade barriers and support broad long-range presidential authority to negotiate trade agreements.

#### United Nations

Support measures to strengthen the United Nations, in recognition of the need for cooperation among nations in an interdependent world.

#### U.S. Relations with Developing Countries

Promote U.S. policies that meet long-term social and economic needs of developing countries.

### NATURAL RESOURCES

Promote an environment beneficial to life through the protection and wise management of natural resources in the public interest by recognizing the interrelationships of air quality, energy, land use, waste management and water resources.

#### Resource Management

Promote resource conservation, stewardship and long-range planning with the responsibility for managing natural resources shared by all levels of government.

#### Environmental Protection and Pollution Control

Preserve the physical, chemical and biological integrity of the ecosystem, with the maximum protection of the public health and environment.

#### Public Participation

Promote public understanding and participation in decision making as essential elements of responsible and responsive management of our natural resources.

### SOCIAL POLICY

Promote social and economic justice, secure equal rights for all, achieve universal health care coverage at reasonable cost, promote the well being of children, and combat discrimination, poverty and violence.

#### Child Care

Support programs, services and policies at all levels of government to expand the supply of affordable, quality child care for all who need it.

#### Early Intervention for Children at Risk

Support policies and programs that promote the well being, development and safety of all children.

#### Equality of Opportunity

Support equal access to education, employment and housing. Support ratification of the Equal Rights Amendment and efforts to bring laws into compliance with the goals of the ERA.

#### Health Care

Promote a health care system for the United States that provides access to a basic level of care for all U.S. residents and controls health care costs.

#### Meeting Basic Human Needs

Support programs and policies to prevent or reduce poverty and to promote self-sufficiency for individuals and families.

#### Urban Policy

Promote the economic health of cities and improve the quality of urban life.

#### Violence Prevention

Support violence prevention programs in all communities.

Whatever the issue, the League believes that government policy, programs and performance must meet these criteria:

- competent personnel with clear responsibilities,
- coordination among agencies and levels of government
- adequate financing,
- effective enforcement,
- well defined channels for citizen input and review.

### 1996-98 ISSUE FOR EMPHASIS

- *Making Democracy Work*

# LOCAL STUDY UNIT MEETINGS

## SUBJECT: TRANSIT

**When: Tues., Feb. 17, at 6:45 pm & Wed., Feb. 18, at 8:45 am**

(The program at the two meetings will be identical. Attend the one you find more convenient.)

**Where: At the Transit Center, Oneida & Washington Streets**

(Across from the Public Library – Suggested parking (!) in the East Ramp or the Library lot.)

When did you last attend a League meeting that was a moving experience? If you're a real old-timer, you may remember our water quality study with its canoe trip up Fox. (Or was it down the Fox?) It made a real splash! These transit units are going to be another moving experience.



We will gather at the Transit Center. Because some of us have not recently (or ever) used our local public transportation, we will begin by riding the bus on one of Valley Transit's half-hour routes – 1, 4, 6, 9, or 11. (Take your choice. We don't all have to ride the same route.) Since the complete circuit of each of these routes takes a half-hour, we will all arrive back at the Transit Center at the same time. We will then have refreshments and discuss transit.

See the discussion questions. → → → →

### How to Ride the Bus for this Meeting

- Be at the Transit Center boarding bay on time. (The buses leave promptly. They will not wait.)
- Have the exact fare in your hand. (The drivers do not carry money and cannot make change for you.) The cash fare is \$1 – unless you are over 65 or certified disabled and can show a Medicare or a Valley Transit disabled card. For senior riders and people with disabilities, the fare is 50¢. (If you're paying with a dollar bill, fold it in half lengthwise so that it can slide easily into the slot.)
- Get on the bus and put your fare in the box. Take a seat and stay seated while the bus is moving. Enjoy the ride.
- Since you will be riding the entire circuit of the route, on this trip you will not need to signal the driver for a stop to get off. If you want to know how to do this on future trips, ask in the meeting.

### Discussion Questions

1. Can we agree that, given the size of the Fox Cities urban community, people need means of getting from place to place – transportation – in the area?
  - a. Should transportation be a function of government?
  - b. What forms of transportation — besides transit — are subsidized by government?
2. What are some purposes for local trips?
  - a. Are all of the trip purposes equally important?
  - b. If not, which ones are more important and therefore deserving public expenditure?
3. What are the modes of transportation available for these trips?
  - a. What are the advantages and disadvantages of each mode to the individual?
  - b. What are the advantages and disadvantages of each mode to the community?
4. How can the various modes of transportation be integrated? How does the lay-out of the community affect transportation choices?
5. Who is Valley Transit, the local public transit system, trying to serve?
6. Could the local transit system be changed to serve more people? If so, how?

-- Pat Schnabeck  
Membership Chair

And, as you may have already guessed, she has relatives who are current League members.

Liz has agreed to be our Observer Corps chairperson. (Thank you, Liz!!!)  
and spending time with her extended family.  
employed. She likes to spend her free time reading and writing. She also enjoys camping  
she began working for the Guardian Life Insurance Company where she is currently  
short time in North Carolina teaching French and Latin. Upon her return to the Fox Cities,  
Lawrence University. Liz received her undergraduate degree in 1993. She then spent a  
years in Chicago working in the catering business. She returned to Appleton and enrolled in  
Liz Crommiller grew up in Appleton. After graduation from high school, she spent 8  
Elizabeth Crommiller, 330 East Harris Street, Appleton 830-2284

P.S. Yes....! She is a second generation Leaguer; her mother-in-law is Liz.

transit study and is interested in land use and urban planning issues.  
her "old house", gardening, and cooking. She is currently a member of the League's local  
Mary's husband, Mike, is also an attorney. In her free time she enjoys working on  
civil litigation. Mary was recruited into the League by Marty Hemwall...thank you, Marty!  
She is currently employed at the law firm of Robinson, Peterson, Berk & Cross doing  
work at Smith College and then attended law school at the University of Wisconsin.  
Mary was born and raised in North Platte, Nebraska. She did her undergraduate  
Mary Lokensgard, 229 West Lawe Street, Appleton 830-2717

**WELCOME NEW MEMBERS!!**



**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912**



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## March 1998 Bulletin

**MEMBERSHIP CHAIR**  
Pat Schinabeck  
734-6101

**PRESIDENT**  
Debra Cronmiller  
830-2284

**BULLETIN EDITOR**  
Ann Le Mieux  
779-4539

*President's Message.....*

### **MARCH REPORT**

The Appleton League of Women Voters continues the Making Democracy Work campaign in the form of letters to our senators regarding cloture on the Campaign Finance Reform issue. Thanks, Sue Eich, for all of your efforts in getting the word out to our local League for action and to everyone who made contact with their legislators.

March is the month in which the Appleton League will begin to examine the impact of W2 on children, families and our community. The current state position is enclosed in this bulletin to help us prepare for our discussion. I look forward to examining the issue and the potential League actions.

Many thanks to Kris Wensing for her efforts in putting together the League/Time Warner Cable Candidate Forums. The Spring Election is Tuesday, April 7. Remember to get out and VOTE!

Thanks, too, to Liz Cronmiller for personally covering the city, county, and school board meetings. Keep up the good work and the communication with the League!

-- Debra Cronmiller

### **MARCH 1998 CALENDAR**

|                                 |                                                                                                                |
|---------------------------------|----------------------------------------------------------------------------------------------------------------|
| March 9, Monday<br>Noon         | "Kid Town Election" Democratic Convention<br>Fox Cities Children's Museum<br>100 W. College Avenue             |
| March 10, Tuesday<br>5:30 p.m.  | Board Meeting<br>Pat Schinabeck's House<br>1212 E. Opechee Street                                              |
| March 16, Monday<br>Noon        | "Kid Town Election" Republican Convention<br>Fox Cities Children's Museum                                      |
| March 21, Saturday<br>9:15 a.m. | General Meeting<br>State Children and Families (W2) Study<br>Appleton Public Library<br>225 N. Appleton Street |

# VOTER SERVICE NEWS!



## Helping Young Minds Learn about Government

The Kid Town Election program, sponsored and organized by the Fox Cities Children's Museum is off and running. Over 80 students gathered at the museum in January for "Party Organization Day" to break into political parties and establish their party platforms. The "Election Board" comprised of representatives from each party met throughout February to go over the election schedule and discuss campaign issues. March signals the arrival of the party conventions at the Children's Museum. The Democrats will welcome keynote speaker Jay Johnson on March 9th for their convention. Cody Splitz will serve as keynote speaker for the Republican convention on March 16th. **THE LEAGUE IS INVITED TO ATTEND THESE CONVENTIONS, SO GO!** (Both will begin at Noon). After the conventions, the student candidates will take part in debates during April, in preparation for the final Kid Town Election activity...the General Election on May 5th. Stay tuned for more details on this exciting project.

## League and Time Warner Cable: a good partnership

Did you see Deb Cronmiller or me on TV during the month of February? Both of us hosted candidate forums in preparation for the primary elections held February 17th. This was a completely new experience for me, but I enjoyed the opportunity to pretend I was Barbara Walters. Both Time Warner and I got positive feedback from the candidates we worked with. We plan to undertake a similar effort in March in preparation for the April General Election. This effort provides the League with great exposure.

Special Thanks to Deb for helping me with this project!

## Want to Get Involved? It's Easy! Here's How...

I am looking for volunteers to help with the Kid Town Election debates in April. The League has agreed to moderate the debates scheduled for April 7th and 21st. The Children's Museum and the kids involved would really appreciate your assistance. Please contact me if you would be interested in helping with this project.

Kris Wensing  
Voter Service Chair  
home: 830-0735  
e-mail: Kristin.A.Wensing@lawrence.edu

Hear  
Ye!

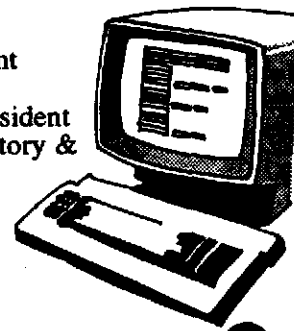


Hear  
Ye!

## Voter Education in the Electronic Age

Want to learn more about government or politics? Want to contact your congressman or President Clinton? The internet makes it really easy. Here are a few of my favorite internet sites that focus on national government...

- |                                                                       |                                                                                                                                           |
|-----------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------|
| <a href="http://capitaladvantage.com">http://capitaladvantage.com</a> | "congress at your fingertips"                                                                                                             |
| <a href="http://www.rollcall.com">http://www.rollcall.com</a>         | official news and info about congress                                                                                                     |
| <a href="http://www.c-span.org">http://www.c-span.org</a>             | on-line version of cable channel devoted to government                                                                                    |
| <a href="http://www.whitehouse.gov">http://www.whitehouse.gov</a>     | official website allows you to learn more about the President and Vice-President and their families, White House history & services, etc. |



Mark your Calendar! The spring election will be held on Tuesday, April 7, 1998.

# CHILDREN AND FAMILIES STATE STUDY

General Meeting: Saturday, March 21st, 9:15 a.m.  
Appleton Public Library, 225 N. Appleton

We'll meet at the Appleton Public Library (lower level meeting room) on Saturday, March 21, at 9:15 a.m. to take a hard look at W-2, the new state welfare bill. How is it affecting us locally? Welfare rolls are down significantly and Outagamie County is returning a million two to the State. What's going on here? Isn't this what we hoped the program would do? Or do we know or care what has happened to the people who have gone off the rolls?

Barb Spaude, Economic Supervisor for Outagamie County, will meet with us for the first hour to give us an overview of W-2 reform. Then we will tackle the discussion questions.

We are including some information for you to review before the meeting. Also refer to your January *FORWARD*. With this information and the input from Barb Spaude, we will be able to have a lively and informed discussion. Please join us.

-- Barb Hoffman, State/National Liaison

## Children and Families Study Discussion Questions

- A. How has the policy changed regarding families and children on the national and state level?
- B. Please explain this change and how it does or does not reflect a changing climate regarding public welfare.
- C. The program, Welfare Works (W-2), is being implemented throughout the state of Wisconsin. How does this plan propose helping families and children?
- D. What are some of the public concerns regarding this program, by what groups and how are these concerns being expressed/not expressed?
- E. What means of monitoring is being utilized to determine whether this program will be meeting the needs of families and children in Wisconsin?
- F. Discuss the *pros* and *cons* of this program --
  1. How it is set up
  2. Who is running it
  3. Who is benefitting from it
  4. Who is the intended one to benefit
  5. Where are the people who were on AFDC
  6. How was W-2 developed
  7. What is the role of education in the plan
  8. What jobs are W-2 people finding and at what wage
  9. What percent of jobs have full benefits attached to them
  10. How are transportation problems being addressed
  11. How are child care needs (evening and weekends) being addressed
  12. What is the program costing
- G. Does this new program address the needs of children and families? How does it meet or not meet the needs?
- H. What suggestions would you make for improving/changing the program?
- I. What role do you see the League of Women Voters playing in this new program? Please be specific.



# Supplemental Material: Children and Families State Study

## Supplemental Item #1

### BACKGROUND INFORMATION — WELFARE REFORM

Date: 2/97

From the League of Women Voters of Wisconsin, 122 State Street, Suite 405, Madison, WI

1996 was a year of upheaval and confusion in Wisconsin's welfare system. While the Wisconsin Works (W-2) reform proposal was moving through the legislature in March, Pay for Performance (PFP) was implemented statewide. This program has been in effect in Fond du Lac and Pierce Counties on a trial basis since 1995. A forerunner to W-2, PFP requires welfare applicants to seek work or be involved in training activities or community service jobs in order to receive a grant. The W-2 bill was signed into law in April and immediately counties were instructed to reduce their AFDC case loads by 25% if they wished to be considered for the role of W-2 agent under the new system.

Then followed the passage of the federal Temporary Assistance to Needy Families Act (TANF), which replaces AFDC with a block grant program and requires recipients to participate in work-related activities, such as subsidized and unsubsidized employment, on-the-job training, work experience, community service, or up to 12 months vocational training. Families will be required to work after two years of assistance, with a 5 year lifetime limit. Under the law, disabled children will be reassessed and maladaptive behaviors will no longer qualify for SSI. These children will lose benefits after July 1, 1997, greatly reducing family income. The food stamp program has been reduced and legal immigrants will no longer be eligible for food stamps and SSI. States have the option to continue to provide AFDC, Title XX, and Medicaid benefits to immigrants currently receiving them, but all new legal immigrants are banned from receiving any benefits. Refugees are permitted to receive them for five years. The bill also authorizes additional child care funds.

Medical assistance was kept as an entitlement under the federal law, but was separated from eligibility for AFDC. The W-2 health care provisions are in limbo, since the federal waiver has not been granted. It is possible that many persons will lose Medicaid benefits, since the benefits will no longer be tied to economic assistance and clients will have to apply separately for it. Many low income people have not been aware that their children are eligible for Healthy Start and this will still be a problem.

The governor immediately submitted the W-2 plan for federal block grant approval, but because the federal law is different in a number of respects, some changes in the Wisconsin law will have to be made. For instance, TANF requires a fair hearing process, but there is none in W-2.

The governor also began the implementation of those parts of the W-2 program for which waivers from the federal government were previously received. He instituted a new very harsh schedule of child care co-payments, which discouraged participants from seeking greater income, since their higher child care payments would then actually reduce their spendable income. The ability of providers to continue to operate under the new schedule was also a concern. When this became clear, that schedule was withdrawn and a task force appointed to develop a new schedule, which limits the total amount a family must pay to 16% of income regardless of the number of children and is much less harsh in its impact on families. However, it still will be difficult for families to meet their co-pay obligations.

## Supplemental Item #1 Continued

The governor also speeded up the implementation of W-2. It had been scheduled to go into effect in October, 1997. Now however, the plan is to have it fully operational by that date. In February, the requirement that parents with children over 12 weeks old will have to begin work activities will go into effect, as will the 60-day residency requirement, the requirement that minor teen parents live with their parents, and a change in the asset limit for eligibility. In March, Fond du Lac and Pierce Counties, the two trial counties for Work Not Welfare, will fully implement W-2.

All of this activity has created an enormous amount of confusion and misunderstanding for both AFDC recipients and county agencies. The caseload has declined from over 56,000 last March to about 45,000 in December, but no one knows what has happened to those families, since no follow-up is done. Many clients have been sanctioned improperly. 73% of those clients who were sanctioned under PFP in 1996 were reinstated upon appeal to a hearing examiner. In passing the bill, the legislature left many issues to the Department of Work Development to be decided through the rule making process. This process is still going on. Anecdotal information indicates that there is much inconsistency in administration of new rules. This situation is likely to continue as more parts of the program are implemented. Rules being made to implement this complex program will have to be learned and some of them will be found to be unworkable.

DWD is expected to announce the administering agencies soon. 57 counties have met the criteria and will do it if they choose to. The status of other counties is not known. Milwaukee County will be administered by the Private Industry Council, but it is not yet known who will administer each of the 6 regions in the county.

Many groups, including the League, are concerned about problems that remain with the W-2 as it was enacted and with the impact of the federal bill. Many questions remain to be answered. Will there be enough money appropriated to meet all the needs for services? Will there be enough child care available to meet the varied needs (e.g. infant care, after school and third shift care, care for children with special needs, etc.)? How can quality child care be assured under the new "provisional" provider arrangement? What happens to a family when the mother can get a job but can't find child care? Many groups of people have special needs. How will those needs be met? How can families in community service jobs and transitional job placements exist on the grant provided, especially with child care co-payments? What will happen to families who fail to meet requirements and are removed from the program?

The League is a member of the Policy Group on Welfare Reform, which has prepared a list of ten amendments which will help to mitigate the harsh effects of W-2 on a number of groups. We will be lobbying the legislature for these changes. Any changes are likely to be folded into the budget bill, as the Assembly leadership has indicated that there will not be a separate "repair" bill.

An effort to monitor the implementation of W-2 on an on-going basis throughout the state is also getting under way. Led by the Council on Children and Families and with the cooperation of the Women In Poverty Education Initiative and the Policy Group on Welfare Reform, information on what is happening to people who participate in any of the welfare programs is being collected. If you would like to help in the monitoring process, contact Jill Jacklitz, Council on Children and Families, 16 North Carroll, Suite 420, Madison, WI 53703. Telephone: 608-284-0580.

# Supplemental Material:

## Children and Families State Study

### Supplemental Item #2

#### RECOMMENDATIONS FOR CHANGES IN W-2

Date: 2/97

From the Policy Group on Welfare Reform, a coalition of religious groups, direct service providers and non-profit organizations, 310 North Pinckney St, Madison, WI

The Policy Group on Welfare Reform recommends the following changes be made in Wisconsin Works (W-2) in order to make the program more equitable, fair, and effective.

1. Ensure that all those who meet the eligibility requirements and follow the rules will receive services (employment program, child care, health care, and transportation assistance.)

No family should be denied services because the state fails to provide enough money, especially when economic times are not as good as at present. Neither should a participant, who has followed all the rules, be refused assistance if an appropriate employment placement or appropriate, affordable child care is not available.

2. Reinstate the fair hearing process.

Without a fair hearing, participants have no redress if they believe they have been treated unfairly or unreasonably by the bureaucracy. The prescribed review by the agency and the Department of Work Development is inadequate because the review is being done by those who make and enforce decisions affecting a participant, so that it cannot be considered an unbiased hearing. The hearing is also a method for holding the department and the agencies accountable. In 1996, approximately 53% of the hearings involving welfare programs resulted in some form of redress for the recipient.

3. Provide at least the minimum wage rather than a grant for Community Service Jobs and Transitional Placement activities to fulfill the work requirement and to provide the same amount of wages for participants in both groups.

In addition to being fair, the minimum wage for these job categories may make participants eligible for the Earned Income Tax Credit, increasing their income. This will help to mitigate the impact of W-2 on the income of large families who face a serious reduction as AFDC is replaced with W-2, and on immigrant and refugee families where food stamps are no longer available. Finally, enabling participants in both programs to earn the same amount will remove the current discriminatory impact on families with disabled members.

4. Maintain current Medical Assistance eligibility standards and current services.

Broad health care services are essential to making W-2 work, since sick people can't work well and succeed in moving up the career ladder. Without health care, parents with sick children have a child care problem that is difficult to solve and will be absent from work more often. Access to complete health care services assures that health problems can be treated promptly.

## Supplemental Item #2 Continued

5. Permit voluntary participation in W-2 work requirements of income eligible parents of a child less than one.

Parental care is most important during a child's first year. Infant care is expensive and hard to get. Letting parents choose to work or to stay home to provide care, if they believe it is important for the family, assures the most desirable setting for the child and makes the best use of limited child care funds. According to the Institute for Research on Poverty, census data shows that 25% of Wisconsin women with a child less than two choose to work full time; 42% of these women choose not to work at all, the rest work part-time.

6. Permit education and training which develop job skills to fulfill the work requirements for W-2; allow teen parents to qualify for W-2 by attending high school.

Considering education and training as a work requirement will allow participants to move more rapidly into higher paying jobs. Under W-2 as currently drafted, it is almost impossible for those in the lower work tiers of W-2 to get education and training, forcing them to stay in low paying jobs. There is currently no incentive for teen parents to stay in school.

7. Make a number of modifications in the child care regulations: a) extend eligibility for families with a child with physical or mental disabilities to beyond a child's 12th year; b) provide child care for teen parents who are in school, whose family income meets child care eligibility; c) adjust co-payments for child care to reflect only the ability to pay and not the cost of the care; d) eliminate the category of "provisional" care so that parents can be assured of quality care; e) provide child care for participants in education and training who meet child care income eligibility.

These modifications will deal with groups whose particular problems are not dealt with in W-2 and will maintain the current excellent child care system which Wisconsin has developed.

8. Provide a monthly payment of \$215 per month per child to SSI parents, equal to what is provided for kinship care children.

The status of SSI parents is unclear in the state law. They are ineligible for W-2 services. A cash grant of \$77 per month per child is currently being considered. This change could be a major reduction in income for these families. They should be able to receive as much as family members caring for a child under the kinship care program.

9. Provide a state-funded replacement program for immigrants and refugees who are no longer eligible for federal food stamps.

Legal immigrants and refugees have come to this country expecting to provide for themselves and their families. They should be helped to do so while they learn the language and customs of their new home and the skills necessary to support themselves. Members of the legislature assumed that food stamps would help to replace reductions in income, but with the denial of food stamps under federal law, these people have no way to get help.

10. Provide a cash grant of \$215 per month per child to children born in the U.S. to income-eligible immigrants and refugees, equal to what is provided for kinship care children.

Children born in the U.S. are citizens. However, their non-naturalized parents may be ineligible for W-2. These citizen children should not be the only ones in the state denied assistance.

# Supplemental Material: Children and Families State Study

## Supplemental Item #3

LEAGUE OF WOMEN VOTERS OF WISCONSIN — SOCIAL POLICY

Date: 1991

### EQUAL RIGHTS

Support for equal rights for all regardless of race or sex, with recognition of the special needs of Native Americans; action to combat poverty and discrimination and to provide equal opportunity for employment, housing, quality education, and access to public accommodations.

The broad thrust of the Social Policy positions is aimed toward alleviating discrimination and poverty. Action efforts have been directed toward equal access to education, jobs, and housing as well as equal rights for all.

Beginning in 1928, positions have been adopted covering support for services and opportunities for Native Americans, opposition to discrimination in public employment based on sex and marital status, support of the merit system, opposition to discrimination against minorities, and recognition of the responsibility of government to share in the social and economic problems which affect the social welfare.

Using its positions, the League has consistently supported legislation to prohibit discrimination in public and private employment, public accommodations, and housing. It has supported legislation to strengthen, through increased appropriation and stronger enforcement powers, the agencies which deal with discrimination.

### WOMEN

As early as 1927, the League opposed any legislation which threatened to weaken the laws which had been passed for the protection of women in industry. In the early years the League opposed the ERA because it would mean overturning such laws or applying them to both sexes.

However, many of the issues affecting women in the '60's were supported by the League based on justification other than ERA. The League supported publicly funded child day care based on children's needs rather than the mother's. Opposition to discrimination centered on race rather than sex, and support for family planning was based on the concern for poverty.

In 1972 action on the state and national level expanded the equal rights position to include opposition to sex discrimination and support for the ERA. The ERA was quickly and easily ratified by the Wisconsin legislature in 1972, although it failed to receive ratification by the necessary 2/3 of the states. A similar amendment to the Wisconsin

Constitution was approved by the legislature in two successive sessions, but failed to win approval in the subsequent referendum. The League, in conjunction with other members of an equal rights coalition, continued to work for equal rights. In 1975, a concerted and successful effort was directed toward the passing of a bill that implemented the intent of the ERA by removing sex distinctions from all statutes except those dealing with family law. Family law statutes were revised later under divorce reform and marital property law.

The League, along with other groups, was successful in preventing the rescission of Wisconsin's ratification of the federal ERA in the late 1970's. In 1983, it also found itself in the unusual position of opposing a state ERA because of the potential negative impact on the passage of a federal ERA. Failure was a real possibility and would have had a devastating effect on the momentum of the national amendment at that time. Success, paradoxically, would only have strengthened opponents who held that rights can be guaranteed state by state. Also, the restrictive clauses added to the amendment which dealt with the military draft, shared toilets, abortion and sexual orientation would have set a dangerous precedent.

In 1979 with the demise of the Governor's Task force on the Status of women, the League with five other statewide organizations established the Wisconsin Women's Network (WWN) as an on-going coalition working on issues affecting women. Since that time, the WWN has coordinated efforts on many issues and the League has remained a staunch supporter of it.

In addition, the state League has supported specific legislation intended to eliminate sex discrimination in housing, in access to credit, selling or leasing automobiles, employment, etc.

### NATIVE AMERICANS

The League recognizes the special status of Native Americans and their unique relationship to the federal government. On the state level, the Wisconsin League has supported legislation extending health, welfare, educational and housing assistance to Native Americans. On the national and state level the League supported the return of the Menominees to reservation status in 1975. Support for services has continued through the monitoring of state budget appropriations.

### EMPLOYMENT

Over the years, the League has taken action on many issues affecting equality of opportunity for

employment. Since 1946, League has opposed discrimination based on race, sex and marital status. It supported the strengthening of the Fair Employment Practices Committee in 1951 and has consistently supported affirmative action. The League also supported a civil service reform limiting the use of veteran's preference points to a one time entry.

In 1983-85, the Wisconsin League updated its position on efforts to obtain equal opportunity for employment. Much effort was centered around monitoring the application of the Job Training Partnership Act (JTPA) to women. Local Leagues were given a monitoring guide and worked to insure that women and women advocates were appointed to the Private Industry Councils statewide. The League supported the expansion of the jobs program in 1986, but opposed the mandatory "workfare" proposals which required welfare recipients to do community work where job training and other employment services are not available.

The League strongly supported the 1984 establishment of the Governor's Task Force on Comparable Worth to develop a job evaluation system for state classified employees and University of Wisconsin system academic staff. Implementation of the Task Force recommendations was vigorously supported in the 1985-87 state budget.

Awareness of the problems of displaced homemakers in the early 1980's led to League support for state funding and establishment of displaced homemaker centers attached to the vocational education system. The centers assist displaced homemakers to get necessary counseling and job training to assist them in entering the workforce.

A bill in the 1990 session of the legislature would make wartime veterans a protected class in terms of employment and would require that their employment share be 125% of their share of the population. The League opposed this bill because it would have undercut the basis of affirmative action programs.

## HOUSING

The League not only supports fair housing legislation based on state and national positions, but also equal access to housing, which means measures to increase the supply of low-and-moderate cost housing. Members realized in 1968 that inadequate housing was a major obstacle to equal opportunity, and the position on access to housing was adopted in 1968.

In 1965 the League was instrumental not only in the passage of the state fair housing law but in gaining open housing ordinances in local communities as well. Continuing efforts included support for measures to promote low cost housing in all communities, removal of exemptions to fair housing and improvement of migrant worker housing. The League also supported increased enforcement power and responsibility regarding migrant housing conditions.

For a number of years, the League supported the establishment of a uniform building code for one and two family dwellings and statewide standards and inspections of manufactured housing. The uniform code was finally established in 1979.

Other initiatives supported by the League are the

Housing and Rehabilitation and Conservation program, which made deferred payment and low cost loans available for rehabilitation of deteriorating housing; creation of a Migrant Labor Council to regulate employment and housing; group homes, supported under Administration of Justice and Social Policy positions.

The League supported the 1982 omnibus housing bill which created the state Council on Housing charged with developing a state housing plan and requires the Wisconsin Housing Finance Authority (WHFA) activities be consistent with the plan.

A League Housing Update, done during 1983-85, focused on the State Housing Plan, particularly as it applied to fair housing enforcement, state methods of subsidizing low/moderate income housing and the state's role in housing finance. In 1984, WHFA became the Wisconsin Housing and Economic Development Authority (WHEDA). League expressed concern that the emphasis would be switched to economic development rather than housing.

## EDUCATION

The League believes that every child should have an equal opportunity for a quality education. The League supports Headstart programs and school district integration and believes that busing can be a necessary tool to achieve equal opportunity in education. On the state level, the League has supported compensatory programs for the disadvantaged, equalized educational financing, and assurance that no segments of the student population are excluded from public school systems.

Measures to prohibit discriminatory practices and provide redress at both the K-12 and post-secondary levels were first supported in 1976 when League supported a state statute prohibiting sex discrimination in school sports. In 1983 the law was strengthened by the passage of Sec. 118.13 mandating sex equity in elementary and secondary schools. The same protection in state law were extended to the post-secondary systems in 1990 when the League took the lead in a coalition promoting the bill.

In 1976, legislation was introduced to provide an alternative to court-ordered busing for racial integration in the Milwaukee metropolitan area schools and any school attendance area with more than a 30% minority population. The state League, in consultation with the Milwaukee area Leagues, supported the compromise measure (Chapter 220) finally adopted.

In 1984, the Milwaukee School District filed suit against suburban school districts to force a restructuring that would provide greater opportunities for area-wide integration. Local Leagues in the area provided a valuable forum for information.

## PUBLIC ACCOMMODATIONS

The League's position supporting equal opportunity for access to public accommodations was the result of state study and consensus. Public accommodations are such things as public transportation, restaurants, swimming pools, etc. League action has been primarily to oppose discrimination in public accommodations on the basis of race.

League supported a new law enacted in 1990 that extends to private non-profit organizations prohibitions against discrimination in providing accommodations or amusements unless the event or service is restricted to members only. Previously such restrictions applied only to commercial enterprises.

## DIVORCE REFORM

Support of divorce laws which:

1. Prohibit discrimination based on sex in any consideration or decision related to divorce.
2. Provide financial settlement (maintenance payments and/or property division) with just consideration given to:
  - a. length of marriage;
  - b. contribution of each party to the marriage, including appropriate economic value to each party's contribution in homemaking and child care;
  - c. the earning capacity of each party;
  - d. the contribution of one party to the other's increased earning power;
  - e. The terms agreed to regarding child support.
3. Award child custody on the basis of the best welfare of the child(ren).
4. Determine child support on the basis of:
  - a. the financial resources of the child;
  - b. the financial resources and potential earning capacity of each parent;
  - c. the physical, emotional and educational needs of the child;
  - d. the value of custodial services;
  - e. the preference of the custodial parent to remain in the home.
5. Remove the necessity of placing "fault" with one of the parties.
6. Recognize "irretrievable breakdown" as grounds for divorce.

Support for legal and economic protection for men and women in divorce cases is included in this position.

The 1976 state League Council voted to modify support for equal rights for women to include the area of divorce reform. In the 1977-79 legislative session one of the most significant achievements was the passage of divorce reform legislation. The measure, sometimes referred to as a "no fault divorce bill," established irretrievable breakdown as the sole ground for divorce. The law also specified criteria that the court must take into account when making judgments regarding support, child custody, maintenance payments, and property division.

Major initiatives were pursued in 1983-85 in both child custody and child support. The League supported the concept of shared custody as an effective means of maintaining the parental bond after divorce, but questioned many provisions of the unsuccessful 1983 legislation. The Child Support Initiative which would provide for automatic wage withholding, a percentage standard of set support and a state supplement if parental resources are

inadequate to meet a prescribed support level, was supported by the League. The set standards of child support and the wage withholding provisions were adopted. The wage supplement was to be tried on a pilot basis in two counties, but the governor has consistently vetoed money for the program.

## MARITAL PROPERTY REFORM

Support of legislation to insure that:

Economic value is placed on the work of the homemaker. The tax structure is equitable to both spouses. Legally, marriage is considered an economic partnership.

Specifically:

All property and assets brought to the marriage and property or assets acquired through gift or inheritance during the marriage remains the separate property of the spouses who received them.

All profits (fruits) from property or assets brought to the marriage or from property or assets acquired by gift or inheritance during the marriage shall be shared property.

All earned income received by either spouse during the marriage shall be shared property.

During the marriage all earned income of either spouse shall belong equally to both and both spouses shall have equal rights to manage and control earnings.

Spouses shall be entitled to one-half of all property acquired during the marriage other than gifts and inheritances. Written agreements entered into by both partners regarding property ownership shall be recognized by the state.

With the accomplishment of divorce reform, League realized that marital property laws are often unfair in their assumptions, and a study of marital property was adopted in 1977. A very popular publication was issued in 1978. The resulting position was adopted in 1979. The LWVWI supported major reform legislation which was introduced that same year.

Bills were introduced in each biennium until 1984. After an enormous education and lobbying effort orchestrated by the League and the newly formed Wisconsin Women's Network (WWN), the Marital Property Reform Act was passed in April 1984 and became effective on January 1, 1986.

In 1985 the League supported a trailer bill introduced to ease the transition into the marital property system which included minor change to the law but held to the implementation date. In each successive legislative session, League worked with Legislative Council Committees to deal with technical problems while maintaining the basic purpose of the law.

## MEETING BASIC HUMAN NEEDS

### INCOME ASSISTANCE AND FAMILY PLANNING

League support for public assistance grants to low-income families arose primarily from the national Human Resources study. In 1971, the Human Resources action agenda was broadened to cover alternatives to public assistance programs, such as the income maintenance system. At that time public assistance for the blind, aged, and disabled was placed under the Social Security Administration with uniform minimum federal grants applicable nationwide. The national consensus following the Meeting Basic Human Needs study in 1986-88 reaffirmed League's commitment to adequate income assistance for low-income families.

In Wisconsin major activity has focused on achieving adequate level of income support in welfare proposals. In the 1970's the League worked with the Public Assistance Coalition composed of representatives of labor, church, and welfare organizations as well as the League. The coalition worked to "translate concern for the poor into effective education and action." There was considerable action early in the budget process to influence the legislature to make adequate funding for the poor available. In the inflation-recession period of the 1970's, League lobbied for continued funding for Community Action programs, legal services for the poor, family planning and research programs, day care facilities and the Social Services Amendments Act of 1974.

Concern about financing of programs to meet human needs led the LWVUS to examine General Revenue Sharing (GRS) as a possible alternate source. Because the intent of GRS was to allow for comprehensive planning at the local level, it seemed reasonable to assume that some of the funds would be spent on human needs programs. As local Leagues familiarized themselves with the process, they realized that this would not occur without long-term, broad-based public demand. Many Leagues began to get involved in the GRS community planning process.

Early in 1974 a statewide coalition was formed to press for changes in General Relief (GR). The coalition drew up a list of guidelines, requesting written policies and procedures, oversight by the Department of Health and Social Services and specifying the rights and responsibilities of recipients. The coalition lobbied for a number of bills with the goal of a state share of funding, but were not successful. In 1977 the League lobbied for state aid for general relief expenditures in counties choosing a county-wide relief system and continued to support those provisions. In 1985 the budget included a program for the gradual state assumption of part of general relief costs along with mandatory payment levels.

Other action on human needs issues in the 1970's included: support of the Foster Grandparent Program; opposition to overly-restrictive requirements for day care centers; distribution of information on Supplemental Security Income (SSI); sponsorship of five local pilot programs for the elderly; and gathering of information on nursing home codes. The Food Stamp Program and the supplemental nutrition

program for Women, Infants and Children (WIC) and the need for effective outreach also commanded League attention.

In the 1980's economic conditions led to a great increase in the income maintenance caseload at a time of declining state revenues. As a result, payment levels have fallen far behind the rate of inflation and in spite of heavy lobbying by League and other groups, little progress has been made in keeping benefit levels at even bare subsistence levels. In 1987 the governor used the line item veto to make an actual cut of 6% in benefits as passed by the legislature. The savings were used to fund a state jobs training program in a few counties. The League had opposed the cut throughout the budget process.

In 1988 the League also opposed the cut of benefits to a family with a teenager who is not attending school on a regular basis (Learnfare). Opposition was based on the national position that benefits should not be cut in any new program, that payments should be uniform and that without additional funding for special programs for the teens, the program would not work.

In 1986 the League supported the proposal for a pilot Child Support Assurance Program, an alternative to the income maintenance system. The family would be assured a supplement to the combined child support payments to equal at least a prescribed level of income for the child. The thrust of the pilot is to provide incentives for parents to work, which the income maintenance program does not do. (See Divorce Reform).

The national position on meeting basic human needs encourages self-sufficiency and to promote that position the League has supported education and job training programs for people on income assistance. League has stressed that the training lead to jobs providing adequate income to help a family to become independent. League has also opposed the action of the Department of Health and Social Services to limit recipients to two years of college education as a means of fulfilling the job training requirement. Since recipients must get loans and grants to pay their education costs, they should be allowed to complete their degrees.

### SUPPORT SERVICES

Also in line with the national income maintenance and basic human needs positions, the state League feels that supportive services should be available--but not compulsory--for participants in income assistance programs or for those whose physical, mental or emotional condition prevents them from being self-sufficient. For many years, activity was largely in support of day care services and family planning services. The League worked for removal of restrictions on the sale of contraceptives and for the expanded assistance in family planning by the Department of Health and Social Services.

In 1980, the decline in state revenues due to the recession led to a fear that the legislature would seriously cut social services and that those services without a vocal constituency would be the most vulnerable. The League took the lead in bringing together many different human service advocacy groups to form the Wisconsin Difference Coalition, to



work together to ensure a fair level of funding for all the needed services. Since that time the coalition has provided extensive educational materials about services and has lobbied for funding for all. In 1989, the coalition zeroed in on the funding of Community Aids, the basic allocation for counties for funding human service programs. The program had received very little increased funding for ten years and had lost great ground to inflation. The provision of services at the county level was being eroded or funded through the property tax. The Difference Coalition made a 6% increase a priority and led a concentrated and well-organized lobbying effort to achieve it. The League's role in this effort had a large influence on its success.

## HEALTH CARE

### Support of:

A health care system which is financially and geographically accessible to the residents of the state. Where problems exist, the state should work in concert with individuals, and public and private organizations at local, state and national levels to rectify those conditions which make services inaccessible to some residents.

Selective state involvement in activities to increase the availability of basic health care services in under-served areas. For example, the state should work with local community groups to attract health care providers to underserved areas.

State government involvement in a coordinated information/referral service dealing with available health care services. State involvement should be tied into existing county or agency networks and should not duplicate systems already in place.

A public health system with responsibility shared by both state and local governments. State government should identify a limited number of basic public health services which must be provided by local units of government; localities could augment these services to suit community needs. The state should assist in financing public health services; at a minimum state financial support should be made available for mandated services.

A continued state role in the health insurance field to include consumer education and some regulation of benefit offerings. State government has a major role to play in educating the public about the advantages and disadvantages of different forms of health insurance. It should take action to encourage employers to offer both traditional and alternative forms of health insurance (such as health maintenance organizations) so that individuals may select the health insurance best suited to their needs. The state should continue to require that health insurance sold in the state offer a limited number of essential benefits to ensure that basic health services are covered no matter what plan is selected.

State government involvement in the development of a program of health insurance for the uninsured. State government should develop ways to provide coverage for uninsured residents. Any state program of health insurance should be designed to meet the needs of a broad segment of residents, including individuals who

are unable to purchase health insurance at a reasonable percentage of family income.

State regulation of health care in Wisconsin to protect citizens and to contain costs.

Selective state regulation of hospitals and hospital use. The state should continue its Capital Expenditure Review Program for hospitals. It should continue to inform citizens about hospital rates in Wisconsin. State government health care programs should permit non-hospital treatment where other settings are more cost-effective as long as quality of care is maintained.

State regulation of licensure of health care professionals. The state should continue to insure public health, safety, and welfare through licensure of health care professionals. State government should investigate setting standards for currently unlicensed professionals when licensure might enhance safety and reduce costs to consumers.

State government oversight in payment systems to assure availability of cost-effective choices to consumers. In state-mandated health care programs, payment systems should define covered health care services without reference to type of licensed provider. The state should require private insurance contracts to include coverage for some licensed non-physicians' services to reduce costs and to improve accessibility and availability of health care services.

A state role in aiding individuals to make cost-effective and humane choices in health care. Legislation on living wills should be expanded to include nutrition and hydration as medical treatment which can be refused in advance. Legislation on living wills should be extended to allow for withdrawal/withholding life sustaining treatment in the event of permanent vegetative state. The state should serve as a resource agency for individuals and organizations by providing information about extraordinary treatments available; it should assist in the maintenance of organ networks and registries. The state should promote the use of hospital ethics committees to help patients, families, and staff in difficult decisions and to reduce use of the courts.

Active state government involvement in programs which emphasize prevention. The state should allocate monies to programs that promote health and prevent disease.

In adopting positions on access and containment of costs in health care in 1986-87, members supported the view that state government's role in underserved areas would not generally include direct provision or financing of services. In supporting state government involvement in a program of health insurance for the uninsured, members expressed a preference for the state working with private insurers and for including individuals who are uninsurable for medical reasons or who are employed by firms that do not offer health insurance as a fringe benefit. Members also expressed concern that a state program for the uninsured not encourage employers to eliminate health care benefits.

Members preferred a balance between competition and regulation. A number supported state regulation in the setting of hospital rates, including review of hospital policies to provide compensated community care. A number of Leagues reported that their members were interested in having the state investigate setting standards for and licensing lay midwives, speech therapists, and respiratory therapists. Containment of costs calls for emphasis on competence and efficiency. The state should avoid exclusive allocation of functions so the occupational groups may function in all areas where they are qualified by training to provide services. Payment systems and health insurance plans should provide the health care consumer choice in selection of the type of health care professional, provided that care rendered is within the professional's lawful scope of practice.

Members supported state government facilitation of timely access to available organs but not decision-making about who gets the organs. They supported establishment of hospital ethics committees but saw no state involvement in the decisions of those committees. All Leagues supported a stronger state role in prevention programs to attain long range savings in health care. Members mentioned a potential federal role in some aspects of health care, i.e. catastrophic situations and organ registries.

During the 1987 legislative session, the League supported pilot programs for the State Health Insurance Plan and efforts to increase funding for prevention programs. Funding for the pilots continues into 1991. Insurance issues are sure to be introduced into the 1991 legislature.

In 1986, when welfare benefits were reduced, Wisconsin lost eligibility for participation in an expanded program providing medical care for low income pregnant women and children under 6. In its place a limited program called Healthy Start was established for pregnant women and children under one year. The League opposed the welfare cut under its welfare and support services positions, in part because of the loss of health care funds. Since that time it has supported expansion of the program under its health care positions. In 1990, the federal government made Wisconsin eligible for federal funds and the number of pregnant women and children receiving health care has greatly increased.

School-linked health clinics were supported in legislative action in 1989-90 as a means of reaching young people who cannot afford or do not seek private health care. Opposition to this proposal comes from those who object to providing contraceptive information or devices to teen-agers. Supporters cite the experience of cities in other states showing that reproductive health care was a very small part of the services rendered whereas physical examinations, nutrition education, dietary supplements and similar services are the major benefit. The bill did not pass but will surely be introduced again in the future.

## **DOMESTIC VIOLENCE**

The 1979 convention directed the state Board, under the Human Resources positions, to draft guidelines for action in the area of domestic violence. The following

guidelines were approved by local League boards in September, 1979.

Local League members can play a significant role in establishing and supporting services for victims of domestic violence in the community. Leagues can help create citizen awareness and understanding of the problem. Guidelines for action are:

- Establish that physical violence among individuals in a domestic setting is no less a crime than in any other relationship and requires special enforcement provisions and victim compensation;
- Require law enforcement officers to receive training in domestic relations problems, causes and handling emergencies;
- Promote community responsibility for long-range remedies;
- Appropriate funds to develop, assist, and coordinate community services.

At Council in 1982, the League modified the position to include children, the elderly and other persons living in domestic situations. This clarified a position that had developed from a study of battered women. In the past several years, the legislature has established a Council on Domestic Abuse to monitor needs and propose programs. Funding has also been provided for shelters in the state.

## **MENTAL HEALTH**

**Support of:**

**Adequate funding for community support programs in order to provide adequate mental health care services for persons with mental illness in Wisconsin.**

**Community based care when it meets the treatment needs of the client as a cost effective alternative to institutional care. We believe treatment should be eligible for federal funding in addition to current state and local funding.**

**The need to expand existent community based services — especially in the area of case management service to meet consumer needs and with an emphasis on specialized housing.**

**State-mandated benefits requiring private insurance companies to provide funding for community-based programs for the mentally ill. We believe that insurance companies should provide payments for participation in these programs, equally as they do for other types of in-patient/out-patient treatment.**

**Coordinated community based mental health services for children and adolescents with emphasis on early treatment and prevention. In a well coordinated delivery system, professional information would be shared ensuring that duplication of services does not occur while client confidentiality is protected.**

**A civil commitment law which provides that in order to be civilly committed an individual must be: Mentally ill, drug or alcohol dependent or developmentally disabled and "a proper subject for treatment" and dangerous [see 51.20(1)(a) Wis.Stats.] as defined by the four criteria of dangerousness:**

1. Probability of harm to self shown by recent threats or attempts at suicide or serious bodily harm.
2. Probability of physical harm to others as shown by recent violent behavior or threats placing others in reasonable fear of harm.
3. Probability of physical impairment or injury due to impaired judgment shown by a recent pattern of behavior.
4. Probability of serious physical harm because mental illness impairs the ability to satisfy basic needs [see 51.20(1)(a)2.a,b,c,d. Wis. Stats.].

We believe the enforcement of the "dangerousness standard" allows early intervention when judges and attorneys are educated and trained to uniformly and consistently apply mental health law.

Measures to assure prompt identification of incarcerated persons with mental illness including comprehensive training of jail personnel in recognition and care of persons with mental illness, assessment and jail diversion decisions by qualified staff, and appropriate treatment whether in jail or another facility.

The mental health position was adopted by the state Board and affirmed by the state convention in spring of 1991 after a two year study which included local research by twenty local Leagues.

## URBAN POLICY

Promote the fiscal well-being and the quality of urban life.

Support of the following positions and measures:

The state government should develop a policy to improve urban fiscal and growth management.

State aids should be targeted to both declining and distressed Wisconsin communities. In grant allocations further consideration should be given by state agencies to distressed rural communities, as well as distressed cities.

Wisconsin's urban policy role should emphasize measures that enhance the local economic base. The use of aid for particular programs is considered essential to the encouragement of local development programs. Supportive services through technical assistance from state agencies should be available.

Appropriate programs in housing, education and job training should be available to complement measures intended to enhance the economic base. The overall goal is to create or preserve productive, self-reliant neighborhoods and communities.

At the 1976 national convention, delegates added cities/urban crisis to the national program. The 1978 convention reaffirmed the League's interest and adopted an "evaluation of urban policy options, with emphasis on fiscal policy." In Wisconsin, League members also studied the appropriate role of the state government in urban policy. They felt aid should go to both declining and distressed communities in the state, using these definitions:

Fiscally declining cities have these characteristics:

- a stabilized tax base, showing little change over a long period of time; and
- a stabilized or declining population (with growing numbers of elderly and poor, which is unable to support a major increase in property taxes).

Fiscally distressed cities have the above, as well as these additional characteristics:

- a loss of a major portion of the employment base and/or employers who are unable to provide job opportunities for low-skilled and low-income residents;
- a rapidly deteriorating housing stock including significant numbers of housing units constructed prior to 1939;
- a rapid incremental increase in labor costs to municipalities, due in part to escalating labor and pension costs.

Member agreement was reached in 1979. The resulting position was approved at the 1981 convention.

In 1978, concurrent with the study, the Wisconsin Educational Communications Board and the LWVWI produced the film, "QUIET CHANGES: Small Towns in Crisis," which examined the urban problems of seven small cities in Wisconsin. Funded in part by a grant from the Wisconsin Humanities Committee, the film was intended to stimulate viewer discussion.

The position has been used in action on laws governing such development techniques as Tax Incremental Financing and Industrial Revenue Bonds. (For details, see GOVERNMENT.) There has been no action on Urban Policy issues in recent years.

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



Mark your calendars for the.....

## CHILDREN AND FAMILIES STATE STUDY

General Meeting  
Saturday, March 21st  
9:15 a.m.  
Appleton Public Library  
(lower level meeting room)  
225 North Appleton Street

The Neenah/Menasha League members have been invited to join us.



# THE LEAGUE OF WOMEN VOTERS of Appleton, Wisconsin

## April 1998 Bulletin

**MEMBERSHIP CHAIR**  
Pat Schinabeck  
734-6101

**PRESIDENT**  
Debra Cronmiller  
830-2284

**BULLETIN EDITOR**  
Ann Le Mieux  
779-4539

*President's Message.....*

### ***APRIL, 1998***

I had thought that as this time of year approached, the weather warming and grass greening, that League activities would begin to wind down for a summer respite. I find, however, that the activities are indeed on the rise. Our League WANTS to continue much of the good work we've already started and engage in other projects yet begun.

The annual meeting will bring forth a slate of new ideas including some potential summer programs which sound very exciting. The second of an unknown number of meetings for our work on the Children and Families issues has been scheduled. The collaborative project with the Children's Museum is continuing and some Board members are already talking about summer meetings to get a head start on the upcoming voter service fall activities and potential programs.

I'm invigorated by all this activity and encourage all members to participate in the Annual Meeting to see and hear for yourselves all the enthusiasm generated by this League to participate in our community's betterment.

On a personal note, I am making my preparations to attend the National Convention in San Diego early this summer. Thanks to everyone for contributing of your time and selves to create this opportunity for me. I hope I am able to adequately represent this League's energy.

#### **APRIL 1998 CALENDAR**

|                    |                                                                                                                                               |
|--------------------|-----------------------------------------------------------------------------------------------------------------------------------------------|
| April 7, Tuesday   | Board Meeting 5:30 p.m.<br>Hoffman Financial Services<br>120 North Morrison Street                                                            |
| April 14, Tuesday  | General Meeting 7 p.m.<br>State Children and Families (W-2) Study<br>Hoffman Financial Services<br>120 North Morrison Street                  |
| April 30, Thursday | Annual Dinner and Meeting<br>5:30 Reception, 6:00 Dinner<br>7:00-9:00 p.m. Meeting<br>Lawrence University<br>Teak Room, Food Service Building |

# CHILDREN AND FAMILIES STATE STUDY

General Meeting: Tuesday, April 14th, 7:00 p.m.  
Hoffman Financial Services  
120 North Morrison Street

At the general meeting held on March 21, 1998, Barb Spaude and Pam Rosen from Outagamie County outlined for us the implementation of W-2. We asked question after question until my head was spinning! The one conclusion we came to is that we need to have a follow-up meeting. It is set for Tuesday, April 14th, at 7 p.m. at the offices of Hoffman Financial Services, 120 North Morrison Street (second floor). Please refer to the following material for an outline of the discussion.

A little additional information from my notes from the 3/21 meeting:

- the caseload in November 1996 was 2444; the caseload in November 1997 was 2274. This includes all supplemental support that must be monitored. W-2 cases number 78.
- Medicare and food stamp programs are federally funded.

-- Barb Hoffman, State/National Liaison

## WISCONSIN WORKS (W-2) OVERVIEW

### A PLACE FOR EVERYONE A SYSTEM OF EMPLOYMENT SUPPORTS

From the Department of Workforce Development  
Office of Training, Communication and Education  
P.O. Box 7946, Madison, WI 53707

November 1996

Wisconsin Works (W-2) is the welfare replacement program for Aid to Families with Dependent Children (AFDC) based on work participation. Under W-2, there will be no entitlement to assistance, but there will be a place for everyone who is willing to work to their ability. The program is available to all parents with minor children, low assets and low income. Each W-2 eligible participant will meet with a Financial and Employment Planner (FEP), who will help the person develop a self-sufficiency plan and determine their place on the W-2 employment ladder. The ladder consists of four levels of employment options, in order of preference:

1. **Unsubsidized Employment:** Individuals entering W-2 will be guided first to the best available immediate job opportunity in the private sector. The W-2 agency will support the participant's efforts to secure employment. Persons in unsubsidized employment may also be eligible for earned income tax credits and food stamps.



2. **Trial Jobs (subsidized employment):** For those individuals who are unable to locate unsubsidized work, but have a willing attitude, the FEP will explore options for subsidized employment. These trial job contracts are a way to help the employer cover the cost of training a person who might need just a little extra support in the first three to six months. Trial jobs will be expected to result in permanent positions. Participants will receive at least minimum wage for every hour of work. The employee may be eligible for federal and state earned income tax credits and food stamps.

3. **Community Service Jobs (CSJs):** For those who need to practice the work habits and skills necessary to be hired by a regular employer, CSJs will be developed in the community. CSJ participants will receive a monthly grant of \$673 for up to 30 hours per week in work activities and up to 10 hours a week in education or training, and may be eligible for food stamps.

4. **W-2 Transition:** Transition is reserved for those who are unable to perform independent, self-sustaining work. W-2 transition participants will receive a monthly grant of \$628 for up to 28 hours per week participating in work or other developmental activities up to their ability, and up to 12 hours per week in education or training. W-2 transition participants may be eligible for food stamps.

W-2 participants are limited to 24 months in a single work option category, other than unsubsidized employment. Extensions may be available on a limited basis when local labor market conditions preclude opportunities. The maximum lifetime participation limit is 60 months in work option components.

## EMPLOYMENT SUPPORTS

The second major part of W-2 consists of all the related services and features designed to improve upon the current welfare delivery system.

- } Job Centers will combine job search, job opportunities, education and training, and W-2 services in one location. This promotes integrated access to many related services.
- } Local Children's Services Networks and Community Steering Committees will organize community leaders to coordinate resources leading to self-sufficiency.
- } Child Support will be paid directly to custodial parents and will not cause a deduction in the benefit payment, unlike the current AFDC system.
- } Child Care and Health Care will be available to more low-income working families on a co-pay or shared premium basis.
- } Job Access Loans will be available to help families meet immediate financial needs that sometimes prevent them from working--like car repairs and personal emergencies.
- } Transportation Assistance will ensure that parents can get their children to day care and themselves to work.

## Local Transportation Study

**Background:** The current position, adopted following an "emergency study" in 1972, is:

### VII. BUS SERVICE

- A. Preserving bus service.
- B. Improving bus service.

– *League of Women Voters of Appleton – Local Support Positions*

**Study Committee:** Sue Silton, co-chair; Cheryl Barnes, co-chair; Corinne Goldgar; Mary Lokensgard; and Terry Noto.

**Meetings:** (1) A general meeting on November 3, 1997, featuring a tour of the Valley Transit Operations and Maintenance Building, the history of transit in the Fox Cities by Corinne Goldgar, and an overview of the current system by Charles L. Kamp, General Manager of Valley Transit. (2) A unit/consensus meeting on February 17, 1998, at 7:15 p.m., in the Appleton Public Library. Prior to the discussion portion of the meeting, the attendees assembled at the Transit Center and rode the half-hour Valley Transit route of their choice.

Attending the unit/consensus meeting: Cheryl Barnes; Anna Faye Dodd; Sue Eich; Corinne Goldgar; Sue Kinde (discussion leader); Ann Schell, Assistant Director and Transportation Planner, East Central Wisconsin Regional Planning Commission; Alex Schell, guest; Sue Silton; Janet Van Asten, guest; Bev Wieckert; and Vivian Wright. Attendance was not recorded at the general meeting.

### Consensus

1. Because the size of the Fox Cities urban area requires that people have transportation – means of getting from place to place – providing facilities to accommodate some modes of transportation (e.g., private automobiles/trucks, transit/paratransit, and bicycles) and regulating facilities of other modes (e.g., taxis and walking) constitute proper functions of government. With the exception of walking, all of these modes of transportation are to some extent subsidized by tax monies. (Paying for sidewalks is the responsibility of the abutting property owner.)
2. It is not a proper function of government to determine the value of a trip's purpose to the person taking the trip. Insofar as resources will allow, people dependant on public transportation should have the same ability to get around the community as people using private modes.
3. It is recognized that each of the various modes of transportation has its own advantages and disadvantages to the individual and to the community:
  - a. The private automobile, while probably the most convenient mode, not only requires considerable up-front expense and parking space but is also a major cause of traffic congestion and air pollution. It also requires that the individual be mentally and physically able and licensed to operate a vehicle.



- b. Public transportation, both fixed route buses and paratransit, is pay-as-you-go for the individual and requires neither parking space nor for the user to have special abilities. Further, while less polluting than the private automobile, transit does create some air pollution. It is, however, less convenient because the individual user must accommodate to the bus schedule or to make his paratransit reservation in advance. It also lacks the privacy of the automobile.
  - c. Taxis, while providing both privacy and door-to-door service generally at the time desired by the user, are relatively expensive in this area.
  - d. Bicycles, not consuming fossil fuels and thus being non-polluting, are a healthy mode of transportation both for the user and for the community. Their safe operation, however, is weather-dependant, and vandalism is a threat to "parked" bicycles.
  - e. Walking has the same advantages and disadvantages as the bicycle except that there is no vehicle to be parked.
4. Integration of the various modes so that an individual's trip can use more than one is highly desirable. Examples of such integration would include:
    - a. Park-and-ride lots on the perimeter of the transit service area;
    - b. A transit route or routes serving the terminals of other modes – the airport, intercity bus station (now being accomplished with Greyhound being located in the Transit Center), railroad depot (if the area were to get inter-city rail service);
    - c. Bicycle racks on the buses and enclosed bicycle "lockers" at the Transit Center.
5. Although owned and operated by the City of Appleton, Valley Transit provides an integrated service, the only efficient and effective way to serve the entire urban area. To make the system's policy-making and funding arrangements reflect the integration of the service, two changes would be desirable:
    - a. For the policy body, the Transit Commission, no longer to be restricted to residents of the City of Appleton. Its structure should include representatives of other areas of the transit service area.
    - b. The term of the service contracts between the City of Appleton and the other participating municipalities and the time required for notice of early termination should be lengthened both to provide more stability for the system and to allow for more effective long-term planning.
6. It is recognized that Valley Transit is generally trying to serve people who are transit dependent. The desirability of making the system more attractive to "choice" riders is also recognized. Consequently, the following are examples of additions that should be made to the current service given adequate resources:
    - a. Sunday service;
    - b. Half-hour service throughout the day.

## Discussed – Without Agreement or Dissent

What are the sources of the funding for public transportation – fixed-route bus and paratransit service?

Capital costs are met through federal transit aids and the annual depreciation assessed to the local participating municipalities with the federal government providing the major part, 75% – 90%, depending on the project. Operating costs are met through federal and state transit aids, farebox revenues, and appropriations by the local participating municipalities; currently, the state provides the largest part, 42%. The local share of the costs is apportioned among the participating municipalities based on the hours/miles of service within their corporate boundaries.

Why such big buses?

Although the buses seem to run empty or almost "all the time," at some time during the day a full-size "big" bus is required to accommodate the number of people wanting to ride. Since the major part of operating expenses is the wages of the drivers, adding a second bus for those peak times would not be cost effective. The "big" heavy-duty buses are almost as fuel-efficient as smaller buses and they have an operating life more than three times longer.

Why do all of the routes, except the two completely within Neenah, center on downtown Appleton?

Because of the L-shaped configuration of the urban area following the river and the lakes, a grid system is not suitable for the Fox Cities. Furthermore, a route following the perimeter of the urban area would not diminish the time required for most trips since transfers between such a route and the intersecting routes could not be coordinated to diminish the time required for most trips.

### Possible Action Initiatives

1. Including meetings of the Transit Commission among those to be regularly attended by a representative of the Observer Corps.
2. Close monitoring of the budgets which fund public transportation – federal, state, and local. The local budgets to be monitored should include, in addition to that of the City of Appleton, those of the other municipalities and counties which participate in the transit and paratransit services.
3. Monitoring initiatives for all modes of transportation to insure that minority interests (those of walkers, bicyclists, and transit users) are considered along with majority interests (those of the users of private automobiles.)
4. Encouraging League members – and the general public – to familiarize themselves with the transit system and to use the service whenever feasible.

# VOTER SERVICE NEWS!

## MORE TV Time for Kris and Deb

Once again the League teamed up with Time Warner Cable for a series of common council candidate forums. Candidates had the opportunity to respond to three questions and share their views on the issues facing Appleton today. Tune into channel 4 to see Kris "Katie Couric" Wensing and Deb "Jane Pauley" Cronmiller. Here's the schedule of remaining air times:

|                    |            |                        |
|--------------------|------------|------------------------|
| Monday, March 30   | 10:30 a.m. | (districts #6 and #10) |
|                    | 6:00 p.m.  | (districts #2 and #8)  |
| Tuesday, March 31  | 8:00 p.m.  | (districts #6 and #10) |
| Wednesday, April 1 | 9:00 a.m.  | (districts #6 and #10) |
| Thursday, April 2  | 9:30 a.m.  | (districts #2 and #8)  |
|                    | 6:30 p.m.  | (districts #6 and #10) |
| Saturday, April 4  | 9:00 a.m.  | (districts #6 and #10) |
|                    | 9:30 a.m.  | (districts #2 and #8)  |

## MORE WEB-Learning Opportunities

Here are a couple more internet sites....

[www.pennncn.com/psotd/](http://www.pennncn.com/psotd/) daily link to political sites which are entertaining, informative, and/or relevant to the current political dialogue

[www.evot.com](http://www.evot.com) political news network on the internet featuring national political news, polls, satire, and cartoons

[www.un.org](http://www.un.org) includes daily news updates, pictorial history, and descriptions of UN departments and offices



**Mark your Calendar! The spring election will be held on Tuesday, April 7, 1998.**

\*\*\*\*\*

**Mark your Calendar! The Appleton League of Women Voters Annual Meeting will be held on Thursday, April 30, 1998.**

### 1998-99 NOMINATION SLATE

|                                 |                                                           |
|---------------------------------|-----------------------------------------------------------|
| Second Vice President (Program) | Karon Sandberg                                            |
| Treasurer                       | Bev Wieckert                                              |
| 2 Year Directors                | Elizabeth Cronmiller<br>Terry Schley Noto<br>Kris Wensing |
| 1 Year Directors                | Gayle Hardt<br>Jodie Kacer                                |
| Nominating Committee            | Holly Park, Chair<br>Sue Silton<br>Pat McConnell          |

### CONTINUING BOARD MEMBERS

|                      |                  |
|----------------------|------------------|
| President            | Debra Cronmiller |
| First Vice President | Sue Eich         |
| Secretary            | Ann Le Mieux     |
| 1 Year Director      | Pat Schinabeck   |

Submitted by the 1998 Nominating Committee: Terry Bergen, Chair, Pat McConnell, Sue Kinde, Ann Le Mieux, and Pat Schinabeck

|                                                | 98-99<br>BUDGET | 97-98<br>BUDGET | 97-98<br>ACTUALS <sup>7/28</sup> | (OVER)<br>UNDER   | 96-97<br>ACTUALS |
|------------------------------------------------|-----------------|-----------------|----------------------------------|-------------------|------------------|
| <b>INCOME</b>                                  |                 |                 |                                  |                   |                  |
| A. Dues                                        | 2,600.00        | 2,600.00        | 2,222.50                         | 377.50            | 2,533.50         |
| <b>B. Contributions</b>                        |                 |                 |                                  |                   |                  |
| 1. Member                                      | 1,500.00        | 1,500.00        | 1,929.00                         | (429.00)          | 1,456.50         |
| 2. Member Ed Fund                              | 150.00          | 150.00          | 200.00                           | (50.00)           | 200.00           |
| 3. Non-Member                                  | 812.00          | 1,705.00        | 1,150.00                         | 555.00            | 1,750.00         |
| 4. Non-Member Ed. Fund                         | 1,000.00        | 1,750.00        | 1,300.00                         | 450.00            | 1,916.99         |
| <b>C. Other</b>                                |                 |                 |                                  |                   |                  |
| 1. Community Service                           |                 |                 |                                  |                   |                  |
| a. Election Night Reporting                    | 400.00          | 100.00          | -                                | 100.00            | 1,066.16         |
| b. Speaker's Bureau                            | 25.00           | 25.00           | -                                | 25.00             | -                |
| 2. Memorials                                   |                 |                 |                                  |                   |                  |
| 3. Interest                                    |                 |                 |                                  |                   |                  |
|                                                | 300.00          | 150.00          | 421.59                           | (271.59)          | 132.98           |
| <b>D. Miscellaneous</b>                        |                 |                 |                                  |                   |                  |
| a. Fall Membership Event                       | 100.00          | 100.00          | -                                | 100.00            | -                |
| 2. Holiday Brunch                              | 350.00          | 350.00          | 286.00                           | 64.00             | 351.00           |
| 3. Annual Meeting Dinner                       | 500.00          | 500.00          | -                                | 500.00            | 412.00           |
| 4. This is Appleton                            | 50.00           | 50.00           | -                                | 50.00             | 601.00           |
|                                                |                 |                 |                                  |                   | -                |
| <b>TOTAL INCOME</b>                            | <b>7,787.00</b> | <b>8,980.00</b> | <b>7,509.09</b>                  | <b>(1,471.00)</b> | <b>10,420.13</b> |
| LWVED Withdrawal: Debates                      |                 |                 |                                  |                   | 1,400.00         |
|                                                |                 |                 |                                  |                   | 11,820.13        |
| <b>EXPENDITURES</b>                            |                 |                 |                                  |                   |                  |
| <b>A. Operating Costs</b>                      |                 |                 |                                  |                   |                  |
| 1. General Supplies                            | 100.00          | 100.00          | 251.49                           | (151.49)          | -                |
| 2. Telephone                                   | 300.00          | 300.00          | 125.63                           | 174.37            | 271.19           |
| 3. P.O. Box Fee                                | 60.00           | 60.00           | 58.00                            | 2.00              | 58.00            |
| 4. Phone Answering Service                     |                 |                 |                                  |                   | -                |
| 5. Audit                                       | 50.00           | 50.00           | 0                                | 50.00             | -                |
| <b>B. Board &amp; Admin. Committees</b>        |                 |                 |                                  |                   |                  |
| 1. President                                   | 200.00          | 200.00          | 200                              | -                 | 200.00           |
| 2. Secretary                                   | 75.00           | 75.00           | 0                                | 75.00             | 35.46            |
| 3. Treasurer                                   | 50.00           | 50.00           | 35                               | 15.00             | 127.52           |
| 4. Board Tools                                 | 150.00          | 125.00          | 147.45                           | (22.45)           | 55.00            |
| 5. Admin. Committees                           |                 |                 |                                  |                   |                  |
| a. Finance                                     | 200.00          | 250.00          | 164                              | 86.00             | 64.55            |
| b. Membership                                  | 125.00          | 125.00          | 265                              | (140.00)          | 85.00            |
| c. Public relations                            | 100.00          | 100.00          | 0                                | 100.00            | -                |
| d. Membership Grant                            | 65.00           | 65.00           | 32.5                             | 32.50             |                  |
| <b>C. Delegates, Travel &amp; Affiliations</b> |                 |                 |                                  |                   |                  |
| 1. State Council                               |                 | 200.00          | 0                                | 200.00            | -                |
| 2. State Convention                            | 650.00          | -               |                                  |                   | 644.05           |
| 3. National Convention                         |                 | 900.00          | 0                                | 900.00            | -                |
| 4. Annual Meeting Kit                          | 50.00           | 150.00          | 0                                | 150.00            | 30.00            |
| 5. Workshops                                   | 100.00          | 100.00          | 0                                | 100.00            | 50.00            |

|                                                                          | 98-99<br>BUDGET | 97-98<br>BUDGET | 97-98<br>ACTUAL 2/28 | (OVER)<br>UNDER | 96-97<br>ACTUAL |
|--------------------------------------------------------------------------|-----------------|-----------------|----------------------|-----------------|-----------------|
| <b>D. Financial Support for League</b>                                   |                 |                 |                      |                 |                 |
| 1. Lake Michigan ILO                                                     | 25.00           | 25.00           | 25                   | -               | 25.00           |
| 2. State PMA                                                             | 1,390.00        | 1,550.00        | 1185                 | 365.00          | 1,550.00        |
| 3. National PMP (75%)                                                    | 1,042.00        | 1,125.00        | 750.5                | 374.50          | 1,463.02        |
| 4. LWV Ed Fund (25% Optional)                                            | 350.00          | 375.00          | 375.25               | (0.25)          | 368.12          |
| <b>E. Bulletin</b>                                                       |                 |                 |                      |                 |                 |
| 1. Supplies                                                              | 20.00           | 20.00           | 0                    | 20.00           | -               |
| 2. Postage                                                               | 350.00          | 350.00          | 130.8                | 219.20          | 296.45          |
| 3. Printing                                                              | 400.00          | 725.00          | 59.35                | 665.65          | 283.69          |
| <b>F. Educational Activity</b>                                           |                 |                 |                      |                 |                 |
| 1. Member Directory                                                      | 150.00          | 175.00          | 55.97                | 119.03          | 59.33           |
| 2. Program                                                               |                 |                 |                      |                 | 0               |
| a. National                                                              | 75.00           | 75.00           | 0                    | 75.00           | 0               |
| b. State                                                                 | 75.00           | 75.00           | 0                    | 75.00           | 5.71            |
| c. Local                                                                 | 200.00          | 200.00          | 0                    | 200.00          | 181.44          |
| 3. Voters Service                                                        | 300.00          | 300.00          | 0                    | 300.00          | 2413.9          |
| 4. Promotional Public Event                                              | 75.00           | 75.00           | 0                    | 75.00           | 0               |
| <b>G. Positon Support</b>                                                |                 |                 |                      |                 |                 |
| 1. Action                                                                | 100.00          | 100.00          | 0                    | 100.00          | 0               |
| <b>H. Miscellaneous</b>                                                  |                 |                 |                      |                 |                 |
| 1. Corporation Filing Fee                                                | 10.00           | 10.00           | 10                   | -               | 10              |
| 2. Fall Membership Event                                                 | 100.00          | 100.00          | 0                    | 100.00          |                 |
| 3. Holiday Brunch                                                        | 350.00          | 350.00          | 0                    | 350.00          | 342.33          |
| 4. Annual Meeting Dinner                                                 | 500.00          | 500.00          | 0                    | 500.00          | 412             |
| 5 Helen Heil Housing                                                     |                 | -               | 0                    | -               | 170             |
| <b>TOTAL EXPENDITURES</b>                                                | <b>7,787.00</b> | <b>8,980.00</b> | <b>3870.94</b>       | <b>5,109.06</b> | <b>9201.76</b>  |
| <b>FUND BALANCES</b>                                                     |                 |                 |                      |                 |                 |
| M&I Checking (Operating)                                                 |                 |                 |                      |                 | 1654.58         |
| M&I Savings (Operating)                                                  |                 |                 |                      |                 | 6704.53         |
| M&I Money Market (Publications)                                          |                 |                 |                      |                 | 1118.9          |
| M&I CD (Publications)                                                    |                 |                 |                      |                 | 6365.89         |
| LWVED Grant Service Acct.                                                |                 |                 |                      |                 | 3667.25         |
| <b>TOTAL ASSETS</b>                                                      |                 |                 |                      |                 | <b>19511.15</b> |
| Submitted by the Budget Committee: Sue Kinde, Chairman, Debra Cronmiller |                 |                 |                      |                 |                 |
| Stevie Schmidt, Sue Silton and Bev. Wieckert                             |                 |                 |                      |                 |                 |
|                                                                          |                 |                 |                      |                 |                 |
|                                                                          |                 |                 |                      |                 |                 |

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P. O. Box 1281  
Appleton, WI 54912



## ANNUAL DINNER AND MEETING

**Who:** Appleton League of Women Voters and guests

**When:** Thursday, April 30th

5:30-6:00 Reception

6:00-7:00 Dinner

7:00-9:00 Annual Meeting

**Where:** Lawrence University Food Service Building  
Second floor Teak Room

Parking available at Kohler Hall and Alton St.



**PLEASE COME! PLEASE COME! PLEASE COME!**

Dinner includes soup, salad, entree, dessert, and coffee

**COST: \$15.75 includes tax and gratuity**

**OR: \$18.75 includes two glasses of wine**

**Please make your choice and make check out to:**

**Appleton League of Women Voters and send to:**

**Holly Park**

**243 5th street**

**Neenah, WI 54956**

**PLEASE SEND BY APRIL 20TH**



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

June 1998 Bulletin

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Gayle Hardt  
731-9547

### *President's Message.....*

June; flowers, sunshine, swimming pools, and now a flurry of League activity.

The May 19<sup>th</sup> meeting of the Board, in addition to all our regular activity, completed two very important tasks. First, the departing Board members were able to introduce the incoming Board members to their portfolios. Second, we set the agenda for the 1998/1999 League season. Again, there are two very large state study topics, two very interesting local study topics and numerous local and state elections.

I am again impressed and delighted with the enthusiasm for completing all the projects before us and welcome all members of the League to participate to whatever extent you wish.

I'm off June 12<sup>th</sup> - 16<sup>th</sup> to attend my first national convention in San Diego, California, no less. On May 30<sup>th</sup>, Bev Wieckert and I attended the State Council in Fond du Lac. I appreciate the opportunity to participate in these events and learn from other Leagues how they recruit, raise funds, educate voters and study.

I look forward to "working" with all of you and wish you all a happy, healthy, safe summer.

-- Debra Cronmiller, President

### JUNE / JULY 1998 CALENDAR

June 23, Tuesday

Performing Arts Center Study  
Hoffman Financial Services  
120 North Morrison Street

7:00 p.m.

July 7, Tuesday

Board Meeting  
Hoffman Financial Services  
120 North Morrison Street

5:30 p.m.

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## ***Performing Arts Center Study***

*The membership voted at the annual meeting to study the feasibility of building a Fox Cities Performing Arts Center. In order to be active in the decision making around this issue, it is necessary to begin our study this summer. We will hold an organizational meeting on:*

***Tuesday, June 23<sup>rd</sup> at 7:00 p.m.  
Hoffman Financial Services  
120 North Morrison Street (second floor)***

*We urge all League members interested in being part of this study to attend. If you cannot be at this meeting, but would like to be notified of future meetings, please call Pat Schinabeck at 734-6101 or Jane Garton at 739-6699.*

*-- Jane Garton and Pat Schinabeck, Co-Chairpersons  
Performing Arts Study*

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## **LEAGUE CO-SPONSORS PUBLIC MEETING ON PCBs**

The Appleton League of Women Voters is planning a public meeting to examine the pros and cons of various proposals to clean-up tons of polychlorinated biphenyls (PCBs) scattered in bottom sediments throughout the Fox River. Thanks to Pat Schinabeck's efforts, Chancellor Perry at U.W. Fox Valley has graciously agreed to co-sponsor this meeting with us. The public meeting will be held on September 24<sup>th</sup> at the U.W. Fox Valley Fieldhouse on Midway Road beginning at 6:00 p.m.

The purpose of the public meeting is to facilitate informed public participation in the clean-up process. The speakers will provide a brief overview of the health and environmental threats posed by PCB contamination and the nature of the PCB contamination in the Fox River. The bulk of the meeting will address the effectiveness, costs and risks associated with the various clean-up options.

The speakers will include: George Meyer, Secretary of the Wisconsin Department of Natural Resources (DNR); David Ulrich, Regional Administrator of EPA Region V; Jim Hahnenberg, Superfund Division, EPA Region V; Jan Miller, U.S. Army Corps of Engineers; and David Allen, U.S. Fish and Wildlife Service.

The League PCB Public Meeting Planning Committee will meet on June 16<sup>th</sup> at 5:30 p.m. at Terry Noto's house. We look forward to helping our community understand this vital issue that effects us all.

*-- Terry Noto, Chair*

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## LEAGUE OF WOMEN VOTERS BIENNIAL COUNCIL MEETING

The League of Women Voters of Wisconsin Fifteenth Council convened on May 30<sup>th</sup> at the Ramada Plaza in Fond du Lac.

Thirteen different Leagues from around the state were in attendance. There were workshops on the Children & Families Study, campaign finance reform, Voter Service, KidsVote '98, land use, the national convention, and surviving as a local League.

Our primary business for the day was to adopt the 1998/1999 budget and with virtually no discussion, that task was accomplished.

Kathy Johnson, State President, gave an interesting President's Report, which recapped all of the activities she and the State League have participated in. She also reported that two Leagues in Wisconsin, Eau Claire and Dodge County, have disbanded.

Membership and Finance awards were presented and a nice lunch was followed by two lively speakers on the topic of corrections.

Judy Smith, Warden, Oshkosh Correctional Institution, and one of three female wardens in Wisconsin, spoke about Wisconsin's current corrections situation, the need for prison programming, and the State's need to engage beds in both Texas and Tennessee to house the ever-growing inmate population.

Armond Start, M.D., a twenty-plus year veteran of correctional health care painted a not-so-rosy picture of the current unmet health care needs in the corrections system. The unfunded mandate of truth-in-sentencing legislation, and the reality of both an aging inmate population in Wisconsin coupled with the transfer of the most healthy prisoners to out-of-state beds, will send the operating costs of the Wisconsin prisons up 40-50% over the next ten to twenty years.

The State League is looking to the Fox Valley as a potential site for either the gubernatorial or senate debates. I'll continue to be in contact with the State and the Neenah/Menasha League to coordinate these activities.

--Debra Cronmiller

### ELECTION REPORTING

This coming fall we will once again have an opportunity to do election night reporting. Remember this is our major way of raising funds for League (You don't want to have a bake sale, do you?)

Our list of reporters was lost when some of our many paper reports changed hands. If you have helped before and are willing to do it again, or if you want to try it, please contact Holly Park at 749-1506.

This is a fun way to be part of the action! Sign up early to get your favorite polling place. -- Sue Eich

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## REPORT ON BIENNIAL COUNCIL SPEAKERS

Fond du Lac, WI May 30, 1998

One of next year's State mini-studies will be a look at and review of our position on Wisconsin correction facilities. To help us start thinking about that, we heard two speakers on the subject.

The first was Armond H. Start, M.D., M.P.H. He is recognized as an expert in correctional health care systems. Before the 1970's, there were no national standards for health care. The State of Wisconsin still doesn't have a comprehensive health care plan, nor does the state meet the national standard. Why? Because we can't afford it and health care in prisons is a low priority. He predicts we will spend more on operating prisons than we will on higher education by the year 2000. Health care costs are rising because more inmates are coming into the system with HIV and the prison population is aging. Dr. Start thought it was irresponsible of the legislature to pass the recent "Truth in Sentencing" bill without a fiscal note.

Our second speaker was Judy Smith, Warden of the Oshkosh Correctional Institution. She provided an overview of state corrections. There are currently 87,000 inmates in Wisconsin correctional institutions compared to 39,000 in 1989. The Oshkosh facility has 18,000 compared to a population of 7,000 in 1989. Other changes include the following: the average age of inmates has increased from 25 to 31, 48% of inmates have alcohol and drug problems, and 58% are minorities. The average length of sentence is 14.5 years. The goal of the correctional institution is to help inmates re-enter society. As the population increases in number, pressures are placed on programs. For example, the Oshkosh facility now has 500 inmates who are idle with no work assignments while the institution is experiencing a shortage of workers. Smith would also like to see some changes made in "Truth in Sentencing" before it takes effect on 12/31/99.

--Barbara Hoffman, Chair  
State Study

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### HELEN HEIL AWARD GIVEN TO FATHER JANSSEN

*The League, along with the Housing Partnership, The N.E.W. Fair Housing Council and the Hmong American Partnership hosted the third annual Helen Heil Housing Memorial Award on Tuesday, May 26<sup>th</sup> at St. Bernard Parish. The event was well attended by many housing providers in our community as well as friends of Father Janssen and Helen Heil.*

*Father Janssen was honored this year for his endless efforts to provide housing for all in our community. Pat Leigl, Director of Project Home, shared stories of Father Janssen's work on various boards of many not-for-profits in our community and his efforts to open the Emergency Shelter many years ago. Now he is focusing his efforts on the COTS (Community Overnight Temporary Shelter) program and prison ministry. He spoke at length about his concerns that not everyone in our community is given the chance for housing. He feels it is a shame that in a community as rich as ours that people are still unsheltered. He called for all agencies and concerned citizens to work together to find solutions to the growing homelessness problem in our community.*

-- Karon Sandberg

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Appleton League of Women Voters  
Minutes of the Annual Meeting  
April 30, 1998

Jason Downer Commons  
Lawrence University  
Social Hour: 5:30 p.m.  
Dinner: 6 p.m.

The 1998 League of Women Voters of Appleton annual meeting packet is attached and made a part of the annual meeting minutes.

The meeting was called to order at approximately 7:10 p.m. by President Deb Cronmiller. Guest Kathy Johnson, president of the state league, was introduced and spoke briefly. There was a short overview of the parliamentary procedure for the meeting presented by Corinne Goldgar. A motion for adoption of the agenda as printed in the annual meeting packet was made, seconded and passed.

**Minutes: Appointment of Committee to Approve**

Holly Park, Corinne Goldgar and Barb Hoffman volunteered and were then appointed to approve the minutes.

**President's Report**  
**Membership Report**  
**Finance Drive Report**  
**Treasurer's Report**

It was moved and seconded that the President's Report, Membership Report, Finance Drive Report, and Treasurer's Report printed in the annual meeting packet be approved as written. The motion passed unanimously.

**Budget Presentation**

Sue Kinde presented the proposed LWV budget for 1998-99 as outlined in the annual meeting packet with one change as follows. Because additional copies of state and national mailings have been requested by the board, \$150 from non-member contributions will be added to "Board Tools" to increase that budget item to \$300, bringing total expenditures to \$7,937.00.

**Nominating Committee Report**

Pat Schinabeck presented the 1998-99 nomination slate. A motion was made and seconded to accept the slate in its entirety. The slate as listed in the annual meeting packet was approved unanimously.

It was announced by President Deb Cronmiller that a joint meeting of the 1997-98 and 1998-99 boards will be held on Tuesday, May 19, 1998, beginning at 5:30 p.m. at the offices of Hoffman Financial Services, 120 North Morrison St. At the joint meeting there will be an exchange of board portfolios and agenda-setting for the 1998-99 League year.

**Local Transportation Study**

Barb Hoffman moved and Corinne Goldgar seconded adoption of the local transportation study consensus as printed in the annual meeting packet. The motion was approved unanimously.

## Local Support Positions

The amendments to the local support positions made at the 1997 annual meeting have not yet been committed to text. The local support positions will be updated and made available to the general membership.

## 1998-99 Local Study Program

Holly Park introduced for consideration the non-recommended local program study issues. There was no motion made to consider the non-recommended items (items 3-6 listed under "Proposed Local Program" on the last page of the annual meeting packet).

There was consideration and discussion of the two recommended local program issues:

1. To study the feasibility of building a Fox Cities Performing Arts Center in downtown Appleton and
2. To review the new federal drinking water quality standards and the effect they will have on 1) the building of Appleton's new water treatment plants and 2) the use of Lake Winnebago as Appleton's water source.

A motion was made by Corinne Goldgar and seconded by Pat Schinabeck to have only one local study program for 1998-99. The motion was defeated by a vote of 8-3 with 5 abstaining.

A motion was made by Barb Hoffman and seconded by Corinne Goldgar to strike "in downtown Appleton" from the wording of issue 1. The motion passed unanimously. Issue 1 was amended to read "To study the feasibility of building a Fox Cities Performing Arts Center". Barb Hoffman then moved, and the motion was seconded, to adopt issue 1 as amended; the motion passed with one dissenting vote.

League work on local study: performing arts center will need to begin this summer with a goal to present consensus questions to the general membership on this issue in September. Pat Schinabeck announced that she will co-chair the local study: performing arts center with Jane Carton and that any League members interested in working on the committee should notify her as soon as possible.

Terry Schley Noto then moved, and her motion was seconded, to amend the wording of the proposed local study program 2 to read: "To review the federal water standards and the water quality of Lake Winnebago and the Fox River and other possible water sources." The motion was approved.

A motion was then made by Deb Cronmiller and seconded by Karon Sandberg to further amend the wording of proposed local study program 2 to read: "To review the federal water standards and to study the water quality of Lake Winnebago and the Fox River and other possible water sources". The motion was approved. Deb Cronmiller then made a motion, which was seconded by Corinne Goldgar, to adopt local study program 2 as amended for study in 1998-99; the motion passed.

## 1998-99 National Study Program

The proposed national study program "building sustainable communities" was briefly reviewed. Deb Cronmiller, as the Appleton LWV delegate to the national convention, is informed by the local league's proposed national program but is neither instructed nor bound by the proposal.

## 1998-99 Budget

Barb Hoffman made a motion, seconded by Holly Park, for adoption of the 1998-99 proposed Appleton League of Women Voters budget as presented earlier by Sue Kinde; the motion passed and the budget was adopted..

## **New Business**

- Helen Heil Award: Karon Sandberg announced that the Helen Heil award recipient for 1998 is Father Orville Janssen. There will be a wine and cheese reception for Father Janssen on Tuesday, May 26, at St. Bernard's Church. All League members will receive invitations.
- State Council '98: Barb Hoffman encouraged League members to attend the Biennial Council of the League of Women Voters of Wisconsin which will be held on Saturday, May 30, in Fond du Lac (for details see the April 1998 issue of "Forward"). Barb requested that members planning to attend the luncheon contact her or notify Bev Wieckert about registration. There will be two voting delegates from the Appleton League.
- By-Laws: There was a suggestion made by Vivian Wright that the League consider changing the by-laws to note that there is a deviation from Roberts Rules of Order concerning who presides for specific agenda items during the annual meeting.

## **Directions to the Board**

1. To create a financial review committee composed of 3 members to review the treasurer's books.
2. To sponsor voter service activities for the fall 1998 elections, including encouraging a League-sponsored gubernatorial debate in Appleton.
3. To follow-up on the state Children and Families (W-2) study.
4. To sponsor a public forum for review of the PCB issue.

The meeting was adjourned at approximately 8:50 p.m.

Respectfully submitted,

Ann Le Mieux  
Secretary

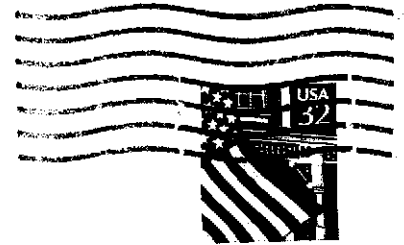
-- Terry Noto

On October 24th, Fox Cities Greenways will sponsor a one-day Rails to Trails Conference at Bubolz Nature Preserve. The Conference will be taught by experts in trail development from the Rails-to-Trails Conservancy, a non-profit organization that is the national leader in creating public trails from former rail lines and connecting corridors. Anyone interested in working on trail projects should attend. The workshop fee is \$30 and includes lunch and a very informative resource manual (a \$30 value itself). If you are interested, please contact Terry Noto at 720-2287 or Beth English at 735-9917. (This is not a League sponsored activity.)

-- Terry Noto

Over thirty years ago, Rachel Carson's Silent Spring first warned that DDT was taking a deadly toll on wildlife. In a similar vein, Theo Colborn's Our Stolen Future alerts the public to dangers to human and animal health from man-made chemicals, such as polychlorinated byphenyls (PCBs), that may act as endocrine disrupters, playing havoc with our immune systems, fertility, and the health and intelligence of human and animal off-spring. Our Stolen Future is written in a gripping, detective-style narrative that details for the lay public Dr. Colborn's seven years of work synthesizing the research on endocrine disrupting chemicals. It is a fascinating and timely read, as we grapple with our own PCB clean-up issues in the Fox River. Our Stolen Future is available at Barnes & Noble, Conkey's and the library.

F.Y.I.



**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**

Bev. Wieckert  
N2720 Evergreen Ln.  
Appleton WI 54915-8926



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

September 1998 Bulletin

|                         |                  |                        |
|-------------------------|------------------|------------------------|
| <b>MEMBERSHIP CHAIR</b> | <b>PRESIDENT</b> | <b>BULLETIN EDITOR</b> |
| Pat Schinabeck          | Debra Cronmiller | Gayle Hardt            |
| 734-6101                | 830-2284         | 731-9547               |

## President's Message

The summer is flying by and the League is geared up and on the move too. On September 24th the League will sponsor an educational forum, The ABC's of PCB's. This forum is the product of many hours of work by Terry Noto and her committee. I am proud of all those who contributed their time and effort to bring this unbiased information to all area residents. Our League is working collaboratively with the other area Leagues, the AAUW, and all our co-sponsors to get out the word. I'd like nothing better than to see a full UW-Fox Valley Field House of concerned residents.

Additionally, a new member to the League, Susan Streblov, has expressed an interest in joining the board as the Voter Service Chair. We welcome Susan and her enthusiasm to the Board. With the November election just around the corner, there will be a number of opportunities for Voter Service and Susan. The Appleton League may be a sponsor site for debates between the candidates for Senate, Congress and the Governor's seat (should Thompson accept the State League's invitation.) Watch your October Bulletin for all the details.

Currently, for the upcoming September 8th Primary, the Appleton League, with its co-sponsor, Time Warner Cable, held a debate between 8th District Republican Congressional candidates, Mark Green and Chuck Dettman. This debate is being aired on Time Warner Cable Access Channel 4 on Tuesdays at 8:00pm and Wednesdays and Saturdays at 9:00am. Please watch for yourself and encourage others to view then vote on September 8th.

In this bulletin you will all find the Calendar of League events for the upcoming season. I am pleased that we are able to bring this to everyone early so you can reserve these dates according to your own areas of interest. I'm confident that with two exciting local study topics, the ongoing four state study items and a continued emphasis on Making Democracy Work at the national level, I'll see many of you in the upcoming months.

Debra Cronmiller

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The LUWUS 43rd National Convention was, in my opinion, a grand event. With 743 registered delegates and almost 400 volunteers, we filled the beautiful Hotel del Coronado in Coronado, CA. I thank all the Appleton League for allowing me the opportunity to participate in this truly fabulous four day event.

The primary areas of business to accomplish were: choosing a 1998-2000 National Program (or study), adopting the budget and PMP, adoption of the current LWVUS Positions and Concurrence items and the election of the Officers, Directors and Nominating Committee.

As you would imagine, the debate surrounding all these issues was intense and for a new comer like myself, incredibly interesting. With so many questions flying about order and rules, it's a wonder we were able to conclude any business at all!

After very heated debate about cost, impact and general interest, it was indeed decided that Making Democracy Work would be the continued National Program. Very little will change from the last two years, and Leagues will have the opportunity to continue the work they have begun in the previous two years. Having gone to convention (informed not instructed) with community sustainability on my mind, it was very interesting to hear debate surrounding the recommended and non-recommended programs. Many Leagues, including some in Wisconsin, spoke very eloquently to what they are doing and have done to make democracy work. Additionally, it was very clear that with this as the National Program, there exists much opportunity to engage in study and action surrounding sustainability. It was hard to determine which was the cart and which the horse.

The Per Member Payment, our dues to LWVUS, will remain unchanged in 1998-1999 but was approved by the delegates to increase by \$2 to \$21 per member per year in 1999-2000. As a League, we may as a result need to re-examine our own dues.

The new slate of Officers and Directors was elected without much fanfare at all. The new LWVUS President is Dr. Carolyn Jefferson-Jenkins.

Both the bylaws and Positions were adopted with nominal change to what was originally presented. More information on what was adopted will be forthcoming to all Leagues.

As I participated in this convention, I was overwhelmed by the commitment of all the participants to better their communities and nation through their own efforts at the grassroots level. The delight that everyone expressed at being able to share their successes and sometimes failures in creating opportunities for communities and individuals to get involved was evident. I was exhilarated by attending and hope that some small part of the great enthusiasm of this convention will return with me to be passed to members of the Appleton League and our community so we can all continue to make democracy work.

DEBRA CRONMILLER

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## ***Performing Arts Center Study***

*The LWV Performing Arts Study Group has met three times over the summer. Phase One of the City of Appleton's report on a PAC was distributed and discussed. Group members reacted to it during the second meeting by sharing concise remarks and concerns about the document. The third session involved work to define a purpose or mission for a PAC. Figures (cost per performance) for possible incoming groups was discussed. During the August session, the group looked at potential funding sources and revisited the purpose and mission statements.*

*-- Jane Garton and Pat Schinabeck, Co-Chairpersons  
Performing Arts Study*

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## **LEAGUE CO-SPONSORS PUBLIC FORUM**

### **"ABCs OF PCBs: Options for cleaning up the Lower Fox"**

The Appleton League of Women Voters is proud to invite you to attend the "ABCs of PCBs: Options for cleaning up the Lower Fox." The purpose of this meeting is to provide the public with solid information from the experts as to the selection, efficacy, and costs of various options for addressing PCB contamination in the sediments of the Lower Fox River. The meeting is being sponsored by the Appleton League of Women Voters, WLUK TV Fox Channel 11, and Time Warner Cable.

The meeting will be held Thursday, September 24<sup>th</sup> at 6:30 p.m. at the U.W. Fox Valley Fieldhouse. The doors will open at 6:00 p.m., and the program will start promptly at 6:30 p.m. Come early to get a good seat. We are also looking for volunteers to serve as ushers. Please contact Sue Eich (733-4823) if you are interested. The meeting will be three hours in length, and Channel 11 will broadcast the meeting live. Terri Barr, WLUK anchor, will moderate. We will hear "unfiltered" information direct from experts from the DNR, EPA, the contractor for the paper mills, the U.S. Army Corps of Engineers, and the U.S. Fish and Wildlife Service. There will be a question and answer session in which speakers will answer questions from the audience. Please join us for what is sure to be a lively and interesting meeting on a subject that vitally affects us all.

**Mark your calendar!**

**"PCBs of ABCs: Options for cleaning up the Lower Fox"**

**Thursday, September 24, 1998**

**6:30 p.m.**

**U.W. Fox Valley Fieldhouse**

**1478 Midway Road**

**Menasha, WI**

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## DUES ARE DUE!!

Membership renewal time is upon us again, and it would be wonderful to have an updated membership list by October 15<sup>th</sup>. Here are a few reasons a prompt response would be great:

1. Money and time will be saved if we don't have to make follow-up phone calls and send dues notices.
2. An accurate membership directory released in November will be more useful to all of us.
3. Reports to state and national can be filed in timely fashion.

Please help me out and return the enclosed addressed dues notice as soon as possible. I would be eternally grateful.

~ Bev Wieckert, Treasurer

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## ISSUES BRIEFING '98

*Issues Briefing '98 will be held at the Sheraton Milwaukee Brookfield Hotel (375 S. Moorland Road in Brookfield) on October 3, 1998. It is sponsored by LWVWI Education Fund in cooperation with the Lake Michigan Inter-League Group Annual Meeting. Workshop topics include: Land Use, Corrections, Campaign Finance Reform, Membership Diversity and Getting Out the Vote, and, W-2/Children and Families.*

*If you are interested in attending, please contact Barbara Hoffman at 734-3627.*

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### ELECTION REPORTING

This coming fall we will once again have an opportunity to do election night reporting. Remember this is our major way of raising funds for League.

If you have helped before and are willing to do it again, or if you want to try it, please contact Holly Park at 749-1506.

This is a fun way to be part of the action! Sign up early to get your favorite polling place. — Sue Eich

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Start marking your calendar for this year's up coming meetings and events! We encourage everyone to attend our **monthly General Meetings** where new issues and timely events take place. This year proves to be a fascinating year to get involved and discover what a difference you can make in our community. Also, all League members are welcome to attend monthly board meetings.

### AUGUST:

Tues. 4th- 5:30pm Board Meeting @ Hoffman Financial Services  
Tues. 11th- 7pm PCB Forum Organizational Meeting @ Pat Schinabeck's.  
Wed. 19th- Action, Observer Corp, Voter Service Officers meeting 7pm @ Sue Eich's.

### SEPTEMBER

Tues. 1st- 5:30pm Board Meeting @ Hoffman Financial Services  
Tues. 8th- Primary Election Night Reporting **VOLUNTEERS NEEDED**  
Thurs.. 24- **GENERAL MEETING; Public Forum "ABC's of PCB's", 6:30pm @ UW Fox Valley.**

### OCTOBER

Tues. 6th- 5:30pm Board Meeting @ Hoffman Financial Services  
Wed. 8th- Meeting to draft League statements to City and County Boards.  
Sat. 24th- **GENERAL MEETING; Topic- Review current state positions on Land Use and Corrections, 9:30am @ Appleton Public Library.**

### NOVEMBER

Tues. 3rd- Election Night Reporting **VOLUNTEERS NEEDED**  
5:30pm Board Meeting @ Hoffman Financial Services  
Tues. 10th- **GENERAL MEETING; Topic - Performing Arts Center Update, 7pm Appleton Public Library.**

### DECEMBER

Tues. 1st - 5:30pm Board Meeting @ Hoffman Financial Services  
Sat. 12th - **GENERAL MEETING; HOLIDAY BRUNCH, 10:30am**

### JANUARY

Tues. 5th- 5:30pm Board Meeting @ Hoffman Financial Services  
Sat. 16th - **LIVELY ISSUES, 9:30am Lawrence University Library**  
Tues. 26th - **GENERAL MEETING; Topic - Local Study: Water Quality or Performing Arts. 7pm Appleton Library.**

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## FEBRUARY

Tues. 2nd - 5:30pm Board Meeting @ Hoffman Financial Services

Wed. 10th - Budget Committee meeting

**Wed. 17th - GENERAL MEETING; Topic- Local League Finances: Review of current financial drive mailing list. 7pm. Appleton Library**

**Sat. 20th- GENERAL MEETING; Topic- Following W 2, 9:30am Appleton Library.**

## MARCH

Tues. 2nd - 5:30pm Board Meeting @ Hoffman Financial Services

**Sat. 13th - GENERAL MEETING; Topic- State Study: Land Use or Corrections, 9:30am Appleton Library**

## APRIL

Tues. 6th - 5:30pm Board Meeting at Hoffman Financial Services

**Thurs. 29th- ANNUAL MEETING**

## MAY

Tues. 4th - 5:30pm Joint Board Meeting @ Hoffman Financial Services

Sat. 29th- State Convention : Members at large may attend, if you are interested talk to a board member.

This calendar is subject to change.

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## **F.Y.I.**

Over thirty years ago, Rachel Carson's Silent Spring first warned that DDT was taking a deadly toll on wildlife. In a similar vein, Theo Colborn's Our Stolen Future alerts the public to dangers to human and animal health from man-made chemicals, such as polychlorinated byphenyls (PCBs), that may act as endocrine disrupters, playing havoc with our immune systems, fertility, and the health and intelligence of human and animal off-spring. Our Stolen Future is written in a gripping, detective-style narrative that details for the lay public Dr. Colborn's seven years of work synthesizing the research on endocrine disrupting chemicals. It is a fascinating and timely read, as we grapple with our own PCB clean-up issues in the Fox River. Our Stolen Future is available at Conkey's, Barnes & Noble and the library.

~ Terry Noto

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**APPLETON LEAGUE OF WOMEN VOTERS  
1998 - 1999 BOARD MEMBERS**

|                                                                                 |                                                                           |                                                              |
|---------------------------------------------------------------------------------|---------------------------------------------------------------------------|--------------------------------------------------------------|
| <b>Deb Cronmiller</b><br>1012 West 4 <sup>th</sup> Street<br>Appleton, WI 54914 | <b>President</b>                                                          | 830-2284 (h)<br>426-0150 (w)<br>debrac@advocap.org           |
| <b>Sue Eich</b><br>88 Crestview Drive<br>Appleton, WI 54915                     | <b>1<sup>st</sup> Vice President</b><br>Action                            | 733-4823 (h)<br>lunkerlou@aol.com                            |
| <b>Karon Sandberg</b><br>821 West Prospect Avenue<br>Appleton, WI 54914         | <b>2<sup>nd</sup> Vice President</b><br>Program                           | 954-1683 (h)<br>kronron@hotmail.com                          |
| <b>Bev Wieckert</b><br>N2720 Evergreen Lane<br>Appleton, WI 54915               | <b>Treasurer</b>                                                          | 739-2773 (h)<br>BeWieckert@aol.com                           |
| <b>Ann Le Mieux</b><br>N2134 North Road<br>Hortonville, WI 54944                | <b>Secretary</b>                                                          | 779-4539 (h)<br>832-6180 (w)<br>alemieux@apl.org             |
| <b>Susan Streblow</b><br>1809 North Douglas Street<br>Appleton, WI 54914        | <b>Voter Service</b>                                                      | 830-1894 (h)                                                 |
| <b>Elizabeth Cronmiller</b><br>330 East Harris Street<br>Appleton, WI 54911     | <b>Observer Corps</b>                                                     | 830-1304 (h)                                                 |
| <b>Pat Schinabeck</b><br>1212 East Opechee Street<br>Appleton, WI 54911         | <b>Membership</b><br><b>Local Study:</b><br><b>Performing Arts Center</b> | 734-6101 (h)                                                 |
| <b>Terry Schley Noto</b><br>441 Kittiver Court<br>Neenah, WI 54956              | <b>Natural Resources</b><br><b>PCB Forum</b>                              | 720-2287 (h)<br>apphia@execpc.com                            |
| <b>Gayle Hardt</b><br>2490 Stroebe Island Drive<br>Appleton, WI 54914           | <b>Bulletin</b>                                                           | 731-9547 (h)<br>954-7211 (w)<br>gayle.hardt@unitedway.org    |
| <b>Jodie Kacer</b><br>834 East Atlantic Street<br>Appleton, WI 54911            | <b>Finance Drive</b>                                                      | 733-2449 (h)<br>729-2016 (w)<br>Jodie.Kacer@unitedhealth.com |
| <b>Barbara Hoffman</b><br>627 East Brewster Street<br>Appleton, WI 54911        | <b>State Study</b>                                                        | 734-3627 (h)                                                 |
| <b>Jane Garton</b><br>39 East Fox Point Drive<br>Appleton, WI 54911             | <b>Local Study:</b><br><b>Performing Arts Center</b>                      | 739-6699 (h)                                                 |

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On Saturday, October 24<sup>th</sup> from 9 a.m. to 4 p.m. Fox Cities Greenways, Inc. will sponsor a one-day trails advocacy workshop at Bubolz Nature Preserve. The workshop will be conducted by Rails-to-Trails Conservancy, the nation's foremost expert in all aspects of rail-trail development. The workshop will tackle key issues, such as addressing concerns regarding liability, crime, trespassing, property value, building a broad constituency for trails, and working with the media. The workshop fee is \$30 and includes lunch and a comprehensive resource manual (a \$30 value itself) that contains the latest facts, studies and research reports about trail issues. If you are interested in attending, please contact Sue Kinde at 734-5729 or Beth English at 735-9917 to obtain a registration form. (This is not a League sponsored activity.)

F.Y.I.

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**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**



Bev. Wieckert  
N2720 Evergreen Ln.  
Appleton WI 54915-8926

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# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

October 1998 Bulletin

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Gayle Hardt  
731-9547

## A Flurry of Fall Activity

In case anyone was wondering, the Appleton League is alive and well. This fall has clearly demonstrated that. The positive community response to the League's forum; The ABCs of PCBs, Options for Cleaning up the Lower Fox River, is an excellent indicator to me that our efforts at public education are not only welcome but needed. My many thanks to everyone who made that event a reality especially Terry Noto, Cheryl Barnes, Corrine Goldgar, Pat Shinabeck, Sue Eich and all those who have contributed their time and resources to the success of the evening. The combination of live audience and live television and radio coverage, took the educational message to many of the Valley's residents. On Saturdays in October starting at 9:00 a.m., Time Warner will re-broadcast this forum for those who may have missed it. In addition, they will be providing the local libraries with copies of the tape for borrowing.

With November 3<sup>rd</sup> just weeks away, there are many more opportunities for the League to step forward and provide local citizens with much needed education on the candidates in both the contested and uncontested races in our area. On October 11<sup>th</sup> at 8:00 p.m., Johnson and Green will face off in a League sponsored debate to be held at the University of Wisconsin-Fox Valley. We are awaiting word from Feingold and Neumann as well as Ellis and Meyer on dates mutually satisfactory. Time Warner Cable will

give us studio and broadcast time for the uncontested candidates to have an opportunity to address their constituents. We have partnered with the Appleton Downtown Rotary, the Fox Cities Chamber of Commerce, WLUK Fox 11, Time Warner Cable, Lawrence University and the UW Fox Valley to extend an invitation to Tommy Thompson and Ed Garvey to debate in Appleton since their two other debate sites are downstate.

Add to this flurry of activity, the work on the Performing Arts Local Study, the Observer Corps activity, the ongoing finance drive and I'm sure you, too, will conclude that we are indeed alive and well. My thanks to everyone.

~ Debra Cronmiller

**PLAN TO ATTEND**

**Congressional Candidate Debate  
Congressman Jay Johnson  
and  
Mark Green**

**Sunday, October 11, 1998  
UW Fox Valley - Student Union  
8:00 p.m.**

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## ABCs of PCBs A Huge Success

On Thursday, September 24<sup>th</sup>, the Appleton League performed an invaluable public service by holding a public meeting in which experts discussed the pros and cons of clean-up options being considered for the Lower Fox River and answered questions from area residents. As Mayor Hanna recently said, "There isn't a more important issue facing us [than the Fox River clean-up]."

Hundreds of residents attended the meeting at UW Fox Valley. Many thanks to Pat Schinabeck for contacting Dean Perry and enlisting UW Fox Valley as a co-sponsor for the meeting. Also, thanks to Pat's efforts, the Appleton League had a bold and beautiful banner displayed at the meeting, leaving no doubt in anyone's mind as to who had organized the event!

In addition to the over 250 people who attended the ABCs of PCBs, there were many more who watched the meeting at home on television. WLUK Fox 11 performed a tremendous service for the community by airing the meeting live and commercial free during "prime time." Fox 11 anchors Teri Barr and Tom Milbourn did a terrific job of moderating the meeting. We are deeply grateful to WLUK Fox 11 for the tremendous job they did in bringing this meeting to homes throughout the Fox Valley. Kudos to Debra Cronmiller for bringing Fox 11 on as a co-sponsor!

Time Warner Cable also co-sponsored the meeting and is airing the meeting, in its entirety, at 9:00 a.m. on Saturdays during October. We are very grateful to Time Warner Cable for their support and for re-broadcasting the program. WOSH was a co-sponsor as well, and we thank them for their assistance and for airing the meeting live on the radio.

Whatever clean-up option is ultimately selected will impact the health and well-being of the economy, the environment and the citizens of the Fox Valley. To help the public participate in selecting the best clean-up option or options, the League brought together distinguished government and industry experts to provide the public with "unfiltered", first-hand information as to the pros and cons of the potential clean-up options for the Fox. The speakers included George Meyer, Secretary, Wisconsin DNR; David Ulrich, Acting Regional Administrator, EPA Region 5; Dennis Hultgren, Director of Environment & Public Affairs, Appleton Papers; Robert Paulson, toxicologist, Wisconsin DNR; Jan Miller, environmental engineer, U.S. Army Corps of Engineers; Mark Brown, environmental engineer, Blasland, Bouck & Lee; Jim Hahnenberg, geologist, EPA Region 5; and Bill Fitzpatrick, engineer, Wisconsin DNR. Thanks to Terry Noto for lining up an impressive roster of speakers.

The ABCs of PCBs could not have fulfilled its mission as an educational event without the efforts of Cheryl Barnes and Corrine Goldgar. Cheryl and Corrine did a thorough and very professional job of "getting the word out" about the public meeting. Corinne wrote terrific public service announcements and Cheryl wrote very effective press releases. As a result, the ABCs of PCBs enjoyed wonderful advance publicity and excellent coverage. Thank you Corrine and Cheryl!

Finally, the evening would not have progressed as smoothly as it did without the efforts of Sue Eich and the wonderful League members she lined up to serve as ushers.

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## To Greg Bell, a Special "Thank-You"

What if you staged a public meeting and nobody came? It could happen if you haven't gotten the word out.

The excellent turn-out for *The ABCs of PCBs* meeting was, in large part, the result of the efforts of Greg Bell, General Manager of Radio Stations WHBY, WAPL, and WKSZ. Greg not only had our public service announcements produced, but

he also distributed the scripts and "dubs" to some twenty stations in northeast Wisconsin with his personal request that they help publicize the event.

Greg's assistance was invaluable. Turning down our offer of public recognition, he did it all without fanfare, purely as a service to the community. We are most grateful for his help.

Thanks a million, Greg!

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## A Reminder....

A friendly reminder for those members who have not yet submitted their dues, it is important that you do so as soon as possible. We are planning to publish the membership directory in November, and we want to include all members. Your prompt response would be greatly appreciated. If you have questions, please call our Treasurer, Bev Wieckert at 739-2773.

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## Voter Services Activities

My name is Susan Streblov. I am a new member of the League of Women Voters and the new Chair for Voter Services.

This is an exciting time of the year with the upcoming November mid-term elections. After the September 8<sup>th</sup> primary, the League began negotiations with Congressman Jay Johnson and his challenger, Mark Green to schedule a debate sponsored by the League. I am happy to report that a date has been set. The debate will be held on Sunday, October 11<sup>th</sup> beginning at 8:00 p.m. in the Student Union of the University of Wisconsin - Fox Valley, 1478 Midway Road, Menasha. Please mark your calendars and plan

## Voter Services (continued)

to attend as the candidates will be discussing issues that are important to our local communities as well as the country. The debate will also be shown via Time Warner Cable Access as well as a broadcast live over WAPL FM radio.

The League has also sent an invitation for debate to Mike Ellis and his challenger, Michael Meyer. To date, we have not heard from either party whether they are interested in debating prior to the November election. We'll let you know if we are able to secure a commitment from the parties for a future debate.

If anyone has any ideas or suggestions for me, feel free to contact me to discuss them. I look forward to meeting all of you at the General Meeting in October.

~ Susan Streblov

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## Observer Corps

I am looking for League members to observe at meetings of the School Board, Library Board, County Board and City Council (especially the upcoming meetings on the city and county budgets), as well as meetings of the various standing committees. League members only observe at these meetings and then report back to me. I will in turn report what you have observed at the League Board meetings.

If you do sign up to observe, I may call and alert you to a specific issue that committee members plan to discuss - "Please pay special attention to..."

Maybe you already plan on attending a meeting of one of the councils, or you have always been interested in a specific issue, or just want to be involved as a League member. This is your chance, and I would definitely appreciate your help.

Following are the times and dates of meetings for which I need observers:

### **Budget Meetings - County Board** (approximately 3 hour meetings)

|                          |           |
|--------------------------|-----------|
| November 2 <sup>nd</sup> | 9 a.m.    |
| November 3 <sup>rd</sup> | 6:30 p.m. |
| November 4 <sup>th</sup> | 9 a.m.    |
| November 5 <sup>th</sup> | 6:30 p.m. |

### **Budget Meetings - City Council** (times to be announced)

|                           |
|---------------------------|
| November 7 <sup>th</sup>  |
| November 11 <sup>th</sup> |

### **County Board**

2<sup>nd</sup> and 4<sup>th</sup> Tuesday of each month at 6:30 p.m.

### **City Council**

1<sup>st</sup> and 3<sup>rd</sup> Wednesday of each month at 7 p.m.

### **School Board**

2<sup>nd</sup> and 4<sup>th</sup> Monday of each month at 7 p.m.

### **Library Board**

2<sup>nd</sup> Monday of the month at 5 p.m.

As mentioned before, we would also like observers at meetings of various standing committees. If you are interested in being a part of Observer Corps, please give me a call at 830-1304. I can go over times and places, and answer any other questions you might have. Thank you.

~ Liz Cronmiller

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## **Performing Arts Center Study**

Please mark your calendars and join other League members in attending a General Meeting to discuss the building of a Performing Arts Center in the Fox Cities.

**Tuesday, November 10<sup>th</sup>**  
**7:00 p.m.**  
**Appleton Public Library**

Background information will be published in the November bulletin. Watch for it.

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## **A Public Dialogue on Health Care: The Future of Medicare**

As you may know, the National Bipartisan Commission on the Future of Medicare is in the process of formulating policy recommendations to reform Medicare. In order for any proposed solution to find political and practical success, it is important for those affected by possible reforms to have a voice in this process. Using the network created by Leagues like ours, this project will reach communities across the country to identify shared principles and common values concerning a health care system for the elderly. Through small group discussions and large public meetings, the joint League of Women Voters Education Fund and Kaiser Family Foundation initiative will stimulate dialogue Medicare reform and motivate the public to get involved in shaping the decision that will affect them. Background information is available in the following pages of this bulletin.

### **A Public Dialogue on Health Care: The Future of Medicare**

Please join us in this fascinating  
discussion.

Saturday, October 24<sup>th</sup>  
9:30 a.m.

Appleton Public Library  
Meeting Room  
Lower Level

(Land Use and Corrections, topics which were  
originally scheduled for this meeting, will be  
discussed in March.)

### **LEAGUE CALENDAR OF ACTIVITIES**

#### **OCTOBER 1998**

Saturday 24<sup>th</sup> 9:30 a.m.  
General Meeting; A Public Dialogue  
on Health Care: The Future of  
Medicare, Appleton Public Library

#### **NOVEMBER 1998**

Tuesday 3<sup>rd</sup> 5:30 p.m.  
Board Meeting, Hoffman Financial  
Services

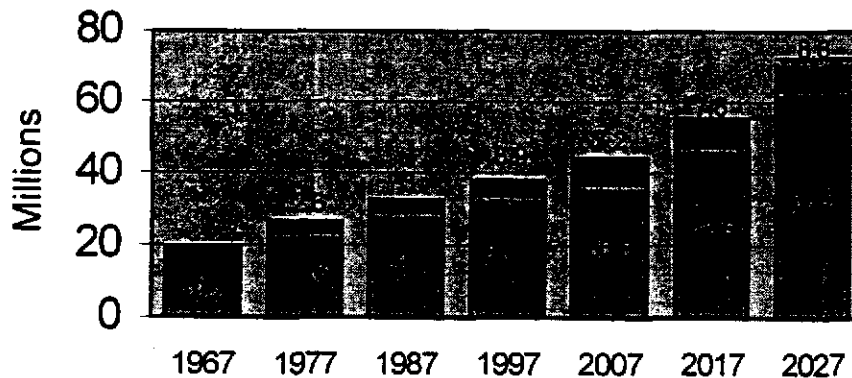
Tuesday 3<sup>rd</sup>  
Election Night Reporting

Tuesday 10<sup>th</sup> 7:00 p.m.  
Performing Arts Center Update,  
Appleton Public Library

# What is Medicare?

- Medicare is the nation's health insurance program for the elderly and disabled. *Medicaid* is the nation's health insurance program for people with low incomes
- Medicare provides coverage to 39 million people (1 in 7 Americans): 35 million senior citizens (65 and older) and 4 million disabled citizens
- Before Medicare, about half of all elderly Americans had health insurance
- It is expected to cover over 72 million beneficiaries by 2027

Number of Medicare Beneficiaries  
Fiscal Years 1967-2027



Elderly and Disabled. Includes beneficiaries whose eligibility is based solely on end-stage renal disease (96,000 in 1997) SOURCE: Health Care Financing Administration, Office of the Actuary, April 1998

# Characteristics of Medicare

## Beneficiaries

- Age
  - 10% Age 85 or older
  - 78% Age 65 to 84
  - 12% Under age 65 and disabled
- Poverty - 43% of Medicare beneficiaries have annual incomes less than 200% of poverty (less than \$20,000 per couple in 1995)
- Health
  - 29% report fair or poor health status
  - 23% have problems with mental functioning
- Medicare- 17% admitted to hospital care each year
  - 77% use prescription drugs regularly

## Benefits Covered

- Medicare "Part A" covers about 56% of total benefits.
  - Coverage Includes:
    - Inpatient Hospital Services
    - Limited Skilled Nursing Care
    - Home Health Benefits following hospital or nursing home stay
    - Hospice Care
  - Beneficiaries pay:
    - \$764 deductible for each episode of hospital inpatient care
    - Daily coinsurance after a 60-day hospital stay
    - Daily coinsurance days 21-100 in a skilled nursing facility
- Medicare "Part B" accounts for 29% of benefit spending.
  - Coverage Includes:
    - Physician Services
    - Outpatient Hospital Services
    - Home Health Visits not covered under Part A
    - Lab Procedures and Medical Equipment
  - Beneficiaries pay:
    - Monthly Part B premium (\$43.80 in 1998)
    - \$100 annual deductible
    - 20% coinsurance for most services
- The Balanced Budget Act of 1997 added annual mammography and other cancer screening benefits
- Medicare does not cover outpatient prescriptions and long-term care

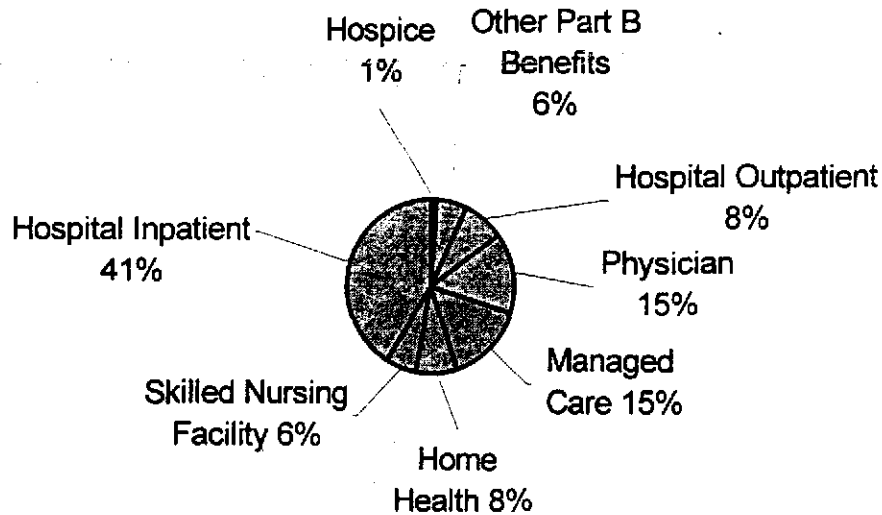
## How is Medicare Paid For?

- Medicare consists of:
  - Hospital Insurance (Part A)
    - Funded mainly by a 1.45% Payroll Tax on both workers and their employers. The revenue from this tax is deposited in the Hospital Insurance Trust Fund
  - Supplementary Medical Insurance (Part B)
    - Funded through Beneficiary Premiums (\$43.80 per month in 1998) and general revenues paid by taxpayers
    - Premiums cover about 25% of Part B costs

## Where Does the Money Go?

**TOTAL EXPENDITURES= \$217 billion**

**Excludes Administrative Expenses**



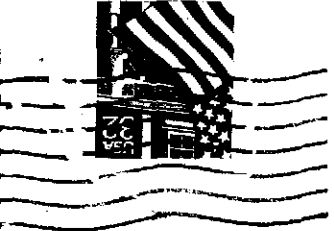
SOURCE: CBO, The Economic and Budget Outlook, Fiscal Years, 1999-2008, January 1998

## Medicare Facts

- Covers about HALF of the elderly's medical expenses
- In general, less generous than health plans offered by large employers
- Relatively high deductibles for inpatient hospital care (\$764 in 1998)
- No cap on out-of-pocket expenditures
- No outpatient prescription drug coverage
- In 1996, beneficiaries spent an average \$2,605 of their own money (over 20% of their average household income) for health services, premiums, deductibles and cost-sharing
- Two-thirds of all beneficiaries buy supplemental health insurance coverage. This is either in the form of individual health insurance policies known as " Medigap" or employer-sponsored plans or retiree insurance to fill the gaps in Medicare coverage
- More than 15% of beneficiaries receive supplemental coverage from Medicaid

Debra Cronmiller  
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**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**







# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

November 1998

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Gayle Hardt  
731-9547

## Can you believe it's November?

Is anyone besides me having difficulty accepting that it is November? Where has the time gone?

October brought wonderful citizen education in the form of local candidate forums and an 8<sup>th</sup> Congressional District Debate. This League also unsuccessfully tried to enlist senatorial candidates, Neumann and Feingold and gubernatorial candidates, Thompson and Garvey to debate in northeast Wisconsin. I mention this only to credit the very hard work that many put forward though no tangible result was realized.

October also says BUDGET for the city and county governments. I am thankful to Liz Cronmiller for collecting these monster documents for the League's review. This year, as in so many others, our support and opposition based on existing position will be articulated.

During the month of October, the League had it's second general meeting of this season. Though a very lively discussion facilitated by Helen Nagler ensued on the difficult and broad reaching Medicare Reform topic, I was concerned by the very low turn out at this event. I was reminded of discussions at Council last May about attendance at general meetings and how other Leagues in the State have started weekday brown bag lunch sessions and other such events to

accommodate the busy schedules of so many. Please let me know your thoughts with regard to desirable times, program topics, etc. so the Board and I can better plan events which interest a larger segment of our League membership.

Speaking of membership, Bev Weickert, Treasurer, has been working diligently to collect member dues so an accurate Directory of Members can be created and distributed to all. If you have not yet paid your dues, please do so. If you have a question regarding your dues, please feel free to call either Bev at 739-2773 or myself at 830-2284.

I want to remind everyone of two upcoming events for our members. On Tuesday, November 10<sup>th</sup> at 7:00 p.m. in the Appleton Public Library, a general meeting is scheduled that will focus on the question "Should a Performing Arts Center Be Built in the Fox Cities?" Enclosed in this issue of the bulletin is background information for your review. It promises to be a lively discussion. Also, please plan now to attend the Holiday Brunch on Saturday, December 12<sup>th</sup>. This is an excellent opportunity to invite a potential member to a League event and have them meet some of the crowd. We are certainly an interesting and exciting group. Personally, I am proud every day to represent you.

~ Debra Cronmiller

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## **A Public Dialogue on Health Care: The Future of Medicare**

Summary of Discussion Held October 24<sup>th</sup>

The Appleton League will add its voice to 499 other groups who are participating in community dialogues throughout the country in which the future of Medicare is the focus. Results will be sent to LWVUS which has been working with the Kaiser Family Foundation to collect grass root opinions. The results will be compiled and presented to the Bipartisan Commission on the Future of Medicare.

In response to the question "How concerned are you about the future of Medicare?", the group was very concerned.

Those assembled split evenly on the next question, "Do you feel the structure of the Medicare program is fine the way it is, needs only minor adjustments, or needs a major overhaul?" Half felt a major overhaul was needed, half did not know.

The whole group felt that the biggest challenges facing Medicare were:

- More people are going on Medicare and there will be fewer workers to pay for the program
- People on Medicare are living longer and therefore need to be covered longer
- The number of people enrolled in Medicare will increase dramatically when the baby boomers start retiring

Other challenges facing Medicare and identified by participants included:

- Poor management by government
- The number and size of malpractice suits and settlements

When listing the options that the group would likely support in reforming Medicare, supported:

- Raising the eligibility from age 65 to 67
- Raising /eliminating the cap on the amount of pay that can be taxed for Medicare (this was not a choice, but in true League fashion the group felt it should be added.)

Other options supported were:

- Raise premiums for only wealthier Medicare beneficiaries (3)
- Expand Medicare coverage to include drugs (1)
- Medicare education underwritten by society (again, not a choice but added)

When the report required that the choice of reform options be limited to two, the entire group supported raising or eliminating the cap on the amount of pay that could be taxed for Medicare. The second choices were: raise eligibility from age 65 to 67 (3); and, raise premiums for wealthier Medicare beneficiaries (1).

The discussion was lively and, as usual, left the group with many avenues for further exploration.

~ Helen Nagler

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### **Should a Performing Arts Center Be Built in the Fox Cities?**

**Tuesday, November 10, 1998  
7:00 p.m.**

**Appleton Public Library  
Lower Level Meeting Room**

**Mark your calendar and  
plan to attend!**

# Should a Performing Arts Center Be Built in the Fox Cities?

Join us Tuesday, Nov. 10,  
for an exciting discussion of this question.

7 p.m.

Appleton Public Library — Lower Level

The following is background information to help facilitate the discussion.

- The major piece of information reviewed by the study group was Phase I of a study prepared by Conventions, Sports & Leisure (CSL) of Minneapolis for the Appleton Redevelopment Authority (A.R.A.) and the Appleton Development Council (A.D.C.)
- A central statement of that CSL study was this:

*The need for a (PAC) Performing Arts Center is a function of the demand for events within the marketplace and the supply of existing facilities serving that demand.*

## **1. Demand for events**

Definition of "Events" presented at Performing Arts Centers

- A. CONCERTS – popular rock, country western, folk, high school & college bands, stand-up comedians;
- B. OTHER MUSIC – symphony, jazz festivals, string quartets, choirs.
- C. DANCE – ballet, jazz, cultural dance, dance recitals
- D. THEATRE – Broadway musicals, opera, children's theatre, classical and modern theatre.
- E. SEMINARS / LECTURES – educational workshops, seminars, lectures.
- F. MISC. – graduations, meetings

## **2. Critical Issues Involved**

- Cost (rental rate structure)
- Capacity of the facility
- Ease of production

Availability  
Acoustics  
Location

### **3. Some potential local users of a Fox Cities PAC Facility**

- A. Fox Valley Symphony
- B. Lawrence University Opera
- C. Pamiro Opera
- D. Appleton Boychoir
- E. The White Heron Chorale

### **4. Seminars, Lectures**

Discussions with conference and convention organizations in addition to local corporations, the plenary seating available at a new PAC would be ideal for event keynote speakers and lectures.

Based upon discussions with local area corporations, there appears to be demand for a larger spectator facility for larger attended lecture/speakers and seminar engagements. A Fox Cities PAC with 2,000 seats could be used six times a year by at least one major corporation.

### **5. Concerts and Theatre**

- Based on interviews conducted, regional and local arts presenters are generally dissatisfied with existing performing arts facilities in Northeast Wisconsin and felt the Fox Cities is centrally located in this section of the state for events.
- Regional presenters generally indicated that a commercial PAC in the Fox Cities would provide flexibility in their scheduling and allow them to bring new performances to the area.
- A significant portion of presenters commented that if the proposed PAC in the Fox Cities was cost effective, it would be considered as a possible venue.
- National, regional, and local presenters felt that a downtown area provided a number of amenities desired by event patrons such as nearby restaurants, parking garages, hotels, clubs/bars & retail establishments

**Supply of Existing Facilities**

Events may be market-driven or be for other activity — like rehearsals.  
**See Exhibit III-1: Competing Facility Characteristics**

| <u>Venue</u>                        | <u>Seating Capacity</u> | <u>Facility Management</u>    | <u>Primary Event Focus</u> |
|-------------------------------------|-------------------------|-------------------------------|----------------------------|
| Appleton West Theatre               | 1,463                   | Appleton West High School     | school                     |
| Appleton North Theatre              | 734                     | Appleton North High School    | school                     |
| Civic Auditorium                    | 1,451                   | City of Oshkosh               | non-profit                 |
| Grand Opera House                   | 680                     | Opera House Foundation        | commercial                 |
| Kaukauna West Theatre               | 800                     | Kaukauna High School          | school                     |
| Pickard Auditorium                  | 1,600                   | Neenah High School            | school                     |
| <del>Proposed Neenah Theatre</del>  | <del>500</del>          | <del>Neenah High School</del> | <del>commercial</del>      |
| Memorial Chapel at Lawrence         | 1,200                   | Lawrence University           | school                     |
| Stansbury Theatre                   | 492                     | Lawrence University           | school                     |
| UW Fox Valley Theatre               | 260                     | UW Fox Valley                 | school                     |
| Weidner Center                      | 2,020                   | UW Green Bay                  | commercial                 |
| Xavier Theatre (1)                  | 750                     | Xavier High School            | school                     |
| <del>Little Chute High School</del> |                         | <del>High School</del>        | <del>school</del>          |

Source: Facility management interviews.  
 (1) Anticipated for completion in spring 1998.



Of the 12 competing facilities listed, the ones most likely to directly compete with the Fox Cities PAC are the Appleton West Theatre, Pickard Auditorium, Lawrence University Memorial Chapel, and the Weidner Center.

Although there are a number of existing theaters in the Fox Valley area serving the needs of the local arts groups, the majority of these venues are operated by high schools and universities. Their first priority in scheduling is to school programs and secondly to community or outside users.

The majority of local groups, with the exception of the Fox Valley Symphony and Star Show Presents, desire a facility with a seating capacity ranging from 500-1,500 seats with a majority requiring less than 1,000 seats

Regional and national presenters told CSL that theatres with less than 1,500 seats have difficulty competing for large performances which could provide significant revenue streams to a theatre.

**Exhibit III-2  
Weidner Center  
Number of Performances Scheduled  
for 1997-1998**

| <u>Type of Performance</u>          | <u>Number of Performances</u> |
|-------------------------------------|-------------------------------|
| Broadway shows (1)                  | 84                            |
| MainStage performances (2)          | 28                            |
| University uses                     | 16                            |
| Community rentals                   | 17                            |
| Pamiro Opera                        | 11                            |
| Green Bay Symphony                  | 8                             |
| Commercial rentals                  | 4                             |
| Children's programming              | 10                            |
| <b>Total Scheduled Performances</b> | <b>178</b>                    |

Source: Weidner Center, 1997

(1) Broadway musicals presented through partnerships with Jujamcyn.  
 (2) Produced and presented in-house by the Weidner Center.

| <u>Event Type</u>                | <u>Number of Performances</u> | <u>Average Attendance</u> |
|----------------------------------|-------------------------------|---------------------------|
| Concerts                         | 25                            | 1,800                     |
| Other Music                      | 20                            | 1,500                     |
| Dance                            | 11                            | 1,200                     |
| Theatre                          | 40                            | 1,900                     |
| Seminars/Lectures                | 10                            | 1,000                     |
| Miscellaneous                    | 25                            | 500                       |
| <b>Total Performances (1)</b>    | <b>131</b>                    |                           |
| Additional Uses                  | 50                            | 100                       |
| <b>Total Additional Uses (2)</b> | <b>50</b>                     |                           |
| <b>Total Utilization</b>         | <b>181</b>                    | <b>190,000</b>            |

Source: CSL International research, 1997.  
 (1) Includes ticketed and non-ticketed, market-driven events.  
 (2) Includes events defined as non market-driven such as rehearsals, movies, blood drives, and other similar community uses.

## THE LWV STUDY GROUP

Members of the study group included 15 people — 11 League members and four additional people: Jody Kacer, Sally Mielke, Barb Grant, Sue Toussaint, Freddie Doeringer, Anne Higgins, Lucia Baehman, Caroline Brandenberger, Leota Ester, Judy Winzenz, Barb Hoffman, Janet Van Asten, Vivian Wright, Jane Garton, Pat Schinabeck.

One study group member visited a PAC (about four years old) in Williamsport, PA. She found that it was successful because there was a single individual who had the vision and promoted that vision tirelessly. While that visionary was not the major donor for the facility, several major donations did help provide funding for the PAC. The community needed both a strong leader behind the idea and a commitment of half the resources before it the project was announced publicly. It has approximately 2,000 seats and is used extensively for programming for functions beyond Broadway shows and major concerts. A small theatre is being built off site to accommodate local theatre groups.

Meetings were held June 23; July 7 and 21; August 13, 27; Sept. 17 and Oct. 1.

| EXHIBIT V-1                                                              |           |                    |                    |                    |                    |                    |
|--------------------------------------------------------------------------|-----------|--------------------|--------------------|--------------------|--------------------|--------------------|
| POTENTIAL PERFORMING ARTS THEATRE                                        |           |                    |                    |                    |                    |                    |
| IN THE FOX CITIES, WISCONSIN                                             |           |                    |                    |                    |                    |                    |
| STATEMENT OF PROJECTED CASH FLOW FROM OPERATIONS                         |           |                    |                    |                    |                    |                    |
| For Years Ending December 31, 2000 through 2004                          |           |                    |                    |                    |                    |                    |
|                                                                          | Reference | 2000               | 2001               | 2002               | 2003               | 2004               |
|                                                                          | Schedule  |                    |                    |                    |                    |                    |
| <i>Revenues</i>                                                          |           |                    |                    |                    |                    |                    |
| Building Rent                                                            | A         | \$479,000          | \$496,000          | \$513,000          | \$531,000          | \$550,000          |
| Ticket Surcharge                                                         | A         | 82,100             | 85,000             | 88,000             | 91,000             | 94,000             |
| Concession (net)                                                         | B         | 119,000            | 123,000            | 127,000            | 131,000            | 136,000            |
| Merchandise (net)                                                        | C         | 30,000             | 31,000             | 32,000             | 33,000             | 34,000             |
| Ticket Handling Fees                                                     | D         | 218,000            | 226,000            | 234,000            | 242,000            | 250,000            |
| Advertising/Sponsorships                                                 |           | 30,000             | 31,000             | 32,000             | 33,000             | 34,000             |
| Other                                                                    |           | 25,000             | 26,000             | 27,000             | 28,000             | 29,000             |
| <b>Total Operating Revenues</b>                                          |           | <b>983,100</b>     | <b>1,018,000</b>   | <b>1,053,000</b>   | <b>1,089,000</b>   | <b>1,127,000</b>   |
| <i>Expenses</i>                                                          |           |                    |                    |                    |                    |                    |
| Salaries and Wages                                                       |           | 610,000            | 631,000            | 653,000            | 676,000            | 700,000            |
| Utilities                                                                |           | 150,000            | 155,000            | 160,000            | 166,000            | 172,000            |
| Insurance                                                                |           | 55,000             | 57,000             | 59,000             | 61,000             | 63,000             |
| General Administrative                                                   |           | 95,000             | 98,000             | 101,000            | 105,000            | 109,000            |
| Materials and Supplies                                                   |           | 60,000             | 62,000             | 64,000             | 66,000             | 68,000             |
| Repair and Maintenance                                                   |           | 75,000             | 78,000             | 81,000             | 84,000             | 87,000             |
| Contractual Services                                                     |           | 50,000             | 52,000             | 54,000             | 56,000             | 58,000             |
| Advertising and Promotions                                               |           | 100,000            | 104,000            | 108,000            | 112,000            | 116,000            |
| Other Expenses                                                           |           | 50,000             | 52,000             | 54,000             | 56,000             | 58,000             |
| <b>Total Operating Expenses</b>                                          |           | <b>1,245,000</b>   | <b>1,289,000</b>   | <b>1,334,000</b>   | <b>1,382,000</b>   | <b>1,431,000</b>   |
| <b>Net Cash Flow Before Debt Service<br/>and Capital Reserve Funding</b> |           | <b>(\$261,900)</b> | <b>(\$271,000)</b> | <b>(\$281,000)</b> | <b>(\$293,000)</b> | <b>(\$304,000)</b> |

The Summary of Significant Notes and Assumptions is an integral part of the Statement of Projected Cash Flow From Operations

# A 10-Year History Of Performing Arts Center Conversations and Proposals In the Fox Cities

- 1989 Feasibility study for the Fox Valley Arts Alliance by Artmarket Consulting proposes construction of \$5 million, 750-seat theater.
- 1990 Daniel Liebhauser starts renting Pickard Auditorium for Starshows Productions.
- 1991 Discussion about use of Marshall Field's building for PAC takes place.
- 1992 J.C. Penney Building purchased by Bergstrom Corporation and hints are dropped that it might be offered as a site for downtown arts center; parking ramps in to be constructed north of Penney site.
- 1993 Fox Cities Convention and Visitors Bureau agrees to a loan for \$300,000 from hotel room taxes to Starshow to construct a \$2.7 million performing hall.
- Performing arts center/winter garden with 500 to 600 seats discussed for site at Washington and Division.
- Addition to Appleton North High School theater proposed (increasing it from 750 seats to 1,500 seats).
- Some discussion has gone on privately about a music performance hall for the Fox Valley Symphony, a theater, offices for local arts organizations, and a school of the arts.
- A 500-seat theater project is discussed for UW-Fox Valley campus in Menasha.
- 1994 Liebhauser (Starshow) proposes a 2,500-seat auditorium off College Avenue and Casaloma Drive in Grand Chute.
- Board of Education calls expansion of North auditorium "iffy" and by February proposal is dead for lack of funding. Less than 50% of the \$4 million sought was pledged.
- A Cultural Arts Task Force is appointed to study arts in the area.
- 1995 Lukas Foss Symphony Center (2,000 seats) and a jazz club are proposed for Institute of Paper Chemistry site.
- Camros Study emphasizes importance of Downtown Appleton for entertainment facilities.
- Zwicker site studied for PAC and parking.
- 1996 IPC site dropped.
- A hall for 2,500 is proposed for the 400 block of west College Ave. with an "art incubator at the Zwicker site.
- Cultural Arts task Force completes two-year study and has a Number One recommendation to have the community focus on arts education.
- Zwicker site is dropped in September.
- Mayor Reg DeBroux puts \$500,000 into city budget for PAC land and relocation.
- City Center development Steering Committee suggests a 2,200 to 2,500 seat multi-use arts/entertainment center in 400 block of west College Avenue. References are made to trade shows and expositions.
- City Council "spikes" \$500,000 from budget but new mayor Timothy Hanna says PAC project is not dead.
- Xavier High School announces construction of a \$4 million theater to seat 750 people.
- 1997 Convention Sports & Leisure prepares Phase I of feasibility study for a multi-purpose hall.
- A 10,000-seat arena is proposed for the Town of Grand Chute; Brown County proposes a 12,000-seat convention center. Grand Chute project vanishes.
- Pat Rodgers, director of the Fox Valley Symphony, writes a newspaper column reviewing the PAC situation and says probably nothing should be built with more than 1,500 seats.
- Brin (movie) Theater is discussed in terms of renovation.
- Neenah (movie) Theater group tries to save the structure.
- 1998 Discussion resurfaces about construction of a theater at UW-Fox Valley especially because of its access to State 441.
- Neenah Theater Fund Drive fails; announcement made that theater will be razed.
- Appleton officials await Phase 2 of feasibility report on PAC for a downtown 1,200- to 2,200-seat auditorium.
- Xavier High School opens its theaters in Fall 1998.

**Rental** rates for area theatres are: Appleton West - \$60 / hour; Pickard Auditorium – non-profit daily rental \$500; for profit rental \$500 plus \$1,100 / performance; Memorial Chapel - \$315 / event; Stansbury Theatre \$310 an event; Weidner Center – depending on the day of the week, base rental rates are the greater of \$2,500 to \$3,200 vs. 10% of gross ticket sales with a maximum rental rate of \$4,000 per performance.

Weidner footnotes: A Fox Cities PAC is strongly expected to compete with the Weidner for events; approximately 20% of event attendance at the Weidner is from the Fox Cities area; since Weidner is a university operated facility, some operating expenses are not reflected in operating budget.

(See exhibits III-3 and Weidner Center for the Performing Arts charts on upcoming page.)

### **3. Financial Viability**

The operating structure/management of the proposed theatre can be one of the most important components impacting the success of a new facility.

See **Exhibit V-I** for Fox Cities PAC statement of projected cash flow from operations.

See **Exhibit IV-1** for Preliminary Annual Performances and Attendance Estimates for a Potential Fox Cities PAC.

All comparable theatres received subsidies from a number of different sources, including grants, contributions, payments from a university as well as from the regional hotel/motel tax and/or municipal/county general fund.

The development and financing of public assembly facilities throughout the country in recent years has largely relied on a combination of both public and private sector financing.

Management of comparable facilities strongly encouraged the establishment of an endowment fund before construction of a new PAC in the Fox Cities. (A \$5 million endowment would generate \$250,000 annually).

Based upon preliminary analysis. A potential new Fox Cities PAC is estimated to generate a net operating loss before debt services and capital reserve funding of approximately \$261,000 a year in year 2000 dollars.

### **4. General Information**

It is important to note that concert promoters as well as many other event organizers view the Fox Cities and Green Bay areas as one contiguous market.

For purposes of this analysis, the Fox Cities area is defined as Outagamie, Winnebago, and Calumet Counties (by CSL).



Exhibit III-3

Weidner Center  
Estimated Operating Revenues  
for Fiscal Year 1996-97

| <u>Operating Revenues</u> |                  |
|---------------------------|------------------|
| Rentals                   | \$350,000        |
| Ticket Revenues           | 868,000          |
| Just for Kids             | 65,000           |
| Concessions               | 193,000          |
| Event Services            | 619,000          |
| Miscellaneous             | 31,000           |
| Gift Shop                 | 28,000           |
| Sponsorships              | 55,000           |
| Facility Restoration Fees | 200,000          |
| Subtotal                  | <u>2,409,000</u> |

| <u>Operating Expenses</u> |                  |
|---------------------------|------------------|
| Salaries and Wages        | 1,100,000        |
| Utilities                 | 120,000          |
| Performer Contracts       | 688,000          |
| Marketing and Development | 180,000          |
| Materials and Supplies    | 413,000          |
| Repairs and Maintenance   | 40,000           |
| Subtotal                  | <u>2,541,000</u> |

|                                                  |                  |
|--------------------------------------------------|------------------|
| Net Cash Flow/Loss Before<br>Non-Operating Items | <u>(132,000)</u> |
|--------------------------------------------------|------------------|

| <u>Non Operating Items</u> |           |
|----------------------------|-----------|
| Private Donations/Grants   | 205,000   |
| Interest Income            | 69,000    |
| State Support              | 236,000   |
| Capital Improvements       | (170,000) |
| Capital Reserve            | (150,000) |

|                                                 |                 |
|-------------------------------------------------|-----------------|
| Net Cash Flow/Loss after<br>Non-Operating Items | <u>\$58,000</u> |
|-------------------------------------------------|-----------------|

Source: Weidner Center Management, 1997

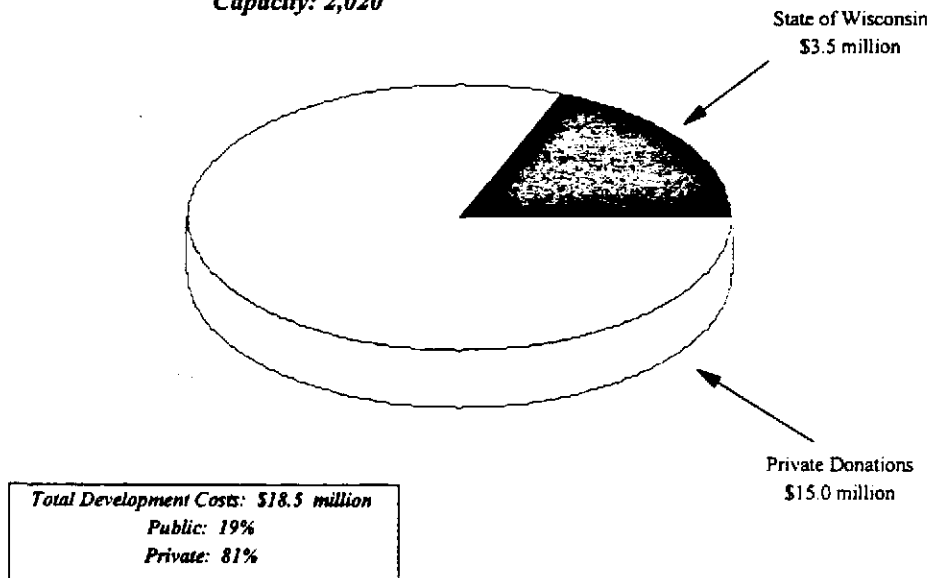
Based on Exhibit III-3, the Weidner has utilized both creative revenue-generating ideas such as the \$1.00 facility restoration fee per ticket exceeding a \$10 face value and a \$4.00 ticket handling fee per ticket, in addition to appropriations from the State of Wisconsin's General Fund to assist in the operations of the facility. Since the facility is a University-operated facility, some operating expenses are not reflected in its operating budget. These expenses include property and liability insurance, two full-time janitors, and other support services such as payroll, purchasing, and legal counsel according to facility management. These expenses could approximate \$150,000 annually in additional expenses.

20

## Weidner Center for the Performing Arts

Year Built: 1993

Capacity: 2,020



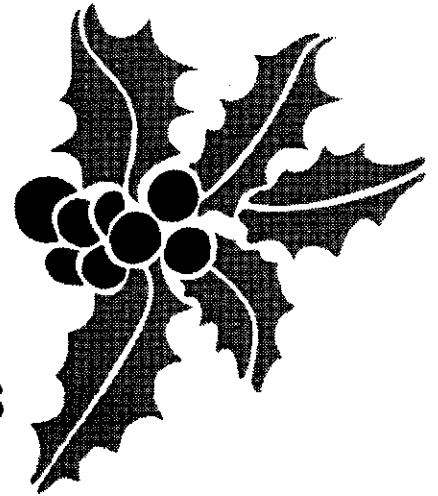
### Weidner Center for the Performing Arts

The construction cost of the facility was approximately \$18.5 million in 1993 dollars (exclusive of land and soft costs) and was financed by a few primary sources including \$3.5 million from the State of Wisconsin, \$15.0 million in private funds, including one gift of \$8.0 million. Currently, the Weidner Center is debt-free with an endowment exceeding \$1.5 million. The endowment continues to be funded through private contributions and interest income. The endowment was established to assist in operating shortfalls of the facility. However, at this time, the interest income earned on the endowment has not been needed due to the financial performance of the building. The Weidner Center has utilized both creative revenue-generating ideas such as the \$1.00 facility restoration fee per ticket and a \$4.00 ticket handling fee per ticket, in addition to annual appropriations estimated at \$240,000 from the State of Wisconsin's General Fund to assist in the operations of the facility.

The facility is currently completing a \$4.6 million expansion which is being financed with privately raised funds. The expansion includes additional lobby and storage space, an additional 3,000 square feet of backstage space, a new public elevator, studio space for academic use, and a food and beverage service area with in-house capabilities.

# ***League of Women Voters***

## **6th Annual Holiday Brunch**



**Saturday, Dec. 12, 1998**

**10:30 a.m.**



**The Holiday Inn - Menasha Room**

**\$13 per person**

***Guest Speaker and Program  
to be announced***

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**To RSVP, tear off this sheet and send it by December 1 to:**

Pat Schinabeck  
1212 East Opechee Street  
Appleton, WI 54911

Your Name \_\_\_\_\_

Name(s) of Guests \_\_\_\_\_

**Please include check for \$13 per person, made out to  
LEAGUE OF WOMEN VOTERS.**

Debra Cronmiller  
1012 W. 4th St.  
Appleton WI 54914-5360

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912



## LEAGUE CALENDAR OF ACTIVITIES

### November

|                           |           |                          |                            |
|---------------------------|-----------|--------------------------|----------------------------|
| Tuesday, 3 <sup>rd</sup>  | 5:30 p.m. | Board Meeting            | Hoffman Financial Services |
| Tuesday, 3 <sup>rd</sup>  | 7:45 p.m. | Election Night Reporting |                            |
| Tuesday, 10 <sup>th</sup> | 7:00 p.m. | General Meeting          | Appleton Public Library    |

**"Should a Performing Arts Center Be Built in the Fox Cities?"**

### December

|                            |            |                |                            |
|----------------------------|------------|----------------|----------------------------|
| Tuesday, 1 <sup>st</sup>   | 5:30 p.m.  | Board Meeting  | Hoffman Financial Services |
| Saturday, 12 <sup>th</sup> | 10:30 a.m. | Holiday Brunch | Holiday Inn                |

### January

|                            |           |                 |                            |
|----------------------------|-----------|-----------------|----------------------------|
| Tuesday, 5 <sup>th</sup>   | 5:30 p.m. | Board Meeting   | Hoffman Financial Services |
| Saturday, 16 <sup>th</sup> | 9:30 a.m. | Lively Issues   | Lawrence Library           |
| Tuesday, 26 <sup>th</sup>  | 7:00 p.m. | General Meeting | Appleton Public Library    |

Discussion will be held on PCBs in Lower Fox River



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

December 1998

123.5

|                                                       |                                                  |                                                   |
|-------------------------------------------------------|--------------------------------------------------|---------------------------------------------------|
| <b>MEMBERSHIP CHAIR</b><br>Pat Schinabeck<br>734-6101 | <b>PRESIDENT</b><br>Debra Cronmiller<br>830-2284 | <b>BULLETIN EDITOR</b><br>Gayle Hardt<br>731-9547 |
|-------------------------------------------------------|--------------------------------------------------|---------------------------------------------------|

### Happy Holidays!

On November 3, 1998 the citizens of Appleton really performed. I was just delighted to see a 75% turnout at the polls in what had been characterized as an off-election. Kudos to everyone for your role in making that a reality.

My thanks to all for the good work you have put forth in 1998 on behalf of the League and many other volunteer organizations. I wish everyone a very happy and safe holiday season.

~ Debra Cronmiller, President

## LEAGUE CALENDAR OF ACTIVITIES

### DECEMBER

|                            |            |                                              |                            |
|----------------------------|------------|----------------------------------------------|----------------------------|
| Tuesday, 1 <sup>st</sup>   | 5:30 p.m.  | Board Meeting                                | Hoffman Financial Services |
| Saturday, 12 <sup>th</sup> | 10:30 a.m. | Brunch/General Meeting                       | The Holiday Inn            |
|                            |            | "Home for the Holidays?" Pat Liegl, Director |                            |
|                            |            | Salvation Army, Project Home, COTS Board     |                            |

### JANUARY

|                            |           |                                                  |                             |
|----------------------------|-----------|--------------------------------------------------|-----------------------------|
| Tuesday, 5 <sup>th</sup>   | 5:30 p.m. | Board Meeting                                    | Hoffman Financial Services  |
| Saturday, 16 <sup>th</sup> | 9:30 a.m. | Lively Issues                                    | Lawrence University Library |
| Tuesday, 26 <sup>th</sup>  | 7:00 p.m. | General Meeting                                  | Appleton Public Library     |
|                            |           | Topic: Consensus on Performing Arts Center Study |                             |

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## **"In Your Name"**

*On behalf of the Appleton League of Women Voters, President Debra Cronmiller delivered the following statements regarding the 1999 proposed budgets for the City of Appleton and Outagamie County.*

### **Proposed 1999 County Budget Statement October 26, 1998**

My name is Debra Cronmiller, the current President of the League of Women Voters of Appleton. I would like to thank you for the opportunity to address this body.

The League would like to acknowledge the fine work of James Schuette and wish him well as he departs his current responsibilities to this board.

The budget, indeed, appears to meet the challenges and opportunities of the 21<sup>st</sup> Century. Outagamie County is to be commended for assembling a clear document with well articulated goals and objectives.

The League of Women Voters strongly endorses the work of the Offender Services Department and would encourage continuation of the meaningful volunteer program in Probation Services as budgeted and further support of innovative programming such as this which creates opportunities for community betterment and individual enrichment.

The League would encourage the continued collaboration of counties established in 1998 in the Sheriff's budget.

In the area of Health and Human Services, the board has before it the request for money to conduct a conceptual design for a new facility. Given the overall budgetary impact of the Health Center on not only the budget, but the community at large, planning in this way for the future seems both necessary and prudent.

Additionally in the Aging and Long Term Support area, there are opportunities to increase the resources available to individuals with developmental disabilities and the elderly by maximizing COP and CIP waiver revenues. It seems impossible to accomplish this without the approval of the proposed additional staff to both deliver service and administratively capture these revenues. Your commitment to community integration will be directly reflected in your commitment to capturing these COP and CIP waiver allocations.

The League would compliment Outagamie County on your continued commitment to the Environmental Stewardship Fund. The CE Trail has proved valuable to our whole community and your continued commitment to its maintenance, usability and expansion is noteworthy.

The League recently sponsored an informational forum on cleaning up the Lower Fox River. We do not currently have a consensus position with regard to options. I would encourage, however, this board to examine the totality of this issue before making commitments to any one so called solution. The League is looking seriously at such questions as "Are the residents of the Fox River Valley at health risks significantly higher than the population as a whole?", "If clean up is engaged, what impact will the solution have on the economy?", "Can the paper companies bear the weight of the cost of clean up and the potential loss of their water source for the time during the clean up?" These represent, unfortunately, just the tip of the iceberg of questions. I caution you all to know the answers to these and the many more questions before spending begins and roles have been clarified.

The League of Women Voters has, this fall, sponsored many forums and debates so all citizens can go to the polls better informed on

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November 3<sup>rd</sup>. I would encourage all supervisors, opposed and not, to respond positively to the League's request of you in the Spring to participate in another round of public education forums. Thank you all for the good work you are contributing to our community.

**Proposed 1999 City Budget Statement  
November 9, 1998**

Good evening, my name is Debra Cronmiller. I am the President of the League of Women Voters of Appleton, and I thank you for this opportunity to comment on the proposed 1999 budget.

The League would like to acknowledge the city for drafting a budget which places emphasis on planned development for the City of Appleton. We have long encouraged this city to commit to sustaining a viable and diverse economic base. We endorse planning which strives to maintain the central business district as the main commercial center of our city and recognize the economic development initiatives in this budget as working toward that goal.

We caution our policy makers, however, to implement these development plans in an effort to fulfill the goals of the community, not to create this community's goals. The League encourages the participation of the public in all policy making decisions and would encourage a process which allows for maximum input. It appears from this current budget, that many of these recommended economic development expenditures are already in process or are very nearly consummated deals. Please allow the citizens of Appleton their due input and create policy as a result not vice versa.

The League would encourage the city to maintain, at the very minimum, its commitment to the prevention of juvenile violence by sustaining programs which emphasize prevention. We were discouraged to read that there is a proposed decrease of over \$55,000 in

the Police/School Liaison program. Perhaps the school board will be funding this in 1999, but no indication of that was stated in this budget document. In-school prevention has been well documented. Don't weaken such vital programs by withdrawing financial support.

The League supports the CE Trail capital budget requests for funding in addition to the completion of the AAL project as designed in the 1998 budget. The League was uncertain, upon review of this budget, as to whether or not the \$55,000 budgeted for 1999 for the AAL project in Parks and Recreation would be sufficient for project completion. Since no additional monies were budgeted in future years, we would request that adequate resources to complete this job be made available.

The League also would like to reiterate its strong position in favor of continued support of developing the low-income housing stock in Appleton. The City of Appleton must put its financial commitment behind redevelopment and neighborhood revitalization. In a budget so strongly dedicated to commercial economic development, we must not overlook the real need in our community to development of viable low-income housing whether that is exclusively Community Development Block Grant money or other general fund commitments.

As you are all aware, the League believes that this and all budgets should be available to the public with an opportunity for real public input. This year (and last year if memory serves me), budget deliberations and decision making are occurring with very little time in between. It is our belief that this may dilute the ability of the public to make meaningful, informed comment to the budget process.

Additionally, the League would note that this budget separates the revenue from the expense of each department and program. The League supports program budgeting and questions the need to omit the revenue from each program's budget. The intent in all government budgeting is

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to reconcile resources and services. Given the diversity of funds available to the city (some of which may be restricted to a particular use), assigning the funds to the program or department with the particular performance objectives articulated, seems a reasonable exercise in facilitating the goal of performance budgeting. Many measurements of performance are viable. It is logical that an important one of these performance indicators would be to stay within a set budget, whether general fund monies or specially designated monies are the source of those funds.

In conclusion, the League of Women Voters of Appleton would like to use this public forum to commend all of Appleton's citizens for such an excellent turnout at the polls last week. Let this body recognize this 75% turnout as an indication that the citizens of Appleton are truly interested in the political process and its effect on their lives. Let the citizens have their input into your decision making not just now as you deliberate on this budget, but throughout your terms in office.

---

### **Election Night Reporting in Review**

Finding 52 volunteers to spend some time at the polling booths was easier than I expected. With the help of 24 League members and 28 other friends, acquaintances, co-workers, and town clerks, every polling place in Outagamie County had a representative for Voters News Service. For many this was a first time event, and from the responses the next day I would say the League could count on them for future help. It was gratifying to hear the enthusiasm and interest shown by all the volunteers.

This election proved to be a hot one in several seats which made for an interesting night at the

polls. Several places ran out of ballots and many stayed open past the 8:00 p.m. deadline because of the number of people still waiting to vote. I give a heartfelt thank you to Helen Nagler who stayed with me at the county courthouse well beyond the call of duty. Oneida and Horton township had still not reported their results at 1:30 a.m., and Helen graciously stayed on to hear those results. At 2:00 a.m. Associated Press called me at home wondering if we had more to report. I explained those two precincts still used write-in ballots and hand counted each one, so it was slow going. I then called Voters News Service to see if everyone had called in. Despite some computer glitches, it appeared that every single volunteer had called in with their results. Thank you everyone! Watch out! I will be calling you again in the future for your terrific help. The League can expect (I think) between \$500 - \$600 for our efforts.

~ Holly Park

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### **Update on the Performing Arts Center Study**

On a very windy November 10<sup>th</sup> evening, 17 people gathered at the Appleton Public Library for a lively discussion about building a performing arts center in the Fox Cities. The only thing that got us to stop talking was the closing of the library!

Consensus questions will be published in the January bulletin, and the consensus meeting will be held **Tuesday, January 26<sup>th</sup> at 7:00 p.m. at the Appleton Public Library.** Mark your calendars to attend!!

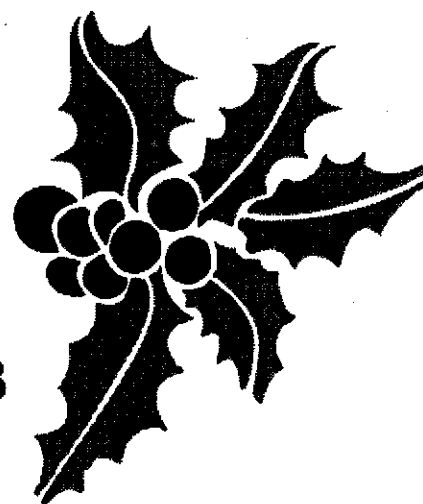
~ Jane Garton & Pat Schinabeck, Co-Chairs

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# REMEMBER...

## *League of Women Voters* **6th Annual Holiday Brunch**



**Saturday, Dec. 12, 1998  
10:30 a.m.**

**The Holiday Inn - Menasha Room  
\$13 per person**

### **GUEST SPEAKER**

**Patrick Leigle**

Director - Project Home

***"A Home for the Holidays?"***

*An update on affordable housing...  
Where were we? Where are we? What next?*



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To RSVP, tear off this sheet and send it by Saturday, December 5 to:

Pat Schinabeck  
1212 East Opechee Street  
Appleton, WI 54911

Your Name \_\_\_\_\_

Name(s) of Guests \_\_\_\_\_

Please include check for \$13 per person, made out to  
**LEAGUE OF WOMEN VOTERS.**

Appleton, WI 54915-8926  
N2720 Evergreen Ln.  
Bev. Wickett

**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**



**REMINDER!**

**Holiday Brunch & General Meeting  
Saturday, December 12<sup>th</sup>  
Holiday Inn  
10:30 a.m.  
Deadline for Reservations - December 5<sup>th</sup>**

**"Lively Issues"  
Membership Meeting to Develop  
Suggestions for Local & State Studies  
Saturday, January 16<sup>th</sup>  
Lawrence University - Heritage Room  
9:30 a.m.**



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

January 1999

**MEMBERSHIP CHAIR**

Pat Schinabeck  
734-6101

**PRESIDENT**

Debra Cronmiller  
830-2284

**BULLETIN EDITOR**

Gayle Hardt  
731-9547

## Happy New Year Everyone!

It is shaping up to be an exciting 1999 for me personally and the League.

We are already planning with our partner, Time Warner Cable, the spring primary forums and debates. The Outagamie County Executive race should prove very interesting with five declared candidates.

January, too, will bring one of the year's most important meetings - Lively Issues. I encourage everyone to attend this interesting and meaningful meeting of our membership.

On a personal note, January and February will be a very busy time as I prepare to leave my current position with ADVOCAP as Director of Community Employment to assume new responsibilities as the Executive Director of Emergency Shelters of the Fox Cities. I look forward to this new opportunity and thank all League friends who helped make this a reality.

I am hopeful that I'll see many of you in the upcoming weeks at the many scheduled League events.

I recently heard something I'll share with all of you as we enter 1999 - *One's attitude can be contagious - What are people catching from you?*

~ Debra Cronmiller, President

### LEAGUE CALENDAR OF ACTIVITIES

#### JANUARY

|                                                  |           |                 |                             |
|--------------------------------------------------|-----------|-----------------|-----------------------------|
| Saturday, 16 <sup>th</sup>                       | 9:30 a.m. | Lively Issues   | Lawrence University Library |
| Tuesday, 26 <sup>th</sup>                        | 6:45 p.m. | General Meeting | Appleton Public Library     |
| Topic: Consensus on Performing Arts Center Study |           |                 |                             |

#### FEBRUARY

|                             |           |                                               |                            |
|-----------------------------|-----------|-----------------------------------------------|----------------------------|
| Tuesday, 2 <sup>nd</sup>    | 5:30 p.m. | Board Meeting                                 | Hoffman Financial Services |
| Wednesday, 17 <sup>th</sup> | 7:00 p.m. | Meeting to Review<br>Budget & Financial Drive | Hoffman Financial Services |
| Saturday, 20 <sup>th</sup>  | 9:30 a.m. | General Meeting                               | Appleton Public Library    |
| Topic: Following W 2        |           |                                               |                            |

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## **Holiday Brunch, a Lively Event!**

The Holiday Brunch was well attended and very informative this year. Speaker Pat Liegl, Executive Director of Salvation Army's Project Home, challenged League members to become active in the next issue facing housing services in our community. Pat feels that we have reached our goal of providing enough housing units, but now face the challenge of educating and training residents in how to keep those units.

Pat and others of the non-profit housing community feel the time has come for increased support services including counseling, instruction on budget management, and mentoring. Many of our non-profit housing providers only provide bricks and mortar and do not have the funding or staff to provide the support services now needed for at-risk populations to maintain housing.

In true League fashion, members debated back and forth over this issue and continued discussions well after the brunch was over!

A special thanks to all who attended and to Pat Schinabeck for arranging such a lovely and spirited event.

~ Karon Sandberg

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## **General Meeting - Update on W 2**

We are preparing an update on W2 as the membership directed us to do at the annual meeting this past spring. We will evaluate various components of the program such as medical needs, transportation, child care, job success and wages. We hope to gather facts instead of anecdotal information.

Our plan is to get the information to you in advance of the scheduled February 20<sup>th</sup> meeting.

If you have an interest in helping gather information, please contact me at 734-3627.

Our League will probably not be able to have a general meeting on the State program items of Corrections and Land Use. Please consider if we want to suggest either topic for re-adoption as a study item next year during our Lively Issues meeting.

~ Barbara Hoffman

It's Time For

**LIVELY ISSUES!**

Saturday, January 16<sup>th</sup>

9:30 a.m.

Heritage Room  
Seeley G. Mudd Library  
Lawrence University

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## **Consensus Questions and Briefing Information From the Performing Arts Center Study Group**

**Consensus Meeting:** Tuesday, January 26, 1999

**Place:** Appleton Public Library Meeting Room

**Time:** 6:45 p.m.

**Goal:** Coming to Consensus on Questions Related to the Proposed Construction of a Performing Arts Center in the Fox Cities.

The LWV study group met throughout the summer and into the fall to examine questions about a long-discussed possibility of the construction of a Performing Arts Center in the Fox Cities. The League's interest is predicated upon being knowledgeable about decisions that would be made by *municipalities and taxing units* in order to support a PAC. The consensus questions have been formulated from the discussions and from study documents. One of the major reference pieces was prepared for the Appleton Redevelopment Authority and the Appleton Development Council by Conventions, Sports & Leisure International (CSL) of Minneapolis.

### **Discussion Questions**

**1. Do the arts improve the quality of life in a community?**

**2. Can we agree a PAC is a facility as well as a program?**

**If we agree, what kind of programming do we want?**

**3. What elements should be considered in siting a PAC in the Fox Cities?**

#### *Background*

The Fox Valley, from Oshkosh to Kaukauna, has nearly 350,000 people and ranks as the third largest metro area of the state. It is a prosperous area with a stable economy. Many successful facilities exist in similar-sized cities. Because of its population base and central geographic location, the Fox Cities has a strong drawing ability in Northeast Wisconsin. More than 1.3 million people from 15 Wisconsin counties and four Upper Peninsula counties come to the Fox Cities for shopping and other retail business.

Green Bay's Weidner Center attracts some area residents (20% of its annual ticket sales are to people in the Fox Cities). Discussions about a Fox Cities PAC location

frequently touched on it being someplace convenient, appealing, and accessible to both audiences and users. Most often, these characteristics came up:

- Be centrally located and easy to get to;
- Be near convenient parking and public transportation;
- Create an atmosphere compatible with "going to the theater" or having an "urban" feel.

#### **4. Would construction of a PAC stimulate economic development in the Fox Cities?**

##### *Background*

Economic benefits from a PAC have strong potential. Estimates (from the CSL study) are that more than 300 new full- and part-time jobs may be needed to operate the facility. A PAC would also provide employers with a drawing card to help attract and maintain a quality work force. A Fox Cities PAC would generate an estimated \$10.4 million in direct spending at the theater and local businesses and will produce \$4.3 million in total household earnings for those employed at affected businesses. Approximately \$440,000 per annum in added state sales tax revenue could be generated from in-facility and out-of-facility spending. "Overflow" benefits realized by area hoteliers, restaurant owners, merchants and others are projected. Visitors may stay longer — \$540,000 in annual added lodging revenue is expected — and residents would dine out more often when they attend events at the facility.

#### **5. How should a Performing Arts Center be financed?**

- a. **Should it be financed with all private dollars?**
- b. **Should it be financed with all public dollars?**
- c. **Should a PAC be financed with a combination of both public and private dollars?**

##### *Background*

The development and financing of public assembly facilities throughout the country in recent years has largely relied on a combination of both public and private sector financing. In many cases, a public sector entity will issue some form of bond to wholly or partially finance the construction of the facility. The annual debt service required to retire the bonds is then sourced from a general fund and/or from various tax revenues including hotel/motel, restaurant, entertainment, as well as other sources such as facility-related revenues.

Tax Incremental Financing (TIF) essentially involves capturing assessed valuation growth within a specific area (i.e. TIF District related to a particular development. TIF often requires enactment of special legislation by the State Legislature. Typically, a redevelopment agency delineates a project area and declares a base year. The existing base-assessed valuation is taxed as before by each overlapping taxing entity covering a portion of the project area. The additional assessed valuation, added to the tax rolls over the base, is taxed at the same rate as the base valuation. However, the tax revenues attributed to the new incremental assessed valuation are remitted to the redevelopment agency and used to pay debt service. The economics of any potential TIF financing are, of course highly dependent on the development potential of the chosen site and its

surrounding land. In addition, there are a number of other qualifying tests which must be met before a project or district qualifies for TIF designation.

The Wisconsin Act #263 provides the authorized municipality to create a District/Authority independent of the state and sponsoring municipality. Cities, villages, or towns may separately, or in conjunction with a county, create a district. The District has the right and responsibility to issue tax exempt bonds and this entity has the authority to impose up to a 3 percent room tax, 0.25 to .5 percent food and beverage tax, and a 3 percent motor vehicle tax on motor vehicle rentals. The tax revenues generated are intended for repayment of debt service only and tax collections stop when bonds are retired. The tax revenues are collected by the state along with the state sales tax and approximately 97 percent of the revenue is remitted back to the District.

**d. How would financing be accomplished with projected operating shortfalls (CSL report) and for future capital improvements?**

*Background*

Based on industry trends, the establishment of an endowment to assist in the subsidization of PAC operating shortfalls is fairly common among new performing arts facilities. Based on discussions with theater management of comparable venues, an endowment can be used for assistance in covering operating shortfalls, funding capital improvements, or funding various arts education programs. The endowment is typically funded upfront or annual fundraising efforts are established to reach a set goal over a period of time.

**6. Which of the three basic management alternatives commonly used to run a PAC would be best for the Fox Cities?**

*Background*

**a. Internal Management**

Under the internal management alternative, the PAC is operated based on an annual budget that is approved by the City, County or another public entity that owns the venue. Through the budgeting process, revenues and expenses are estimated and funds are appropriated by the public entity for the operations of the venue. Under this management option, the public entity is responsible for funding or identifying another source for covering any shortfall in facility operations and is responsible for the ongoing capital maintenance of the facility. Further, the facility is staffed by the public entity employees who are assigned to the performing arts theatre who in turn operate the theatre under the guidelines of the public entity in terms of personnel, purchasing, operations, accounting and human resources.

**b. Private Management**

Under private management, the management of the performing arts theatre would be entrusted to a non-governmental private entity. In general, the two different types of private management structures available for a theater are contract management and privatization. Further, there are many financial variation and implications to the relationship created between the owner, generally a public entity, and a private management group. Financially, the biggest question for both parties is the management fee, incentive, or lease structure established.

### *1. Contract Management*

Under this type of private management, the operation of the facility is contracted to a management company. However, the public entity still maintains responsibility for funding the operations of the facility and for any operating shortfall that may occur. Therefore, as with the internal management alternative, the facility will continue to operate based on an annual operating budget that is approved by the public entity. Furthermore, under contract management, the public entity will continue to maintain responsibility for ongoing capital maintenance at the facility. The primary difference between internal management and contract management is that under this alternative, the management company staffs the facility and is responsible for purchasing, marketing, accounting, booking events, and human resources.

- Contract management firms employ their own staff.
- Most firms have the financial capability of attracting events by being more aggressive in the co-promotion of these events (i.e. taking bottom line risk if the show is unsuccessful or sharing in the profits).
- Contract management firms possess the capability of purchasing goods and services in bulk along with their other corporate accounts

### *2. Privatization*

Under this form of private management, the facility operator is typically responsible for all aspects of facility operation. However, it is likely that the public entity would maintain a sufficient level of control over the facility in terms of operating philosophy, rate structures and event usage. Through such an agreement, privatization becomes a facility management alternative rather than a separate management structure. As with contract management, the operator would staff the facility and is responsible for purchasing, marketing and staffing, booking events and human resources. Under the privatization alternative, however, the operator would be responsible for all the operating results at the facility. In this case, it is likely that the public entity would continue to maintain responsibility for capital maintenance, debt service, and special operating costs such as insurance on the building itself and would likely receive a lease payment from the management company.

## **c. Non-Profit Management**

### *Background*

Under this type of management, the operations of the facility are the responsibility of a 501©3 non-profit organization. In order to establish a 501©3 non-profit organization, the mission must be to provide service to the community. The goals of the organization must be to provide a charitable or educational benefit to society, as opposed to achieving a profit as associated with private or, to a lesser extent, internal management. In return for providing benefits to the community, the organization operates under a more favorable tax structure. The organization incorporates a board of directors that oversees the operation of the PAC and is responsible for implementing a management team to be responsible for the day-to-day operations of the facility.



- ° Non-profit management employs its own staff.
- ° It would not be necessary for the public entity to add personnel to manage the theatre.
- ° Fundraising efforts tend to be easier through a non-profit organization since people are often more willing to donate money to a non-profit organization than to a governmental entity.

The public entity involvement in the subsidization of any operating shortfalls is different in each situation. In many instances, the non-profit organization receives an operating budget from the public entity and is responsible for any expenses that exceed the operating budget. In other instances, the non-profit organization establishes an endowment through fundraising that anticipates or covers any operating shortfalls of the theatre.

## 7. What is the best size for a Fox Cities PAC?

### *Background*

Existing facilities/auditoriums in the Fox Cities include these:

| <b>CHART I</b>                          |                         |
|-----------------------------------------|-------------------------|
| <u>Venue</u>                            | <u>Seating Capacity</u> |
| Appleton West Theatre                   | 1,463                   |
| Appleton North Theatre                  | 734                     |
| Civic Auditorium (Oshkosh)              | 1,451                   |
| Grand Opera House (Oshkosh)             | 680                     |
| Kaukauna Theatre                        | 800                     |
| New Kaukauna High Theatre               | 850                     |
| Pickard Auditorium                      | 1,600                   |
| Memorial Chapel (Lawrence University)   | 1,200                   |
| Stansbury Theatre (Lawrence University) | 492                     |
| UW-Fox Valley Theatre                   | 260                     |
| Weidner Center (Green Bay)              | 2,020                   |
| Xavier Theatre                          | 750                     |
| Little Chute High School Theatre        | 400                     |

The majority of local groups, with the exception of the Fox Valley Symphony and Star Show Presents, desire a facility with a seating capacity from 500 to 1,500 seats with a majority requiring fewer than 1,000 seats.

Regional and national presenters told CSL (Conventions, Sports and Leisure of Minneapolis) that theatres with less than 2,000 seats have difficulty competing for large touring companies that could provide significant revenue streams to a theatre.

At least one highly successful national promoter has suggested 2,6000 seats as the optimum number.

Of the existing facilities listed, the ones most likely to directly compete with the Fox Cities PAC are the Appleton West Theatre, Pickard Auditorium, Lawrence University Memorial Chapel, and the Weidner Center.

Although a number of existing theatres in the Fox Valley area serve the needs of the local arts groups, the majority of these venues are operated by high schools and universities. Their first priority in scheduling is to school programs and secondly to community or outside users.

## CHART II

| <u>Venue</u>                            | <u>Facility Management</u> | <u>Event Focus</u> |
|-----------------------------------------|----------------------------|--------------------|
| Appleton West Theatre                   | West High School           | school             |
| Appleton North Theatre                  | North High School          | school             |
| Civic Auditorium (Oshkosh)              | City of Oshkosh            | non-profit         |
| Grand Opera House (Oshkosh)             | Opera House Foundation     | commercial         |
| New Kaukauna High Theatre               | Kaukauna High School       | school             |
| Kaukauna Theatre                        | Kaukauna High School       | school             |
| Pickard Auditorium                      | Neenah High School         | school             |
| Memorial Chapel (Lawrence University)   | Lawrence University        | university         |
| Stansbury Theatre (Lawrence University) | Lawrence University        | university         |
| UW-Fox Valley Theatre                   | UW-Fox Valley              | university         |
| Weidner Center (Green Bay)              | UW-Green Bay               | commercial         |
| Xavier Theatre                          | Xavier High School         | school             |
| Little Chute High School Theatre        | Little Chute High School   | school             |

### 8. Should a Performing Arts center be built in the Fox Cities?

#### *Background*

The LWV Study Group worked with this basic understanding:

*The need for a Performing Arts Center (PAC) is a function of the demand for events within the marketplace and the supply of existing facilities serving that demand.*

(To evaluate existing facilities, please refer to **Charts I and II.** )

Reference to "Events" was this definition of presentations at PACs:

- A. Concerts — popular rock, country western, folk, high school and college bands, stand-up comedians;
- B. Other Music — symphony, jazz festivals, string quartets, choirs;
- C. Dance — Ballet, jazz, cultural dance, dance recitals;
- D. Theatres — Broadway musicals, opera, children's theatre, classical and modern theatre.
- E. Seminars / Lectures — educational workshops, seminars, lectures.
- F. Miscellaneous — Graduations, meetings, civic celebrations.

The LWV Study Group frequently made these additional observations:

- ° A PAC would be a highly visible addition to the area's cultural life.
- ° It would add to existing entertainment, retail and dining offerings.
- ° A successful PAC could enhance the perception of the Fox Cities as a metropolitan area.

Appleton, WI 54915-8926  
N2720 Evergreen Ln.  
Bav. Wickett

**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**



**PLAN TO ATTEND!!**

***LIVELY ISSUES***

**Saturday, January 16<sup>th</sup>**

**9:30 a.m.**

**Heritage Room**

**Seeley G. Mudd Library**

**Lawrence University**



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

February 1999

|                         |                  |                        |
|-------------------------|------------------|------------------------|
| <b>MEMBERSHIP CHAIR</b> | <b>PRESIDENT</b> | <b>BULLETIN EDITOR</b> |
| Pat Schinabeck          | Debra Cronmiller | Gayle Hardt            |
| 734-6101                | 830-2284         | 731-9547               |

## President's Message

February may be a short month on the calendar, but it's long on League activity. Both the Nominating Committee and the Budget Committee will meet this month to begin planning for next year. During 1998, the League Board created position descriptions of all Board posts. If anyone is interested in learning more about what a specific job entails, please contact me, and I'll forward you a copy. Otherwise, please contact Holly Park, Nominating Committee Chairperson, to discuss our needs and how you may be able to contribute.

This month, too, holds a very interesting and important League meeting on the League's role in W-2. Barb Hoffman, acting on the directions to the Board from last year's annual meeting, has assembled an informed panel to facilitate discussions to examine our local contribution to W-2.

February also brought a Board meeting and a discussion about our second local study - water quality. Earlier in the fall, the League sponsored a wonderful educational forum on the options for cleaning up the Fox River. This forum introduced a great deal of research and information to the public and our League's

members. I would very much like to use this information to create a consensus position of the Appleton League on clean-up. Though this is a slight deviation from the original water quality study intent, it is certainly a topic which local governments will spend much time and money (in all likelihood) during the next years. I would see great benefit in having a position on which the League could take action. Given the completeness of our calendar from now through April's Annual Meeting, this consensus meeting may not occur until May. I am hopeful that all members will be willing to extend our calendar to incorporate this important meeting to complete the work we have started.

Finally, and most importantly, February is an election month. In Outagamie County, on February 16<sup>th</sup>, citizens will decide which two candidates will be on the April 6<sup>th</sup> ballot for County Executive. In Appleton's 7<sup>th</sup> District, three candidates are seeking the council seat. The League (thanks to Sue Streblov) with Time Warner Cable, has produced candidate forums which I encourage everyone to view. Most importantly, I remind everyone to VOTE in the Primary on February 16<sup>th</sup>.

~ Debra Cronmiller

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## Welcome New Members!!

**Susan Streblow**  
1809 North Douglas, Appleton, WI 54914  
830-1894

Sue was raised in South Bend, IN. She moved to Appleton with her husband, Steve and two sons, Josh (7 yrs.) and Michael (4 yrs.) in 1993. Sue graduated this past December from the University of Wisconsin - Green Bay with a Bachelor of Science Degree in Business Administration.

Sue was recruited into League by Deb Cronmiller and was immediately persuaded to assume the Chair of Voter Services. She became a valued member of the Board before she paid her dues!

Sue's personal interests include tennis, rollerblading, family camping trips and reading. She is currently looking for a new career in pharmaceutical sales - when she isn't planning candidate forums.

**Suzanne Sell**  
1749 North Douglas, Appleton, WI 54914  
731-4287

Sue and her husband have lived in Appleton for twenty years. They have one grown son. Sue teaches second grade at Appleton's Jefferson School. She was born in Rockford, IL and graduated from the University of Wisconsin - Whitewater.

Sue was recruited into League by Sue Eich -- her sometimes golf partner. She loves to read, play golf, and snowmobile. She is currently helping Barb Hoffman prepare the March General Meeting on W-2.

*(Yes, both new members live on the same street. And no, they didn't know each other before joining League.)*

~ Pat Schinabeck  
Membership Chair

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## Update on the Performing Arts Center Study

On Tuesday evening, January 26<sup>th</sup> - in excellent weather - twenty people met at the Appleton Public Library to reach consensus on questions related to the proposed construction of a performing arts center in the Fox Cities.

After two hours of lively and interesting discussion, we were able to come to agreement on most of the questions. You will have to wait until the next bulletin to find out what that agreement was - Jane and I haven't written the report yet!

We both would like to thank all of the League members who gave their time and energy to this study. Their involvement made leading the study a pleasure.

~ Pat Schinabeck and Jane Garton  
Co-Chairs

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## Voter Services

As the primary election nears (February 16<sup>th</sup>), the League has been busy providing the public with information on the candidates running for County Executive and 7<sup>th</sup> District Alderman. Forums were held for both races and can be seen on Cable 4 at the times and dates listed below. After the primary, there will be a debate scheduled between the two remaining candidates for County Executive. Please see next month's bulletin for information regarding that debate.

~ Sue Streblov

The Appleton League of  
Women Voters  
and  
Time Warner Cable  
present

### MEET THE CANDIDATES

#### Outagamie County Executive

Tuesday, February 9 & 16 at 11:00 a.m.  
Wednesday, February 10 at 7:00 p.m.  
Friday, February 12 at 11:00 a.m.  
Saturday, February 13 at 9:00 a.m.

#### Appleton Common Council District 7

Tuesday, February 9 & 16 at 9:30 a.m.  
Thursday, February 11 at 6:30 p.m.  
Friday, February 12 at 10:30 a.m.

On Time Warner Cable 4  
Please vote on February 16th

## Following W-2

The February 20<sup>th</sup> General Meeting is in response to the Annual Meeting request that we follow-up on W-2. The meeting will be held at the Appleton Public Library beginning at 9:30 a.m.

The following material is included for your review:

- Three pages from the introduction to the Wisconsin Works Manual that sets out the philosophy and goals of W-2. This material was gathered by Liz Cronmiller and Helen Nagler with thanks to Steve Wieckert.
- Reports from League members on services included in the legislation. The purpose for these reports is to get a feel for how the programs are working in our area.
  - Child Care - Sue Sell
  - Health Care - Gretchen Bambrick
  - Transportation - Corrine Goldgar
  - Food & Clothing (public and private) - Anna Faye Dodd
  - Education & Training - Jan Besta
- A two page Executive Summary on the Leaver's Report - a survey of those leaving AFDC or W-2 January to March 1998.

After you have read the materials you will probably have additional questions. The resource people listed above will be at our meeting to respond to your questions. We will have copies of the W-2 manual and the Leaver's Survey for anyone who wants to borrow them. The discussion will generally cover each component as follows:

1. What is W-2 designed to do?
2. How well is it doing?
3. What, if anything, should LWV Appleton do?
4. What, if anything, should LWV WI do?
5. Do we support W-2?

~ Barbara Hoffman

Chapter 1 INTRODUCTION

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**1.1.0 PHILOSOPHY & GOALS**

Work fulfills a basic human need as it connects persons to society and its values. With this in mind, W-2 will operate by these 8 principles:

1. For those who can work, only work should pay.

The W-2 program focuses on employment as the surest way for families to escape poverty. To that end, participation in either unsubsidized or subsidized employment positions, based on ability, is the cornerstone of the W-2 program. Time limits create a sense of urgency for the W-2 agency to develop employment opportunities and service programs to meet the employment needs of W-2 participants. W-2 participants become more mindful of the time limited resources available to them and they use those resources to move expeditiously to self-sufficiency while conserving unused resources for possible future need. For the agency and the participant time limits provide the necessary impetus to plan for the future.

2. W-2 assumes everybody is able to work within their abilities.

W-2 recognizes and utilizes individual diversity in devising approaches to self-sufficiency. Experience shows that, provided with appropriate and reasonable accommodations, most persons can become valuable members of the workforce, and all are capable of making some contribution through work. Under W-2, parents with employment barriers will be afforded the opportunity to provide for their own family and enjoy the pride inherent in self-reliance.

3. Families are society's way of nurturing and protecting children, and all policies must be judged in light of how well these policies strengthen the responsibility of both parents to care for their children.

W-2 is aimed at providing opportunities for a parent to meet his or her responsibilities.

4. W-2's fairness will be gauged by comparison with low-income families who work for a living.

W-2 assumes that self-sufficiency through work is an end in itself. It also assumes that the best standard of fairness for those in W-2 is comparison with those who are working to support their families and have not asked for public assistance. Low-wage working families are the most realistic gauge of whether the expectations for W-2 participants are realistic.

5. There will be no entitlement. The W-2 reward system is designed to reinforce behavior that leads to independence and self-sufficiency.

W-2 is a time-limited employment assistance program. Eligible applicants may receive assistance to find employment, if unable to obtain and/or maintain unsubsidized employment. Persons have the right to complete an

Chapter 1 INTRODUCTION

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application for assistance and cannot be denied that opportunity. Those who are eligible for and need assistance will receive assistance. However, persons are not entitled to a cash payment or placement in a W-2 employment position as a property right under law.

Medicaid and Food Stamps retain their entitlement status under federal law.

6. Persons are part of various communities of people and places.

W-2 will operate in ways that enhance the way communities support individual efforts to achieve self-sufficiency. W-2 looks to communities to offer support to former recipients, and looks also to former recipients to contribute to their communities through work in Community Service Jobs. As persons, W-2 participants can pay back temporary loans through charitable volunteering. It is through mutual contributions such as these that families and communities can once again be connected.

7. The new system should provide only as much service as an eligible person asks for or needs.

Many persons will do much better with just a light touch.

W-2 commits resources to providing supportive services to ensure participant employment at the highest level possible, to the extent that they need and desire these services. W-2 allows flexibility to devote funds to supportive services based on need.

8. W-2's objectives are best achieved by working with the most effective providers and by relying on market and performance mechanisms.

W-2 is designed to use private as well as public service providers and establishes market mechanisms based on outcome-based performance standards rather than bureaucratic program rules.

From these guiding principles, Wisconsin developed a program in which applicants who are able to work will be expected to work. Those unable to obtain and maintain unsubsidized employment may be placed in an appropriate work training assignments to:

1. Increase self-sufficiency;
2. Prepare for unsubsidized employment; and
3. Reduce dependency on government assistance.

**1.2.0**

**EMPLOYMENT LADDER**

It is W-2's goal to connect people with work as soon as possible. This is done by immediate placement on the W-2 "employment ladder. The employment ladder



Chapter 1 INTRODUCTION

consists of 4 rungs. Individuals who are capable of working may be placed on the Unsubsidized Employment rung of the ladder. Individuals who are not ready may be placed on the subsidized employment rung or one of the work experience training rungs.

Starting with the highest rung on the employment ladder, these rungs are:

| DWT.CC # <sup>S</sup> |                                                                | <u>CASH</u>                |
|-----------------------|----------------------------------------------------------------|----------------------------|
| 25 →                  | Unsubsidized Employment<br>Goal for all Participants           | 0                          |
| 1 →                   | Trial Job<br>(W-2 Subsidized Employment)                       | \$300/m. go to<br>EMPLOYER |
| 34 →                  | Community Service Jobs (CSJ)<br>(W-2 Work Experience Training) | \$673/Mo                   |
| 24 →                  | W-2 Transition (W-2 T)<br>(W-2 Work Experience Training)       | \$628/Mo                   |
| total = 84            |                                                                | + other<br>services        |

The W-2 agency must ensure that each participant:

1. Enters the highest possible rung on the employment ladder on which the participant is capable of participating; and
2. Moves up to the next appropriate rung at the earliest opportunity, with unsubsidized employment the ultimate goal. Each new rung should bring with it greater self-sufficiency.

In addition to employment search and placement assistance, W-2 provides a delivery system and access to supportive services necessary to facilitate employment. A wide range of work training and education services, as well as all W-2 supportive services, will be integrated in one location when possible.

## **CHILD CARE**

**Prepared by Sue Sell**

The following requirements determine whether a day care program is licensed and/or certified.

### Family Day Care (3 children or less)

- Does not to be licensed
- Certification is needed if children's parents have child care paid by social services
- Certified by county Department of Social Services

### Family Day Care (4-8 children)

- Required to be licensed
- Certification is needed if children's parents have child care paid by social services
- Certified by county Department of Human Services

### Group Day Care (9 or more children)

- Required to be licensed by Wisconsin Department of Health and Social Services Division of Community Services
- Certification is needed if children's parents have child care paid by social services

The following information was provided by three large day care facilities in Appleton.

### Positive Aspects of W-2

- Quality childcare with educational programs developed by a trained staff is provided.
- Children are better prepared for school.
- Because of co-pay parents can choose which day care facility they would like to use. They can pick one that is close to home, school or work.
- A change has been made in the co-pay reimbursement process. Providers can send in reimbursement forms every two weeks rather than once a month. This helps in keeping better financial records.

### Negative Aspects of W-2

- Parents are not earning enough money to make their co-pay payments. Some day care facilities offer scholarships to subsidize co-pay so children can remain in the program.
- Other providers have a set limit for unpaid bills. When this limit is met, the children are no longer allowed to attend.
- Because some parents are not able to pay their childcare bills, they hop from day care to day care, leaving their unpaid bills behind them.
- If parents' salaries increase, their co-pay increases also. It seems that these parents can never get ahead.

Comment by Anna Faye Dodd:

Before and after school care goes hand-in-hand with pre-school child care. Crime by younger and younger children. A need exists for additional money.

**Health Care Under W-2**  
Prepared by Gretchen Bambrick

The Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) signed by the president in August 1996 allowed Wisconsin to implement the W-2 program which changed the eligibility rules for cash benefits. BUT the W-2 Health Plan waiver (BadgerCare) was not approved by the federal government.

Consequently, there has been no health care component tied to W-2. Health care has continued to be addressed through the Medicaid entitlement. Eligibility is based on policies that were in effect under AFDC as of July 1996. W-2 participants qualify for Medicaid only if they meet the July 1996 criteria. Eligibility for Medicaid is determined for all W-2 participants, however, there is not automatic eligibility for Medicaid for those eligible for W-2. In fact, because the W-2 income and asset limits are higher than the AFDC limits, some families may be eligible for W-2 but not Medicaid.

Both nationally and in Outagamie County there has been a severe drop in the number of children and parents enrolled in Medicaid. Because there is no longer an eligibility link between welfare and health care, many people who may be denied W-2, in fact, may be eligible for Medicaid and don't realize it. Outagamie County has seen a drop of approximately 100 families from the Medicaid rolls. With a proactive outreach program, initiated in July 1998 and fully "rolled out" in July 1999, the county department of Health and Human Services expects to recover their numbers. They have already picked up 50 families since July 1998. (John Rathman, Economic Support, Outagamie County)

Medicare is administered through three HMOs in our area: United Health of Wisconsin, Network, and Managed Health Services. Eligible recipients must choose an HMO. W-2 recipients must coordinate their HMO choice with that of their employer. We seem to have very good counseling available for recipients but often they don't avail themselves of the service. In addition, the coordination of HMOs can become very complex and confusing, especially if the children's doctors are in one HMO and the employer with another; but if they are not coordinated, they run the risk of both Medicaid and the employer HMO refusing to pay.

Because the eligibility levels for Medicaid are lower than the criteria for W-2, we have many families who do not have any health care coverage. Many of these are on W-2. Where do they get their care? Often they show up in the hospital emergency rooms – the most expensive form of health care delivery – or the Fox Cities Community Clinic (the free clinic). The free clinic opened in April 1997. In '97 they averaged 250 visits per month; 1998 the clinic averaged 367 visits per month, and in January 1999 the clinic had 502 visits. The majority of these are single mothers and children, in the 20-45 age bracket. Since the clinic opened after the implementation of W-2, Marilyn Harding, clinic director, did not want to speculate on the effects of W-2 on their numbers of visits.

The good news is that on January 22, 1999, the Governor announced that the federal government has granted Wisconsin the necessary waiver to implement BadgerCare.

BadgerCare is designed to ensure access to health care for all children and parents in uninsured families with income below 185% of the federal poverty level (FPL). Once enrolled families may remain in BadgerCare until family income exceeds 200% of the FPL. No asset test is required.

BadgerCare will fill the gaps between Medicaid and private insurance. It will extend health care coverage to low-income families with children through a Medicaid expansion under Titles XIX and XXI.

- Families at or below 150% FPL (\$20,500 annually for family of 3; \$24,700 for family of 4) will pay a premium.
- Families with income above 150% FPL will pay a monthly premium of 3.5% of family income.
- A family of three would pay a premium of \$70/mo. At 185% FPL (\$25,300). They become ineligible with income in excess of 200% FPL (\$27,300 annually).
- A family of four would pay a premium of \$87/mo. At 185% FPL (\$30,400 annually). They would become ineligible with income in excess of 200% FPL (\$32,900 annually).

BadgerCare is projected to cover an additional 46,200 uninsured, low-income WI residents, including 23,900 children and 22,300 parents. It is scheduled to begin July 1999.

John Rathman, Economic Support, Outagamie County, indicated that Medicaid was serving about 417 families (excluding elderly) in December 1998. With BadgerCare the number is expected to pick up an additional 604 families. His department will have to staff up to meet the demand.

## W-2 TRANSPORTATION IN OUTAGAMIE COUNTY *(compiled by Corinne Goldgar)*

### Three Primary Agencies:

State Office of Workforce Development (5 counties) - Cheryl Welsh *(unable to contact her)*

County W-2 - John Rathman (Outagamie) 832-5168

State DoT - funnels money from Federal Transit Administration and federal Department of Health & Human Services

There are problems about coordinating monies from these agencies, but they have been recognized and are being addressed by the federal Department of Transportation.

Estimated eligible individuals in the Fox Cities area: 1200 – 1600 (based on food stamp recipients and "others whose incomes fall with 150% of poverty level – \$24,000 for a family of four")

Grants applied for - grant work done by East Central *(from Ann Schell, East Central, and Chuck Kamp, Valley Transit)*

"Jobs Access and Reverse Commute" (JARC)

1. \$250,000 for demand-response service (probably shared-ride taxi) in Winnebago County
2. \$100,000 for new fixed-route on north side of Oshkosh (one year)
3. \$72,000 for new fixed route, limited service (6 trips/day, 6 days/week) on Highway CE (East College Ave.) – 6 months (beginning June 1999)

"Transportation Assistance to Needy Families" (TANF)

1. expansion of volunteer driver program (consultant for volunteer recruitment); marketing across county lines; sharing information and marketing strategies; available coverage of mileage reimbursement
2. Development of bi-lingual training video *(because of bureaucratic grant requirements, Valley Transit is making the video without using grant funds)*
3. Employment of bi-lingual Hmong as trainer

In Outagamie County: *(from John Rathman, W-2 in Outagamie County)*

1. 15% of W-2 clients have transportation problems.
2. Demand-response primary method because of work-daycare coordination; using Lamers, Kobussen, and Kidscab; approximately 8 – 10 clients/month at a cost of approximately \$1,200/month (a pretty good cost rate if figured on 44 one-way trips per client per month, but not as inexpensive as fixed-route bus rate).
3. Pre-paid fares on fixed-route buses (Valley Transit 10-Ride and single-ride tickets) provided "as appropriate," but the number of clients using not tracked.
4. Job Access Loans (for buying or repairing automobile) – up to \$800 to be repaid within a year; four given so far, all "in default" (that is, no repayment made in the last three months).

Pre-paid bus fares purchased *(from Susan Kappell, Valley Transit)*

1. County purchases of pre-paid fares in 1998 (sometimes labeled "W-2," sometimes "family services" — do not know whether all or what part were for W-2) totaled \$7,072.50.
2. If it is assumed that all the 10-Ride Tickets purchased were in the "basic" fare category (as opposed to "senior/disabled"), there were 703 10-Ride Tickets and 1800 single-ride tickets, for a total of 8830 one-way trips, making the average number of trips per month 736.

**FOOD AND CLOTHING**  
**Prepared by Anna Faye Dodd**

FOOD STAMPS

1995 - 748  
1996 - 609  
1997 - 536  
1998 - 486

W-2 caseload - 86 cases  
64 receive food stamps

St. Joe's Food Pantry is serving approximately 3,700 family units. Approximately a dozen W-2 family units are receiving food.

CLOTHING

At this time, there doesn't seem to be a problem as far as clothing is concerned. Exceptions are boots, tennis shoes and snow pants. There is also a shortage of warm clothing for men who work outdoors.

## W-2 EDUCATION AND TRAINING (compiled by Jan Besta)

Chapter 1 Sec. 3 of the Wisconsin Works (W-2) manual states that Job Centers are to provide one-stop shopping for employers to meet workforce needs and for job seekers to obtain career planning, job placement and advancement, and training at the local level. These centers are open to any and all job seekers, including W-2 participants.

In Chapter 8 Sec. 1, Education and Training and the Job Center, the manual states that Job Centers will provide resources such as pre-employment workshops and access to Job Net to facilitate the employment process, and that the Financial and Employment Planner can also refer W-2 participants to other employment and training programs available through integrated Job Centers. It also states that the W-2 agency will encourage employers to make training available at the worksite. Local W-2 agency Job Clubs also provide instruction on job-finding skills and may supervise the participant's employment search.

FEPs are to emphasize the importance of education as an ongoing process. They may also assign education and training activities on a case-by-case basis to minor dependent children who are mandatory or accept an offer of case management under W-2 Learnfare.

In the following section, Education and Training as Part of the W-2 Employment Position, the manual states that education and training activities are key components of the Community Service Job and W-2 Transition positions and that education and training provided by such jobs are to be counted as work-training activities. In addition, those employed in these jobs may be assigned 10-12 hours of education and training activities. It states that education and training under W-2 should, at a minimum, prepare participants for entry-level employment and should focus on short-term, job-specific activities offered at the work site.

Dottie Kramlich of the Wo/Men's Educational Bureau at FVTC, stated that W-2 is basically a work program--administered differently in every county of the state--that provides very little education and training. W-2 participants are helped to develop job-finding skills and those in the third level of the program without high school diplomas are given a combination of work hours and time to complete GEDs. She did state that any low-paid woman who has a 9-month work history in unsubsidized employment can now be considered for child care reimbursement while in school for up to one year. Another staff person at FVTC working with curriculum said that state technical schools have developed short certificate programs (usually around 6 credits) to provide training for eligible W-2 participants.

W-2 training for Outagamie County is provided by Valley Packaging. Christie Kellner, who is an intake person and assistant coordinator at Valley Packaging, said that they provide two kinds of training: first, work experience in their plant providing on-the-job training, usually in assembly work, and second, work assessment where the participant works on the job with an evaluator for two weeks and also completes testing on skills, interests, etc., which is later followed by a staffing completed with the W-2 case worker.

Kelly Bates, a caseworker for the Economic Support Division of the county, has a caseload of about 28 people on W-2 and another 12 who are just receiving food stamps. Some of the latter are transitioning out of W-2. She indicated that most training for W-2 participants is on-the-job training and that funding is provided to help those who need to obtain a driver's license. Through their employment plans, those who need to complete a GED or HSED are paid to complete a combination of work and school. The goal is to help them find a job.

*The W-2 Job Path: An Assessment of the Employment Trajectory of W-2 Participants in Milwaukee* is a publication of the Institute for Wisconsin's Future based on a study completed with 670 W-2 participants and 270 Milwaukee-area employers during the first year of W-2 implication. In the conclusion of the publication, it states that 65% of the respondents who were asked if they were getting training in the specific skill areas targeted in the W-2 manual, indicated that they were not. The publication also says that the Institute's analyses of the data gathered indicate that there currently is a significant mismatch between employer requirements and the existing skills and background of most of the W-2 population and that it does not appear the W-2 program is currently effective in bridging that gap for the majority of participants.

## Executive Summary

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**T**he purpose of this survey is to find out what happened to families who left Wisconsin's family welfare program — either AFDC or Wisconsin works (W-2) — between January and March 1998 and did not return during the next six to nine months. Leavers were defined as AFDC or W-2 cases that ended participation in the first quarter of 1998 and who had not returned to W-2 at any point prior to the time of their interviews. Key findings include:

**83 percent of the Leavers had been employed** since leaving welfare. Specifically:

- 62 percent were employed at the time of the interview.
- 21 percent were not employed then, but had been in the workforce at some time since leaving welfare.
- 17 percent had never been employed since leaving welfare.

**For working Leavers, work levels ran high.** Of Leavers with current or prior jobs:

- 12 percent worked at least two jobs, and 4 percent had three or more.
- 57 percent worked 40 or more hours per week; 23 percent worked 30-39 hours, 10 percent 20-29 hours, and 9 percent 20 or fewer hours.
- The average wage was \$7.42 and the median (the middle or most typical wage) was \$7.00.
- Many of the Leavers had been combining work and welfare for some time. They were working an average of 61 weeks in their current jobs and a median of 34 weeks.

**38 percent of the Leavers were not employed when interviewed.** Of nonworking Leavers, the reasons given for their not working were (each Leaver could give more than one):

- 33 percent responded that they couldn't find a job, or a job that paid enough, or they didn't have the skills or experience necessary to get a job.
- 32 percent had an illness or injury, or they had to care for someone else who was unwell.
- 21 percent had child care problems.
- 21 percent wanted to stay with children, or they were recently or currently pregnant.
- 16 percent had been laid off, quit, or were fired, or they couldn't get to work on time or couldn't get along with coworkers.
- 12 percent had transportation problems.
- 7 percent were in full- or part-time education or job training.

**94 percent of nonworking Leavers receive other family support:**

- 18 percent lived with a working spouse/co-parent.
- 53 percent received some type of cash benefit, such as Social Security, but did not live with a working spouse/co-parent.
- 23 percent received non-cash benefits but did not live with a working spouse/co-parent or receive cash benefits.

**About welfare,** the Leavers had these reactions:

- 68 percent said that getting a job was easier than living on welfare.
- 60 percent said they would probably not need welfare again.
- 29 percent thought life was better when receiving welfare.



## Executive Summary

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*Leavers described their financial condition* as follows:

- 68 percent said they were just barely making it.
- 48 percent said they had more money off welfare than on.
- 24 percent hardly worried about money anymore.

*The main reasons they gave for not being on welfare* when interviewed were as follows:

- 54 percent said they left welfare for employment related reasons.
- 34 percent said they did not want to be on welfare.
- 16 said they left because they did not want to or could not participate in welfare program requirements.
- 11 percent said they were disabled and unable to work.
- No respondent mentioned sanctioning as a reason for not being on welfare.

*Many Leavers receive outside support.* These percentages of Leavers mentioned receiving the following benefits or supports:

- 71 percent — Medicaid, including Healthy Start.
- 49 percent — Food Stamps.
- 47 percent — School lunch program.
- 38 percent — WIC Supplemental Nutrition.
- 27 percent — Child support.
- 25 percent — rent subsidy or public housing.

*87 percent of Leavers had health insurance coverage* from some source, usually Medicaid or private insurance.

*Children in child care:*

- 66 percent of preschool children were in child care. The most frequent providers were:
  - 34 percent — Relatives.
  - 22 percent — Child care centers.
  - 19 percent — Friends.
- 30 percent of school age children had pre- or after-school care. The most frequent providers were:
  - 47 percent — Relatives.
  - 25 percent — Child care centers.
  - 16 percent — Friends.

Appleton, WI 54915-8926  
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Rev. Wieckert

THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912



**LEAGUE CALENDAR OF ACTIVITIES**

**FEBRUARY**

|                             |           |                                             |                         |
|-----------------------------|-----------|---------------------------------------------|-------------------------|
| Wednesday, 17 <sup>th</sup> | 7:00 p.m. | Budget & Finance Drive<br>Committee Meeting |                         |
| Saturday, 20 <sup>th</sup>  | 9:30 a.m. | General Meeting<br>Topic: Following W-2     | Appleton Public Library |

**MARCH**

|                            |           |                                    |                            |
|----------------------------|-----------|------------------------------------|----------------------------|
| Tuesday, 2 <sup>nd</sup>   | 5:30 p.m. | Board Meeting                      | Hoffman Financial Services |
| Saturday, 13 <sup>th</sup> | 9:30 a.m. | General Meeting<br>Topic: Land Use | Appleton Public Library    |



# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

March 1999

**MEMBERSHIP CHAIR**  
Pat Schinabeck  
734-6101

**PRESIDENT**  
Debra Cronmiller  
830-2284

**BULLETIN EDITOR**  
Gayle Hardt  
731-9547

## President's Message

March may have entered like a lamb on the weather front, but the rest of life seems rather tumultuous. The League's 1999 Annual Meeting is drawing near and the many activities of the current season are beginning to come to a close.

Thom Ciske and Toby Paltzer will face off at Wilson Middle School on March 23<sup>rd</sup> at 7:00 p.m. in a League sponsored debate. We will have both prepared questions and audience questions, so plan to attend to hear the candidates' opinions on a variety of issues. As in the past, Time Warner Cable will tape and rebroadcast this debate to increase the opportunity for our citizenry to inform themselves before voting on April 6<sup>th</sup>. Additionally, we are looking into sponsoring a debate between the Supreme Court candidates. Watch the *Post Crescent* for place and time.

The third component of the State League's mini-study series, Land Use, will be held on Saturday, March 13<sup>th</sup>. This mini-study should provide an interesting discussion of not only the current state position, but the many potential directions the state could take in creating a new or updated

position on the general land use topic and specifically planned development, stewardship, green space and water source preservation.

I have heard from a number of you regarding my desire to create a local position on the PCB clean-up options and would welcome any additional comments you may have. I hope that sometime shortly after the Annual Meeting, able and interested League members can assemble to either create a position or examine our current positions. This will allow us to make a statement to our local government officials as they deliberate the topic.

My sincere thanks to Barb Hoffman and all those who contributed to an informative and lively consensus meeting on W-2. Presenting our League's position recommendation to the State Council in May should be an easy task given the depth of research, data and mutual support among our members. Thank you all for once again demonstrating that the Appleton League is both active and admirable in the work we accomplish.

~ Debra Cronmiller

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## Lively Issues Was Certainly Lively!

Once again League members came out in good numbers to discuss topics for study at the state and local level. New and old ideas were brought forth for thoughtful discussion.

At the state level a variety of topics were suggested including: continued study on last year's issues of Corrections, Land Use, Children and Families: W-2, and Campaign Finance Reform. Other suggestions were; Health care/Medicare, Tax System, K-12 Financing/School Voucher Program. After a vote was taken the **RECOMMENDED ISSUE FOR EMPHASIS AT THE STATE LEVEL WAS "CORRECTIONS"**. With a recommendation to state to focus only on Corrections as our League felt that this topic warrants a full study, not just a mini study.

Discussion then turned to the local level where eight possible studies were brought up for consideration. The diversity of these issues lent themselves for spirited discussion. The eight topics were as follows:

1. To study the available and possible recreational programming for youth (ages 10-14 yr..)
2. To study what mix of public and private support/dollars are needed for the delivery of administrative support services for temporary and transitional housing providers. With a emphasis on action to consider the structure of Section 8 housing and how we could be active in creating more low income housing. (This could be a joint venture with another local league.)
3. To study Campaign Finance Reform at the local level.
4. To study Smart Growth: Should Appleton and surrounding communities be looking at controlling growth in certain areas?
5. To study what is the impact of joint ventures between the public and private organizations on city park land?
6. To study what the local impact will be on Family Care as the state redesigns our long term health system.
7. To study if the Fox Valley area is a hot bed for breast cancer, it's underlying causes and ultimate education.
8. To study the future use and needs of police buildings in Appleton.

After much discussion, members voted twice which resulted in a tie: **THE TWO MOST POPULAR ITEMS FOR STUDY AT THE LOCAL LEVEL WERE: "SMART GROWTH" AND "HOUSING SUPPORT SERVICES"**.

At the February board meeting, members reviewed the above topics for study and due to the nature of the two recommended items for study and the difficulty we had this past year trying to address two studies, **THE BOARD RECOMMENDS THAT ONLY "SMART GROWTH" BE CONSIDERED FOR STUDY.**

Thanks to everyone who attend Lively Issues. Please join us at the annual meeting on April 29th where we are sure to discuss the local recommendations again.

Karon Sandberg

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**Record of W-2 Consensus Meeting**  
**February 20, 1999**

I The goal of W-2 is to help people in financial need find work and therefore become as independent as possible. The goal of AFDC was to see that everyone with children had an income adequate to support them. W-2 covers people for 2 years, while AFDC was open ended.

The group supported the goals of W-2. "The program is young and we need to give it time for the bugs to be worked out. "Make it work, not abandon it."

The chief general problems discussed were less outreach (clients not knowing what help is available), and less chance to train for better jobs. There is also no provision for people who really can't get or keep jobs. "Some people will always be unable to work." There is no safety net written into W-2. "Even if you won't starve you can panic."

II General Discussion:

One difference between AFDC and W-2 is that the five components listed under II are handled separately under W-2 whereas they were packaged together under AFDC. Gretchen - "The goal of the program is work. It doesn't look at other aspects of a persons' life." Barb thinks the other components, except for housing and education, are in W-2, but the problem is letting people know that. Education and housing are addressed in other programs Should they be coordinated with W-2?

The problem of outreach is very important. People are asked by counsellors "What do you want?" but often they don't know what help is available. W-2 has the potential to make this worse. We need to educate people at the beginning as to what help they're eligible for and how to get it. At least one person thought the issue of jobs should be disconnected from the other components of the program, but that was not really discussed.

The answer to "How do you think it is working?" was that this needs a thorough, non-biased research report, which League isn't equipped to undertake. There was disagreement as to how non-biased the W-2 "Leavers" report is.

A major change recommended is that people be allowed to count education for better jobs as part of the 20 hours of work needed to stay eligible for W-2. Now a working mother has to work 20 hours a week or lose all her benefits. Time spent for education and training should be counted as part of the 20 hours. The low level jobs are disappearing and the higher level jobs not being filled. While W-2 means to help people move up the job ladder it can trap them on the bottom rung. The group of "working poor" is growing. There is not enough help for low-income people. There are no training programs for living wage jobs. Any education or training is now provided only if you are at the bottom of the ladder (W-2 does help you get a GED) W-2 has people working at below poverty

level and their needs are being shifted to non-profit, non-governmental organizations. Help with child care should be more immediately available. You don't have money for more child care or time or money for training when you have a low paying job. It was also pointed out that some people need remedial help i.e. how to get a bus, realize you need to get to a job every day etc.

Child care still has problems. There aren't enough available child care workers and the money for it isn't available soon enough. Some people will need a short term loan for child care payments until the government "kicks in" in January 2000. There should also be a discretionary fund for child care givers to use when clients can't pay.

The group felt that health care is being handled adequately. The criteria for eligibility is the same as it was under AFDC. There is good coordination between the free clinic and hospital emergency rooms. The clinic sees a lot of people with mental illness, diabetes, and need for medication. There may be problems in that the law now requires people to work through an HMO and also that their insurance be coordinated with their employer's. The most important thing we can do is monitor Badger Care.

Suggestions for what the Appleton League might do to help W2 work better included

Apply for a grant (maybe work with other groups to administer it) to provide money for anyone who needs it, to use at their discretion.)

Work at finding the quickest way to get money to people who need it.

We should be talking to the Woman's Foundation, a group designed to help women. (This wouldn't have to be an ongoing item.)

Be an advocate for more available and frequent transportation. This is a crucial part of W-2 and is the lowest item on the Appleton and Outagamie County lists and #18 out of 19 sections of the W-2 plan. The Job Access loan application says 25% of the loan has to be repaid in each of the 4 months following its receipt. Maybe League could ask for a 3-year repayment period. It was mentioned that Winnebago County has a volunteer mechanic force for minor car repairs.

We could consider arranging a clearing house, something like the "job fair", featuring organizations that can help people in financial need.

Ways the League of Women Voters of Appleton could involve itself on the County level included sending a letter to the County and the State and putting out a brochure for government and non-profit intake workers-and other similar key people so that they could pass on to their clients complete information on help available from all sources. We could also sponsor public service radio announcements with the same information.

It was agreed that we should support Outagamie County's recommendations.

I don't remember E1 being discussed. The answer to E2 is "Yes." Since this is a State study we will need to get the state's permission for anything we do about issues related to the study. (locally as well?)

III. In summary, the group recommended that

We do a better job of letting people know what help is available through W-2 and other sources and how to get it. This could be done through a simple brochure which would be sent to W-2 counsellors and other government and non-profit organization intake workers. The information could also be given on public service radio announcements.

We provide clients with the opportunity to get education and training for better jobs, particularly through making time spent on training and education a component of the 20 hours of work required to be eligible for W-2 benefits.

We make transportation more available to enable people to get their children to and from child care and themselves to and from work.

We provide more help with child care. We need more licensed child care providers. Child care providers need information about how they can get funds when clients can't make payments. Funds for parents' child care payments need to be available more quickly.

***The League finance drive  
will begin on May 1<sup>st</sup>.  
If you have any suggestions for  
possible donors, please contact  
Jodie Kacer at 733-2449.***

**Join us for a lively and timely discussion  
of state land use planning!**

**Saturday, March 13<sup>th</sup>  
9:30 a.m.**

**Appleton Public Library**

(light refreshments will be provided)

In this meeting, we will reach a local League consensus for the state study on land use planning. Your attendance is encouraged.

As many of you know, land use planning is a hot-button issue for the Fox Valley. According to the East Central Wisconsin Regional Planning Commission, the vehicle miles traveled in the Fox Valley will **DOUBLE** between 1997 and 2020. How will we act to reduce sprawl, congestion, traffic jams, "hollowing out" of city schools and diminishing quality of life? At Lively Issues, one of the most popular suggestions for a local study next year was "smart growth" for Appleton. Saturday's General Meeting will give us an opportunity to view these concerns in a state-wide context. We will not only help shape the state study; we also can give the State League direction as to what action items we think the State League should act on.

We will discuss the following questions on March 13<sup>th</sup>:

1. What can state government do to facilitate land use planning in Wisconsin?
2. Does the state position on land use planning need revision and, if so, how?
3. What action can and should the League take at the state level on land use planning?  
(for example, should we direct the State League to lobby the legislature with respect to Stewardship reauthorization - the Governor supports Stewardship, but his draft budget does not increase Stewardship commensurate with the rise in property values in Wisconsin).

As background material for the March 13<sup>th</sup> meeting, we have included in this newsletter (1) the current state position on land use, and (2) Wisconsin's Interagency Land Use Council's goals and vision for land use for Wisconsin.

If you would like further information, such as the full report of the Interagency Land Use Council, please check the Interagency Land Use Council's web site at <http://badger.state.wi.us/agencies/dor/iluc.html>.

We look forward to seeing you **Saturday, March 13<sup>th</sup>**. Special thanks to Marcia Hittle, Pat Schinabeck, and Sue Kinde for their invaluable help and advice in selecting study materials and structuring this meeting!



## State League's Position on Land Use

Support of policies and programs which encourage acquisition of the following for conservation and recreation.

- undeveloped areas with the primary purpose of leaving them in their natural state;
- selected new areas of development for intensive use as well as development of some of the presently owned natural areas, particularly near urban centers;
- additional scenic highway easements and lake and stream shore accesses.

Support of a continued state program of research on soil and water pollution.

Support of:

- the exercise of planning and regulatory functions by the state for land areas and activities of statewide concern and for land areas and activities that cannot be planned for and regulated on a strictly local level. Planning and regulatory involvement by the state, either directly or indirectly, is needed in the following general areas and activities:
  - a) fragile and historic lands subject to irreversible damage and of state or regional significance;
  - b) renewable resources lands subject to productivity losses of statewide significance;
  - c) natural hazard lands where dangers to public health and to life and property may result if planning and regulation are not exercised;
  - d) state and regional public facilities and institutions;
  - e) private development that has regional or statewide physical, social or economic impact;
  - f) activities for which there is a demonstrated state or regional need not met by the private sector.

- Indirect involvement by the state through development of state standards and use of state review combined with strengthened regulatory and enforcement authority at lower governmental levels, when this approach can be shown to protect sufficiently the interest of Wisconsin citizens.
- Direct planning and regulatory involvement by the state to protect fragile, historic, and natural hazard lands of state or regional significance.

Support of a state organizational framework for land protection that:

- Integrates land use planning into the state's comprehensive planning process and coordinates it with plans and policies of local and regional agencies;
- Requires impact statements <sup>from</sup> ~~from~~ public and private development of regional and statewide significance;
- Provides for appeal boards at appropriate levels to arbitrate disputed land use decisions between governmental bodies and between citizens and government;
- Requires substate regional bodies with authority to plan, advise, review, and comment on land use matters of regional concern;
- Requires local government to exercise at least a minimum of land use planning and regulation, and encourages maximum local decision making;
- Provides state assistance to local governments to carry out local land use management function, including (a) state financial aid for research, (b) increased state technical and data-gathering assistance and (c) statutory authorization for local

### Land Use (continued)

governments to exercise innovative land use planning and regulatory techniques.

Support efforts to preserve agricultural and conservancy lands of regional and statewide significance by means of land use plans developed at the county level or higher and implemented through regulatory methods - such as zoning, urban service districts, development timing and subdivision regulations - and through financial incentives - such as use value taxation. When agricultural and conservancy zoning or districting is coupled with financial incentives to help carry out preservation goals, entry of lands should be mandatory with penalties for premature withdrawal. (Further positions affecting land are under "Pesticides".)

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It became increasingly obvious through the late 1950's and early 1960's that many conservation problems were developing in Wisconsin that the League had not considered in the 1957 study of water resources. In 1965 LWVWI adopted the study "Conservation: a study of agencies, policies and programs of Wisconsin's natural resources with particular emphasis on pollution control and recreation." The study considered not only the policies and programs of federal and state agencies, but also problems of water quality, air pollution, agriculture, wildlife and recreation as they relate to conservation of our natural resources.

The League has consistently supported major state funding, usually bonding, for land acquisition and development for parks, wildlife habitat and natural areas preservation as well as construction of municipal sewage treatment facilities. League actively supported the 1967 Outdoor Recreation Program (ORAP), the 1969 ORAP 2000 and related advisory referendum, renewal of ORAP 2000 goals and funding through the year 2000. League supported bonding parks rehabilitation which was vetoed from the budget and then enacted into law in 1988. League supported the successful passage of the Stewardship Program which reestablished

a long term bonding effort (\$25 million for each of 10 years) for parks, wildlife habitat, stream bank and urban green space acquisition. In addition, the League supported efforts over several years that eventually created in 1989 the Lower Wisconsin State Riverway to protect the 96 miles of free-flowing recreational river from Prairie du Sac to the Mississippi River.

A land use study was adopted nationally in 1972 and a state study was undertaken a year later in order to increase member knowledge of specific state land use problems. Member agreement was reached on a national position on general goals and federal policies in 1974.

In 1975 LWVWI decided to examine land use planning and controls, and their effect on housing and the economy; to consider taxation policy as it relates to land use; and to investigate the role and functions of state, local and regional government in land use planning. Particular concerns were the preservation of agricultural land, the uses of land in urban areas, problems caused by transportation policies and the place of regional planning commissions in decision making. Most recently this position has been used to support the establishment by the legislature of the Dane County Lakes and Watershed Commission in 1990.

While an early farmland preservation bill failed in the 1976 legislature, a similar bill was signed into law as part of the 1977 budget bill. It allows farmers with 40 acres or more to enter into a farmland preservation contract with counties that have adopted a certified agricultural zoning plan. It also allows farmers to qualify for tax credits. The purpose is to keep agricultural land as farmland by giving farmers tax benefits rather than requiring them to pay property tax on the speculative value of their land.

The Wisconsin League actively lobbied for a national study of Agriculture which resulted in adoption of new positions in 1988. League supported additional demonstration funds for the Sustainable Agriculture Program in 1988 and

## Land Use (continued)

1990. In 1989 League joined a very broad coalition of farmer, rural development and environmental groups in successfully providing \$1.1 million of new funding for sustainable agriculture research in the new Center for Integrated Agriculture Systems in the University of Wisconsin system. The League participated in the DATCP review of food safety programs which recommended a 1991-93 budget initiative.

In 1983 the legislature adopted the Soil and Water Conservation Act, which set a goal of reducing soil erosion on all land to a tolerable level by the year 2000. The Department of Agriculture, Trade and Consumer Protection developed rules and planning and technical assistance for County Land Conservation Committees. In 1985 the legislature required farmers participating in the farmland preservation program to cross-comply with soil conservation standards. In 1987 a state budget initiative to consolidate the DNR and DATCP non-point source pollution programs was successfully resisted by the League and others. The League argued for improved agency coordination but maintaining DNR as the lead water quality agency in the state.

After the discovery of large copper and zinc lodes in northern Wisconsin, the League became concerned that the mining laws needed updating to protect the environment against damages from mining operations. A compromise mining reclamation bill was passed in 1978. It requires companies to be bonded to insure compliance with DNR reclamation requirements. It also provides for protection of the environment in mineral exploration along with setting standards for reclamation of the land; provisions to protect the public interest and communities affected by mining are also included in the law. A companion bill passed as well, establishing regulations for the use of water in mining operations. International market supplies and prices delayed the start of new mines in Wisconsin. In 1983 EXXON submitted a major mine permit application. The draft environmental impact

statement received extensive state and public review, but EXXON withdrew the application in 1985 because of market conditions. Various companies are continuing exploration for gold, silver, oil and natural gas. A downsized copper mine in Ladysmith is nearing the end of the extensive permitting process in 1990.

Since 1970, the legislature failed to pass strong wetlands protection measures. Only two small strides were made in the next 15 years. In 1978 the legislature authorized DNR to map all state wetlands over 5 acres and in 1982 shoreland zoning regulation was extended to protect wetlands within incorporated areas. The League continued to work with other groups and Public Intervenor to petition DNR to aggressively use its existing state powers and to make greater use of its state water quality review under Section 401 of the Clean Water Act to protect wetlands. Local Leagues have worked for the adoption of strong county and municipal ordinances to protect wetlands and other locally important environmental corridors and natural areas.

In 1986 LWVWI and LWV-Door County filed an amicus curiae brief in circuit court in support of state authority to adopt wetlands zoning if a county refuses to meet state minimum standards. The court upheld the law. In 1987 a challenge to the precedent setting 1972 decision by the Supreme Court reaffirmed that wetlands zoning was not a taking (if government regulation goes too far, the government must fairly compensate the property owner) and that future challenges should be addressed to counties, not towns.

In the fall of 1990, the DNR finally held public hearings on water quality standards for wetlands. In 1990 League supported unsuccessful legislation to repeal the 1840's law which exempts cranberry bogs from environmental regulation relating to dams, drains and ditches. This and other wetlands protection bills are being redrafted for the 1991 session.

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# Report of the Interagency Land Use Council

## *A Renewed Land Use Vision for Wisconsin*

We envision a bright future for Wisconsin, with a healthy ecosystem, a strong economy, vibrant cities, prosperous farms, abundant natural beauty and a rich historical heritage preserved for future generations. We envision a participatory land use planning system built on solid principles and a renewed sense of community pride across Wisconsin.

### *Overview*

This report describes the current status of land use management in Wisconsin and lists problems the Interagency Land Use Council has identified with that system. It offers a broad response to these concerns, including proposed new relationships, innovative planning tools and clarified roles.

### Description of Wisconsin's Current Land Use System

The council's December 1995 *Interim Report* lists potential threats to our high quality of life, including a bias toward development at the urban periphery (contributing to a 30% decline in farmland acreage since 1950); a mismatch between people who need jobs and places offering job opportunities; growing pressure on our transportation system; higher service costs; and the loss of ecological, recreational and cultural resources.

Part of the reason for past shortcomings is the structure of Wisconsin's current land use system, which can best be characterized as a fragmented process with each level of government responsible for specific goals. Land use authority is widely distributed among state agencies and local governments. Individual units of government often operate independently in making land use decisions. Rural lands are viewed by some as an expansion reservoir. Technical resource groups (e.g., Wisconsin Land Information Board, State Cartographer and others), although offering quality services, suffer from a lack of adequately defined relationships with other agencies.

Poor communication at all levels of government can result from conflicting goals, nonstandard data collection and local tax base competition. Rather than encouraging county and municipal governments to cooperate on land use issues, the current structure fosters isolation and, sometimes, competitive land use decisions. Because there are few current provisions for integrating planning with land use regulation, planning efforts are often ineffective. Although some state agencies have established formal interagency relationships, these efforts do not fully address the scope of the problem.

Despite some financial and technical assistance provided to local government regarding land use issues, the assistance is neither evenly distributed nor does it directly address comprehensive land use planning. This results in inconsistent planning, inadequate zoning regulation, incomplete data collection and poorly integrated information.

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### *Land Use Planning Goals*

What land use outcomes should Wisconsin pursue in the future? The following guidelines are based on

suggestions offered by members of the Strategic Growth Task Force and others:

- Promote the redevelopment of existing urban lands;
- Encourage neighborhood designs that support a range of transportation and lifestyle choices (e.g., mixed use neighborhoods that allow convenient pedestrian, bicycle and transit access to shopping, schools and jobs);
- Discourage land uses that impose disproportionately high public service costs (and taxes) or diminish the value of adjacent lands;
- Protect natural (e.g., wetland, wildlife habitat, lake, groundwater, woodland) and productive (e.g., farmland, forest and mineral) resources;
- Preserve cultural, historic and archaeological sites;
- Stage growth to match public service/infrastructure capacities with demand;
- Encourage coordination and cooperation among communities;
- Build community identity by maintaining physical separation between urban areas, revitalizing main streets and enforcing design standards;
- Link open space, cultural, recreational, historic and other resources in corridors; and
- Seek a range of housing choices (including affordable housing and a range of densities) in all parts of each community.

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You are invited to the 1999  
League of Women Voters  
Annual Meeting

On  
Thursday April 29 at 6:00pm  
at the Memorial Park Arboretum and Gardens  
located in Appleton's Memorial Park



Join us for a buffet  
dinner of  
Tenderloin Tips and  
Grilled Chicken Breast  
Seasoned Small Red  
Potatoes  
Green Beans  
Almondine  
Tossed and Pasta  
Salads



Assorted Cheesecakes and Fruits of the Forest Pies  
Coffee, Wine and Sparkling Water

**Cost: \$14 per person**

Please invite a guest for a delightful dinner and meeting as well as a chance to  
tour the spring garden and arboretum.



**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**



Marcia Hittle  
42 Crestway Ct.  
Appleton WI 54915-9510

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# THE LEAGUE OF WOMEN VOTERS OF APPLETON, WISCONSIN

April 1999

**MEMBERSHIP CHAIR**  
Pat Schinabeck  
734-6101

**PRESIDENT**  
Debra Cronmiller  
830-2284

**BULLETIN EDITOR**  
Gayle Hardt  
731-9547

## President's Message

Spring has sprung. My tulips are all coming up (having transplanted all my bulbs last fall, I was a little worried), and we are approaching the end of a very fine League season. It is difficult to believe that the working League year is nearly over. In just a few short weeks we will all attend the Annual Meeting, April 29<sup>th</sup> at the Arboretum and begin planning for next year. I am extremely satisfied with the outcomes from our studies, the voter service work accomplished, and the good level of participation in League we enjoyed this season.

Shortly after the Annual Meeting, on May 4<sup>th</sup> at Bev Wieckert's home, the outgoing Board members will have the opportunity to transfer their portfolios to the incoming Board members. We will also use this time to update or modify any of the current job descriptions and, most importantly, begin to set our priorities for next season. I am hopeful all new and outgoing Board members will be able to attend this important meeting.

With the close of the League season, also comes the opportunity to share our League's successes and ideas with those from around the state. The League of Women Voters State Convention will be held in La Crosse on May 21-22. Based on our membership, the Appleton League can send five delegates in addition to the President. If you are interested in joining me, please contact me soon (I must submit names to State by May 3<sup>rd</sup>).

I would be remiss, if I did not encourage everyone to VOTE on April 6<sup>th</sup>. A number of important local and state races and referenda will be decided. Your work as League members would not be complete without the single act of voting.

I look forward to seeing many of you at the Annual Meeting and extend my sincere thanks to all members who have given of their time and resources to make this a successful year for the Appleton League.

~ Debra Cronmiller



## 1999 - 2000 Nomination Slate

**President** Debra Cronmiller  
**First Vice President (Action)** Sue Streblov  
**Secretary** Holly Park  
**Second Vice President (Program) (one year position)** Marcia Hittle

**Two Year Directors**  
**Public Relations** Cheryl Barnes  
**Membership** Cynthia Chase Whitely  
**Bulletin** Corinne Goldgar

**Nominating Committee:**  
**Chair** Beth English  
Pat Schinabeck  
Linda Bjella

**Continuing Board Members**  
**Treasurer** Bev Wieckert

**One Year Directors**  
**Observer Corps** Liz Cronmiller  
**Natural Resources** Terry Schley Noto  
**Finance Drive** Jodie Kacer

### Attention Outgoing & Incoming Board Members

Joint Board Meeting

Tuesday, May 4<sup>th</sup>  
5:30 p.m.

Bev Wieckert's  
N2720 Evergreen Lane  
Appleton  
739-2773

(Bring your favorite hors d'oeuvre  
or munchie to share)

### League Calendar of Activities

#### April

Tuesday, 29<sup>th</sup> Annual Meeting 6:00 p.m.  
Memorial Park Arboretum and Gardens

#### May

Tuesday, 4<sup>th</sup> Joint Board Meeting 5:30 p.m.  
Home of Bev Wieckert  
N2720 Evergreen Lane, Appleton  
739-2773

Friday, 21<sup>st</sup>  
Saturday, 22<sup>nd</sup> State Convention  
La Crosse, WI

### League of Women Voters State Convention

Friday & Saturday  
May 21<sup>st</sup> ad 22<sup>nd</sup>

La Crosse, WI

Board Members and League Members  
interested in being a delegate  
and attending the convention  
contact Debra Cronmiller  
A.S.A.P.  
830-2284 (home)  
734-9192 (work)

# League of Women Voters

## Performing Arts Center Study:

### *Should a Performing Arts Center Be Built in the Fox Cities?*

#### **Background:**

The question of whether the Fox Cities should have a Performing Arts Center is not new to the community. In fact, during the Consensus Meeting one person described it as "the 20-year discussion." It is an issue about which there is no official position, an issue that transcends city/county/village boundaries with its potential reach.

A League of Women Voters' study group met throughout the summer and into the fall to examine questions related to construction of a Performing Arts Center in the Fox Cities. The League's interest is predicated upon funding by *municipalities and taxing units* that may be considered to support of a PAC.

**Primary study documents** for the group were the Phases I and II, studies done by Convention Sports & Leisure for the City of Appleton and the Appleton Development Council. Phase I was called "Market and Financial Study Related to the Proposed Performing Arts Theatre." Phase II (parts of which were available to the group) was called "Funding, Management Alternatives, and Preliminary Design and Cost Estimates Study Related to the Proposed Performing Arts Theatre."

**Study Committee:** There were 15 members of the Study Group — nine were LWV members and six were non-League members.

**Members:** Jane Garton and Pat Schinabeck, chairpersons; Jody Kacer, Sally Mielke, Barb Grant, Sue Toussaint, Barbara Hoffman, Janet Van Asten, Vivian Wright.

**Non-Members:** Anne Higgins, Lucia Baehman, Caroline Brandenberger, Leota Ester, Judy Winzenz, Frederica Doeringer.

**Meetings were held** June 23, July 7, July 21, August 13, August 27, September 17, and October 1.

**The General Meeting** to discuss the question "Should a Performing Arts Center Be Built in the Fox Cities?" was held on Tuesday, November 10, 1998, at 7 p.m. at the Appleton Public Library. Nineteen people attended.

**The Consensus Meeting** was held January 26, 1999, at the Appleton Public Library. People attending the meeting arrived amidst flute music performed by Barbara Boren. Art from the library's collection decorated the conference room. Those present were LWV members Jody Kacer, Jane Garton, Pat Schinabeck, Sue Eich, Jack Fenlon, Barb Hoffman, Marcia Hittle, Gretchen Bambrick, Greg Volk, Sue Sell, Sue Kinde, Dick Sampson, Holly Park and interested citizens Barbara Boren, Lee Parker, Terry Dawson, Leota Ester, Tony Garton.

## Consensus

1. **Question:** Do the arts improve the quality of life in a community?

**Consensus:** Yes.

2. **Question:** Can we agree a PAC is a facility as well as a program?

**Consensus:** Yes.

**Discussion:** The group started by restating the question and placing emphasis upon a Performing Arts Center being a program (first) as well as a facility.

There was a strong sense that "program" speaks to a larger, longer vision. Budgets, people agreed, are built not just around the physical plant but also around what programs to offer audiences.

Certainly it matters how a community builds a building, how it excavates, even how it digs the holes. But what matters a great deal, too, is fitting the programs to the community of ticket buyers. Here are some descriptions that came forward:

"You don't put a coffeehouse performance in the Lawrence University Chapel."

"We should go all the way — have two theaters. One would seat 2,200+ and the other would be 400-500 seats."

"I'm very concerned about how much money it's going to lose. In programming, first consideration should go to what sells. Then later move a smidgen. We need to think about what will bring in the most revenue quickly. It is critical that a PAC is as financially viable as we can make it. More people will come to see 'Cats' than a ballet."

**Question:** What kind of programming do we want?

**Consensus:** Whatever will make a PAC financially viable.

**Discussion:** A program needs to be whatever will make a PAC viable financially. That presumes having a top-notch director to bring in a range of performers to meet community interests.

It would need to be *something* for the arts community here that is *not here now*.

There was support from the group for a facility that would also provide performance and rehearsal space for local arts groups.

3. **Question:** What elements should be considered in siting a PAC in the Fox Cities?

**Consensus:** There was no consensus on a site.

There was consensus about the elements to consider for siting a PAC (central, accessible location; near parking; close to public transportation; near urban accommodations, i.e. hotels, restaurants).

**Discussion:** Parking, access, and general infrastructure (for traffic) were mentioned frequently. There was expression of a need to have it "centrally located where people interact with it regularly." A downtown Appleton location was the favorite of several persons while sites off of Highway 41 or Highway 441 were advocated by others. At least one person suggested locating on land near the University of Wisconsin-Fox Valley which is near Highway 441. A site will need to support activity for at least 300 nights a year.

**Background:** The Fox Valley (for this study) was defined as having geographic boundaries from Oshkosh to Kaukauna with nearly 350,000 people. It is the third largest metro area of the state, a prosperous area with a stable economy.

**4. Question:** Would construction of a PAC stimulate economic development in the Fox Cities?

**Consensus:** Yes.

There was agreement that a PAC would stimulate economic development. Some believe it will be greater if a PAC site has "grow" room.

**Background:** A PAC would provide employers with a drawing card to help attract and maintain a quality work force. A Fox Cities PAC would generate an estimated \$10.4 million in direct spending at the theater and local businesses and will produce \$4.3 million in total household earnings for those employed at affected businesses. Approximately \$440,000 per annum in added state sales tax revenue could be generated from in-facility and out-of-facility spending. "Overflow" benefits realized by area hoteliers, restaurant owners, merchants and others are projected. Visitors may stay longer — \$540,000 in annual added lodging revenue is expected — and residents would dine out more often when they attend events at the facility.

**5. Question:** How should a Performing Arts Center be financed?

**Consensus:** A PAC should be financed with a combination of private and public support.

The preferred methods of generating public dollars — (1) Build it in a T.I.F.; (2) Increase hotel/motel tax and designate the increase to support of the PAC; and (3) Create an Entertainment District which can tax food and beverage and rental cars — Wis. Act #263.

**Discussion:** "Any combination of support" was appealing to people at the meeting.

"Leave no stone unturned," said one person.

**Background:**

The development and financing of public assembly facilities throughout the country in recent years has largely relied on a combination of both public and private sector financing. In many cases, a public sector entity will issue some form of bond to wholly or partially finance the construction of the facility. The annual debt service required to retire the bonds is then sourced from a general fund and/or from various tax revenues including hotel/motel, restaurant, entertainment, as well as other sources such as facility-related revenues.

Tax Incremental Financing (TIF) essentially involves capturing assessed valuation growth within a specific area (i.e. TIF District related to a particular development. TIF often requires enactment of special legislation by the State Legislature. Typically, a redevelopment agency delineates a project area and declares a base year. The existing base-assessed valuation is taxed as before by each overlapping taxing entity covering a portion of the project area. The additional assessed valuation, added to the tax rolls over the base, is taxed at the same rate as the base valuation. However, the tax revenues attributed to the new incremental assessed valuation are remitted to the redevelopment agency and used to pay debt service. The economics of any potential TIF financing are, of course highly dependent on the development potential of the chosen site and its surrounding land. In addition, there are a number of other qualifying tests which must be met before a project or district qualifies for TIF designation.

The Wisconsin Act #263 (which was used to fund Midwest Express Center in Milwaukee) provides the authorized municipality to create a District/Authority independent of the state and sponsoring municipality. Cities, villages, or towns may separately, or in conjunction with a county, create a district. The District has the right and responsibility to issue tax exempt bonds and this entity has the authority to impose up to a 3 percent room tax, 0.25 to .5 percent food and beverage tax, and a 3 percent motor vehicle tax on motor vehicle rentals. The tax revenues generated are intended for repayment of debt service only and tax collections stop when bonds are retired. The tax revenues are collected by the state along with the state sales tax and approximately 97 percent of the revenue is remitted back to the District.

d. **Question:** How would financing be accomplished for projected operating shortfalls (CSL report) and for future capital improvements?

**Consensus:** Create an endowment.

**Discussion:** Since PAC operating shortfalls are fairly common among new performing arts facilities, discussion included talk of creating a \$5 million endowment to cover an estimated \$250,000 annual loss. But, wondered one speaker, which is of greater value: a PAC *or* a \$5 million endowment that would be raised and channeled back to local arts organizations instead? What if we really invested in local arts?

**Background:** Based on industry trends, the establishment of an endowment to assist in the subsidization of PAC operating shortfalls is fairly common among new performing arts facilities. Based on discussions with theater management of comparable venues, an endowment can be used for assistance in covering operating shortfalls, funding capital improvements, or funding various arts education programs. The endowment is typically funded upfront or annual fundraising efforts are established to reach a set goal over a period of time.

6. **Question:** Which of the three basic management alternatives commonly used to run a PAC would be best for the Fox Cities?

**Consensus:** Non-profit management through a board of directors. It is imperative that a "strong" director/management team be hired by the non-profit board.

**Background:** Under this type of management, the operations of the facility are the responsibility of a 501©3 non-profit organization. In order to establish a 501©3 non-profit organization, the mission must be to provide service to the community. The goals of the organization must be to provide a charitable or educational benefit to society, as opposed to achieving a profit as associated with private or, to a lesser extent, internal management. In return for providing benefits to the community, the organization operates under a more favorable tax structure. The organization incorporates a board of directors that oversees the operation of the PAC and is responsible for implementing a management team to be responsible for the day-to-day operations of the facility.

7. **Question:** What is the best size for a Fox Cities PAC?

**Consensus:** A 2,000-plus seating capacity theatre with a smaller theatre "tucked in" for the local arts.

**Discussion:** What's missing in the Fox Cities, the group agreed, is a larger venue. The link between financial viability and the need to fill a large house was identified as urgent through discussion of all of the questions.

**Background:** The majority of local groups, with the exception of the Fox Valley Symphony and Star Show Presents, desire a facility with a seating capacity from 500 to 1,500 seats with a majority requiring fewer than 1,000 seats. Theatre planners do not advise building PACs with fewer than 2,000 or 2,200 seats for financial reasons.

Although a number of existing theatres in the Fox Valley area serve the needs of the local arts groups, the majority of these venues are operated by high schools and universities. Their first priority in scheduling is to school programs and secondly to community or outside users.

| <b>Information about Existing Theatres</b> |                |                            |                    |
|--------------------------------------------|----------------|----------------------------|--------------------|
| <u>Venue</u>                               | <u>Seating</u> | <u>Facility Management</u> | <u>Event Focus</u> |
| Appleton West Theatre                      | 1,463          | West High School           | school             |
| Appleton North Theatre                     | 734            | North High School          | school             |
| Civic Auditorium (Oshkosh)                 | 1,451          | City of Oshkosh            | non-profit         |
| Grand Opera House (Oshkosh)                | 680            | Opera House Foundation     | commercial         |
| Kaukauna Theatre                           | 800            | Kaukauna High School       | school             |
| New Kaukauna High Theatre                  | 850            | Kaukauna High School       | school             |
| Pickard Auditorium                         | 1,600          | Neenah High School         | school             |
| Memorial Chapel (Lawrence University)      | 1,200          | Lawrence University        | university         |
| Stansbury Theatre (Lawrence University)    | 492            | Lawrence University        | university         |
| UW-Fox Valley Theatre                      | 260            | UW-Fox Valley              | university         |
| Weidner Center (Green Bay)                 | 2,020          | UW-Green Bay               | commercial         |
| Xavier Theatre                             | 750            | Xavier High School         | school             |
| Little Chute High School Theatre           | 400            | Little Chute High School   | school             |

**8. Question:** Should a Performing Arts center be built in the Fox Cities?

**Consensus:** None.

There was support for more exploration of whether a Performing Arts Center should be built in the Fox Cities. Additional information was wanted.

**Discussion:** "Somebody should be taking a look at whether the population base will support it."

There were concerns expressed about competition with the Weidner Center in Green Bay.

"We better have some assurance that the economic viability is there."

Do a community survey.

Have focus groups.

"The larger venue — that's what's missing. But is there good solid marketing research to say that the population will support it?"

There was also a feeling from some that a survey puts the whole thing off: "If we delay, we're saying 'no.' We ought to say 'let's build. Either we say we want it or we say 'no.'"

99-00 LWV Proposed Budget

|                                     | 98-99           | 98-99             | 97-98             | 99-00           |
|-------------------------------------|-----------------|-------------------|-------------------|-----------------|
|                                     | BUDGET          | ACTUAL TO 3/30/98 | ACTUAL TO 6/30/98 | PROPOSED        |
| <b>INCOME</b>                       |                 |                   |                   |                 |
| A. Dues                             | 2,600.00        | 2,077.00          | 2,255.00          | 2,485.00        |
| B. Contributions                    |                 |                   |                   |                 |
| 1. Member                           | 1,500.00        | 1,363.00          | 1,929.00          | 2,083.00        |
| 2. Member Ed Fund                   | 150.00          | 50.00             | 200.00            | 200.00          |
| 3. Non-Member                       | 962.00          | 1,230.00          | 1,150.00          | 1,000.00        |
| 4. Non-Member Ed. Fund              | 1,000.00        | 1,000.00          | 1,325.00          | 1,400.00        |
| C. Other                            |                 |                   |                   |                 |
| 1. Community Service                |                 |                   |                   |                 |
| a. Election Night Reporting         | 400.00          | 679.00            | 200.00            | -               |
| b. Speaker's Bureau                 | 25.00           | -                 | -                 | 25.00           |
| 2. Memorials                        |                 |                   |                   |                 |
| 3. Interest                         | 300.00          | 491.00            | 515.00            | 600.00          |
| D. Miscellaneous                    |                 |                   |                   |                 |
| a. Fall Membership Event            | 100.00          | -                 | -                 | -               |
| 2. Holiday Brunch                   | 350.00          | 325.00            | 286.00            | 350.00          |
| 3. Annual Meeting Dinner            | 500.00          | -                 | 313.00            | 500.00          |
| 4. This is Appleton                 | 50.00           | -                 | -                 | -               |
| 5. Transfer from LWV ED Fund        | 1,872.00        | 804.00            | -                 | -               |
| <b>TOTAL INCOME</b>                 | <b>9,809.00</b> | <b>8,019.00</b>   | <b>8,173.00</b>   | <b>8,643.00</b> |
| <b>EXPENDITURES</b>                 |                 |                   |                   |                 |
|                                     | 98-99           | 98-99             | 97-98             | 99-00           |
|                                     | BUDGET          | ACTUAL TO 3/30/99 | ACTUAL TO 6/30/98 | PROPOSED        |
| A. Operating Costs                  |                 |                   |                   |                 |
| 1. General Supplies                 | 100.00          | 122.00            | 251.00            | 100.00          |
| 2. Telephone                        | 300.00          | 170.00            | 217.00            | 300.00          |
| 3. P.O. Box Fee                     | 60.00           | 58.00             | 58.00             | 60.00           |
| 4. Phone Answering Service          |                 |                   |                   |                 |
| 5. Audit                            | 50.00           | -                 | -                 | -               |
| B. Board & Admin. Committees        |                 |                   |                   |                 |
| 1. President                        | 200.00          | 200.00            | 200.00            | 200.00          |
| 2. Secretary                        | 75.00           | 50.00             | 23.00             | 75.00           |
| 3. Treasurer                        | 50.00           | 26.00             | 35.00             | 50.00           |
| 4. Board Tools                      | 300.00          | 159.00            | 147.00            | 200.00          |
| 5. Admin. Committees                |                 |                   |                   |                 |
| a. Finance                          | 200.00          | 107.00            | 164.00            | 200.00          |
| b. Membership                       | 125.00          | -                 | 265.00            | 125.00          |
| c. Public relations                 | 100.00          | -                 | -                 | 100.00          |
| d. Membership Grant                 | 65.00           | -                 | 33.00             | 65.00           |
| C. Delegates, Travel & Affiliations |                 |                   |                   |                 |
| 1. State Council                    |                 |                   | 95.00             | 100.00          |
| 2. State Convention                 | 650.00          | -                 | -                 | -               |
| 3. National Convention              |                 |                   | 1,389.00          | 1,300.00        |
| 4. Annual Meeting                   | 50.00           | 75.00             | -                 | 50.00           |
| 5. Workshops                        | 100.00          | -                 | -                 | 100.00          |

99-00 LWV Proposed Budget

|                                 | 98-99<br>BUDGET | 98-99<br>ACTUAL TO 3/30/99 | 97-98<br>ACTUAL TO 6/30/98 | 99-00<br>PROPOSED |
|---------------------------------|-----------------|----------------------------|----------------------------|-------------------|
| D. Financial Support for League |                 |                            |                            |                   |
| 1. Lake Michigan ILO            | 25.00           | 25.00                      | 25.00                      | 25.00             |
| 2. State PMA                    | 1,390.00        | 1,028.00                   | 1,580.00                   | 1,420.00          |
| 3. National PMP (75%)           | 1,042.00        | 596.00                     | 1,126.00                   | 1,064.00          |
| 4. LWV Ed Fund (25% Optional)   | 350.00          | 380.00                     | 375.00                     | 354.00            |
| E. Bulletin                     |                 |                            |                            |                   |
| 1. Supplies                     | 20.00           | 37.00                      | -                          | 20.00             |
| 2. Postage                      | 350.00          | 245.00                     | 300.00                     | 350.00            |
| 3. Printing                     | 400.00          | 201.00                     | 206.00                     | 400.00            |
| F. Educational Activity         |                 |                            |                            |                   |
| 1. Member Directory             | 150.00          | 51.00                      | 56.00                      | 100.00            |
| 2. Program                      |                 |                            |                            |                   |
| a. National                     | 75.00           | -                          | -                          | 75.00             |
| b. State                        | 75.00           | -                          | -                          | 75.00             |
| c. Local                        | 200.00          | -                          | -                          | 200.00            |
| 3. Voters Service               | 300.00          | -                          | -                          | 300.00            |
| 4. Promotional Public Event     | 75.00           | -                          | -                          | 175.00            |
| 5. ABC's of PCB's               | 1,872.00        | 804.00                     |                            | -                 |
| G. Positon Support              |                 |                            |                            |                   |
| 1. Action                       | 100.00          | -                          | -                          | 100.00            |
| H. Miscellaneous                |                 |                            |                            |                   |
| 1. Corporation Filing Fee       | 10.00           | 10.00                      | 10.00                      | 10.00             |
| 2. Fall Membership Event        | 100.00          | -                          | -                          | 100.00            |
| 3. Holiday Brunch               | 350.00          | 325.00                     | 286.00                     | 350.00            |
| 4. Annual Meeting Dinner        | 500.00          | -                          | 428.00                     | 500.00            |
|                                 |                 |                            |                            |                   |
|                                 |                 |                            |                            |                   |
| <b>TOTAL EXPENDITURES</b>       | <b>9,809.00</b> | <b>4,669.00</b>            | <b>7,269.00</b>            | <b>8,643.00</b>   |

LWV OF APPLETON, WISCONSIN  
BALANCE SHEET



**You are invited to the 1999  
League of Women Voters  
Annual Meeting  
On  
Thursday April 29 at 6:00pm  
at the Memorial Park Arboretum and Gardens  
located in Appleton's Memorial Park**



Join us for a buffet  
dinner of  
Tenderloin Tips and  
Grilled Chicken Breast  
Seasoned Small Red  
Potatoes  
Green Beans  
Almondine  
Tossed and Pasta  
Salads



Assorted Cheesecakes and Fruits of the Forest Pies  
Coffee, Wine and Sparkling Water

**Cost: \$14 per person**

Please invite a guest for a delightful dinner and meeting as well as a chance to  
tour the spring garden and arboretum.



**THE LEAGUE  
OF WOMEN VOTERS  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912**



Bev. Wieckert  
N2720 Evergreen Ln.  
Appleton WI 54915-8926

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# The League of Women Voters of Appleton, Wisconsin

**MEMBERSHIP CHAIR**  
Cynthia Chase Whitely  
731-8035

**PRESIDENT**  
Debra Cronmiller  
830-2284

**BULLETIN EDITOR**  
Cortnne Goldgar  
734-8676

**SEPTEMBER  
1999**

## From my desk to yours: The President's Report

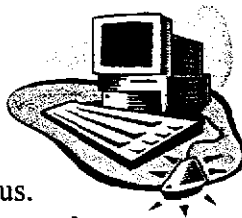
This summer has flown by. The fall is quickly approaching. And just as predictably, the League season is upon us.

Our annual meeting in April set the stage for this year's activity. Our local study will be "Smart Growth." I have a number of folks in mind to chair this study, but as I write this, the post is open. If you are interested in chairing this timely and important study encompassing issues such as land use, economic stability, sustainability, etc., please contact me soon.

The State Convention proved to be an occasion to discuss PCB's with the other League presidents from around the area. All of them were very interested in co-sponsoring a second forum. The topic will be determined over the course of the next few months by the residents in the community. Cheryl Barnes will spearhead the effort to get support of local media to poll area residents on what they want to learn more about, what questions should be discussed in a public format and from whom they would like answers. I am excited about the potential of an event which is a true collaboration between Leagues, the various media, and area residents.

Also, with regard to the State League, the Appleton League will submit an application to host State Convention in 2001. One other League has already applied. I will let you all know as soon as I do whether we will be the host site.

September will bring much local activity. The finance drive is still ongoing. Dues envelopes are attached to this newsletter and I encourage all of you, if possible, to pay sustaining dues. This year the state and national per-member payments (PMPs) will increase beyond the level our local League approved for increase at the Annual



## What, When & Where

### Board Meeting

Tuesday, September 21, 5:30 PM  
Emergency Shelter, 400 N. Division St.

### League Lunch with your Legislator

Monday, September 27, Noon  
Red Cross Building, 1302 E. Wisconsin Ave.  
Reservations by September 23 - Call 738-7766

Meeting. State PMP is increasing by \$4.00 (can you believe that?!) and national PMP by \$2.00. Locally, we budgeted only a \$3.00 total increase to \$35.50. Be aware that this \$35.50 does not cover the amount we must pay state and national, much less cover operating costs. It is the strength of the finance drive and the generosity of the local members that allows our League to be as successful as we are in providing opportunities for study, action, voter service and other special projects.

September will also mark the first in a year long monthly series of *League Lunch with your Legislator*. These lunches will be an opportunity for League members and the general public to hear what's going on and to ask questions. Plan to attend and bring a friend.

Speaking of bringing a friend, since this fall is not going to afford much opportunity for voter service (the quiet before next Spring's storm), my personal goal for our local League is to recruit at least 10 new members. Coming into an election year, with a strong local study, action on W-2 (the pamphlet), a pending PCB forum and the legislative lunches, we should be able to draw in a few new interested people to our ranks. I know I'm looking forward to a interesting and satisfying year. I hope you are too.

# Board of Directors

(as of August 25, with two chairs still to be appointed)

## President

Debra Cronmiller 830-1184 (h), 734-9192 (w)

## 1<sup>st</sup> Vice-President (Action)

Sue Streblow 830-1394 (h)

## 2<sup>nd</sup> Vice President (Program)

Marcia Hittle 731-8876 (h)

## Secretary

Holly Park 722-7322 (h)

## Treasurer

Bev Wieckert 739-2773 (h)

## Bulletin

Corinne Goldgar 734-8676 (h)

## Finance Drive

Jodie Kacer 733-2449 (h), 729-216 (w)

## Membership

Cynthia Chase Whitely 731-8035 (h), 735-5642 (w)

## Natural Resources

Terry Schley Noto 720-2287 (h)

## Observer Corps

Liz Cronmiller 830-1304 (h)

## Public Relations

Cheryl Barnes 749-0112 (h), 617-7053 (w)

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*The following report was inadvertently left out of the 1999 Annual Meeting kit. To insure that everyone has this information and with apologies for the error, it is being distributed with this bulletin.*

## ANNUAL MEETING REPORT State Program by Barbara Hoffman

This year completes the two-year planned state program in which Leagues all over the state were to review and update four positions we had studied and reached agreement on some years ago. They were our positions on:

1. State Campaign Financing
2. Women and Children
3. Land Use Reform
4. Corrections

We had planned to do two each year as mini-studies. The task became daunting because the positions were so out-of-date that a quick review became a fresh look, became a start-over.

Campaign financing was discussed at a meeting with Dave Prosser last year. Those of you that attended will recall that we were not at all sure what course reform should take.

Last year we began to look at W-2 and decided then to take another look at it this year. We have done that with some thoroughness. This has been reported to you in recent bulletins and need not be repeated here. A report has also been forwarded to the State League for consideration at the Convention in May along with reports from the other Leagues. Local action suggestions have been forwarded to the Action Vice-President.

A meeting on Land Use Reform, chaired by Terry Noto, was held in March.

Corrections has not been addressed. Our League has suggested that it become a study item for the next two years.

# Wrapping Up Convention

- Debra Cronmiller

Back in the spring, 160 enthusiastic women from around the state convened in La Crosse to engage in a bi-annual event called Convention. Leaguers discussed local politics, practices, and pressing issues. We completed the business of convention while learning how other Leagues conduct their business. It was a satisfying three days being in the presence of others who are motivated and actively working in their communities to make positive change.

The drive over to La Crosse, for those who have not recently made that trip, is beautiful. The day was sunny and clear. The hills rolled, the fields were plentiful, and the flowers were in bloom. A very nice glimpse of the beauty of Wisconsin's landscape and a greater appreciation for what we are talking about when we discuss sustainability, preservation and conservation of our natural resources.

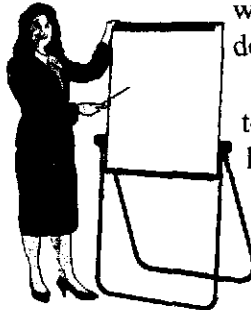
The business of the League was concluded quickly and succinctly. By noon on Saturday, every proposal and motion had been discussed and voted on. As was reported in the *Forward*, our dues to state will increase by \$4 per person. With most (95%) of the conventioners voting "aye," the "nay" votes of the Appleton delegation

were soundly defeated.

New state positions on Land Use were adopted and the State Program for 1999/2000 was identified to be Corrections. For any Appleton Leaguer seeking the entirety of the State Position Papers for review, a complete copy will be forwarded to our League (my desk) soon. I'd be delighted to share!

There were wonderful opportunities to learn better the how-to's of running local Leagues, moderating political debates and forums, and creating action in our communities. Interesting workshops on membership diversity and recruitment, running for local office, and campaign finance reform were held. Ample opportunity existed for sharing ideas on successful fund raising techniques and meeting structures.

In general, the convention went very smoothly without the acrimony I've come to expect. And for someone like me, who finds that some of the satisfaction of League is partaking in the debate and discussion leading up to the final vote, I was slightly disappointed at the overwhelming pleasantness pervasive at this year's League of Women Voters State Convention.



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## It's Dues Paying Time

- Bev Wieckert

September 1 is the beginning of the Appleton LWV year for membership dues. As

you will have noticed, an addressed envelope is included with this bulletin to make paying your dues convenient. As you will also have noticed, a new amount has been inked in and that is the amount to be paid. Please consider adding a couple of bucks to your contribution to help with the PMP problem. And please send your dues promptly to save our

League not only time and effort but also money.



## League Lunch with your Legislator



This project is being initiated to give us and our public officials an opportunity to become better acquainted. The featured legislator at our first "Lunch with . . ." will be State Rep. Steve Wieckert. (Future featured guests may be aldermen, supervisors, congressmen, maybe the mayor . . . although mayors aren't legislators.)

The site for these lunches will be the new Red Cross building on E. Wisconsin Avenue.

The cost of the lunch will be \$6.50, paid "at the door." To insure we order enough lunches, please call 738-7766 by September 23 and make a reservation for yourself and for the guest(s) we hope you'll bring with you.

Steering up for a great League year . . .



Bev. Wieckert  
N2720 Evergreen Ln.  
Appleton WI 54915-8926

*The League of Women Voters*  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912



**It's time to pay LWV dues!  
Write your check  
and mail it today!**



*The League  
of Women Voters  
of Appleton, Wisconsin*

**OCTOBER 1999**

*Board of Directors*

**President**

Debra Cronmiller  
830-1184 (h), 734-9192 (w)

**1<sup>st</sup> Vice-President: Action**

Sue Streblov  
830-1394 (h)

**2<sup>nd</sup> Vice President: Program**

Marcia Hittle  
731-8876 (h)

**Secretary**

Holly Park  
722-7322 (h)  
apark@dataex.com

**Treasurer**

Bev Wieckert  
739-2773 (h)  
BeWieckert@aol.com

**Bulletin**

Corinne Goldgar  
734-8676 (h)  
cgoldgar@execpc.com

**Finance Drive**

Jodie Kacer  
733-2449 (h), 729-216 (w)  
Jodie.Kacer@unitedhealth.com

**Local Study: Smart Growth**  
(not yet filled)

**Membership**

Cynthia Chase Whitely  
731-8035 (h), 735-5642 (w)  
crocus@athenet.net

**Natural Resources**

Terry Schley Noto  
720-2287 (h)  
apphia@execpc.com

**Observer Corps**

Liz Cronmiller  
830-1304 (h)

**Public Relations**

Cheryl Barnes  
749-0112 (h), 617-7053 (w)  
cbarnes@netnet.net

**State Study: Corrections**

Barbara Hoffman  
734-3627 (h)

*What, When & Where*

**Helen Heil Memorial Housing Award**

Wednesday, October 6, 5 - 6:30 PM  
Hmong Housing Partnership, 2198 S. Memorial Drive  
For reservations, call Amy Burt at 7339-3192

**\*Outagamie County Finance Committee  
Budget deliberations**

Monday - Wednesday, October 11, 12, 13, 9:30 AM  
Monday - Thursday, October 18, 19, 20, 21, 9:30 AM

**General Meeting: PCB position**

Saturday, October 23, 9:30 - 11:30 AM  
Public Library, 225 N. Oneida St.

**W-2 Forum**

Friday, October 22, 8:30 - 10:30 AM  
Fox Cities Workforce Development Center, 1820 Appleton Rd.

**Board Meeting**

Tuesday, October 19, 5:30 PM  
Emergency Shelter, 400 N. Division St.

**League Lunch with your Legislator**

Monday, October 25, Noon  
Red Cross Building, 1302 E. Wisconsin Ave.  
**For reservations, call 738-7766 by October 21**

**State Issues Briefing**

Saturday, October 30, 9 AM - 3 PM  
Concourse Hotel, 1 W. Dayton St., Madison

**\*Outagamie County Board Public Hearing  
& Action on the Budget**

Monday, November 1, 9:30 AM  
& (if needed) Tuesday, November 2, 6:30 PM  
& Wednesday, November 3, 9:30 AM

**\*\*Appleton Finance Committee  
City Budget Deliberations**

Saturday, November 6, 8 AM

**\*\*Public Hearing on Appleton City Budget  
& continued Finance Committee deliberations (if needed)**

Monday, November 8, 6 PM

**\*\*Action On Appleton City Budget**

Wednesday, November 11, 7 PM

*\*All County Budget meetings are in the County Board Room  
410 S. Walnut St.*

*\*\*All City Budget meetings are in the Council Chamber  
100 N. Appleton St.*

## *From my desk to yours* **The President's Report**

We're into the League's new year and things are truly beginning to happen. We've met with our first legislator, Steve Wieckert, in September and, as you will see in "What, When & Where" on page 1 of this bulletin, we plan to meet Toby Paltzer in October. We got great press (and much credit) for the Performing Arts Center. Special thanks to Pat Shinabeck and Jane Garton for being in the right place at the right time.

In October, the League, the counties, the United Way and Fox Cities Community Council are co-sponsoring a Community Forum on W-2 and Related Programs. This will be both a wonderful opportunity to learn more about the local ins-and-outs of W-2 and also an excellent place for



League to start collecting the information we need for the pamphlet we have planned.

October will also bring our first general meeting on the 23<sup>rd</sup> to address potential consensus building on the PCB issue. I am in the process of contacting the other River Leagues so that all the Leagues can address the same questions with the collective information to be merged to form a multi-League position. I look forward to seeing many of you at this important meeting.

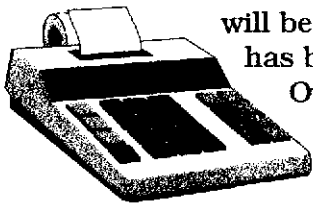
Finally, my thanks to Barb Hoffman for offering to chair the state Corrections study over the next two years. I was extremely optimistic about having the chairs in place by this writing for the local study, Smart Growth. However, I have not accomplished that yet. If you have interest or ideas, give me a call.

---

## **Census 2000, Minorities & the League**

In April 2000, as part of the national census, a count of area residents will be taken. The League has been approached by Outagamie County to participate in a joint project to ensure the most accurate

count possible. At our September Board meeting, we agreed that producing and distributing an informational flyer at area groceries, ethnic markets and restaurants could help educate folks about how important an accurate count is in ensuring that the proper state and federal program dollars will be allocated to our area over the next 10 years. Also, we could stress the confidential nature of census information. A committee will be forming soon. Watch for more information in the November Bulletin.



## **Overdue Dues**

If you have not yet paid your dues, please do so at once. In fact, if you want to be included in our 1999 - 2000 Directory, this year your dues *must* be paid by October 10.

If you misplaced the dues envelope included with your September bulletin, the dues schedule is as follows:

|                       |         |
|-----------------------|---------|
| Regular Membership    | \$35.50 |
| Sustaining Membership | \$50.50 |
| Household Membership  | \$51.00 |

and your check should be sent to:

Beverly Wieckert, Treasurer  
N2720 Evergreen Lane  
Appleton, WI 54913





## Lunch with Your Legislator

The first in our monthly series of "League Lunch with your Legislator" having been a success — not as well attended as we would have liked,

but very productive — the second one will be held at noon on

Monday, October 25,

at the Red Cross building, 1302 E.

Wisconsin Avenue. While we will include the details in each bulletin's "What, When & Where," you might make a note on your calendar that all these lunches will be on the fourth Monday of each month (except for December, which we're skipping), the place will be the Red Cross, and the cost \$6.50.

October's featured guest will be Outagamie County Executive Toby Paltzer. With everything that's been going on at the Court House (at least, according to the press), we should find it interesting to hear his perspective. Come prepared to listen, ask questions, and eat.

Call 738-7766 by October 22 to make your reservation. And be aware that if you are a "no show," you will be charged for the lunch you ordered but did not eat.

## E-mail addresses

As you hardly need to be told, e-mail has become one of the most efficient and economical ways to communicate. Consequently, the Appleton LWV Directory for 1999 - 2000 will include the e-mail addresses for members having e-mail access. To have yours included, send it to [cgoldgar@execpc.com](mailto:cgoldgar@execpc.com) (Corinne Goldgar) before October 10.

## Open Meetings

All LWV meetings, including board and committee meetings, are open to all League members. However, if you plan to attend a meeting at which you are not expected, *as a courtesy* you should inform the meeting's presiding officer beforehand.



## State 1999 Issues Briefing



On Saturday, October 30, the LWVWIEF is holding its annual Issues Briefing at the Concourse Hotel in Madison. With the program offering the luncheon address on State fiscal policy plus nine break-out sessions on a variety of topics (each participant can attend three), it promises to be a stimulating day.

Since there was an all-member mailing, we will not recapitulate the details here. But we would remind you that (1) the fee is \$40 for LWV members and \$50 for non-members and (2) registrations must be postmarked by October 8. For late registrations, there is an additional \$5 charge.

Finally, Helen Nagler, 1<sup>st</sup> Vice-President of the State League, will be driving down and can take three riders. If you want to be one of them, call her at 739-8053.

## 1999 Helen Heil Memorial Housing Award

Shortly after the death of Helen Heil, long-time Director of the Appleton Housing Authority and a member of the Appleton League "forever," an award was established in her memory to honor annually a person active in fostering affordable and adequate housing in the Fox Cities. The award is sponsored by the Hmong American Partnership, the Fair Housing Council, the Housing Partnership of the Fox Cities, and Friends of the League of Women Voters.

This year's award will be presented to Patrick Leigl, Executive Director of the Salvation Army's Project Home, whom you may remember as the speaker at the League's 1998 Holiday Brunch. The award ceremony with a reception to follow will be held 5 - 6:30 PM on Wednesday, October 6, at the Hmong American Partnership, 2198 S. Memorial Drive. Reservations are requested (call Amy Burt at 739-3192), and the fee is \$5.

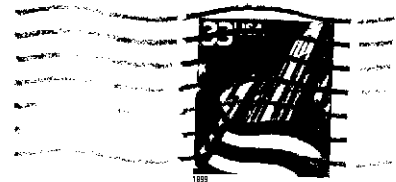


**PCB position  
Lunch with your Legislator  
W-2 Forum  
City & County Budgets  
State Issues Briefing**

POSTAGE  
NECESSARY  
IF MAILED  
IN THE  
UNITED STATES



*The League of Women Voters*  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912



Bev Wieckert  
N2720 Evergreen Ln.  
Appleton, WI 54913-8926

It's city & county budget time!  
Trick or treat?



# The League of Women Voters of Appleton, Wisconsin

## NOVEMBER 1999 *From my desk to yours* The President's Report

### Board of Directors

#### President

Debra Cronmiller  
830-1184 (h), 734-9192 (w)

**1<sup>st</sup> Vice-President: Action**  
vacant

#### 2<sup>nd</sup> Vice-President: Program

Marcia Hittle  
731-8876 (h)

#### Secretary

Holly Park  
722-7322 (h)  
apark@dataex.com

#### Treasurer

Bev Wieckert  
739-2773 (h)  
BeWieckert@aol.com

#### Bulletin

Corinne Goldgar  
734-8676 (h)  
cgoldgar@execpc.com

#### Finance Drive

Jodie Kacer  
733-2449 (h), 729-216 (w)  
Jodie.Kacer@unitedhealth.com

#### Local Study: Planning & Controlling Growth

Deb Matz  
731-1129 (h), 954-6360 (w)  
Deborah\_Matz@ml.com

#### Membership

Cynthia Chase Whittely  
731-8035 (h), 735-5642 (w)  
crocus@athenet.net

#### Natural Resources

Terry Schley Noto  
720-2287 (h)  
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#### Observer Corps

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Cheryl Barnes  
749-0112 (h), 617-7053 (w)  
cbarnes@netnet.net

#### State Study: Corrections

Barbara Hoffman  
734-3627 (h)  
BeamBlosm8@aol.com

October, to me, represented everything "League." Our activities were numerous and diverse: the W-2 Forum, PCBs, our Legislative Lunch with Toby Paltzer, and City and County budget processes, planning for Census 2000, the Helen Heil Housing Award, and the opportunity to be on "Access," Dorothy Johnson's cable show. The participation was great and most importantly, it was satisfying to be stimulated in the way League stimulates.



On the 22<sup>nd</sup>, the League co-sponsored the second area-wide W-2 Forum. (More about the W-2 Forum on page 2.) I was happy to see the *Post-Crescent* reporter at the Forum to cover the event but disappointed that her headline indicated few were "interested" in participating. My opinion, perhaps biased, is it has nothing to do with interest and everything to do with awareness. That's why the League sponsored the forum, and that's why we will produce a pamphlet to distribute to providers and users of all W-2 related support programs. My thanks to the Leaguers who attended. Watch your bulletin for further information about the W-2 pamphlet.

On the 23<sup>rd</sup>, representatives from the Leagues along the Fox River met in Appleton to discuss building consensus on what should

be done about the PCBs in our river. It was exciting! I encourage all Leaguers interested in this very complicated, enigmatic topic to come to next second meeting. (See PCBs on page 2 for details.)

Throughout October, the League observed the various City and County budget meetings and hearings. Liz Cronmiller organized a great many Leaguers to handle this big job. My thanks to all of you who participated.

On October 25, Cheryl Barnes addressed the County Supervisors with our budget statement. Both the County and City Budget Statements will appear in their entirety in the December bulletin.

October, too, brought a couple of changes to the Board. On a bright note, Deb Matz will chair our local study. Welcome Deb and thank you. All Leaguers interested in the study of planned growth should contact her or me so we can plan the first meeting. Also, and unfortunately, Sue Streblov has informed me that she must resign her Board position, Action Vice-President/Voter Service. Her new job is quite demanding with much out-of-town training.

With all this activity, we are in full swing now. I look forward to the next months of study and action — elections are just around the corner!! My thanks to everyone making this League a vital part of our community.

## Toward a single "River League" Position

The discussion was spirited. The amount of information, in heads no less than in folders, was impressive. (Leaguers really are a special breed.)

# PCBs

On Saturday, October 23, ten women from the four "River Leagues" met at the Appleton Public Library to begin the process of arriving at one coordinated League position on the PCBs in the Fox River. Summarizing the discussion would be difficult, but the group framed the following statement of purpose: "The Leagues of Women Voters plan to arrive at a position regarding the PCBs in the Fox River with a focus on the environmental impact and consideration of the economic impact." Further, to arrive at this position, the group formulated three questions for use by each of the Leagues in coming to

consensus:

1. What, if anything, should be done to clean up the PCBs in the Fox River?
2. If anything is done, who should do it?
3. If anything is done, who should pay?

The group will reconvene at 9:30 AM on Saturday, November 13, again at the Appleton Public Library to begin the task of distilling the mountains of available information into succinct fact sheets to assist the Leagues in their discussions. Any — and all — Leaguers are urged to attend and participate.

Participants in the meeting were: Julie Arneth (Green Bay), Peggy Cox (Neenah-Menasha), Debra Cronmiller (Appleton), Carol R. DeGroot (Green Bay), Sue Eich (Appleton), Corinne Goldgar (Appleton), Kathy Propp (Oshkosh), Katherine Rell (Oshkosh), Jan Scalpone (Oshkosh), and Beverly Wieckert (Appleton).

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## W-2 Forum: Where welfare reform is & where it's going

On October 22, the League, with co-sponsors United Way Fox Cities, Fox Cities Community Council and Calumet, Outagamie and Winnebago Counties, presented two hours of information about W-2, BadgerCare and Community Reinvestment. Over 100 people from nearly as many local agencies and providers came to hear the State of the Counties' Programs and how they could better serve their clients.

The counties each presented an overview of the various programs and specific information about how many families and individuals were served currently. The presenters were Lynn Brenner, manager of Economic Support in Calumet; John Rathman, manager of Economic Support in Outagamie; and Sheryl Seigl, manger of Wisconsin Works

in Winnebago. All three addressed the eligibility requirements for the programs, the nature of the supports available (education, transportation, job access assistance, etc.), and how families and individuals can access these services. They presented good information about the ancillary programs in the counties such as food stamps, child care assistance, and the whole Medical Assistance program, of which BadgerCare is just one component.

Most interesting, were the presentations on the Community Reinvestment programs, whose monies are the profits from W-2 generated because counties are

# W-2

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W-2 continued →

← continuation of W-2

providing services to far fewer families than originally been budgeted. Because these monies come to the counties somewhat unrestricted, each county has been able to create programming to meet its own needs but all programs seem very similar to what is being offered to W-2 families. The eligibility for Community Reinvestment is much higher (200% of poverty) than for W-2 and no clock ticks when using these benefits, but all three speakers cautioned that these monies will only be available short term, so no long term programs will be established using these funds.

The audience had ample time to question the panelists on these programs. The questions from the audience spanned many topics including: transportation, how families access cash relief faster to get out of shelters or prevent shelter stays, the "turn around" time to determine eligibility, and meeting child care needs especially for sick care and second- and third-shift child

care. There was discussion about the reasonableness of the work related component of the W-2 program. (Would the state pay a nurse (\$25/hour) to care for a disabled child so the mother could work at a minimum wage job in lieu of providing care herself?) There was a discussion about "light touch" and whether the county staffs were using this methodology; we were assured that, for the most part, they aren't.

All the information presented seemed clear. The representatives talked with enthusiasm about providing more, not less programming, to assist families in our communities to be independent. They discussed the 60-month maximum lifetime enrollment and how they felt that would impact the people they serve. They were hopeful the state would either allow exemptions for those unable to work in unsubsidized, unsupported positions or that these families with multiple barriers would be brought into the Social Security benefit system. Whether a safety net will be established, however, was unknown.

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## League Lunch with your Legislator

Our second Legislative lunch — with Toby Paltzer, who, as County Executive, is a decision-maker if not a legislator — was again more than successful. Both the conversation and the box lunches were good. We talked about a wad of local issues including, but not limited to, growth/"urban sprawl", the proposed new health center, housing prisoners, the airport situation, the St. Joseph School property, possibly consolidating the "three counties." If you didn't get there, you missed a good session.

The next League Lunch with your Legislator is set for noon on Monday, November 27, at the Red Cross building,

1302 E. Wisconsin Ave. The featured guest will be Lee Meyerhofer, who represents the 5<sup>th</sup> Assembly District (the east end of the Valley).

Reservations should be made by November 24 (call 738-7766). The cost of the lunch, \$6.50, and we remind you that, if you are a "no-show," you will have to pay for the lunch which you ordered but did not eat.



## *We're 60 years old and going strong*

The League of Women Voters of Appleton was founded in 1939.

Consequently, it's not surprising that none of the charter members are still around, but we bless them for their efforts and thank them for their legacy.

According to oral tradition, the local LWV came into existence as the result of a phone call from Lillian Mackesie, a *Post-Crescent* reporter and ultimately a foremost local historian, to her friend Erna McIntyre, whose husband was also on the *Post-Crescent* staff. "What we need," Lillian said, "is a League of Women Voters."

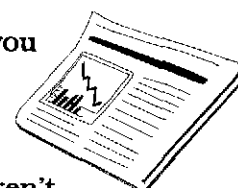


# *It all began in 1939!*

We don't know exactly who did what after that, but one of the earliest local League projects — and victories — was garbage collection. Again, according to oral tradition, the then-Mayor said, "The City of Appleton will collect garbage over my dead body." For years, local Leaguers pointed with pride to the

compactor trucks. (Can you imagine not having garbage collection?)

Ah, yes. We've come a long, long way. And we aren't done yet. We're 60 years old and still going strong!



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## *Membership is everybody's job*

You — yes, YOU! — have a friend, a relative, a neighbor, a co-worker who would enjoy and benefit from becoming a member of League. She (or he) probably doesn't know it and may never know it unless you actively recruit her (or him).

Since one of League's goals for the year

is to increase its membership, we should all be looking for likely prospects, giving their names to Membership Chair Cynthia Chase Whitely, and bringing — not inviting, BRINGING — them to meetings. Once a person has experienced League, it's hard to resist joining.



Remember your first League meeting?

Remember why you joined League? Share your League experiences. Your friend, relative, neighbor, co-worker will benefit, and so will League.

Membership is everybody's job!

**Note:** While all League meetings are good recruiting opportunities, Lunch with your Legislator and the Holiday Brunch would seem to be especially enticing first tastes of League.





\* *Reconnect with old friends*

\* *Make new friends*

\* *Celebrate the season*

# **Annual Holiday Brunch**

*Saturday, December 11 - 10:30 A.M.*

*Paper Valley Hotel*

*Speaker: Mayor Tim Hanna*

*"What's new in Appleton downtown development"*

**Cost (incl. tax & tip): \$12.50 per person – Check payable to **LWV of Appleton****

**Send your reservation and check by **December 6** to:**

Cynthia Chase Whitely  
1619 S. Ravinia Pl.  
Appleton, WI 54915-1204  
Telephone: 731-8035



## *What, When & Where*

**PCB Position**  
 Saturday, November 13, 9:30 - 11:30 AM  
 Appleton Public Library

**Board Meeting**  
 Tuesday, November 16, 5:30 PM  
 Emergency Shelter, 400 N. Division St.

**League Lunch with your Legislator**  
 Monday, November 29, Noon  
 Red Cross Building, 1302 E. Wisconsin Ave.

*For reservations, call 738-7766 by November 24*

**Annual Holiday Brunch**  
 Saturday, December 11, 10:30 AM  
 Paper Valley Hotel

*Reservations to Cynthia Chase Whiteley by December 6*

**Outagamie County Budget Hearing & Action**  
 Monday, November 1, 9 AM - 5 PM  
 County Board Room, 410 S. Walnut St.

**Appleton Finance Committee**  
 City Budget Deliberations  
 Saturday, November 6, 8 AM - 5 PM  
 Council Chamber, 100 N. Appleton St.

**Public Hearing on Appleton City Budget**  
 (continued Committee deliberations if needed)

Monday, November 8, 6 PM  
 Council Chamber, 100 N. Appleton St.

**Action On Appleton City Budget**  
 Wednesday, November 11, 7 PM

Council Chamber, 100 N. Appleton St.



*The League of Women Voters*  
 of Appleton, Wisconsin  
 P.O. Box 1281  
 Appleton, WI 54912







# The League of Women Voters of Appleton, Wisconsin

## DECEMBER 1999 *From my desk to yours* The President's Report

### Board of Directors

#### President

Debra Cronmiller  
830-2284 (h), 734-9192 (w)

**1<sup>st</sup> Vice-President: Action**  
*vacant*

**2<sup>nd</sup> Vice-President: Program**

Marcia Hittle  
731-8876 (h)

#### Secretary

Holly Park  
722-7322 (h)  
apark@dataex.com

#### Treasurer

Bev Wieckert  
739-2773 (h)  
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#### Bulletin

Corinne Goldgar  
734-8676 (h)  
cgoldgar@execpc.com

#### Finance Drive

Jodie Kacer  
733-2449 (h), 729-2016 (w)  
jodie.kacer@thedacare.org

#### Local Study: Planning & Controlling Growth

Deb Matz  
731-1129 (h), 954-6360 (w)  
Deborah\_Matz@ml.com

#### Membership

Cynthia Chase Whitely  
731-8035 (h), 735-5642 (w)  
crocus@athenet.net

#### Natural Resources

Terry Schley Noto  
720-2287 (h)  
apphia@execpc.com

#### Observer Corps

Liz Cronmiller  
830-1304 (h)

**Public Relations**  
Cheryl Barnes  
749-0112 (h), 892-4876 (w)  
cheryl@roadamerica.com

#### State Study: Corrections

Barbara Hoffman  
734-3627 (h)  
BeamBlosm8@aol.com

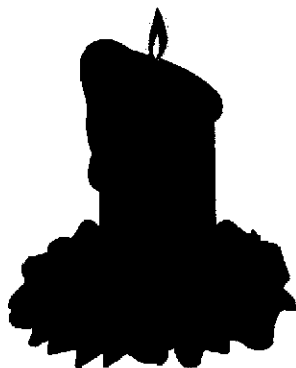
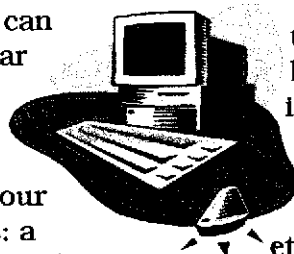
Greetings as we enter the last month of the decade, the century, and the current millennium. At this time, the Appleton League can reflect fondly on our 60-year history of study, action, and community involvement. Most recently, we can celebrate our local League achievements: a successful lunch with Toby Paltzer, the start of the collaboration of River Leagues to address the PCB issue, and a lively southeast corridor planning meeting to jump start our local planning study.

We can look forward to an informative Holiday Brunch to which we can bring our friends to hear Mayor Hanna address the Riverfront Redevelopment and to an exciting Lively Issues in mid-January. Of course, we can anticipate a new year full of opportunity and challenge not only

for League (elections) but for all of us personally and professionally.

I hope you all take the time to reflect on the blessings in our lives including the many positive changes (voting rights, washing machines, shattered glass ceilings, etc.) this century has brought to women almost everywhere in our world. Please also take this time to share with all those around us the successes of the past and bring into the next millennium the same enthusiasm for positive change, the advancement of human and civil rights and equality for all people not only through the structured activities of League but also in the routine of our daily lives.

May the upcoming Holidays and New Year be filled with joy and happiness for each of you.



### What, When & Where

#### Annual Holiday Brunch

Saturday, December 11, 10:30 AM  
Paper Valley Hotel

**Reservations to Cynthia Chase Whitely by  
December 6**

#### Board Meeting

Tuesday, December 14, 5:30 PM  
Hoffman Financial Planning, 124 N. Morrison St.

#### Lively Issues

Saturday, January 15, 9:30 - 11:30 AM  
Lawrence Library, Heritage Room

## **Statement to the Appleton Common Council on the 2000 Budget — November 8, 1999**



Good Evening. My name is Cheryl Barnes and I represent the League of Women Voters of Appleton. We thank you for the opportunity to comment on the proposed year 2000 City budget.

The League is very encouraged to see the City move to performance based budgeting. The addition of revenue sources to each department budget makes the document easier to read and understand. We would encourage the continued development of performance measures and outcomes to increase department and administrative efficiency.

The League would strongly encourage departments to correlate their missions and outcome measurements to the Consolidated Plan or other like planning measures. Departments, if asked what they can accomplish will put forth a plan. That plan must, in some meaningful way, connect to an overall goal or plan for the City and its citizens. Otherwise we run the risk of over spending through the provision of services which are not prioritized by the mayor, the council and the citizens but rather represent an isolated plan of the department.

The League would encourage the Council to continue its commitment to community development and increasing the vitality of our inner city. With much of the capital budget dedicated to creating infrastructure which will support commercial growth in the northwest and southeast corridor, the City must not overlook the importance of strong neighborhoods. Placing an emphasis on creating a greater commercial tax base is important to the overall plan for continued economic growth. The City is to be commended for equally weighing their commitment to commercial growth with the ongoing need for community-based growth and vitality.

Additionally, the League would strongly support the City in making a Performing Arts Center a reality. The League has long

supported sustaining a diverse and viable economic base as well as maintaining the central business district as the main commercial center. The PAC will move the City closer to realizing these goals. Additionally, we applaud the City for their efforts in making this public/private collaboration a reality. Without the initial and ongoing support of the public and private sectors, the PAC has no chance for success. With that support, the League feels there is little likelihood of failure.

With regard to the personnel additions recommended, the League would strongly support the addition of a centralized purchasing manager. The League has long advocated for centralized purchasing as a part of government structure.

Additionally we would support the addition of the four police liaison officers both from a public safety standpoint and the collaboration it represents with the school district.

Finally, the League again would respectfully request that the opportunity for public input into the budget process be examined. Budget deliberations began on Saturday. Peter Bach of the Post Crescent reported some of the highlights of the day in Sunday's paper. Today the public is invited to make comment. With this very condensed time line, it is our belief that the ability of the citizens to form meaningful opinions and share those with their elected officials is too limited. Perhaps the mayor's overview or other like document could be distributed earlier to all the citizens increasing the time and opportunity for public input into these very important decisions. On Saturday, for example, the League observer heard the council debate what rates our parking ramps should be charging. The disparity was great. Public input coupled with department input is truly necessary if the citizens are to be fairly and accurately represented.

Thank you and good night.

## Statement to the Outagamie County Board on the 2000 Budget — October 25, 1999

Good Evening. My name is Cheryl Barnes and I represent the League of Women Voters of Appleton. I thank you for this opportunity to address this body.

The League would like to welcome Toby Paltzer as the new County Executive and wish him well as he assumes his new responsibilities.

The budget presented by this new leadership does not introduce many new or different approaches to managing County government. Much of the document is a mere continuation of existing programs. As always the budget presented is well organized, the goals and objectives are clearly stated and there is ample opportunity for the public to make comment prior to the adoption of the budget.

The League of Women Voters of Appleton would encourage the continued close monitoring of the Revenues being generated by the Justice and Public Safety Department. Additionally, we would support the collaboration and continued funding of the Community Policing initiatives in the Sheriff's Department.

In the budget category Health and Human Services, the League would strongly support the efforts to replace the current Health Center with a more adequate, state of the art facility. The ability to meet the needs of our aging population will and already are being taxed at the current facility. Being able to maintain adequate staff is a priority in the health service arena. The people of Outagamie County should have access to adequate services and facilities.

The \$24 Million dollar proposed facility which includes all site prep, furnishing, landscaping and construction seems reasonable to meet this need.

Additionally, the League would

commend Outagamie county for its commitment to full utilization of state and federal resources in assisting families and individuals with economic needs.

Outagamie county's planned use of Community Reinvestment resources will truly benefit the low income population. Their commitment to providing services was made clear last week through John Rathman's participation in the League sponsored W-2 Forum.

The League would encourage continued support of funds for Environmental

Stewardship, land conservation and the prairie seed programs. The League encourages the County's study of

land and water use and the collaboration with other area leaders in planning for the environmental health of our community now and in the future.

The League would encourage your support of a Complete Count resolution in anticipation of the 2000 Census. Making sure that the count accurately reflects our population will best ensure that all the financial resources our community is entitled to will pass through to our local government units.

Finally, Spring 2000 will mark our next area elections and the League encourages all supervisors to participate in the League sponsored debates and forums that educate our local citizens and encourage their participation in the democratic process. It should be a priority for Outagamie County to significantly increase the turnout at the polls from the 13.23% recorded at the last election.

Thank you again for the opportunity to make public comment and thank you for your singular and collective contributions to our community's betterment.



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## The Observer Corps: An important LWV function



Liz Cronmiller thanks the Leaguers who observed the budget meetings and hearings: Cheryl Barnes, Debra Cronmiller, Sue Eich, Corinne Goldgar, Sue Kinde, Holly Park, Bev Wiecket, and Janet Van Asten. Her thanks also go to everyone who has observed at regular meetings of the School Board,

the City Council, and the County Board.

Liz is still organizing League members to serve as observers at the regular meetings from now through the end of May — meetings of the City Council, County Board, School Board, and Library Board. If you would like to observe a meeting (or several) or if you plan to attend a meeting and would additionally observe for League, give her a call at 830-1304.

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## A warm League welcome to our new members . . .

### Lisa Maloney

609 E. Randall St.  
Appleton, WI 54911  
735-5538 (h), 832-5924 (w)



Lisa is the Grants Administrator for the City of Appleton. She enjoys the League Lunch with your Legislator and is anxious to get involved with the local study, "Planning and Controlling Growth."

### Carmen Schipper

1129 W. Lorain St.  
Appleton, WI 54914  
991-9858 (h)

Carmen is a part-time student at UW-O who also works part-time out of her home. Her interests include the health of the Fox River and issues affecting family welfare, such as domestic abuse and childcare.

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## An opportunity to get involved!

"The more you put in, the more you get out." It's not a new thought, but it's certainly true.

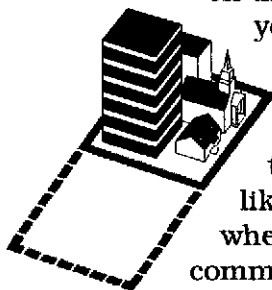
Deb Matz is seeking members to serve on the committee for this year's local study,

"Planning and Controlling Growth." If you have expertise in

this area or if you would like to develop expertise in where and how the

community should grow, give her a call at 954-6360 (Deb's

office number). If you get her voice mail, as you probably will, leave your name and number and she'll get back to you.)



## Editor's note/apology:

There's a story, which may or may not be true, that the Indians intentionally wove a flaw into every blanket. Why? Because only the gods could create perfection and they did not want to offend the gods.



The November bulletin contained several flaws (errors), some were the editor's fault and some weren't. We would like to tell you that they were intentional, but that would be a fib. In any case, we apologize for them and for all the flaws that may appear in this and future bulletins.

Our intent is to publish perfect bulletins. If we ever achieve one, we'll take our chances with the gods.



\* Reconnect with old friends

\* Make new friends

\* Celebrate the season

# Annual Holiday Brunch

Saturday, December 11 - 10:30 A.M.

Paper Valley Hotel

Speaker: Mayor Tim Hanna

*"What's new in Appleton downtown development"*

Cost (incl. tax & tip): \$12.50 per person – Check payable to **LWV of Appleton**

Send your reservation and check by December 6 to:

Cynthia Chase Whitely  
1619 S. Ravinia Pl.  
Appleton, WI 54915-1204  
Telephone: 731-8035



## RESERVATION FORM



*Yes, I'm coming to the Annual Holiday Brunch.*

Name: \_\_\_\_\_

Address: \_\_\_\_\_

and I'm bringing the following guests: \_\_\_\_\_

\_\_\_\_\_

My check in the amount of \$ \_\_\_\_\_ is enclosed.

*1000% appreciation a year  
and a wonderful holiday  
shopping you safe and happy holidays  
Mrs. Buring*



*The League of Women Voters*  
of Appleton, Wisconsin  
P.O. Box 1281  
Appleton, WI 54912



Bev Wieckert  
N2720 Evergreen Ln.  
Appleton, WI 54913-8926

*League's 1999*  
**Holiday Brunch**  
*is on December 11.*

